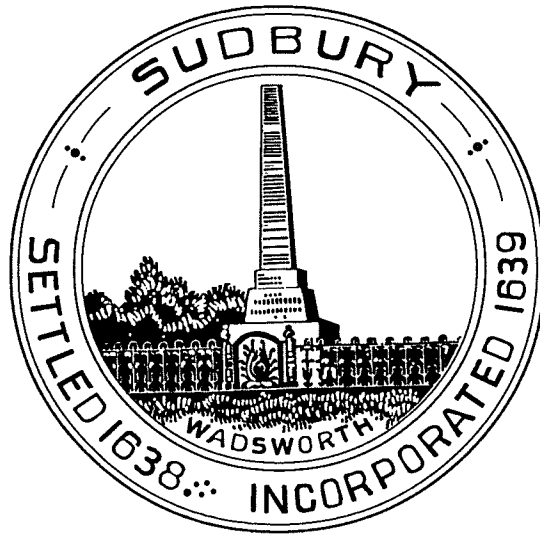


PROCEEDINGS

ANNUAL TOWN ELECTION - MARCH 25, 2019
ANNUAL TOWN MEETING – MAY 6 & 7, 2019
SPECIAL TOWN ELECTION – JUNE 4, 2019



TOWN OF SUDBURY MASSACHUSETTS 2019

A TRUE COPY, ATTEST:

Beth R. [Signature]
TOWN CLERK

**TOWN OF SUDBURY
2019 ANNUAL TOWN PROCEEDINGS**

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Sudbury Annual Town Election

March 25, 2019

The Annual Town Election was held at two locations. Precincts 1, 2 & 5 voted at the Fairbank Community Center, 40 Fairbank Road, and Precincts 3 & 4 voted at the Town Hall, 322 Concord Road. The polls were open from 7:00 AM to 8:00 PM. There were 2,228 votes cast, representing 17.38% of the town's 12,822 registered voters.

BOARD OF SELECTMEN (2) FOR THREE YEARS

Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
JOSEPH J. LAFERRERA 47 WINDMILL DRIVE	272	140	142	144	101	799
JOHN D. RIORDAN 12 PENDLETON ROAD	146	186	207	193	200	932
JENNIFER ROBERTS 14 GRIFFIN LANE	186	223	241	264	247	1161
WILLIAM JOSEPH SCHINELLER 37 JARMAN ROAD	250	289	226	196	197	1158
BLANK	62	95	76	76	95	404
WRITE-IN	0	1	0	1	0	2
Totals for Office	916	934	892	874	840	4456

BOARD OF ASSESSORS (1) FOR THREE YEARS

Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
TREVOR A. HAYDON 85 GOODMAN'S HILL ROAD (CANDIDATE FOR RE-ELECTION)	301	321	308	301	281	1512
BLANK	157	146	136	135	138	712
WRITE-IN	0	0	2	1	1	4
Totals for Office	458	467	446	437	420	2228

GOODNOW LIBRARY TRUSTEE (2) FOR THREE YEARS

Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
ALAN L. GORDON 209 NOBSCOT ROAD (CANDIDATE FOR RE-ELECTION)	296	303	305	273	272	1449
BETH BREWER WHITLOCK 83 CONCORD ROAD	304	301	287	288	261	1441
BLANK	315	330	300	312	305	1562
WRITE-IN	1	0	0	1	2	4
Totals for Office	916	934	892	874	840	4456

BOARD OF HEALTH (1) FOR THREE YEARS

Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
CAROL J. BRADFORD 25 MAPLE AVENUE (CANDIDATE FOR RE-ELECTION)	309	336	309	310	317	1581
BLANK	149	131	136	126	102	644
WRITE-IN	0	0	1	1	1	3
Totals for Office	458	467	446	437	420	2228

PARK & RECREATION COMMISSIONER (2) FOR THREE YEARS

Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
MARA L. HUSTON 578 PEAKHAM ROAD (CANDIDATE FOR RE-ELECTION)	301	323	293	289	273	1479
RICHARD C. WILLIAMSON 273 LINCOLN ROAD (CANDIDATE FOR RE-ELECTION)	290	284	278	281	281	1392
BLANK	325	324	320	303	303	1578
WRITE-IN	0	3	1	1	2	7
Totals for Office	916	934	892	874	840	4456

PLANNING BOARD (2) FOR THREE YEARS

Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
CHARLES G. KARUSTISS CANDLEWOOD CIRCLE (CANDIDATE FOR RE-ELECTION)	276	297	280	279	252	1384
JUSTIN L. FINNICUM 46 SINGLETARY LANE	286	286	273	274	256	1375
BLANK	353	351	338	319	329	1690
WRITE-IN	1	0	1	2	3	7
Totals for Office	916	934	892	874	840	4456

SUDBURY HOUSING AUTHORITY (1) FOR THREE YEARS

Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
SHERRILL P. CLINE 84 CONCORD ROAD (CANDIDATE FOR RE-ELECTION)	292	312	298	292	277	1471
BLANK	165	155	148	144	142	754
WRITE-IN	1	0	0	1	1	3
Totals for Office	458	467	446	437	420	2228

SUDBURY SCHOOL COMMITTEE (1) FOR THREE YEARS

Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
RICHARD J. TINSLEY 6 MEACHEN ROAD (CANDIDATE FOR RE-ELECTION)	137	138	137	119	103	634
MEREDITH C. GERSON 23 HILLTOP ROAD	262	286	260	280	269	1357
BLANK	59	42	49	38	48	236
WRITE-IN	0	1	0	0	0	1
Totals for Office	458	467	446	437	420	2228

LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT COMMITTEE (2) FOR THREE YEARS

Candidate Name	Precinct 1	Precinct 2	Precinct 3P	Precinct 4	Precinct 5	Total
KEVIN J. MATTHEWS 137 HAYNES ROAD (CANDIDATE FOR RE-ELECTION)	285	283	286	271	244	1369
CARA EILEEN ENDYKE-DORAN 28 BEECHWOOD AVENUE	269	291	273	263	272	1368
BLANK	362	360	332	337	324	1715
WRITE-IN	0	0	1	3	0	4
Totals for Office	916	934	892	874	840	4456

LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT COMMITTEE (1) FOR ONE YEAR

Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
CANDACE MARIE MILLER 46 POPLAR STREET	293	324	303	287	275	1482
BLANK	165	143	143	149	143	743
WRITE-IN	0	0	0	1	2	3
Totals for Office	458	467	446	437	420	2228

A TRUE COPY, ATTEST:


TOWN CLERK

Lincoln-Sudbury Regional High School
390 Lincoln Road
Sudbury, MA 01776



Telephones:
978-443-9961
781-259-9527
Fax 978-443-8824
www.lsrhs.net

ANNUAL REGIONAL DISTRICT ELECTION

The Regional District Election was held in conjunction with the elections in Lincoln and Sudbury on Monday, March 25, 2019 and certifications of the results were received from Valerie Fox, Town Clerk of Lincoln and Beth R. Klein, Town Clerk of Sudbury, as follows:

For a 3-year term – 2 members:

	Lincoln	Sudbury	Total
Kevin J. Matthews	280	1374	1654
Cara Eileen Endyke-Doran	299	1372	1671
Blanks	280	1718	1998
Write-In	1	4	5

For a 1-year term – 1 member:

	Lincoln	Sudbury	Total
Candace Marie Miller	304	1487	1791
Blanks	124	744	868
Write-In	2	3	5

Respectfully submitted,

Donna K Cakert

Donna K. Cakert
Lincoln-Sudbury Regional High School District Clerk

A TRUE COPY, ATTEST:

Beth R Klein
TOWN CLERK

The Special Town Election was held at two locations. Precincts 1, 2 & 5 voted at the Fairbank Community Center, 40 Fairbank Road, and Precincts 3 & 4 voted at the the Town Hall, 322 Concord Road. The polls were open from 7:00 AM to 8:00 PM. There were 4,757 votes cast, representing 37% of the town's 12,838 of registered voters. The final tabulation was done at the Town Hall.

BALLOT QUESTION 1

Shall the Town of Sudbury be allowed to exempt from the provisions of proposition two and one-half, so-called, the amounts required to pay for the bond issued for the purpose of acquiring the fee or lesser interest in all or a part of the land and the improvements thereon commonly known as "Camp Sewataro", located at 1 Liberty Ledge, consisting of a total of approximately 44.32 acres of land, more or less, for general municipal purposes including the payment of all incidental and related costs?

Ballot Question 1, Results	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Totals
Yes	825	408	405	503	420	2561
No	304	433	546	392	521	2196
Blanks	0	0	0	0	0	0
Totals	1129	841	951	895	941	4757

A TRUE COPY, ATTEST:


TOWN CLERK

SUDBURY ANNUAL TOWN MEETING

May 6, 2019

Pursuant to a Warrant issued by the Board of Selectmen and a quorum being present, Elizabeth Quirk, the Moderator, at the Lincoln-Sudbury Regional High School Auditorium, called the meeting to order at 7:34 p.m. Ms. Quirk introduced Accent A Capella, a singing group from Lincoln -Sudbury Regional High School, who led in the singing of the National Anthem and the Lincoln-Sudbury Civics Bee Team who led the Hall in the Pledge of Allegiance.

The Moderator has examined and found in order the Call of the Meeting and the Officer's Return of Service and has confirmed the timely delivery of the Warrant to residents. She announced that the certified Free Cash, according to Town Accountant Christine Nihan, is \$1,362,070.00 for the May 2019 Annual Town Meeting.

Upon a *motion*, which was seconded, it was VOTED UNANIMOUSLY to dispense with the Reading of the Call of the Meeting, and the Officer's Return of Service Notice and the reading of the individual Articles of the Warrant.

The Moderator asked for a *motion*, which was made and seconded, for the Hall's approval to appoint Sudbury residents David Pendleton, George Connor and Nell Forgacs as Assistant Town Moderators for the May 2019 Annual Town Meeting, which required a majority vote was VOTED UNANIMOUSLY.

The Moderator introduced the newly appointed Sudbury Town Clerk, Beth R. Klein, Asst. Town Clerk, Rose Miranda, Board of Selectmen, Finance Committee members, and various Town Officials and Town staff members, who were present in the Hall. The Moderator reviewed the fire exits, and noted extra warrants and handouts were available for distribution. Ms. Quirk thanked the Girl Scouts from Troop 89247, who are Cara Lynch, Maria Huang, Caroline McCormick, Sophia Li, Audrey Pruneau, Aviv Dar, Ella Dextrateur, Lilly Arkin and their leaders who were manning tonight's snack booth. She also thanked the Boy Scouts from Troop 63, Aiden Murphy, Max Merhige, Oliver Viehland, Alexander Portelli, and Mario Dishnica who are acting as runners with microphones tonight, and their leader John Rotondo and the police officers who were present. The Moderator also thanked the staff and volunteers of Sudbury TV, who taped the Meeting.

State Senator Jamie Eldridge was recognized to present several citations honoring individuals for their service to Sudbury. Senator Eldridge read aloud and presented a State Senate proclamation to Radha Gargeya for his service to the Lincoln Sudbury School Committee. He also read and presented a State House citation to Robert Haarde for his nine years of service as a member of the Sudbury Board of Selectmen. A third citation was presented to Len Simon in recognition of his six years of service as a member of the Sudbury Board of Selectmen. Finally, Mr. Eldridge read and presented a citation to Susan Iuliano who has served on many committees, including the Board of Selectmen and School

Committee for the past 17 years and was now moving out of Sudbury. He thanked her for improving the life in Sudbury in every way and said she would be missed.

The Moderator recognized State Representative Carmine Gentile for a series of proclamations from the Massachusetts House of Representatives. Mr. Gentile presented and read a citation to Susan Iuliano, Radha Gargeya, Robert Haarde and Len Simon and thanked them for their years of service to the Town.

Selectman Daniel Carty was recognized to read the resolution in memory of those citizens who have served the Town and passed away during the past year.

Whereas: The Town of Sudbury has enjoyed the blessing of those in the community who gave of their time and talent to enrich the quality of life in our Town; and

Whereas: This past year has seen several of its citizens and employees who have rendered public service and civic duty pass from among us;

Now, therefore, be it resolved:

That the Town of Sudbury extends its heartfelt sympathy to the families of these persons and recognizes their service and dedication to the community:

*RONALD W. BARNEY (1935-2018)
SPS Guidance Counselor: 1965-1999*

*ELIZABETH BONNEY BISHOP (1927-2018)
Sudbury resident: 1963-2016
Election Officer: 2007-2015 LSRHS Front Office: 1976-1988
Permanent Landscape Committee: 1996-2001*

*DENNIS J. BOURQUE (1946-2018)
Engineering Department: 1972-2009*

*PATRICIA H. BOWDOIN (1935-2018)
LSRHS English Department Head/Teacher: 1964-1999*

*LORRAINE SHIRLEY (ROSEN) BROND (1936-2018)
Sudbury resident: 1965-2005
Election Officer: 2000-2005
Fire Department Office Supervisor: 1976 Selectmen's Office part-time senior clerk: 1970
Retired: 1998*

*BETTY CLOUD (1930-2018)
Sudbury resident: 1996-2013
September 11th Memorial Garden Oversight Committee: 2004-2016*

LUCILLE J. DIXON (1933-2018)
Sudbury resident: 1961-2018 Community Emergency Response Team: 2007
Goodnow Library Technician: 1979-2004

DONNA JOHNSON (1957-2018)
Sudbury resident: 1976-2014
Election Officer: 2013-2018

NICHOLAS C. LOMBARDI (1927-2018)
Sudbury resident: 1951-2011
Police Patrolman/Sergeant: 1959-1973 Chief of Police: 1973-1984

CHRISTEL E. MACLEOD (1935-2018)
Sudbury resident: 1972 – 2018
Election Officer: 1997-2018

ESTHER LOUISE (MCMORRAN) MANN (1923-2019)
Sudbury resident: 1961-2017
Election Officer: 2003-2013 Council on Aging: 1998-2005 Property Tax Equity: 2003-2004

MARY LOU MARION (1957-2018)
LSRHS House Admin. Assistant: 2013-2018

ROBERT M. MEALEY, PhD (1960-2018)
SPS Band Director: 1982-2017

ANITA PEARSON (1939-2018)
Sudbury resident: 1972-1994
LSRHS Main Office Receptionist/Nurse: 1988- 2004

ROBERT RAUSCH (1941-2018)
LSRHS Physical Education Teacher/Coach: 1968-1984

EDWARD P. RAWSON (1922-2018)
Sudbury Resident: 1959-2004 Council on Aging: 1990-1997 Election Officer: 1997- 2003
Park & Rec Commission: 1964- 1973 Permanent Building Committee: 1977-1983 Veterans
Advisory Committee: 2001-2004
Walden District Water Safety Council: 1965-1967

WALTER REED (1941-2018)
Sudbury Resident: 1973-2018
Election Officer: 2017-2018
Curtis Middle School Teacher: 1963-2001

JOHN "SKIPPY" ROSSLEY (1941- 2018)
LSRHS Building & Grounds: 2001-2009

RICHARD SANTELLA (1929-2018)
LSRHS Building & Grounds Supervisor & AV Department: 1969-1985

EVELYN SMITH (1928-2019)
Sudbury Resident: 1955-2016 SPS Noyes School Employee

MARJORIE C. (FIORENTINO) VANHOUTEN (1941-2018)
Senior Center Director: 1987

*And be it further resolved:
That the Town of Sudbury,
in Town Meeting assembled, record for posterity in the minutes of this meeting its recognition
and appreciation for their contributions to our community.*

The Moderator stated that one other retiring board member was missed and recognized Richard Tinsley for his service on the Lincoln Sudbury Regional School Committee.

ARTICLE 1 - HEAR REPORTS

The Moderator stated that, for many years, there has been a tradition at the Annual Town Meeting to honor a citizen who has performed valuable service for the Town by asking him or her to make the motion under Article 1 of the Warrant. This year, the honor is bestowed upon Sudbury resident Susan Iuliano. The Moderator stated that she will be so missed.

Ms. Iuliano moved in the following words:

Move to accept the reports of the Town boards, commissions, officers and committees as printed in the 2018 Town Report or as otherwise presented, subject to the correction of errors, if any, where found.

Submitted by the Board of Selectmen

(Majority vote required)

The motion received a second.

BOARD OF SELECTMEN: Supported the motion.

FINANCE COMMITTEE: Took no position on the article

The Moderator declared that this is a majority vote and the motion under Article 1 was VOTED UNANIMOUSLY.

The Moderator reviewed procedures for the Annual Town Meeting. Ms. Quirk explained that every matter that is voted on at Town Meeting must come in the form of a motion. The warrant articles themselves are not self-starting, but a motion may be made to "move in the words of the article." Unless a presenter moves in the words of the article, exactly as it is printed in the warrant, he or she must explain to the Hall the changes in the motion, and how it differs from the words that appear in the warrant. All motions of substance, including main motions and motions to amend, must be delivered to the Moderator, Town Clerk, and to Mark Thompson, the Technology Administrator, in writing, before they are made. A motion to amend can only be made when the mover is first recognized, and not in the midst or at the end of their remarks. Only registered voters of Sudbury, non-resident Sudbury employees, or elected State officials may speak without permission of the Hall. Once they are recognized, a Scout will deliver a microphone to their seat. Every time they address the Hall, they must begin by slowly and clearly stating their name and address so that the Town Clerk can make an accurate record of these proceedings. All remarks and questions should be addressed to the Moderator and not to anyone else in the room. According to the bylaws, presenters of articles may speak for a maximum of ten minutes, and all other speakers for a maximum of five minutes, unless additional time is granted by the Hall. The Moderator asked Leila Frank to monitor the time of all speakers.

The Moderator explained that in recognition of the fact that the cost centers' presentations are unduly limited by the 10-minute rule, she would use a more flexible approach, and would suggest an appropriate motion when Article 3 is called. She hoped that all presenters and speakers understand that succinctness will be very much appreciated by the Hall. She further explained other procedures that would be followed. Any motion to "move the question" or "call the question" will be taken up as any other motion made from the floor. A motion to "move the question" is a request to end all debate and to move directly to a vote on the motion. To move the question, the speaker must be recognized by the Moderator and immediately make their motion. The Moderator has the right to rule that a motion to move the question is out of order. Ms. Quirk explained that the article in the warrant describes the quantum of votes necessary for a motion under that article to pass. Sometimes, for a variety of possible reasons, the required quantum of a vote as set forth in the warrant may be different from the actual vote required. She said she would remind the Hall of the requisite quantum before each vote, and then ask all present to signify their votes in favor or against a motion by raising their cards. The Moderator will then count the vote and announce the result. If a vote is too close to call, the Moderator will call for a counted vote.

The Moderator reminded the Hall that every speaker tonight should be treated with courtesy and respect, no matter how strongly someone may disagree with his or her point of view. Ms. Quirk stated that she will not allow any clapping, hissing, booing or other audible noise, for or against any speakers, either before, during or after presentations. It is within her powers as Moderator to terminate the right to speak of anyone who makes disrespectful comments, whether directed at a voter, speaker, or Town official.

The Moderator recognized Robert Haarde, Chairman of the Board of Selectmen, for the State of the Town Address.

STATE OF THE TOWN ADDRESS

Sudbury Town Meeting can be traced back to February 20, 1639 where the order of business was the following: "Ordered by the commissioners of the Town that every inhabitant shall come forth to the mending of the highway by removing fallen sticks and branches."

One of the first paths cleared in that first decade was the road to Concord, which on April 19, 1775 was the path taken by the 346 Patriots who went to the Battle of Concord including Josiah Haynes who at the age of 80 grabbed his musket and led a courageous charge on the British soldiers and paid the ultimate price for the cause of freedom. Colonial Sudbury was comprised of settlers who ventured from the safety of the shoreline to the wilderness to get further from the influence of British rule, many of whom traveled from England aboard the passenger ship Confidence. Some of their names were:

William Pelham,
Edmund Browne,
Bryan Pendleton,
Walter Haines,
John Blandford,
John Howe,
George Munnings,
Andrew Belcher,
John Goodnow,
John Ruddock,
Edmond Rice,
Henry Curtis,
John Parmenter,
Henry Loker,
John Bent,
John Maynard,
Joseph Taintor,
Thomas Axdell,
Thomas Plympton,
Goodman Witherell,
Philemon Whale,
Thomas Buckmaster,
Thomas Cakebread,

Some of the original inhabitants of this land, whom we now refer to as Native Americans, were Jehojakim, Magos, Muskqua, Musquamog, Wenneto, Tantamous, Netous, and Cato. Cato was fondly referred to as Goodman Cato after he was given the Colonial title of respect and rank of "Goodman" by the Sudbury settlers. Cato lived on what is now known as Goodman's Hill. It is said that people die twice. Once when they physically die and then when the last time their name is spoken. Now that the Loring

Parsonage, the original home of Israel Loring, one of Sudbury's founders, is now The Sudbury History Center and Museum, the names of these original inhabitants of Sudbury, although difficult for me to pronounce, shall live on.

On April 20, 1648, an Indian Deed was signed by John Winthrop the first Governor of Massachusetts, recording a transaction of land in Sudbury from Goodman Cato to Walter Haynes and Hugh Griffin in exchange for five pounds of commodities and wampum. This peaceful exchange marked not only an early example of commerce and real estate transactions in America but also one of the first examples of Race Amity in America. Thanks to Sudbury resident, William Smith, on the second Sunday in June, we celebrate Race Amity in Sudbury and in many other communities and we support the ongoing effort for National Race Amity Day.

The Town of Sudbury demonstrated thought leadership at many times in our history. One such example was in 1654, when new Selectman John Ruddock challenged the English custom of church rule when he declared: "We shall, or should, be judged by men of our own choosing," this was the first such American declaration of what would become evident in the US Constitution and a cause championed by Thomas Jefferson as the "Separation of Church and State."

Sudbury was one of the first Towns to publicly dissent with England's handling of the colonies. What began as a group of rebels planning by the fireplace at the Wayside Inn, became the beginnings of what would eventually become the revolution. In 1768, Sudbury Town Meeting voted to boycott imports and promote industry from within. This was one of first steps taken toward colonial independence.

Sudbury is well-known for sending the largest contingent of soldiers to the Battle of Concord. The British command failed to take into account that Sudbury was home to 360 veterans of the four French and Indian Wars including Colonel John Nixon, who earned the rank of Brigadier General under General George Washington.

Education has always been important to Sudbury residents. In 1854, a young Williams College student named James Garfield was hired by Sudbury parents to teach summer school to their children in the Parmenter and Garfield General Store in Sudbury Town Center near where our current Town Hall is today. This young Sudbury teacher would go on to become the 20th President of the United States.

The Town of Sudbury played a role in the anti-slavery movement with Abolitionist meetings in the upstairs meeting room of Enoch Kidder's shoe shop, a building which still stands today as a real estate office at 361 Boston Post Road. Israel How Brown operated a segment of the Underground Railroad in Sudbury from his home which still stands today opposite Wadsworth Cemetery.

Sudbury has a long tradition of spreading goodwill, supporting those in need and supporting those who have served the cause of freedom. In 1877, the Town operated the Hotel d' Gilbert, which at one point supported as many as 711 people in need. These

people were wanderers, peddlers and most of them were veterans of the Civil War and suffering the effects of combat now referred to as Post Traumatic Stress. The Hotel d' Gilbert would provide work, food and shelter for those in need until it closed in 1957. Famous Sudbury resident and Red Sox pitcher Babe Ruth would rent buses to bring busloads of children from Boston-area orphanages to his farm in Sudbury where he would play baseball with them and cook them lunch.

Our 9/11 Memorial, the Sudbury Military Family Support Network, the Scott Milley Foundation, the Sudbury Fife and Drum Militia, and Hope Sudbury are all examples of Patriotism and Goodwill which I am sure make both Josiah Haynes and Scott Milley proud of their hometown.

At the 1882 Sudbury Town Meeting, the question of granting women the right to vote and hold office was placed before the people of Sudbury - a full 38 years before the 19th Amendment for Suffrage was passed. It is appropriate to note that this year we will now have three women on our Board of Selectmen and we have signed an extension for our Town Manager, Melissa Rodrigues.

We have done great work; we have more great work to do. Sudbury Town Meeting is our Congress. You are all senators and we are all here to carry on the legislative branch of government for our Town.

Henry David Thoreau described the New England Town Meeting in a speech in 1854, when he said:
"in some obscure country Town, the farmers come together for a special Town-meeting, to express their opinion on some subject which is vexing the land. This is the true Congress, and the most respectable one that is ever assembled in the United States."

To continue this long tradition of self-government and thought leadership you are welcome to the longest-running continuous form of government in North America, the 2019 Sudbury Annual Town Meeting.

The Moderator thanked Mr. Haarde and proceeded to ask the Selectmen for a motion under Article 2.

ARTICLE 2 – FY19 BUDGET ADJUSTMENTS

At the request of the Moderator, Selectman Daniel Carty *moved* to indefinitely postpone Article 2:

Move to indefinitely postpone.

Submitted by the Board of Selectmen

(Majority vote required)

The *motion* received a second.

FINANCE COMMITTEE: Unanimously supported the motion to indefinitely postpone.

BOARD OF SELECTMEN: Unanimously supported the motion to indefinitely postpone.

The Moderator stated that the *motion* requires a majority vote and declared that Article 2 was **UNANIMOUSLY VOTED TO INDEFINITELY POSTPONE.**

ARTICLE 3 – FY20 BUDGET

The Moderator explained the rules related to the votes for the budget articles, noting the vote on the Limiting Motion will establish the upper limit for the FY20 budget and that once the Body disposes of the Limiting Motion, the Finance Committee will make a main motion on the budget. At that time, the Moderator would read line-by-line the items in the main motion. Absent a motion to reconsider the Limiting Motion, a voter can only make a motion to amend to reduce a line item, or to increase one item and decrease another, so that the total amount appropriated does not exceed the amount established by the Limiting Motion. In other words, it will be out of order to make a motion to increase a line item if that increase is not offset by a decrease in another line item.

LIMITING MOTION – FY20 BUDGET

Sudbury Finance Committee Chairman Bryan Semple *moved* in the words of the motion below:

Move that the amount appropriated under the Fiscal Year 2020 budget not exceed the sum of \$101,703,034 and move that the Town appropriate the sums of money in the column FY20 recommended for fiscal year 2020 as printed in the warrant.

Submitted by the Finance Committee

(Majority vote required)

The *motion* was seconded.

Chairman Semple, presented the report of the State of the Town Finances. Pointing to the slides, Mr. Semple explained that this is a summary of all of the articles we are looking at tonight and the funding sources, tax levy, free cash, debt and capital exclusion and CPA. Mr. Semple explained the different terms and how each funding source impacts taxpayers.

Mr. Semple stated that the first column on the slide is the tax levy column. This is the amount of money that the Town raises through taxes on an ongoing year-to-year basis to fund a majority of the Town's operations. The current tax levy for the average home is approximately \$13,863 and the spending in the first column will increase that by \$374. The

first article up tonight is Article 3, which is the operating budget. The Finance Committee recommended the operating budget in a 4-2 vote. On the next slide, he explained what the operating budget realities are that the Town faces.

- First are public employee union contracts. 80% of the Town budget is driven by employee costs. They get set in 3-year union contracts. If you do certain amounts of cost of living increases and step and lanes, you lock in all required expenditures for the Town for the following 3 years.
- The second budget reality is health care benefits. The Town and Sudbury Public Schools are in the Group Insurance Commission. L-S is in a different cooperative for health and benefits. In prior years L-S has been less; this year the Town and SPS is less but a lot of the budget gets driven by health care budget costs.
- OPEB- That is paying for pensioners.
- Then there is Special Education spending. Special Education spending is highly variable, despite the fact that enrollment has gone down in the schools. Overall spending has increased in the Town and is variable on a year-to-year basis.
- Lack of new revenue sources. We talk about increasing the commercial tax base. When you hear the entire Raytheon property only generated \$600,000. The Shaw's plaza, generates \$200,000. It only gives the Town a small amount of revenue. You need to build a lot of commercial tax base to make a dent.
- The high percentage of school-aged children in Town has been talked about and the Organization and structure of our systems. There is growing discussion in the State that the way we are funding our schools is adversely impacting Towns like Sudbury. It has to do with the cost-sharing budget. We continue to share a higher budget to operate L-S as a function of the regional agreement and the State mandated funding formulas. The final piece is that we operate two school systems. In some aspects we believe there could be efficiencies; because of the regional agreements we cannot.

Mr. Semple noted that the committee supported Article 3 with a vote of 4-2. The three cost centers- 1)Town of Sudbury, 2)Sudbury Public Schools and 3)L-S have had some successes. The Town has been successful in limiting their COLA amounts that they have been paying employees compared to other bargaining units. They have been able to save money and reallocate savings to actual Capital Budget spending. That is positive. SPS and the Town are seeing 3.21 percent in benefit increases. L-SRHS and the Sudbury Public Schools have made progress for developing programs for out of district special education students, by keeping them in district to reduce the amount of cost back to the Town. In addition, the Town continues to make progress on OPEB. One of the concerns that the planning process is based on, is the assumption when looking at revenue that this Town Meeting will pass the 2.5% increase. Unfortunately, this year's L-SRHS benefits have come in much higher. This year they are up 7.5% and the L-SRHS cost of living adjustments made to the L-SRHS unions is about 3%, which is higher than the other two cost centers. There is also some concern that Town Department Head salaries are increasing with COLA increases, not necessarily with market rates. Furthermore, they

talked about the adjustment of the L-SRHS budget. The Board of Selectmen started to work through a process with Lincoln on how to provide better structural change with the high school and the K-8 school system. The Lincoln Board of Selectmen effectively deferred that and kicked it back to the L-SRHS School Committee and there was not as much progress on that as the Selectmen were hoping for in the coming year. Lastly, there were concerns on some last-minute L-SRHS budget changes and consistency. Thank you.

The Moderator asked if the Board of Selectmen wish to be heard on the Limiting Motion.

BOARD OF SELECTMEN: Supported the Limiting Motion

The Moderator recognized Town Manager Melissa Rodrigues to speak for the Town, Superintendent Brad Crozier for Sudbury Public Schools, and Superintendent Bella Wong for Lincoln-Sudbury Regional High School.

The Moderator asked voters to consider a motion, requiring a majority vote, to expand the time for each cost center to present its budget from five minutes to eight minutes.

The *motion* to expand time to present the budget was made, seconded, and the Moderator declared the motion *PASSED BY WELL MORE THAN A MAJORITY.*

The Moderator introduced Town Manager Melissa Rodrigues to present the Town budget.

Town Manager Rodrigues proudly announced that Sudbury again received an award for its fiscal year 2019 budget. She said it is a transparent, easy to understand budget document that includes not only the Town budget but also information about the Town government, goals and policies and other forecasting information. She further stated that she has presented a balanced budget within capacity but has learned that since then the revenues to support the Town budget have increased about 3.23%. The increase in real estate and property taxes includes proposition 2 1/2 and new growth is estimated to be approximately \$750,000. Historically, the Town usually forecasted \$650,000 in new growth. Ms. Rodrigues stated that there is a new funding source this year and for the next two years which is called Safer Grants. It is a federal grant program, which allows the Town to staff the Fire Department with four additional fire fighters.

Ms. Rodrigues presented a summary of the FY20 budget by department. She stated that the total budget is increasing by 3.23%, which includes operating and benefits, or 3.7% before grant funding. SPS budget is increasing by 2.88% and Lincoln Sudbury is increasing by 4.22% due to the assessment shift. This year 87.9% percent of the Lincoln-Sudbury budget is being paid by the Town of Sudbury.

Ms. Rodrigues explained that the Town's budget included already bargained for increases and step increases if eligible. Town employees received a 2% COLA increase and

all Town union contracts were settled and accounted for in this budget. The majority of this budget is level funded which means the Town is sustaining current services. There are the same number of employees and same services offered as were offered in last year's budget. The vast majority of the budget is personnel based. There are some changes to the budget. Ms. Rodrigues is very proud that they were able to implement these changes within capacity and using creative funding sources like grant funding. She said that they are committed to continue to do that, in order to increase services within the levy and applauds the Department heads on being able to do so.

One new addition is a new patrol officer with a salary of approximately \$65,000. Due to increase in services as well as Town needs over the last two years, Chief Nix has implemented community health and community programs. For the Fire Department, we were granted a 3-year Safer Grant for four additional firefighters. The grant allows the Town to bring the needed staff on, but implement the budgetary impacts over a three-year period. In the first year, the Town pays 25%. There are no true budgetary increases for these employees because the increases are absorbed by the budget.

The Town Manager further explained that the Building Department's request for \$15,000 was for additional hours due to the number of inspections. This year the Town did 1,100 more inspections than last year and 250 additional permits from last year. She added that if you look at the Town budget before each section and each department there are parameters on goals and accomplishments and interesting information.

The Town Manager explained the changes to the Council on Aging budget. A \$34,000 increase in the general fund salary expense for the volunteer coordinator. Up until this year and for the past two decades, the Sudbury Foundation had been funding this position. She said that they will no longer be funding the request and thanked them for their commitment.

The Town Manager stated that the Town is continuing to fund the OPEB Trust with a transfer of \$610,249 from the Town and SPS, an increase of \$70,000 over last year's budget. The plan is to increase payments over the next ten years by \$70,000 a year. The Town and SPS share the employee benefits line item. The Town's share is \$5,579,343 and the SPS school district is \$7,136,972. She pointed out that the cost of medical insurance is going down this year. Ms. Rodrigues ended by saying that total full time positions have increased from 175 in 2019 to 181 due to the new firefighters and police officer.

The Moderator introduced SPS Superintendent Brad Crozier to present the Sudbury Public School (SPS) budget.

Superintendent Crozier thanked the staff, parents, and community for welcoming him to Sudbury and presented the SPS budget. Mr. Crozier explained that the School Committee voted on January 8th, 2019 to approve a FY20 school operating budget request of \$38,535,653 to educate approximately 2,625 projected students. This budget meets the Town Manager's budget guidelines and represents an increase of 2.87% over the FY19 appropriation, which is a \$1,076,480 increase. He feels that this budget supports the

district goals while respecting fiscal restraints and the needs of other Town departments. For Town Meeting purposes, he stated that he wanted to focus this presentation on the budget. However, his prior presentations to other committees, and other community groups included a deeper dive in the vision and goals for the schools.

Mr. Crozier explained that the FY20 school budget was developed by the school administration using a zero-based budgeting methodology, and reflects careful and thoughtful balancing of the district's priorities and the student needs while respecting fiscal realities. The administration worked together and with their building staff identifying spending priorities and in some cases re-allocated those funds to higher priorities. The FY20 budget includes 9.4 new FTEs or restored positions. These include: Responding to all enrollment changes in K-8; increase in nursing services at the Middle School to meet the standard recommendations based on the number of students attending the school; a new transition program at Curtis to get students back on track after prolonged absences; half-time assistant principals at Nixon and Haynes; a half-time early childhood chair or coordinator and a new partner's program that links the elementary successful program to the Middle School and in time to provides a smooth transition to Lincoln Sudbury High School (L-SRHS). Mr. Crozier using slides showed the per pupil cost as compared to other K6-K8 districts that are peer comparable. He said that Sudbury represented on the slide in orange is exactly in the middle for spending compared to those districts. Districts spending more than Sudbury on this chart are Concord, Northborough, Southborough, Lincoln and Amherst.

Mr. Crozier said that one of the major budget drivers is enrollment. For the 2019/2020 school year, they are projecting 2625 students, which is 28 students less than the 2018/2019 school year. Mr. Crozier referenced the chart to show that enrollment has also begun to level out.

In summary, the School Department is asking for approval of its recommended budget and believes it is a reasonable and appropriate request in order to fund the Sudbury schools; and provide an excellent education to all students. Mr. Crozier thanked the administration staff, parents, and students of Sudbury for their thoughtfulness, hard work and enthusiasm, all which have made this school year great so far.

The Moderator introduced Lincoln Sudbury Regional High School (L-SRHS) Superintendent Bella Wong to present the L-SRHS budget.

Superintendent Wong welcomed Mr. Crozier to Sudbury. Ms. Wong explained alongside a power point presentation that L-SRHS salaries are budgeted pursuant to a three-year contract. Next year will be the second year and the year after is the third year of a three-year contract. Next year teachers will start with a 0% increase and midyear receive a 3% COLA, so that the aggregate for the year is mitigated. She also said that they have a 3-year contract, present aggregate three-year COLA is 6.5%, which is an average of 2.17% per year. She explained that the numbers shown on the screen is the schools best-predicted values, which includes State grants on the Governor's budget and special costs related to projected student need.

Superintendent Wong stated that there is an enrollment increase. They are expecting 1,515 students this year and 1,528 next year. They are projecting 1,507 in-district students. If they include out-of- district students as of October 1, they have 1,579 this year and next year are projecting 1,564 including out of district students. It is a difference of 15 students from this year to next year. The median class size is 22 in Math, English, History and Science. For Arts, Computer Science, Language and Wellness it is 20. Additional FY20 budget requests is to fund a new program called LS Academy. To reach our budget guidance this year we are reducing staff, 1.67 FTE using funds from other other accounts. There is a single capital request; it is for a Kubota tractor request.

Ms. Wong said that they are about to launch LS Academy. That is a significant new program for the schools. The program will start this fall for students with social and emotional disabilities and is housed at 420 Lincoln Road, which is on School property. It is for students that would otherwise be placed in out of district programs.

Due to prior approval by the L-SRHS School Committee, the Sudbury School Committee, and the Board of Selectmen, they used certified Excess and Deficiency Funds, certified at \$1,174,082. Up to \$300,000 is approved for the operational costs of LS Academy and up to \$350,000 is approved to complete the renovation. The average out of district tuition and transportation cost for a single student for this program typically could exceed \$62,000. In our budget, we are carrying tuition and transportation for at least five students. If they come to the program in lieu of the Out of District placement that will roll over into a surplus to help restore funds to the Excess and Deficiency Fund. Enrollment beyond five students have further cost savings.

Funding for the OPEB liability in the amount of \$383,109 is included in the FY20 budget. This is aligned with the long-term Town advisory that was established in FY19. Ms. Wong anticipates that the advisory will be updated for FY21 due to changes in statutory guidance. The current OPEB Trust balance is \$1,124,682.00.

In summary, the recommended FY20 budget of \$32,886,414, represents an overall net increase of 3.235%.

The Moderator thanked Ms. Wong and asked if anyone wished to be heard on the Limiting Motion.

Sudbury resident Ralph Tyler, One Deacon Lane, asked if there was going to be two motions that will be voted on. One for the Limiting Motion and one on Article 3 after there is discussion.

The Moderator replied yes, that this is just to vote on the Limiting Motion, which would limit the amount of the total budget, and then she will go line by line and ask if anyone wants to discuss anything in the rest of the budget.

The Moderator stated that the *motion* requires a majority vote and declared that the Limiting Motion PASSED BY WELL MORE THAN A MAJORITY.

ARTICLE 3 MAIN MOTION

Sudbury Finance Committee Chairman Bryan Semple *moved* in the words below:

Move that the Town appropriate the sums of money set forth in the column "FY20 Recommended" for fiscal 2020 as printed in the warrant.

EXPENDITURES	FY20 Recommended
300: Education - Sudbury Public Schools (SPS)	38,535,653
300: Education - LS Regional High School (LS) ¹	25,808,881
300: Education - Vocational	615,000
Total: Schools	64,959,534
100: General Government	3,143,637
200: Public Safety ⁴	8,924,924
400: Public Works	5,460,288
500: Human Services	871,110
600: Culture & Recreation	1,422,707
800: Town-Wide Operating and Transfers	483,845
Total: Town Departments	20,306,511
700: Town Debt Service	3,110,425
900: Employee Benefits (Town and SPS) ²	12,716,315
1000: OPEB Trust Contribution (Town and SPS) ³	610,249
TOTAL OPERATING BUDGET:	101,703,034

(not including Capital or Enterprise Funds)

¹ Includes \$335,067 for OPEB and \$549,861 for Debt Service.

² Includes \$5,579,343 for Town and \$7,136,972 for SPS.

³ Includes \$198,941 for Town and \$411,308 for SPS.

⁴ Appropriation is partially funded by \$660,000 of ambulance receipts.

Move that said sums to be raised by taxation, except that the following items to be raised and designated, by transfer from available fund balances and interfund transfers:

to transfer from Ambulance Reserve for Appropriation Account to item 200: Public Safety, \$660,000; to authorize the Town Manager to transfer, within the FY20 budget, \$10,100

from item 800: Town-Wide Operating and Transfers to the Town-Owned Synthetic Turf Fields Stabilization Fund established under Art. 17 of the 2015 Annual Town Meeting for the purpose of replacement or major repair of the synthetic turf fields solely owned and operated by the Town of Sudbury; to authorize the Town Manager to transfer, within the FY20 budget, \$1,158,832, from item 900: Employee Benefits (Town and SPS) and \$610,249 from item 1000: OPEB Trust Contribution (Town and SPS) to the OPEB Trust established to meet expenses for post-employment health and life insurance benefits for eligible retirees and to expend such funds for that purpose; and to authorize multi-year contracts in excess of three years either by renewal, extension, or purchase options in accordance with the provisions of Massachusetts General Laws chapter 30B section 12 upon determination by the Chief Procurement Officer to be the most advantageous option.

The Moderator asked Mr. Semple to reread the second paragraph of slide 1 of 3, Article 3 FY20 budget. The second paragraph set forth below should have been read ahead of the text that was just read.

Finance Committee Chair Bryan Semple moved in the words below:

Move that the Town appropriate the sums of money set forth in the column "FY20 Recommended" for fiscal 2020 as printed in the warrant.

The Moderator thanked Mr. Semple for correcting the error and for Susan Berry bringing the technicality to the Moderator's attention.

Submitted by the Finance Committee

(Majority Vote required)

The motion received a second.

FINANCE COMMITTEE: Supported Article 3 by a vote of 4-2

BOARD OF SELECTMEN: Supported Article 3

Sudbury resident, Ralph Tyler, One Deacon Lane, moved to amend the budget by adding the following words: this budget should include "\$275,000 to be used for walkways".

The Moderator declared that the motion was out of order because the Limiting Motion had been voted on and Mr. Tyler's motion would exceed the budget limit.

The Moderator asked the Town Manager if there was \$275,000 in the budget for walkways.

The Town Manager responded that there was not and that this expenditure should be in the capital budget under Article 4 not under Article 3.

The Moderator declared that the amendment is out of order. It is not within the scope of Article 3.

Sudbury resident Craig Alie, 142 Longfellow Rd., asked when is it appropriate to raise an objection to the limited amount of information that is in the warrant.

The Moderator responded that this is a rhetorical question and can be raised with the Town Manager's office.

The Moderator proceeded to read each line of the proposed budget on page 2 of the Warrant.

Sudbury Resident Patricia Guthy, 24 Pinewood Ave., asked why there is a decrease in the budget for vocational education.

Town Manager Rodrigues explained that Sudbury withdrew from Minuteman in 2017 and is now sending students to Assabet, which charges less per student. She stated that four students were admitted this year and two are on the waitlist for the next school year.

Sudbury resident Ralph Tyler, moved to amend Article 3 by reducing the Public Safety budget line by \$275,000 to be available for the construction of walkways.

The Town Manager stated that the Town bylaws limits the inclusion of Capital items in the Town operating budget up to \$100,000. Mr. Tyler's motion exceeds that amount so it would have to come under the Capital budget.

After conferring with Town Counsel, the Moderator stated that Mr. Tyler could bring his amendment as modified by Town Counsel.

Mr. Tyler moved to Amend Article 3 by reducing line item 200 by \$275,000.

The motion was seconded.

Sudbury resident Craig Alie, 142 Longfellow Rd. asked if the Limiting Motion applied to Art. 4.

The Moderator replied that it did not.

The Moderator asked if anyone wished to be heard on the Amendment.

Mr. Tyler stated that the Town for a long time promised that there was going to be a comprehensive walkway program and for some reason it stopped. He guessed there were some change in the community preservation fund law that no longer allowed community preservation funds to be spent on walkways. He also said that there is critical infrastructure that needs to be built and money has to be set aside for it. He is constantly

worried if he walks out on Deacon Lane by Pantry Road and walks across the street he is taking his life in his hands. He would like to be able to walk to the new Rail Trail. He feels this is a high priority item for public safety.

Sudbury resident Linda Faust, 189 Boston Post Rd., stated that there should be more accessible traffic lights so that those who are blind or elderly can cross the streets.

Sudbury resident, Robert Schineller, 37 Jarman Rd., asked to hear from Police Chief Nix on the impact that taking away \$275,000 would have on the police and fire departments.

Police Chief Nix responded that he recognized that sidewalks are an issue, but a reduction of \$275,000 from the safety budget would cover the salary for 4 officers. He stated that he is trying to add officers so that he can put two sector cars in North Sudbury area, which have none. There are two cars along Route 20 and one up north. Chief Nix said that if you are looking for back up officers, they wouldn't have any. This affects the safety of not only the officers, but also for the residents. It would be extremely impactful to have to reduce the force by four officers while trying to increase incrementally.

Sudbury resident William Miniscalco, 126 Hemlock Ln. opined that the walkways should be a stand-alone capital item.

The Moderator asked for a vote on the Amendment to Reduce the line item for Public Safety by \$275,000 and declared that the motion to AMEND FAILED.

Sudbury resident, Christopher Thompson, 178 Horse Pond Rd., asked about the cost of hiring another police officer and four firefighters and wanted to know what the Finance Committee thought.

Town Manager Rodrigues responded that for the first two years 75% of the firefighter's salary would be paid with a three-year State grant.

The Finance Committee Chairman Semple replied that they had spoken with the Town Manager and were comfortable with the way it was being done.

Sudbury resident Nicholas Pernice, 255 Peakham Road, moved to amend Article 3 to increase Line item 600 Culture and Recreation by \$50,000 to the sum of \$1,472,707 and reduce Line item 1000 OPEB Trust by \$50,000.

The motion was seconded.

The Moderator asked Mr. Pernice to speak to his motion.

Mr. Pernice said that he is a very big proponent of after school sports and of cultural projects as well. He was trying to find a place to find extra money and he believes

he did. He asked to hear from the Finance Committee and other people about whether it makes sense.

Selectman Haarde responded that they had concerns about reducing the OPEB expense at this time.

Chairman Semple replied that the Finance Committee felt that the OPEB Trust is important and encouraged residents to start the process earlier if they have a special interest.

Sudbury resident Hank Sorett, stated that he is voting against the budget and was concerned that the budget is not as detailed as it used to be in the past.

Selectman Haarde responded that the budget is a 151-page document available on the Town website and contains a lot of detail.

Sudbury resident Robert Schineller, 37 Jarman Rd., asked if someone from the Park and Recreation Commission would comment on what they could do with an extra \$50,000.

Robert Beagan, 25 Pine St., Chairman of the Park and Recreation Commission said that he could not comment on that.

Sudbury resident Greg Hamill, 16 Pine St., stated that he is opposed to the amendment because the budget is already set.

The Moderator asked for a vote on the Amendment and declared that the AMENDMENT FAILED

The Moderator seeing no more discussion reminded the Body that the Main Budget Motion requires a majority vote to pass.

The Moderator declared that the motion for Article 3 PASSED BY WELL MORE THAN A MAJORITY.

ARTICLE 4 – FY20 CAPITAL BUDGET

Selectman Robert Haarde moved in the words below:

Move to appropriate the sum of \$545,000 for the purchase or acquisition of capital items including but not limited to capital equipment, construction, engineering, design, and renovation to buildings, including equipping of vehicles and all incidental and related expenses for projects; with the sum of \$545,000 to be raised by taxation; and to authorize the Town Manager to allocate funds as needed between the underlying departments as shown in the following chart:

FY20 Operating Capital Budget

<i>Sudbury Public Schools</i>	<i>\$193,000</i>
<i>LS Regional High School</i>	<i>\$55,000</i>
<i>Selectmen/Town Manager</i>	<i>\$92,000</i>
<i>Fire</i>	<i>\$35,000</i>
<i>Trees & Cemetery</i>	<i>\$85,000</i>
<i>Combined Facilities</i>	<i>\$45,000</i>
<i>Recreation</i>	<i><u>\$40,000</u></i>

TOTAL ***\$545,000***

Submitted by the Town Manager

(Majority vote required)

The motion received a second.

The Moderator announced that the Town Manager would give the presentation.

The Town Manager summarized the 2020 Capital-operating budget. It was developed and recommended to the Town Manager by staff and includes all three cost centers. The total FY20 Capital Budget is \$545,000 as set forth above. In addition to the Town Capital operating budget, there are three other Capital articles, which will be discussed later. Two of those are being funded from the tax levy and the other with Free Cash; for a total Capital Budget of \$1,370,000. The entire Capital Budget including explanation of all of these expenses is available under Town Budget on the website.

Annually the Town staff updates the 5 year and 15 year capital improvement program and makes a recommendation regarding funding that plan. Ms. Rodrigues explained that there are different funding sources. She added that items get moved in a certain year because there is not enough funding for everything. Funding capital through Free Cash is appropriate but is not always a stable and consistent funding source. It is important to save for years when there is not Free Cash and put routine maintenance in the operating budget where it belongs. The Town is trying to use more of the operating budget and tax levy to pay for the smaller articles. Save for the future and fund routine capital needs within the tax levy. The Town Manager presented the individual departments

FINANCE COMMITTEE: Recommended approval of Article 4

BOARD OF SELECTMEN: Supported the article.

Sudbury resident Ralph Tyler *moved* to amend the Motion for Article 4 by adding the following words: *“This budget shall include the expenditure of \$275,000 to be spent in FY 2020 for construction of new walkways”*

The Amendment was seconded.

Mr. Tyler stated that the Town needed walkways and he felt that it sounded like like there's money in this sort of Free Cash fund, but is not being spent. He believes that it should be used this year to build more walkways.

The Moderator recognized the Town Manager in order to clarify how this would affect the budget if passed.

The Town Manager explained that the funding source for Article 4 is the tax levy, not Free Cash. So, if the budget is amended to increase by \$275,000, then it would exceed its capacity. It is likely that the budget would be rejected by the Department of Revenue because the Town would not have enough funding sources in order to support this budget.

The Moderator reiterated that if the Hall were to pass the motion, than the Town Budget would not be acceptable to the Department of the Revenue. She also stated that this was the correct place to bring the motion to amend.

She asked Mr. Tyler if he wished to withdraw his motion to amend. He responded that he did want to withdraw the amendment. The Moderator asked Town Counsel if the mover of the motion wishes to no longer make the motion but we have not acted on the motion, what happens. Town Counsel responded that the petitioner and the second would have to withdraw or the Moderator could call for a vote.

The Moderator declared that the Amendment was an active motion that would be voted on.

Sudbury resident Allan Wallack raised a point of order and asked what the motion is that the Hall is voting on.

The Moderator explained that the amendment had not been put on the screen and that the motion was to Amend the Capital Budget by increasing it in an amount not to exceed \$275,000 for the construction of walkways. Although the amendment was withdrawn by the proponent, Ms. Quirk stated that the Body will vote on it to make it neat and tidy.

The Moderator called for a vote on the Motion to Amend and declared that the motion to AMEND FAILED.

The Moderator asked if anyone else would like to be heard on Article 4.

Finance Committee Chair Semple explained that the way to change the capital budget is to make specific changes within the Capital Budget.

Sudbury resident Allan Wallack, 67 Thompson Dr. asked the Finance Committee if anything voted on now would affect the vote on Sewataro later. Mr. Semple responded that nothing voted on now, impacts the Sewataro vote.

The Town Manager added that Camp Sewataro is a completely different article.

Sudbury Resident Hank Sorett, asked what the Town was buying for \$545,000, because the article and warrant did not specify.

The Moderator asked the Body if they wanted to hear a 10-minute presentation of every item in the capital budget and the Body voted in the negative. The Moderator allowed the Town Manager to talk for one minute.

The Town Manager read a list of all the individual items contained in the Capital Budget.

The Moderator called for a vote and declared that the motion for Article 4 PASSED BY A MAJORITY.

ARTICLE 5 – FY20 TRANSFER STATION ENTERPRISE FUND BUDGET

Board of Selectman member, Len Simon, moved in the words below:

Move to appropriate the sum of \$295,432 for the Transfer Station Enterprise Fund for FY20, and further to authorize use of an additional \$17,214 for indirect costs; such sums to be raised from \$272,646 in FY20 receipts of the Enterprise and \$40,000 from Enterprise Fund retained earnings, as set forth in the article.

Submitted by the Town Manager

(Majority vote required)

The motion received a second.

Town Manager Rodrigues explained that an enterprise fund is a separate accounting mechanism that gives communities the flexibility to account for financial activities that typically have a fee that is charged in exchange for the service. The revenues and expenses of the service is segregated into a fund with financial statements separate

from all other government activities. These budgets should be self-sufficient and not include deficits. They should include direct costs, indirect cost, any capital costs, and any capital costs and any deficit in these accounts needs to be carried by the tax levy. Any budget surplus goes into retained earnings, which we typically try to use for capital. This includes the salaries and benefits for two employees. This fund has decreased from FY19.

FINANCE COMMITTEE: Recommended approval of the article.

BOARD OF SELECTMEN: Supported the article.

Sudbury Resident Robert Schineller asked if one of the buildings was constructed by a vocational school. Ms. Rodrigues responded that the Town replaced two buildings at the transfer station. The Town paid for the supplies, Assabet donated the labor, and that they did a terrific job.

The Moderator stated that a majority vote is required, and that the *motion* for Article 5 *PASSED BY WELL MORE THAN A MAJORITY.*

ARTICLE 6 – FY20 POOL ENTERPRISE FUND BUDGET

Selectman Patricia Brown *moved* in the words below:

Move to appropriate the sum of \$449,323 for the Pool Enterprise Fund for FY20; and further authorize \$18,956.00 for indirect costs, said sums to be raised from \$468,279 in receipts of the Enterprise as set forth in the article.

Submitted by the Finance Committee

(Majority vote required)

The *motion* received a second.

Town Manager Rodrigues explained that the pool enterprise fund is also like the transfer station, it contains the direct and indirect costs as well. The budget decreased due to attrition. It has gone from \$503,447 to \$468,279.

FINANCE COMMITTEE: Recommended approval of Article 6.

BOARD OF SELECTMEN: Recommended approval of Article 6.

Sudbury resident Hank Sorett noted that there is no longer a pool director and that pool salaries have decreased and that this is an aging facility. He asked why no money has been budgeted for future capital improvements or more maintenance.

Town Manager Rodrigues responded that this is an enterprise fund. It has to be funded by the fees that come in and unfortunately, the fees for the pool due to enrollment

have continued to decline. The Town has tried to bring this budget down as much as possible and make it as succinct as possible. Even though the budget is decreasing this year, there is a rate increase due to the decrease in enrollment. The Town recognizes that it is an aging facility and has put money into it. She pointed out that they have been working a lot on the pump system and boiler. She said she certainly recognizes and hears residents' concerns regarding the conditions and noted that there is one less employee this year.

Sudbury resident Bill Schineller, 37 Jarman Rd, wanted to know if the Lincoln-Sudbury swim team members, are paying towards the maintenance of the Pool.

The Town Manager responded that Lincoln Sudbury does pay to practice and have meets at the pool. They pay fees just like everyone else does for rentals.

The Moderator declared that a majority vote is required, and that the motion for Article 6 PASSED BY WELL MORE THEN A MAJORITY.

ARTICLE 7- FY20 RECREATION FIELD MAINTENANCE ENTERPRISE FUND BUDGET

Selectman Dan Carty moved in the words below:

Move to appropriate the sum of \$228,040 for the Recreation Field Maintenance Enterprise Fund for FY20; to authorize use of an additional \$23,198 for indirect costs; and to authorize the Town Manager to transfer from the FY20 Enterprise Fund budget \$10,500 from Direct Costs to the Town-Owned Synthetic Turf Fields Stabilization Fund established under Art. 17 of the 2015 Annual Town Meeting for the purpose of replacement or major repair of the synthetic turf fields solely owned and operated by the Town of Sudbury, such sums to be raised from \$226,238 in FY20 receipts of the Enterprise and \$25,000 from Enterprise Fund retained earnings, as set forth in the article.

Submitted by the Finance Committee

(Majority vote required)

The motion received a second.

Town Manager Rodrigues explained that this is the Town's third enterprise fund. The recreational field maintenance enterprise. It is unique in that it includes half of the costs for maintaining our parks and fields. It contains half of the cost of the salaries and benefits for two employees. Everything else in this budget is maintenance. The Town had capital expenses that were dropping off lease expenses. The Town saved \$10,500 in this budget to put into the field turf stabilization account so the Town can save for the next time there is a replacement.

FINANCE COMMITTEE: Recommended approval of Article 7.

BOARD OF SELECTMEN: Supported approval of Article 7.

Sudbury Resident Kevin Matthews, 137 Haynes Road, asked if someone could talk more about where the revenues come from and what fields they are derived from and what kind of usages spark those revenues.

The Town Manager answered that the revenues come from the users of the fields. She said that about half of that budget is from the users and the other half is paid by the tax levy. To use the fields the members or the teams have to pay fees that are set by the Park and Recreation Commission. There are many fields in Town. One of them is the L-S Community Field and there are other fields that people use. In FY18 they took in \$217,754 in revenues and it varies per year. In Fiscal year 18 there was a surplus of \$13,021. The Park and Recreation Commission has done a wonderful job of turning this account around and building a surplus to use for capital. There is a fund balance in this account. That is the Free Cash. This account receives fees for the field, youth organizations, adult organizations, outdoor camps, fees for use of the gym at Fairbanks, cutting turf field fees. one-time use resident or nonresident fees; any jamborees or tournaments and fees for use of tennis courts, volleyball and basketball courts.

The Moderator stated a majority vote is required, and declared that the motion for Article 7 PASSED UNANIMOUSLY.

ARTICLE 8 – FY19 SNOW & ICE TRANSFER

Selectman Janie Dretler moved in the words of the article below with the sum of \$270,000 to be transferred from Free Cash to Acct. 400 Public Works:

Move to see if the Town will transfer the sum of \$270,000 from Free Cash to Acct. 400 Public Works, to be expended under the direction of the Town Manager, for the purpose of funding the Fiscal Year 19 Snow and Ice deficit.

Submitted by the Town Manager

(Majority vote required)

The motion was seconded.

Town Manager Rodrigues stated that the Town is requesting \$270,000 from Free Cash to fund the deficit from FY19. Under Massachusetts General Laws the Snow and Ice account is the only account that the Town can spend into a deficit. In FY 19, the Town budgeted \$424,750 for snow and ice and in fiscal 19 the Town spent \$776,859.99. Town employees received \$265,402 and \$294,295 was spent on materials, and contractors received \$217,162. In comparison, the Town spent \$970,427 in FY18 and in FY17, spent \$895,684.

Finance Committee Chair Bryan Semple explained how Free Cash is used to fund certain articles.

FINANCE COMMITTEE: Recommended approval of the article

BOARD OF SELECTMEN: Supported approval of the article

Sudbury resident Jim Gish, 35 Rolling Lane, asked what is the difference in cost from switching from sand to salt or whatever treatment the Town is currently using and would like to understand the relative environmental impacts of the switch.

The Town Manager replied that the DPW director could speak to the costs, but he did not have that information on him. The Moderator responded that it could be found by e-mailing the DPW.

Ms. Rodrigues responded that the Town used less salt than sand. She recognized that there is a concern about the environmental impact and so the Town is street sweeping twice a year instead of just once a year, so the salt is not going into the catch basin. This year the DPW introduced brines, which is a more effective use, and it has less of a chance of going into the storm drains. They are trying to roll it out in more areas as well.

Sudbury resident Rebecca Cutting, 381 Maynard Rd., noticed that when the trucks came to an intersection such as the intersection of Old Lancaster and Union and Concord and many side streets, they dump a pile, and didn't understand why all of a sudden in the last two years this is occurring. She claimed that she was very concerned about the impact on street trees because of the salt use. She said she happy to hear about the brine, was wondering if there's something wrong with the trucks.

DPW Director Dan Nason responded that the trucks were just recalibrated. He is trying to implement or actually install ground speed controllers on all of the vehicles. Many trucks do not have them. This year was a tight budget because he was running out the brine. Ground speed controllers work on GPS as the truck slows down so does the auger and the spinner on the back of the truck. It releases less material the slower you go. He explained that if you are plowing for 36-48 hours straight, you get tired. Sometimes the staff are going through the motions and sometimes they will forget to shut off the auger, if in manual mode. Mr. Nason said he is trying to get to the point where all of the vehicles will have ground speed control. Sometimes it does happen at intersections. They will stop and forget to shut down the auger; that is why there are piles there.

Sudbury resident Nick Pernice, 255 Peakham Rd., said he noticed that after a snow storm he has seen a sidewalk plow that comes by holidays and Sundays. He wanted to know if that was cost effective.

Mr. Nason responded that the Town has four sidewalk plows in stock. They have been used for decades.

The Moderator stated a majority vote is required, and that the *motion* for Article 8 **PASSED BY WELL MORE THAN A MAJORITY.**

ARTICLE 9 – UNPAID BILLS

Christine Nihan, Town Accountant *moved* in the words of the article below:

Move to indefinitely postpone Article 9, as there are no unpaid bills.

Submitted by the Town Accountant (Majority Required)

The *motion* was seconded.

FINANCE COMMITTEE: Supported indefinite postponement.

BOARD OF SELECTMEN: Unanimously supported this article.

The Moderator declared that the *motion* to **INDEFINITLY POSTPONE PASSED.**

The Moderator explained that there is a mechanism in Town called the Consent Calendar where articles are grouped together and acted on as one unit. She went on to say that as she goes through them, if there is an article that someone has reason to not want to include on the consent calendar, they should raise their card and it will be held for general debate. Otherwise, the five motions will be considered as one.

Sudbury resident Glenn Merrill Skoloff, 18 Allen Place, said that it was difficult for him to judge without the reports of the committees. He felt that there was insufficient information for him to judge whether it should be on the consent calendar without the reports.

Town Manager Rodrigues explained that if the warrant states that the committee will report at Town Meeting, it means that they have not yet taken a vote to support prior to the warrant going to print.

Mr. Merrell asked if the body is to assume that they approve?

Ms. Rodrigues responded that the Committees supported all of the articles on the Consent Calendar.

Sudbury resident, Ralph Tyler, One Deacon Lane, said that since 1639 Town Meeting has never voted on a bylaw change through the Consent Calendar. At this meeting, he said that the Hall was voting on three changes to the general bylaws. He hoped that they are more thought out than just consenting to them.

The Town Manager responded that the bylaw change Mr. Tyler is referring to is now required by the Municipal Modernization Act. The law requires the Town vote on any changes to the revolving accounts to make sure that the Town ratifies them every year. She stated that we used to ratify them on the consent calendar. Under the Modernization Act, this is just routine business where we again certify revolving accounts in order to spend out of them and set our limits. That is how we pay for much of our programming in Town.

Selectman Bob Haarde stated that if Mr. Tyler would like to ask that an article be taken off the Consent Calendar, then he could do that and it will be considered separately.

The Moderator told the Body that if they have a specific question about a specific article that has been put into the consent calendar, they should say hold when the article comes up.

The Moderator called each article separately and the body responded to hold each article. The Moderator declared that there was not a Consent Calendar and called Selectman Len Simon to move Article 10.

ARTICLE 10 – CHAPTER 90 HIGHWAY FUNDING

Selectman Len Simon moved in the words of the article as set forth in the Warrant:

Move to see if the Town will authorize the Town Manager to accept and to enter into a contract for the expenditure of any funds allotted or to be allotted by the Commonwealth for the construction, reconstruction and maintenance projects of Town ways pursuant to Chapter 90 funding; and to authorize the Treasurer to borrow such amounts in anticipation of reimbursement by the Commonwealth.

Submitted by the Director of Public Works

(Majority vote required)

The motion was seconded.

Town Manager Rodrigues explained that by accepting this article the Town can apply for grants from the State that would be used for the construction of streets and roadways. If this article is not accepted the Town would not get the grants.

FINANCE COMMITTEE: Recommended approval of Article 10.

BOARD OF SELECTMEN: Supported this article.

The Moderator stated that this motion needs a majority and declared that the motion for Article 10 PASSED UNANIMOUSLY.

ARTICLE 11 – WITHDRAWN

The Moderator declared that Article 11 is withdrawn.

ARTICLE 12 – STABILIZATION FUND

Selectman Patricia Brown moved in the words of the article below with the sum of \$194,894 to be transferred from Free Cash:

Move to see if the Town will vote to transfer from Free Cash \$194,894, to be added to the Stabilization Fund established under Article 12, of the October 7, 1982 Special Town Meeting, pursuant to General Laws Chapter 40, Section 5B.

Submitted by the Board of Selectmen

(majority vote required)

The motion was seconded.

The Town Manager stated that the Board of Selectmen has a policy to maintain the Town stabilization account in the amount equal to 5% of the total operating revenues for the last fiscal year. The stabilization account is like the Town's savings account. It protects the Town in case of emergency and is beneficial for the Town's AAA bond rating. It is a rainy-day account. Transferring from Free Cash \$194,894. The stabilization balance as of 6/31/18 was \$4,574,740.

FINANCE COMMITTEE: Recommended approval of the article.

BOARD OF SELECTMEN: Supported the article.

Sudbury resident Elaine Goldstein, 40 Indian Ridge Rd, asked if this amount is coming from Free Cash, referring to the previous slide on Free Cash. She also wanted to know what the result of a negative balance in Free Cash would mean.

Town Manager Rodrigues explained that the Finance Committee has an advisory guideline that they would like the Town to save 5% of the Budget in Free Cash. Although the Town will not be saving as much as the Finance Committee would like, there is not a negative Free Cash balance.

Sudbury resident Ralph Tyler reiterated that in all of our desire to be prudent with our financial management this is another opportunity to use \$194,000 to build some nice walkways and yet, the power that be up there thinks it is more important to put it in a savings account in the bank and he just did not get it. The people from Lincoln-Sudbury run down Concord Road practicing for their cross-country and stuff. It is a hazard. One of these days a car is going to run into a group of students running on the road because we

do not have walkways. He said that he thought it was foolish, but knew that the votes were not there.

Sudbury resident, Linda Faust, 189 Boston Post Road, stated that she agreed with Mr. Tyler and added that the Town website describing the agenda of this meeting and the articles are not accessible to people like herself that use screen- reader software that is text and not graphic based to be able to read on the internet. She would like to be able to see some of that money used to make the website more accessible.

Sudbury resident Kemo Ceesay, 386 Maynard Road, asked if there is anything within the budget process that allows citizens of the Town to be able to identify projects that are of priority for them so that residents can avoid coming to the meetings and having the same issue raised over and over again.

Town Manager Rodrigues responded that there are opportunities for the public to speak during public budget meetings and tell the Town what their concerns are and what they would like to see in the budget. Ms. Rodrigues said that she would like to meet with Mr. Tyler, and that he can come by her office. She also said that there was \$50,000 in last year's budget for walkways.

Sudbury resident, Jean Nam, 81 New Bridge Road, pointed out that in previous years, walkways were approved as part of the CPA budget. But the CPA funds are no longer allowed to be used for this purpose. She believes that if the Stabilization Fund is to be used truly for capital projects, which are priorities for the Town, then it should be used to fund walkways, which are a priority of the Town and pretty close to the front of the line.

Finance Committee chair Bryan Semple said that a resident can bring a citizen's petition at the next Town Meeting.

The Moderator stated that this article requires a majority to pass and declared the motion for Article 12 UNANIMOUSLY VOTED.

ARTICLE 13 – REPURPOSE OF ROLLING STOCK STABILIZATION ACCOUNT

Selectmen Dan Carty moved in the words of the article:

Move to amend the vote taken under Article 24 of the 2014 Annual Town Meeting creating a special purpose stabilization fund, and later amended under Article 12 of the 2016 Annual Town Meeting to be used for a limited capital purpose, to now be “for the purpose of funding capital projects”; to change the name of such account to the Capital Stabilization Account; and, further to transfer \$194,894 from Free Cash to the Capital Stabilization Account.

Submitted by the Board of Selectmen.

(Two-thirds vote required)

The motion was seconded.

Town Manager Rodrigues explained that stabilization accounts are special accounts that are used primarily for saving. They are created through a 2/3 vote of Town Meeting. Stabilization accounts can be used for saving generally or for a specific purpose. The account purpose can be amended by a 2/3 vote of Town Meeting and any expenditures require a 2/3 vote by Town Meeting. Ms. Rodrigues said that in 2014 Town Meeting created an account fund for DPW vehicles, which was amended in 2016 to use for rolling stock for schools. That account was never funded. The Town recognizes the need to save and plan for all needs and wants to expand the scope of this account to include all capital needs. Right now, the Town does a good job of programming and identifying needs but we need to commit to responsible and prudent planning. As part of that commitment, we are requesting to broaden the scope to account for all capital needs and will begin to fund the savings account with \$250,000 from Free Cash.

BOARD OF SELECTMEN: U unanimously supported this article.

FINANCE COMMITTEE: Does not recommend approval of this article. The vote was 3 in favor, 4 against and 1 abstention.

Finance Committee Chairman Bryan Semple explained that while they support having a Stabilization Fund, they do not support using Free Cash to fund this account. Rather than take \$250,000 that is currently in Free Cash and use that to buy the dump truck and pay for the culvert repair, the Town is keeping the Free Cash and putting it in the stabilization fund and raising taxes to buy the dump truck and repair the culvert. The Finance Committee is not comfortable doing that. He stated that taxes never go down.

In addition, Mr. Semple said that there is \$400,000.00 dollars from the police station sale that the Town needs to get greater clarification from the Department of Revenue in terms of what can be done with that. He said he was trying to find money for Mr. Tyler for the walkways and believes that there is other cash around and the Finance Committee is not in favor of raising taxes permanently.

Town Manager Rodrigues replied that she understands their concerns. For the past four years, she has come to Town Meeting and has presented capital articles. She has heard the response that the Town has not been planning and why aren't these small capital items within the budget and why are we coming to Town Meeting and asking for a debt and capital exclusion and Free Cash to pay for things like repair of culverts that are failing or dump trucks. Why aren't we planning for those things? If you look at the 5 and 15-year plan, there is no scenario that these funds would not be continued to be paid for by capital. She further stated that there are needs that have to be paid for and the Town is trying to be prudent about that. She knows that it is difficult to save because it is hard to save at home. She also knows that it is also hard to save money on things that we need. Ms. Rodrigues stated that the Town needs to have a plan for the future and that she sees this as prudent planning.

Sudbury resident Chris Thompson, 178 Horse Pond Rd., asked how does this tie into what we voted in Article 4 and would there be an Article 4 next year.

Ms. Rodrigues responded that this money may go to fund Article 4 and explained the way the Capital Fund works. She said that items under \$100,000.00 are within the operating budget, which is Article 4. Articles over \$100,000, even if they are funded with the tax levy, need to be a separate Article.

Sudbury resident, Chris Thompson, of 178 Horse Pond Road commented that the Town has funded several vehicles; a tractor, and ATV with a trailer. He wanted to know if we going to buy a dump truck under a different article, can we use this revolving fund to buy other vehicles as well?

Ms. Rodrigues answered that under the stabilization account what the Town would be able to do, is purchase any capital item which would require a 2/3 vote of this body. A dump truck is coming up later and we are asking to use the tax levy for that.

Sudbury resident Greg Hamill, 16 Pine St., asked why do we need more than one stabilization fund. Can someone from the Finance Committee explain what is the difference between a stabilization fund and revolving account?

Ms. Rodrigues responded that the reason there are two stabilization accounts is that one of them is for emergency spending. The first stabilization account that was voted for; is for unforeseen expenses or an emergency that comes up in Town. It has been used in the past for litigation. The other type of stabilization account (Revolving) which is under consideration now is for a specific purpose.

Finance Committee Chairman Bryan Semple explained how a revolving account works. He used the example of the Town pool, which collects the revenues received from the use of the pool and uses those funds to support the pool. Revolving funds can be spent by Department managers and makes it easier for the individual departments to spend.

Sudbury resident Jean Nam, 158 New Bridge Rd., stated that Free Cash can be used to build walkways again, which was voted for by a previous Town Meeting or the money can be put into this account. The Town can make a choice here; do we have a capital project that we need to fund? Voting for this would instead choose to put the money in the bank.

Sudbury resident Hank Sorett, 58 Longfellow Rd, stated that he is conceptually opposed to these revolving type funds. Each decision as to where to spend money by the Town should come before Town Meeting and be transparently presented to the voters.

The Moderator clarified that the discussion is about the repurpose of the stabilization fund not the revolving funds. Mr. Sorett said that he is speaking to that and the point is conceptual and when money is put aside like this then the Town executives can spend based on their discretion.

The Moderator asked the Town Manager if that is accurate.

Ms. Rodrigues replied that no, a stabilization account is more restrictive. When the Town appropriates funds, it is by a majority vote, but to appropriate money from a stabilization fund, there has to be a 2/3 vote.

Mr. Sorett asked where is it said that the \$250,000 would be spent and where does the Town Meeting have control over it? Ms. Rodrigues replied that the \$250,000 will be going into the stabilization account to be saved. In order to appropriate those funds, the Town would need to come to a subsequent Town Meeting with a purpose and receive a 2/3 vote for the appropriation.

Sudbury resident Greg Hamill, made a *motion* to Move the Question.

The Moderator stated that the *motion* was seconded, called for a vote to move the question and declared that the *motion PASSED*

The Moderator stated a two-thirds vote was required, and declared that the *motion* for Article 13 was *VOTED BY WELL MORE THAN THE TWO-THIRDS REQUIRED.*

ARTICLE 14 – SURPLUS VEHICLE & EQUIPMENT REVOLVING FUND

Selectman Janie Dretler *moved* in the words of the article:

Move to amend Section 1 of Article XXXIII of the General Bylaws by establishing a new Revolving Fund to be known as the “Surplus Vehicle & Equipment Revolving Fund” for the purpose of funding the purchase of vehicles and equipment by the Police Chief, Fire Chief, and Public Works Department under the direction of the Town Manager utilizing revenue from the sale of surplus vehicles and equipment, pursuant to M.G.L., c.44, s.53E½ ; and for such purposes to insert the bold italic text as set forth below:

<u>Program or Purpose</u>	<u>Authorized Representative or Board to Spend</u>	<u>Department Receipts</u>
<i>Purchase and equipping of vehicles and equipment (Police, Fire, and Public Works Departments)</i>	<i>Town Manager</i>	<i>Sale of surplus vehicles and equipment</i>

Submitted by the Police Chief, Fire Chief, and Public Works Director (Majority vote required)

The *motion* was seconded.

DPW Director, Daniel Nason, stated that this is an article that he, the Police chief and Fire chief will be able to use. He explained that instead of trading in vehicles and getting a nominal price, the Town can surplus these vehicles and put them on a source like Municibid. He does not see a lot of income from trading them in. One item that he recently had to surplus was a mechanic's truck. If he were to trade it in, it would be valued

at \$2,500. He believed that he could get more funds for the Town, which can be used towards the purchase of different vehicles and equipment for DPW, the Police and Fire departments. If it is put it on Municibid, there is a broader spectrum of people bidding on it nationwide. He said that the equipment on that truck alone would bring in \$5,000, let alone the actual vehicle cost as well. He said that the Town would make more money using Municibid and the surplus money could be used to purchase other vehicles.

FINANCE COMMITTEE: Recommended approval of the article.

BOARD OF SELECTMEN: Recommended approval.

The Moderator reminded the Body that the purpose of the Consent Calendar is this: When there are articles that are not controversial, it is more efficient as a Town to put those articles on the Consent Calendar.

The Moderator stated that this article requires a majority vote to pass and declared the *motion* for Article 14 UNANIMOUSLY VOTED.

ARTICLE 15 – BOARD OF HEALTH REVOLVING FUND

Selectman Bob Haarde, *moved* in the words of the article:

Move to see if the Town will vote to amend Section 1 of Article XXXIII of the General Bylaws to expand the scope of expenditures for the Board of Health Revolving Fund, and for such purposes, to insert the bold italic text, as set forth below:

<u>Program or Purpose</u>	<u>Authorized Representative or Board to Spend</u>	<u>Department Receipts</u>
<i>Public Health vaccinations expenses including salary and benefits and tobacco control efforts for prevention of youth access and addiction to nicotine products through participation in the MetroWest Tobacco Control Coalition</i>	Board of Health	Reimbursement from private insurance, Medicare/Medicaid and MassHealth for vaccinations and permit fees from tobacco retail permits

Submitted by the Board of Health

(Majority vote required)

The *motion* was seconded.

Board of Health Director, William Murphy, stated that the Public Health Vaccination Fund was set up to purchase flu vaccine when the state stopped supplying it. When residents are administered flu shots, private insurance, Mass Health and Medicare are billed for reimbursement. They are billed for the amount equal to the dose for the shot. The Vaccination Fund has grown over the last three years. Last year the Town was able to

vaccinate 800 Sudbury residents up from 350 in 2017. As a result of the success of this fund the BOH would like to expand the vaccination fund to fund tobacco control effort and the 3 year participation in the MetroWest Control Coalition. The Coalition provides staff to conduct valuable compliance checks and certification programs and the growing problem of youth access and nicotine especially through vapes.

FINANCE COMMITTEE: Recommended approval of Article 15.

BOARD OF SELECTMEN: Supported the article.

Sudbury resident, Hank Sorett, 58 Longfellow Rd, asked how much money is involved in this fund. Mr. Murphy replied that after they receive the full reimbursement they will have about \$43,000 in that account.

The Moderator stated that this article requires a majority to pass and declared that the motion for Article 15 PASSED UNANIMOUSLY.

ARTICLE 16 – ZBA REVOLVING FUNDS-SCOPE EXPANSION

Selectman Len Simon moved in the words of the article:

Move To see if the Town will vote to amend Section 1 of Article XXXIII of the General Bylaws to expand the scope of expenditures for the Zoning Board of Appeals Revolving Fund, and for such purposes, to insert the bold italic text, as set forth below:

<u>Program or Purpose</u>	<u>Authorized Representative or Board to Spend</u>	<u>Department Receipts</u>
<i>Zoning Board of Appeals consultants and part-time employee salaries, as well as costs of training members and staff on matters within the Board’s jurisdiction, such as zoning and comprehensive permits, and administering comprehensive permit applications</i>	Zoning Board of Appeals	Application fees

Submitted by the Zoning Board of Appeals.

(Majority vote required)

The motion was seconded.

Adam Duchesneau, Director of Planning and Community Development, stated that the intent of the article is to expand the scope of expenditures for the Zoning Board of Appeals revolving fund to train the members on matters of jurisdiction, zoning and comprehensive permit applications. The Zoning Board of Appeals consists of volunteers

with a variety of expertise but typically not zoning and planning backgrounds. These trainings come in the form of workshops from the Massachusetts chapter of American Planning Association and the Citizens Training Collaborative.

FINANCE COMMITTEE: Recommended approval of the article.

BOARD OF SELECTMEN: Recommended approval.

The Moderator stated that the article requires a majority vote to pass and declared the motion for Article 16 PASSED UNANIMOUSLY.

ARTICLE 17 – FY20 REVOLVING FUNDS SPENDING LIMITS

Selectman Patricia Brown moved in the words of the article below with the deletion of the surplus vehicle and equipment fund:

Move to see if the Town will vote to establish the FY2020 spending limits for the use of revolving funds under M.G.L. c.44, s.53E ½, by the following departments of the Town in accordance with each fund set forth in Article XXXIII of the Town of Sudbury General Bylaws with the deletion of the surplus vehicle and equipment fund:

<u>Fund</u>	<u>Department</u>	<u>Maximum Amount</u>
Public Health Vaccinations & Tobacco Control	Board of Health	25,000
Plumbing & Gas Inspectional Services	Building Inspector	65,000
Portable Sign Administration & Inspectional Services	Building Inspector	10,000
Conservation (Trail Maintenance)	Conservation Commission	15,000
Conservation (Wetlands)	Conservation Commission	50,000
Forestry Activities	Conservation Commission	10,000
Council on Aging Activities	Council on Aging	65,000
Council on Aging Van Transportation (MWRTA)	Council on Aging	150,000
Cemetery Revolving Fund	Public Works	20,000
Fire Department Permits	Fire	50,000
Goodnow Library Meeting Rooms	Goodnow Library	10,500
Recreation Programs	Park and Recreation Commission	542,000
Teen Center	Park and Recreation Commission	20,000
Youth Programs	Park and Recreation Commission	170,000
Bus	Sudbury Public Schools	450,000
Instrumental Music	Sudbury Public Schools	100,000
Cable Television	Town Manager	30,000
Rental Property	Town Manager	40,000
Dog	Town Clerk	75,000
Zoning Board of Appeals	Zoning Board of Appeals	35,000
Solar Energy	Combined Facilities	450,000

Submitted by the Board of Selectmen

(Majority vote required)

The *motion* was seconded.

Town Manager Rodrigues explained that these are the revolving accounts that the Town authorizes every year. Under the Municipal Modernization Act, Town Meeting has to re-ratify the bylaw. She said that there were no significant changes to these accounts; they included the three that were voted on; what department administers them and the maximum amount each department can spend each year.

FINANCE COMMITTEE: Supported Article 17.

BOARD OF SELECTMEN: Supported Article 17.

The Moderator stated that this Article requires a majority to pass. The Moderator declared the *motion* for Article 17 *PASSED UNANIMOUSLY*.

ARTICLE 18 – FUND LITIGATION COSTS- EVERSOURCE

Selectman Chairman Bob Haarde *moved* in the words of the article with the sum of \$75,000 dollars to be transferred from Free Cash:

Move to see if the Town will vote to transfer \$75,000 from Free Cash, to be expended under the direction of the Town Manager, for the purpose of legal fees, hiring of experts, and all related costs related to litigation of the Eversource/Hudson reliability project.

Submitted by the Town Manager.

(Majority vote required)

The *motion* was seconded.

Town Manager Melissa Rodrigues summarized the costs of the litigation to date. The Town has spent \$837,520.21 in litigation costs related to Eversource. There is a balance of \$99,479.79 remaining. Ms. Rodrigues said that the Town is waiting for a decision in the Siting Board case and there is an appeal pending in the Land Court case. The \$75,000 requested in addition to the remaining balance will fund any necessary appeals, when the Town receives the decision. If the decision from the Siting Board allows Eversource to move forward with their project, this appropriation will fund Sudbury's appeal to the Supreme Judicial Court.

Ms. Rodrigues said that Eversource filed a petition to install power lines in Sudbury. It includes noticed variation above ground along the MBTA right of way and an underground street option; Route 20 to Green Hill to Old Lancaster to Hudson. The Town filed a response; put on a full case and is waiting for a decision.

FINANCE COMMITTEE: Recommended Article 18. Finance Committee chair, Bryan Semple stated that the cost to the taxpayer is \$12.00 per average house, and this money would be coming out of Free Cash.

BOARD OF SELECTMEN: Supported this article.

Sudbury resident Arthur N. Pernice, 255 Peakham Rd., said that we fought for the right of self-determination and wanted to continue the fight against Eversource, and therefore supports this article.

The Moderator noted Article 18 required a majority vote, and declared that the motion for Article 18 was VOTED BY MORE THAN A MAJORITY.

A motion was made to adjourn tonight's Meeting until May 7, 2019, in the Lincoln-Sudbury Regional High School Auditorium at 7:30 p.m. The motion was received, seconded and PASSED BY A MAJORITY. The meeting was adjourned at 10:35 p.m. Attendance: 434

SUDBURY ANNUAL TOWN MEETING

May 7, 2019

Pursuant to a Warrant issued by the Board of Selectmen and a quorum being present, the inhabitants of the Town of Sudbury qualified to vote in Town affairs reconvened in the Lincoln-Sudbury Regional High School (L-SRHS) Auditorium on Tuesday, May 7, 2019, for the second and final session of the Annual Town Meeting. Elizabeth Quirk, the Moderator, called the meeting to order at 7:30 p.m.

The Moderator recognized the retirement of two Town staff employees this year. Debbie Dineen, Conservation Coordinator retiring in June after more than 35 years in Town service and Mark Herweck, Building Inspector retiring in May after more than twelve years of service.

Ms. Quirk thanked Boy Scout Troop 63 and troop leader John Rotondo, for handling mikes. She said that scouts present tonight included: Justin Nasdor, Andrew Simon, Sam Arkoff, Casey Tupta, Sam Varner and Luke Yazdani. The Moderator recognized the help of several patrolmen from the Sudbury Police Department and SudburyTV volunteers Skyler Werneck and Antonio Fontes who were covering the Town Meeting.

Ms. Quirk announced two town-sponsored events taking place on May 18, 2019: The Town-Wide Cleanup Day and the Repair Café to be held at the Senior Center from 9:30 a.m. to 12:30 p.m. She further stated that information could be found on the Town website.

The Moderator reminded voters that Town Meeting procedures can be found in the front of the Warrant.

ARTICLE 19 – DPW One-Ton Dump Truck

Selectman Daniel Carty *moved* in the words of the article:

Move with the sum of \$130,000 to be raised by taxation for the purchase or acquisition and equipping of a new vehicle for public works.

Submitted by the DPW Director

(Majority vote required)

The motion was seconded.

Director of Department of Public Works (DPW), Daniel Nason stated that this article requested \$130,000 for replacement of a multi-use one-ton dump truck with a plow. This vehicle replaces a 2000 GMC cab-over swap-body, which is beyond its useful life-span of ten years and continues to break down due to many mechanical issues. He added that this equipment request came before Town Meeting on 2016 and 2018 but failed at both ballot elections.

FINANCE COMMITTEE: Finance Committee Chairman Bryan Semple stated that the Finance Committee voted 2-6 against approval of the article. He added that this article would increase taxes which the Finance Committee does not support.

BOARD OF SELECTMEN: Supported Article 19.

CIAC: Unanimously supported Article 19.

Sudbury resident Michael Ladd, 121 Concord Road, asked why the proposal was requesting additional taxation rather than coming from Free Cash. Town Manager Rodriguez explained that more capital needed to be included in the Capital Budget since stabilization funding was voted upon at last night's Town Meeting.

Sudbury resident Mara Huston, 578 Peakham Road, asked if that part of the DPW budget would always be used for capital. Town Manager Rodriguez responded that was her plan and her commitment to use such monies for capital needs.

Sudbury resident Chris Thompson, 178 Horse Pond Road, asked if there was room within the tax levy to pay for the article and if this article was voted down, can some of the money to pay for this truck come out of the stabilization fund which was voted on last night. Town Manager Rodriguez detailed that Articles 19 and 20 still reflect a balanced budget within Proposition 2 ½ and if the Town wanted to fund the dump truck through the stabilization fund, it would have to wait for the next Town Meeting.

Sudbury resident Henry Sorett, 58 Longfellow Road, said that Town officials must remember that this article has been defeated twice as a capital item. He stressed that the entire budget of the Town has been unjustifiably increased and advocated that voters turn down this article.

Sudbury resident Joe Martino, 109 Maynard Farm Road, agreed totally with the sentiment of Town Manager Rodriguez and said such articles come up repeatedly year after year. He asked Ms. Gossels to repeat her position on the article. Ms. Gossels stated that CIAC voted 6-0 in support of this article.

Chairman Semple asked the Selectmen if they were committed to always reserving this \$250,000 for capital spending and when budgets are tight, was the Board going to defer back to standard operating budget to cover salaries and other equipment. Town Manager Rodriguez responded that the Town has millions of dollars in capital needs, which are moved back yearly because funding sources are not available. This dump truck is one of many such examples. She stressed that the dump truck is a necessity or it would not be continually presented at Town Meeting. She reiterated that she was committed to continuing to fund capital items using this \$250,000 in the budget.

Sudbury resident Siobhan Hullinger, 55 Washington Drive, asked why a portion of Free Cash can't be allocated yearly instead of increasing the levy. The Town Manager Rodriguez confirmed that Free Cash was used to fund Capital articles; and noted that Free Cash is not a stable and consistent funding source and over the last ten years has fluctuated dramatically. Ms. Hullinger stated that free cash is raised twice yearly. Town Manager Rodriguez provided a detailed historical narrative regarding the free cash topic in Sudbury.

The Moderator stated that a majority vote was needed, and that the motion for Article 19 PASSED BY WELL MORE THAN A MAJORITY.

ARTICLE 20 – CONCORD ROAD CULVERT DESIGN

Selectman Janie Dretler moved in the words of the article:

Move to appropriate the sum of \$125,000 to be raised by taxation for the design, permitting and bidding of the Concord Road culvert project, including all incidental and related expenses.

Submitted by the DPW Director

(Majority vote required)

The motion was seconded.

DPW Director Dan Nason stated that the article requested funds for a design of the Concord Road culvert and noted that during 2018 the Town examined over 150 Town culverts and the Concord Road culvert needed replacement. He suggested that such repair be approached in phases; design phase and construction phasing. Mr. Nason referred to several pictures of the Concord Road culvert and noted the headwall failure during the spring which was the result of a motor vehicle accident.

FINANCE COMMITTEE: Chairman Semple stated that the Finance Committee was split (4-4) with four against using Free Cash to fund the article.

BOARD OF SELECTMEN: Supported Article 20.

CIAC: Supported Article 20 (6-0).

The Moderator said that a majority vote was required and declared that Article 20 PASSED BY WELL MORE THAN A MAJORITY.

ARTICLE 21 – PURCHASE OF FIRE ENGINE

Selectman Robert Haarde moved in the words of the article:

Move with the sum of \$570,000 to be transferred from Free Cash for the purchase or acquisition and equipping of one Fire Engine, including all incidental and related expenses.

Submitted by DPW Director

(Majority vote required)

The motion was seconded.

Fire Chief John Whalen stated that the 1997 Emergency One 1250 GPM Pumper (Engine #4) is the truck which needs to be replaced. He detailed that a replacement truck would be available summer or fall of 2020 and the existing fire truck will then be 23 years old. He explained that currently Engine 4 is in reserve status and used as a back-up fire truck.

Chief Whalen explained that Engine 3 has been out of service during the months of August, September and part of October 2018 and the repair cost for Engine 3 in FY'19 is over \$26,000.00 and is over ten years old. He asserted that Engine 3 should be put in reserve status in order to get another possible ten years of service.

Chief Whalen summarized that the associated maintenance cost of a new apparatus should decrease and the new truck would provide for additional pump and water carrying capabilities as well as updated technology and reliable performance.

FINANCE COMMITTEE: Unanimously Supported Article 21

BOARD OF SELECTMEN: Supported Article 21.

CIAC: Unanimously supported Article 21

Sudbury resident William Schineller, 37 Jarman Road, asked Chief Whalen if the length of the proposed new truck is the same as the length of the old truck and would allow for parking of an ambulance in front or in back of it, without having to expand the fire stations. Chief Whalen responded that the new truck would be the same size as the existing truck and detailed the truck travels to Concord frequently and is assured that the truck does fit in the Concord Fire Station.

The Moderator stated that a majority vote was required, and declared the motion PASSED BY WELL MORE THAN A MAJORITY.

ARTICLE 22 – WITHDRAWN

ARTICLE 23 – FUNDING OF COMPREHENSIVE WASTEWATER MANAGEMENT PLAN/ENVIRONMENTAL IMPACT REPORT

Selectman Len Simon *moved* in the words of the article:

Move that the sum of \$500,000 to be raised by borrowing from the Massachusetts Clean Water Trust, pursuant to G.L. c.29C, or pursuant to G.L. c.44, 7 or 8 or any other enabling authority, and to authorize the Treasurer, with the approval of the Board of Selectmen, to borrow said sum from the Clean Water Trust or otherwise and issue bonds or notes therefor; and that such bonds or notes shall be general obligations of the town, unless the Treasurer with the approval of the Board of Selectmen, determines that they should be issued as limited obligations and may be secured by local system revenues as defined in General Laws c.29C Section 1; and to authorize the Board of Selectmen to enter into loan agreements and/or security agreements with the Trust or others and otherwise to contract with the Trust and the Department of Environmental Protection or others with respect to such loan and for any federal or state aid available for the project or for the financing thereof; that the Board of Selectmen is authorized to execute any documents and take any other action necessary to carry out the project; and further that any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance

with Chapter 44, Section 20 of the General Laws, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

Submitted by DPW Director

(Two-thirds vote required)

The motion was seconded.

DPW Director Daniel Nason stated that the Comprehensive Wastewater Management Plan/Environmental Impact Report (CWMP) had been previously studied by the Town committees under various wastewater report titles. He emphasized that the CWMP was far more detailed than the previous studies and provides support to all areas of Town. He explained that the CWMP includes an education/outreach program plan and works with Rte. 20 businesses on needs/business planning to determine Town-wide economic development potential. Mr. Nason emphasized that the CWMP leverages qualifications for state loans and grants and would produce a 20-year planning document for Sudbury. He added that the CWMP would take 22 months to complete, which would be by March 2022.

Mr. Nason provided details regarding funding of CWMP, which was not obligatory but would provide that the Town could borrow up to \$500,000 from the State Revolving Fund (SRF) Loan, which the Town applied for in August 2018. He noted that the associated interest rate was reduced from 2% to 1.5% because Sudbury is a Housing Choice Community over a 20-year period. He further detailed that if the Town were to go forward with any sewer construction the Town would be MassWorks Grant Program eligible.

FINANCE COMMITTEE: Supported Article 23, recognizing that the Town could take advantage of low-interest loans.

BOARD OF SELECTMEN: Supported the article.

Sudbury resident Jonathan Gossels, 11 Spiller Circle, stated that the article should be funded as a betterment for approximately 100 property owners (Rte. 20) and not a general taxpayer burden. Mr. Nason reiterated that the CWMP study is a Town-wide study and not focused only on Rte. 20, and which would benefit all residents.

Sudbury resident Ralph Tyler, One Deacon Lane, stated that he agreed with Mr. Gossels and was against the article because it is not reflective of all of Sudbury (with exception of the Rte. 20 corridor), which is an upscale residential community that is opposed to high-density development in the Town.

Sudbury resident Daniel Depompei, 35 Haynes Road, asked if the article had an effect on the MS4 regulations (Stormwater) Mr. Nason responded that the CWMP would not hinder the MS4 permitting. Mr. Nason detailed that the MS4 permit reflected the state septic regulations and permitting and NPDES (National Pollutant Discharge Elimination System) reflected that national septic regulations.

Mr. Gossels expressed concern regarding how the passing of Article 23 would affect the Rte. 20 corridor and felt that should be the focus.

Sudbury resident Harold Arkoff, 71 Harness Lane, asked what the cost of a sewer system might be plus financial implications for the future. He noted that the Town budget has tripled in some sixteen years. Ms. Quirk noted that Article 23 was a proposal for the CWMP study only. Mr. Nason stated that such an implemented sewer system would cost millions of dollars, depending on the scale of the project and the study would identify those areas that could likely be affected. But he felt that passage of Article 23 would indicate preventative, good planning strategy should a total septic failure occur.

Sudbury resident Michael Doran, 28 Beechwood Avenue, asked about the valid life span of the proposed study. Mr. Nason responded that the CWMP plan was valid for 20 years.

Sudbury resident Joyce Fantasia, 15 Willard Grant Road, stated that she was in favor of clean water, protecting the aquifers and managing wastewater. She indicated that she was nervous and not in favor of the article because it could further promote dense development along Rte. 20.

Sudbury resident William Miniscalco, 126 Hemlock Road, stated that he was 100% in favor of Article 23 and felt that many residents are misunderstanding the purpose of the Article which reflects funding a study and not to install any system and any installation proposal presented at Town Meeting would have to be voted upon.

Sudbury resident Jim Gish, 35 Rolling Lane, was in favor of passage of the article and suggested that the top three reasons for approval and/or possible risks be presented to the Hall. He mentioned the rising water table, making it more difficult for septic installations. Mr. Gish stressed that the Town (as a whole) may be faced with critical septic situations that do not allow for replacement.

Mr. Nason outlined the reasons to vote in favor of the article:

- Environmental resource protection and preservation.
- Beneficial planning tool
- Provides leverage for State and local grants
- Eligibility for MassWorks grant if sewer implementation was necessary

Bill Schineller inquired about the funding source and the potential for the Sudbury Water District to be involved. He indicated the Sudbury Water District is a separate entity that had available cash and asked if the Water District could help with such funding of Article 23. Mr. Nason confirmed that the Sudbury Water District would be a stakeholder in such planning, but could not address the funding aspect.

Hank Sorett stated that if the study were done, the data would be submitted to DEP (Department of Environmental Protection) and then DEP could mandate changes/installations along Rte. 20 which would cost millions of dollars. He added that if the Town voted not to perform the CWMP, residents would not be drawn into that trap.

Sudbury Resident and Chairman of the Sudbury Planning Board Stephen Garvin, 26 Bowditch Road, commented that the Planning Board voted in support of Article 23 and confirmed that the Board acts in the best interest of the Town and recommends proactive planning and in the midst of a Master Plan implementation and including this study

information will allow critical information to be presented to the Town and speaking as a civil engineer, he affirmed that DEP would not compel the Town to act in a particular way.

Sudbury resident Joe Laferrera, 47 Windmill Drive, stated that this would be a valuable report to have but was concerned about the expense of the CWMP. He noted the importance of the Master Plan document and suggested that the new Master Plan determine if Article 23 is needed, before spending half a million dollars.

The Moderator stated that a two-thirds vote was required and declared that Article 23 PASSED BY MORE THAN TWO-THIRDS.

ARTICLE 24 - WITHDRAWN

ARTICLE 25 – CAMP SEWATARO ACQUISITION

Selectman Patricia Brown *moved* in the words of the article:

Moved that the sum of \$11,300,000 to be raised by borrowing and further to authorize the Board of Selectmen to accept a deed restriction on the property prohibiting field lighting, fixtures taller than twenty feet, and the installation of cell or similar communication towers; and further to authorize the Board of Selectmen to accept as a gift, certain tangible personal property associated with the operation of Camp Sewataro, and certain intangible personal property including all right, title and interest in and to Camp Sewataro's business names and intellectual property; including internet domain names, trademarks, service marks, trade names, logos, corporate names, client lists and registrations; registered and unregistered copyrights, applications of registration, therefore.

Submitted by Board of Selectmen

(Two-thirds vote required)

The motion was seconded.

Town Manager Rodrigues described Camp Sewataro which includes approximately 44 acres at One Liberty Ledge and included as a priority parcel within the 2013 Sudbury Open Space and Recreation Plan. She noted that the Camp is celebrating its 60th anniversary this year and maintains many active and passive recreational and educational activities including swimming, nature, fields, tennis, fishing, climbing, kayaking and more.

Town Manager Rodrigues detailed that the property contains 33 separately assessed lots and 31 of those lots are buildable. The camp operates under a Special Permit granted by the Town of Sudbury's Zoning Board of Appeals and the Special Permit would require a compliance review by the Zoning Board of Appeals under the new ownership.

Town Manager Rodrigues further highlighted that the property is located in the Single Residence A Zoning District and the total building square footage is approximately 30,000 square feet and includes two ponds, four outdoor pools, two basketball courts, two tennis courts, a horseback riding arena, two soccer fields, one lacrosse field and one softball field, as well as, various other activity spots. Town Manager Rodrigues commented that there are 25 buildings across the site, some of which are sheds; five of which are residences; which will be delivered to the town, vacant.

Ms. Rodrigues outlined that the Planning Board approved a subdivision for the property in 1998 for 35 residential building lots, and such subdivision plan has expired due to conditions which was not met (the subdivision was never initiated). She added that in order for the subdivision to be completed, an extension or new approval by the Planning Board would be required.

The Town Manager presented the rendering of the site along with pictures of camp activities and aerial photographs. She explained that the Town possesses a letter of intent; a good faith agreement between the Town of Sudbury and Liberty Ledge, LLC which specifies the purchase of 33 parcels, consisting of 44 acres of land with improvements and a purchase price which is based on an assessment of \$11,269,700. The Agreement includes a donation of camp assets, including tangible and intangible personal property – all rights and interest in Camp Sewataro. The purchase is contingent on Town Meeting and election approvals. Land restrictions include no cell towers and no field lighting (over 20 feet in height) with a tentative closing of October 1, 2019.

Town Manager Rodrigues affirmed that the vision of the acquisition was to use the land as open space, recreation, preservation and other municipal purposes. Town Manager Rodrigues asserted that the purchase would reflect a preservation vision with the land remaining in its current form with protections and the option the Town has to develop certain buildable parcels on the site, or not.

Town Manager Rodrigues displayed the estimated tax impact of the Camp Sewataro acquisition at \$11,269,700 describing a 20-year bond schedule and a 30-year bond schedule. She stressed that typically the Town utilizes 20-year bonding and this project would require a Proposition 2 ½ override vote. She noted that the debt payments would commence at \$1,014,273 and reduce annually with a final payment of \$586,024. - the resident owning an average single-family home would be taxed \$168.00 in the first year; decreasing to \$98.43 in year 20. She stated that if values remained the same, the average home taxpayer would be taxed approximately \$2,636.60 over the life of the bond.

Under the 30-year bond schedule, Town Manager Rodrigues explained that a Proposition 2 ½ election vote would be required and debt payment would begin at \$882,793 and reduce annually with a final payment of \$392,561 and the average single-home resident would be taxed \$145.00 the first year, which would decrease to \$64.00 in year 30. She concluded that if the values remained the same, residents would pay approximately \$3,137 over the life of the bond.

Town Manager Rodrigues explained that an appraisal was performed on the property at \$10,370,000, with the highest and best use of the property being single-family homes. She noted that the Town offered to pay the assessed amount, but due to competing offers that price was not accepted by the owners.

Town Manager Rodrigues presented the Sudbury Land Preservation and Acquisition table which reflected the purchase of many such properties over the years (750 acres), not including Camp Sewataro but including the latest Town acquisition of Broadacre Farm. She presented a Fiscal Analysis: Potential Future Taxes graph and related projections, with focus on homes in the site area, as well as a Fiscal Analysis of expenses with focus on homes in the Camp Sewataro area.

The 2018 camp financials were presented by Town Manager Rodrigues:

- Tuition: \$3,328,380 - \$670 - \$810 per week
- Camp Expenses: \$2,324,711
- Rent and other expenses paid to affiliated entity: \$982,308
- Total excess revenue before affiliated entity expenses: \$1,014,357
- Total excess revenue after affiliated expenses: \$32,049

The Town Manager asked for an additional five minutes to complete the presentation.

The Moderator asked for a motion to allow the Town Manager extra time. The Hall voted to allow Town Manager Rodrigues five additional minutes to present. She continued with 2018 camp financials:

- Major Expenses including Payroll (\$1,120,460), Repair and Maintenance - \$191,973, Insurance - \$151,442, Transportation - \$221,739, Professional fees - \$73,676, Credit card fees - \$79,210, Pensions - \$50,050, Activities - \$62,884, Utilities - \$48,091, and Office Supplies - \$27,141.

Ms. Rodrigues summarized that Article 25 presents a unique land preservation acquisition because there is the possibility and opportunity for future uses, some of which could bring potential revenue sources. She presented future uses of Camp Sewataro:

- Maintain as open space and recreational space
- Continue to run Camp Sewataro
- Lease camp

She further recommended that the Town immediately put out a request for proposals and enter into a lease for Summer 2020, which would provide the Town the opportunity to best plan for and prepare for future use. She continued with projections for maintenance, accessibility – ADA compliance if the Town were to use the site as recreational, Option 2 would involve running the site as a camp and very strongly recommended publicizing an RFP to seek a camp operator. Option 3 considered purchasing the property and leasing it to a camp. She noted that the operator of Everwood Camp (run by the Town of Sharon) has expressed interest in running Camp Sewataro.

FINANCE COMMITTEE: Voted 5-2 against the purchase of Camp Sewataro. Chairman Semple stated that the positives regarding Article 25 included unexplored option for revenue, a beautiful piece of land which had been on the Town Acquisition list. He stressed that the main concerns included: unknown costs for ADA compliance, demolition and maintenance if considering the property as open space/recreation for the Town. He also stated there are other capital asset priorities; such as fire stations and the Fairbank Community Center. Mr. Semple asserted that the capital exclusion would hit the cost/tax bill no matter what option might be preferred and emphasized that taxes having been increased by 2 ½% yearly.

Mr. Semple commented that the Finance Committee did agree with the financial models presented by Town Manager Rodrigues. He presented the remaining parcels of land that are on the acquisition list, reflecting total acreage of 644.

Mr. Semple discussed other Major Capital Projects in the Plan (over the next five years) that are competing for funds:

Town Hall Restoration FY'23 - \$7,300,000

Construction of New Fire Station FY20 - \$7,000,000

Fairbank Community Center/Atkinson Pool Complex FY20 - \$25,000,000

He added that \$32,000,000 reflected the urgent maintenance and attention to the new fire station and the Fairbank Community Center/Atkinson Pool Complex.

BOARD OF SELECTMEN: Voted 3-2 to support Article 25.

PARK & RECREATION COMMISSION: Chairman Beagan stated that the Commission did not support Article 25 by a 4-1 vote for the following reasons:

- Park & Recreation was not part of any planning discussions
- Financials were not presented to Park & Recreation
- No shared plans on integrating Sudbury's public camp with Sewataro
- Absence of business plan regarding how the Town would run both camps
- Concern regarding the necessary expertise and staff to run the camp.
- Concern regarding the cost to operate another Town-owned camp.
- Infrastructure concerns and the cost to the Town
- Concern regarding impact on existing Park & Recreation Programs
- Concern about the Fairbank Center project if Sewataro is purchased
- Need for detailed operating plan to include programming, staff and operating budget to operate Camp Sewataro under the guise of the Park & Recreation Commission

CIAC: Voted 4-1-1 against approval of Article 25.

CIAC Chairman Gossels noted that most CIAC members have consistently voted in favor of land acquisitions. In this case, there are many unknown costs and operational questions which are not answerable at this time, consideration of several other capital projects at this time and; only a week to decide. The CIAC member who voted in favor of Article 25, felt that the above issues were outweighed by the fact that Sewataro is a large property and that the Town should have control over its intended use and such acquisition would help maintain the character of the Town.

LAND ACQUISITION REVIEW COMMITTEE: Voted not to approve Article 25, with one abstention. In addition to the other factors mentioned, Mr. Morley indicated that the cost was tremendous.

COUNCIL ON AGING: Has taken no position on Article 25.

PLANNING BOARD: Unanimously voted in favor of the article to purchase the land, but did not take into prospective any financial aspects of the acquisition. From a planning prospective, open land is always favored and noted that holding the land for a couple of years before making a firm decision might be considered and to come back before Town Meeting.

Sudbury resident and Camp Sewataro owner Mark Taylor, 5 Liberty Ledge, addressed several areas; one being that the Taylors are not leveraging the Town to purchase Camp Sewataro. He affirmed that the sale of the land is the next step in the process and wanted the Town to purchase the property because the Town has the preferred vision of preservation, the Town offered an appropriate price to support funding and the Town has experience with camps. He stressed that none of the other camp bidders had all three qualities.

Mr. Taylor stated that if the Town did not purchase the property, the property would be developed. He confirmed that he would begin negotiating the developers offers, should tonight's vote or a vote in June fail. He thanked all attendees for coming tonight. The Hall responded with applause.

The Moderator called for order and asked that the clapping stop and reiterated the procedure requiring no applause at Town Meeting.

Sudbury resident Adam Stone, 3 Thunder Road, asked if Article 25 passed, would Parks & Recreation be in charge of such a camp or could someone with experience report directly to the Town Manager. The Town manager responded that one option would be to open a new division whose sole purpose would be to run this proposed camp.

Sudbury resident Colin Anderson, 63 Wake Robin Road, reminded the Hall that a no vote would reflect a forever no vote and that while he supported the article, he would like to see more related data.

Sudbury resident Chris Thompson, commented that he agreed with the Planning Board who suggested the Town buy the land but not be too quick to turn over to a camp business, necessarily. Mr. Thompson asked why the Town is seeking so much funding if there is a preservation fund in place. Town Manager Rodrigues answered that because there were several moving parts associated with the Article, and the Conservation Preservation Commission (CPC) had already allocated funds for this year and also noted that the CPC does not have a large capacity for projects at this time.

Sudbury resident Nichole Ahern, 149 Pantry Road, questioned what would happen to the Haynes School if Sewataro became a development in addition to an added school population from Quarry North. Town Manager Rodrigues responded that the anticipated school population with Quarry North, was very close to the Haynes School capacity limit. School Superintendent Crozier also stated that depending on the number of students, different approaches can be used to mitigate the class size aspect; such as increased staffing, replacing programs, creating buffer zones for school assignments and redistricting.

Sudbury resident Robert Stein, 7 Thompson Drive, stated that LandVest provided a complete 100-page real estate analysis, which is included on the Town website. That analysis maintained that the Town would be dramatically overpaying to purchase

Sewataro and valued the property at \$5.5 million. He spoke of the costly financial aspects of the project including preparing the property for ADA compliance. Mr. Stein maintained that the taxpayers could expect a 2 ½% override yearly.

Mr. Stein emphasized that the Land Acquisition Committee voted unanimously against Article 25 and noted that the Finance Committee also voted against passage of Article 25. He noted that the Parks & Recreation Committee also voted not to support purchase of Camp Sewataro. He stressed that two members of the Board of Selectmen did not support Article 25. The CIAC voted not to support Article 25. He summarized that voters should take the emotions out of voting and vote "No" to Article 25.

Sudbury resident Jonathan Gossels, 11 Spiller Circle, advocated for passage of Article 25 and indicated if the Town was serious about preserving land, Article 25 must pass.

Sudbury resident Joyce Fantasia, 15 Willard Grant Rd., advocated for the continuance of Camp Sewataro in consideration of preservation of open space and opined that the traffic situation would increase if houses were to be built on the site.

Sudbury resident Nick Pernice, 255 Peakham Road, stated the traffic situation in Sudbury is increasing and recreation is needed and supported Article 25. He asked if partial development could be a possibility for the site to offset the debt factor. Town Manager Rodrigues replied that such option had not been discussed and would have to come back before this group.

Sudbury resident Nalini Luthra, 941 Concord Road, stated that she was in full support of Article 25 but would like additional information and a "maybe" consideration might help voters decide. She hoped that the Town might vote as one unified community.

Selectman Simon presented three questions about Camp Sewataro:

- Does Sudbury need the land?
- What are the costs? Is the Town paying the right amount? What will the costs be over the years? What is the competition for capital for other projects in Town?
- Is there a plan in place?

Selectman Simon summarized that Sudbury has an abundant amount of open space and does not need Sewataro.

Regarding the costs of purchase, the Town's offer to purchase Sewataro is \$11,269,700. The appraised value of Sewataro is \$10,370,000 for the highest, best use of the land as determined by the LandVest appraisal. He noted that according to the appraisal, if the land is used as a camp the value is less than 50% (approximately \$5,000,000) of the value as the highest and best use (a 31-lot development).

Selectman Simon maintained that the cost of ownership would be \$1,372,820 per year for twenty years reflective of \$16,002,974 in principal and interest; \$2,300,000 for insurance; \$4,801,280 for maintenance and \$4,352,160 for lost real estate tax. He further stated that a definitive cost recovery plan is not in place and that the Town is looking at other projects over the next three years; such as Fire Station #2 - \$7,000,000 and the

Fairbank Community Center - \$25,000,000 according to "Sudbury 5-Year Capital Plan." He added that the Town did not have a good track record for effective capital management.

Selectman Simon requested an additional minute which the Moderator agreed too.

Selectman Simon stated that there was no plan in place for how the proposed land acquisition would be used and it would be necessary to determine an income stream to support and maintain the property and stressed that if the property is to be run like a camp, demand assessment for such a town-run camp must be examined. He further delineated that the residents must understand feasibility of leasing Sewataro to a private camp operator and stressed the ADA compliance aspect.

Sudbury resident Joe Laferrera suggested residents consider the aspects that make Sudbury the great town that it is and noted that approval of Article 25 would provide the Town with additional opportunities and flexibility. He suggested that there be more time to share those opportunities with voters who could not be present to endorse Article 25 tonight. The audience clapped in approval.

Town Moderator Quirk again asserted that there would be no clapping in the Hall.

Sudbury resident Samantha Truex, 101 Longfellow Road, opined that it is hard to believe that the unexpected costs with not buying Sewataro are zero. She asked if there was absolute certainty that residents would have to consider building new roads, schools and added infrastructure if home development of the property went forward.

Town Manager Rodrigues commented about the unknowns regarding such development but it could potentially require additional Town infrastructure improvements (roads, lighting, stormwater management, other capacities), which could cost the Town additional monies. She referred to the municipal expense chart which depicted the number of persons per new home and the effect that might have on the Town budget.

Sudbury resident Jean Nam, 81 New Bridge Road, presented possibilities for the proposed Sewataro acquisition:

- Serve to bring the community and families together at one beautiful site**
- Could potentially address Town issues, emphasis on Fairbank Community Center including space for seniors, existing and new program opportunities for Park & Recreation, school administration. She opined that the Fairbank Community Center renovation could be then reduced in its scope and cost.**
- Sufficient amount of indoor space at Sewataro**
- Future capital projections which could be reduced with the purchase of Sewataro: Tennis courts/basketball courts, spray park; Sewataro has those areas currently.**
- Potential added revenue: reasonably priced memberships, corporate retreats, parties, campouts; concession stands; partnerships (exampled Waypoint Adventures for accessible ropes course); expanded continuing education classes.**

- **Funding of Camp Sewataro:** accessibility grants (MA Office of Disability grants up to \$250,000); Friends of Sewataro being considered for fundraising efforts; Cummings Grants and Sudbury Foundation grants; Town funds - \$400,000 proceeds from sale of the old police station, \$1,000,000 from Melone Stabilization Fund or \$2,400,000 from CPC funds.

The Moderator provided Ms. Nam with an additional minute to complete her presentation.

Ms. Nam detailed possible educational opportunities which could be provided at Camp Sewataro: experimental outdoor learning activities, vocational education partnership and summer school excursions. She further recommended that one of the existing buildings might include possible affordable housing inventory, inclusion of a solar farm and location for “Sudbury Day.”

Park and Recreation Chairman Beagan, stated that the two tennis courts at Camp Sewataro do not address the needs of the Town.

Sudbury resident Raymond Schmidt-Gross, 298 Maynard Road, mentioned the idea of wants and needs and stated that affordability must be considered in relationship to the fact that the Town taxes have increased by some 17 ½% over the last five years and the Town is looking at additional taxes without the inclusion of Camp Sewataro. Mr. Schmidt-Gross asked that residents be fiscally responsible when voting on Article 25.

Sudbury resident Kirsten Roopenian, 45 Harness Lane, stated that she has lived in Sudbury for 28 years and has voted for every open space purchase that has come before the Town and has worked on every open space purchase with the exception of Broadacres Farm. She stated that Sewataro was different than other open space in Town because it has buildings/houses on it and there are unknowns regarding that open space, opined that Sewataro cannot be the solution to some of the Towns capital project needs, which might encourage a run-down unattended Fairbank Community Center. She added that the open space plan is an expired one and State grants would not be available at this time. She asked if the Board of Selectmen could tell the Hall if there was another offer from a developer and if there was any new data that might become available to residents in the upcoming month. She affirmed that she could not vote to allow that proposed public land be run by a private organization/camp operator and would not be voting in favor of Camp Sewataro.

Sudbury resident Donald Oasis, 325 Willis Road, moved to call the question. The motion was seconded.

Ms. Roopenian asked for clarity before the Hall voted on Article 25. Town Manager Rodrigues stated over the next 30 days she and the Board of Selectmen will be addressing request for information at Tuesday’s meeting and determine if there is actual interest by camp operators to operate the camp in the summer of 2020. She suggested that a flash vote survey take place (48-hour survey done via phone or computer) and will answer as many questions as possible and offered to answer individual questions as well. Town Manager Rodrigues confirmed that she was unable to answer the question regarding another offer because it is reflective of a closed bid process.

The Moderator noted that the Motion to Move the Question required a two-thirds vote and declared that the *motion PASSED BY MORE THAN TWO-THIRDS.*

Ms. Quirk invited the election workers to come into the Hall to vote and explained that the Town Clerk wished to remind residents that the Town Election on June 4th will take place, no matter what happens tonight at this meeting.

Sudbury resident Henry Sorett, asked the Moderator to remind the Hall that in the event the voting results are close and a re-count is necessary the Hall members should remain in place until a final count takes place. Ms. Quirk agreed and stated that she would call for a counted vote, if the results are not clear.

The Moderator affirmed that a two-thirds vote was required and declared that Article 25 *PASSED BY MORE THAN TWO-THIRDS.*

ARTICLE 26 – AMEND ARTICLE XXV CAPITAL PLANNING:

Selectman Daniel Carty *moved* in the words of the article:

Move to amend Article XXV, Section 2 of the Town of Sudbury General Bylaws by deleting the words: “The CIAC shall study proposals from the Sudbury Town Manager, Sudbury Public Schools and the Lincoln-Sudbury Regional High School or their representatives” and inserting in place thereof the words, “The CIAC shall study all capital proposals”, so that Section 2 will read as follows:

SECTION 2. The CIAC shall study all capital proposals which involve major tangible items with a total project cost of more than \$100,000 in a single year or over \$200,000 in multiple years and which would likely require an article at Town Meeting for the project’s authorization. The CIAC shall make a report with recommendations to the Finance Committee and the Board of Selectmen on these proposals.”

Submitted by Board of Selectmen

(Majority Vote Required)

The *motion* was seconded.

Selectman Carty stated that he is a member of the Budget Strategies Task Force which recommended that Capital Planning be continually fine-tuned – bylaw 25. He detailed that in accordance with Section 2, “the CIAC shall study proposals from the Sudbury Town Manager, Sudbury Public Schools and the Lincoln Sudbury Regional High School or their representatives which involve major tangible items with a total project cost of more than \$100,000 in a single year or over \$200,000 in multiple years and which would likely require an article at Town Meeting for the project’s authorization. The CIAC shall make a report with recommendations to the Finance Committee and the Board of Selectmen on these proposals.” He recognized that this bylaw omits several types of proposals; namely, Citizen Petitions, Board of Selectmen Petitions. He detailed that the proposed amendment would include: “The CIAC shall study *all capital proposals* which involve major tangible items...”

FINANCE COMMITTEE: Supported Article 26.

BOARD OF SELECTMEN: Supported Article 26.

The Moderator stated that a majority vote was required and declared that Article 26 **PASSED BY MORE THAN A MAJORITY**

ARTICLE 27 – RAYMOND ROAD CONVEYANCE TO WATER DISTRICT

Selectman Janie Dretler *moved* in the words of the article:

Move to transfer the care, custody, management and control of the land on Raymond Road shown on Assessor Map L08, Parcel 0010, consisting of approximately 8.86 acres of land, more or less, from the board or commission with custody thereof for the purpose for which said property is currently held, to the Board of Selectmen for the purpose of conveyance to the Sudbury Water District, and authorize the Board of Selectmen to convey said land; and, further, to authorize the Board of Selectmen to execute all instruments, including without limitation, land disposition or other agreements, deeds, easements, and such other documents or instruments, upon such terms and conditions as the Board of Selectmen deems appropriate, and take all other action necessary to effectuate the vote taken hereunder

Submitted by the Board of Selectmen

(Two-thirds vote required)

The **motion** was seconded.

Town Manager Rodrigues provided a narrative history of the Raymond Road property to be conveyed to the Sudbury Water District which is 8.9 acres of wet, overgrown land, not easily accessible and the Water District has a well located on the adjacent lot. This article would authorize the Town to convey a parcel to the Water District to make certain the Water District continues to have land in Sudbury for water preservation and protection.

FINANCE COMMITTEE: Took no position on Article 27

BOARD OF SELECTMEN: Supported Article 27

A Sudbury resident inquired about the purpose of the transfer. Town Manager Rodrigues responded that the Water District may use it to acquire additional wells which would benefit the Town.

Ms. Hullinger, commented that the Sudbury Water District has an interest in the Wastewater Management Impact Report but is not making any financial contribution, while Town is considering conveying property to the Water District) without compensation) that the Town owns. Town Manager Rodrigues responded that the Town tries partnering with the Water District as much as possible and this particular lot is not necessary for the Town and is non-developable but will help with safe drinking water measures. Ms. Hullinger again questioned why the Water District does not contribute to the Wastewater Management Impact Report. Town Manager Rodrigues stated that there will likely be conversations with the Water District regarding the Report and an enterprise fund is often utilized and the partnership is growing.

Sudbury resident Kathy Jacob, 328 Old Lancaster Road, referred to the related map and asked if the lower row of parcels abutted Rte. 20. Town Manager Rodrigues responded that she was not qualified to answer the question. Members of the Hall responded that those parcels abutted Warren Road and not Rte. 20.

The Moderator thanked the assistant moderators for all their help and allowed clapping in recognition of these assistants; Dave Pendleton, Nell Forgacs and George Connor.

Sudbury resident Chris Thompson, asked for the distinction between the Town owning the property and the Water District owning the property, since there is no tax revenue with either. Town Manager Rodrigues explained that the Water District is its own entity pursuant to special legislation. Since the parcel does not have real value to the Town, she did not know what it could be sold for and the more important aspect was the preservation of the land.

Sudbury resident and member of the Board of Water Commissioners, Robert Sheldon, 60 Saxony Drive, stated that the Commission prefers to own lands that they have wells on or immediately adjacent to their wells. He stated that as part of the Quarry North purchase, there are 3.7 acres of Water District land (within zone 2) that the Water District had agreed to collaborate with the Town and sell to Quarry North in negotiations with Sudbury Station and Quarry North. The exchange with the Raymond Road property seems to be fair, especially considering that it is adjacent to vital wells. He asserted that the CWMP report does not have connection with the purpose of the Water District, which primarily provides clean drinking water for the Town.

Mr. Schineller asked if the Water District received any cash for the Quarry North land and would the Water District consider providing office space for Town needs such as Sudbury Public Schools. Town Manager Rodrigues confirmed that the Water District did receive a cash offer (\$300,000 for the purchase and \$350,000 for water quality testing) and offered them a portion of the Town Center land, which did not appeal to the Water District because it was not suitable for a well.

Sudbury resident Shirley Huettig, 54 Wake Robin Road, stated that she was confused about the conveyance of land being for the purpose of preservation and it appears that a well is going to be installed. Town Manager Rodrigues explained that the intent is for water preservation and protection of lands around the wells.

Sudbury resident Jill Falvey, 409 Dutton Road, asserted that the described land does have value to the Water District, although the District is not a body of the Town and was concerned that the Town was donating a piece of land and queried about unintended consequences.

Water Commissioner Bob Sheldon, responded that as part of the overall Quarry North process, they were encouraged to put out proposals for the 3+ acres that is immediately adjacent to the Melone property and received one response to that RFP (Quarry North). They negotiated to sell the parcel to Quarry North in exchange for another parcel of land next to another well on Raymond Road. He further detailed the Sudbury Station land situation.

Conservation Coordinator Debbie Dineen spoke of municipal land ownership vs. water district ownership. She noted that in the end, it is ownership of land to benefit the residents of Sudbury. She referred to the Town GIS map in relation to the land described on Raymond Road and showed that this small parcel is in wetlands and cannot be used by any other entity except for the Water District and only for the building of a well, which benefits the entire Town.

The Moderator stated that a two-thirds vote was required, and declared that Article 27 PASSED BY WELL MORE THAN TWO-THIRDS.

ARTICLE 28 - AMEND ZONING: MELONE SMART GROWTH OVERLAY DISTRICT

Selectman Haarde *moved* in the words of the article:

Move to amend the Zoning Bylaw, Article IX, by inserting a new Section 4700B, "The Melone Smart Growth Overlay District", as set forth below; and to amend the Zoning Map as shown on a plan entitled "Melone Smart Growth Overlay District", dated November 13, 2018, and on file with the Town Clerk.

Submitted by the Board of Selectmen

(Two-thirds vote required)

The motion was seconded.

Town Manager Rodrigues explained that this article was presented at the December Town Meeting and now can be voted upon because the state has since granted the Zoning Overlay District pursuant to MA General Law Chapter 40R and granted one hundred and one (101)- 40R units at Quarry North. 25% of those units will be affordable, but all 101 would count towards the Town's Subsidized Housing Inventory (SHI). Ms. Rodrigues added that the Zoning Overlay District's only allowed uses are multi-family residential, parking, small commercial use to supplement the residential housing and accessory uses such as a gym or club house. She further detailed that the governing unit for such overlay is the Town Planning Board and Sudbury will be granted financial rewards (communities are awarded \$200,000 plus \$3,000 per unit and that the Town would receive \$500,000 in incentive payments from the State for the Quarry North project.

Town Manager Rodrigues referred to the 5.9 acres reflective of the Smart Growth Overlay District – 40R. She added that there will still be public hearings conducted by the Planning Board and design standards will also be enforced as the project progresses.

The Town Manager stated that if Article 28 did not pass, the Quarry North project would still move forward but would be built under a different law, a local initiatives project or a friendly 40B project. The developer would still work with Town Boards to obtain required permits but the Town would not receive the \$500,000 from the State.

FINANCE COMMITTEE: Unanimously supported Article 28

BOARD OF SELECTMEN: Supported Article 28

PLANNING BOARD: Supported Article 28

The Moderator stated that a two-thirds vote was required and declared that Article 28 PASSED BY WELL MORE THAN TWO-THIRDS.

ARTICLE 29 – COMMUNITY PRESERVATION FUND – SPS PLAYGROUND
MODERNIZATION

Community Preservation Committee (CPC) Chairman Sherrill Cline moved in the words of the amended article:

Move to appropriate the sum of \$235,000, to be allocated from FY20 Community Preservation Fund estimated annual revenues, for the restoration or rehabilitation of land for recreational use, specifically to bring the Nixon School playground into compliance with accessibility requirements imposed by the Americans with Disabilities Act and Massachusetts Architectural Access Board, including but not limited to, as applicable, professional engineering/architectural services, design, construction and all other incidental and related expenses.

Submitted by CPC

(Majority vote required)

The motion was seconded.

Ms. Cline stated that the Community Preservation Committee (CPC) is composed of nine members who present articles to Town Meeting to appropriate funding as per the Community Preservation Act (CPA). The Act requires that 10% of each years estimated annual revenue be appropriated or reserved to each of three categories: Community Housing, Historic Preservation and Open Space and Recreation. She noted that the Town of Sudbury had the foresight to be one of the communities that adopted the Act earlier than most other communities in 2002. She explained how the CPA is funded with matching state funding contributions.

Ms. Cline stated that at the October Town Meeting CPC funding contributed to a 9-acre acquisition at Broadacre Farm for recreational purposes.

Brad Crozier, Sudbury Public Schools Superintendent stated that the playground modernization project – Article 29, represents the third of four playground projects to be funded. He detailed that the Haynes playground was completed and opened in August 2018. The Noyes playground received funding at May 2018 Town Meeting and construction is in process; groundbreaking is scheduled for June 18th. He further stated that the playground at the Nixon School is seeking CPC funding along with \$100,000 in grants; construction anticipated for June 2020. Mr. Crozier has noted that public fundraising has contributed much to the cost and thanked the Cummings Foundation and the Sudbury Foundation and all contributors. He stated that phase 4 of the playground modernization plan will focus on the Loring School and is in the planning stage and will be

presented at the 2020 May Town Meeting, with hopes for that construction to begin in 2021.

FINANCE COMMITTEE: Voted 5-0 to recommend approval of the article. Chairman Bryan Semple reviewed CPA Articles which reflected in \$893,000 for new projects; about \$3-4 million in incremental debt and \$3.3 million in unreserved cash, with State match down to 11% (which is less than the amount required for spending).

BOARD OF SELECTMEN: Supported Article 29

CIAC: Unanimously supported Article 29

The Moderator stated that a majority vote was needed, and declared that the motion for Article 29 PASSED BY WELL MORE THAN A MAJORITY.

The Moderator stated that a motion to continue the meeting beyond 10:30 p.m. was needed. The motion was made and seconded.

The Moderator declared that the motion to extend Town Meeting past 10:30 p.m. PASSED BY MORE THAN TWO-THIRDS.

ARTICLE 30 – FEATHERLAND PARK MULTISPORT COURT RECONSTRUCTION, PHASE 2

CPC Chairman Sherrill Cline moved in the words of the article:

Move with the sum of \$220,000 to be allocated from the FY20 Community Preservation Fund estimated annual revenues.

Submitted by CPC

(Majority vote required)

The motion was seconded.

Sudbury resident and CPC Representative from the Park & Recreation Commission Mara Huston, stated that the two courts were built in 1961 and 1965 and rebuilt in 1987. She confirmed that two phases of the multisport court reconstruction were approved at 2017 Annual Town Meeting and now Phase 2 is ready, which will add four basketball half courts.

Ms. Huston affirmed that Park & Recreation acted in response to the outcry from the community to replace the damaged courts. The Lincoln-Sudbury tennis coach stated that the JV Tennis program depended on the use of the Featherland courts. She went on to describe the cost estimating process involved as well as interdepartmental recommendations with the multisport court reconstruction project. She said DPW is very pleased with the work completed with Phase 1 and informed the Hall that \$220,000 is being requested for the reconstruction of the remaining two courts. Ms. Huston recognized that Lincoln- Sudbury High School will be contributing \$10,000; and \$36,230.12 is available from Phase 1 to apply to the Phase 2 aspect of the project. Sunshine Paving (the construction company used for Phase 1) is the lowest bidder at \$228,000 and would be used to complete the project.

Ms. Huston detailed that the courts will maintain their current orientation and will be wheelchair accessible with gates and ramps.

FINANCE COMMITTEE: Voted not to support Article 30

BOARD OF SELECTMEN: Supported Article 30

CIAC: Unanimously supported Article 30

Sudbury resident Shirley Huettig, stated that she was in favor of building the two remaining tennis courts and asked about the other funding sources. Ms. Huston responded that any excess monies would be turned back to CPC but did not want to be short of funding in the event of contingencies during construction. She stated that such problems were not discovered with the construction of Phase I but she did not want to come back for a special vote for \$5,000 if there were a problem.

Sudbury resident Chris Thompson, asked if Phase 2 was of the same scope as Phase I, or larger. Ms. Huston affirmed that the scope of Phase 2 was larger because of additional materials needed due to the steel in basketball hoops.

Mr. Thompson asked if the Commission received more than one bid. Ms. Huston responded that two bids were received, one at \$228,000 and the other at \$230,000 something.

Finance Committee member Jean Nam, said that L-S presented their budget to the Finance Committee several times this year and also presented again to the Board of Selectmen but the subject of the Featherland tennis courts was not presented, nor the \$10,000 pledge to the project. Ms. Huston referred to a communication received today from the L-S Athletic Director which included the importance of the Featherland court reconstruction.

Sudbury resident Daniel DePompei, 35 Haynes Rd. indicated that the project has been going on for three years with bad estimates and was presented at 2015 Town Meeting voted in good faith to fund the building of four courts for \$220,000. Then that was enough money for only 2 courts. Mr. DePompei said that there should have more work done before Park and Rec came to the Town to ask for money. He recommended that performance must be improved in the future before additional monies are requested.

Robert Beagan, Park & Recreation Commission Chairman stated that in 2015 many residents attended a hearing and when it was discovered that the original bidder would not be able to complete the four courts, the vote reflected what the Commission could get done and there was no malicious intent at all.

The Moderator said that a majority vote was required and declared that Article 30 **PASSED BY MORE THAN A MAJORITY.**

ARTICLE 31 - COMMUNITY PRESERVATION FUND – REGIONAL HOUSING SERVICE OFFICE (RHSO)

CPC Chairman Sherrill Cline moved in the words of the article.

Move that the sum of \$30,000 to be allocated to the Community Housing category, funded from FY20 Community Preservation Fund estimated annual revenues.

Submitted by CPC

(Majority vote required)

The motion was seconded.

Town Manager Rodrigues stated that \$30,000 was being requested to pay for Sudbury's contract with the Regional Housing Services Office. She detailed that the Regional Housing Services Office is representative of a regional collaboration of eight town that share a municipal agreement and added that the Town of Burlington would be withdrawing from the regional agreement and Wayland is joining the regional agreement. The housing services are done by a consultant rather than by the Planning Board office.

FINANCE COMMITTEE: Supported the article

BOARD OF SELECTMEN: Supported the article

The Moderator said that a majority vote was required and declared that Article 31 **PASSED BY MORE THAN A MAJORITY.**

ARTICLE 32 – COMMUNITY PRESERVATION FUND – THE COOLIDGE AT SUDBURY PHASE 2

CPC Chairman Sherrill Cline moved in the words of the article.

Move with the sum of \$181,900 to be allocated to the Community Housing category from FY20 Community Preservation Fund estimated annual revenues and the sum of \$138,100 to be allocated from the FY20 Community Preservation Fund estimated annual revenues.

Submitted by CPC

(Majority vote required)

The motion was seconded.

Ms. Cline stated that in 2014 B'nai B'rith Housing (BBH) completed the Coolidge at Sudbury Phase I. BBH is a nonprofit developer with a mission to build high quality affordable housing in Boston and in the Metro-west area. She detailed that the apartment housing was for low-income seniors and the Phase I building is completely full with a long waiting list.

Ms. Cline explained that the developers are now building the Phase II project adjacent to the Phase I building, known as the Coolidge at Sudbury Phase II. Phase II will contain 56 rental units which, as with Phase I, will be one-bedroom rental apartments for low-income residents age 55 and over. The ground breaking took place on May 3rd. The project will provide needed housing for seniors.

FINANCE COMMITTEE: Voted 6-0 to support Article 32. Mr. Semple noted that the occupancy permits needed to be approved for Coolidge – Phase II within 18 months to insure the Town stays in compliance with the 40B regulations.

BOARD OF SELECTMEN: Supported Article 32.

The Moderator said that a majority vote was required and declared that Article 32 **PASSED BY WELL MORE THAN A MAJORITY.**

ARTICLE 33 – COMMUNITY PRESERVATION FUND – SUDBURY NEWSPAPER DIGITIZATION

Chairman Sherrill Cline *moved* in the words of the amended article:

Move that the sum of \$25,000 be allocated to the Historic Resources category funded from FY20 Community Preservation Fund estimated annual revenue.

Submitted by CPC

(Majority vote required)

The motion was seconded.

Goodnow Library Director Esme Green stated that the article proposes to digitize Sudbury local newspapers going back to 1915. Although the library has newspapers on microfilm, they are not easy to research. Digitized newspapers can be searched and researched from your computer or phone and accessible from anywhere.

FINANCE COMMITTEE: Voted 6-0 in favor of the article

BOARD OF SELECTMEN: Supported Article 33

Sudbury resident Jim Gish, 35 Rolling Ln., stated that he is voting in favor of Article 33 and wondered if the Sudbury digitization would be included in Newspapers.com. Ms. Green responded if the Library can, they will be included in Newspapers.com and will own all content up to a certain year, which will be free from copyright.

Sudbury Resident Steve Greene, 36 Elaine Road, stated that he was working on a Sudbury Historical Society presentation regarding the history of post offices in Sudbury and now must research the local newspapers. He confirmed full support of the Article.

Sudbury resident Brian Cooperman, 26 Hollow Oak Drive, asked about the \$25,000 estimate. Ms. Green answered that the project would be completed by a digitization contractor and costs approximately 20 cents per page.

Sudbury resident Debbie Hurtig, 360 Old Lancaster Road, asked why 1915 was chosen to begin the digitization process. Ms. Green replied that the microfilm records started at 1915 and that the article would supplement what the library already has on microfilm (from microfilm to digital).

The Moderator declared that a majority was required and stated that Article 33 **PASSED BY MORE THAN A MAJORITY.**

ARTICLE 34 – COMMUNITY PRESERVATION FUND – SMOKE AND FIRE DETECTION FOR LORING PARSONAGE

CPC Chairman Sherrill Cline *moved* in the words of the amended article.

Move to appropriate the sum of \$63,000, to be allocated to the Historic Resources category from FY20 Community Preservation Fund estimated annual revenues.

Submitted by CPC

(Majority vote required)

The motion was seconded

Sudbury resident and Sudbury Historical Society member Stewart Hoover, 36 Evergreen Road, stated that the VESDA early detection fire detection system was being requested for the newly completed Loring Parsonage, which was built in 1730 for Rev. Israel Loring which passed through his family and then to the Haynes family. The home was purchased by the Town in the 1930s; is one of the oldest buildings in Sudbury and is listed on the Massachusetts Historic Register. He detailed that a certificate of occupancy should be issued in a couple of months and the fire detection system is essential with receiving that permit. Mr. Hoover detailed the sensitivity of the VESDA detection system.

FINANCE COMMITTEE: Recommended approval of Article 34 (6-0)

BOARD OF SELECTMEN: Supported Article 34

The Moderator said that a majority vote was required and declared that Article 34 PASSED BY MORE THAN A MAJORITY.

The Moderator thanked the Town staff for all their hard work. The Moderator noted that the Town Clerk requested that recently elected board/committee members to contact her to get officially sworn in and that there will be an election on June 4, 2019.

The Moderator stated that she had four positions to fill on the Finance Committee. She thanked outgoing members: Jeffrey Barker, Adrian Davies and Glen Migliozi for their service on this important committee. She stated that after advertising and conducting interviews of qualified applicants she announced the appointment of Ronald Brumback, Scott Smigler and Chris Carmody.

ARTICLE 35 – COMMUNITY PRESERVATION FUND – GENERAL BUDGET AND APPROPRIATIONS

Chairman Sherrill Cline *moved* in the words of the amended article:

Move to appropriate from FY20 Community Preservation Fund estimated annual revenues the following sums as recommended by the Community Preservation Committee for the FY20 Community Preservation Budget: \$85,000 for committee and administrative operating costs and \$1,140,210 for debt service.

Submitted by CPC

(Majority vote required)

The motion was seconded.

Ms. Cline stated that Article 35 “sets the budget for the upcoming fiscal year including authorization to pay the debt on the purchase of the property interest on the farms and open spaces that Sudbury has acquired over the years. The Article also appropriates funds for the administrative budget of the Community Preservation Committee in the amount of \$85,000.00. The statute allows the Committee to appropriate up to 5% of the estimated annual revenue per year for administrative purposes which would be approximately \$106,000.00; however, Sudbury has consistently budgeted low, less than the maximum amount. These funds can be used by the Committee to pay for time and expenses associated with Committee projects such as property appraisals and other administrative expenses, such as the Committee’s share of legal counsel and staffing expenses. Any administrative funds not spent by the end of the year are returned to the Committee Fund balance and must be re-appropriated every year.”

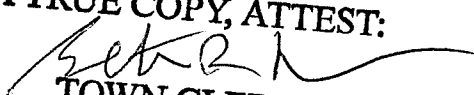
FINANCE COMMITTEE: Voted 6-0 in support of Article 35

BOARD OF SELECTMEN: Supported Article 35

The Moderator said that a majority vote was required and declared that Article 35 PASSED BY MORE THAN A MAJORITY.

A motion to dissolve Town Meeting was made and seconded. The Moderator declared that the motion PASSED. The 2019 Annual Town Meeting dissolved at 11:22 p.m.
Attendance: 665

A TRUE COPY, ATTEST:


TOWN CLERK

Part II

FINANCE SECTION

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FY20 MONIED ARTICLES

<u>Article</u>	<u>Description</u>	Finance Committee <u>Recommendation</u>
2	FY19 Budget Adjustments	Report at Town Meeting
3	FY20 Budget	Approval
4	FY20 Capital Budget	Approval
5	FY20 Transfer Station Enterprise Fund Budget	Approval
6	FY20 Pool Enterprise Fund Budget	Approval
7	FY20 Recreation Field Maintenance Enterprise Fund Budget	Approval
8	Snow & Ice Transfer FY19	Report at Town Meeting
9	Unpaid Bills	Report at Town Meeting
10	Chapter 90 Highway Funding (Consent Calendar)	Approval
11	LSRHS Excess & Deficiency	Report at Town Meeting
12	Stabilization Fund	Approval
13	Repurpose of Rolling Stock Stabilization Account	Disapproval
14	Surplus Vehicle & Equipment Revolving Fund (Consent Calendar)	Approval
15	Board of Health Revolving Fund - Scope Expansion (Consent Calendar)	Approval
16	Zoning Board of Appeals Revolving Fund - Scope Expansion (Consent Calendar)	Approval
17	FY20 Revolving Fund Spending Limits (Consent Calendar)	Report at Town Meeting
18	Fund Litigation Costs - Eversource	Approval
19	DPW One-Ton Dump Truck	Disapproval
20	Concord Road Culvert Design	Disapproval
21	Purchase of Fire Engine	Approval
23	Funding of Comprehensive Wastewater Management Plan Impact Report	Approval
25	Camp Sewataro Acquisition	Report at Town Meeting
28	Amend Zoning Bylaw Article IX: Section 4700B Melone Smart Growth Overlay District	Approval
29	Community Preservation Fund - SPS Playground Modernization	Approval
30	Community Preservation Fund - Featherland Park Multisport Court Reconstruction	Disapproval
31	Community Preservation Fund - Regional Housing Services Office (RHSO) Allocation	Approval
32	Community Preservation Fund - The Coolidge at Sudbury Phase 2	Approval
33	Community Preservation Fund - Sudbury Newspaper Digitization	Approval
34	Community Preservation Fund - Smoke and Fire Detection for Loring Parsonage	Approval
35	Community Preservation Fund - FY20 General Budget and Appropriations	Approval

ESTIMATED IMPACT ON FY20 RESIDENTIAL TAX BILL

ESTIMATED IMPACT OF TOWN MEETING SPENDING ON YOUR FISCAL 2020 TAX BILL												
									AVG.			
Fiscal Current Values	100,000	200,000	300,000	400,000	500,000	600,000	700,000	745,653	800,000	900,000	1,000,000	
Fiscal Current Taxes	1,791	3,582	5,373	7,164	8,955	10,746	12,537	13,355	14,328	16,119	17,910	
Fiscal Budget Taxes	1,835	3,670	5,505	7,340	9,175	11,010	12,845	13,683	14,680	16,515	18,350	
Fiscal Current (Base)	1,797	3,594	5,391	7,188	8,985	10,782	12,579	13,399	14,376	16,173	17,970	
Debt Exemptions	38	76	114	152	190	228	266	283	304	342	380	
	2.46%	2.46%	2.46%	2.46%	2.46%	2.46%	2.46%	2.46%	2.46%	2.46%	2.46%	2.46%
To calculate the dollar impact of any additional expenditures that may be considered by Town Meeting, use this chart below.												
Article Amount	Resident's Share	100,000	200,000	300,000	400,000	500,000	600,000	700,000	745,653	800,000	900,000	1,000,000
\$ 1,000	\$ 907	\$ 0.02	\$ 0.04	\$ 0.07	\$ 0.09	\$ 0.11	\$ 0.13	\$ 0.15	\$ 0.16	\$ 0.18	\$ 0.20	\$ 0.22
25,000	22,668	0.55	1.10	1.65	2.20	2.75	3.30	3.85	4.10	4.40	4.95	5.50
50,000	45,336	1.10	2.20	3.30	4.40	5.50	6.60	7.70	8.20	8.80	9.90	11.00
75,000	68,004	1.65	3.30	4.95	6.60	8.25	9.90	11.55	12.30	13.20	14.85	16.50
100,000	90,673	2.20	4.40	6.60	8.80	11.00	13.20	15.40	16.40	17.60	19.80	22.00
200,000	181,345	4.40	8.80	13.20	17.60	22.00	26.40	30.80	32.81	35.20	39.60	44.00
300,000	272,018	6.60	13.20	19.80	26.40	33.00	39.60	46.20	49.21	52.80	59.40	66.00
400,000	362,690	8.80	17.60	26.40	35.20	44.00	52.80	61.60	65.62	70.40	79.20	88.00
500,000	453,363	11.00	22.00	33.00	44.00	55.00	66.00	77.00	82.02	88.00	99.00	110.00
600,000	544,036	13.20	26.40	39.60	52.80	66.00	79.20	92.40	98.43	105.60	118.80	132.00
700,000	634,708	15.40	30.80	46.20	61.60	77.00	92.40	107.80	114.83	123.20	138.60	154.00
800,000	725,381	17.60	35.20	52.80	70.40	88.00	105.60	123.20	131.24	140.80	158.40	176.00
900,000	816,053	19.80	39.60	59.40	79.20	99.00	118.80	138.60	147.64	158.40	178.20	198.00
1,000,000	906,726	22.00	44.00	66.00	88.00	110.00	132.00	154.00	164.04	176.00	198.00	220.00

GENERAL FUND BUDGET SUMMARY OF REVENUES & EXPENDITURES

EXPENDITURES	FY18 Actual	FY19 Budgeted	FY20 Recommended
Education - Sudbury Public Schools (SPS)	34,568,630	37,459,173	38,535,653
Education - LS Regional High School (LS)	23,698,762	24,762,716	25,808,881
Education - Vocational	591,064	663,719	615,000
General Government	2,936,088	3,087,783	3,143,637
Public Safety	7,892,373	8,581,159	8,924,924
Public Works	6,330,353	5,292,995	5,460,288
Human Services	716,677	792,406	871,110
Culture & Recreation	1,287,913	1,367,678	1,422,707
Town-Wide Operating and Transfers	745,737	536,963	483,845
Total Town Departments	78,767,597	82,544,592	85,266,045
Town Debt Service	3,453,050	3,100,625	3,110,425
Employee Benefits (Town and SPS)	10,232,749	12,331,171	12,716,315
OPEB Trust Contribution (Town and SPS)	471,036	540,249	610,249
TOTAL EXPENDITURES:	92,924,432	98,516,637	101,703,034

REVENUES & AVAILABLE FUNDS	FY18 Actual	FY19 Budgeted	FY20 Recommended
Real Estate and Personal Property Taxes	82,329,882	85,212,495	88,090,992
State Aid	6,145,555	6,201,575	6,261,994
MSBA Reimbursement	1,605,767	1,605,767	1,605,767
SAFER Grant	-	-	193,581
Local Receipts	6,407,122	4,836,800	4,890,700
Other Available	699,187	660,000	660,000
TOTAL REVENUES & AVAILABLE FUNDS:	97,187,513	98,516,637	101,703,034

See additional budget details in the Town Manager's Proposed Budget which can be found on the Town's website at the following link:

<https://sudbury.ma.us/finance/fy20-gfoa-budget-1-31-19/>

TOWN MANAGER'S CAPITAL BUDGET

Project Name	Department	Cost
Various Building Improvements	Facilities	\$ 45,000
Various Site Improvements at Parks and Grounds	DPW/Recreation	\$ 40,000
Mini Excavator	DPW	\$ 85,000
All-Terrain Vehicle and Trailer Replacement	Fire	\$ 35,000
Curtis HVAC Repairs.	Facilities/SPS	\$ 30,000
Noyes Baseboard Heating and Valve Improvements	Facilities/SPS	\$ 48,000
Haynes Kitchen Equipment Rreplacement	Facilities/SPS	\$ 40,000
Noyes Heating Improvements w/ Abatement	Facilities/SPS	\$ 40,000
Noyes Kitchen Dishwasher Equipment Replacement	Facilities/SPS	\$ 35,000
Kubota Tractor	LS	\$ 55,000
Water Bottle Filling Stations	Selectmen	\$ 12,000
Loring Parsonage Restoration - Museum	Selectmen	\$ 80,000
Town Manager's Capital Operating Budget		\$ 545,000
One-Ton Dump Truck	DPW	\$ 130,000
Concord Road Culvert Design	DPW	\$ 125,000
Purchase of Fire Engine	Fire	\$ 570,000
Capital Additions in Excess of \$100,000		\$ 825,000

See additional budget details in the Town Manager's Proposed Budget which can be found on the Town's website at the following link:

<https://sudbury.ma.us/finance/fy20-gfoa-budget-1-31-19/>

ENTERPRISE FUNDS BUDGETS

EXPENDITURES	FY18	FY19	FY20
	Actual	Budgeted	Recommended
Direct			
Transfer Station	274,254	310,806	295,432
Atkinson Pool	527,190	467,220	449,323
Recreation Field Maintenance	182,157	217,291	228,040
Total Direct Expenditures	983,601	995,317	972,795
Indirect			
Transfer Station	16,700	16,700	17,214
Atkinson Pool	-	36,227	18,956
Recreation Field Maintenance	22,575	22,575	23,198
Total Indirect Expenditures	39,275	75,502	59,368
TOTAL:	1,022,876	1,070,819	1,032,163

RECEIPTS & RESERVES	FY17	FY18	FY19
	Actual	Budgeted	Recommended
Transfer Station	312,713	327,506	272,646
Atkinson Pool	478,666	503,447	468,279
Recreation Field Maintenance	217,754	239,866	291,238
TOTAL:	1,009,133	1,070,819	1,032,163

See additional budget details in the Town Manager's Proposed Budget which can be found on the Town's website at the following link:

<https://sudbury.ma.us/finance/fy20-gfoa-budget-1-31-19/>

CPA FUNDS BUDGET

	FY18 Actual	FY19 Appropriated	FY20 Recommended
Beginning CPA Fund Balance	5,895,441	6,883,548	5,317,713
Revenues			
CPA Surcharge & Fees	1,964,282	1,800,000	1,900,000
Intergovernmental	342,975	315,000	209,000
Investment Income	38,704	10,000	10,000
Total Revenues	2,345,961	2,125,000	2,119,000
Expenditures			
Major Land Purchases			
Debt Service	1,220,537	1,178,335	1,140,210
Administrative	31,898	82,500	85,000
Other	105,419	2,430,000	893,000
Total Expenditures	1,357,854	3,690,835	2,118,210
Excess / (Deficiency)	988,107	(1,565,835)	790
Ending CPA Fund Balance	6,883,548	5,317,713	5,318,503
ENDING FUND BALANCE			
Projects (in-use)	2,481,031	2,481,031	2,481,031
Unassigned	4,402,517	2,836,682	2,837,472
	6,883,548	5,317,713	5,318,503

LONG-TERM DEBT

Town Outstanding Debt by Type

Issue Types	Schools	Municipal	Pre-CPA	Total	Annual Debt Service	Principal Balance
FY18 Principal Balance	6,275,000	7,130,528	1,645,000			15,050,528
FY19 Principal	1,745,000	501,951	280,000	2,526,951		
FY19 Interest	250,325	265,487	57,863	573,674	3,100,625	12,523,577
FY20 Principal	2,025,000	505,343	90,000	2,620,343		
FY20 Interest	177,075	241,545	51,463	470,082	3,090,425	9,903,234
FY21 Principal	2,060,000	509,621	85,000	2,654,621		
FY21 Interest	89,413	217,517	46,963	353,892	3,008,513	7,248,613
FY22 Principal	240,000	413,908	85,000	738,908		
FY22 Interest	13,244	194,380	42,713	250,336	989,244	6,509,706
FY23 Principal	85,000	418,503	85,000	588,503		
FY23 Interest	8,050	175,134	38,463	221,647	810,150	5,921,202
FY24 Principal	80,000	423,116	85,000	588,116		
FY24 Interest	4,600	155,772	34,213	194,584	782,700	5,333,086
FY25 Principal	40,000	427,845	85,000	552,845		
FY25 Interest	2,000	136,292	29,963	168,255	721,100	4,780,241
FY26 Principal	-	432,895	85,000	517,895		
FY26 Interest	-	116,693	25,713	142,405	660,300	4,262,346
FY27 Principal	-	438,273	85,000	523,273		
FY27 Interest	-	104,065	23,163	127,227	650,500	3,739,073
FY28 Principal	-	443,787	85,000	528,787		
FY28 Interest	-	91,300	20,613	111,913	640,700	3,210,286
FY29 Principal	-	454,642	85,000	539,642		
FY29 Interest	-	78,396	18,063	96,458	636,100	2,670,645
FY30 Principal	-	460,645	85,000	545,645		
FY30 Interest	-	65,193	15,513	80,705	626,350	2,125,000
FY31 Principal	-	360,000	85,000	445,000		
FY31 Interest	-	51,838	12,963	64,800	509,800	1,680,000
FY32 Principal	-	335,000	85,000	420,000		
FY32 Interest	-	41,038	10,413	51,450	471,450	1,260,000
FY33 Principal	-	335,000	85,000	420,000		
FY33 Interest	-	30,988	7,863	38,850	458,850	840,000
FY34 Principal	-	335,000	85,000	420,000		
FY34 Interest	-	20,938	5,313	26,250	446,250	420,000
FY35 Principal	-	335,000	85,000	420,000		
FY35 Interest	-	10,469	2,656	13,125	433,125	-
Remaining Debt Service	6,819,706	9,127,569	2,088,906	18,036,181	18,036,181	

LS Regional High School Outstanding Debt

	Total	Annual Debt Service	Principal Remaining
FY18 Principal Balance			4,090,000
FY19 Principal	535,000		
FY19 Interest	114,675	649,675	3,555,000
FY20 Principal	530,000		
FY20 Interest	98,700	628,700	3,025,000
FY21 Principal	520,000		
FY21 Interest	82,950	602,950	2,505,000
FY22 Principal	515,000		
FY22 Interest	67,425	582,425	1,990,000
FY23 Principal	510,000		
FY23 Interest	52,050	562,050	1,480,000
FY24 Principal	500,000		
FY24 Interest	36,900	536,900	980,000
FY25 Principal	495,000		
FY25 Interest	21,975	516,975	485,000
FY26 Principal	485,000		
FY26 Interest	7,275	492,275	-
Remaining Debt Service	4,571,950	4,571,950	

Community Preservation Outstanding Debt by Project

Issues	Nobscot I & II	Cutting/ Dickson	Libby	Pantry Brook	Johnson Farm	Total	Annual Debt Service	Principal Balance
FY18 Principal Balance	3,940,000	1,385,000	870,000	2,540,000	850,000			9,585,000
FY19 Principal	345,000	245,000	135,000	125,000	50,000	900,000		
FY19 Interest	120,050	25,400	16,163	84,098	32,625	278,335	1,178,335	8,685,000
FY20 Principal	340,000	240,000	130,000	125,000	50,000	885,000		
FY20 Interest	110,150	20,500	13,463	80,973	30,125	255,210	1,140,210	7,800,000
FY21 Principal	340,000	235,000	125,000	130,000	50,000	880,000		
FY21 Interest	100,075	15,700	10,863	77,148	27,625	231,410	1,111,410	6,920,000
FY22 Principal	345,000	230,000	125,000	135,000	50,000	885,000		
FY22 Interest	88,575	12,175	8,988	73,173	25,125	208,035	1,093,035	6,035,000
FY23 Principal	340,000	220,000	120,000	140,000	50,000	870,000		
FY23 Interest	78,175	8,150	6,800	69,048	22,625	184,798	1,054,798	5,165,000
FY24 Principal	340,000	215,000	120,000	145,000	50,000	870,000		
FY24 Interest	67,625	4,300	4,700	64,773	20,125	161,523	1,031,523	4,295,000
FY25 Principal	340,000	-	115,000	150,000	50,000	655,000		
FY25 Interest	54,525	-	2,300	60,348	17,625	134,798	789,798	3,640,000
FY26 Principal	345,000	-	-	155,000	50,000	550,000		
FY26 Interest	41,200	-	-	55,773	15,125	112,098	662,098	3,090,000
FY27 Principal	340,000	-	-	155,000	50,000	545,000		
FY27 Interest	30,150	-	-	50,929	13,625	94,704	639,704	2,545,000
FY28 Principal	335,000	-	-	165,000	50,000	550,000		
FY28 Interest	21,525	-	-	45,729	12,125	79,379	629,379	1,995,000
FY29 Principal	330,000	-	-	170,000	50,000	550,000		
FY29 Interest	12,588	-	-	40,030	10,625	63,243	613,243	1,445,000
FY30 Principal	100,000	-	-	175,000	50,000	325,000		
FY30 Interest	6,000	-	-	33,906	9,125	49,031	374,031	1,120,000
FY31 Principal	100,000	-	-	180,000	50,000	330,000		
FY31 Interest	2,000	-	-	27,200	7,625	36,825	366,825	790,000
FY32 Principal	-	-	-	190,000	50,000	240,000		
FY32 Interest	-	-	-	19,800	6,125	25,925	265,925	550,000
FY33 Principal	-	-	-	195,000	50,000	245,000		
FY33 Interest	-	-	-	12,100	4,625	16,725	261,725	305,000
FY34 Principal	-	-	-	205,000	50,000	255,000		
FY34 Interest	-	-	-	4,100	3,125	7,225	262,225	50,000
FY35 Principal	-	-	-	-	50,000	50,000		
FY35 Interest	-	-	-	-	1,563	1,563	51,563	-
Remaining Debt Service	4,672,638	1,471,225	933,275	3,339,124	1,109,563	11,525,824	11,525,824	

COLLECTIVE BARGAINING

BARGAINING UNIT AND CONTRACT FINANCIAL TERMS

LS Regional High School

The three year memorandum of agreement for the period covering schools year 2019, 2020, and 2021 provides for COLA increases in half-year increments of 0.5%, 1.5%, 0%, 3%, 0.5% and 2%, representing an aggregate COLA increase over three years totaling 6.5%, or approximately 2.17% per year on average.

Sudbury Public Schools, K-8

Teachers

Three-year contract covering fiscal years 2019, 2020 and 2021. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/18: 1 1/2%; 7/1/19: 2 1/4%; 7/1/20: 2 1/2%.

Support Staff

Three-year contract covering fiscal years 2019, 2020 and 2021. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/18: 1 1/2%; 7/1/19: 2 1/2%; 7/1/20: 2 1/4%.

Nurses

The three-year contract covering fiscal years 2019, 2020, and 2021 remains unsettled as of the printing of this document.

Custodians

Three-year contract covering fiscal years 2019, 2020 and 2021. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/18: 1 1/2%; 7/1/19: 2 1/2%; 7/1/20: 2 1/4%

Town

Fire

The next three-year contract covering fiscal years 2019, 2020, and 2021 remains unsettled as of the printing of this document.

Police – Patrol Officers

Three-year contract covering fiscal years 2019, 2020 and 2021. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/18: 1%; 7/1/19: 2%; 7/1/20: 1 1/2%; and 6/30/21 at midnight 1% not to impact FY21 budget.

Police - Sergeants

Three-year contract covering fiscal years 2019, 2020 and 2021. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/18: 1%; 7/1/19: 2%; 7/1/20: 1 1/2%; and 6/30/21 at midnight 1% not to impact FY21 budget.

Public Works

Three-year contract covering fiscal years 2019, 2020 and 2021. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/18: 1%; 7/1/19: 2%; 7/1/20: 1 1/2%; and 6/30/21 at midnight 1% not to impact FY21 budget.

Engineering

Three-year contract covering fiscal years 2019, 2020 and 2021. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/18: 1%; 7/1/19: 2%; 7/1/20: 1 1/2%; and 6/30/21 at midnight 1% not to impact FY21 budget.

Supervisory

Three-year contract covering fiscal years 2019, 2020 and 2021. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/18: 1%; 7/1/19: 2%; 7/1/20: 1 1/2%; and 6/30/21 at midnight 1% not to impact FY21 budget.

Civilian Dispatchers

The next three-year contract covering fiscal years 2019, 2020, and 2021 remains unsettled as of the printing of this document.

BUDGET TERMS AND DEFINITIONS

Abatements and Exemptions (previously called Overlay): An amount set by the Assessors to create a fund to cover abatements of (and exemptions from) real and personal tax assessments for the current year, and raised on the tax levy. An abatement is a reduction provided by the Assessors in the assessed tax because of bona fide specific conditions or situations not considered when the tax was levied. An exemption is provided for a variety of purposes, which include, but are not limited to: buildings/property used for religious, government, charity, or pollution control. In addition, exemptions may also be provided to the elderly, handicapped, and veterans under certain conditions.

Abatement Surplus: Accumulation of the surplus amounts of Abatements and Exemptions set aside by the Assessors each year to cover abatements of (and exemptions from) real estate and personal property tax assessments. The accumulated amount for previous years no longer committed for abatements may be used by vote of the Town Meeting.

Benefits and Insurance: This account in the shared expenses section of the budget is comprised primarily of benefits such as health insurance and retirement for both school and general government employees.

Capital Exclusion: A temporary increase in the tax levy to fund a capital project or make a capital acquisition.

Cherry Sheet: An annual statement received from the Department of Revenue detailing estimated receipts for the next fiscal year from the various state aid accounts as well as estimated state and county government charges payable to the state. The name "Cherry Sheet" derives from the color of the paper used.

Circuit Breaker Program: School districts are eligible for reimbursements for students with disabilities whose programs cost greater than four times the statewide foundation budget. "Circuit Breaker" means the reimbursement program for certain costs of special education as specified in M.G.L. c. 71B, § 5.

Debt Exclusion: An override to Proposition 2 ½ for the purpose of raising funds for debt service costs; remains for the life of the debt only.

Enterprise Fund: A separate fund, set up to provide a specific Town service, whereby all direct and indirect/overhead costs of providing the service are funded in total from user charges. An appropriation for an enterprise fund is funded in total from enterprise fund revenue unless otherwise noted. Enterprise fund revenue used to fund services provided by other Town departments will be shown in the warrant after the appropriation total for the department. An enterprise fund is required to fully disclose all costs and all revenue sources needed to provide a service.

Free Cash: Free cash is the available, undesignated fund balance of the general fund and is generated when actual revenue collections are in excess of estimates, when expenditures are less than appropriated, or both. A free cash balance is certified as of July 1 each year by the Department of Revenue and once certified, any or all of the certified amount may be used to defray Town expenses by a vote of the Town Meeting.

Funding Sources for Expenditures: Authorizations for the Town to expend monies are made in the form of a motion at Town Meeting. The wording of the motions will specify the funding source; that is, the place from where money is going to come or will be raised. When a motion reads, "to appropriate a sum of money" without a source being identified, that amount will be included in the tax calculation, whereby the total of all sums to be appropriated will be reduced by an estimate of local and state revenue. The balance needed will be provided by property taxes. When items in the warrant are offset or raised from available funds, those items will also appear as offsets in the determination of the tax rate.

Levy Limit: The maximum amount a community can levy in any given year.

Local Receipts: This is the third largest source of revenue for the Town after property taxes and Cherry Sheet receipts. While it is comprised of a number of different items, the largest source is the auto excise tax.

New Growth: Proposition 2 ½ allows a community to increase its levy limit annually by an amount based upon the valuation of certain new construction and other growth in the tax base that is not the result of property revaluation. New growth becomes part of the levy limit and thus increases at the rate of 2.5% each year as the levy limit increases.

Normal Cost (OPEB): Normal cost generally represents the portion of the cost of projected benefits for active employees allocated to the current plan year.

Override: An override is passed by a majority vote at Town Meeting and at the ballot. There are three types of overrides: An Operating Override, which permanently increases the levy limit; a Debt Exclusion, which increases the levy limit only for the life of the debt; and a Capital Project Override, which increases the levy only for the year in which the project is undertaken.

OPEB: Post-employment benefits that an employee will begin to receive at the start of retirement. This does not include pension benefits paid to the retired employee. Other post-employment benefits that a retiree can be compensated for are life insurance premiums, healthcare premiums and deferred-compensation arrangements.

Proposition 2½: A Massachusetts General Law enacted in 1980 to limit property taxes.

Revolving Fund: Funds that may be used without appropriation and that are established for special uses. Recreation fees, for example, may be paid into a revolving fund. Revolving funds are established by state law or Town bylaw.

Reserve Fund: An amount appropriated by the Annual Town Meeting for emergency or unforeseen purposes. The Finance Committee, by state law, is the sole custodian of the Reserve Fund and approves transfers from the Fund into the operating budgets throughout the year if: (1) the need for funds is of an emergency and/or unforeseen nature, and (2) if, in the judgment of the Finance Committee, the Town Meeting would approve such an expenditure if such a meeting was held. The Reserve Fund is, therefore, a mechanism for avoiding the necessity of frequent Special Town Meetings.

Stabilization Fund: Similar to a "savings account", this account has been used to fund large capital projects such as fire trucks and school roofs. A recent amendment to state law allows the Stabilization Fund to be used for the operating budget, as well as capital purchases; however, the Finance Committee

would generally be reluctant to recommend doing so. Placing money into, or taking it out of, the Stabilization Fund requires a 2/3 vote of Town Meeting.

Tax Levy: The property tax levy is the revenue a community can raise through real and personal property taxes. In Massachusetts, municipal revenues to support local spending for schools, public safety, general government and other public services are raised through the property tax levy, state aid, local receipts and other sources. The property tax levy is the largest source of revenue for most cities and towns.

Town-wide Operating Expenses: This account in the general government section of the budget is comprised primarily of operating expenses such as postage, telephone and property liability insurance, that support town-wide operations and are not assigned to any one department or cost center.

A TRUE ATTEST COPY:

Beth R. Klein

TOWN CLERK