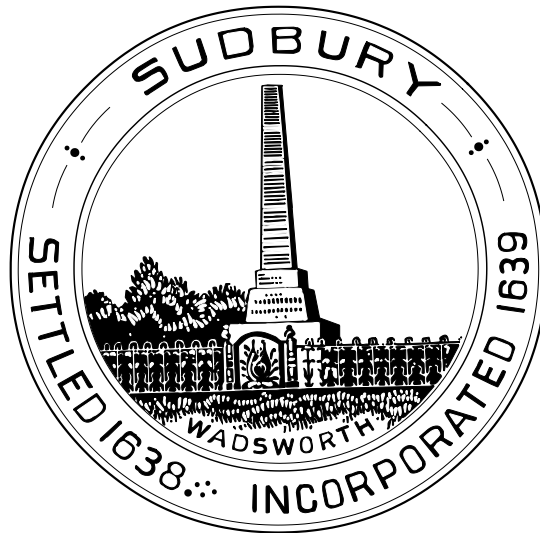


PROCEEDINGS

ANNUAL TOWN ELECTION - MARCH 31, 2014
ANNUAL TOWN MEETING – MAY 5, 6 & 7, 2014
SPECIAL TOWN ELECTION - JUNE 24, 2014
SPECIAL TOWN MEETING - SEPTEMBER 4, 2014
SPECIAL TOWN ELECTION - SEPTEMBER 9, 2014
STATE PRIMARY ELECTION - SEPTEMBER 9, 2014
STATE ELECTION – NOVEMBER 4, 2014
SPECIAL TOWN MEETING - DECEMBER 3, 2014
SPECIAL TOWN ELECTION - DECEMBER 9, 2014



TOWN OF SUDBURY
MASSACHUSETTS
2014

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<p style="text-align: center;">TOWN OF SUDBURY 2014 ANNUAL TOWN PROCEEDINGS</p>

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2. Purchase Johnson Farm Property, 189 Landham Road
3. Mass Central Rail Trail, Phase 1, Engineering
4. Resolution (Non – Binding) Mass Central Rail Trail

PART II

FINANCIAL SECTION

FC-1 – FC-66

ANNUAL TOWN ELECTION

March 31, 2014

The Annual Town Election was held at two locations. Precincts 1, 1A, 2 & 5 voted at the Fairbank Community Center, 40 Fairbank Road, and Precincts 3 & 4 voted at the Town Hall, 322 Concord Road. The polls were open from 7:00 AM to 8:00 PM. There were 3,148 votes cast, representing 26% of the town's 11,929 registered voters. The final tabulation was done at the Town Hall.

BOARD OF SELECTMEN - FOR THREE YEARS						
Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	13	17	18	20	43	111
JOHN C. DROBINSKI, 94 WOODSIDE ROAD (CANDIDATE FOR RE-ELECTION)	252	294	284	337	306	1473
PATRICIA A BROWN, 34 WHISPERING PINE ROAD	303	325	360	251	323	1562
WRITE-INS	0	0	1	0	1	2
Totals for Office	568	636	663	608	673	3148

BOARD OF ASSESSORS - FOR THREE YEARS						
Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	201	228	228	188	247	1092
LIAM J. VESELY, 10 POKONOKET AVENUE (CANDIDATE FOR RE-ELECTION)	366	406	433	419	424	2048
WRITE-INS	1	2	2	1	2	8
Totals for Office	568	636	663	608	673	3148

GOODNOW LIBRARY TRUSTEE (2) - FOR THREE YEARS						
Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	373	442	437	387	519	2158
ROBERT WILLIAM IULIANO, 22 JASON DRIVE (CANDIDATE FOR RE-ELECTION)	379	406	430	415	400	2030
BARBARA F. PRYOR, 221 NOBSCOT ROAD (CANDIDATE FOR RE-ELECTION)	383	422	457	414	426	2102
WRITE-INS	1	2	2	0	1	6
Totals for Office	1136	1272	1326	1216	1346	6296

GOODNOW LIBRARY TRUSTEE - FOR ONE YEAR						
Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	185	220	206	188	252	1051
NANCY JANE HERSHFELD, 88 BUTLER ROAD	381	413	457	420	420	2091
WRITE-INS	2	3	0	0	1	6
Totals for Office	568	636	663	608	673	3148

BOARD OF HEALTH - FOR THREE YEARS						
Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	204	216	229	192	245	1086
SUSAN R. SAMA, 247 HUDSON ROAD	363	418	432	415	426	2054
WRITE-INS	1	2	2	1	2	8
Totals for Office	568	636	663	608	673	3148

SUDBURY HOUSING AUTHORITY - FOR FIVE YEARS						
Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	217	223	245	196	259	1140
SHERRILL P. CLINE, 84 CONCORD ROAD (CANDIDATE FOR RE-ELECTION)	350	408	418	409	412	1997
WRITE-INS	1	5	0	3	2	11
Totals for Office	568	636	663	608	673	3148

PARK AND RECREATION COMMISSIONER - FOR THREE YEARS						
Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	191	210	234	194	242	1071
MICHAEL T. ENSLEY, 598 PEAKHAM ROAD	376	423	428	414	429	2070
WRITE-INS	1	3	1	0	2	7
Totals for Office	568	636	663	608	673	3148

PLANNING BOARD - FOR THREE YEARS						
Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	206	225	241	199	256	1127
MARTIN JOSEPH LONG, 26 PENNYMEADOW ROAD	362	410	422	409	416	2019
WRITE-INS	0	1	0	0	1	2
Totals for Office	568	636	663	608	673	3148

SUDBURY SCHOOL COMMITTEE (2) - FOR THREE YEARS

Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	114	132	193	170	218	827
ELLEN WINER JOACHIM, 6 CRAIG LANE (CANDIDATE FOR RE-ELECTION)	267	256	285	315	299	1422
RICHARD J. ROBISON, 17 HOMESTEAD STREET (CANDIDATE FOR RE-ELECTION)	239	226	226	254	235	1180
CHRISTINE A. HOGAN, 49 BLUEBERRY HILL LANE	278	346	338	264	351	1577
LISA V. KOUCHAKDJIAN, 30 MEADOWBROOK CIRCLE	238	312	284	213	243	1290
WRITE-INS	0	0	0	0	0	0
Totals for Office	1136	1272	1326	1216	1346	6296

LINCOLN-SUDBURY REGIONAL DISTRICT SCHOOL COMMITTEE (2) - FOR THREE YEARS

Candidate Name	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	321	352	435	336	469	1913
ELENA M. KLEIFGES, 14 SPRUCE LANE (CANDIDATE FOR RE-ELECTION)	348	382	369	367	376	1842
PATRICIA M. MOSTUE, 53 BEDFORD ROAD (LINCOLN) (CANDIDATE FOR RE- ELECTION)	261	279	284	310	281	1415
SOFYA L. GRUMAN-REZNIK, 52 TANBARK ROAD	205	257	238	203	218	1121
WRITE-INS	1	2	0	0	2	5
Totals for Office	1136	1272	1326	1216	1346	6296

Note: Members of Lincoln-Sudbury Regional District School Committee were elected on an at large basis pursuant to the vote of the Special Town Meeting of October 26, 1970, under Article I, and subsequent passage by the General Court of Chapter 20 of the Acts of 1971. The votes recorded above are those cast in Sudbury only.

BALLOT QUESTION 1

Shall the Town of Sudbury be allowed to exempt from the provisions of proposition two and one-half, so-called, the amounts required to pay for the bonds issued in order to construct a new Police Department Headquarters and appurtenant structures on Town-owned land adjacent to the existing Fire Headquarters, for site development, purchasing additional equipment, technology, furniture, landscaping, and all expenses connected therewith, including professional, engineering, and architectural services and preparation of plans, specifications and bidding documents, supervision of work, relocation, and borrowing costs and expenses?

Ballot Question 1, Results	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Totals
Yes	308	351	334	342	341	1676
No	225	251	283	232	294	1285
Blanks	35	34	46	34	38	187
Totals	568	636	663	608	673	3148

A TRUE COPY, ATTEST:

Rosemary B. Howell
TOWN CLERK

SPECIAL TOWN ELECTION

June 24, 2014

The Special Town Election was held at two locations. Precincts 1, 1A, 2 & 5 voted at the Fairbank Community Center, 40 Fairbank Road, and Precincts 3 & 4 voted at the Town Hall, 322 Concord Road. The polls were open from 7:00 AM to 8:00 PM. There were 738 votes cast, representing 6.2% of the Town's 11,932 registered voters. Precinct 1 and Subprecinct 1A are counted together for this election as Precinct 1. The final tabulation was done at the Town Hall.

BALLOT QUESTION 1						
Shall the Town of Sudbury be allowed to assess an additional \$685,000 in real estate and personal property taxes for the purpose of purchasing an ambulance and a fire engine including the payment of all costs incidental or related thereto for the fiscal year beginning July first 2014?						
Ballot Question 1, Results	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Totals
Yes	89	88	103	110	83	473
No	38	46	60	48	73	265
Blanks	0	0	0	0	0	0
Totals	127	134	163	158	156	738

A TRUE COPY, ATTEST:


TOWN CLERK

SPECIAL TOWN ELECTION

September 9, 2014

The Special Town Election was held at two locations. Precincts 1, 1A, 2 & 5 voted at the Fairbank Community Center, 40 Fairbank Road, and Precincts 3 & 4 voted at the Town Hall, 322 Concord Road. The polls were open from 7:00 AM to 8:00 PM. There were 2529 votes cast, representing 21% of the town's 11,951 registered voters. The final tabulation was done at the Town Hall.

BALLOT QUESTION 1

Shall the Town of Sudbury be allowed to exempt from the provisions of proposition two and one-half, so-called, the amounts required to pay for the bond issued in order to provide additional funding to construct a new Police Department Headquarters and appurtenant structures on Town-owned land adjacent to the existing Fire Headquarters including borrowing costs and expenses?

Ballot Question 1, Results	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Totals
Yes	222	58	305	296	305	266	1452
No	130	64	213	232	191	228	1058
Blanks	2	2	5	4	3	3	19
Totals	354	124	523	532	499	497	2529

A TRUE COPY, ATTEST:

Rosemary B. Harwell
TOWN CLERK

STATE PRIMARY ELECTION

September 9, 2014

The State Primary Election was held at two locations. Precincts 1, 1A, 2 & 5 voted at the Fairbank Community Center, 40 Fairbank Road, and Precincts 3 & 4 voted at the Town Hall, 322 Concord Road. The polls were open from 7:00 AM to 8:00 PM. There were 2,550 votes cast, representing 21% of the town's 11,951 registered voters. The final tabulation was done at the Town Hall.

SENATOR IN CONGRESS							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	72	18	69	104	87	96	446
EDWARD J. MARKEY, 7 TOWNSEND ST., MALDEN (CURRENT US SENATOR)	211	67	350	297	320	302	1547
WRITE-INS	6	1	6	7	1	3	24
Totals - DEMOCRATIC	289	86	425	408	408	401	2017
REPUBLICAN							
BLANKS	17	11	23	41	38	31	161
BRIAN J. HERR, 31 ELIZABETH RD., HOPKINTON	57	25	73	89	62	63	369
WRITE-INS	2	0	0	1	0	0	3
Totals - REPUBLICAN	76	36	96	131	100	94	533

GOVERNOR							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	4	0	5	4	5	6	24
DONALD M. BERWICK, 131 LAKE AVE., NEWTON	103	19	146	132	138	121	659
MARTHA COAKLEY, 46 COOLIDGE RD., MEDFORD (ATTORNEY GENERAL OF MASSACHUSETTS)	89	37	156	132	150	143	707
STEVEN GROSSMAN, 30 HUNTINGTON RD., NEWTON (MASSACHUSETTS STATE TREASURER)	93	30	117	140	115	131	626
WRITE-INS	0	0	1	0	0	0	1
Totals - DEMOCRATIC	289	86	425	408	408	401	2017

REPUBLICAN							
BLANKS	0	1	1	4	1	1	8
CHARLES D. BAKER, 49 MONUMENT DR., SWAMPSCOTT	57	25	73	98	81	75	409
MARK R. FISHER, 10 STONE MEADOW FARM DR., SHREWSBURY	18	10	22	29	18	18	115
WRITE-INS	1	0	0	0	0	0	1
Totals - REPUBLICAN	76	36	96	131	100	94	533

LIEUTENANT GOVERNOR							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	89	22	118	118	114	123	584
LELAND CHEUNG, 157 GARDEN ST., CAMBRIDGE (CAMBRIDGE CITY COUNCILLOR)	82	32	125	104	135	97	575
STEPHEN J. KERRIGAN, 325 NECK RD., LANCASTER (FORMER MEMBER, PRESIDENTIAL INAUGURAL COMMITTEE; FORMER LANCASTER SELECTMAN)	73	19	112	121	105	119	549
MICHAEL E. LAKE, 103 GAINSBOROUGH ST., BOSTON (FORMER PRESIDENTIAL ELECTOR)	45	12	68	64	54	61	304
WRITE-INS	0	1	2	1	0	1	5
Totals - DEMOCRATIC	289	86	425	408	408	401	2017
REPUBLICAN							
BLANKS	11	8	18	34	26	21	118
KARYN E. POLITO, 11 COACHMAN RIDGE RD., SHREWSBURY	64	28	78	97	74	73	414
WRITE-INS	1	0	0	0	0	0	1
Totals - REPUBLICAN	76	36	96	131	100	94	533

ATTORNEY GENERAL							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	27	5	22	25	23	34	136
MAURA HEALEY, 40 WINTHROP ST., BOSTON (FORMER ASSISTANT ATTORNEY GENERAL)	184	56	268	249	248	234	1239
WARREN E. TOLMAN, 30 STONELEIGH CIR., WATERTOWN (FORMER STATE SENATOR)	78	24	134	134	137	133	640
WRITE-INS	0	1	1	0	0	0	2
Totals - DEMOCRATIC	289	86	425	408	408	401	2017
REPUBLICAN							
BLANKS	18	15	25	36	31	33	158
JOHN B. MILLER, 40 WESTLAND AVE., WINCHESTER	57	21	70	94	69	61	372
WRITE-INS	1	0	1	1	0	0	3
Totals - REPUBLICAN	76	36	96	131	100	94	533

SECRETARY OF STATE							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	81	20	90	112	106	113	522
WILLIAM FRANCIS GALVIN, 46 LAKE ST., BOSTON (PRESENT SECRETARY, CANDIDATE FOR RE-NOMINATION)	207	65	333	296	302	287	1490
WRITE-INS	1	1	2	0	0	1	5
Totals - DEMOCRATIC	289	86	425	408	408	401	2017
REPUBLICAN							
BLANKS	20	15	26	39	35	36	171
DAVID D'ARCANGELO, 183 BAINBRIDGE ST., MALDEN (MALDEN CITY COUNCILLOR-AT-LARGE)	55	21	69	91	65	57	358
WRITE-INS	1	0	1	1	0	1	4
Totals - REPUBLICAN	76	36	96	131	100	94	533

TREASURER							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	24	4	27	31	36	42	164
THOMAS P. CONROY, 265 OLD CONNECTICUT PATH, WAYLAND (CURRENT STATE REPRESENTATIVE)	190	55	274	256	267	237	1279
BARRY R. FINEGOLD, 42 STIRLING ST., ANDOVER (CURRENT STATE SENATOR)	31	11	47	59	48	63	259
DEBORAH B. GOLDBERG, 37 HYSLOP RD., BROOKLINE (FORMER SELECTMAN, TOWN OF BROOKLINE)	44	16	75	62	57	59	313
WRITE-INS	0	0	2	0	0	0	2
Totals - DEMOCRATIC	289	86	425	408	408	401	2017
REPUBLICAN							
BLANKS	19	14	26	37	32	32	160
MICHAEL JAMES HEFFERNAN, 244 GROVE ST., WELLESLEY	56	22	69	93	67	61	368
WRITE-INS	1	0	1	1	1	1	5
Totals - REPUBLICAN	76	36	96	131	100	94	533

AUDITOR							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	106	29	124	154	138	159	710
SUZANNE M. BUMP, 409 NORTH PLAIN RD., GREAT BARRINGTON (PRESENT STATE AUDITOR, CANDIDATE FOR RE- NOMINATION)	182	56	294	252	270	241	1295
WRITE-INS	1	1	7	2	0	1	12
Totals - DEMOCRATIC	289	86	425	408	408	401	2017
REPUBLICAN							
BLANKS	21	15	28	40	38	36	178
PATRICIA S. SAINT AUBIN, 6 SHADY WAY, NORFOLK	54	21	68	91	62	58	354
WRITE-INS	1	0	0	0	0	0	1
Totals - REPUBLICAN	76	36	96	131	100	94	533

REPRESENTATIVE IN CONGRESS - THIRD DISTRICT							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	72	0	0	0	0	0	72
NICOLA S. TSONGAS, 240 CLARK RD., LOWELL	215	0	0	0	0	0	215
WRITE-INS	2	0	0	0	0	0	2
Totals - DEMOCRATIC	289	0	0	0	0	0	289
REPUBLICAN							
BLANKS	17	0	0	0	0	0	17
ROSEANN L. EHRHARD WOFFORD, 18 LEXINGTON AVE., HAVERHILL	58	0	0	0	0	0	58
WRITE-INS	1	0	0	0	0	0	1
Totals - REPUBLICAN	76	0	0	0	0	0	76

REPRESENTATIVE IN CONGRESS - FIFTH DISTRICT							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	0	19	59	49	51	68	246
KATHERINE M. CLARK, 64 PROSPECT ST., MELROSE (CURRENT US REPRESENTATIVE)	0	55	304	278	285	254	1176
SHELDON SCHWARTZ, 5 ABERNATHY RD., LEXINGTON	0	11	60	80	72	79	302
WRITE-INS	0	1	2	1	0	0	4
Totals - DEMOCRATIC	0	86	425	408	408	401	1728
REPUBLICAN							
BLANKS	0	31	86	113	92	86	408
WRITE-INS	0	5	10	18	8	8	49
Totals - REPUBLICAN	0	36	96	131	100	94	457

COUNCILLOR - THIRD DISTRICT

Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	105	29	137	131	134	137	673
MARILYN M. PETITTO DEVANEY, 98 WESTMINSTER AVE., WATERTOWN	109	36	173	150	165	145	778
CHARLES N. SHAPIRO, 67 WALNUT HILL RD., NEWTON	74	20	114	126	109	118	561
WRITE-INS	1	1	1	1	0	1	5
Totals - DEMOCRATIC	289	86	425	408	408	401	2017
REPUBLICAN							
BLANKS	66	35	90	117	95	89	492
WRITE-INS	10	1	6	14	5	5	41
Totals - REPUBLICAN	76	36	96	131	100	94	533

SENATOR IN GENERAL COURT THIRD MIDDLESEX

Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	112	30	0	0	131	155	428
MICHAEL J. BARRETT, 7 AUGUSTUS RD., LEXINGTON (CURRENT STATE SENATOR)	174	55	0	0	277	244	750
WRITE-INS	3	1	0	0	0	2	6
Totals - DEMOCRATIC	289	86	0	0	408	401	1184
REPUBLICAN							
BLANKS	14	10	0	0	31	38	93
SANDI MARTINEZ, 1 CARTER DR., CHELMSFORD (FORMER TOWN MEETING REPRESENTATIVE)	61	26	0	0	69	56	212
WRITE-INS	1	0	0	0	0	0	1
Totals - REPUBLICAN	76	36	0	0	100	94	306

SENATOR IN GENERAL COURT MIDDLESEX AND WORCESTER

Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	0	0	103	123	0	0	226
JAMES B. ELDRIDGE, 267 ARLINGTON ST., ACTON	0	0	315	284	0	0	599
WRITE-INS	0	0	7	1	0	0	8
Totals - DEMOCRATIC	0	0	425	408	0	0	833
REPUBLICAN							
BLANKS	0	0	85	108	0	0	193
WRITE-INS	0	0	11	23	0	0	34
Totals - REPUBLICAN	0	0	96	131	0	0	227

REPRESENTATIVE IN GENERAL COURT THIRTEENTH MIDDLESEX

Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	47	6	33	48	44	45	223
CARMINE LAWRENCE GENTILE, 33 SURREY LN., SUDBURY (FORMER PLANNING BOARD MEMBER, FINANCE COMMITTEE MEMBER)	194	63	292	265	283	268	1365
BRIAN J. LEFORT, 265 DANFORTH ST., FRAMINGHAM	48	16	99	94	80	88	425
WRITE-INS	0	1	1	1	1	0	4
Totals - DEMOCRATIC	289	86	425	408	408	401	2017
REPUBLICAN							
BLANKS	68	35	87	118	95	89	492
WRITE-INS	8	1	9	13	5	5	41
Totals - REPUBLICAN	76	36	96	131	100	94	533

DISTRICT ATTORNEY NORTHERN DISTRICT							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	59	19	71	66	69	74	358
MARIAN T. RYAN, 8 BRADFORD RD, BELMONT (CURRENT DISTRICT ATTORNEY; FORMER ASSISTANT DISTRICT ATTORNEY)	137	42	216	217	222	200	1034
MICHAEL A. SULLIVAN, 42 HURON AVE., CAMBRIDGE (FORMER ASSISTANT DISTRICT ATTORNEY, ASSISTANT ATTORNEY GENERAL, MAYOR)	93	25	137	125	117	127	624
WRITE-INS	0	0	1	0	0	0	1
Totals - DEMOCRATIC	289	86	425	408	408	401	2017
REPUBLICAN							
BLANKS	66	35	91	121	95	88	496
WRITE-INS	10	1	5	10	5	6	37
Totals - REPUBLICAN	76	36	96	131	100	94	533

REGISTER OF PROBATE MIDDLESEX COUNTY							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
DEMOCRATIC							
BLANKS	131	33	139	166	162	173	804
TARA E. DECRISTOFARO, 36 TERRACE RD., MEDFORD (CURRENT REGISTRAR OF PROBATE)	157	52	283	242	244	227	1205
WRITE-INS	1	1	3	0	2	1	8
Totals - DEMOCRATIC	289	86	425	408	408	401	2017
REPUBLICAN							
BLANKS	17	14	35	40	39	37	182
JOHN W. LAMBERT, SR., 5 BEVERLY RD., NATICK (VETERAN)	58	22	60	91	61	57	349
WRITE-INS	1	0	1	0	0	0	2
Totals - REPUBLICAN	76	36	96	131	100	94	533

A TRUE COPY, ATTEST:

Rosmary B. Howell
TOWN CLERK

STATE ELECTION

November 4, 2014

The State Election was held at two locations. Precincts 1, 1A, 2 & 5 voted at the Fairbank Community Center, 40 Fairbank Road, and Precincts 3 & 4 voted at the Town Hall, 322 Concord Road. The polls were open from 7:00 AM to 8:00 PM. There were 7,571 votes cast, representing 63% of the town's 12,017 registered voters. The final tabulation was done at the Town Hall.

SENATOR IN CONGRESS							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	25	11	41	64	44	51	236
DEMOCRATIC							
EDWARD J. MARKEY, 7 TOWNSEND ST., MALDEN (CANDIDATE FOR RE-ELECTION)	636	203	897	882	972	826	4416
REPUBLICAN							
BRIAN J. HERR, 31 ELIZABETH RD., HOPKINTON	453	196	517	607	550	585	2908
WRITE INS	2	1	1	3	4	0	11
Totals for Office	1116	411	1456	1556	1570	1462	7571

GOVERNOR AND LIEUTENANT GOVERNOR							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	4	1	7	9	11	12	44
REPUBLICAN							
BAKER AND POLITO	615	262	708	847	787	779	3998
DEMOCRATIC							
COAKLEY AND KERRIGAN	474	142	693	649	725	625	3308
UNITED INDEPENDENT PARTY							
FALCHUK AND JENNINGS	18	4	37	41	38	33	171
INDEPENDENT							
LIVELY AND SAUNDERS	2	1	7	7	3	8	28
MCCORMICK AND POST	2	1	4	3	6	4	20
WRITE INS	1	0	0	0	0	1	2
Totals for Office	1116	411	1456	1556	1570	1462	7571

ATTORNEY GENERAL

Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	47	23	49	77	65	65	326
DEMOCRATIC							
MAURA HEALEY, 40 WINTHROP ST., BOSTON	627	207	896	870	936	828	4364
REPUBLICAN							
JOHN B. MILLER, 40 WESTLAND AVE., WINCHESTER	441	180	510	609	569	569	2878
WRITE INS	1	1	1	0	0	0	3
Totals for Office	1116	411	1456	1556	1570	1462	7571

SECRETARY OF STATE

Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	52	16	60	93	70	62	353
DEMOCRATIC							
WILLIAM FRANCIS GALVIN, 46 LAKE ST., BOSTON (CANDIDATE FPR RE-ELECTION)	701	233	946	958	1014	918	4770
REPUBLICAN							
DAVID D'ARCANGELO, 183 BAINBRIDGE ST., MALDEN	333	153	402	468	434	436	2226
GREEN-RAINBOW							
DANIEL L. FACTOR, 11 DAVIS RD., ACTON	30	9	47	37	51	46	220
WRITE INS	0	0	1	0	1	0	2
Totals for Office	1116	411	1456	1556	1570	1462	7571

TREASURER							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	65	27	98	125	100	117	532
DEMOCRATIC							
DEBORAH B. GOLDBERG, 37 HYSLOP RD., BROOKLINE	527	174	745	705	798	668	3617
REPUBLICAN							
MICHAEL JAMES HEFFERNAN, 244 GROVE ST., WELLESLEY	493	200	567	689	632	629	3210
GREEN-RAINBOW							
IAN T. JACKSON, 232 HIGHLAND AVE., ARLINGTON	30	10	45	36	39	48	208
WRITE INS	1	0	1	1	1	0	4
Totals for Office	1116	411	1456	1556	1570	1462	7571

AUDITOR							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	107	39	135	166	126	155	728
DEMOCRATIC							
SUZANNE M. BUMP, 409 NORTH PLAIN RD., GREAT BARRINGTON (CANDIDATE FOR RE-ELECTION)	527	170	729	743	841	686	3696
REPUBLICAN							
PATRICIA S. SAINT AUBIN, 6 SHADY WAY, NORFOLK	447	192	536	610	563	569	2917
GREEN-RAINBOW							
MK MERELICE22 WHITE PL., BROOKLINE	33	10	55	37	39	52	226
WRITE INS	2	0	1	0	1	0	4
Totals for Office	1116	411	1456	1556	1570	1462	7571

REPRESENTATIVE IN CONGRESS - THIRD DISTRICT							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	34	0	0	0	0	0	34
DEMOCRATIC							
NICOLA S. TSONGAS, 240 CLARK RD., LOWELL (CANDIDATE FOR RE-ELECTION)	674	0	0	0	0	0	674
REPUBLICAN							
ROSEANN L. EHRHARD WOFFORD, 18 LEXINGTON AVE., HAVERHILL	405	0	0	0	0	0	405
WRITE INS	3	0	0	0	0	0	3
Totals for Office	1116	0	0	0	0	0	1116

REPRESENTATIVE IN CONGRESS - FIFTH DISTRICT							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	0	157	424	535	465	488	2069
DEMOCRATIC							
KATHERINE M. CLARK, 64 PROSPECT ST., MELROSE (CANDIDATE FOR RE-ELECTION)	0	243	998	989	1071	960	4261
WRITE INS	0	11	34	32	34	14	125
Totals for Office	0	411	1456	1556	1570	1462	6455

COUNCILLOR - THIRD DISTRICT							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	197	111	277	322	292	279	1478
DEMOCRATIC							
MARILYN M. PETITTO DEVANEY, 98 WESTMINSTER AVE., WATERTOWN (CANDIDATE FOR RE-ELCTION)	556	189	762	726	822	747	3802
INDEPENDENT							
THOMAS SHEFF, 454 DUDLEY RD., NEWTON	361	111	408	504	454	434	2272
WRITE INS	2	0	9	4	2	2	19
Totals for Office	1116	411	1456	1556	1570	1462	7571

SENATOR IN GENERAL COURT - MIDDLESEX AND WORCESTER DISTRICT							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	0	0	453	559	0	0	1012
DEMOCRATIC							
JAMES B. ELDRIDGE, 267 ARLINGTON ST., ACTON (CANDIDATE FOR RE-ELECTION)	0	0	976	972	0	0	1948
WRITE INS	0	0	27	25	0	0	52
Totals for Office	0	0	1456	1556	0	0	3012

SENATOR IN GENERAL COURT - THIRD MIDDLESEX DISTRICT							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	89	42	0	0	142	142	415
DEMOCRATIC							
MICHAEL J. BARRETT, 7 AUGUSTUS RD., LEXINGTON (CANDIDATE FOR RE-ELECTION)	565	181	0	0	878	751	2375
REPUBLICAN							
SANDI MARTINEZ, 1 CARTER DR., CHELMSFORD	461	188	0	0	549	568	1766
WRITE INS	1	0	0	0	1	1	3
Totals for Office	1116	411	0	0	1570	1462	4559

REPRESENTATIVE IN GENERAL COURT - THIRTEENTH MIDDLESEX DISTRICT							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	349	149	443	553	467	470	2431
DEMOCRATIC							
CARMINE LAWRENCE GENTILE, 33 SURREY LN., SUDBURY	754	256	989	981	1070	980	5030
WRITE INS	13	6	24	22	33	12	110
Totals for Office	1116	411	1456	1556	1570	1462	7571

DISTRICT ATTORNEY - NORTHERN DISTRICT							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	376	167	488	592	508	523	2654
DEMOCRATIC							
MARIAN T. RYAN, 8 BRADFORD RD., BELMONT	727	236	944	940	1040	924	4811
WRITE INS	13	8	24	24	22	15	106
Totals for Office	1116	411	1456	1556	1570	1462	7571

REGISTER OF PROBATE - MIDDLESEX COUNTY							
Candidate Name	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
BLANKS	164	71	209	252	213	196	1105
DEMOCRATIC							
TARA E. DECRISTOFARO, 36 TERRACE RD., MEDFORD (CANDIDATE FOR RE-ELECTION)	528	165	711	690	801	674	3569
REPUBLICAN							
JOHN W. LAMBERT, SR., 5 BEVERLY RD., NATICK	422	175	535	612	554	590	2888
WRITE INS	2	0	1	2	2	2	9
Totals for Office	1116	411	1456	1556	1570	1462	7571

BALLOT QUESTION 1							
Do you approve of a law summarized below, on which no vote was taken by the Senate or the House of Representatives on or before May 6, 2014?							
Summary: This proposed law would eliminate the requirement that the state's gasoline tax, which was 24 cents per gallon as of September 2013, (1) be adjusted every year by the percentage change in the Consumer Price Index over the preceding year, but (2) not be adjusted below 21.5 cents per gallon.							
Ballot Question 1, Results	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
Yes	552	218	691	789	752	698	3700
No	534	180	723	722	773	733	3665
Blanks	30	13	42	45	45	31	206
Totals	1116	411	1456	1556	1570	1462	7571

BALLOT QUESTION 2

Do you approve of a law summarized below, on which no vote was taken by the Senate or the House of Representatives on or before May 6, 2014?

Summary: This proposed law would expand the state's beverage container deposit law, also known as the Bottle Bill, to require deposits on containers for all non-alcoholic non-carbonated drinks in liquid form intended for human consumption, except beverages primarily derived from dairy products, infant formula, and FDA approved medicines.

Ballot Question 2, Results	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
Yes	373	111	522	489	590	457	2542
No	739	295	920	1047	950	995	4946
Blanks	4	5	14	20	30	10	83
Totals	1116	411	1456	1556	1570	1462	7571

BALLOT QUESTION 3

Do you approve of a law summarized below, on which no vote was taken by the Senate or the House of Representatives on or before May 6, 2014?

Summary: This proposed law would (1) prohibit Massachusetts Gaming Commission from issuing any license for a casino or other gaming establishment with table games and slot machines, or any license for a gaming establishment with slot machines; (2) prohibit any such casino or slots gaming under any such licenses that the Commission might have issued before the proposed law took effect; and (3) prohibit wagering on the simulcasting of live greyhound races.

Ballot Question 3, Results	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
Yes	591	201	730	700	849	668	3739
No	509	201	706	821	687	776	3700
Blanks	16	9	20	35	34	18	132
Totals	1116	411	1456	1556	1570	1462	7571

BALLOT QUESTION 4

Do you approve of a law summarized below, on which no vote was taken by the Senate or the House of Representatives on or before May 6, 2014?

Summary: This proposed law would entitle employees in Massachusetts to earn and use sick time according to certain conditions. Employees who work for employers having eleven or more employees could earn and use up to 40 hours of paid sick time per calendar year, while employees working for smaller employers could earn and use up to 40 hours of unpaid sick time per calendar year.

Ballot Question 4, Results	Precinct 1	Precinct 1A	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Total
Yes	592	188	833	826	889	797	4125
No	499	208	596	693	646	640	3282
Blanks	25	15	27	37	35	25	164
Totals	1116	411	1456	1556	1570	1462	7571

A TRUE COPY, ATTEST:

Rosemary B. Howell
TOWN CLERK

SPECIAL TOWN ELECTION

December 9, 2014

The Special Town Election was held at two locations. Precincts 1, 1A, 2 & 5 voted at the Fairbank Community Center, 40 Fairbank Road, and Precincts 3 & 4 voted at the Town Hall, 322 Concord Road. The polls were open from 7:00 AM to 8:00 PM. There were 1621 votes cast, representing 13.5% of the Town's 11,958 registered voters. Precinct 1 and Subprecinct 1A are counted together for this election as Precinct 1. The final tabulation was done at the Town Hall.

BALLOT QUESTION 1

Shall the Town of Sudbury be allowed to exempt from the provisions of proposition two and one-half, so called, the amounts required to pay for the bonds issued in order to remodel, reconstruct, or make extraordinary repairs consisting of partial roof replacement, window and door replacement, and envelope repair at the General John Nixon Elementary School at 472 Concord Road, including the payment of all costs incidental or related thereto?

Ballot Question 1, Results	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Totals
Yes	142	190	568	256	201	1357
No	30	50	76	48	46	250
Blanks	0	2	10	0	2	14
Totals	172	242	654	304	249	1621

BALLOT QUESTION 2

Shall the Town of Sudbury be allowed to exempt from the provisions of Proposition two-and-on-half, so called, the amounts required to pay the bonds issued in order to purchase in fee simple, including the payment of all cost incidental or related thereto, a portion of the land known as the Johnson Farm located at 189 Landham Road, containing 33 acres more or less, for conservation and passive recreation purposes.

Ballot Question 2, Results	Precinct 1	Precinct 2	Precinct 3	Precinct 4	Precinct 5	Totals
Yes	124	185	585	242	176	1312
No	47	57	68	62	73	307
Blanks	1	0	1	0	0	2
Totals	172	242	654	304	249	1621

A TRUE COPY, ATTEST:


TOWN CLERK

May 5, 2014

ANNUAL TOWN MEETING

Pursuant to a Warrant issued by the Board of Selectmen and a quorum being present, Myron Fox, the Moderator, at the Lincoln-Sudbury Regional High School Auditorium, called the meeting to order at 7:30 p.m., on Monday, May 5th. Mr. Fox asked for the Hall's approval to appoint Kirsten Roopenian as Assistant Moderator, and declared the motion was UNANIMOUSLY VOTED.

Mr. Fox asked for the Hall's attention to acknowledge the sacrifice that men and women in the U.S. Armed Forces make for this country, particularly those with Sudbury connections. He reminded the audience of the remarks made at Town Meeting a few years ago, by Major Dennis Ford. In his address, Major Ford emphasized there are still places in this world where citizens cannot participate in the democratic process, nor do they have the freedom to openly debate issues. Mr. Fox asked tonight's meeting attendees to be mindful of this opportunity to openly debate issues of mutual concern in a civilized and respectful manner.

The Moderator welcomed Scott Cargill, a Lincoln-Sudbury Regional High School senior student, who has enlisted in the Marines, to lead the Hall in the Pledge of Allegiance to the Flag.

The Moderator announced the certified cash, according to the Town Accountant is \$2,380,250 for the 2014 Annual Town Meeting. The Moderator has examined and found in order the Call of the Meeting and the Officer's Return of Service and has confirmed the delivery of the Warrant to residents.

Upon a motion by Selectman Chairman John Drobinski, which was seconded, the Moderator declared it was UNANIMOUSLY VOTED to dispense with the Reading of the Call of the Meeting, and the Officer's Return of Service, the Notice and the Reading of the Individual Articles of the Warrant.

The Moderator introduced various Town Officials and the Finance Committee members who were present in the Hall. In addition, he thanked the Lincoln-Sudbury Regional High School Audio-Visual and Building staffs. The Moderator announced volunteers are needed for the Sudbury Celebrates 375 activities, and the Old Time Community Family Day is scheduled for August 23, 2014 and the Sudbury 375 Field Day is scheduled for September 6, 2014. He also encouraged citizens to register either on the Town website or by contacting the Board of Selectmen's Office to serve on a Town committee or board.

On behalf of Fire Chief Miles, the Moderator reviewed the fire exits. He also reviewed procedures for those who can speak and vote on articles, noting one must be present in the Hall.

May 5, 2014

The Moderator recognized State Senators Jamie Eldridge and Michael Barrett, who were not present, and he announced State Representative Tom Conroy would address the Hall later tonight.

Selectman Leonard Simon was recognized to read the resolution in memory of those citizens who have served the Town and passed away during the past year.

Whereas: The Town of Sudbury has enjoyed the blessing of those in the community who gave of their time and talent to enrich the quality of life in our Town; and

Whereas: This past year has seen several of its citizens and employees who have rendered public service and civic duty pass from among us;

Now, therefore, be it resolved:

That the Town of Sudbury extends its heartfelt sympathy to the families of these persons and recognizes their service and dedication to the community:

DORIS L. BERGEN (1924-2013)

Sudbury Resident: 1958-2010

Sudbury School Cafeteria Staff: 1977-1981

AMY BUTLER (1970-2013)

Lincoln-Sudbury High School Teacher: 2001-2013

PARKER CODDINGTON (1922-2014)

Sudbury Resident: 1976-2014

Conservation Commissioner: 1993-2014

Land Use Priorities Committee: 1999-2004

Strategic Planning Committee: 1996-2002

Sewer Assessment Technical Advisory Committee: 1999-2014

MARIANNE D'ANGELO (1946-2013)

Sudbury Resident: 1996-2002

Strategic Planning Committee: 1996-2001

Master Plan Committee: 1998

Planning Board: 2000-2002

WINIFRED C. GRINNELL (1927-2013)

Sudbury Resident: 1959-2013

Election Officer: 2002-2012

Memorial Day Committee: 1980-2010

Veterans Advisory Committee: 1993-2009

RICHARD HAWES (1927-2013)

May 5, 2014

Sudbury Resident: 1927-1985
Sudbury Police: 1955-1961
Sudbury Fire Department: 1962-1982
Park & Recreation Commission: 1959-1964
Highway Commission: 1964-1968

THOMAS B. HOOPER (1936-2013)

Lincoln-Sudbury High School Teacher: 1967-2000

ETHEL IANNARELLI (1932-2013)

Lincoln-Sudbury HS Baker: 1982-1994

JOANNE KOGAN (1953-2013)

Haynes School Guidance Counselor: 1988-2013

BERTHE L. LESSARD (1910-2013)

Sudbury Resident: 1976-2012
Election Officer: 1993-2007
Council on Aging: 1983-1986
Recipient of Boston Post Cane: 2010

MARY-LEE MAHONEY-EMERSON (1952-2012)

Sudbury Resident: 1995-2012
Council on Aging: 2008-2012

EARL D. MIDGLEY (1931-2014)

Deputy Building Inspector: 1970-2014
Deputy Zoning Enforcement Agent: 1987-2014
Special Constable: 1979-2014

DEREK O. ORAM (1934-2013)

Sudbury Resident: 1980-2013
Capital Improvement Planning Committee: 2005-2009
Police Station Blue Ribbon Committee: 2007-2008

VIRGINIA PERKINS (1924-2013)

Early Childhood Clerical Assistant: 1987-2012

JOHN S. SKLENAK (1940-2013)

Sudbury Resident: 1966-2013
Conservation Commission: 2005-2013
Land Acquisition Review Committee: 2009-2013
Open Space & Recreation Plan Committee: 2007-2009

May 5, 2014

WILLIAM WALDSMITH, JR. (1947-2013)

Sudbury Resident: 1962-2002
DPW Highway Department: 1964-2002
Memorial Day Committee: 1973-1976
Tree Warden: 1970-1971, 1978-1991
Permanent Landscape Committee: 1978-1979, 1989-1990

JOHN W.P. YOUNG, JR. (1937-2013)

Sudbury Resident: 1992-2005
Firefighter & EMT: 1969-2000
CPR & EMT Instructor

*And be it further resolved:
That the Town of Sudbury,
in Town Meeting assembled, record for posterity in the minutes of this meeting its recognition
and appreciation for their contributions to our community.*

ARTICLE 1 - HEAR REPORTS

The Moderator stated that for many years there has been a tradition at the Annual Town Meeting to honor a citizen who has performed valuable service for the Town by asking him or her to make the motion under Article 1 of the Warrant. This year, the honor is bestowed upon Ronald “Rocky” Conrado. Mr. Fox reviewed the long list of awards and responsibilities Rocky has fulfilled during his 40 years as a Sudbury Police Officer, and he congratulated him on his retirement.

Mr. Conrado moved in the following words:

Move to accept the reports of the Town boards, commissions, officers and committees as printed in the 2013 Town Report or as otherwise presented, subject to the correction of errors, if any, where found.

Submitted by the Board of Selectmen

(Majority vote required)

The motion received a second.

FINANCE COMMITTEE: Took no position on the Article.

BOARD OF SELECTMEN: Supported the motion.

The Moderator declared the motion under Article 1 was **UNANIMOUSLY VOTED.**

May 5, 2014

The Moderator reviewed procedures for the Meeting. He encouraged citizens to submit amendments by email in advance to Mark Thompson for review by the Moderator and preparation for Town Meeting. The Moderator also thanked Boy Scout Troop 63 leader Kenneth Chung and Scouts Alex Kilroy, Tim Dunphy, Dan Stutman, and Teddy Lisa, who will serve as “runners” this evening. He also reviewed procedures for presenters, noting any word changes from what was published in the Warrant must be explained. He referenced information from M.G.L. Chapter 39, Section 17 regarding the role of the Moderator. The Moderator stated his job is to ensure full and open discussion and fair play, and he believes the voters, as legislators, have a job to exhibit goodwill and respect for differing viewpoints.

The Moderator recognized Mr. John C. Drobinski, Chairman of the Board of Selectmen, for the State of the Town Address.

Mr. Drobinski stated decisions made at this Town Meeting will influence the type of community Sudbury is in the future. He stated the Town has made prudent financial decisions in the past, which helped it get through the years of recession better than other communities. Mr. Drobinski stated this was achieved in the past year through careful spending, reductions in employee health benefits, and tax relief was provided for approximately 120 senior citizens. He also noted the Town maintained its AAA bond rating.

Chairman Drobinski stated the Town faces many challenges in the future, including managing its Other Post-Employment Benefits obligation, the implementation of a sewer system and maintaining its capital assets. He stated the Strategic Financial Spending Plan provides a timeline and public process to work on maintaining Town assets.

Mr. Drobinski stated hard work and mutual respect has worked well for Sudbury residents in the past, and he believes these same qualities will serve the Town well in the future. He thanked the Town’s forebears for providing the framework for the vibrant community which residents enjoy today, and he recognized several volunteer groups which help make Sudbury special. Mr. Drobinski believes Sudbury citizens must cooperate to maintain the Town’s public safety, excellent educational system, the outstanding financial health of the Town, its public service staff and help to keep its senior citizens in Sudbury. In closing, Mr. Drobinski stated it has been an honor for him to serve Sudbury and its residents.

CONSENT CALENDAR

The Moderator moved to the Consent Calendar and asked attendees to turn to pages Roman Numeral iii and iv of the Warrant. The rules of the Consent Calendar were reviewed, including that voters who have questions requiring explanation of any subject on the Consent Calendar, should stand and ask that the article be held for further clarification or debate.

May 5, 2014

Mr. Fox noted that voters should exercise good judgment when removing Articles from the Consent Calendar, and they should do so only in cases of genuine concern. He explained that in past years, it has occasionally happened that Articles were removed from the Consent Calendar, and when reached in the normal course, passed unanimously without debate; thus, indicating that the initial removal request was perhaps not fully considered before being exercised.

The Moderator proceeded with the roll call of the Consent Calendar, asking article by article, if there were any questions or holds on Articles 9, 10, 11 and 12.

Regarding Article 11, Sudbury resident Joseph Onorato, 2 Lee Anne Circle, asked if any of the revolving funds in the article are used to collect fees for the Fire Department from ambulance services.

Town Manager Valente stated the questioned fees are not included in Article 11's revolving funds.

There was no public input regarding Article 9, Article 10, or Article 12.

The Moderator asked Chairman Drobinski to make a motion to take Articles 9 through 12 out of order and consider them together at this time for a vote requiring passage by four-fifths. Mr. Drobinski moved in the words of the Moderator, and the motion was seconded.

FINANCE COMMITTEE: Took no position on these articles.

BOARD OF SELECTMEN: Supported the motion.

The Moderator declared the motion was UNANIMOUSLY VOTED.

Mr. Drobinski moved in the words of the Consent Calendar motions as printed in the Warrant on pages iv and 6 through 10 for Articles 9, 10, 11 and 12.

The motion was seconded.

The Moderator announced that a unanimous vote would be required to pass all Consent Calendar articles.

FINANCE COMMITTEE: Took no position on the articles.

BOARD OF SELECTMEN: Supported the articles.

The Moderator declared the motions as printed in the Warrant on pages iv and 6 through 10 for Consent Calendar Articles 9, 10, 11 and 12 were UNANIMOUSLY VOTED.

ARTICLE 2 – FY14 BUDGET ADJUSTMENTS

At the request of the Moderator, Town Manager Valente moved in the words below:

Move to amend the vote taken under Article 4, FY14 Budget, of the 2013 Annual Town Meeting by transfer from 900: Employee Benefits to 400: Public Works, \$235,000; 900: Employee Benefits to 300: Sudbury Public Schools: Net, \$253,165; 200: Public Safety to Ambulance Receipts Reserve for Appropriation Fund, \$40,000;

Submitted by the Board of Selectmen

(Majority vote required)

The motion received a second.

Town Manager Valente stated the amendment set forth requested adjustments within the current FY14 budget totaling \$528,165 to be re-allocated. She explained \$235,000 is being requested to be used for the Town's snow and ice deficit, \$253,165 to be used by Sudbury Public Schools (SPS), and \$40,000 for ambulance receipts reserved for appropriation moved from the Fire Department budget. Ms. Valente stated the surplus funds are a result of Town and SPS employee health benefit savings and salary savings from the Fire Department. She noted the only change from what was published in the Warrant is the \$40,000 request.

Town Manager Valente stated there was a surplus of funds not needed from what had been budgeted for implementation of the Advanced Life Support Services. She also stated the trends have continued for Town and SPS employees to take advantage of the Opt-Out program for health coverage and for a higher percentage of new employees to be covered by spouse's plans.

SPS Superintendent Anne Wilson stated the funds would be used for several areas, including new technology equipment, to offset the one-on-one computing program, to address phone system issues, curriculum development and supplies to coordinate with mandated new standards, maintenance of the front door at the Curtis School, water heaters at some schools, and a one-time contribution to the Town's DPW snow and ice deficit.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

Sudbury resident Martha Coe, 14 Churchill Street, asked for clarification regarding ambulance service receipts, which Town Manager Valente provided.

Andrea DeMichele, 17 Saunders Road, asked if the health care savings was intended to hire a teacher.

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Superintendent Wilson stated this amendment is for FY14 funds which must be used before June 30, 2014. The referenced teacher position will be addressed later tonight during the FY15 budget discussion.

Sudbury resident Joseph Onorato, 2 Lee Anne Circle, asked how many ambulance calls were made this year, and how much money was collected.

Sudbury Fire Chief Miles stated there are approximately 1,200 calls per year and 800 transports. He estimated the receipts for ten months of FY14 at approximately \$550,000.

The Moderator then asked for a vote on the main motion.

The Moderator declared that the motion for Article 2 was UNANIMOUSLY VOTED.

State Representative Thomas Conroy presented two proclamations recognizing two outstanding Sudbury public servants. Richard J. Robison was recognized with a Citation from the State House for his 18 years of service on the School Committee and his work as a local and State leader on education and special education issues. John Drobinski was recognized with a Citation from the State House for his admirable service to Sudbury for 27 years as a Selectman. Mr. Conroy stated he has observed over several years Mr. Drobinski's innate fairness, sense of decency, and loyalty to Sudbury, which he has found to be exemplary. He stated Mr. Drobinski has worked to make Sudbury a better place to live, learn and work.

ARTICLE 3 – STABILIZATION FUND

Chairman Drobinski moved in the words below:

Move to indefinitely postpone Article 3.

Submitted by the Board of Selectmen

(Two-thirds vote required)

The motion received a second.

Mr. Drobinski stated the Town worked last year on strategic capital funding to increase the Stabilization Fund reserves to 5% of the Town's General Fund Operating Budget, which is an industry standard target. This year there is no need for the article because other options will be presented at this Town Meeting to use Stabilization Funds for some capital projects.

FINANCE COMMITTEE: Took no position on the motion.

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The Moderator declared no position from the Board of Selectmen was needed since the Board submitted the article.

The Moderator noted a majority vote was required. The Moderator declared the motion for Article 3 was UNANIMOUSLY VOTED TO INDEFINITELY POSTPONE.

ARTICLE 4 - FY15 BUDGET NO OVERRIDE

The Moderator explained the rules related to the votes for the budget articles, noting the vote on the Limiting Motion will establish the upper limit for the FY15 budget.

Sudbury Finance Committee Chairman Doug Kohen moved in the words of the amended motion below:

LIMITING MOTION - FY15 BUDGET

Move that the amount appropriated under the FY15 No Override Budget not exceed the sum of \$85,083,102.

Submitted by the Finance Committee

(Majority vote required)

The motion was seconded.

Sudbury Finance Committee Chair Doug Kohen presented a report of the State of the Town Finances, noting the use of Free Cash is a complex issue which will be discussed often tonight. He provided a definition of Free Cash and what it includes. Mr. Kohen noted the Town's amount of Free Cash has fluctuated greatly during the past decade, reaching a sizable figure in 2012 of \$1.7 million and \$2.4 million in 2013. He stated the Finance Committee has discussed how this happened and whether the trend is sustainable in the future. Mr. Kohen explained that these large balances were primarily due to over-budgeting for unknown items such as increases for employee health benefits, and the savings to be reaped from the Town's move to the State's Group Insurance Commission (GIC).

Mr. Kohen further explained the three sources of revenue as the local tax levy, State Aid, and local receipts. He explained the Finance Committee does not believe the significant amounts of Free Cash will persist in the future. Mr. Kohen stated the Committee deliberated several options for how to use the money, including saving it, using it for one-time capital purchases, to help fund the OPEB obligation or as a revenue source for the operating budget. He reported the Finance Committee was divided on a close vote as to whether to use Free Cash to fund the operating budget, and it voted not to do so.

With the use of a PowerPoint slide presentation, Mr. Kohen provided a FY15 budget overview. He stated the cost centers were given guidance to develop budgets with a

2.5% growth for a no-override budget, using the best estimates available for utility costs and health care benefits, and the option to also provide a level-services budget. Mr. Kohen stated all cost centers accommodated their level services within no-override budgets.

Mr. Kohen referred to the declining enrollment trend at SPS, stating this helped to achieve a no-override budget. He noted joining the GIC resulted in significant savings and a positive budget impact. Mr. Kohen stated L-SRHS healthcare costs remained flat this year, and the L-SRHS and SPS special education out-of-district costs have stabilized. He emphasized special education is not the problem, but the expense issues are with the funding mechanism. Mr. Kohen displayed a slide of the past 20 years of SPS enrollment, noting enrollment hit its peak in 2006. Declines in enrollment are expected through FY17. He emphasized that, although enrollment is declining, the services to be provided by the schools across all grade levels are not dramatically altered. Mr. Kohen stated the Finance Committee does not believe an elementary school could be closed, but it does believe the SPS School Committee will need to be creative to get future costs in line.

Mr. Kohen noted Minuteman Regional Technical School is a small portion of the Town's budget, but there are challenges to consider. He noted non-member towns send students to Minuteman and their tuition is subsidized by member towns which include Sudbury, and all capital costs are only paid by member towns. Mr. Kohen stated an article will be presented later at this Town Meeting for revisions to the Minuteman Regional Agreement which is not beneficial for Sudbury.

Mr. Kohen explained this year the limiting motion budget and the motion for the operating budget are for different amounts. He stated the Finance Committee voted 4-3 to remove the health care savings from the Town and SPS budgets. Mr. Kohen further noted that, if it is voted tonight to reinstate the funds, the limiting motion budget figure would accommodate this revision.

Mr. Kohen highlighted ongoing future financial concerns, including maintaining operating reserves, funding the OPEB obligation which continues to grow, and long-term capital planning.

Town Manager Valente stated the Town received the no-override budget direction of 2.5% growth. She explained the Town and SPS used the approach that any healthcare cost savings would be reapplied to the cost center(s). She displayed a chart reflecting the 2.3% overall growth budget as recommended by the Finance Committee, which was reduced by \$39,790 from the 2.5% growth budget submitted. Ms. Valente stated the budget included the addition of a program coordinator for the Senior Center and it reduced one employee in general government. She summarized some of the critical issues addressed since the difficult years of FY09 and FY10, noting the status of the Department of Public Works (DPW) fleet, investing in facilities and assets, responding to growth of seniors and the new stormwater permit requirements are still critical areas to be addressed. Ms. Valente stated Town staff believes Town services are critical to the quality of life Sudbury citizens want, and they work hard to provide the highest levels possible with the resources available.

SPS Superintendent Anne Wilson stated the mission of SPS is to provide the highest quality education possible in a safe environment to all students. She noted issues which impacted development of the FY15 budget, including restoring instructional leadership, which had been eroded, and implementing new mandates. Superintendent Wilson stated enrollment is expected to decline by 117 students, across all grade levels at five schools, and it is not expected to impact staffing levels. She also stated SPS created in-house special education programs to save money. Superintendent Wilson summarized SPS' strategic objectives, including high-quality content, alignment of curriculum assessment and professional development to meet current standards, informing instruction through data, and efficient use of available resources. She displayed slides highlighting recent accomplishments and the challenges for continued improvement. Superintendent Wilson also displayed a slide noting the Key Elements of the FY15 Budget.

The Moderator asked Superintendent Wilson how much more time was needed beyond her surpassed five-minute limit. She stated another minute was needed for her presentation. The Moderator asked the Hall for a vote to extend Superintendent Wilson's time, and it was VOTED.

Superintendent Wilson stated the School Committee voted to re-allocate the \$128,711 in healthcare cost savings, which was planned to provide for a full-time math coach at each elementary school and an additional teacher. She explained the Finance Committee voted to remove these savings from the SPS budget, and she displayed a slide depicting the Finance Committee's approved FY15 Budget.

L-SRHS Superintendent Bella Wong thanked the L-SRHS School Committee for its assistance during this past year of transition with new administrators. Superintendent Wong stated the High School's core values affect all of its decision-making for its educational programs. She exhibited slides displaying 10th grade MCAS results, noting this is a high performing school district of which the Town can be proud. Superintendent Wong stated flat enrollment is projected for FY15 and she displayed a five-year enrollment projection chart, indicating a decline in enrollment in FY18. She reviewed the budget priorities for this year, including satisfying the 2.5% growth guidelines established by Lincoln and Sudbury.

Superintendent Wong provided highlights of cost savings and reductions, emphasizing the focus put on reducing the School's energy consumption and the plan to develop a solar-array canopy. She further stated changes were made to reduce special education transportation costs and for more efficient program review. Superintendent Wong stated FY15 program adjustments were made for staffing and instructional capital asset replacement.

The Moderator asked how much more time Superintendent Wong needed. She stated she needed an additional minute for her presentation, and the Hall VOTED the additional time.

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In closing, Superintendent Wong reviewed the highlights of the Budget Summary and the Projected FY15 Assessments for Lincoln and Sudbury.

The Moderator asked the Board of Selectmen for their position on the motion.

BOARD OF SELECTMEN: Supported the limiting motion.

The Moderator declared the Limiting Motion for the FY15 Budget was **UNANIMOUSLY VOTED.**

ARTICLE 4 – MAIN MOTION FY15 NO OVERRIDE BUDGET

Sudbury Finance Committee Chairman Doug Kohen *moved* in the words below:

Move that the Town appropriate the sums of money set forth in the column “FY15 Warrant”, for FY15 as shown on the screen;

the following items to be raised and designated, by transfer from available fund balances and interfund transfers: from Ambulance Reserve for Appropriation Acct. to 200: Public Safety \$830,072; the sum of \$5,704,418 set forth as Sudbury Public Schools Employee Benefits to be immediately transferred and added to Item 900: Town Employee Benefits, so that the Employee Benefits total will be \$10,083,029, to be expended under the Town Manager; and to authorize the Town Manager to transfer \$1,069,290 of the funds from Item 900 to the OPEB Trust established to meet expenses for post-employment health and life insurance benefits for eligible retirees and to expend such funds for that purpose; and to authorize the purchase of equipment funded under this budget by entering into lease purchase agreements; and to authorize multi-year contracts in excess of three years either by renewal, extension, or purchase options in accordance with the provisions of M.G.L. c. 30B s.12 upon determination by the Chief Procurement Officer to be the most advantageous option.

Submitted by the Finance Committee

(Majority vote required)

The **motion** received a second.

The Finance Committee had nothing further to add regarding support of the motion.

BOARD OF SELECTMEN: Supported the motion.

The Moderator explained he would read each line item of the proposed budget, asking if anyone has a motion to amend. The Moderator further explained the options available for moving to increase or decrease a line item.

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There were no public comments regarding any line items except the following:
300: Sudbury Public Schools: Net

Sudbury Public School Committee member Ellen Joachim, 6 Craig Lane, presented an amendment deemed acceptable, and she moved in the following words:

Move to increase the 300 budget appropriation for Sudbury Public Schools: Net by \$128,711 and change the total of that category to \$32,816,882.

The amended motion was seconded.

Ms. Joachim stated SPS wanted to re-apply the health benefits savings to manage class size and to add math coaches.

FINANCE COMMITTEE: Requested time to caucus.

BOARD OF SELECTMEN: Supported the amendment

Resident Melinda Davies, 14 Gerry Drive asked whether the amendment includes lunch monitors and what the math coaches do. Ms. Joachim stated the lunch monitors are already accounted for in the budget. She explained math coaches would be available for every grade level at all of the elementary schools.

Sudbury resident Paulette Onorato, 2 Lee Anne Circle, asked for more clarification regarding the math coaches' responsibilities.

Superintendent Wilson stated the coaches' time is spent some in the classroom, and the remainder providing materials for teachers.

Sudbury resident Siobhan Hullinger, 55 Washington Drive, asked why the surplus funds from FY14 were not allocated to more staff for in-classroom support in FY15.

Superintendent Wilson explained the surplus FY14 funds must be used in FY14 and could not be transferred to FY15.

Sudbury resident Lauren Hochberg, 288 Maynard Road, stated the objective should be to maintain the Town's high-quality schools. Ms. Hochberg asked if it was not negotiated a few years ago that the health care savings would go back to the schools. Otherwise, she does not see where there would be any incentive for the schools to save.

Ms. Joachim stated SPS had understood that the health insurance benefits savings would be reinvested in SPS.

The Moderator asked for a vote on the amendment only.

The Moderator declared the amended motion for Article 4 was **PASSED OVERWHELMINGLY BY MORE THAN A MAJORITY.**

300: Minuteman Regional Assessment

Sudbury resident Nancy Schwartz, 11 Axdell Road, asked how many Sudbury students go to Minuteman and what the cost per student at L-SRHS is as a comparison.

Mr. Kohen stated this year, 22 Sudbury students attend Minuteman.

Superintendent Wong stated the cost to educate a-L-SRHS student is approximately \$15,000 per year, and, including out-of-district special education costs, it is approximately \$17,000.

Ms. Schwartz asked if an amendment could be considered to reduce the assessment for Minuteman to a comparable cost for L-SRHS students.

Mr. Kohen stated the Town is bound by the Minuteman Regional Agreement to pay the amount it is assessed.

Ms. Schwartz stated she believes the Regional Agreement needs to be re-negotiated.

Selectman Robert Haarde stated that, according to State statute the Town is bound to provide vocational educational options for students. He explained the nature of the challenging vocational curriculum and services, noting the cost is typically more than that of the local public system.

400: Public Works

Gregory George, 39 Meadow Drive asked a question regarding snow and ice spending.

Town Manager Valente stated the State law allows for deficit spending for snow and ice, which she briefly explained.

900: Town-wide Operating and Transfer

Board of Selectmen Vice-Chairman Charles Woodard presented an amendment deemed acceptable, and he **moved** in the following words:

Move to increase the 900 budget appropriation for Town-wide Operating and Transfer by \$39,790 and change the total of that budget category to \$456,902.

The **motion** was seconded.

Mr. Woodard stated it was the understanding of Town employees that health care cost savings would be retained in the cost centers which provides an incentive for managers

and employees to seek savings. He further stated that to not return the funds to the cost centers creates a perception of a broken promise, which he does not believe would be beneficial heading into a new round of collective bargaining negotiations next year. Mr. Woodard stated the Board of Selectmen support the amendment.

Mr. Kohen stated the Finance Committee voted five in favor of the surplus funds being retained in the respective cost center budgets, and four abstained because they preferred to transfer the money to increase the capital budget so as not to have to use as much Free Cash.

Sudbury resident Bryan Semple, 15 Revere Street, asked if it is believed professional educational managers will not give up cost savings unless the excess funds are returned to them.

Selectman Woodard stated he believes there is no incentive to explore additional savings without being able to restore the savings to the respective cost center. He believes this is the entrepreneurial approach which puts more money back into the business at hand, and provides the taxpayers with more bang for their buck, and, in his opinion, it is a win-win situation.

Sudbury resident Paul Pakos, 231 Nobscot Road, stated taxpayers never see money returned to them, and only see cost increases.

Town Manager Valente stated there have been significant overall cost savings for employee benefits which have helped to keep annual costs for residents from growing at what would have been much higher rates.

Elizabeth Touche, 98 Maynard Road, asked where the \$39,790 would be returned to in the Town budget.

Town Manager Valente stated it is being reinstated to line item 900 for the reserve fund.

Sudbury resident Siobhan Hullinger, 55 Washington Drive, questioned why the budget is vetted through public hearings for recommendations only to now have amendments made to reverse those decisions.

Mr. Kohen stated there were a lot of unknown budget factors related to health care costs which were not known until recently.

Selectman Woodard stated the budget process allowed for differing opinions to be formulated which now have been brought to Town Meeting. He explained his belief that Free Cash should not be used to fund the operating budget, but rather it should be viewed as a one-time source of funding.

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Sudbury resident Joseph Onorato, 2 Lee Anne Circle, asked if the amendments will increase the tax levy.

Sudbury Finance Committee member Robert Jacobson explained it would not increase the tax levy which will be set to cover the approved budget.

The Moderator declared the amended motion for Article 4 was **VOTED BY WELL MORE THAN A MAJORITY.**

EXPENDITURES	FY14 Appropriated	FY15 Warrant	FY15 Town Meeting	Diff
300: Sudbury Public Schools: Net	31,920,098	32,688,171	32,816,882	128,711
300: SPS Employee Benefits (1)	5,661,658	5,704,418	5,704,418	-
Sub-total SPS Net	37,581,756	38,392,589	38,521,300	128,711
300: LS Operating Assessment: Net	19,791,903	20,726,735	20,726,735	-
300: LS Operating Debt Service Assessment	1,946,994	688,613	688,613	-
Sub-total LS Assessments Net	21,738,897	21,415,348	21,415,348	-
300: Minuteman Regional Assessment	444,837	549,340	549,340	-
Total: Schools	59,765,490	60,357,278	60,485,989	128,711
100: General Government	2,549,815	2,629,972	2,629,972	-
200: Public Safety (2)	6,948,250	7,125,079	7,125,079	-
400: Public Works	4,892,309	4,956,982	4,956,982	-
500: Human Services	598,570	656,715	656,715	-
600: Culture & Recreation	1,116,228	1,175,691	1,175,691	-
900: Town Employee Benefits	4,308,537	4,378,611	4,378,611	-
900: Town-wide Operating & Transfer	397,699	417,112	456,902	39,790
Total: Town Departments	20,811,408	21,340,162	21,379,952	39,790
700: Town Debt Service	3,143,019	3,060,663	3,060,663	-
TOTAL: OPERATING BUDGET	83,719,917	84,758,102	84,926,603	168,501
(not including Capital or Enterprise Funds)				

The Moderator asked for the vote to be taken on the Main Budget No Override motion, with the new figure of \$84,926,603 added to the motion, and declared it **PASSED BY OVERWHELMINGLY MORE THAN A MAJORITY.**

ARTICLE 5 - FY15 TRANSFER STATION ENTERPRISE FUND BUDGET

Finance Committee member Joan Carlton *moved* in the words of the motion below:

Move to appropriate the sum of \$312,186 for the Transfer Station Enterprise Fund for FY15, and further to authorize use of an additional \$16,255 of Enterprise Fund receipts for indirect costs; such sums to be raised by \$328,441 in receipts of the Enterprise.

Submitted by the Finance Committee

(Majority vote required)

The motion received a second.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

The Moderator stated the motion for Article 5 was UNANIMOUSLY VOTED.

ARTICLE 6 - FY15 POOL ENTERPRISE FUND BUDGET

Finance Committee member Joan Carlton moved in the words of the motion below:

Move to appropriate the sum of \$547,891 for the Pool Enterprise Fund for FY15; such sum to be raised from \$525,000 in receipts of the Enterprise and use of retained earnings of \$22,891 of the Enterprise.

Submitted by the Finance Committee

(Majority vote required)

The motion received a second.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

The Moderator declared the motion for Article 6 was UNANIMOUSLY VOTED.

ARTICLE 7 - FY15 RECREATION FIELD MAINTENANCE ENTERPRISE FUND BUDGET

Finance Committee member Joan Carlton moved in the words of the motion below:

Move to appropriate the sum of \$221,128 for the Recreation Field Maintenance Enterprise Fund for FY15; and to authorize use of an additional \$20,879 of Enterprise Fund receipts for indirect costs; such sums to be raised from \$206,000 in receipts of the Enterprise and use of retained earnings of \$36,007 of the Enterprise.

Submitted by the Finance Committee

(Majority vote required)

The motion received a second.

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FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

The Moderator declared the motion for Article 7 was UNANIMOUSLY VOTED.

ARTICLE 8 - UNPAID BILLS

Acting Town Accountant Robin Porcella moved to INDEFINITELY POSTPONE consideration of Article 8.

Submitted by the Town Accountant

(Four-fifths vote required)

The motion was seconded.

Ms. Porcella reported the article is being postponed, due to there being no unpaid Town bills.

FINANCE COMMITTEE: Supports the article.

BOARD OF SELECTMEN: Supports the article.

The Moderator declared Article 8 was UNANIMOUSLY VOTED TO INDEFINITELY POSTPONE.

ARTICLE 9 - CHAPTER 90 HIGHWAY FUNDING – (Consent Calendar)

To see if the Town will vote to authorize the Town Manager to accept and to enter into a contract for the expenditure of any funds allotted or to be allotted by the Commonwealth for the construction, reconstruction and maintenance projects of Town ways pursuant to Chapter 90 funding; and to authorize the Treasurer to borrow such amounts in anticipation of reimbursement by the Commonwealth, or act on anything relative thereto.

Submitted by the Director of Public Works

(Majority vote required)

The Moderator declared the motion for Article 9 was UNANIMOUSLY VOTED on the Consent Calendar.

ARTICLE 10 - REAL ESTATE EXEMPTION

(Consent Calendar)

To see if the Town will vote pursuant to Chapter 73, Section 4, of the Acts of 1986, as amended by Chapter 126 of the Acts of 1988, to allow for an increase of up to 100% of the

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current exemption amounts under Clauses 17D, 17E, 22, 37A, 41C and 41D OF Chapter 59, Section 5, for fiscal year 2015, or act on anything relative thereto.

Submitted by the Board of Assessors

(Majority vote required)

The Moderator declared the motion for Article 10 was UNANIMOUSLY VOTED on the Consent Calendar.

ARTICLE 11 - TOWN/SCHOOL REVOLVING FUNDS (Consent Calendar)

To see if the Town will vote to authorize for FY15 the use of revolving funds under M.G.L. c.44, s.53E ½, by the following Departments of the Town in accordance with the description for each fund placed on file with the Town Clerk, said funds to be maintained as separate accounts set forth as follows:

<u>Fund</u>	<u>Department</u>	<u>Maximum Amount</u>
Plumbing & Gas Inspectional Services	Building Inspector	\$ 50,000
Portable Sign Administration & Inspectional Services	Building Inspector	\$ 10,000
Conservation (Trail Maintenance)	Conservation Commission	\$ 5,000
Conservation (Wetlands)	Conservation Commission	\$ 35,000
Council on Aging Van		
Council on Aging Activities	Council on Aging	\$ 35,000
Transportation (MWRTA)	Council on Aging	\$ 100,000
Cemetery Revolving Fund	DPW Director	\$ 20,000
Fire Department Permits	Fire Chief	\$ 45,000
Goodnow Library Meeting Rooms	Goodnow Library	\$ 10,500
Recreation Programs	Park and Recreation Commission	\$ 542,000
Teen Center	Park and Recreation Commission	\$ 20,000
Youth Programs	Park and Recreation	\$ 110,000
Bus	Sudbury Schools	\$ 450,000
Instrumental Music	Sudbury Schools	\$ 100,000
Cable Television	Town Manager	\$ 30,000
Regional Housing Services	Town Manager	\$ 5,000
Rental Property	Town Manager	\$ 40,000
Dog	Treasurer/Collector	\$ 60,000
Zoning Board of Appeals	Zoning Board of Appeals	\$ 25,000

and to confirm that said funds have been established in accordance with M.G.L. c.44, s. 53E ½.

Submitted by the Town Finance Director

(Majority vote required)

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The Moderator declared the motion for Article 14 was UNANIMOUSLY VOTED on the Consent Calendar.

ARTICLE 12 – RESCIND/AMEND BORROWINGS - (Consent Calendar)

To see if the Town will vote to amend (reduce) the votes authorizing borrowings taken under various Annual and Special Town Meetings under the following articles:

- 1. Article 33 of the 2008 Annual Town Meeting, by reducing the amount authorized thereunder by the sum of \$500,000;*
- 2. Article 34 of the 2008 Annual Town Meeting, by reducing the amount authorized thereunder by the sum of \$10,000;*
- 3. Article 1 of the 2001 Special Town Meeting, by reducing the amount authorized thereunder by the sum of \$1,060,000;*
- 4. Article 1 of the 2012 Special Town Meeting, by reducing the amount authorized thereunder by the sum of \$378,000;*

or act on anything relative thereto.

Submitted by the Town Treasurer

(Majority vote required)

The Moderator declared the motion for Article 12 was UNANIMOUSLY VOTED on the Consent Calendar.

ARTICLE 13 - FY15 CAPITAL BUDGET

The Moderator recognized Town Manager Maureen Valente who moved in the words of the motion below:

Move to appropriate the sum of \$296,000 for the purchase or acquisition of capital items including but not limited to capital equipment, lease-purchases, construction, engineering, design and renovation to buildings; said sum to be raised by taxation; to allow the purchase of equipment hereunder by entering into lease-purchase agreements; and to authorize the Town Manager to allocate funds between the underlying departments as needed.

Submitted by the Town Manager

(Majority vote required)

The motion was seconded.

Town Manager Valente noted the motion is based on the FY15 Capital Expenditure Budget as published in the Warrant which was developed in coordination by Town, Sudbury Public School (SPS), and Lincoln-Sudbury Regional High School (L-SRHS) staff members.

Board of Selectmen Vice-Chairman Charles Woodard noted one of the Selectmen's goals this year was to develop a funding program for the projected capital needs of the Town.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

The Moderator noted the article requires a two-thirds vote to pass.

The Moderator declared the motion for Article 13 was UNANIMOUSLY VOTED.

ARTICLE 14 – CONSTRUCT POLICE HEADQUARTERS

Selectman Lawrence O'Brien moved in the following words:

Move to appropriate the sum of \$7,200,000, to be expended under the direction of the Permanent Building Committee for the purpose of constructing a new Police Department Headquarters and appurtenant structures on Town-owned land adjacent to the existing Fire Headquarters, site development, purchasing additional equipment, technology, furniture, landscaping, and all expenses connected therewith, including professional, engineering, and architectural services and preparation of plans, specifications and bidding documents, supervision of work, relocation and borrowing costs including bond and note issue expense, and to raise this appropriation the Treasurer with the approval of the Selectmen is authorized to borrow \$7,200,000 under G.L. c.44 § 7.

Submitted by the Board of Selectmen

(Two-thirds vote required, if borrowed)

The motion was seconded.

Sudbury Facilities Director James Kelly provided an update regarding work on the project in the past year. He recognized the work done by the Permanent Building Committee (PBC) and Police Chief Nix to prepare for a building design which could be presented to the public with pride. Mr. Kelly stated the current Police Station is over 50 years old, and it is at the end of its serviceable life, with deteriorating systems. He noted the current site prohibits renovations or additions which would be required. Mr. Kelly also noted some of the problems experienced this year with frozen and broken pipes and a septic system back-up. He stated that, at last year's Town Meeting, it was voted to proceed with a building to meet the needs of the community. The team has worked to maximize the

amount of space needed for the new building, while being cost-conscious. Mr. Kelly clarified some misinformation about the new building design, which is 14,500 square feet.

Mr. Kelly displayed slides of the first and second floor plans for the new building and of the proposed location on Hudson Road. He noted the new site is permitted, the Stormwater Management Permit has been issued, the Site Plan process is complete with the Selectmen, and the Septic Permit was issued by the Board of Health.

Police Chief Scott Nix stated Massachusetts General Laws (M.G.L.) requires this type of building be built according to prevailing wages. He noted certain features such as energy efficiency items and stormwater management requirements can add to the cost of a project to be done correctly. Chief Nix stated construction of police stations is not comparable to other types of construction because of the inherent requirements for this type of public safety building. He also noted market conditions for construction has increased in the past year. Chief Nix stated the PBC and he have reviewed every estimated budget line item to save money wherever it could be saved. A brick façade was abandoned for a less expensive option, and some out-structures were eliminated. However, he emphasized the team does not want to compromise the long-term sustainability of the building just to meet a lower budget number, and then be in the position of coming back to taxpayers in ten years to ask for something which should have been considered in the original design.

Chief Nix stated that, until March 31, 2014, the estimated cost for the project was \$7.2 million. As part of the team's due diligence, a second estimate from a different firm was sought, with the resulting project estimate of \$7.9 million. He stated the decision was made to present the \$7.2 million figure in tonight's motion because that is what the Town voted on at the Town Election in March 2014. Chief Nix further stated that, depending on the final bid, it may be necessary in the future to come back to a Special Town Meeting to obtain approval for funds in excess of \$7.2 million.

Chief Nix stated the estimated tax implications based on the average home valuation for the \$7.2 million project is \$85 per year, and if the project were \$7.9 million, it would be \$93 per year. He also noted it has not been determined as to what will be done with the current facility. Chief Nix provided several possible scenarios, including retaining the property until after possible implementation of a Route 20 sewer system, which would increase the value of the property.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article

Sudbury resident Judith Deutsch, 41 Concord Road, asked that, if the project cost is eventually to be \$7.9 million, would additional approval be required from another Town Meeting or Town Election, and if so, what would be those costs.

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Selectman O'Brien stated any other appropriation above \$7.2 million would need a Special Town Meeting convened, which typically costs approximately \$10,000.

To avoid an additional cost of \$10,000, Ms. Deutsch asked if the Hall could vote tonight to approve \$7.9 million.

The Moderator stated the Hall can vote to decide whatever it wants to do, but an amendment would need to be submitted.

Sudbury resident John Seeger, 26 Whispering Pine Road, asked if the two estimates were from the same professional.

Selectman O'Brien stated they were provided by two different firms.

Mr. Seeger suggested an amendment be considered tonight to approve the average of the two estimates, to avoid further project delays for another year and to avoid further escalating costs.

Chief Nix stated the suggestions are much appreciated, but the team felt it best to submit the project cost which was voted at the Town Election.

Mr. Seeger asked the Moderator if a straw poll could be taken to see if the Hall wished to vote for a higher appropriation.

Sudbury resident Paul Reising, 48 Cedar Creek Road, asked if different types of buildings have different lifespans.

Mr. Kelly stated this public safety building has been designed with a goal to last for at least 50 years.

Sudbury resident J. Gary Beagin, 25 Laurel Circle, asked if the Town's debt service will remain level with the addition of this project, and whether he is correct to assume there is no override necessary to build the new facility.

Selectman O'Brien stated the project is presented as a debt exclusion, which would be bonded over a 20-year period. He clarified this is done outside of the operating budget.

Sudbury Finance Committee member Bob Jacobson stated the goal of his Committee, the Selectman and the Capital Improvement Advisory Committee (CIAC) was to present a long-term capital improvement plan which would keep the property tax levels more even, without severe peaks and valleys. As debt is coming off the Town books, the plan backfills new projects.

Mr. Beagin applauded Town officials for having this perspective and taking this approach for future planning.

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Sudbury resident Joseph McGill, 96 Old Garrison Road, asked if the \$7.2 million is voted tonight for construction, but the bid comes in higher, will construction be able to commence. He also asked that, if the bid is higher, would the team automatically come back to ask for additional funds or would they try to modify the design.

Chief Nix stated the team has worked to design a facility which will be sustainable for 50 years, so it is unlikely further modifications would be made which have not already been incorporated. He stated the hope is that there will be an aggressive bid for the project at the \$7.2 million estimate.

Sudbury resident Mary Katherine Jacob, 328 Old Lancaster Road, asked what provisions are being made for communications equipment, since others have experienced problems with flooding.

Chief Nix stated no problems are anticipated due to flooding because there is no basement in this building.

Sudbury resident Adrian Sheldon, 48 Mill Pond Road, asked that, if the Hall votes a higher appropriation tonight, would that be sufficient. Mr. Sheldon stated he is concerned that further delays will result in further escalated costs.

Selectman O'Brien stated that, because borrowing is involved, the process under M.G.L. requires two votes, one being the appropriation at a Town Meeting, and the other being the authorization to borrow voted at a Town Election. He further stated the authorization was obtained at the March 31, 2014 Election, and it is possible the Hall could vote tonight to amend the motion for a higher amount. Selectman O'Brien stated that, upon receipt of an affirmative vote tonight, the project would go out to bid.

The Moderator stated the question had been called, and he asked how many people still wanted to speak on this article. Five people indicated interest in addressing the Hall. The Moderator stated he would allow discussion to continue a little longer.

Sudbury resident Nathaniel Fridman, 25 Christopher Lane, asked about the proposed location, noting he believes response time will be longer to his neighborhood. He also asked why a new building was not proposed on the current site, or on another location on Route 20.

Chief Nix stated the current site was too small to accommodate the new construction, and the team was not able to identify another adequate location on Route 20, which would have also been an additional cost to purchase the parcel. Chief Nix also stated the police officers are primarily in the field, and thus he does not believe the building location will have any adverse effect on response time.

Sudbury resident Kirsten Roopenian, 45 Harness Lane, moved to amend the motion as follows:

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Move to amend Article 14 to change the dollar amount from \$7.2 million to \$7.9 million.

The amended motion was seconded.

Ms. Roopenian stated she is concerned that, if the Town waits on this project, costs will continue to increase. She believes the conversation as to how much to fund should occur at Town Meeting tonight.

The Moderator stated the motion to amend requires a majority vote.

FINANCE COMMITTEE: Member Robert Jacobson stated the Committee would not opine on the \$7.9 million figure because there were voters in March who supported the project at \$7.2 million. Thus, the Committee is opposed to the amendment, without requirement of an election to be held to approve the additional \$700,000.

BOARD OF SELECTMEN: Chairman John Drobinski stated the Board believes the March 2014 ballot vote needs to be respected. Thus, the Board cannot support the amendment at this time. He stated the Board is conflicted because a new police station is very much needed, and the Town public safety personnel need to be supported.

The Moderator stated it would also be possible for the Hall to vote to amend the motion to increase the appropriation to \$7.9 million, subject to a subsequent vote at a Town Election to approve the additional \$700,000. It was noted this option would satisfy the Finance Committee and the Board of Selectmen. The Moderator asked Ms. Roopenian if she wished to amend her amendment accordingly.

Ms. Roopenian stated she is still concerned that further votes and delays will eventually cost the Town more money for the project.

Sudbury resident Jan Hardenbergh, 7 Tippling Rock Road, asked if a higher amount is voted tonight, does it have to go back to another ballot vote, and if so, how much lead time is required to coordinate the special election or meeting.

The Moderator stated that, legally it would not need a subsequent vote, however, a follow-up vote is being recommended by the Finance Committee and the Board of Selectmen.

Town Manager Valente stated it is possible that another Town Meeting capital exclusion article this year may require a Special Town Election to be called in June 2014.

It was noted 35 days would be needed from the time the Board of Selectmen would call for a Special Town Meeting to be convened.

Chief Nix stated another consideration is that, by law, a bid needs to be awarded within 30 days.

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Sudbury resident Nancy Schwartz, 11 Axdell Road, asked if the fact that the estimate increased by \$700,000 has been fully scrutinized, whether the first estimator was made aware of the new estimate information, and whether firms that specialize in building police stations have been involved in the process.

Chief Nix stated the second estimate initially came in \$1.4 million higher, and the figures have been thoroughly reviewed. In response to a question from Ms. Schwartz, he stated a minimum of three bids will be obtained for the project, and the contractors have been ones who have municipal building experience.

Sudbury resident David Levington, 155 Nobscot Road, stated he was still not sure that another Town Election is needed if a higher amount is voted tonight, and he asked for Town Counsel's opinion.

Town Counsel Paul Kenny provided a few possible scenarios, noting there are options available to do whatever the Hall wishes.

The Moderator stated a majority vote would be needed for the amendment on the floor.

Sudbury resident John Donovan, 26 Old Orchard Road, asked if the amendment could be changed to request up to \$7.9 million.

Mr. Jacobson stated if a two-thirds vote is obtained at Town Meeting on the \$7.9 million figure nothing else is needed because no figure was tied to the authorization voted at the March 2014 Town Election. He stated the Finance Committee acknowledged this scenario would be legally correct, but ethically had a problem with it.

The Moderator stated the question had been called and seconded. He asked for a vote on the amendment, stating it required a two-thirds vote.

The Moderator declared the amended motion for Article 14 was DEFEATED.

The Moderator asked for a vote on the main motion for Article 14, requiring a two-thirds vote.

The Moderator declared the motion for Article 14 was VOTED BY WELL MORE THAN TWO-THIRDS.

A motion was made to adjourn tonight's meeting until May 6, 2014, at 7:30 p.m. in the Lincoln-Sudbury Regional High School Auditorium. The motion was received, seconded and the Moderator declared the motion was VOTED BY WELL MORE THAN A MAJORITY. The meeting was adjourned at 10:53 p.m.

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ANNUAL TOWN MEETING

Pursuant to a Warrant issued by the Board of Selectmen and a quorum being present, the inhabitants of the Town of Sudbury qualified to vote in Town affairs reconvened in the Lincoln-Sudbury Regional High School (L-SRHS) Auditorium on Tuesday, May 6, 2014, for the second session of the Annual Town Meeting. Myron Fox, the Moderator, called the meeting to order at 7:31 p.m.

The Moderator reviewed the fire exits and Town Meeting procedures. He thanked Boy Scout Troop 63 Scouts Liam Dunphy and Mark Tentarelli, who will serve as “runners” this evening.

ARTICLE 15 – PURCHASE OF FIRE DEPARTMENT AMBULANCE AND FIRE ENGINE – FY15 CAPITAL EXCLUSION

Board of Selectman Vice Chairman Charles Woodard moved in the following words:

Move to appropriate the sum of \$685,000 for the Fiscal Year 2015 purchase or acquisition of a Type I or III Ambulance or equivalent and associated equipment and the purchase or acquisition of one Fire Engine and associated equipment; said sum to be raised by taxation; all appropriations hereunder to be contingent upon the approval of a Proposition 2 ½ Capital Expenditure Exclusion for FY15 in accordance with G.L. c.59, §.21C(i ½).

Submitted by the Fire Chief

(Majority vote required)

The motion was seconded.

Selectman Woodard stated he would provide a foundation presentation about the capital articles, which would be followed by comments from Fire Chief Miles. He stated one of the Selectmen’s goals this year was to develop a funding program for the projected capital needs of the Town. Selectman Woodard stated the plan was developed by a committee comprised of members from the Selectmen, the Finance Committee, the Capital Improvement Advisory Committee (CIAC) and representatives from both School systems and Town Departments.

Selectman Woodard displayed slides noting the Town has invested in \$164,360,568 of capital assets, and depicting the historical capital spending by the Town. He stated the Committee’s conclusion was that Sudbury has been under-spending in this category for the past ten years, resulting in a backlog of needed projects. He noted reasons why more funds had not been directed to this need in the past decade. However, Selectman Woodard stated it is now the time to increase the capital budget so as to avoid long-term damage to the assets. He noted Town and School staffs had compiled a Strategic Financial Planning Report last year which covered the next 15 years. He displayed a slide of a chart reflecting the projected capital spending over the next ten years, presented in today’s dollars with no

adjustments for inflation. Selectman Woodard emphasized the policy objectives were to keep the tax impact of capital spending at or below the FY14 level, and to avoid major year-to-year swings in the tax impact.

Selectman Woodard further emphasized the recommendations offered are for capital funding policy and they are not spending recommendations. The Committee presented recommendations for FY 14 and for post FY15, which he summarized. Selectman Woodard stated it has been recommended that 1.6 million of the Town's 2.3 million in Free Cash be used to buy some of the capital asset needs which were presented last night in Articles 13 and 14, and will be presented in articles 15-20 tonight for specific uses. In addition, he stated a capital exclusion has been recommended for the new fire truck and ambulance. Selectman Woodard also stated the policy recommends limiting the use of debt to maintain the Town's AAA bond rating, and to retain the Town's financial flexibility.

Selectman Woodard displayed slides of information regarding the Budget Impact of the Historical Capital Spending, the Impact on the Average Tax Bill, the Budget Impact of the Projected Capital Spending and the Impact of the Projected Average Tax Bill. He stated the Town is behind in its funding of this category and it needs to catch-up. Selectman Woodard also noted requests are being presented which reflect only 53% of the project requests submitted by Town and School Departments. He stated the Board of Selectmen asks for the support of the Hall for Articles 15-20.

Fire Chief Bill Miles stated this article is to replace a 1987 Ford Fire Engine and a 2003 ambulance, which have been used extensively by the Town.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

CIAC: Supported the article.

Sudbury resident Barbara Clifton, 45 Mill Pond Road, stated her husband was revived a year ago because of the timely and effective response of the ambulance services. She urged the Hall to support the article.

The Moderator noted the article requires a majority vote to pass.

Moderator declared the motion for Article 15 was UNANIMOUSLY VOTED.

ARTICLE 16 – DPW ROLLING STOCK REPLACEMENT

Department of Public Works Director I. William Place moved in the words below:

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Move to appropriate the sum of \$558,300 for purchase of rolling stock/vehicles/equipment for the Department of Public Works; said sum to be raised by transfer from Free Cash.

Submitted by the DPW Director

(Majority vote required)

The **motion** was seconded.

Mr. Place stated the CIAC was presented a collective list of vehicle/equipment needs over \$1 million to be funded from a \$550,000 budget. He stated ongoing leases totaled \$240,000 and new purchases totaled \$109,400, leaving a small balance to fund other capital needs with which the rolling stock competes. Mr. Place stated \$100,000 has been spent on repairs to vehicles, which are used every day, and should have been replaced in 2013. He emphasized the vehicles and equipment are depended on for public safety, especially in the winter. Mr. Place stated the article has been recommended for approval by the CIAC.

FINANCE COMMITTEE: Member Robert Jacobson stated the Committee recently re-voted its position with five in favor and three opposed to the article. He stated the Committee was deeply split not about the need for these capital items, but rather how they were being funded. He stated four members opposed using Free Cash and preferred using the \$900,000 requested in this Article, Article 16 and Article 19 to put towards Article 4 for the operating budgets of the Town and Schools. Mr. Jacobson stated it was a philosophical difference of whether Free Cash should be put against recurring expenses or against the one-time purchases of equipment.

BOARD OF SELECTMEN: Supported the article.

CIAC: Strongly supported the article.

Sudbury resident Richard Johnson, 38 Bent Road, asked to hear from a dissenter on the Finance Committee.

Finance Committee Chair Douglas Kohen stated he initially abstained when this issue was discussed in March 2014, but recently voted in favor of the article. He abstained on March 7, 2014 because he felt new information and perspectives were being presented regarding the capital articles which had not been discussed with the CIAC. In addition, he noted two members of the Committee were absent from the meeting, and thus he felt more comfortable, at that time, abstaining on the vote on all the capital articles. Mr. Kohen stated there was a subsequent discussion with the CIAC where he was able to hear the rationale for the requests.

Finance Committee member Mark Minassian stated he was a dissenter who had concerns with using Free Cash for an item he felt should have been bonded, since bonding rates are currently low.

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Sudbury resident Bryan Semple, 15 Revere Street, asked if he was correct to assume that, if the Free Cash had been used to pay down the operating budget, then the tax levy for this and future years would have been reduced.

Mr. Jacobson stated that is not correct, noting the tax levy would have been reduced for this year, but the money not used in the tax levy could be used in future years in a no-override budget.

Mr. Semple asked if it is being stated that whether Free Cash or a bond was used it would have had no future impact on taxes.

Mr. Jacobson stated that is not what he has said. He explained that if Free Cash is used there is no increase in taxes. However, if you bonded the project under a debt exclusion, then it would increase taxes, unless the Free Cash had been used against Article 4. Mr. Jacobson reiterated it is a philosophical question of whether Free Cash should be used for recurring or one-time purchases.

Finance Committee member Tammie Dufault stated there were questions regarding the source of Free Cash and whether it could be consistently produced, and whether it needed to be re-evaluated as to what is done with Free Cash and whether the voters should be asked at Town Meeting if they want to fund items in this manner.

The Moderator informed the Hall that anyone who wishes to speak must first raise his/her hand and be recognized by him. He stated the Hall only needs to hear one majority and one dissenting opinion.

Sudbury resident Richard Johnson, 38 Bent Road, asked why more than one opinion cannot be heard.

The Moderator stated it is his determination to help manage the meeting time and content so that it does not continue for three weeks.

Sudbury resident Rebecca Chizzo, 21 Whitetail Lane, expressed her concern regarding how long it will take to fund these old pieces of equipment, and that, if the Town lingers longer, the items will just get more expensive.

The Moderator noted the article requires a majority vote to pass.

The Moderator declared the motion for Article 16 was **VOTED BY WELL MORE THAN A MAJORITY.**

ARTICLE 17 – TECHNOLOGY INFRASTRUCTURE IMPROVEMENTS- LINCOLN-SUDBURY REGIONAL HIGH SCHOOL

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Lincoln-Sudbury Regional School District Committee Chair Radha Gargeya moved in the following words:

Move to appropriate the sum of \$620,000 to be expended under the direction of the Lincoln-Sudbury Regional District's School Committee, for the purpose of purchasing technology infrastructure equipment, installing, constructing, reconstructing, or making extraordinary repairs to the facility for the purposes of installation and all expenses therewith including professional and engineering, the preparation of plans, specification and bidding documents, supervision of work; said sum to be raised by transfer from Free Cash.

Submitted by the Lincoln-Sudbury Regional School District Committee

(Two-thirds vote required if borrowed)

The motion was seconded.

Lincoln-Sudbury Regional High School (L-SRHS) Superintendent Bella Wong presented slides summarizing the L-SRHS Educational technology, which is now ten years old, noting Wi-Fi access is inadequate, and many other systems need to be upgraded. She stated a network engineer was contracted to perform a technology assessment, and he concluded the School's status was below substandard in certain areas. Superintendent Wong stated the switches will no longer be supported after November 2014, and it is expected that the rate of equipment failure will increase. She also stated the wired network has shortcomings and it will not meet the needs of State 2017-2018 mandated guidelines and there is inadequate technological support to support learning and teaching in a meaningful way.

Superintendent Wong presented slide information regarding Network and Wireless Requirements for the next 5 Years and an Overview of the Long-Term Plan. She stated \$620,000 is being requested from Sudbury and \$105,000 from Lincoln. Superintendent Wong thanked everyone who has helped the School staff assess this information and has offered support.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

CIAC: Supported the article.

The Moderator noted the article requires a majority vote to pass.

The Moderator declared the motion for Article 17 was VOTED BY WELL MORE THAN A MAJORITY.

**ARTICLE 18 – PURCHASE OF NEW PHONE SYSTEM – ISRAEL LORING
ELEMENTARY SCHOOL**

Sudbury Facilities Director James Kelly moved in the words below:

Move to appropriate the sum of \$40,000 to be expended under the direction of the Sudbury Public Schools School Committee for the purchase of a new phone system and any expenses in connection therewith for the Israel Loring Elementary School, said sum to be raised by transfer from Free Cash.

Submitted by the Facilities Director

(Majority vote required)

The motion was seconded.

Mr. Kelly stated the Loring School phone system and software is out-of-date, and this article is intended to replace the existing system. He noted the request was submitted to the CIAC, which supports the article. Mr. Kelly stated the phone system dated from 1999, the software is even older, and repair costs have been increasing. He noted the voicemail system is problematic and unreliable. Mr. Kelly has visited the School and discussed the systems with teachers and staff. His conclusion, is that having working phone equipment at the School is the exception to the rule and not the norm. Mr. Kelly urged the Hall for support of the article.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

CIAC: Supported the article.

Sudbury resident Robert Coe, 14 Churchill Street, asked for some information regarding the new system being considered.

Mr. Kelly stated he met the School's IT Department today, and it has researched a more reliable digital system which can forward voicemails to email accounts. He also stated the Nixon School updated its phone system two years ago and it has been a success.

Sudbury resident Helen Casey, 85 Pokonoket Avenue, stated she does not question the need, but she asked why this is not part of the Sudbury Public School (SPS) budget.

Mr. Kelly stated this is a capital item request which was part of the capital improvement plan, and the SPS Schools' requests are staggered to do one School at a time.

Ms. Casey asked if this is a legitimate capital expense.

Mr. Kelly stated it is, noting the entire project for all schools is over \$100,000, and that it is part of the infrastructure of the Schools.

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Sudbury resident Siobhan Hullinger, 55 Washington Drive, asked why the FY14 surplus was not used to fund the phone system.

Mr. Kelly stated the phone system has been failing for years, and the surplus was earmarked for other purposes.

SPS Superintendent Anne Wilson stated this request has been on the capital list for several years, and the Schools pace the projects.

The Moderator noted the article requires a majority vote to pass.

The Moderator declared the motion for Article 18 was VOTED BY WELL MORE THAN A MAJORITY.

ARTICLE 19 – SCHOOL DRIVEWAYS, PARKING LOTS, AND SIDEWALKS IMPROVEMENTS

Sudbury Facilities Director James Kelly moved in the words below:

Move to appropriate the sum of \$330,000, to be expended under the direction of the Facilities Director, for the purpose of construction, reconstructing, or making extraordinary repairs to the Sudbury Public Schools driveways, parking lots and sidewalks and any expenses in connection therewith; said sum to be raised by transfer from Free Cash.

Submitted by the Facilities Director

(Majority vote required)

The motion was seconded.

Mr. Kelly stated that SPS, and especially the Nixon and Curtis Schools, are in need of driveway, parking lot and sidewalk repairs. He exhibited slides to depict the deteriorated conditions, noting some areas lack proper drainage and some crosswalks are not American Disabilities Act (ADA) compliant. Mr. Kelly stated the Nixon school is 53 years old and Curtis is now 14 years old. He displayed an aerial photograph of a school parking lot, noting they are very large, and significant funding is needed for repairs. Mr. Kelly stated smaller repairs are also planned for the Loring and Haynes Schools. He urged the Hall to support the article, stating this work should not be delayed.

FINANCE COMMITTEE: Member Robert Jacobson presented the majority opinion, noting the Committee voted its position in March and recently re-voted its position with a majority of the Finance Committee supporting the article.

FINANCE COMMITTEE: Member Tammie Dufault presented the dissenting opinion, noting there was debate not about whether to fund the request, but rather what

funding mechanism should be used. Ms. Dufault stated the Committee was presented with \$2.7 million in capital investments this year to be funded by Free Cash, and this was more the issue.

In response to an inaudible question from an unidentified female resident, the Moderator asked the Finance Committee for its final vote count, which was stated as five in favor, and four opposed.

BOARD OF SELECTMEN: Supported the article.

CIAC: Strongly supported the article.

Sudbury resident Richard Johnson, 38 Bent Road, asked if a different material, such as granite, other than the precast ones currently in place will be used for curbs, noting they hold up better under winter conditions.

Mr. Kelly stated granite will be used for the new curbing.

Sudbury resident Jennifer Pincus, 25 Blueberry Hill Lane, stated there is a pathway next to her house which is accessed by Curtis students. She asked if additional sidewalks are planned for the students to use.

Mr. Kelly stated there are no current plans for additional sidewalks, but he offered to visit the site and the pathway to further investigate the situation.

Sudbury resident Lauren Hochberg, 288 Maynard Road, stated this is not an aesthetic request, but rather it presents safety and health issues. Ms. Hochberg stated the current conditions are dangerous and she has observed students falling. She also believes the poor drainage conditions are a health hazard attracting bugs and mosquitoes.

The Moderator noted the article requires a majority vote to pass.

The Moderator declared the motion for Article 19 was **VOTED BY WELL MORE THAN A MAJORITY.**

ARTICLE 20 – PURCHASE OF TECHNOLOGY DEVICES – EPHRAIM CURTIS MIDDLE SCHOOL

Sudbury Public School (SPS) Committee member Robert Armour *moved* in the words below:

Move to appropriate the sum of \$70,000 to be expended under the direction of the Sudbury Public Schools School Committee for the purchase of technology devices, Google Chromebook laptops, and any expenses in connection therewith for the sixth and seventh grade students at the Ephraim Curtis Middle School, said sum to be raised by transfer from Free Cash.

Submitted by the Sudbury Public Schools School Committee. (Majority vote required)

The **motion** was seconded.

Mr. Armour stated this article relates to the School's exciting one-to-one initiative, which enhances learning opportunities and increases student engagement. He stated a pilot program was conducted for a sixth grade team, which had positive results. The School intends to expand the program across all sixth and seventh grade classes. Mr. Armour exhibited slides with information regarding the Technology Status at Curtis. He emphasized the recurring costs for this program is included in the FY15 budget and would be sustained in future years in the operating budget. The article requests a one-time funding of costs associated with implementing the system in both the sixth and seventh grade in the same year. Mr. Armour reviewed the elements included in the requests, including Google Chrome devices and a monitoring system which will help teachers maximize the program.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

CIAC: Supported the article.

Sudbury resident Gregory Hamill, 16 Pine Street, stated his wife is a teacher. He asked how much Free Cash is remaining for the Town, and how much did it start with prior to these requests.

Mr. Woodard stated the certified Free Cash is \$2,382,000, and it has been recommended that \$1,620,000 be used to fund these capital projects, leaving a balance of approximately \$750,000.

Sudbury resident Robert Beagan, 25 Pine Street, asked if there have been losses experienced with the equipment, since the students take them home, and whether there is insurance for this occurrence.

SPS Superintendent Anne Wilson stated there have been no losses and minimal damage during the pilot program.

Mr. Beagan asked what will happen to the devices once the students reach eighth grade. Mr. Armour stated it has not yet been determined, but it is assumed the devices will have approximately a three-year life span.

Sudbury resident Siobhan Hullinger, 55 Washington Drive, stated research she has done indicates technology is viewed as a utility, and it is always being replaced. Ms. Hullinger asked if the recurring expenses will be treated in the future as a permanent line item in the School budget.

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Mr. Armour stated it is the intent that the recurring expenses will be in the operational budget in the future.

Sudbury resident Thomas Powers, 201 Union Avenue, noted it has been stated that the School's infrastructure needs updating, and he asked if the WI-FI capabilities can handle the project.

Mr. Armour stated it is believed the load for the two grade levels can be handled.

The Moderator noted the article requires a majority vote to pass.

The Moderator declared the motion for Article 20 was VOTED BY WELL MORE THAN A MAJORITY.

ARTICLE 21 – FAIRBANK COMMUNITY CENTER ROOF PROJECT

Sudbury Facilities Director James Kelly moved in the words below:

Move to appropriate the sum of \$100,000 to be expended for the purpose of making repairs to selected portions of the flat roof areas labeled 3, 4 and 6 on the Russo Barr Roof Plan at the Fairbank Community Center and all expenses connected therewith including professional and engineering, the preparation of plans, specifications and bidding documents; said sum to be raised by transfer of \$100,000 from Article 18 of the 2012 Annual Town Meeting.

Submitted by the Facilities Director

(Majority vote required)

The motion was seconded.

Mr. Kelly displayed slides of the Fairbank roof, and he described which sections are in need of repair. He stated an article was presented two years ago for a new roof, but at that time, there were questions about the long-term use of the building and whether it could meet future needs. Mr. Kelly stated the Board of Selectmen created the Fairbank Roof Task Force, which has worked with the Permanent Building Committee (PBC) to study several options. An architectural firm was hired to do a feasibility study to build a new community center. The architect's conclusion is that it may cost more to renovate the current building than to build a new one. Mr. Kelly stated this article requests funds to repair the roof so the building can continue to be used, until final decisions on the building are made.

Mr. Kelly stated that, due to receipt of a grant, there is \$100,000 leftover from the 2012 appropriation for the Natatorium, which is being requested to be transferred to this project. He also exhibited slides showing interior leaks.

FINANCE COMMITTEE: Supported the article.

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BOARD OF SELECTMEN: Supported the article.

CIAC: Supported the article.

The Moderator noted the article requires a majority vote to pass.

The Moderator declared the motion for Article 21 was **VOTED BY WELL MORE THAN A MAJORITY.**

ARTICLE 22 – ENERGY SERVICES COMPANY ENERGY IMPROVEMENT PROGRAM

Energy and Sustainability Committee Chairman William Braun moved in the words below:

To see if the Town will vote to authorize the amount of \$1,093,073 for the purpose of energy conservation and energy related improvements to public buildings owned by the Town of Sudbury; and further, the Town Manager with the approval of the Board of Selectmen is authorized to enter into a lease financing agreement with respect to such improvements with a principal amount of \$1,093,073, said funding to be expended under the direction of the Town Manager; and further to authorize a so-called performance based energy contract pursuant to M.G.L. c. 25A, s.11C for a term of not more than 15 years for the purpose of making said energy conservation and energy related improvements and guaranteeing the projected financial savings from those improvements and upon such other terms and conditions as the Town Manager with the approval of the Board of Selectmen may determine; payments under the lease financing will be made from energy savings from individual budgets.

Submitted by the Energy and Sustainability Committee

(Two-thirds vote required, if borrowed)

The motion was seconded.

Mr. Braun stated the article is related to making infrastructure upgrades, without impacting the tax levy, and with guaranteed energy savings used to cover the cost of the improvements. He stated the Energy Committee began researching this project in 2011 and joined a Massachusetts Area Planning Council (MAPC) group. Mr. Braun stated an investment grade audit was conducted on Town and School buildings and an Energy Service Performance Contract was entered into. He stated that, as part of a grant, the Committee engaged the services of Peregrine Energy Group to advise the Committee, and a representative is here tonight and would like to request the opportunity to address the Hall.

The Moderator asked for a vote from the Hall to allow a non-Sudbury resident, Steve Weissman from Peregrine Energy Group, to address the Hall, which was **VOTED.**

Mr. Weissman stated Peregrine has been working with the Committee for over a year to evaluate the Town's arrangement with Ameresco, a company which works with

municipalities regarding energy management. He presented a slide of information regarding an Overview of the Proposed Energy Project which asks to negotiate an energy services agreement with Ameresco for a 15-year municipal lease using energy savings in the annual operating budgets to pay project financing costs. Mr. Weissman emphasized the vendor guarantees annual savings to the Town, and it does the work. He also stated the project is self-funding, and there is no tax increase for the projects, noting it is a performance contract.

Mr. Weissman provided background information regarding Ameresco, noting the company was chosen as a result of a Request for Qualifications (RFQ) process conducted by MAPC in 2011. He further stated Peregrine is the Town's Owner's Agent. He exhibited a slide depicting the Project Costs and Savings Estimates, noting an estimate of approximately \$80,000 annually in savings, and that the major portion of the investment is related to the Schools. He also presented a slide of information regarding the Infrastructure and Efficiency Upgrades for the Town and Schools, and he summarized the proposed improvements. Mr. Weissman summarized the proposed project cash flow, noting an escrow account would be established.

The Moderator noted the allotted presentation time had elapsed, and he asked the Hall for a vote to allow Mr. Weissman approximately two more minutes to speak, which was VOTED.

Mr. Weissman presented the next steps if the Town Meeting authorizes entering into the contract, noting the Town would arrange financing, the Energy Services Agreement would be executed between the Town and Ameresco, and the design and construction could start in the late spring of FY14, for project completion in FY16.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

CIAC: Supported the article.

Sudbury resident David Jacob, 328 Old Lancaster Road, expressed concern for any downside to incurring a lease. Mr. Jacob asked what happens if Ameresco cannot pay shortfalls due to the Town, and whether there is insurance for this.

Mr. Weissman stated it will be up to the Town as to what they want to require from Ameresco, which might include a performance bond.

Mr. Braun stated this will be part of the negotiation of the agreement with Ameresco, and he noted the company has a very strong track record.

Sudbury resident, Arthur Gutch, 64 Silver Hill Road, asked if any risk analysis was performed and whether anything was identified.

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Mr. Braun stated there is one risk that energy prices will increase less in the 15 years than the Town anticipates, resulting in less savings than expected. However, the Committee considered this a limited risk, since it is unlikely energy prices will decrease significantly over time.

Sudbury resident Siobhan Hullinger, 55 Washington Drive, asked what will happen if the technology changes during the 15 years, and what the Town's return on investment will be after 15 years.

Mr. Weissman stated it is inevitable technology will change over time, but equipment would likely be replaced with even more efficient equipment. He further stated a return on investment is not an applicable criteria. Mr. Weissman explained this program provides an alternative financing mechanism for the equipment the Town has, which will wear out. He emphasized it allows municipalities to utilize the State's clever funding option, which allows the costs to remain the same over time and provides new equipment.

Ms. Hullinger asked why the Finance Committee is not mentioned in the article as an advising body for negotiations, and whether a performance bond with Ameresco will be considered.

Mr. Braun stated the contract has not been negotiated yet, and he believes the Finance Committee does not usually negotiate contracts on behalf of the Town. He also stated a performance bond will be considered.

Ms. Hullinger asked how many other bids were considered other than Ameresco's.

Mr. Weissman stated there were eight responders to the RFQ, and MAPC representatives selected Ameresco, the company which also submitted the best pricing.

The Moderator informed Mr. Weissman the presentation time of five more minutes had elapsed.

Ms. Hullinger repeated whether the Finance Committee should be added to the motion as an advising body.

The Moderator noted the Finance Committee had reviewed the motion language and has recommended it for approval.

Sudbury resident Thomas Powers, 201 Union Avenue, asked for clarification regarding the guarantee on a 15-year lease basis, noting energy use at a school could change a lot during this timeframe. He asked how a baseline is maintained.

Mr. Weissman stated the estimates have been based on what has been used for the past three years and commitments from the Town and Schools that energy would be managed in a similar way. He emphasized it is difficult to predict energy savings more

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than two or three years out, but it is not fair to ask Ameresco to take a cost risk. Thus, an evaluation has been done of the past 20 years, using an average energy increase rate. Mr. Weissman also noted the energy expenses present a small percentage of the overall School budget, so the estimates should be fairly reliable.

Mr. Powers noted that, unlike the solar array project at the landfill, this project has no energy generation as part of its proposal, it is only for savings.

The Moderator announced a motion had been made to call the question, which had been seconded, but two more people wished to speak. He also stated the motion on the call of question required a two-thirds vote to pass.

The motion on the call of question, was VOTED BY WELL MORE THAN TWO-THIRDS.

The Moderator noted the article requires a majority vote to pass.

The Moderator declared the motion for Article 22 was VOTED BY WELL MORE THAN A MAJORITY.

ARTICLE 23 – NIXON SCHOOL – PARTIAL ROOF, WINDOW AND DOOR REPLACEMENTS

Sudbury Facilities Director James Kelly moved in the words below:

Move to indefinitely postpone this article.

Submitted by the Sudbury Public Schools School Committee

(Two-thirds vote required, if borrowed)

The motion was seconded.

Mr. Kelly stated an invitation had been anticipated from the Massachusetts School Building Authority (MSBA) to be part of a program which would fund 30% of the project. However, MSBA will not be making its invitation until later this year.

FINANCE COMMITTEE: Took no position on the article.

BOARD OF SELECTMEN: Supported the article.

The Moderator noted the article requires a majority vote to pass.

The Moderator declared the motion for Article 23 was UNANIMOUSLY VOTED TO INDEFINITELY POSTPONE.

ARTICLE 24 – DPW ROLLING STOCK STABILIZATION

Town Manager Maureen Valente moved in the words below:

Move to appropriate the sum of \$100 to be placed in a special Stabilization Fund established under this article for the purpose of replacing or adding to existing Department of Public Works rolling stock equipment; towards the purchase, lease or debt service payments for said items classified as such; said sum to be raised by transfer from Free Cash.

Submitted by the Board of Selectmen. (Two-thirds vote required)

The motion was seconded.

Town Manager Valente stated this article plans for the future. She stated the M.G.L. authorizes municipalities to create special stabilization funds to help them think strategically about alternative funding plans. She mentioned the creation of other special stabilization funds has also been discussed, such as one for turf field replacement.

Ms. Valente referred to the Town's Strategic Financial Planning Report which is on the Town website. She stated the Department of Public Works (DPW) has 55 pieces of equipment which will need to be replaced in the next 15 years at an estimated cost of \$6.432 million. Ms. Valente stated it has been recommended that the Town move towards ending its reliance on leasing vehicles and the accompanying interest charges. She exhibited a slide of information regarding the DPW Vehicle Replacement Plans FY15-FY30. Ms. Valente stated it is being requested that the stabilization fund mechanism would be used in the future to fund approximately \$370,000 per year to even out the long-term costs. She further stated it is not yet determined what the future source of on-going funding will be, but this article will establish the fund. Ms. Valente also noted a two-thirds vote at Town Meeting would be required to deposit and withdraw any funds from the fund. She emphasized this fund will help avoid capital exclusion requests and additional interest payments.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

Sudbury resident Robert Coe, 14 Churchill Street, stated he has concerns about funding it now when we do not know from where future funding will come. He does not believe it makes sense to create the fund on speculation, but rather it should be done when more details have been finalized.

Ms. Valente stated the Town wants to be able to do long-term planning, but, in some instances, this also requires support from a Town Meeting.

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Sudbury resident Richard Johnson, 38 Bent Road, asked how many of the total number of vehicles will be replaced from tonight's article. He also asked for clarification regarding how much would be requested next year and from where the funds would come, and how much would be funded in future years.

Ms. Valente stated 13 of the 55 vehicles will be replaced with tonight's article. She also stated future funding requests will average approximately \$370,000 and there might be a capital exclusion needed for next year's amount.

Sudbury resident Bryan Semple, 15 Revere Street, clarified that Town Meeting will be asked in the future to put money in and to take it out of the fund, which was confirmed. Mr. Semple asked how the equipment would be acquired if the fund is not created.

Ms. Valente stated a capital exclusion would be requested through Town Meeting, as it has been done in the past.

Mr. Semple questioned whether Town governance would now change to not require a Town Election vote to approve these items.

Ms. Valente stated a Town Election vote would not be necessary, if the funds were being consistently set aside and there was enough in the fund to cover specific requests.

Mr. Semple asked Town officials if anyone thought this was a bad idea.

FINANCE COMMITTEE: Unanimously supported the article.

BOARD OF SELECTMEN: Unanimously supported the article.

Sudbury resident Thomas Powers, 201 Union Avenue, stated some constraints mentioned in the presentation are not reflected in the motion. He also asked if anyone has a concern that once the money is in the fund, it limits the Town's ability to use the money for other purposes.

Ms. Valente stated that there is a bit of a trade-off of flexibility when implementing a disciplined plan. She also noted that, if in the future it was determined the plan was not working, Town Meeting could vote to dissolve or transfer the fund.

Mr. Powers asked for confirmation that the Town was not making a "forever" decision.

Ms. Valente stated the Town is not.

Sudbury resident Patricia Brown, 34 Whispering Pine Road, asked for confirmation that funding must be approved at Town Meeting and that it is not a quick way to fund these items, which Ms. Valente provided.

Ms. Valente provided a few examples of how other towns have funded similar requests.

Mr. Coe suggested the motion should cite the M.G.L. provision which requires a two-thirds vote.

Town Counsel Paul Kenny opined the motion does not need to cite the M.G.L. provision.

Ms. Valente noted the State made this option available because it realized municipalities had no way to save surplus funds which it received unexpectedly for a specific purpose. Thus, this is now the legal funding mechanism available.

The Moderator noted the article requires a two-thirds vote to pass.

The Moderator declared the motion for Article 24 was VOTED BY WELL MORE THAN TWO-THIRDS.

ARTICLE 25 – ENERGY SAVING PROGRAMS STABILIZATION FUND

Sudbury Facilities Director James Kelly moved in the words below:

Move to appropriate the sum of \$20,000 to be placed in a special Stabilization Fund established under this article for the purpose of acquiring, installing or otherwise implementing energy saving capital projects; towards the purchase, lease or debt service payments for said items or programs classified as such; said sum to be raised by transfer from Article 4, FY14 Budget 300: Sudbury Public Schools: Net \$10,000 and from Article 4, FY14 Budget 400: Public Works, \$10,000.

Submitted by the Board of Selectmen

(Two-thirds vote required)

The motion was seconded.

Mr. Kelly stated this fund would be used for future energy products and it provides a way for the Town to proactively plan for future needs. He explained the funds are derived from the savings earned from the solar array panels at the former landfill. He displayed a photograph of the panels, and he thanked Sudbury resident Jacob Maalouf, 25 Fairhaven Circle, for taking the photograph. The purpose of the article is to capture savings to use as a funding source for future projects to be approved by future Town Meetings. Mr. Kelly stated the Energy Committee has projects in mind for the future, which will help Sudbury be more sustainable.

Mr. Kelly stated the former landfill is now a source of revenue for the Town. He acknowledged the numerous hours spent by William Braun on the planning and

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procurement for the solar panels. Mr. Kelly presented a slide of information regarding the Funds Generated by the Solar PV at the Landfill, indicating a balance of \$20,000 through March 2014, which totals tonight's article request. He stated Sudbury was one of the first of the State's "Green" communities. Mr. Kelly emphasized the Energy Committee is committed to finding ways to save energy and money for the Town and to help protect the environment. In closing he noted that, sometimes it costs money up front to save money in the future.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

Sudbury Public School Committee member Rich Robison stated the School Committee supports the article.

The Moderator noted the article requires a two-thirds vote to pass.

The Moderator declared the motion for Article 25 was **VOTED BY WELL MORE THAN TWO-THIRDS.**

ARTICLE 26 – CONDUCT ENGINEERING AND ZONING STUDIES FOR ROUTE 20 SEWER PROJECT

Route 20 Sewer Steering Committee Co-Chair Eric Poch *moved* in the words below:

Move to indefinitely postpone this article.

Submitted by the Route 20 Sewer Steering Committee (Majority vote required)

The **motion** was seconded.

Mr. Poch stated the article is being indefinitely postponed due to a lack of funding sources currently available. He asked the Moderator for a few minutes to update the public on this important project, which he was granted. Mr. Poch stated the article would have requested \$40,000 for the continued study of wastewater and disposal options for a portion of Route 20 and to create a preliminary engineering assessment of a wastewater alternative option to connect from Route 20 to the Easterly Wastewater Treatment Plant in Marlborough, which would identify obstacles to permitting, estimate the cost of the Marlborough option, and create visual renderings of potential development scenarios. Mr. Poch said sewerage the Route 20 business district is necessary to address wastewater disposal and failing systems in the area, which will help to accommodate business diversity in Sudbury.

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Mr. Poch stated the Committee has met with Marlborough officials to investigate the Marlborough option during the past year. He stated the Committee intends to request funds for either a Sudbury option or an option to connect to Marlborough's Easterly Plant for design and construction at the Annual 2015 Town Meeting. Over the next year, the Committee will work on establishing a new sewer district, further researching streetscape improvements including burying utilities, and projected cost estimates.

FINANCE COMMITTEE: Took no position on the article.

BOARD OF SELECTMEN: Supported the article.

The Moderator noted the article requires a majority vote to pass.

The Moderator declared the motion for Article 26 was UNANIMOUSLY VOTED TO INDEFINITELY POSTPONE.

ARTICLE 27 – AMENDMENTS TO THE DISTRICT AGREEMENT OF THE MINUTEMAN REGIONAL VOCATIONAL SCHOOL DISTRICT

Minuteman Regional Vocational High School Superintendent Dr. Edward A. Bouquillon moved in the words of the article below:

Move to see if the Town will vote, consistent with Section VII of the existing "Agreement With Respect to the Establishment of a Technical and Vocational Regional School District" for the Minuteman Regional Vocational School District, to accept the amendments to said Agreement which have been initiated and approved by a majority of the Regional School Committee and which have been submitted to the Board of Selectmen of each member town prior to its vote on this article.

Submitted by the Minuteman District School Committee (Majority vote required)

The motion was seconded.

Dr. Bouquillon stated the Massachusetts School Building Authority (MSBA) has provided the School an extension for its feasibility study. He further stated the School Committee will decide the final design enrollment this summer. MSBA asked the School to plan for a 425-student school and an 800-student school, which reflects the 30-year history the School has of servicing non-member students from over 40 communities. He stated six corresponding designs and a design for repairs were presented to MSBA. Dr. Bouquillon stated the School is aware of concerns regarding the non-member communities which do not pay for capital costs and that this potentially presents a significant barrier to the revised Regional Agreement and plans for a new School going forward. However, he believes there has been recent progress on this issue. He also stated a final schematic design is expected in September 2014, and in February 2015 the MSBA will provide input. It is expected some type of project will be presented at Town Meetings in two years. Dr.

Bouquillon stated his sense is that it will be for something less than the 800-student project mentioned. He stated the worst case scenario would be a request two years from now for \$120 million bonded for 30 years, with a 40% MSBA guaranteed reimbursement. He stated the annual tax impact on the average median home for Sudbury would be an additional \$23 per year.

Dr. Bouquillon stated the School is not legally able to charge a facility fee to non-member students. He explained the Commissioner of Education sets the tuition rate, which reflects only operating costs, and that it is currently approximately \$18,300, excluding special education, transportation or a capital fee. Dr. Bouquillon stated he is encouraged by a memo issued by the Commissioner a few months which stated he was investigating changes to the vocational schools' regulations which would apply a capital fee to non-member tuition in excess of the cap for receiving districts that participate in MSBA projects. This proposal will go to public comment this summer, for adoption in the fall by the State Board of Education, to become effective in July 2015.

Dr. Bouquillon exhibited a slide of information which highlighted the proposed revisions to the Regional Agreement, which he summarized. He noted the School Committee would have weighted votes, and admission to and withdrawal from the District would be easier than in the past by needing only a simple majority of members to approve. Dr. Bouquillon stated that, currently, it is virtually impossible to withdraw from the School District. He presented a slide of information, which compared the Current and Proposed Agreements.

FINANCE COMMITTEE: Unanimously disapproved of the article.

BOARD OF SELECTMEN: Selectman Bob Haarde moved to indefinitely postpone the article.

The motion was seconded.

Selectman Haarde stated Sudbury is a strong supporter of the School, it appreciates the education Minuteman provides its students, and the Town believes the facility is in need of renovation. However, he stated the Town needs to decide what the Minuteman future holds for Sudbury. Selectman Haarde stated the Selectmen have studied the related issues and there are many concerns which have not been resolved. He noted non-member students comprise nearly 50% of the student population and they do not have to pay anything towards capital costs. Selectman Haarde stated Sudbury has concerns regarding the unbalanced governance structure. He stated all of the 16 member towns are struggling with the same issues. Selectman Haarde stated Sudbury needs to decide if the Town wants to commit to Minuteman for the long-term, realizing the new structure will costs more and Sudbury will have diminished input compared to the past. He emphasized the Town needs to determine if there is a more cost-effective way to provide this option for Sudbury students. The Board foresees returning to a future Town Meeting with an actionable recommendation.

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FINANCE COMMITTEE: Supported the motion to indefinitely postpone.

The Moderator asked Superintendent Bouquillon if he had been aware of the amended motion presented tonight.

Dr. Bouquillon stated he was aware this motion would be offered tonight, and he understands the questions posed by the Town because they have also been heard from other communities.

The Moderator stated the motion required a majority vote to pass.

The Moderator declared the motion for Article 27 was UNANIMOUSLY VOTED TO INDEFINITELY POSTPONE.

ARTICLE 28 – CHAPTER 110, SECTION 110 OF THE ACTS OF 1993, DISABLED VETERAN’S EXEMPTION RESIDENCY REQUIREMENT

Board of Assessors Chairman Liam Vesely moved in the words of the article below:

Move to see if the Town will vote pursuant to Chapter 110 Section 110 of the Acts of 1993 to accept the following paragraph inserted after Clause 22E Section 5 of Chapter 59 of the Massachusetts General Laws:

Notwithstanding the provisions of this section, in any city or town which accepts the provisions of this paragraph, said exemptions available under clauses twenty-second, twenty-second A, twenty-second B, twenty-second C, twenty-second D and twenty-second E may be granted to otherwise eligible persons who have resided in the commonwealth for one year prior to the date of filing for exemptions under the applicable clause.

Submitted by the Board of Assessors

(Majority vote required)

The motion was seconded.

Mr. Vesely explained the M.G.L. provides for real estate tax exemptions for disabled veterans who meet certain criteria. This article will reduce the residency requirement after service from five years to one year. He emphasized it provides tax relief for veterans and it impacts approximately only less than 1% of homeowners.

FINANCE COMMITTEE: Took no position on the article.

BOARD OF SELECTMEN: Unanimously supported the article.

Sudbury resident John Donovan, 26 Old Orchard Road, asked how the article impacts dependents and/or spouses of disabled veterans.

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Mr. Vesely stated the article does not change who qualifies.

The Moderator stated a majority vote is required to pass.

The Moderator declared the motion for Article 28 was UNANIMOUSLY VOTED.

ARTICLE 29 – COMMUNITY PRESERVATION FUND - TOWN-WIDE WALKWAYS

The Moderator introduced Community Preservation Committee (CPC) Chairman Christopher Morely, and he asked if the Committee is making a favorable recommendation on the nine CPA- related articles to be presented tonight, and Mr. Morely responded affirmatively.

Mr. Morely moved in the words of the article below with the sum of \$50,000 appropriated:

To see if the Town will vote to appropriate an amount not to exceed \$50,000 from the Community Preservation Act funds, as recommended by the Community Preservation Committee, for the purpose of constructing new walkways within the Town, such design and construction to be guided by the spirit and intent of the Town of Sudbury 2001 Master Plan, the February 2000 Report of the Walkway Committee, the July 2005 Sudbury Board of Selectmen directive regarding public works projects on Scenic Roads, and by recommendation of the Town of Sudbury Planning Board, the Director of Planning and Community Development, and the Director of the Department of Public Works; or act on anything relative thereto. All appropriations will be allocated to the Recreation category and funded from FY15 Revenue.

Submitted by the Community Preservation Committee

(Majority vote required)

The motion was seconded.

Mr. Morely presented highlights of the Community Preservation Act (CPA) program. He explained the State legislation established the Community Preservation Committees as super committees with elected and appointed members representing other boards/committees. Thus, the CPC is comprised in a manner unlike any other Town entity, and it benefits from a diverse group of volunteers, who are regularly involved in Town Affairs. The State statute also requires the members have experience in the four eligible CPA areas: community housing, open space, historic preservation and recreation. Mr. Morely summarized the funding received from the State, stating it appears the State budget will provide an additional \$500,000 to Sudbury above the anticipated matching funds, as it did last year from surplus funds.

Mr. Morely stated the CPC's intention this year was to build up its reserves, which have been significantly reduced in recent years by the purchases of large open space parcels, such as Nobscot Mountain and Pantry Brook Farm. He emphasized buying large parcels is expensive, but it is planned for, and it is a worthy goal, even though it results in a

reduction in savings. He exhibited a slide of information regarding CPA FY14 Committed Project Funds. He noted the Town requires large open spaces to be purchased with long-term bonding, with a full commitment to a lengthy public process, which is reaffirmed with a Town Meeting vote. Mr. Morely displayed a map reflecting the parcels left in Town which could be future considerations for CPA funds. He also stated the Town has received approximately \$900,000 in State grants committed to land preservation. Mr. Morely also exhibited a slide of information regarding Approved CPA Projects, noting the historic preservation and housing categories are required by the statute to be granted a minimum 10% of funding. However, he further noted the recreation category does not receive an automatic distribution each year. Mr. Morely stated CPA funds were used last year to restore the girls' softball field at the High School. He stated the Park and Recreation Commission is doing a great job planning and prioritizing the field, recreation, and sports needs of the Town, and it will continue to consider the CPA program for future funding assistance.

Mr. Morely provided a brief summary of the CPA-related articles to be presented tonight. In closing, he stated the CPA program is a great resource for the Town, and he is proud Sudbury has made good use of it throughout the years. He introduced Director of Public Works (DPW) I. William Place to present Article 29.

Mr. Place stated the walkway program has grown in popularity in recent years, and the Town receives inquiries from neighborhoods continuously throughout the year. He stated residents consider walkways a positive aspect of their quality of life in Sudbury. Mr. Place stated walkways were completed this past year on Willis, Raymond, Nobscot, North, Peakham and Old Framingham Roads. Dudley Road is currently in construction and Powder Mill Road is in the planning stage. Mr. Place stated the Town's 2000 Walkway Master Plan identified 13 additional miles of roads needing walkways. There are current petitions from residents on Pantry, Dutton, Marlboro and Powers Roads. He emphasized residents can file a petition at any time. He noted the requested funds are only for construction and not for maintenance of existing walkways, which is handled within the DPW operating budget. Mr. Place urged the Hall's support of the article.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Unanimously supported the article.

Sudbury resident Patricia Brown, 34 Whispering Pine Road, asked for confirmation that walkways are five feet wide and that they can be safely used by a wide variety of users.

Mr. Place stated five feet is the typical width for a walkway, and they can be used by a variety of users with the construction of a hard surface.

The Moderator stated the motion required a majority vote to pass.

The Moderator declared the motion for Article 29 was UNANIMOUSLY VOTED.

**ARTICLE 30 - COMMUNITY PRESERVATION FUND – SUDBURY HOUSE TRUST
ALLOCATION**

Sudbury Housing Trust (SHT) member Peter Crowe moved in the words of the article below with the sum of \$100,000 appropriated:

To see if the Town will vote to appropriate an amount not to exceed \$100,000 of Community Preservation Act Funds from FY15 Revenue, as recommended by the Community Preservation Committee, for the purpose of providing funds to the Sudbury Housing Trust in support of its efforts to provide for the preservation and creation of affordable housing, or act on anything relative thereto. All appropriations will be allocated to the Community Housing category and funded from FY15 Revenue.

Submitted by the Community Preservation Committee

(Majority vote required)

The motion was seconded.

Mr. Crowe provided background on the Trust, which was created in 2006 as an entity primarily focused on affordable home ownership opportunities. These projects contribute to the Town's 10% affordable housing inventory quota. Mr. Crowe stated that, in previous years, the average appropriation request at Town Meeting has been \$200,000 a year. However, this year, \$100,000 is requested because there are several housing-related CPA project recommendations being presented tonight. Mr. Crowe noted the SHT has nine trustees, who conduct public meetings monthly, and the meeting agendas and meeting minutes are on its website.

Mr. Crowe reviewed the SHT goals as preserving and creating affordable homeownership opportunities, helping senior citizens maintain their homes, and helping to fund other priority projects. He noted that, to date, the SHT has created nine units of permanent deed-restricted affordable housing and it has provided approximately \$65,000 to 26 recipients of their Small Grants, most of whom are senior citizens. In addition, the SHT has contributed funding to the Coolidge project and the 64 rental units at Landham Road. Mr. Crowe highlighted the successful partnership the SHT had with Habitat for Humanity, creating two well received units, and he stated it is hoped another project with the organization will be possible in the future. He also mentioned the Home Preservation Program which converts existing homes to affordable housing, noting six of these homes have been completed, and the seventh is in process. Mr. Crowe stated proposals are in process for the Maynard Road project for a three-unit development which was negotiated with the neighborhood. The SHT hopes to receive a bid that meets the financial economics of the project.

Mr. Crowe displayed a slide regarding SHT FY14 Projections, noting the SHT hopes to end the year with a balance of \$227,000. He also stated there are significant lottery fees collected by the Town as revenue to finance the SHT staffing needs. He stated additional financial information is on the SHT website, and he asked for the Hall's support of the article.

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FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

Sudbury resident Bryan Semple, 15 Revere Street, stated he does not understand why the SHT continues to want to do the Maynard Road development for what would be approximately a \$200,000 subsidy per unit. He does not believe this is an effective way to bring affordable housing to Sudbury. Mr. Semple believes that, at some point, the SHT must stop trying to be a developer. He stated he is reluctant to support tax dollars being spent on what he views as an ineffective manner of building affordable housing which does not impact in a meaningful way the Town's affordable housing unit coverage. Mr. Semple asked the Hall not to support the article until the SHT divests itself from the Maynard Road project.

Sudbury resident Patricia Brown, 34 Whispering Pine Road, asked for confirmation that two of the three units created at Maynard Road would count towards the Town's affordable housing quota and what percentage of the nine home ownership units created by the SHT counted towards the quota.

Director of Planning and Community Development Jody Kablack confirmed that two of the proposed three units at Maynard Road would count as affordable units under Chapter 40B and will be made available to households making 100% of the area median income (AMI), but she emphasized they have not been created yet. She also stated all nine home ownership units count 100% on the Town's subsidized affordable housing inventory.

The Moderator stated the motion requires a majority vote to pass.

The Moderator declared the motion for Article 30 was **VOTED BY WELL MORE THAN A MAJORITY.**

The Moderator announced it is after 10:30 p.m., and he asked for a motion to either continue tonight, which would require a two-thirds vote, or a motion to adjourn to tomorrow night, which would require a majority vote.

A motion was made to adjourn tonight's meeting until May 7, 2014, at 7:30 p.m. in the Lincoln-Sudbury Regional High School Auditorium. The motion was received, seconded and **VOTED.**

The meeting was adjourned at 10:39 p.m.

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TOWN MEETING

Pursuant to a Warrant issued by the Board of Selectmen and a quorum being present, the inhabitants of the Town of Sudbury qualified to vote in Town affairs reconvened in the Lincoln-Sudbury Regional High School (L-SRHS) Auditorium on Wednesday May 7, 2014, for the third and last session of the Annual Town Meeting. Myron Fox, the Moderator, called the meeting to order at 7:31 p.m.

The Moderator reviewed Meeting procedures. He also thanked Boy Scout Troop 63 scouts Liam Huston, Declan Forde, Colton Chung, and Parker Simon, who will serve as “runners” this evening.

The Moderator reminded the Hall of the Town’s custom to have all questions from the floor directed to him and to ask all their questions at once. He also reviewed Sudbury’s policy of allowing a question to be called, and that once it is called and seconded, it goes immediately to a two-thirds vote, and it is no longer subject to debate.

ARTICLE 31 - COMMUNITY PRESERVATION FUND – HISTORIC PROJECTS

Sudbury Historical Commission Vice-Chairman James Hill, moved in the words of the article below with the sum of \$162,500 appropriated:

To see if the Town will vote to appropriate an amount not to exceed \$162,500 from the Community Preservation Act funds, as recommended by the Community Preservation Committee, for the purpose of completing the following projects as proposed and recommended by the Sudbury Historical Commission: restoration of approximately 150 gravestones in Sudbury cemeteries and restoration and preservation of the historic war monuments in Sudbury, or act on anything relative thereto. All appropriations will be allocated to the Historic category and funded from Historic Reserves or FY15 Revenue.

Submitted by the Community Preservation Committee (Majority vote required)

The motion was seconded.

Mr. Hill stated the two projects proposed are for \$150,000 for historic cemetery preservation and \$12,500 for historic monument preservation. He explained the cemetery project will preserve and restore 150 or more gravestones in Sudbury’s seven cemeteries, during a multi-year project. Mr. Hill described some of the work done to date, and he displayed photographs of the work needing to be done. He introduced Sudbury resident Rachel Goodrich to describe the second project, noting the Sudbury Historical Commission greatly supports her project.

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Ms. Goodrich stated she has lived in Town 17 years, and for the past two she has researched Sudbury's war monuments. She stated the article proposes eight of the Town's ten memorials be restored and preserved to honor those who have served their country in the Armed Services. Ms. Goodrich believes the monuments are to be treasured and preserved for generations to come. She displayed slides of the monuments, explaining the work needed, including cleaning, repointing, fixing plaques and re-lettering, and some limited ironwork at the Wadsworth Memorial. Ms. Goodrich listed the several Town boards and committees she met with, noting all of them supported the project.

Mr. Hill thanked the residents for their support of historic projects in the past, and he noted which projects were completed in the past year. He also emphasized project budgets are carefully monitored and excess funds are returned to the CPA fund.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

Sudbury resident Richard Johnson, 38 Bent Road, asked for a status regarding reimbursement the Town was to receive from a cemetery vandalism incident a few years ago.

Mr. Hill stated the perpetrator, an indigent, was ordered by the court to pay the Town, but no monies have been received. He explained the process is overseen by the court.

Mr. Johnson asked what can be done to obtain these funds.

Mr. Hill stated the perpetrator had no income and the collection of any monies owed is handled first by the State and then passed on to the Town.

Mr. Johnson asked how long ago this was last followed up on.

Mr. Hill stated he contacted the Framingham Court on a few occasions, the last time being about a year ago.

The Moderator stated the motion requires a majority vote to pass.

The Moderator declared the motion for Article 31 was **VOTED BY WELL MORE THAN A MAJORITY.**

ARTICLE 32 - COMMUNITY PRESERVATION FUND – BRUCE FREEMAN RAIL TRAIL DESIGN

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Selectman Leonard Simon moved in the words of the article below with the sum of \$150,000 appropriated from Community Preservation Act funds from FY15 Revenue and the sum of \$27,684.65 to be transferred from Article 24 of the 2007 Annual Town Meeting (BFRT Base Map), and the sum of \$24,807.50 to be transferred from Article 27 of the 2009 Annual Town Meeting (BFRT Concept Plan):

To see if the Town will vote to appropriate an amount not to exceed \$150,000 of Community Preservation Act funds from FY15 Revenue, as recommended by the Community Preservation Committee, for the purpose of preparing the 25% design plan for the full 4.4 mile Bruce Freeman Rail Trail in Sudbury to MA DOT standards, and to redirect remaining funds in the amount of \$27,684.56 from Article 24 of the 2007 Annual Town Meeting (BFRT Base Map) and \$25,000 from Article 27 of the 2009 Annual Town Meeting (BFRT Concept Plan) to be used for this purpose, or act on anything relative thereto. All appropriations will be allocated to the Recreation category and funded from FY15 Revenue or unrestricted reserves.

Submitted by the Community Preservation Committee

(Majority vote required)

The motion was seconded.

Selectman Simon stated the Board of Selectmen in August 2013 voted as one of their goals to move forward with plans for the Bruce Freeman Rail Trail to be designed to Massachusetts Department of Transportation (DOT) standards. He noted tonight's vote is for design funds and not construction costs. Selectman Simon stated the goal of the 25% design is to ensure the project is constructible, it will help to determine project impacts on the environment and the right-of-way and it will help to determine construction costs. He emphasized the work proposed in this article is the initial design foundation work needed to be done for any trail which would eventually be built, whether it be a full-build out rail trail or a greenway.

Selectman Simon reviewed the estimated cost for the initial design of the trail from the border of the Concord/Sudbury line to the crossing of the Mass Central Trail area on Union Avenue near AAA Limousine Services as \$250,000. He stated \$58,700 has been donated by the Friends of the Bruce Freeman Rail Trail, and related unused CPA funds of \$52,492 would be used to fund the project, leaving a balance of \$138,808. The Selectmen have requested \$150,000 tonight to provide an additional financial cushion. Selectman Simon also emphasized the vote tonight would have no impact on the Town's tax rate or its debt service.

Selectman Simon stated the six towns to the north on the BFRT have all chosen to proceed with a Mass. DOT because the cost of construction is paid for 100% by State and Federal funds and he believes this type of construction is safer. He stated the timing for construction for a trail in Sudbury has been greatly accelerated and it has been suggested it could be as soon as 2016. Selectman Simon noted this project is a priority for the State's DOT. He displayed a slide of information regarding what would be included as construction costs if the Town were to build a trail to the similar high standards of Mass.

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DOT, which allows for access by emergency vehicles, which was estimated at approximately \$6 million. He further stated the Town could get this kind of high-quality amenity for approximately \$500,000 - \$600,000, if it constructs it to Mass. DOT standards. Selectman Simon displayed slides noting the Phase 1 trails completed in Chelmsford and Westford, the Usability and Accessibility for all type of users, and the Phase 2 trails where construction will begin in Acton and Concord. He reiterated all trail projects are a DOT priority, and thus he believes there is currently a positive funding environment.

The Moderator asked how much longer Selectman Simon needed for his presentation, since his allotted time had elapsed.

The Moderator asked the Hall for a vote to allow Selectman Simon four to five minutes to finish his presentation, and it was VOTED.

Selectman Simon displayed a map showing where the BRFT would be in Sudbury. He listed several groups who support the article, including Sudbury's Council on Aging, the Commission for Disabilities, the Park and Recreation Commission, the Community Preservation Committee and the Sierra Club. Selectman Simon further stated the project has strong political support with State Senators and State representatives, and he believes it can become a reality in Sudbury with support from residents. He stated he and other Town officials met a few weeks ago with Mass. DOT Division 3 representatives in Worcester, who confirmed the project has been accelerated as a priority in the State's Transportation Improvement Plan (TIP) process.

Selectman Simon stated the 25% design is the next necessary step to get the technical details needed to determine the impacts and parameters for trail construction. He stated a paved surface is the most economical regarding maintenance, for which Chapter 90 Highway funds could be used in the future for repaving, and that it provides the best access for emergency public safety vehicles. He stated the DOT does not give away rails once they are removed, but it stockpiles them for other purposes. Selectman Simon stated this is a project which will benefit all of Sudbury's residents, it is an economical request, and he asked for the Hall's support.

FINANCE COMMITTEE: Member William Kneeland stated the Committee does not support the article based on a split vote of two in favor, five opposed, and two members absent.

Sudbury resident Andrew Sullivan, 28 French Road, moved to amend the article to add the words "including a greenway design" after the words "MA DOT standards" and after the words "on anything relative thereto."

The motion was seconded.

Mr. Sullivan stated he believes most people in Town want a rail trail, but he believes the greenway option has been under-investigated. He believes a greenway option would

jump-start this project faster, which would allow residents to use it sooner, because he believes a Mass. DOT design will require more time to build.

Mr. Sullivan displayed photographs of a greenway in Danvers, which has a ten-foot wide rolled stone dust surface, which is American with Disabilities Act (ADA) compliant. He explained that the cost to construct a greenway is lower and it could be built by 2016, whereas, he believes a Mass. DOT design could take five to six years to construct. Mr. Sullivan also stated a greenway could be comfortably built according to the Town's wetlands' laws and Sudbury would maintain control of the construction of the project versus being under DOT control. He explained briefly how Iron Horse Preservation Society can do its work at virtually no cost. He also stated Beta Environmental Engineering has estimated the cost at \$300,000 to develop a greenway compared to the estimated \$500,000 for a full Mass. DOT design.

Mr. Sullivan opined that a Mass. DOT project is similar to building a road, which can cost approximately \$1.2 million per mile. He displayed a slide reflecting a timetable of 2019 for a full-build Mass. DOT rail trail.

The Moderator asked how much longer Mr. Sullivan needed for his presentation, since his allotted time had elapsed.

The Moderator asked the Hall for a vote to allow Mr. Sullivan an additional two minutes to finish his presentation, and it was VOTED.

Mr. Sullivan stated he believes it does not make strategic sense to pursue a Mass. DOT design as a first step in the process. He stated a greenway would have less impact on Sudbury environmentally and it would have a pervious surface, which would require less stormwater management. Mr. Sullivan stated the Mass. DOT will not take into consideration the Town's wetlands and stormwater standards. He believes it is common sense to pursue a low-cost, near-term option to convert Sudbury's rail trail and work towards a more complex version at a later time.

Mr. Sullivan urged the Hall to move on a greenway project which could be enjoyed by citizens in two years.

The Moderator stated that State law requires the Community Preservation Committee (CPC) to provide a recommendation regarding the amendment.

CPC Chairman Christopher Morely, stated that, unfortunately, the CPC was not presented with a proposal regarding this information. However, once it became aware of this perspective, the CPC did discuss it at its last meeting, and decided it could not support the amendment at this time on the floor of Town Meeting, without doing its usual due diligence through its normal process.

Town Counsel Paul Kenny opined that, according to the State statute, the lack of an affirmative recommendation from the CPC, prevents the amendment from going forward.

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Sudbury resident Peter Cramer, 40 Singletary Lane, asked the reasons for the Finance Committee's split vote.

Finance Committee Chair Douglas Kohen stated that he and four other Committee members voted against the article believing a lot more study and information is needed.

Finance Committee member Joan Carlton reported for the minority two members who supported the article, stating it provides a long-term good for the Town. She noted it is only funding for a design study, which will provide useful information.

Sudbury resident Kevin Matthews, 137 Haynes Road, begged the CPC to reconsider a recommendation for the amended language offered by Mr. Sullivan. Mr. Matthews believes the language for more options would help everyone fully explore a consensus over time for the best solution for the Town versus having only one plan to consider which is brought forth as part of a political agenda. He does not believe a divisive process is beneficial, and he does not think it is appropriate to exclude a viable alternative option because of a technicality.

The Moderator stated the discussion can only be about the main motion.

Sudbury resident John Seeger, 26 Whispering Pine Road, stated that, as a voter, he does not recall having had the opportunity to vote on which type of trail he would prefer. He asked the following questions: 1) Is there any evidence to back-up the safety claims made for pavement versus stone dust? 2) Is there evidence that the Federal and State funding support will exist when it is needed? 3) Would completion of a greenway help with a later DOT design?

Selectman Simon stated there were several votes taken two years ago about the rail trail at Town Meeting and at the Town Election, and voters supported it by more than 60%. He stated a vote was taken regarding whether to accept the gift from the Friends of the BERT for a design to Mass. DOT standards, which also passed. Selectman Simon stated he has ridden a bike on stone dust, and he found conditions deteriorate over time, resulting in trail ruts and overgrown brush. He cautioned that, although a pavement surface is being recommended, no one wants it to be a speedway. As for funding, Selectman Simon stated the funding climate is currently favorable, but there is never any guarantee for any type of project that monies will always be available.

The Moderator asked the Hall for a vote as to whether a non-Sudbury resident, representing Iron Horse, could address the Hall, which was VOTED.

President of Iron Horse, Joe Hattrup, stated his company has completed work on 30 miles in the State. He stated the railways are removed at no cost, which can jump-start the process. Mr. Hattrick stated the local environmental procedures and requirements are followed, which saves money and accelerates the process.

Council on Aging Chairman John Ryan, 155 Ford Road, stated the Council voted in favor of the article as proposed because it believes it is a safer option for senior citizens who

want to recreate on a stable surface. He believes a greenway surface can become rutted over time.

Sudbury resident Patricia Brown, 34 Whispering Pine Road, clarified that when she spoke on behalf of the rail trail article in 2012, she was not asked to speak in favor of a greenway because the Rail Trail Conversion Advisory Committee (RTCAC) had never discussed or considered it. Ms. Brown further noted five of the RTCAC members were also Friends of the BFRF members, and a greenway option never came up in discussion. She further stated that, in 2011, the Friends of the BFRF supported an Iron Horse-related grant article for Westford as a first step, and it was not viewed as precluding proceeding at another time with the DOT.

Sudbury resident Robert Armour, 21 Brookside Farm Lane, believes either option would be a benefit for the Town. He suggested that it makes sense to move ahead with the Friends of the BFRF proposal to be consistent with what other Towns are doing. He also asked if a greenway could be fast-tracked for the east-west rail trail.

Selectman Simon stated the east-west rail trail is also referred to as the Mass. Central rail trail.

Sudbury resident Mark Kablack, 46 Poplar Street, stated the question posed is not germane to the article under discussion, and the Moderator concurred.

The Moderator acknowledged a motion to call the question, which was seconded, noting 12 more people wished to speak, and stated it was VOTED BY MORE THAN TWO-THIRDS.

The Moderator declared the motion for Article 32 was PASSED BY MORE THAN A MAJORITY.

ARTICLE 33 – COMMUNITY PRESERVATION FUND – MELONE PROPERTY ENGINEERING

Board of Selectmen Vice-Chairman Charles Woodard moved in the words of the article below with the sum of \$150,000 appropriated:

To see if the Town will vote to appropriate an amount not to exceed \$150,000 of Community Preservation Act funds from FY15 Revenue, as recommended by the Community Preservation Committee, to complete a Master Plan for the Melone property for development of rental housing which counts towards the Town's 10% affordable housing goal, as well as complementary and/or accessory open space and recreation uses, or act on anything relative thereto. All appropriations will be allocated to the Community Housing category and funded from FY15 Revenue.

Submitted by the Community Preservation Committee

(Majority vote required)

The **motion** was seconded.

Selectman Woodard displayed a map showing the property location on Route 117. He stated that, in November 2013, the Board of Selectmen voted regarding one of its goals to investigate development of rental affordable housing on the Melone property to make progress on the Town's 10% State obligation for affordable housing. Selectmen Woodard emphasized that, until the Town meets its 10% quota, it will have difficulty prohibiting unsuitable developments in Town. He stated this property provides a unique opportunity to meet this 10% requirement, while also controlling the location, style, size and occupancy of the development. Selectman Woodard further explained the proposal to build predominantly age-restricted (over age 55) rental units, and/or a continuing care retirement community is a possibility, or another mix of residential housing which would have a low number of children as inhabitants, which would keep the development budget positive.

Selectman Woodard stated some studies have been conducted previously on the property. He referred to the Koff Study, completed in September 2012, which provided a summary of land valuations for potential uses of the property. Selectman Woodard stated the next steps include, forming an advisory committee to study the property in relation to rental housing, and hiring a consultant with experience in private development. The process is anticipated to take three years, and it would help to identify development constraints and wastewater management issues. The proposal would include review of three development scenarios in 2015, regarding several issues such as use, traffic, water and wastewater, and preparation of a market analysis. In 2016 and 2017, the focus would be on disposition of the property, and a Town Meeting vote would be required for permitting and construction.

Selectman Woodard stated that, if 250 rental units can be built on the property, the Town could reach its 10% quota and be in a much better position than it is now. He noted the number of units needed is subject to change, particularly after 2020, when the census is re-calculated. He reviewed key parameters which would be established for the development, including that it be privately-owned and operated, that it meets the Town's Chapter 40B 10% goal, that it has minimum impact on the schools and has a positive on-going budget impact. Selectman Woodard stated that, if the article fails tonight, then the Town will need to determine what the public wants to do with the property, but the Town will never get to the point of being able to control the development and what it looks like. This article gives the Town this opportunity on the Melone property, and he stated the Board of Selectmen urges the Hall's support.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

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Selectman Robert Haarde, 37 Belcher Drive, stated that he believes a big part of this article promises a public process to determine the end result for the use of this property. However, he believes that, as soon as any discussion was broached regarding considering options other than housing, the conversation would change or be stifled. Selectman Haarde stated there are many other possible recreational and open space uses for the property that have not been publicly and adequately discussed. Instead, he stated these conversations are happening on Facebook and in other forums. Selectman Haarde believes discussion of the use of this property is worthy of a public process sponsored by Town officials. He believes this article was conceived without public discussions, with the idea being generated just a few months ago.

Selectman Haarde stated his biggest problem with the article is that he believes it is being marketed as the salvation to the Town's Chapter 40B problems, but he believes the language falls short of guaranteeing the 10% goal is reached. He believes in Sudbury, some people think there is nothing that can be done to fight Chapter 40B, but he does not think this is the case. Selectman Haarde stated he worked with Selectman O'Brien to revise the language to improve the article, and he believes their edits made the article better. However, when he next saw the article, the revisions had not been incorporated. He believes the article falls short of solving Sudbury's Chapter 40B problem, and he believes the Town needs to redefine what a public process means. Selectman Haarde believes decisions happen late at night, on agendas noted as miscellaneous items that have no times assigned to them. He also believes ad hoc committees are often staffed with Town insiders. Selectman Haarde believes a real public process is needed in Town, which invites everyone to be part of the process, and gives everyone a say in what happens to this property.

Selectman Haarde stated he has only recently learned of conflicting opinions regarding contamination on the site. Thus, he is not comfortable spending money on a project, which could become a liability disaster for the Town. Selectman Haarde stated the Town needs to be sure it is not putting people in danger. He also mentioned conditions change with developers and they could even become bankrupt, as experienced at Northwoods. He stated anything can be litigated, and he believes the Town needs to be cautious. Selectman Haarde stated it could be enticing for the Town to sell the property for \$6-8 million, but he believes a risk analysis would first need to be performed to ensure a future treasure is not being forsaken for future generations to enjoy. He mentioned that, if 200 units are built and conditions change in the future to make them not age-restricted, then it is possible the units could potentially add another 200 children to the School systems, at an estimated cost of \$3 million per year. Selectman Haarde stated it is a terrible situation when this occurs to the Town because of the actions of a disinterested developer. However, he further stated that it would be a worst situation if the Town inadvertently did this to itself. Selectman Haarde stated the Town needs to be absolutely sure of its plan.

The Moderator asked the Hall for a vote to allow Selectman Haarde another minute to finish his presentation, and it was VOTED.

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Selectman Haarde stated Selectman Woodard called him yesterday regarding the property, and he appreciates the work Selectman Woodard has done to bring this article forward. However, as good as the conversation was, Selectman Haarde does not believe the fate of this property should be determined in a phone call or on Facebook. He reiterated the future of this property should be made by everyone and every consideration should be discussed. Selectman Haarde urged for defeat of the article, which he believes has been presented prematurely, and he does not believe taxpayer money should be spent with so many unanswered questions and so many unheard voices, or spent for housing on a site where there could be contamination issues.

The Moderator acknowledged a motion to call the question, but he stated he would not entertain a vote because there had not been sufficient discussion.

Sudbury resident Jennifer Clarke, 30 Barnett Road, referred to the Koff report which had stated that there was some concern that the area was saturated for age-restricted housing. Ms. Clark stated every town would like to pursue a proposal like this, but she believes it does not work because the senior citizens do not want this type of housing. She does not see how this article is beneficial to Sudbury, and she stated a development on this site will make an already difficult traffic situation on Route 127 at rush hours even worse.

Sudbury resident Kirsten Roopenian, 45 Harness Lane, stated her experience has been that Town officials and board/committee volunteers take their work seriously in Sudbury, and they work for no compensation to present the community with what they believe to be the best options, with nothing to be gained or lost personally from the positions presented. Ms. Roopenian does not believe meetings should be hijacked to discuss individual anger about a situation or about people one may happen not to like. She believes the Town does not want Chapter 40B problems, and some do not want affordable housing. However, if the Town does not have a plan, the Chapter 40B developments will come and just be somewhere else instead of on the Melone property. Ms. Roopenian believes the Town has to start somewhere, and this proposal starts with Melone. She cautioned the Hall, that it gets what it gets dependent on its vote. Ms. Roopenian further stated she sees no evidence of nefarious activity going on regarding Town decision-making. She reiterated the Town has to start somewhere to address the Chapter 40B issue, and this article does this.

Selectman Woodard stated the development of this article was not an “underground” process, noting there was a lot of discussion about this property at the time of and preceding the Town Election, and it was discussed at three Board of Selectmen meetings. He reiterated the goal is to reach the Town’s 10% affordable housing goal. Selectman Woodard stated the hazardous contamination issues were located on the Unisys property, and part of this study would be to confirm what has occurred. He also noted affordable units do stay affordable and the deed restrictions do not expire. Selectman Woodard respectfully disagreed that there has been a lack of opportunities for public input, repeating it was discussed at three Selectmen’s meetings, and noting that it is being

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discussed tonight, and there will be a future public process with a return to a future Town Meeting.

Sudbury resident Jacqueline Kilroy, 3 Dakin Road, asked if parking and the environmental causes have been studied since 25 years ago.

The Moderator acknowledged the question was called and it was seconded, noting 10-12 more people wished to speak, and stated that the required two-thirds vote was not received.

Sudbury resident Daniel DePompei, 35 Haynes Road, asked if Chapter 40B expires. He also questioned that the article does not speak to potential zoning changes which might be needed.

Selectman Woodard stated that, after reviewing the three possible scenarios which would be presented, if zoning changes are needed, then they would be presented at a future Town Meeting. He also stated Chapter 40B deed restrictions are in perpetuity.

Sudbury resident Scott Sawin, 52 Puffer Lane, asked if the votes by the Selectmen and Finance Committee were unanimous, and if not, why not. He also asked why Sudbury thinks it is helpless in Chapter 40B situations, noting other towns push back.

The Finance Committee stated it unanimously supported the article.

The Board of Selectmen stated they supported the article with a vote of 4-1, with Selectman Haarde voting in opposition.

Selectman Woodard stated that, if a Chapter 40B developer wants to bypass the Town, they can, and it becomes a one project fight at a time. He stated his opinion is that these situations will become uglier than they already are over time.

An unidentified woman made a point of order.

The Moderator stated the point of order made was not a proper one.

Sudbury resident Stephen Tripoli, 31 Marlboro Road, asked Selectman Woodard to address the previous comment made regarding a potential market saturation. He also asked Selectman Haarde to expand on what he believes is the hidden agenda to which he referred earlier.

Selectman Haarde stated he wished the language he and Selectman O'Brien had drafted had remained in the article because he believes it better reflected the intent of the article. He also stated he believes the hidden agenda is to build housing, but not to achieve the 10% goal.

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Selectman Woodard stated an up-to-date market evaluation will be done when the three possible scenarios are presented.

Sudbury resident Rami Alwan, 119 Pantry Road, stated he attended the 2012 Selectmen's meeting when the potential use report was presented. He recalls it being stated that once the Town sells the property to a developer, the developer does not necessarily have to follow through with the intended project. Mr. Alwan asked how the developer can be bound to comply with the Town's vision.

Selectman Woodard stated the project would not proceed unless the developer was bound by the Town with an iron-clad agreement to only build what the Town wants.

Sudbury resident Joanne Lynch, 201 Pratt's Mill Road, expressed concern regarding Tier 1A disposal sites in the State, where the developer can disregard zoning. She stated it is possible the State DEP (Department of Environmental Protection) will require a Phase 2 or Phase 3 Site Assessment and a Risk Assessment for future residents. Ms. Lynch believes the proposed project poses a huge potential for liability concerns for the Town. She stated she is an environmental engineer, who believes there is too much uncertainty to ever recommend this type of site for a residential use. Ms. Lynch asked if the Town has factored into the project the costs of these potential other DEP-mandated assessments. She stated she called Mass. DEP and explained the proposal, and a DEP employee concurred that it might not be the best use of the Town's money because of the possibility of future environmental investigation which may be required.

Selectman Woodard stated the Town is not hearing this cautionary perspective from ERM, the company which monitors the site. He stated the ground is not contaminated, but rather the issues were with the water under the ground. Selectman Woodard emphasized that, if an investigation and study turns up information of concern, the Town would stop its process, but first a risk analysis would be performed.

Sudbury resident Susan Carboni, 68 King Phillip Road, asked for identification of the contaminant in the ground water.

Sudbury resident Christopher Morely, 321 Old Lancaster Road, stated he believes it was a due to the improper disposal of cleaning solvents. He stated it flows to one of the Town wells, which has been appropriately treated, noting residents can observe the working air stripper located next to the well.

Sudbury resident Mara Huston, 578 Peakham Road, stated she agrees the Town needs a Chapter 40B plan. She noted the article references potential other uses, and she asked how much they will be considered.

Selectman Woodard stated that, after the 40B goal is achieved, it would be determined if there is sufficient space left for other purposes. He stated the property is located in both Concord and Sudbury and that the affordable housing units would all be built in Sudbury, but the plan for the entire property might include trade-offs.

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The Moderator acknowledged a **motion** to call the question, which was seconded, noting 10 more people wished to speak. The motion did not receive the required two-thirds vote to pass.

Finance Committee Member Tammie Dufault, 84 Silver Hill Road, stated the Committee was not advised by the CPC of any contaminated water.

Sudbury resident Steven Swanger, 14 Bent Brook Road, supported the article, stating there has been a long-history of discussions regarding affordable housing on this parcel. Thus, he does not believe this is a “dark of the night” proposal. Mr. Swanger believes the article is proposing a rational process, and he hopes it will ultimately be a community with housing and possibly some retail and recreation.

Sudbury resident Timothy Coyne, 24 Taylor Road, **moved** to indefinitely postpone the article.

The **motion** was seconded.

Mr. Coyne stated he is encouraged by the Selectmen’s proposal, but he has concerns regarding a concentration of certain types of housing which does not provide diversity. He is also concerned about the money coming from the CPA. This proposal seems to be isolating for some people, and he feels postponement would allow time for no one to feel left out of the process.

Sudbury resident, Thomas Powers, 201 Union Avenue, supported Mr. Coyne’s motion. Mr. Powers believes the words of the article are benign and beneficial to the Town. However, Mr. Powers stated he is disturbed by some of the specificity provided in tonight’s presentation and the design goals. He believes it is reasonable to discuss options for the land, but he does not want to vote \$150,000 to do a study for disparate recommendations. He believes the postponement will allow the Selectmen to develop a more inclusive process of managing the Chapter 40B issue.

Sudbury resident Mary Katherine Jacob, 328 Old Lancaster Road, stated that, if the article is indefinitely postponed, she believes the Town will give up the chance to learn what is possible with the parcel.

Selectman Woodard stated spending the money is intended to find out what to do with the property and it will include a public process.

The Moderator stated the motion to indefinitely postpone the article requires a majority vote to pass.

The **motion** to INDEFINTELY POSTPONE was **DEFEATED**.

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The Moderator stated a motion had been made to call the question and it was seconded. He stated five more people wished to speak.

Sudbury resident Carole Wolfe, 637 Concord Road, made a point of order asking if CPA funds could be used for other purposes such as retail.

The Moderator stated this is not a proper point of order.

The call of the question was VOTED AND RECEIVED THE REQUIRED TWO-THIRDS.

The Moderator declared the main motion for Article 33 was VOTED BY MORE THAN A MAJORITY.

ARTICLE 34 – COMMUNITY PRESERVATION FUND – SHA PRESERVATION PROJECT

Sudbury Housing Authority member Kaffee Kang, 96 Old Garrison Road, moved in the words of the article below with the sum of \$200,000 appropriated:

To see if the Town will vote to appropriate an amount not to exceed \$200,000 of Community Preservation Act funds from FY15 Revenue, as recommended by the Community Preservation Committee, for the purpose of replacing the ceramic tile tub surrounds in 62 units of housing at Musketaquid Village which is necessary to preserve the structural integrity of the building, or act on anything relative thereto. All appropriations will be allocated to the Community Housing category and funded from FY15 Revenue.

Submitted by the Community Preservation Committee (Majority vote required)

The motion was seconded.

Ms. Kang presented slides of Musketaquid Village and described it as 64 units of senior rental housing, which all count towards the Town's affordable housing inventory. She explained the development is 38 years old and has aging infrastructure. Ms. Kang stated water damage which has resulted in exterior envelope failures and rotted wall framing and sheathing has been discovered in two units, and it is expected all the units will have similar problems. She emphasized the request is not for an aesthetic renovation because the tub surrounds are on exterior walls which are load bearing. Ms. Kang also emphasized the scope of work is preservation and not maintenance. She noted there is a possibility for minimal funding from the State in July in the range of \$10-12,000. Ms. Kang urged for the Hall's support.

FINANCE COMMITTEE: Supported the article.

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BOARD OF SELECTMEN: Supported the article.

Sudbury resident Richard Johnson, 38 Bent Road asked if CPA funds can be used for what he believes are capital improvements.

Ms. Kang stated that many different sources have interpreted that this is CPA eligible because it is for preservation of an existing building.

CPC Chair Christopher Morely stated many agencies have been consulted and they have advised it is CPA eligible.

The Moderator stated the motion requires a majority vote to pass.

The Moderator declared the motion for Article 34 was UNANIMOUSLY VOTED.

**ARTICLE 35 – COMMUNITY PRESERVATION FUND – AMEND ARTICLE 43 OF
THE 2006 ANNUAL TOWN MEETING, SUDBURY HOUSING AUTHORITY UNIT
BUY-DOWN**

CPC Chairman Christopher Morely moved in the words of the article below:

To see if the Town will vote to amend Article 43 of the 2006 Annual Town Meeting by removing the deadline for completion of the project, as recommended by the Community Preservation Committee, or act on anything relative thereto.

Submitted by the Community Preservation Committee (Majority vote required)

The motion was seconded.

Mr. Morely explained the article proposes to eliminate a June 30, 2014 deadline for an appropriation voted in 2006, so that the funds can still be used for their intended purpose. The 2006 article had been proposed with a sunset clause, which was typical at one time, but have since been determined to be problematic and unnecessary. Mr. Morely stated the CPC recommends support of the article so that the funds may be expended in the future.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

The Moderator stated the motion required a majority vote to pass.

The Moderator declared the motion for Article 35 was UNANIMOUSLY VOTED.

ARTICLE 36 - COMMUNITY PRESERVATION FUND – REVERSION OF FUNDS

CPC Chairman Christopher Morely *moved* in the words of the article below except change 2008 ATM Article 34 Nobscot Preservation Phase 2 to \$3,224.83 and the total to \$54,663.40:

To see if the Town will vote to return the unused balances from prior article authorizations voted at prior Town Meetings, which projects have been completed, or otherwise, into the CPA unrestricted reserves account:

<i>2006 ATM Article 41 Hearse House Relocation and Restoration</i>	<i>\$ 2,213.57</i>
<i>2008 ATM Article 27 Hosmer Painting Appraisal</i>	<i>\$ 2,800.00</i>
<i>2008 ATM Article 34 Nobscot Preservation Phase 2</i>	<i>\$11,699.93</i>
<i>2009 ATM Article 22 Land Preservation, 79 Lincoln Lane</i>	<i>\$25,000.00</i>
<i>2009 ATM Article 25 Historic Preservation Projects</i>	<i>\$ 390.00</i>
<i>2010 ATM Article 30 Tomb Door Restoration</i>	<i><u>\$21,125.00</u></i>
	<i>\$63,228.50</i>

Submitted by the Community Preservation Committee (Majority vote required)

The **motion** was seconded.

Mr. Morely explained that, each year, the CPC allocates funds to their rightful accounts. He stated unused funds from several projects will be returned to the CPA unrestricted reserve fund account. Mr. Morely stated these projects have been completed, but not all of the appropriated funds were expended.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

The Moderator stated the motion required a majority vote to pass.

The Moderator declared the **motion** for Article 36 was **UNANIMOUSLY VOTED.**

ARTICLE 37 - COMMUNITY PRESERVATION FUND – GENERAL BUDGET AND APPROPRIATIONS

CPC Chairman Christopher Morely *moved* in the amended words below:

Move to appropriate the sums as recommended by the Community Preservation Committee, in the following Community Preservation budget for FY15 Community Preservation Surtaxes:

\$80,000 Administrative and Operating Cost

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\$1,217,635 Debt Service

And further to reserve the following funds:

\$115,408 for Historic Reserves

Submitted by the Community Preservation Committee (Majority vote required)

The motion was seconded.

Mr. Morely explained that, each year, the CPC allocates funds to their rightful accounts. The CPA allows for up to 5% of annual revenues to be used for Administrative Costs, but the CPC has historically not budgeted the full amount allowed. He also stated the full minimum 10% allocation for the historic category was not spent, and the balance will be set aside. Mr. Morely thanked the residents for their support of CPA program in the past, and he thanked all the volunteers and Town staff who work to support the CPC and its projects throughout the year.

FINANCE COMMITTEE: Supported the article.

BOARD OF SELECTMEN: Supported the article.

Sudbury resident Patricia Brown, 34 Whispering Pine Road, asked if the Administrative costs pay for Sudbury's assessment for the Regional Housing Services Office.

Mr. Morely stated it does.

The Moderator stated the motion required a majority vote to pass.

The Moderator declared the motion for Article 37 was UNANIMOUSLY VOTED.

ARTICLE 38 – AMEND ZONING BYLAW, ARTICLE IX - MEDICAL MARIJUANA TREATMENT CENTERS

The Moderator recognized Planning Board member Pat Brown who moved in the words of the article below:

To see if the Town will vote to amend Article IX (the Zoning Bylaw), as follows:

A. To amend the Zoning Bylaw by repealing the “Section 8000. Temporary Moratorium on Medical Marijuana Treatment Centers” adopted at the 2013 Annual Town Meeting.

B. Amend Zoning Bylaw Section 7000, Definitions, to add the following new definition:

“Medical Marijuana Treatment Center” shall mean a “not-for-profit entity, as defined by Massachusetts law only, registered by the MA Department of Public Health, that acquires, cultivates, possesses, processes (including development of related products such as food, tinctures, aerosols, oils or ointments), transfers, transports, sells, distributes, dispenses, or administers marijuana, products containing marijuana, related supplies, or educational materials to qualifying patients or their personal caregivers.”

C. Amend the Zoning Bylaw Section 2230, Table of Principal Use Regulations as follows:

Add a new use in C. Commercial, Medical Marijuana Treatment Center, which is allowed in the following zoning districts

Principal Use	A-Res	C-Res	WI	BD	LBD	VBD	ID	LID	IP	RD
Medical Marijuana Treatment Center	N	N	N	N	N	N	SP*	SP*	N	N

*Medical Marijuana Treatment Centers shall only be allowed in ID-2, ID-4, ID-6 and LID-1.

D. Amend the Zoning Bylaw by adding the following new section 4600, Medical Marijuana Treatment Centers:

4600. Medical Marijuana Treatment Centers.

4610. Purpose: To provide for the placement of Medical Marijuana Treatment Centers, in accordance with the Humanitarian Medical Use of Marijuana Act, G.L. c.94C, App. §1-1, et seq., in locations suitable for lawful medical marijuana facilities and to minimize adverse impacts of Medical Marijuana Treatment Centers on adjacent properties, residential neighborhoods, schools, playgrounds and other locations where minors congregate by regulating the siting, design, placement, security, and removal of Medical Marijuana Treatment Centers.

4620. General Regulations: Medical Marijuana Treatment Centers may be permitted in the Industrial District 2 (ID-2), Industrial District 4 (ID-4), Industrial District 6 (ID-6) and Limited Industrial District 1 (LID-1) pursuant to a Special Permit issued by the Planning Board.

4621. Location: Medical Marijuana Treatment Centers may not be located within 500 feet of the following protected uses which are lawfully existing at the time of application for a Special Permit under this section 4600:

- a. schools, including a public or private elementary, vocational, or secondary school or a public or private college, junior college, or university;
- b. licensed child care facilities;

- c. public libraries;
- d. public playgrounds and public parks;
- e. public or private youth centers, recreational fields or recreational facilities;
- f. public swimming pools; or
- g. similar facilities which provide services exclusively or predominantly to minors (dance studio, tutoring establishments, etc.), but not including restaurants, retail establishments or other commercial uses which are frequented by the general public, as identified by the Planning Board.

4622. The distance under this section is measured in a straight line from the nearest point of the property line of the protected uses identified in this section to the nearest point of the property line of the proposed Medical Marijuana Treatment Center.

4623. Location waiver: The distance requirement may be reduced by up to twenty-five percent (25%), but only if:

- a. The applicant demonstrates that the Medical Marijuana Treatment Center would otherwise be effectively prohibited within the municipality;
- b. The applicant demonstrates that the Medical Marijuana Treatment Center will employ adequate security measures to prevent diversion of medical marijuana to minors who are not qualifying patients pursuant to 105 CMR 725.004.

4624. Other restrictions:

- a. No Medical Marijuana Treatment Center may remain open for business past 9:00 P.M.
- b. There shall be no use of products or sampling of products at a Medical Marijuana Treatment Center.
- c. No marijuana or marijuana-based product shall be made, sold, grown or cultivated, interior or exterior, of a residential dwelling unit. Sale, processing, growing and related cultivation activities shall occur only in districts as permitted in this Bylaw, except as allowed under Massachusetts law.

4630. Procedure:

4631. Application: In submitting an application to the Planning Board, the applicant shall include:

- a. A copy of its registration as a Medical Marijuana Treatment Center from the Massachusetts Department of Public Health (DPH);
- b. Detailed floor plan of the premises of the proposed Medical Marijuana Treatment

Center that identifies the square footage available and describes the functional areas of the Medical Marijuana Treatment Center, including areas for cultivating, any preparation or processing of products and retail sales area;

- c. Detailed site plans that include the following information:
 - (1) Compliance with the requirements for parking and loading spaces calculated separately for each area of use identified in the floor plans
 - (2) Compliance with all dimensional requirements of section 2600, and all other provisions of this Bylaw;
 - (3) Design and appearance of proposed buildings, structures, signs, screening and landscaping; and
 - (4) Compliance with the Special Permit Criteria set forth in section 6220 of the Zoning Bylaw.
- d. A description of the security measures, including employee security policies, approved by DPH for the Medical Marijuana Treatment Center;
- e. A copy of the emergency procedures approved by DPH for the Medical Marijuana Treatment Center;
- f. A copy of the policies and procedures for patient or personal caregiver home-delivery approved by DPH for the Medical Marijuana Treatment Center;
- g. A copy of the policies and procedures for the transfer, acquisition, or sale of marijuana between Medical Marijuana Treatment Centers approved by DPH;
- h. A copy of proposed waste disposal procedures; and
- i. A description of any waivers from DPH regulations issued for the Medical Marijuana Treatment Center.

4632. The Planning Board shall refer copies of the application to the Board of Selectmen, Town Counsel, Building Department, Fire Department, Police Department, Board of Health, Conservation Commission, Town Engineer and any other boards, departments or committees as it may deem necessary or appropriate. The boards/departments shall review the application and shall submit their written recommendations. Failure to make recommendations within 35 days of referral of the application shall be deemed lack of opposition.

4633. After notice and public hearing and consideration of application materials, consultant reviews, public comments, and the recommendations of other town boards and departments, the Planning Board may act upon such a permit.

4640. Special Permit Conditions on Medical Marijuana Treatment Centers: The Planning Board shall impose conditions reasonably appropriate to improve site design, traffic

flow, protect ground and surface water quality, air quality, and significant environmental resources, ensure public safety and otherwise serve the purpose of this section. In addition to any specific conditions applicable to the applicant's Medical Marijuana Treatment Center, the Planning Board shall include the following conditions in any special permit granted under this Bylaw:

4641. Hours of Operation, including dispatch of home deliveries;

4642. The permit holder shall file a copy of any Incident Report required under 105 CMR 725.110(F) with the Zoning Enforcement Officer and the Sudbury Police Department within 24 hours of creation by the Medical Marijuana Treatment Center. Such reports may be redacted as necessary to comply with any applicable state or federal laws and regulations;

4643. The permit holder shall file a copy of any summary cease and desist order, cease and desist order, quarantine order, summary suspension order, order limiting sales, notice of a hearing, or final action issued by DPH or the Division of Administrative Law Appeals, as applicable, regarding the Medical Marijuana Treatment Center with the Zoning Enforcement Officer and Sudbury Police Department within 48 hours of receipt by the Medical Marijuana Treatment Center.

4644. The permit holder shall provide to the Zoning Enforcement Officer and Sudbury Police Department, the name, telephone number and electronic mail address of a contact person in the event that such person needs to be contacted after regular business hours to address an urgent issue. Such contact information shall be kept updated by the permit holder.

4645. The special permit shall terminate within five years of its issuance. If the permit holder wishes to renew the special permit, an application to renew the special permit must be submitted at least 120 days prior to the expiration of the special permit.

4646. The special permit shall be limited to the current applicant and shall lapse if the permit holder ceases operating the Medical Marijuana Treatment Center.

4647. The special permit shall lapse upon the expiration or termination of the applicant's registration by DPH.

4648. The permit holder shall notify the Zoning Enforcement Officer and Planning Board in writing within 48 hours of the cessation of operation of the Medical Marijuana Treatment Center or the expiration or termination of the permit holder's registration with DPH.

4650. Exemption from Medical Marijuana Treatment Center Special Permit

Requirement: Medical Marijuana Treatment Centers that demonstrate that they are protected pursuant to the agricultural exemption under G.L. c.40A Section 3 are not required to obtain a special permit, but shall obtain Site Plan Approval pursuant to Section 6300 of the Zoning Bylaw.

4660. Prohibition Against Nuisances: No Medical Marijuana Treatment Center shall be permitted to create a nuisance to abutters or to the surrounding area, or create any hazard, including but not limited to fire, explosion, fumes, gas, smoke, odors, obnoxious dust, vapors, offensive noise or vibration, flashes, glare, objectionable effluent or electrical interference, which may impair the normal use and peaceful enjoyment of any property, structure or dwelling in the area.

4670. Severability: The provisions of this Bylaw are severable. If any provision, paragraph, sentence, or clause of this Bylaw or the application thereof to any person, establishment, or circumstances shall be held invalid, such invalidity shall not affect the other provisions or application of this Bylaw;

or act on anything relative thereto.

Submitted by the Planning Board

(Two-thirds vote required)

The motion was seconded.

Ms. Brown stated that, last year, Sudbury approved a one-year moratorium for regulations regarding medical marijuana treatment centers. This bylaw regulates the location of permitting of medical marijuana treatment centers. The purpose of the bylaw is to minimize impacts of centers on abutting properties, residential neighborhoods, schools, playgrounds and other locations where minors congregate. The Planning Board has proposed four specific zoning districts which may be appropriate: Industrial District 2 along Union Avenue north of Station Road; Industrial District 34, south of Boston Post Road from the NStar substation property to the Wayland Town line; Industrial District #6, the Richey and Clapper property at 33 Boston Post Road and Limited Industrial District #1, Chiswick Park and Raytheon, and she displayed maps of the locations. Ms. Brown emphasized banning these facilities is not an option according to the Mass. Attorney General's Office. The bylaw also requires a 500-foot setback from property line to property line from many uses where youth congregate and that the hours of operation, security measures, and length of permit be coordinated with the Sudbury Police Department.

Ms. Brown stated siting a location in Sudbury would be difficult because the Town has so many locations where youths congregate. She stated a proactive approach to zoning is warranted, even though Sudbury has not been pursued as a potential location and no licenses have been proposed in Town. She urged for the Hall's support.

FINANCE COMMITTEE: Took no position on the article.

BOARD OF SELECTMEN: Supported unanimously the article.

Sudbury resident Thomas Powers, 201 Union Avenue, stated he believes the proposed bylaw is overly restrictive, and he questioned why the facilities cannot be located

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in retail areas similar to pharmacies and doctor's offices which have drugs. Mr. Powers asked why this needs to be so tightly controlled.

Ms. Brown stated her personal response, since she has not been able to consult with the Planning Board regarding the question, is that this is a new and she is not sure how it will work out. She also has concerns that the product is no longer delivered for smoking, but it now more commonly sold as food, and there could be unintentional distribution to minors which could be a potential problem.

Mr. Powers noted that there is a childcare center in one of the four proposed districts.

Sudbury resident George Avgerinos, 15 Hammond Circle, asked if the Board considered designating a location next to the Police Station as one of the recommended areas.

Ms. Brown stated it was not considered to her knowledge, and she further noted the Police Station is in a residential area.

Sudbury resident Francis Lyons, 157 Wayside Inn Road, asked if approving this zoning makes it more likely the Town will get a request for a center.

Ms. Brown stated she does not believe so. She explained there are 35 licenses to be issued in the State (five per county), none have been permitted so far in Middlesex County, and Sudbury has not made it known it wants one.

Sudbury resident Heidi Unger-Dowd, 27 Magnolia Road, asked for clarification regarding prohibition of nuisances in section 4660, which she believes seems excessive.

Ms. Brown stated it was thought to be best when drafting the bylaw to err on the side of caution. In response to a question from the Moderator, she also stated the wording of the bylaw was drafted from suggested language provided by Kopelman and Paige law firm and it has been adopted by many communities.

Sudbury resident Rebecca Chizzo, 21 Whitetail Lane, asked for clarification regarding what does cultivate mean to the State in the context of this legislation.

Ms. Brown stated the State envisions that a treatment center could have a cultivation area near its point of sale or elsewhere. She also noted the State regulations state the cultivation must be within an enclosed space.

The Moderator stated the question had been called, seconded and voted **BY WELL MORE THAN TWO-THIRDS.**

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The Moderator declared the motion for Article 38 PASSED BY WELL MORE THAN TWO-THIRDS.

**ARTICLE 39 – AMEND ZONING BYLAW, ARTICLE IX, SECTION 2326,
ACCESSORY STRUCTURES**

The Moderator recognized Planning Board Chairman Michael Hunter who moved in the words of the article below:

To see if the Town will vote to amend Article IX (the Zoning Bylaw), as follows:

Amend Section 2326 to replace the words “12 feet in length on any side, or with a maximum gross floor area of one hundred twenty square feet, whichever is less” with the words “16 feet in length on any side, or with a maximum gross floor area of two hundred (200) square feet, whichever is less”; or act on anything relative thereto.

Submitted by the Planning Board

(Two-thirds vote required)

The motion was seconded.

Mr. Hunter explained this proposed change to the Bylaw was suggested by the Building Inspector in order to be consistent with the 8th edition of the 2011 State Building Code. The change increases the size of small sheds on residential properties to 16 feet on any side, or with a maximum gross floor area of 200 square feet whichever is less, which can be located on a residential property side or rear lot line within five feet. Mr. Hunter stated the Planning Board recommends approval of the article.

FINANCE COMMITTEE: Took no position on the motion.

BOARD OF SELECTMEN: Supported the motion.

The Moderator stated the motion requires a two-thirds vote to pass.

The Moderator declared the motion for Article 39 PASSED BY WELL MORE THAN TWO-THIRDS.

**ARTICLE 40 – AMEND ZONING BYLAW, ARTICLE IX, SECTION 4100 FLOOD
PLAIN OVERLAY DISTRICT**

Planning Board Chairman Michael Hunter moved in the words of the article below:

To see if the Town will vote to amend Article IX (the Zoning Bylaw), section 4100 (Flood Plain Overlay District) as follows:

- 1) Delete section 4130 and replace with the following:

4130. Location. The Flood Plain Overlay District shall consist of the several areas shown as flood plains on the following described maps or as otherwise described:

Flood Plain Boundaries

The Flood Plain District is herein established as an overlay district. The District includes all “special flood hazard areas inundated by 100-year flood” within the Town of Sudbury designated as Zones A and AE and “floodway areas in Zone AE” on the Middlesex County Flood Insurance Rate Map (FIRM), issued by the Federal Emergency Management Agency (FEMA) for the administration of the National Flood Insurance Program. The map panels of the Middlesex County FIRM that are wholly or partially within the Town of Sudbury are panel numbers 25017C0362F, 25017C0363F, 25017C0364F, 25017C0366F, 25017C0367F, 25017C0368F, 25017C0369F, 25017C0386F, 25017C0388F, 25017C0501F, 25017C0502F, 25017C0506F, 25017C0507F, 25017C0508F and 25017C0509F dated July 7, 2014. The exact boundaries of the District may be defined by the 100-year base flood elevations shown on the FIRM and further defined by the Flood Insurance Study booklet dated July 7, 2014. The FIRM and Flood Insurance Study booklet are incorporated herein by reference and are on file with the Town Clerk, Planning Board, Building Official, Conservation Commission and Engineering Department.

Floodway Data

In Zones A and AE along watercourses that have not had a regulatory floodway designated, the best available Federal, State, local, or other floodway data shall be used to prohibit encroachments in floodways which would result in any increase in flood levels within the community during the occurrence of the base flood discharge.

The areas in the Flood Plain Overlay District are hereby deemed to be subject to seasonal or periodic flooding, and the use of land in any such area is hereby declared to be dangerous to the health and safety of occupancy thereof, and each said area shall be known as a Flood Plan.

- 2) Delete section 4143 and replace with the following:

4143. Encroachments, including fill, new construction, substantial improvements and other development within any floodway shown on the Middlesex County Flood Insurance Rate Map for the Town of Sudbury Community No. 250217, dated July 7, 2014, prepared by the Federal Emergency Management Agency under the National Flood Insurance Program (on file with the Town Clerk and incorporated herein by

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reference), which would result in any increase in the 100- year flood level are prohibited, and no special permit shall be issued to allow such encroachments.

3) Delete section 4181 and 4183 and replace with the following:

4181. Massachusetts State Building Code as to floodplain and coastal high hazard areas (currently 780 CMR);

4183. Inland Wetlands Restriction, DEP (currently 310 CMR 13.00);
or act on anything relative thereto.

Submitted by the Planning Board

(Two-thirds vote required)

The motion was seconded.

Mr. Hunter explained FEMA updates Flood Insurance Rate maps, and this article proposes amendments to reflect the updated maps. Sudbury is a participating community in the National Flood Insurance Program, and to protect residents' properties, the Town must adopt and abide by a floodplain district bylaw. The newest maps will go into effect July 7, 2014. He displayed maps of the flood plain line, noting anyone interested in more information regarding their property can contact Town staff or a local real estate professional. Mr. Hunter stated it is vital for the protection of all residents that the Town remains in the National Flood Insurance Program, and he urged for the Hall's support.

FINANCE COMMITTEE: Took no position on the article.

BOARD OF SELECTMEN: Supported unanimously the article.

The Moderator stated the motion required a two-thirds vote to pass.

Sudbury resident Robert Coe, 14 Churchill Street, stated he has an aversion to voting for something the Town has not seen, since the maps are not coming out until July, and he urged for the motion to be defeated.

Mr. Hunter clarified the updated maps have been out for some time, and they will merely go into effect in July. He also stated a vote on the maps must go before Town Meeting, and if it is not passed tonight, it would need to be delayed, leaving some Sudbury residents vulnerable to having no insurance coverage in the interim.

Mr. Coe asked if the law states the maps must be accepted before the maps become official to protect the homeowners, or does it state it can be done at the next Town Meeting which follows the maps becoming official. He commented that he could be wrong, but that it makes no sense that the former could be the case instead of the later.

Mr. Hunter stated that the maps are out now but will not go into effect until July.

Sudbury resident, Leroy Sievers, 27 Revolutionary Road, stated he does not understand why the Town is not notifying anyone who might be effected by the new

changes to the maps, and he is not sure enough information has been provided to make an informed decision.

Mr. Hunter stated that, if a homeowner is in a flood plain area, one can probably look out the window and know that is the case. He again encouraged those interested, and new parcel owners, to contact their insurance providers or Town staff for more information and to contact their mortgage company, which has an obligation to notify the homeowner.

The Moderator asked if the maps are online, and it was stated they were.

Sudbury Conservation Coordinator Deborah Dineen explained the change in the maps were a result of a larger legislative act. She stated the Town has no choice but to accept the maps or it runs the risk of not participating in the National Flood Insurance Program. She also stated there is an appeal process homeowners can pursue if they are charged a higher premium from a map which is eventually determined to have an error.

The Moderator declared the motion for Article 40 was PASSED BY CONSIDERABLY MORE THAN TWO-THIRDS.

**ARTICLE 41 – AMEND ZONING BYLAW, ARTICLE IX, SECTION 4500
(WASTEWATER FACILITIES BYLAW) TO DELETE THIS BYLAW IN ITS
ENTIRETY**

Planning Board member Craig Lizotte moved in the words of the article below:

To see if the Town will vote to amend Article IX (the Zoning Bylaw), as follows:

Delete section 4500 in its entirety; or act on anything relative thereto.

Submitted by the Planning Board

(Two-thirds vote required)

The motion was seconded.

Mr. Lizotte explained the Town enacted the current bylaw in 1989 before the State Department of Environmental Protection (DEP) regulations existed, and it is now believed to be ineffective and potentially detrimental to business. He stated the Planning Board recommends approval of the article. Mr. Lizotte explained that, in 1989, the Town believed additional controls to manage wastewater treatment were needed. However, since then, the DEP has created far more expansive and comprehensive regulations, which far exceed Sudbury's regulations. He stated the Board deliberated this article several times over the past year. Mr. Lizotte summarized the key points considered by the Board, including that the bylaw has never been used since 1989. He further stated the Board concluded there was no rationale in the Town's current bylaw for the arbitrary cap noted, which it did not

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believe would be defensible in a legal dispute. Mr. Lizotte stated the State's DEP has better resources to review these operations, and it is believed the current bylaw could be restrictive for some Route 20 businesses to upgrade their systems.

Mr. Lizotte emphasized support of this article will not encourage additional development, noting development is not controlled in any way by this bylaw, and it will not encourage Chapter 40B opportunities, which trump local bylaws. He stated the Board heard comments from citizens concerned that support of the article could result in unintended consequences. However, Mr. Lizotte stated the Board studied the pros and cons and it does not believe there will be any unintended negative consequences.

FINANCE COMMITTEE: Took no position on the article.

BOARD OF SELECTMEN: Supported the article with a vote of four in favor and one opposed.

Sudbury resident William Cooper, 11 Cedar Creek Road, asked if the Board of Health supports the article.

Mr. Lizotte stated the Board of Health voted to support the article.

Sudbury resident Stephen Lanzendorf, 43 Hawes Road, asked if the Conservation Commission took a position on the article.

Sudbury Conservation Coordinator Debbie Dineen stated the Commission did not take a position on the article.

Sudbury resident Martha Coe, 14 Churchill Street, asked about clarification of a Maynard well noted on the Cutting property and she suggested the motion be amended to include the words "except the map" after the word "entirety."

Mr. Lizotte stated Ms. Coe's concern is already addressed by State regulations which would prevent the construction of a wastewater treatment plant to effect Maynard or Sudbury wells. He stated deleting this bylaw will not impact this in any manner.

The Moderator stated the motion requires a two-thirds vote to pass.

The Moderator declared the motion for Article 41 **PASSED BY WELL MORE THAN TWO THIRDS.**

The Moderator stated there are four more petition articles and two resolutions to discuss. He asked for a motion to continue tonight's meeting, which would need a two-thirds vote, or for a motion to adjourn to Monday, May 12, 2014 with the hope that there will be a quorum next week.

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The motion was made to continue tonight's meeting.

The motion was seconded.

The Moderator declared the motion to continue was VOTED BY WELL MORE THAN TWO-THIRDS

ARTICLES 42 – LAFAYETTE DRIVE – LAND SALE TO ABUTTER

Sudbury resident Robert Weishaus, 7 Lafayette Drive, moved in the amended words of the article below:

Move to see if the Town will vote to authorize the Selectmen, acting on behalf of the inhabitants of the Town of Sudbury, to execute a deed in fee or easement on all or a portion of the land shown as "Discontinuance" on plan entitled "The Commonwealth of Massachusetts Plan of Road in the Town of Sudbury Middlesex County Altered and Laid Out as a State Highway by the Department of Public Works, Layout No. 7030" for a sum to be determined by the Board of Selectmen no less than \$1, and upon such other terms and conditions as the Selectmen shall consider proper.

Submitted by Petition

(Two-thirds vote required)

The motion was seconded.

Mr. Weishaus stated he has lived in Sudbury since 1987. He explained the original location of Route 20 has changed in this vicinity, and as a result there has been a small parcel adjacent to his land which has essentially been abandoned. Mr. Weiss stated that under Massachusetts General Laws (M.G.L.), when land is abandoned and not maintained by the Town, the norm is that it is automatically given to the abutter to the north or south. He described the plot as being not maintained, which has led to unsafe conditions with utility outages due to overgrown and fallen trees. Mr. Weiss believes the land is worthless, and that it has clearly been abandoned for nearly 50 years. He would like to legally own the land or be given rights to it so that he can access it to take care of the property. Mr. Weiss stated it has become an area for vagrants to frequent, and he believes it is in the public's best interests for him to have the parcel and work to beautify the area for the neighborhood. Mr. Weiss believes that, if this situation were pursued in Land Court, the land would be declared his. However, he stated this would require what he believes would be a costly (time and money) title search, which he would rather not pursue. He stated he will do the work to clean up the property, and he noted he had asked for the land once before about ten years ago. Mr. Weiss further stated that, if the Hall does not wish to give him the property, then he would at least like to be given an easement to maintain the property. He believes he has a right to protect his family and it is in the best interests of the neighborhood.

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FINANCE COMMITTEE: Recommended disapproval of the article.

BOARD OF SELECTMEN: Recommended disapproval of the article.

Sudbury resident Christopher Morely, 321 Old Lancaster Road, stated that, in the absence of documentation, he does not accept Mr. Weiss' historical or legal analysis that the property has no value. He asked if it is true Mr. Weiss has been trying to sell his home.

Mr. Weishaus stated he put his home on the market a year ago.

Sudbury resident William Cooper, 11 Cedar Creek Road, asked to hear from the Finance Committee and the Selectmen why they oppose the article.

Selectman Leonard Simon stated that as the Town pursues a Route 20 sewer system, it is possible the Town may need this property for a sewer line or for a pumping station in the future. He also stated the property is currently in a natural condition which provides a privacy barrier for the neighborhood. Selectman Simon stated it was suggested to the petitioner that he participate with the Town for the costs to convey the land, but he declined this offer. He stated the Board of Selectmen was unanimously against the article.

Finance Committee member Andrew Sullivan stated the Committee voted, with two members absent, against the article. The Committee believes the property could be useful in the future for a sewer system, and the Committee was not inclined to give Town assets away for free.

Mr. Weishaus reiterated that he asked for the property ten years ago, and that it has been abandoned for 50 years. He urged the Hall to at least consider granting an easement to allow him to do the right thing. Mr. Weiss also stated he does not believe a future sewer system has anything to do with his land.

The Moderator stated a two-thirds vote is required for the motion to pass.

The Moderator declared the motion for Article 42 was **DEFEATED OVERWHELMINGLY.**

ARTICLE 43 – RESOLUTION: ADOPT CHAPTER 61 LANDS POLICY

The Moderator noted Articles 43 and 44 are non-binding resolutions, so there is no need for a motion or for it to be seconded.

Daniel DePompei, 35 Haynes Road moved to request the Board of Selectmen to consider the matter contained in the Resolution as printed in the Warrant below:

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To see if the Town will vote to adopt the following Chapter 61 Lands Policy to set forth a clear and timely process by which the Town of Sudbury will review and respond to notices of conversion and sale of lands subject to Chapters 61, 61A and 61B and determine whether or not to exercise or assign its right of first refusal on these lands. These policies and procedures are adopted solely for the purposes of coordinating local review. Failure to adhere to these policies and procedures shall not affect any rights that the Town has under M.G.L. Chapters 61, 61A and 61B.

Submitted by Petition

(Majority vote required)

RESOLUTION

WHEREAS, the Town of Sudbury (the "**Town**") encourages owners of open lands used for forestry, farming or recreation to enroll their property in the Chapter 61, 61A and 61B preferential tax programs in order to help maintain these open lands, but in doing so, forgoes tax revenue that would otherwise be generated by these lands; and

WHEREAS, owners of land enrolled in these programs are required to grant the Town a 120-day assignable right of first refusal in the event that these lands are proposed to be sold or converted for other uses; and

WHEREAS, the Town has the ability to exercise its right of first refusal on land sold for, or converted to, another use within one year of leaving Chapter 61, 61A and 61B; and

WHEREAS, the Town has ongoing needs for open land to be used for conservation, recreational and other purposes and finds it in the Town's best interest to give full consideration to the opportunity presented by withdrawal of land from these programs, to gather information from relevant boards and staff, and to determine whether the Town should exercise or assign its right of first refusal;

NOW, THEREFORE it be resolved that the voters of Sudbury request the Town's Board of Selectmen (the "**Board**") to adopt this Chapter 61 Lands Policy to set forth a clear and timely process by which the Town will review and respond to notices of conversion and sale of lands subject to Chapters 61, 61A and 61B and determine whether or not to exercise or assign its right of first refusal on these lands; provided, that these policies and procedures are adopted solely for the purposes of coordinating local review and that the failure to adhere to these policies and procedures shall not affect any rights that the Town has under MGL Chapters 61, 61A and 61B.

CHAPTER 61 LANDS POLICY OF THE TOWN OF SUDBURY

- A. Right of First Refusal.** Within 120 days of the date upon which the Board actually receives a proper notice (the "**120 Day Period**"), the Town must either:

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1. Act to exercise its option to purchase (to meet a bona fide purchase *offer* or, in the case of intended conversion by the landowner, an option to purchase at full and fair market value), recorded at the Registry of Deeds,
 2. Assign its rights to a non-profit conservation organization or the Commonwealth or any of its political subdivisions, recorded at the Registry of Deeds,
- Or
3. Notify the property owner that it does not intend to exercise its right of first refusal.

B. Requirements for Notice by Property Owner.

1. The 120 Day Period begins with a notice of the landowner's intent to sell or convert a parcel for commercial, industrial or residential use. This notice must be sent by certified mail or hand delivered to the Board, in addition to the Planning Board, Board of Assessors and Conservation Commission, and to the State Forester. This notice in order to be valid must comply with applicable law, as amended from time to time. Presently, applicable law requires the following:
 - a. A statement of intent to sell or convert,
 - b. A statement of proposed use of the land,
 - c. The location and acreage of land as shown on a map drawn at the scale of (municipal) Assessor's map of the town in which the land is situated,
 - d. The name, address and telephone number of the landowner,
 - e. In the case of an intent to sell, a certified copy of an executed purchase and sale agreement specifying the purchase price and all terms and conditions of the proposed sale, which is limited only to the property classified under the Chapter, and must be a bona fide offer,
 - f. The purchase and sale agreement must be a bona fide offer, defined as a good faith offer not dependent upon potential changes to current zoning or conditions or contingencies relating to the potential for, or the potential extent of, subdivision of the property for residential use or the potential for, or the potential extent of, development of the property for industrial or commercial use,

- g. Any additional agreements or a statement of any additional consideration for any contiguous land under the same ownership, and not classified under the Chapter, but sold or to be sold contemporaneously with the proposed sale,
- h. A notarized affidavit that the landowner has mailed or delivered the notice will be conclusive evidence that the notice has been mailed in the manner and at the time specified,
- i. In the case of an intent to convert the land to other use, the landowner must also notify the Town of the landowner's attorney, if any.

C. Procedure for Review of Notices and Evaluation of Properties.

- 1. Within three (3) days of receipt of a notice from a landowner complying with the requirements referenced above (such notice may be referred to as a "Notice"), the Board's office will ascertain in writing that such Notice was also properly transmitted to the Planning Board, Board of Assessors and Conservation Commission. The Board will promptly provide copies of the Notice to other interested boards and committees (including but not limited to the Historic Districts Commission, the Park and Recreation Commission, and other interested town bodies). For the purposes of this Policy, the Town Planning Board, Board of Assessors and Conservation Commission and other interested boards and committees including but not limited to the Historic Districts Commission and the Park and Recreation Commission may be referred to as "Interested Boards"). The Board shall require, and all of the Interested Boards shall promptly provide their written recommendations to the Board concerning whether to exercise the right of first refusal.
- 2. The Board's office will promptly determine the final day of the 120 Day Period and verify that date with the landowner or his/her representative.
- 3. The Board will promptly consult with, and seek the advice of town counsel in connection with its review of the Notice, including the purchase and sale agreement prior to rendering a determination as to whether the Town is being given the same opportunity as the buyer with regard to the terms of the purchase and sale.
- 4. If the notice provided by the landowner is determined to be insufficient, the Board will immediately, but in no event, later than the 30th day following its receipt of such notice, transmit a certified

letter notifying the landowner in writing that the proper notice has not been given and informing him/her that the 120 Day Period has not started. A copy of this letter will be provided to the Planning Board, Board of Assessors and Conservation Commission and other the boards and officials referenced in Section C (1) above.

5. The Board will diligently gather information on the property to determine its conservation value. The Board will also gather background information about the interests and perspectives of the landowner, abutters and the proposed buyer. By way of example not limitation the following actions will be undertaken as soon as reasonably practicable following receipt of a Notice:

- The Town's Conservation Commission and/or other qualified individuals shall analyze the location of the property relative to other protected lands and perform a reasonably detailed environmental assessment.
- The Town's Conservation Commission and/or other qualified individuals shall determine whether the property contains any unique geological or other environmental features, important soils, or a drinking water source.
- The Town's Historic Commission and/or other qualified individuals shall determine whether the property is historically significant.
- The Planning Board and/or other qualified individuals shall examine zoning and subdivision control regulations to determine the impact of the potential development on town services.
-

All such analyses, assessments, determinations and test results shall be documented.

Inspections of the property shall occur, with the Town enjoying all the rights designated to the buyer in the purchase and sale agreement contained in the Notice including surveying, soil testing and water testing.

6. Promptly following a determination that proper Notice was received, the Board shall schedule and give notice of a public hearing for the purpose of receiving comments from the public on the importance of the property to the Town, its conservation significance and/or potential for use to serve Town needs and for initiating discussion of whether or not the Town should exercise or assign its right of first refusal. The Board shall notify each Interested Board of the public hearing and a representative from each Interested Board will attend the public hearing to answer questions from the public. The public hearing will be scheduled within 60 days of receipt of the Notice. In those cases where there is a proposed conversion of the land but no sale, the determination of sale price may take as long as 90 days, at which

point the public hearing will be scheduled (see section C (7)). Notice of the hearing is required to be given in accordance with M.G.L. Ch. 39, Section 23B (Open Meeting Law). The option to exercise the right of first refusal may only occur after a public hearing.

At the public hearing, the Board will afford Interested Boards, organizations and individuals the right to comment. If there is interest in pursuing acquisition of the property for municipal uses or in assigning the right of first refusal to a non-profit conservation organization or to the Commonwealth or one of its political subdivisions, the Board will continue the public hearing as needed to allow time to present a more specific proposal for consideration by the Board. The Board may create a Study Committee comprised of the chairs (or their representatives) of these and other boards to assist in developing a proposal.

7. If the landowner is converting the property, and the Town is interested in the option to purchase the land at fair market value, the Town will hire a qualified independent appraiser, and obtain the appraisal within 30 days of receiving the notice to convert. If the landowner contests the appraisal, the landowner may hire a qualified independent appraiser and obtain an appraisal within 60 days of the notice to convert. If the Town and the landowner cannot agree on an appraised value, then the two parties will jointly hire a third appraiser and obtain an appraisal within 90 days of the notice to convert. The price of the third appraisal will prevail if there is a sale, but at anytime the landowner may withdraw his or her notice to convert. Upon agreement of the purchase price, the Town will have 120 days to exercise its option.

D. **Decision by Municipality.** Based on input at the public hearing and further research as warranted, the Board will close the hearing and determine whether or not to pursue the opportunity to exercise the right of first refusal. The Board must choose one of three courses of action:

1. Exercise its option, in which case the Board shall:
 - Record the notice to exercise the option at the Registry of Deeds as part of an affidavit of a notary public during the 120 Day Period.
 - Notify the landowner by certified mail during the 120 Day Period, at the address specified in the landowner's notice, of the Town's intent to exercise its option

- Schedule a town meeting or city council meeting for the purpose of appropriating funds to purchase the property, place a warrant article on the town warrant for this purpose, and schedule an override vote (if necessary) for the purpose of authorizing expenditure of funds. The town or city council meeting must be scheduled within the 120 Day Period, unless an extension of this deadline is agreed to in writing between the Town and the landowner.
 - Closure on the property must occur within 90 days of the Town's decision to exercise its right of first refusal, unless otherwise agreed to in writing by the landowner.
2. Assign its right of first refusal to a qualified land trust/conservation agency, in which case the Board shall:
- At a public hearing held during the 120 Day Period, vote to assign its right of refusal to the non-profit organization, setting forth any terms and conditions of the assignment. [Note: the non-profit conservation organization or the Commonwealth or any of its political subdivisions must conserve at least 70% of the property in a use consistent with one of the three Chapters, or no less a percentage conserved than proposed by the developer whose offer gave rise to the assignment, whichever is greater, but may be permitted to undertake a limited development on the balance of the property. The Board may place conditions on this use; for example the number of lots in the limited development can be specified.]
 - Record the notice to exercise at the Registry of Deeds as part of an affidavit of a notary public during the 120 Day Period.
 - Notify the landowner by certified mail during the 120 Day Period, at the address specified in the landowner's notice, of the Town's intent to assign its option to a non-profit conservation organization, stating the name and address of the non-profit organization and the terms and conditions of the assignment.
 - Closure on the property must occur within 90 days of the Town's decision to assign its right of first refusal, unless otherwise agreed to in writing by the landowner.
3. Forgo its right of first refusal, in which case the Board should examine the wisdom of recording a limited waiver of its rights at the Registry of Deeds. Any waiver of the Town's rights should be

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specific to the proposed purchase terms so that if the sale falls through and a new proposal comes forth, the 120 Day Period will begin again.

The Town shall use as much of the 120 Day Period as is necessary to properly evaluate the property and the potential of exercising or assigning the right of first refusal. It is possible that the Town may decide that it cannot afford to purchase the property, but any such choice should be thoroughly discussed and researched and documented before making such a determination. Where there is consensus on the absence of conservation value or where the Town has negotiated a signed agreement with the landowner and/or developer that meets the municipal needs with regard to the property, the Town may choose not to exercise its right. Any such negotiations, however, should occur in consultation with the boards/committees entitled to notice by statute.

Mr. DePompei stated the petitioner, Susan Doherty, Concord Road, asked him to present the petition tonight. He explained the impetus for the petition was the Chapter 61 property on Concord Road located in the historical Town Center for which the Town had the Right of First Refusal and chose not to purchase the property. Timing difficulties were experienced throughout that process. Mr. DePompei stated this article requests a policy be considered by Town and Board of Selectmen to purchase Chapter 61 properties.

FINANCE COMMITTEE: Took no position on the article.

BOARD OF SELECTMEN: Selectman Haarde stated the Board did not support the article because it had questions about the petition language and the complexities which might arise from unintended consequences. However, the Board did adopt its own policy to act promptly to schedule a Public Hearing regarding Chapter 61A properties.

The Moderator stated the vote is non-binding.

The Moderator declared the motion for Article 43 was DEFEATED OVERWHELMINGLY.

ARTICLE 44 – RESOLUTION ON FOSSIL FUEL DIVESTMENT

Sudbury resident and member of Sustainable Sudbury Richard Vanderslice, 96 Dudley Road, moved in the words of the article below:

To see if the Town will vote to request the Board of Selectmen to endorse proposed state legislation requiring divestment of statewide retirement funds (Pension Reserve Investment

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Trust (PRIT)) from fossil fuel companies as set forth in the following Resolution; or act on anything relative thereto.

Submitted by Petition

(Majority vote required)

RESOLUTION ON FOSSIL FUEL DIVESTMENT

Whereas: Global warming, caused primarily by the burning of fossil fuels and resulting increase in greenhouse gases in the atmosphere, is a serious threat to current and future generations in Sudbury and around the world;

Whereas: Global warming is already causing costly disruption of human and natural systems throughout the world, including the acidification of oceans, melting of arctic and glacial ice, rising sea levels, extreme weather, and corresponding food and water shortages, property damage, loss of biodiversity, and death;

Whereas: The effects of global warming will further intensify with increasing temperature such that almost every government in the world (including the United States) has agreed through the 2009 Copenhagen Accord that any warming above a 2°C (3.6°F) rise would be unsafe for human habitation;

Whereas: Fossil fuel companies continue to explore for even more fossil fuel deposits that cannot be burned without rendering Earth unfit for human habitation;

Whereas: Proven coal, oil and gas reserves, counted as assets of fossil fuel companies, equal roughly five times the maximum amount that can safely be released to prevent more than 2°C of global warming;

Whereas: Fossil fuel companies operate under the imperative to create shareholder profit rather than for long term public benefit, using their considerable financial resources to mislead the public on the scientific consensus about the dangers of global warming and to influence the government to maintain laws and regulations favorable to the continuing sale of their product;

Whereas: The Town of Sudbury has a moral duty to protect the lives and livelihoods of its inhabitants and of people around the world from the threat of global warming and should advocate for a future without the catastrophic impacts of a warming environment;

Whereas: There is a national movement underway to divest from fossil fuel companies as both a moral action and a means of weakening the political influence of the fossil fuel industry;

Whereas: Investments in fossil fuel companies could prove highly risky given that 80% of their proven reserves could become "stranded" and unusable assets if governments act to protect a habitable climate;

Whereas: Leadership is critical to build national momentum for the movement to divest from fossil fuel companies;

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Whereas: the President of the United States has called upon citizens to make climate change an urgent priority for action in their communities including investment in clean, renewable energy, and divestment from dirty fossil fuels;

Therefore be it resolved that: The voters of Sudbury request the Board of Selectmen to endorse proposed state legislation requiring divestment of statewide retirement funds (Pension Reserve Investment Trust (PRIT)) from fossil fuel companies; and to send copies of this Resolution to Governor Deval Patrick, State Treasurer Steven Grossman, State Senators Michael Barrett and Jamie Eldridge, and State Representative Tom Conroy.

Mr. Vanderslice summarized the article which proposes supporting fossil fuel divestment of State-wide pension funds over the next five years, noting there is a State Bill currently in Committee. He stated climate change is happening every day around the world. Mr. Vanderslice stated renewable energy is an alternative investment and that divestment is a moral, political and economic strategy. He displayed slides of information noting other towns in the country and State which have endorsed this strategy. Mr. Vanderslice also stated the strategy has support on Beacon Hill, and the article includes sending a copy of the resolution to State officials.

FINANCE COMMITTEE: Took no position on the article.

BOARD OF SELECTMEN: Took no position on the article with a vote of four to one.

The Moderator declared the motion for Article 44 PASSED BY WELL MORE THAN A MAJORITY.

The Moderator Myron Fox thanked everyone who helped to coordinate this year's Town Meeting and all the citizens who participated. He stated he is proud to be your Moderator, but he has decided to not be a candidate for re-election next March. Mr. Fox stated that, after ten years, it is time for the Hall to hear a new presiding voice. The Moderator received a standing ovation from the Hall.

ARTICLE 45 – UTILIZE A PORTION OF CURRENT CPA FUNDS TO FUND THE CONSERVAITON FUND

Petitioner Daniel DePompei, 35 Haynes Road, moved in the words of the article below:

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Move to see if the Town will vote to approve utilization of \$200,000 of current Community Preservation Act reserve funds from the category Open Space to fund Sudbury's Conservation Fund, pursuant to Massachusetts General Law Chapter 44B (the Community Preservation Act), or act on anything relative thereto.

Submitted by Petition

(Majority vote required)

The **motion** was seconded.

The Moderator asked if the Community Preservation Committee (CPC) had affirmatively recommended the article.

CPC Chairman Christopher Morely stated the Committee did not vote to support the article in this manner. He stated the petitioner was sent an email encouraging him to bring the petition before the CPC next year during its normal process.

The Moderator referenced page 47 of the Warrant, noting Town Counsel opined the article cannot go forward without an affirmative CPC recommendation. The Moderator summarized illegal conditions for proceeding with the article, stating this is an instance where State law prohibits voting on the article.

Moderator declared Article 45 was **INVALID**.

ARTICLE 46 – AMEND WETLANDS ADMINISTRATIVE BYLAW: PROJECTS FUNDED WITH COMMUNITY PRESERVATION FUNDS

Petitioner Daniel DePompei, 35 Haynes Road, **moved** in the words of the article below:

To see if the Town will vote to amend the Town Bylaws by adding the following to Article XXII, Section 4:

The Town of Sudbury will be the applicant for permitting for all design/construction projects that are funded, either in part or in whole, with Community Preservation funding. As the applicant, the Town of Sudbury will adhere to all requirements of the Wetlands Administrative Bylaws.

Submitted by Petition

(Majority vote required)

The **motion** was seconded.

Mr. DePompei read aloud the article. He believes it is appropriate for local projects funded with Community Preservation Act (CPA) funds to comply with the local Wetlands Administrative Bylaws. Mr. DePompei stated Town Counsel's opinion is that the bylaw

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already covers what is proposed. However, Mr. DePompei believes the request is appropriate. He also believes it is possible for anyone to craft legislation to utilize CPA funds for local projects and then have those projects absorbed as a State project, which then does not comply with local laws when the State becomes the applicant. Mr. DePompei believes this could be a problem with a State Department of Transportation (DOT) rail trail where the Town does not have the legal and technical management authority over the rail trail. He emphasized he is not against rail trails, he is just opposed to Mass. DOT controlled trails.

FINANCE COMMITTEE: Took no position on the article.

BOARD OF SELECTMEN: Did not support this article with a vote of four to one.

The Moderator referred to his explanation given during the previous article regarding article illegalities. He stated that, in this instance, discussion can be allowed to proceed. The Moderator also highlighted Town Counsel's opinion on page 47 of the Warrant, stating that, if passed, this would not be a legal amendment to the bylaw.

Town Counsel Paul Kenny provided an explanation why the article would not be considered as valid, stating one cannot make the Town always be the only applicant for use of CPA funds. He stated it is not possible to require that the Town be the permit authority if the State were to come in as the applicant on the rail trail.

Sudbury resident Leonard Simon, 40 Meadowbrook Circle, stated he is speaking as a resident on this article and not as a Selectman. He urged the Hall to defeat the article, noting the State has been the applicant for all the Mass. DOT rail trails in the State. If the applicant is the Town, he cautioned that the Town could lose State and Federal funds and the rail trail might not come to fruition. Mr. Simon stated Massachusetts has some of the most stringent environmental laws in the country, and he has not heard that any town on the Bruce Freeman Rail Trail has complained that its environmental and wetlands regulations were not considered by the State. He stated that, under Mass. DOT policy, the local Conservation Commission is consulted throughout the process. Mr. Simon stated the article proposes an unnecessary layer of regulation. He views the article as a special-interest bylaw intended to benefit a few opponents of the rail trail. Mr. Simon recommended defeat of the article.

Sudbury resident Stephen Lanzendorf, 43 Hawes Road, believes the article provides protection for Sudbury's citizens, by asking the Selectmen to uphold our local wetlands bylaws. He expressed his disappointment in the Board of Selectmen that it is unwilling to do so.

Sudbury resident James Leu, 29 Meadow Drive, asked for clarification that the vote taken earlier at Town Meeting for a DOT rail trail would supersede Town bylaws.

Mr. DePompei stated that is the case, and Town Counsel concurred.

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Mr. Leu stated the Town has disregarded wetlands bylaws in the past, and it was done at the High School. He asked the Hall to consider whether it should revoke the earlier rail trail article.

Sudbury Conservation Coordinator Deborah Dineen stated the Commission took a position on the article, and she read aloud its statement. She noted several large Town projects which comply with local bylaws. Ms. Dineen clarified the High School was not in violation, and after many months of negotiation, mitigation was provided by the High School.

Mr. DePompei stated the earlier article voted (Article 32) is on a local rail trail, and it is currently not a State rail trail. He noted it was passed to do a 25% design which can go on the list of official State projects, and then the State can exempt the local bylaws.

The Moderator stated a majority vote is required to pass.

The Moderator declared the motion for Article 46 was DEFEATED.

ARTICLE 47 – AMEND TOWN BYLAWS, ART. IV, FINANCE COMMITTEE
SECTION 5 – EXPANDED REPORTING

Petitioner Daniel DePompei, 35 Haynes Road, moved in the words of the article below:

To see if the Town will vote to amend the Town Bylaws Article IV, Finance Committee, by adding the following sentence in quotations to Section 5:

SECTION 5. Each Town department shall annually submit to the Finance Committee, not later than January 31st, an estimate of its requirements for the ensuing year, and the Selectmen shall report all other requests for appropriations on or before February 5th.

“Additionally, all submittals/reports shall include any amounts currently held in reserve accounts, contingency accounts, escrow accounts and self-insurance accounts. Said submittals and reports shall also include all unfunded liabilities.”

The Finance Committee shall, not later than March 31st, submit to the Selectmen their written report with their recommendations, including the amounts requested by those originating the above estimates. The Selectmen shall cause the Finance Committee's budget submittal including requested amounts, recommendations and the Finance Committee's report of reasons for differences to be printed in the warrant for the Annual Town Meeting.

Submitted by Petition

(Majority vote required)

The motion was seconded.

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Mr. DePompei read aloud the article. He explained the article is an effort to simplify the Town's financial reports in the Warrant. With the use of slides, Mr. DePompei stated the article proposes to include cost center/department liquid assets, equity, and free cash in the annual budget submission for the Town Warrant. He also stated it proposes to include any cost center/department outstanding liability to also be submitted and included in the Warrant. Mr. DePompei stated this would essentially produce a balance sheet for each cost center. He further stated the data exists because the Town already has a balance sheet and this would allow the data to be presented with the budget data in Article 4, which would provide the citizens with full financial disclosure. Mr. DePompei believes that, without this information, it is difficult for Town Meeting to discuss and project financial needs and financial sustainability. He believes this would be a better way to plan.

FINANCE COMMITTEE: Recommended disapproval of the article with a vote of three in favor, four opposed, and two members absent.

BOARD OF SELECTMEN: Recommended disapproval of the article with a vote of four to one, and it suggested the petitioner reaches out to the Finance Committee.

The Moderator declared the motion for Article 47 was DEFEATED OVERWHELMINGLY.

There being no further business, a motion was received and seconded to dissolve the Town Meeting. The Moderator declared the Motion PASSED.

The 2014 Annual Town Meeting was dissolved at 11:23 p.m.

September 4, 2014

SPECIAL TOWN MEETING

Pursuant to a Warrant issued by the Board of Selectmen and a quorum being present, Myron Fox, the Moderator, at the Lincoln-Sudbury Regional High School Auditorium, called the meeting to order at 7:33 p.m., on Thursday, September 4th.

The Moderator led the Hall in the Pledge of Allegiance to the Flag. On behalf of Sudbury's Fire Chief Miles, fire exits were reviewed. The Moderator announced there is no certification of Free Cash done at this meeting, and it will be certified later this year.

The Moderator has examined and found in order the Call of the Meeting, the Officer's Return of Service and has confirmed the delivery of the Warrant to residents.

Upon a *motion* by Charles Woodard, Chairman of the Board of Selectmen, which was seconded, it was *VOTED UNANIMOUSLY* to dispense with the Reading of the Call of the Meeting, and the Officer's Return of Service, the Notice and the Reading of the Individual Articles of the Warrant.

The Moderator announced the Sudbury Celebrates 375 Field Day and Fireworks will be held September 6, 2014 from 12 noon to 9:00 p.m., and he encouraged residents to attend. He introduced various Town officials, staff, committee, and board members who were present in the Hall. The Moderator also thanked Boy Scout Troop 63 leader Ken Chung and the Scouts serving as tonight's "runners," Bailey Prince, Mark Tentarelli, David Abraham and Max Fishman. Gratitude was also expressed to the Lincoln-Sudbury Regional High School (L-SRHS) business staff, audio-visual department and the Sudbury TV crew.

The Moderator announced Town Counsel Paul Kenny will retire at the end of this year after 38 years of service to the Town. He read aloud from a recent press release, noting several highlights from Mr. Kenny's career. The Hall rose in a standing ovation to thank Mr. Kenny for his dedicated service to Sudbury.

The Moderator reviewed the procedures to amend a motion and the time limits for presentations, noting there is no debate heard for petition articles. The Moderator reminded attendees to be respectful of differing opinions during the proceedings. He stated his responsibility tonight is to ensure that a fair debate of the articles occurs.

ARTICLE 1 – CONSTRUCTION OF POLICE HEADQUARTERS – SUPPLEMENTARY PROJECT FUNDING

The Moderator recognized Sudbury Police Chief Scott Nix, who *moved* in the following words:

Move to appropriate the sum of \$280,800, to be expended under the direction of the Permanent Building Committee for the purpose of augmenting the appropriation for construction of a new Police Department Headquarters and appurtenant structures on Town-owned land adjacent to the existing Fire Headquarters, as voted under Article 14 of the 2014 Annual Town Meeting and approved previously in the debt exclusion question voted at the 2014 Annual Town Election, and to raise this appropriation the Treasurer, with the approval of the Selectmen, is authorized to borrow \$280,800 under G.L. c.44 § 7; notwithstanding a ballot vote for the augmenting amount raised under this article, this sum shall be appropriated and borrowed within the levy limit and added to the sum previously appropriated and approved as exempt from the levy limit.

Submitted by the Board of Selectmen

(Two-thirds vote required, if borrowed)

The motion received a second.

Police Chief Scott Nix thanked those in attendance for coming tonight to reach the required quorum. Chief Nix displayed slides of the architectural drawings of the proposed Police Station, noting changes have been made to trim the budget. He further stated tonight's article is requesting additional final funding for the project. Chief Nix stated the 2014 Annual Town Meeting approved \$7.2 million, and at that time, it was estimated the project could cost \$7.9 million. The bid process for the project was opened in August 2014, which indicates a cost of \$7,480,800. Thus, an additional \$280,800 is being requested tonight. He noted a few extra months for construction costs, alternate landscaping and covered parking have been included. Chief Nix emphasized the alternates included were always part of the project and should not be considered project extras. He further stated a five-bay garage outbuilding has been excluded from the project at this time, and can be considered at a later date.

Facilities Director James Kelly stated he hoped everyone in attendance had a chance to read the letter prepared by Board of Selectmen Chairman Woodard regarding this article. Mr. Kelly summarized the estimated tax implications, noting that, if the additional \$280,800 were bonded for 20 years, the impact on the average household would be \$3 per year, and the annual debt service in the first year would be approximately \$21,060. Mr. Kelly emphasized it is being recommended that this debt be covered from taxes raised within the levy, and that a further tax increase is unnecessary. He further emphasized the tax impact on voters has been a serious consideration throughout the planning process. The remainder of the project's cost to be funded outside the tax levy will have a tax impact for the first year on the average household of \$93, which will decrease in future years.

Mr. Kelly stated an increase in costs to maintain the new 14,000 square-foot building is anticipated compared to maintaining the current 6,400 square-foot building. However, he emphasized the new building will be built to advanced energy codes, and the anticipated cost per square foot to heat and cool the building is expected to be half of what it is currently. Mr. Kelly stated these energy savings will be reaped by the Town for the life of the building.

Mr. Kelly mentioned several possibilities which the Town might consider for the future of the current Police Station, noting at this time, its future use is unknown. He hopes the building's future use will be discussed at the Fall Town Forum, and he welcomed input from citizens. Mr. Kelly also stated it is possible any future funds received for the property could be applied to the cost of the project. He also highlighted the current Police Station is in a prime retail location, and the Town will be careful as to how and when it disposes of this asset.

Mr. Kelly summarized the next steps for the project, including obtaining Town Meeting approval tonight, awarding the contract as soon as possible, filing for a building permit, beginning site work this fall, and completing the project in November 2015. He stated the construction company is State-certified, and has excellent references.

Mr. Kelly thanked the Permanent Building Committee for its commitment to the project and to the objective of constructing the best building possible for the Town. He encouraged citizens to direct any questions to him regarding the project, stating updates will be provided on the project throughout the construction process.

Chief Nix thanked the public for the interest in, and respect for, the project which has been expressed.

FINANCE COMMITTEE: Recommended approval of the article.

BOARD OF SELECTMEN: Voted 4-0 last night (a member was absent) to recommend approval of the article. Chairman Woodard stated the Board did not believe it was worth risking the entire project going forward for the anticipated \$21,000 of debt service, which is why funding of the debt is being recommended to be borrowed within Proposition 2 ½ and to be paid out of operating expenses.

Henry Sorett, 58 Longfellow Road, stated he is opposed to the motion, and he believes it is a ridiculous project, which should be defeated. Mr. Sorett believes the project should be forced to stay within the \$7.2 million budget already approved. He noted residents were successful defeating this project twice in the past. Mr. Sorett believes the operating and maintenance costs for the building will increase, and he predicts other budget overruns will occur. He believes the expenditures need to stop, and he urged the Hall to vote no for this article.

Sudbury resident Kaffe Kang, 96 Old Garrison Road, asked the amount of the actual bid received. She noted the alternate features total \$140,000, and she asked what constitutes the balance of tonight's request. Ms. Kang also asked that, if the project is completed under budget, would the excess funds be returned.

Police Chief Nix stated the actual bid was \$5,993,000. He explained the balance being requested tonight includes two extra months of fees for winter conditions, and excess funds would be returned.

Sudbury resident Bryan Semple, 15 Revere Street, asked what the financial impact would be on the average household's tax bill.

Chairman Woodard stated this article would cost \$3 a year. However, he further explained the impact on the tax bill is zero because the incremental Town operating budget of approximately \$80 million will be reduced by the required debt service of \$21,000. Thus, the operating budget is reduced dollar for dollar for the debt service. Chairman Woodard stated Town departments will be asked to tighten their budgets to accommodate and cover the anticipated debt of \$21,000.

Sudbury resident John Carr, 219 Nobscot Road, asked if there is a possibility the article for the increase could be postponed to control the project overruns. Mr. Carr noted the Town is losing business tax revenue by Raytheon announcing it is closing its Sudbury facility. He does not believe the Town can continue to sustain tax increases. Mr. Carr asked the Police Department to consider moving into the Raytheon facility to save money.

Police Chief Nix stated municipal law requires the contract be awarded within 30 days of the bid opening date, which was August 20, 2014. Otherwise, the project would have to go back out to bid, which would likely increase costs. Chief Nix stated the amount requested tonight would bring the project to its upper limit for spending.

Sudbury resident Martha Coe, 14 Churchill Street, expressed concern as to how she should vote at the Special Town Election, since the Ballot Question mentions a debt exemption which is different from tonight's motion.

Chairman Woodard stated that, if tonight's motion passes, the Town will not ask for an override because it would not be needed, and thus the vote next week would be moot.

Sudbury resident Richard Johnson, 38 Bent Road, asked the amount of the total contingency budget and on what it will be spent, noting tonight's request is for a 3.9% increase.

Mr. Kelly stated the contingency total is \$430,000. He stated it is hoped there are not more unknowns than have been anticipated because the team does not want to have to come back next May and ask for more funds. Mr. Kelly highlighted that, at the last Town Meeting, it was noted an additional request would be forthcoming, and he believes tonight's request will be adequate.

Mr. Johnson stated the public is being asked for money before it is known if it is needed. He would prefer for the team to come beg for money if mistakes occur or known factors arise.

Sudbury resident Jan Hardenbergh, 7 Tippling Rock Road, asked if the motion is not passed and the project runs out of money, would the project come to a halt.

Mr. Kelly stated it is unwise to believe the project proposal is perfect and that there will not be a mistake or something not anticipated.

Sudbury resident Mara Huston, 578 Peakham Road, asked if all the money is not used, will Town departments continue to keep their belts tightened or is it possible more money would be requested at the next Town Meeting.

Police Chief Nix stated that, if the money is not spent, the levy will not be used. He reminded the Hall this is a municipal project rather than a private project, and if the funds are not all available the contract cannot be awarded. Although the contingency amount could be reduced, the team believes it would not be a good business practice to do so. Chief Nix also stated a 6-8% contingency is typical.

Sudbury resident Paul Pakos, 231 Nobscot Road, stated he was opposed to the article. He knows the Town wants a new Police Station, but he believes the most economical way to achieve this is through regionalization.

Sudbury resident Douglas Zingale, 48 Plympton Road, stated the overall scale of the project puzzles him, given the number of people who will be present in the proposed size of the facility.

Police Chief Nix stated Weston's Police station is under construction for a 20,000 square-foot building with a \$12 million budget, for a smaller department which is less busy than Sudbury's. He explained looking at a shift can misrepresent the total output of the building, which houses many different types of functions under one roof. Chief Nix stated the proposed size is similar to facilities built in Littleton and Duxbury, and he emphasized the building is being constructed to last 40-50 years.

Sudbury resident Mary Katherine Jacob, 328 Old Lancaster Road, asked if the contingency funds are not spent, will the outbuilding be constructed.

Mr. Kelly stated the team has respected the issue of property taxes throughout its decision-making process and its attempt to please everyone. If the foundation for the outbuilding could be built it would be a plus, but this type of option will not be known until after the site work is completed. He also stated the Board of Selectmen and Town will be kept abreast of the project's progress.

Sudbury resident Scott Herzog, 99 Blueberry Hill Lane, asked about utility costs, noting the current building would still need to be maintained with ongoing costs.

Mr. Kelly stated it has been acknowledged there will need to be maintenance costs for a period of time on two buildings. He hopes the Town will undertake discussion in a timely manner regarding the current building, so it is not in a position of carrying a vacant building unnecessarily. However, Mr. Kelly also noted the Town does not want to rush to rid itself of an asset which could increase in value over time.

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Sudbury resident Berkeley O’Keefe, 25 Beckwith Street, commended the Police Department on its work. He asked if the funds are not approved, how this would impact the Department’s operations.

Police Chief Nix commended his officers for the work they do under their present conditions. He emphasized the Department’s priority is providing safety for the community with operational efficiency. Chief Nix further explained the landscaping and covered parking would be quite helpful to the Department in order to better maintain and protect its equipment, vehicles and uniforms.

Sudbury resident Robert Abrams, 48 Horse Pond Road, stated he has not heard anyone argue tonight that a new Police Station is not needed. Mr. Abrams stated the current facility is grossly inadequate. He further stated that, although he is someone who is typically highly sensitive to municipal expenditures, he is not concerned with a \$280,000 additional request on a \$7.2 million project. Mr. Abrams commended Mr. Kelly, Chief Nix and their team, who have worked very hard to address this need for the Town. He urged the Hall to give the Public Safety Departments the respect they deserve by approving the motion and not to spend another hour quibbling over what is relatively a small request.

An unidentified person made a motion to call the question. The Moderator announced one more person wished to speak on the article, and that the motion to call the question required a two-thirds vote.

The Moderator declared the motion to call the question **PASSED BY WELL MORE THAN TWO-THIRDS.**

The Moderator declared the motion for Article 1 **PASSED BY WELL MORE THAN TWO-THIRDS.**

ARTICLE 2 – RESOLUTION (Non-Binding): RAIL TRAIL FROM WAYLAND TOWN LINE TO HUDSON TOWN LINE

The Moderator recognized Sudbury resident Andrew Sullivan, 28 French Road, who moved in the words of the article below:

To see if the Town will vote to advise the Board of Selectmen to create a recreational rail trail more or less in the rail right-of-way known as the Mass. Central Rail Trail (MCRT).

Submitted by Petition

(Majority vote required)

The Moderator stated the motion does not require a second.

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Mr. Sullivan stated he is the founder of Sudbury Greenways. He provided a brief summary of the MCRT Wayside Branch. He stated the Department of Conservation and Recreation (DCR) engaged eight towns in June 2014 regarding developing a multi-use recreational trail, but it does not have funding at this time. Mr. Sullivan described the trail in Sudbury as an east-west 4.6 mile trail, with a right-of-way which averages 60-80 feet. Using a slide presentation, he exhibited maps describing the route the trail travels through Town. Mr. Sullivan summarized the general specifications for a DCR trail, which include a 19-foot construction corridor, being American with Disabilities Act (ADA) compliant, and providing a ten-foot wide multi-use trail with a two-foot wide shoulder.

Mr. Sullivan stated Sudbury representatives met with DCR in July 2014, where it was confirmed the Town would be allowed to do a phased approach to develop the trail. He further stated DCR confirmed it would not mandate the type of trail surface. Mr. Sullivan further stated DCR controls the steel rails and would allow the Town to use them, noting the salvage value of the steel rails could offset a portion of the anticipated development costs. He stated a Town-funded greenway is estimated to cost \$80,000 per mile compared to \$1.2 million per mile for a federally funded trail. Mr. Sullivan stated a design build quote received from Beta Engineering and the Iron Horse Preservation Society for the entire trail was estimated to be \$450,000.

Mr. Sullivan emphasized constructing a greenway does not preclude the Town from paving the trail or doing any other upgrades in the future.

The Moderator informed Mr. Sullivan his five minutes had expired, and he asked him how much longer he needed for his presentation. Mr. Sullivan requested another minute, which he was granted.

Mr. Sullivan stated the Board of Selectmen voted on September 3, 2014 to support the article, and that the permitting would be coordinated with the Conservation Commission. He believes this option provides Sudbury citizens with a trail sooner by the Town funding the project and hiring an environmental engineering firm. He urged the Hall to support the article.

FINANCE COMMITTEE: Took no position on the article.

BOARD OF SELECTMEN: Supported the article.

The Moderator reminded the Hall the vote is non-binding.

The Moderator declared the motion for Article 2 **PASSED OVERWHELMINGLY**

**ARTICLE 3 – RESOLUTION (Non-binding): MA CENTRAL RAIL TRAIL (MCRT)
FROM DUTTON ROAD TO UNION AVENUE**

September 4, 2014

The Moderator recognized Sudbury resident Andrew Sullivan, 28 French Road, who moved in the words of the article below:

To see if the Town will vote to advise the Board of Selectmen to move forward with the design and construction of a greenway style rail trail in the rail right-of-way known as the Mass. Central Rail Trail (MCRT) between Dutton Road and Union Avenue as the first phase of the development of the MCRT in Sudbury.

Submitted by Petition

(Majority vote required)

Mr. Sullivan described the vision for the MCRT Phase 1, and he displayed photographs of other similar trails. He stated the trail would have shoulders and would meet Department of Conservation and Recreation (DCR) standards. Mr. Sullivan stated the 1.8 miles from Dutton Road to Union Avenue would be Phase 1 because it is the lowest cost section to construct, since it includes no bridges. The conceptual cost estimate is \$160,000. Mr. Sullivan emphasized construction of a Phase 1 Trail would connect several neighborhoods and provide access to the Route 20 and Union Avenue commercial areas. He displayed a map of the right-of-way and a spreadsheet reflecting the conceptual cost estimate. Mr. Sullivan stated the information has been initially reviewed by the Planning Department, and the costs seem to be in line.

Mr. Sullivan summarized next steps for the project, including fundraising by Sudbury Greenways for the costs of wetlands delineation and the preparation of the Notice of Intent for Sudbury's Conservation Commission, estimated at \$15,000. He also stated it would be important for the Board of Selectmen to determine a funding source so a binding article could be prepared for presentation at a future Town Meeting for voter approval. Mr. Sullivan stated possible funding sources would be Free Cash, Community Preservation Act (CPA) funds, or a capital exclusion. He urged the Hall to support the article.

FINANCE COMMITTEE: Took no position on the article.

BOARD OF SELECTMEN: Supported the article.

The Moderator declared the motion for Article 3 **PASSED OVERWHELMINGLY.**

There being no further business, a motion was received and seconded to dissolve the Special Town Meeting. The motion was **UNANIMOUSLY VOTED.**

The Town Meeting was dissolved at 8:53 p.m.

December 3, 2014

SPECIAL TOWN MEETING

Pursuant to a Warrant issued by the Board of Selectmen and a quorum being present, Myron Fox, the Moderator, at the Lincoln-Sudbury Regional High School Auditorium, called the meeting to order at 7:35 p.m., on Wednesday, December 3rd.

The Moderator led the Hall in the Pledge of Allegiance to the Flag. On behalf of Sudbury's Fire Chief Miles, fire exits were reviewed. The Moderator announced that, according to the Town Accountant, the Town's Certified Free Cash was \$3,322,365 as of July 1, 2014.

The Moderator has examined and found in order the Call of the Meeting, the Officer's Return of Service and has confirmed the delivery of the Warrant to residents.

Upon a *motion* by Charles Woodard, Chairman of the Board of Selectmen, which was seconded, it was *UNANIMOUSLY VOTED* to dispense with the Reading of the Call of the Meeting, and the Officer's Return of Service, the Notice and the Reading of the Individual Articles of the Warrant.

The Moderator announced a Town Forum is being planned on rail trails sometime in January 2015. He thanked Boy Scout Troop 63 leader Ken Chung and Sharon Tentarelli for coordinating the Scouts serving as tonight's "runners," Jonah Coffin, Mark Tentarelli, Parker Simon, and Ryan Grummer. Gratitude was also expressed to the Lincoln-Sudbury Regional High School (L-SRHS) business staff, audio-visual department and the Sudbury TV crew. The Moderator introduced various Town officials, staff, committees, and board members who were present in the Hall.

The Moderator reviewed the procedures for the Meeting, to amend a motion and the time limits for presentations. He encouraged people to speak, reminding attendees to be respectful of differing opinions during the proceedings. He stated his responsibility tonight is to ensure that a fair debate of the articles occurs.

ARTICLE 1 – NIXON SCHOOL – PARTIAL ROOF, WINDOW AND DOOR REPLACEMENTS, ENVELOPE REPAIR PROJECT

The Moderator recognized Sudbury Facilities Director James Kelly, who *moved* in the following words:

That the Town of Sudbury appropriate the amount of one million one hundred and twenty-one thousand dollars (\$1,121,000) for the purpose of paying costs of partial roof replacement, window and door replacement, and envelope repair at the General John Nixon Elementary School, 472 Concord Road, including the payment of all costs incidental or related thereto (the "Project") which proposed repair project would materially extend the useful life of the school and preserve an asset that otherwise is capable of supporting the required educational

program, and for which the Town of Sudbury has applied for a grant from the Massachusetts School Building Authority (“MSBA”), said amount to be expended under the direction of the Permanent Building Committee/School Building Committee. To meet this appropriation the Treasurer is authorized to borrow said amount under M.G.L. Chapter 44, or pursuant to any other enabling authority. The Town of Sudbury acknowledges that the MSBA’s grant program is a non-entitlement discretionary program based on need, as determined by the MSBA, and any project costs the Town incurs in excess of any grant approved by and received from the MSBA shall be the sole responsibility of the Town of Sudbury; provided further that any grant that the Town of Sudbury may receive from the MSBA for the Project shall not exceed the lesser of (1) 36.89 percent (%) of eligible, approved project costs, as determined by the MSBA, or (2) the total maximum grant amount determined by the MSBA; provided that any appropriation hereunder shall be subject to and contingent upon an affirmative vote of the Town to exempt the amounts required for the payment of interest and principal on said borrowing from the limitations on taxes imposed by M.G.L. c. 59, s. 21C (Proposition 2 ½); and that the amount of borrowing authorized pursuant to this vote shall be reduced by any grant amount set forth in the Project Funding Agreement that may be executed between the Town of Sudbury and the MSBA.

Submitted by the Sudbury Public Schools School Committee

(Two-thirds vote required, if borrowed)

The motion received a second.

The Moderator noted the differences in the motion from what was published in the Warrant.

Mr. Kelly stated the MSBA is very particular regarding the language of the motion. He displayed photographs of the Nixon School, stating it was built in 1960, later renovated in 1990 and an addition was added of approximately 30,000 square feet in 1994. The School serves approximately 400 students. Mr. Kelly explained the Permanent Building Committee (PBC) conducted a survey in 2010 of all Town and School building roofs. He noted the Town participated in a MSBA program in 2011 for the Noyes School and was reimbursed by MSBA for approximately \$730,000 of the project costs. In 2013, the older portion of the Nixon School roof was repaired through another MSBA program for which the Town was reimbursed approximately \$250,000. Mr. Kelly displayed an aerial photograph of the Nixon School’s cafetorium roof which is 54 years old, noting it needs to be replaced. He further noted insulation will also be increased to meet new energy code standards. Some windows and doors have also exceeded their useful life expectancy, and he described the current inefficiencies of the building, including deteriorated caulking, as displayed in the photographic exhibits.

Mr. Kelly described the project process to date, noting the Town submitted a Statement of Intent in February 2014 and it was later invited by MSBA to participate in the Accelerated Repair Program. He emphasized the timing of school-related projects is critical so construction can be done during the summer months. Thus, this project would

need to go out to bid in March 2015 to ensure work is able to commence in June 2015, once the School's sessions are completed. Mr. Kelly stated a vote is needed tonight to approve the project and another vote of approval would be needed at next week's Special Town Election. He displayed information regarding the estimated project cost of \$1,096,268, of which the MSBA will reimburse the Town for up to 36.89% of eligible costs. The anticipated net amount expected for the Town to finance is approximately \$700,000. Mr. Kelly stated it is worth all the work involved for the Town to receive approximately \$400,000 in reimbursements for work that must be done to help preserve this Town asset. He also noted the new roof shingles would have a 50-year warranty.

The Moderator informed Mr. Kelly his allotted time had expired, and he asked him how much longer he needed for his presentation. Mr. Kelly requested another two minutes. The Moderator asked the Hall for a show of cards to allow Mr. Kelly additional time for his presentation. The Hall VOTED to approve additional time.

Mr. Kelly reviewed the final steps needed regarding funding for the project, including tonight's vote and a subsequent vote at the Special Town Election on December 9, 2014. He explained an appropriation for the entire project amount needs to be approved, and that the Town would bond its portion (net the MSBA grant reimbursement) for ten years. Mr. Kelly stated the estimated tax impact of this project on the average residential property tax bill would be approximately \$13 per year on \$700,000 bonded. He stated the repairs are necessary to maintain the utility of the building, which is an element of the Town's infrastructure, and he urged support for the article.

FINANCE COMMITTEE: Recommended approval of the article, noting the project would make the building more energy-efficient.

BOARD OF SELECTMEN: Recommended approval of the article.

Strategic Financial Planning Committee for Capital Funding member Kevin Matthews stated the Committee voted unanimously to recommend the project be paid by bonding.

Capital Improvement Advisory Committee member Jamie Gossels, 11 Spiller Circle, stated the Committee voted unanimously to support the article.

Sudbury resident David Longland, 9 Wagonwheel Road, asked what happens if the project bids are in excess of the estimates, and how many bids are being sought. Mr. Kelly stated the project would then not be able to be awarded. He explained it would be an open bid process, and the more bids received will be better for having a competitive bid process.

Sudbury resident Bryan Semple, 15 Revere Street, asked why not pay for the project with Free Cash. Mr. Kelly stated the pros and cons of this option have been discussed. However, he further stated the Board of Selectmen voted to pursue the project through borrowing, since it is a project which will have a longer-term benefit.

Mr. Semple asked if the Board of Selectmen was unanimous in its vote. Board Chairman Charles Woodard, stated it was.

Sudbury resident Glenn Merrill-Skoloff, 18 Allen Place, asked if the building has been also assessed to be sure it will last 50 years. Mr. Kelly stated it has, and he further noted the MSBA would not fund a project if it believed it could not be sustained by the building.

Sudbury resident Kevin Sieck, 42 Ridge Hill Road, asked if other repairs needed at the Nixon School were assessed to possibly be dovetailed into this project. Mr. Kelly stated repairs needed were reviewed and added as appropriate, such as the caulking work which is planned.

The Moderator stated the motion requires a two-thirds vote.

The Moderator declared the motion under Article 1 PASSED BY WELL MORE THAN TWO-THIRDS.

ARTICLE 2 – PURCHASE JOHNSON FARM PROPERTY, 189 LANDHAM ROAD

The Moderator recognized Board of Selectmen Chairman Charles Woodard, who moved in the following words:

Move to appropriate the sum of \$2,900,000 for the acquisition in fee simple up to 37+/- acres being a portion of the land commonly known as the Johnson Farm property, located at 189 Landham Road, Sudbury, MA, for conservation and passive recreation purposes, and all expenses in connection therewith, inclusive of bond and note issuance expense; and to raise this appropriation, the Treasurer, with the approval of the Board of Selectmen is authorized to borrow a total of \$2,900,000 under G.L. c.44, s.7 with the sum of \$1,900,000 contingent upon the approval of a Proposition 2 ½ Debt Exclusion in accordance with G.L. c. 59. s.21C, and with the sum of \$1,000,000 of Community Preservation Act funds with the borrowing authorization as set forth in G.L. c. 44, s.7; and further to authorize the Board of Selectmen to grant a Conservation Restriction pursuant to M.G.L. c. 184, s. 31-32 on said property.

Submitted by the Board of Selectmen (Two-thirds vote required, if borrowed)

The motion received a second.

The Moderator noted the differences in the motion from what was published in the Warrant.

Chairman Woodard stated the Board of Selectmen negotiated an agreement to purchase approximately 33 acres of the Johnson Farm property for conservation and passive recreation purposes, for an agreed upon price of \$2.9 million. He emphasized

approval of this article will once and for all determine the outcome of this property, end litigation and create a new conservation property for residents to enjoy in perpetuity. Slides were exhibited of a map of the property and the proposed Conservation Restriction (CR) area.

Chairman Woodard explained that, under the Community Preservation Act (CPA) funding requirements, the Town would be required to place a permanent CR on the land after it is purchased, and The Sudbury Valley Trustees (SVT) would be the likely holder of the CR. The CR sets forth permitted and prohibited uses for the land, and requires monitoring to ensure the land is properly managed for conservation purposes. The CR would also allow public access for passive recreation. It would not allow the construction of buildings, or a change in the use of the property at any time in the future without substantial legislative approvals. A series of trails is envisioned, to be open to the public, along the old cart paths on the property, and it is the Town's intent, in partnership with SVT, to create a trail connection to the abutting Lyons-Cutler Reservation, so residents can easily enjoy the properties. A small parking area along the Landham Road frontage will be constructed so residents from all over Town can enjoy the property.

Chairman Woodard shared information from a 1998 Town Meeting Resolution regarding the "Character of Sudbury," which included the following:

"We value the Town's essentially residential, low-density nature. A significant aspect of Sudbury's charm and character is derived from its rural/suburban feeling. Becoming more like towns nearer Boston would not be considered "progress." This is not to say that the value and convenience of consumer-oriented, commercial activity and development is not appreciated. We remain open to positive change, while zealously safeguarding historical treasures and traditions. High value is placed upon Sudbury's natural resources and beauty, its open spaces, wetlands, forests and wildlife. The opportunities that these resources provide for enjoying and appreciating nature, recreation and escaping from our hectic lives is precious. Aligned with these natural resources is the diligent protection of the quality of Sudbury's water and air."

Chairman Woodard stated that, for decades, Sudbury residents have voted to purchase and preserve land, and ultimately voted for the adoption of the Community Preservation Act. He exhibited a slide of the Town's Open Space and Recreation Plan, noting, this is not a new project, and that the Town has been interested in buying this property since 2007. Chairman Woodard stated the property has been on the Town's Open Space & Recreation Plan since 2009, where it ranked in the top third of 38 parcels that were ranked using 16 different criteria. He also noted the property is significant to the ecological integrity of the Town, with its extensive wetlands and vernal pools, proximity to the Town's drinking water supply wells, upland woodland and meadow habitat, adjacency to significant protected open space and an important wildlife corridor. This land, in combination with other permanently protected lands to the west and the east, forms a large wildlife corridor of over 500 acres in Sudbury, not including acreage from the Great Meadows Wildlife Refuge into Wayland, or the Nobscot Reservation further west in Sudbury and Framingham.

Chairman Woodard explained that, after confirming its ecological value to Sudbury, the Board of Selectmen negotiated the purchase price with the owner over several months earlier this year. The initial asking price was \$3.7 million, which we negotiated down to \$3.45 million. He further explained that, to reduce the Town's purchase price for the most sensitive and key portions of the property, the Selectmen agreed that the developer would retain and sell two, one-acre lots along the Landham Road frontage valued at an estimated \$550,000. Thus, the net price to be paid to the developer would be \$3.45 million minus the \$550,000 value of the two front lots, or \$2.9 million. If the developer sells the lots for more than \$550,000 we will split the excess value. There will be restrictions on these lots so that they can only be developed as single-family homes.

Chairman Woodard addressed the question of whether \$2.9 million is fair to the residents and taxpayers of Sudbury. He explained the owner recently exercised his option with the Johnson family and paid only \$1.5 million for the land. However, Chairman Woodard also stated the owner spent another \$2.6 million on engineering, other consulting, and legal fees to develop and litigate commercial plans for the property. The Town asked for copies of these receipts and they have been received and reviewed by Town staff. During the negotiations, a property appraisal was completed for the Town based on the assumption that a 68-unit development plan would be approved, and concluded a \$3.45 million value for that development scheme. The appraisal confirmed that value had been added to the property by virtue of its lengthy permitting, and the likelihood of eventual approval and construction.

Chairman Woodard stated it is important to understand the risks and trade-offs involved in the question of the Town purchasing this property. He explained the current development plan calls for 68 units of rental housing. While no development plan has final approval, and litigation may continue for years, it is likely there would be a development in the range of 68 units on the property when all litigation is completed. He emphasized case law supports this position. The 68-unit plan will have costs and impacts associated with it such as education costs, municipal services, added traffic on the roads, all typical costs associated with development. Chairman Woodard noted it is a fact that the cost of servicing residential development is permanent, while the cost of purchasing and preserving the property are finite. After paying off the bond to purchase the property in 20 years, there would be minimal to no costs associated with owning this property.

Chairman Woodard noted it is also true that significant open space would be preserved under the 68-unit development plan, as well as a provision for public access. Approximately 22 acres on the northwest portion of the property is not developable due to wetland laws and would remain in its natural state even with the development of 68 units. He further noted that it is possible the owner would allow public access through the development. However, these conditions are not formalized at this time, so it is not a certainty. The only certainty to ensure the land is permanently preserved, and public access is created, is to purchasing the property. Chairman Woodard highlighted that, more importantly, the development of a dense housing complex of 68 units immediately abutting the wetlands and vernal pools would have a detrimental impact on the wildlife corridor.

Chairman Woodard stated the Town has been asked why not let it be developed so that it contributes to the Town's 40B inventory. He explained 68 units would increase the inventory by 1.1%, to just over 7%. Although the development of this parcel into 68 rental units could provide a diverse housing style that is currently under-represented in Sudbury, the Selectmen believe the Johnson Farm land is not an appropriate location for dense housing, and that development at the scale proposed could result in irreversible impacts to the natural resources on and surrounding the property. The Board continues to work on more appropriate locations to provide affordable housing to fulfill this need.

The Moderator announced the allotted time had expired, and he asked the next speaker, Board of Selectmen Vice-Chairman Patricia Brown, how much longer was needed for the presentation. Ms. Brown requested another two minutes. The Moderator asked the Hall for a show of cards to allow additional time for the presentation. The Hall VOTED to approve more time.

Vice-Chairman Brown exhibited slides of information regarding the proposed project funding. She stated the Selectmen propose three funding sources to pay for the purchase, noting it recognized the current limitations on the CPA budget. A \$2.9 million bond sufficient to pay the entire cost of purchasing Johnson Farm would use up most of the CPA bonding capacity for the next ten years. The Selectmen want to preserve the Town's ability to act on future opportunities when they arise unexpectedly. Thus, the Selectmen have requested, and the Community Preservation Committee has approved, \$1 million of CPA funds to be bonded over 20 years, and that Town Meeting authorizes a debt exclusion for the remaining \$1.9 million. This would increase taxes on the average residential tax bill over the 20-year life of the bond, approximately \$22 per year, decreasing to approximately \$16 per year at the end of the term. Vice-Chairman Brown also stated the \$1.9 million debt exclusion also requires a ballot vote at the Special Election scheduled for next Tuesday. Both Town Meeting and ballot affirmation are required to authorize the purchase. She further stated The Sudbury Valley Trustees has initiated a private fund raising campaign to assist with the purchase of Johnson Farm, and approximately \$64,982 has already been raised. In addition, the Selectmen have pledged that any funds gifted to the Town by SVT will decrease the final debt exclusion figure, which will decrease the tax impact dollar for dollar.

Vice-Chairman Brown stated the following boards, committees and organizations have been discussing this project over the last several weeks, and have all voted in support of purchasing the property: the Board of Selectmen, Planning Board, Community Preservation Committee, Finance Committee, Conservation Commission and The Sudbury Valley Trustees. She stated Johnson Farm has long been recognized as an important part of a large and ecologically significant complex of habitats supporting a diversity of wildlife, and that this is the Town's opportunity to acquire the land. Vice-Chairman Brown stated the Board of Selectmen urges approval of this article, tonight and reminds residents to vote next Tuesday, December 9.

FINANCE COMMITTEE: Recommended approval of the article.

BOARD OF SELECTMEN: Unanimously recommended approval of the article.

COMMUNITY PRESERVATION COMMITTEE: Supports the article.

Sudbury resident Stanley Kaplan, 98 Victoria Road, stated discussion regarding the future of this property has gone on for years, and he is pleased the Town has the opportunity to purchase it. Mr. Kaplan stated the purchase would preserve 33 acres which is adjacent to a wildlife corridor which would provide thousands of miles of contiguous protected space. He asked if it is reasonable to pay \$2.9 million for 33 acres when only 11 of these acres are developable. Mr. Kaplan provided a scenario where the 11 developable acres would be potentially worth \$275,000 per acre (as offered to the seller for the two lots to be retained fronting Landham Road) which would total more than the proposed purchase price. Thus, he believes the Town is not overpaying for this purchase, and Mr. Kaplan provided several benefits to be gained from the purchase. He emphasized that, once the land is given up, it is gone forever, and he urged support of the article.

Sudbury resident Doris Goldthwaite, 141 Goodman's Hill Road, stated she supports the property being purchased for conservation purposes, but she has questions regarding the proposed funding. Ms. Goldthwaite asked what the CPA account balance is and why it cannot cover the entire purchase price.

Community Preservation Committee Chairman Chris Morely stated the Committee would like to recommend buying all properties presented to it, but it realistically cannot do so. Mr. Morely explained the CPA account does not currently have as much cash available and bonding capacity as it should for other properties which may come up down the road.

Sudbury resident Francis Huntowski, 42 Cutler Farm Road, stated the future of this property has been a long ordeal for the neighbors. Mr. Huntowski believes everyone agrees this is the wrong site for the type of development which was proposed. He noted numerous problems which development would cause to this area and noted the several Town bylaws which would be violated. Mr. Huntowski emphasized that by purchasing the property, the Town not only gains significant open space, but it also avoids many detrimental factors from occurring. He asked for the Hall's support of the article.

Sudbury resident Rick Johnson, 38 Bent Road, noted there is a lot of enthusiasm for this article tonight. However, he repeatedly questioned where this enthusiasm was when the property was offered to the Town for only \$1.5 million, nearly half of the current purchase price, and when the Planning Department stated it was potentially worth \$700,000.

Selectman O'Brien explained that the Board of Selectmen was previously in negotiations with Mr. Johnson, who died unexpectedly, and subsequent to his death, the heirs would not negotiate with the Town, but rather they chose to strike a deal with a developer for a higher price.

The Sudbury Valley Trustees' Executive Director Lisa Vernegaard asked for permission to address the Hall as a non-resident. The Moderator asked the Hall for a show of cards to allow Ms. Vernegaard to speak and declared that the Hall VOTED approval.

Ms. Vernegaard urged the Hall to support the article. She emphasized the property is in close proximity to other protected open space, and she noted it was ranked high on the Town's Open Space Plan. Ms. Vernegaard also emphasized the property's conservation and ecological values, and that this purchase would add another recreational asset to the Town. She stated the SVT has worked to raise private funds towards the total purchase price, and it has already raised \$66,000 in pledges. She emphasized that any development, even on only 11 acres, would be too intense for the area and would compromise the environment and surrounding wildlife.

Sudbury resident Thomas Powers, 201 Union Avenue, questioned whether the Town is leaving any options "on the table." Mr. Powers opined that he believes the Town does not own enough developable land for future needs. He also questions that the Town is not getting the benefit of a developable lot rate for the developable 11 acres.

Chairman Woodard stated the Board of Selectman deliberated how best to pay for this purchase in a way which would successfully garner support for the article, and he again summarized the negotiation of the purchase price process.

Sudbury resident Maura Moran, 59 Brookdale Road, asked what the costs are anticipated to be for the Town for the future walking paths and parking lot, and what the timetable is.

Director of Planning and Community Development Jody Kablack stated the Town is working with the SVT to hold the CR and help to develop and possibly maintain the trail system and parking lot. Thus, it is hoped there would be no costs to the Town associated with these features.

Sudbury resident Brian Cain, 33 Victoria Road, stated he plans to vote yes to support this article. Mr. Cain stated the negative impacts which would be experienced from development at this site would not just be a South Sudbury issue, but they would present problems for all of Sudbury.

Sudbury resident Allan Wallack, 67 Thompson Drive, asked how much is in the CPA account. Ms. Kablack stated the CPA account currently has unrestricted reserve savings of \$2,865,000.

December 3, 2014

An unidentified person made a motion to call the question, which was seconded. The Moderator announced three more people wished to speak on the article, and that the motion to call the question required a two-thirds vote.

The Moderator declared the motion to call the question PASSED BY WELL MORE THAN TWO-THIRDS.

Sudbury resident Daniel DePompei, 35 Haynes Road, made a point of order. The Moderator responded that the variances listed in different communications regarding the total number of acres for the property, noting tonight's motion was written for up to 37 acres, which is considered to be the potential acreage maximum.

The Moderator declared the motion under Article 2 PASSED BY WELL MORE THAN TWO-THIRDS.

ARTICLE 3 – MASS CENTRAL RAIL TRAIL, PHASE 1, ENGINEERING

The Moderator recognized Board of Selectman Chairman Charles Woodard, who moved to Indefinitely Postpone the article below:

To see what sum the Town will vote to raise and appropriate, or appropriate from available funds, for the purpose of creating engineering design specifications and construction bid documents for Phase 1 of the Mass Central Rail Trail, running from Union Avenue to Dutton Road, or act on anything relative thereto.

Submitted by the Board of Selectmen

(Majority vote required)

The motion received a second.

Chairman Woodard stated the motion is to Indefinitely Postpone Article 3. He explained the Finance Committee voted to approve the transfer for the \$15,000 needed to fund the article to come from the Reserve Fund, and thus the request at Town Meeting is unnecessary.

FINANCE COMMITTEE: Took no position on the motion

BOARD OF SELECTMEN: Recommended approval of the motion.

The Moderator declared the motion for Article 3 was UNANIMOUSLY VOTED.

The Moderator thanked all who helped coordinate tonight's Special Town Meeting and those who came tonight to participate. He also expressed his thanks for the privilege of

having been the Town Moderator, noting tonight would likely be his last Meeting fulfilling his role.

ARTICLE 4 – MASS CENTRAL RAIL TRAIL, NON-BINDING RESOLUTION

The Moderator explained the process for non-binding petition article.

Sudbury resident Bryan Semple, 15 Revere Street, made a point of order. Mr. Semple believes there is nothing in the Town bylaws which give the Moderator or Town Counsel the right to change how the Warrant articles are discussed. He noted that, until 2004, all articles were debated at Town Meeting. Mr. Semple believes it is important to hear debate on all articles and would like to hear it tonight after Article 4 is presented.

The Moderator stated he believes he can make a Moderator's rule to not permit debate. He further stated he received an opinion from Town Counsel tonight stating there is nothing in the Town bylaws which precludes this practice, which the Moderator instituted in 2007 and has since been implemented consistently. Thus, the Moderator respectfully disagreed with Mr. Semple. However, given the earliness of the Meeting time, he would allow asking the Hall's opinion on this matter.

The Moderator asked for a show of cards from all who wished to hear debate regarding Article 4 and from those who did not wish to hear debate. The Moderator declared that the request to hear debate was **OVERWHELMINGLY DEFEATED** and stated the process would proceed as previously described.

Sudbury resident Richard Williamson, 21 Pendleton Road, moved in the words of the Resolution below:

To see if the Town will vote to advise the Board of Selectmen to support a paved travel surface on the Mass Central Rail Trail.

PETITIONER'S REPORT: The Massachusetts Department of Conservation and Recreation (DCR) wants to build a hard surface, that is, a paved rail trail, on the east-west rail corridor known as the Mass Central Rail Trail. DCR has said that it will cover 100% of the cost of design and construction of this rail trail. The Mass Central Rail Trail will intersect with the Bruce Freeman Rail Trail, which runs north-south, near the intersection of Union Ave. and Route 20. Both the Bruce Freeman and the Mass Central rail trails are known as 'greenways' because they are for pedestrians and bicyclists, among others. They do not allow motorized vehicles.

The purpose of this resolution is to let our senators and representatives know that Sudbury supports this goal, and to ask them to make all reasonable efforts to secure funding for the Mass Central Rail Trail. The state Transportation Bond Bill has already authorized \$36,000,000 for the Mass Central Rail Trail. The next step is having the legislature appropriate funding, and we need to work with our legislators to accomplish that. Sudbury

will work with other towns along the route of the Mass Central in a concerted effort to get that funding.

There is nothing to be lost in this approach, and everything to be gained. The only mistake we would make is if we did not try.

Seniors, bicycle riders, and the handicapped will benefit from the stability and predictability of a paved travel surface. There will be no cost to Sudbury for this valuable amenity, that many call a linear park. It will be used for recreation, exercise, and transportation. The rail trails will connect Sudbury's neighborhoods, schools, parks, athletic facilities, Town Center, and the commercial district. They will encourage green transportation, and bring us closer to the nature of Sudbury.

The Mass Central Rail Trail is on the state's list of highest priority rail trails. It should be our priority, too.

Submitted by Petition

(Majority vote required)

Mr. Williamson stated the Board of Selectmen FY14 goals included support of a Mass. Central Rail Trail (MCRT) in Sudbury. He explained this article in no way precludes a greenway from being constructed. Mr. Williamson stated the MCRT is a priority project for the State Department of Transportation (DOT) and Department of Conservation and Recreation (DCR) and he referenced the State's \$36 million Transportation Bond Bill. He described the MCRT Wayside Branch trail in Sudbury as 4.6 mile east-west trail.

The Moderator announced the allotted time had expired, and he asked Mr. Williamson how much longer was needed for the presentation. Mr. Williamson requested another two minutes. The Moderator asked the Hall for a show of cards to allow Mr. Williamson additional time for the presentation and stated that the Hall VOTED to approve additional time.

Mr. Williamson emphasized the sooner the Town gets State funding for the MCRT, the better it will be. He believes support of this article gives the message to DCR that the Town supports DCR's commitment to building a paved MCRT through Sudbury and surrounding towns. Mr. Williamson stated that, if DCR designs and builds the MCRT in Sudbury, it will pay for it and it will save the taxpayers potentially \$1 million by not having to build a temporary soft-surface MCRT trail. He urged support of the article.

FINANCE COMMITTEE: Took no position on the article.

BOARD OF SELECTMEN: Took no position on the article.

Sudbury resident Daniel DePompei, 35 Haynes Road, made a point of order.

December 3, 2014

Mr. DePompei stated Mr. Williamson made a presentation to the Board of Selectmen earlier tonight and the Board was unable to determine the intent of the article. Mr. DePompei believes the article conflicts with two prior resolutions passed at Town Meetings regarding a paved MCRT trail.

The Moderator declared the motion for Article 4 PASSED OVERWHELMINGLY.

There being no further business, a motion was received and seconded to dissolve the Town Meeting. The Moderator declared the motion PASSED OVERWHELMINGLY.

The Town Meeting was dissolved at 9:12 p.m.

PART II

FINANCE COMMITTEE SECTION

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FY15 SECTION OVERVIEW

This represents the fifth year of the revised Finance Committee (“FinCom”) section of the Town Warrant (the “FC” pages). The objective of the changes implemented several years ago was to provide taxpayers with the same historical trend information regarding operating expenses and metrics that the FinCom uses during the year to evaluate budget proposals.

A summary of the data included is set forth below:

- Operating metrics for each Cost Center for the fiscal years ending June 2013, June 2014 and June 2015 (requested) including:
 - Average salaries.
 - Healthcare benefits for active and retired employees.
 - Student populations with details on Sudbury, Lincoln, METCO, and other out-of-district students.
 - Cost per student for each school system.
 - Headcount by department and/or function for each Cost Center.
- The operating budgets of the two school systems are presented in similar formats to improve their readability.
- Detail on Community Preservation Fund cash flows, with information on sources of revenue, expenditures on Open Space, Community Housing and Historic Preservation, and cash balances.
- Compensation information for all employees, whether managers or not, making over \$100,000 a year.

As you review information contained in the FC pages, please keep in mind two important facts. First, this is Sudbury information, and metrics such as average teacher salaries and cost per student are calculated using the FinCom’s methodology. As our figures are calculated differently from those compiled by the Massachusetts Departments of Revenue (“DOR”) and the Massachusetts Department of Elementary and Secondary Education (“DESE”), the Warrant information is not always comparable to what you might find at the mass.gov web site. You cannot, for instance, compare the FinCom’s “cost per student” to the one available on the Mass DOE web site. To compare Sudbury to other towns, please use the figures on the mass.gov or DESE web site. However, to compare Sudbury specific benchmarks the FinCom reviews, please use the information contained in the Warrant.

Second, not all of these statistics are meaningful when used to compare the Sudbury Public Schools and Lincoln-Sudbury Regional High School. The two school systems are inherently different due to the age and educational needs of their respective student populations as well as due to the differences in how regional vs. town school district budgets are required to be presented. Most of the statistics the FinCom reviews are used solely for the purpose of identifying trends within each system, not for comparison between the school systems.

FINANCE COMMITTEE REPORT

Dear Resident of Sudbury,

This report will assist you in understanding Sudbury's fiscal year 2015 ("FY15") budget – from July 1, 2014 through June 30, 2015 - and the related financial articles that will be presented to you at Town Meeting beginning on May 5th. We believe, above all, that the participation of an informed voter is essential for the success of Sudbury's democratic process and continued fiscal health.

The Finance Committee is responsible for reviewing budgets for the town and schools and making recommendations to the Board of Selectmen and to the taxpayers at Town Meeting. In this role, we have no authority to make spending decisions as that is the responsibility of our various elected bodies. Rather, our role is to examine those budgets on your behalf and make independent and informed recommendations regarding the budget and other financial issues. We do so by gathering data and asking numerous questions prior to forming a recommendation.

This diligence process happens throughout the year as we meet with the Sudbury Town Departments (the "Town"), the Sudbury Public School K-8 School System ("SPS"), and the Lincoln-Sudbury Regional High School ("LSRHS" or the "High School") and other entities in regularly scheduled Finance Committee meetings as well as in smaller liaison meetings between one or two FinCom members and the management teams for each cost center.

This report is the culmination of a six month budget process. In October 2013, the FinCom issued budget guidelines to the leaders of the three principal Sudbury cost centers - the Town, SPS and the High School. In preparation for the budget hearing process in February 2014, we asked each cost center to prepare two budget scenarios for FY15:

- a No Override Budget that allows for annual growth up to 2.5% for each cost center and was based upon expectations regarding State aid and local receipts; and
- an optional Level Services (or roll-up) budget that assumes each cost center maintains the same service levels in FY15 as funded through their FY14 budgets

While we recognized that each cost center has certain unique characteristics, FinCom believed it important that a level of consistency exist in all budget submissions. As a result, we asked each cost center to make the following assumptions when constructing their FY15 budget submissions:

- for all cost centers, salary and other cash compensation was relatively straightforward as it was based on the final year of the recent contract negotiations;
- best estimates of expected health and benefit costs increases; and
- best estimates of utilities and, where applicable, transportation and special education cost increases or decreases.

As health and benefit cost increases have become known figures, FinCom has provided guidance to the cost centers to revise budgets based on differences to initial assumptions. The Town and SPS assumed +5% growth in GIC rates and built budgets accordingly. Actual GIC growth rates were only +1%, and so FinCom is presenting an operating budget that is reduced accordingly by \$128,711 for SPS and \$39,790 for The Town.

Recommended No Override Budget

For FY15, we are recommending only a No Override Budget of approximately \$85.2 million. The No Override Budget represents a residential tax increase of approximately 0.41% (\$48) on the average assessed home value of \$640,277 and a total increase in taxes of approximately \$622,000, including new growth and commercial property taxes, as compared to the FY14 tax levy.

The No Override Budget is in compliance with Proposition 2½ (“Prop 2 ½”), which was approved by Massachusetts voters in 1980 and first implemented in fiscal year 1982 (M.G.L. Ch. 59, sec. 21c). It limits the amount of revenue a city or town may raise, or levy, from local property taxes each year to fund municipal operations without the approval of taxpayers at the ballot box. Prop 2 ½ is not meant to be a “fiscally responsible spending benchmark”. Exceeding this level should not necessarily be construed with negative implications towards a town’s or a schools’ financial management. It is meant to reflect a “check and balance” point at the local level: town officials cannot raise taxes more than allowed under Prop 2 ½ without an affirmative vote of the taxpayers. To spend more money, town officials have to “make their case” to the taxpayers who can apply their own test of reasonableness by their votes at Town Meeting and the polls.

The FY15 No Override Budget represents a 2.5% increase in the operating budget for each cost center compared to the FY14 budget. The difference in growth between the residential property tax increase of 0.41% and the allowable growth in the operating budgets of each cost center is due to the expiration of a one-time \$700K capital exclusion in FY14, a significant reduction, a decrease in the debt exclusion of \$1.36 million and a shift in assessment for LSRHS from Sudbury to Lincoln as compared to FY14.

In the case of the High School, the percentage of students did not shift materially between Sudbury and Lincoln from FY14 to FY15. The principal reason for the decrease in the assessment was an increase in Lincoln’s required statutory minimum contribution as calculated by the DOR. The determination of the overall assessment to each town has two major components in the calculation. The first component is a statutory minimum contribution as calculated by the DOR, which measures relative changes of member towns and incorporates those relative changes into a formula to calculate each member town’s contribution. The second component is based on average student enrollment and is governed by the specific regional agreement between the member towns. As shown in the table set forth below, Lincoln’s statutory minimum contribution increased by nearly 17% from FY14 to FY15 as compared to a more modest +9% increase for Sudbury.

\$ in Thousands	FY14			FY15			Growth: FY14 vs. FY15		
	Lincoln	Sudbury	Total	Lincoln	Sudbury	Total	Lincoln	Sudbury	Total
Student Ratio Calculation	14.33%	85.67%	100.00%	14.45%	85.55%	100.00%			
LSRHS Operating Budget within Levy			\$26,642			\$27,308			2.50%
Offsets/Re-apportionment									
E&D Usage			\$ (666)			\$ -			
Receipts			\$ (50)			\$ (50)			0.00%
State Aid			\$ (2,650)			\$ (2,686)			1.35%
Regional Transportation			\$ (246)			\$ (294)			19.50%
Encumbrances			\$ -			\$ -			NM
Re-apportionment			\$ -			\$ -			NM
LSRHS Offsets ^(a)			<u>(3,613)</u>			<u>(3,030)</u>			-16.12%
Sub-Total After Offsets			<u>\$23,029</u>			<u>\$24,277</u>			5.42%
Statutory Minimum Contribution ^(b)	\$ 1,925	\$11,952	\$13,878	\$ 2,247	\$13,009	\$15,256	16.70%	8.84%	9.93%
Budget in Excess of Minimum ^(c)	<u>1,311</u>	<u>7,840</u>	<u>9,151</u>	<u>1,304</u>	<u>7,718</u>	<u>9,022</u>	-0.59%	-1.55%	-1.41%
Operating Budget Assessment	\$ 3,237	\$19,792	\$23,029	\$ 3,551	\$20,727	\$24,277	9.69%	4.72%	5.42%
Share of Total Operating Budget	14.06%	85.94%	100.0%	14.6%	85.38%	100.00%			

- (a) Offsets include, but are not limited to, State Aid, receipt of fees, E&D usage and regional transportation reimbursement.
- (b) The minimum contribution required from each town is calculated by the DOR (called the Statutory Method).
- (c) Assessment of the Budget in Excess of Minimum is calculated as per the regional school agreement based on number of students from each respective town.

In round numbers, Sudbury funded roughly 86% of the LS operating budget in FY14 and now will fund roughly 85% of the LS budget in FY15, with the net result that the LSRHS operating budget assessment to Sudbury has increased by +4.72%. This increase should not be confused with the High School's overall budget, which in the context of an FY15 No Override Budget, has the same allowable growth of 2.5% as the other cost centers. The reason for the increase from FY14 to FY15 is that LS used \$666K of E&D as a budget offset in FY14, and is not planning to apply any of the E&D balance to fund FY15 operations.

Sources of revenue and changes from FY14 are set forth below.

- Under Proposition 2 ½, the tax increase is limited to 2 ½% of the overall tax levy; for FY15, this increase is approximately \$1.73 million.
- New growth, the tax on new and upgraded properties, is estimated to generate \$520,000 of new revenue in addition to the allowed increase in the levy (bringing the total levy increase to approximately \$2.3 million or 3.25%), which is consistent with the FY14 assumption on new growth; this number assumes a continued recovery in new home construction and renovation activity from the recent economic downturn.
- The capital exclusion portion of the tax levy is decreasing by \$700K to \$0 as the capital exclusion was a one-time exclusion in FY14 to fund the Town Center traffic improvements.
- The debt exclusion portion of the tax levy (for payment of principal and interest costs) is decreasing by approximately \$1.36 million, or 40%, from FY14 due to maturing debt on prior borrowings and refinancing of existing debt.
- State aid revenue is estimated to increase by approximately \$250,000 from FY14 levels, comprised of no increase in State Aid to Sudbury and an increase in state aid to LSRHS of approximately \$250,000. This projection is based on the Governor's proposed budget and represents our best estimate at the time of publication of the warrant. To date, discussions regarding state aid from the

state legislature are still evolving. Should new information be provided we will update our assumption for state aid heading into Town Meeting as we've done in previous years.

- Local receipts, primarily motor vehicle excise taxes and fees charged for certain town services, are currently estimated at \$4.4 million, an increase of +7.3% from the FY14 budget level of approximately \$4.1 million. Local receipts have rebounded in recent years from the recession to healthy levels, and Sudbury has raised its conservative forecasts of local receipts to align with recent actual growth.
- The annual school debt reimbursement represents aid from the State and is the same as FY14 as this amount will not change for the remainder of the payments scheduled through FY21 (unless the outstanding debt is refinanced); this aid must be used to reduce the amount of school debt issued and is excluded from the normal Proposition 2 ½ tax levy limit.

Ongoing Savings from Healthcare Changes

The significant rate of growth in health insurance costs for current and retired employees over the past decade has placed significant pressure on municipal operating budgets. Historically, making changes to these plans has been constrained by the requirements of collective bargaining. Fortunately, changes negotiated in our labor contracts four years ago helped to decrease that rate of growth in healthcare from prior levels. This resulted in significant savings from prior budget levels for the Town and SPS as well as for the High School.

Three years ago, the Legislature provided municipalities with an important tool to continue to reign in the significant growth of healthcare costs and provide significant and immediate savings to local governments. On July 12, 2011, Governor Duval Patrick signed An Act Relative to Municipal Health Insurance which amends Massachusetts General Laws Chapter 32B. This legislation provided a mechanism for municipalities to move to the Group Insurance Commission (the "GIC") outside the collective bargaining process. Prior to this recent change in legislation, entry into the GIC was subject to approval by all labor unions.

The Board of Selectmen voted to accept the provisions of sections 21-23 of Chapter 32B of the General Laws in November 2011. After following the prescribed process, the outcome for the Town and SPS was a decision to join the GIC. On July 1, 2012, all active employees and retirees for the Town and SPS migrated to the Commonwealth's GIC health benefits system. Collectively, the move to the GIC generated savings of more than \$2 million in FY14. Similarly, as we head into FY15, the GIC announced in March 2014 that health insurance premium rate increases would be held to an average increase of 1% across its offering of health plans, below both the state and national averages.

Similarly, the LSRHS School Committee embarked on a process in FY12 to determine what changes to make to their health insurance coverage. The outcome of this process was for the School Committee to drive savings by making GIC-like changes to the local plans offered by their current purchasing coalition, Minuteman Nashoba Health Group ("MNHG"). In addition, the High School made other changes in cooperation with the LSRHS teachers by decreasing the contribution rate on the high cost indemnity plans and implementing an opt-out incentive to drive further savings. Collectively, these changes along with the MNHG announcement have resulted in the High School budgeting flat healthcare expense growth in FY15, and these costs have been flat going back to FY12.

The Finance Committee commends the actions taken by the Town, SPS and the High School to implement these healthcare changes over the past several years. These savings have been a critical piece of lessening any potential adverse impacts that might result from the constraints of operating within a No Override budget.

OPEB Liabilities

The Commonwealth's Department of Revenue defines OPEB as post-employment benefits other than pensions which generally take the form of health insurance and dental, vision, prescription, or other healthcare benefits provided to eligible retirees, including in some cases their beneficiaries. They may also include some type of life insurance. For decades, state and local governments have promised defined benefit pensions together with retiree healthcare benefits as part of the compensation package provided to government employees. While funds were often set aside to cover the cost of the pension payments when they came due, generally no funds were set aside to cover the cost of the promised healthcare premiums. As a result, most towns today (including Sudbury) have an operating budget that includes salaries and healthcare benefits for active employees, plus healthcare benefits for retired employees who are no longer actively employed. Operating budgets are paying for the cost of operating government today plus part of the cost of operating government in the past - that unfunded liability to pay for healthcare in retirement. It has only been in the last five years that the Government Accounting Standards Board ("GASB"), which governs municipal accounting, required municipalities to calculate the amount of this liability and include it in the footnotes to their financial statements.

Every other year, The Town and SPS ("Town/SPS") and LSRHS obtain actuarial valuation reports to determine the estimated value of their respective OPEB liabilities. These reports also determine the Town/SPS's and LSRHS' annual required contribution ("ARC") for OPEB purposes. The ARC represents a level of funding that, if paid on an ongoing basis, is projected (i) to cover the normal cost per year (the cost that year of the promises of retiree healthcare benefits made to active employees) and (ii) amortize the actuarial accrued liability (the unfunded cost of the promises of retiree healthcare benefits made in prior years to employees now retired) over a period of thirty years. As of the last actuarial report as of July 1, 2011, the ARC for the Town/SPS and LSRHS was \$3,663,686 and \$4,457,705, respectively (copies of which are available on the Town's website).

As of the last actuarial report as of July 1, 2011, the estimated OPEB liability for the Town/SPS employees is \$34.3 million. Due to the move to the GIC, the OPEB liability actually decreased by nearly \$16 million as compared to the prior actuarial assumptions. The estimated OPEB liability for LSRHS is \$46.1 million. These amounts assume that the Town/SPS and LS continue the current practice with regard to retiree healthcare liabilities of "Pay-As-You-Go" (i.e. - pay the bills for retirees' health costs as they are presented without setting aside funds for future costs). In addition to the specific plans available to each cost center's employees, differences in per employee liabilities for a cost center are also impacted by employee contribution levels towards their insurance costs.

The Town/SPS and LSRHS are in the very early stages of looking at funding mechanisms to address this potential future burden, having established an OPEB working group in 2013 to review this issue. While the Commonwealth has not mandated that communities with OPEB trusts make their ARC each year, the Finance Committee believes it is prudent to determine a mechanism to begin to fund the OPEB trust on a sustainable basis.

Analysis of Free Cash

The accumulation and subsequent usage of free cash is a central issue to the FY15 budgeting process. The Mass Division of Local Services defines Free Cash as follows:

"Free cash is a revenue source which results from the calculation, as of July 1, of a community's remaining, unrestricted funds from operations of the previous fiscal year based on the balance sheet as of June 30. It typically includes actual receipts in excess of revenue estimates and unspent

amounts in departmental budget line-items for the year just ending, plus unexpended free cash from the previous year."

Free cash in and of itself is not a bad thing – sound fiscal budgeting ensures that revenues are being forecasted conservatively, and expense budgets plan for potential overages in items like health care, overtime, and other items – rather than have to either go back to the taxpayers mid-year to ask for more money, or make unexpected and disruptive midyear budget cuts. However, the amount of free cash that is generated should be monitored to ensure that the taxpayers are not unnecessarily bearing the cost of tax increases without proper justification.

<u>Certified as of July 1,</u>	<u>Results from</u>	<u>Certified Amount</u>
2008	FY08	\$15,235
2009	FY09	\$488,595
2010	FY10	\$249,418
2011	FY11	\$674,860
2012	FY12	\$2,388,556
2013	FY13	\$2,380,250

In FY12 and FY13, Sudbury generated significant amounts of free cash, and that pattern is expected to persist in FY14. The reason for this surplus free cash is due both to under-forecasting of revenues and over-forecasting of expenses. On the revenue side, in FY08-FY11, there had been a precipitous drop in both state aid and local receipts. Both sources of revenue rebounded by FY12, however budgeting happens a year and a half before results are known, and the FY12 and FY13 budgets were developed with a high amount of conservatism as that rebound had not yet been observed. The result was a revenue forecast that was below actuals by \$1.11 million for FY12 and \$1.08 million for FY13. Assumptions on local receipts increased for FY14, although it is still expected that free cash will be generated. In the current FY15 budget, assumptions for local receipts have been increased significantly, which suggests that Sudbury will no longer see free cash from conservative revenue forecasting after FY14.

On the expense side, it should be expected that Sudbury should generate some free cash each year, due to conservative budgeting and contingency planning. In FY13, this amount was significantly higher than previous years due to uncertainty around health care costs. Beginning July 1, 2012, the Town and SPS moved to the GIC health plan. The savings from this move were largely unknown, as the number of employees that would subscribe to various plans or opt out of any health plan was unknown. Because of these unknowns, there was a lot of conservatism built into the budgeting process, which resulted in \$555K of free cash from FY13 health care, for a total of \$1.13 million in free cash from expenses. It is expected that additional free cash will be generated for similar reasons from FY14, however the insurance assumptions are much more grounded in actual historical results for the FY15 budget and there should be a much lower amount of free cash generated.

FY12 was the first year in several years in which there was a significant amount of free cash generated. At Town Meeting in 2013, the Town voted to move \$2.09 million to the stabilization fund, the first such contribution in many years. At Town Meeting in 2014, the voters will need to decide what to do with the sizable balance of free cash that was generated in FY13. Some of the options include using the cash for one-time expenses such as capital purchases, using it to fund the growing OPEB liability, continuing to build reserve balances, or even applying it as revenue in the operating budget, which effectively returns the cash to the taxpayers by lowering the increase on the tax levy.

Following extensive debate, opinions on FinCom were split as to how to best deploy this free cash. Some members advocated for using free cash for one-time capital expenses as presented by the Town Manager in the Warrant. Other FinCom members advocated for an alternative approach that would still fund much of the capital expenses but would also apply \$850-\$900K of free cash towards the operating budget to reduce the tax levy.

As the voters evaluate these options, it is important to take a historical view on how Sudbury has used free cash in the past. In the 2000's, Sudbury would regularly generate a healthy amount of free cash, and then would apply that free cash to the operating budget. Because the free cash was generated with consistency and regularity, this practice was not a problem as free cash was viewed as a dependable source of revenue. However, in FY08 and FY09, the revenues from local receipts and state aid dropped precipitously, and free cash was not generated. This created a significant hole in the revenue side of the budget, and combined with mid-year cuts to state aid forced the Town to make very painful and broad-based mid-year budget cuts.

Since FY10, FinCom and the Town have followed a policy of not applying free cash towards the operating budget, recognizing that due to budget to actual variances, it is unreliable and therefore should be appropriated in budget planning with great caution. This philosophy has allowed Sudbury to recover from the great recession, build up appropriate reserves for a town of our size, and put conservative budgeting policies in place to ensure that future budget shortfalls are avoided.

With the appropriation of Free Cash in recent years, the stabilization fund is now considered to be a healthy balance which should provide Sudbury with a safety net not felt in many years. With free cash from 2013 of \$2.3 million and some free cash also expected to be generated in FY14, voters must decide what to do with the free cash. Whether the utilization of free cash is done via investing in capital assets, lowering overall debt obligations, reducing the tax levy, or retained to begin addressing the OPEB liability, voters should be informed and make this decision with great consideration. If the voters choose to use free cash to reduce the tax levy, effectively, Sudbury must continue to generate the same levels of free cash in order to support recurring expenses. If the level of free cash drops, the only other two alternatives are to fund the shortfall via an operating override or cut the budget by the amount of free cash previously used.

Conclusions

Within the context of what is still an uncertain economic environment, and like many other communities across the Commonwealth, achieving a balanced budget in Sudbury is not without its challenges. Over the past several years, the Town's fiscal situation has been constrained by negotiated increases in the cost of wages and benefits which have risen faster than the rate of inflation. As is common to towns where education is placed at a priority in investment, our student population, though in decline, is still considered sizeable. Our schools as well as other town assets and resources must be preserved.

The challenge in protecting our assets and preparing a sustainable budget is that our cost structure is constrained by the fact that our revenue structure is heavily dependent on property taxes with only 7% of Sudbury's total revenues coming from commercial property taxes and 70% coming from residential taxes. As a result, residents bear the brunt of any tax increases.

Fortunately, changes negotiated in our labor contracts several years ago helped to decrease that rate of growth in wages and benefits, particularly healthcare, significantly. These changes helped to lessen the collective impact of lower State Aid and non-property tax related revenues during the economic downturn. To be clear, layoffs and the elimination of services were still required in many areas to collectively allow us to balance our budget during the downturn. However, on a relative basis, Sudbury still fared better than many other communities in the Commonwealth during this time. More recently, the move to the GIC by the Town and SPS as well as healthcare changes made at the High School have yielded significant cost savings.

The Finance Committee expresses great appreciation to the cost centers in their initiatives to help manage healthcare expenses. This was an enormous step in addressing Sudbury's structural deficit.

We encourage the Selectmen and School Committees to continue their efforts to reduce our structural costs. They have already begun the process of implementing several initiatives including reductions in the rate of growth in wages, reductions in the cost of employee health insurance, enhancing cooperation among school administrations, achieving clean energy benefits through the Energy and Sustainability Committee, and sharing staff with neighboring communities. Moreover, we continue to support the Selectmen's on-going efforts to sustain and grow our commercial sector so that we might diversify our tax base and secure revenue opportunities beyond the traditional residential property tax, which we believe is critical.

We strongly urge you to be informed on the budgets being presented for your consideration. You have several avenues to increase your understanding of how each budget will affect the level of services, schooling and quality of life in Sudbury. Please review the Finance Committee Report section of the Town Warrant; attend budget forums; watch the Finance Committee budget hearings, which will be rebroadcast on Channels 8 (Comcast) and 31 (Verizon) during March and April; and review the vast array of budget materials available on the town and school websites. Also, do not hesitate to ask questions of your elected officials and committee members.

Whether or not you agree with our findings and recommendations, please make sure that when you cast your vote, it is an informed one.

Lastly, the Finance Committee would like to recognize and extend thanks to the employees of the Town, SPS and LSRHS, and the various committees for their support and contributions during the preparation of the FY15 budget.

Respectfully yours,
Sudbury Finance Committee

Douglas Kohen, Chair
Joan Carlton, Vice Chair
Susan Berry
Tammie Dufault
Robert Jacobson

William Kneeland, Jr.
Mark Minassian
Robert Stein
Andrew Sullivan

FY15 MONIED ARTICLES

Article	Subject	Requested Amount*	Finance Committee Recommendation
2	FY14 Budget Adjustments	n/a	Report at Town Meeting
3	Stabilization Fund	n/a	Report at Town Meeting
4	FY15 Operating Budget	\$83,928,030	Recommend Approval
5	FY15 Transfer Station Enterprise Budget	\$328,441	Recommend Approval
6	FY15 Pool Enterprise Budget	\$547,891	Recommend Approval
7	FY15 Recreation Field Maintenance Enterprise Budget	\$242,007	Recommend Approval
8	Unpaid Bills	n/a	Report at Town Meeting
9	Chapter 90 Highway Funding	n/a	Report at Town Meeting
10	Real Estate Exemption	n/a	Report at Town Meeting
11	Town/School Revolving Funds	\$1,692,500	Report at Town Meeting
12	Rescind/Amend Borrowings	\$1,948,000	Report at Town Meeting
13	FY15 Capital Budget	\$296,000	Recommend Approval
14	Construct Police Headquarters	\$7,173,000	Recommend Approval
15	Ambulance and Fire Engine Purchase - Capital Exclusion	\$685,000	Recommend Approval
16	DPW Rolling Stock Replacement	\$558,300	Recommend Disapproval
17	Technology Infrastructure Improvement - LSRHS	\$620,000	Recommend Approval
18	Loring School - Purchase New Phone System	\$40,000	Recommend Approval
19	School Driveways, Parking Lot, and Sidewalks Improvement	\$330,000	Recommend Disapproval
20	Curtis Middle School - Purchase of Technology Devices	\$70,000	Recommend Approval
21	Fairbank Community Center Roof Project	n/a	Report at Town Meeting
22	Energy Services Company Energy Improvement Program	n/a	Recommend Approval
23	Nixon School - Partial Roof, Window and Door Replacements	\$600,000	Report at Town Meeting
24	DPW Rolling Stock Stabilization Fund	n/a	Report at Town Meeting
25	Energy Saving Programs Stabilization Fund	n/a	Report at Town Meeting
26	Wastewater Disposal Options Feasibility Study	\$50,000	Report at Town Meeting
27	Amend Minuteman Regional School District Agreement	n/a	Recommend Disapproval
28	Disabled Veteran's Exemption Residency Requirements	n/a	Report at Town Meeting
29	CPF: Town-wide Walkways	\$50,000	Recommend Approval
30	CPF: Sudbury Housing Trust 10% Allocation	\$100,000	Recommend Approval
31	CPF: Historical Commission Projects	\$162,500	Recommend Approval
32	CPF: Bruce Freeman Rail Trail Design	\$150,000	Recommend Disapproval
33	CPF: Melone Property Engineering	\$150,000	Recommend Approval
34	CPF: SHA Bathroom Project	\$200,000	Recommend Approval
36	CPF: Reversion of Funds	n/a	Report at Town Meeting
37	CPF: General Budget and Appropriations	n/a	Report at Town Meeting
42	Petition-Lafayette Drive Land	n/a	Report at Town Meeting
43	Petition-Sale of Land under C61A	n/a	Report at Town Meeting
44	Petition-Divestment of PRIT funds	n/a	Report at Town Meeting
45	Petition-Utilize Portion of CPF to Fund Conservation Fund	\$200,000	Report at Town Meeting
46	Petition-Amend Wetlands Administration Bylaw	n/a	Report at Town Meeting
47	Petition-Amend Bylaw Art. IV Finance Committee	n/a	Report at Town Meeting

*n/a = not applicable or exact dollar amount not available at time of Town Warrant printing

ESTIMATED IMPACT ON FY15 RESIDENTIAL TAX BILL

ESTIMATED IMPACT OF TOWN MEETING SPENDING ON YOUR FISCAL 2015 TAX BILL

		AVG.									
		100,000	200,000	300,000	400,000	500,000	600,000	700,000	800,000	900,000	1,000,000
Fiscal 2014 Values		1,803	3,606	5,409	7,212	9,015	10,818	12,621	14,424	16,227	18,030
Fiscal 2014 Taxes		1,810	3,621	5,431	7,242	9,052	10,863	12,673	14,484	16,294	18,105
Fiscal 2015 Taxes		1,760	3,520	5,280	7,040	8,800	10,561	12,321	14,081	15,841	17,601
Fiscal 2015(Base)Tax		50	101	151	202	252	302	353	403	454	504
Debt Exemption		0	0	0	0	0	0	0	0	0	0
Capital Exemption		0.41%	0.41%	0.41%	0.41%	0.41%	0.41%	0.41%	0.41%	0.41%	0.41%
		0.41%	0.41%	0.41%	0.41%	0.41%	0.41%	0.41%	0.41%	0.41%	0.41%

		To calculate the dollar impact of any additional expenditures that may be considered by Town Meeting, use this chart below.									
		100,000	200,000	300,000	400,000	500,000	600,000	700,000	800,000	900,000	1,000,000
Article	Resident's										
Amount	Share										
\$ 1,000	\$ 909	\$ 0.02	\$ 0.05	\$ 0.07	\$ 0.10	\$ 0.12	\$ 0.15	\$ 0.16	\$ 0.20	\$ 0.22	\$ 0.25
25,000	22,734	0.62	1.23	1.85	2.46	3.08	3.69	3.94	4.92	5.54	6.15
50,000	45,469	1.23	2.46	3.69	4.92	6.15	7.38	7.88	9.84	11.07	12.30
75,000	68,203	1.85	3.69	5.54	7.38	9.23	11.07	11.82	14.76	16.61	18.46
100,000	90,937	2.46	4.92	7.38	9.84	12.30	14.76	15.76	19.69	22.15	24.61
200,000	181,875	4.92	9.84	14.76	19.69	24.61	29.53	31.51	39.37	44.29	49.22
300,000	272,812	7.38	14.76	22.15	29.53	36.91	44.29	47.27	59.06	66.44	73.82
400,000	363,749	9.84	19.69	29.53	39.37	49.22	59.06	63.02	78.74	88.59	98.43
500,000	454,687	12.30	24.61	36.91	49.22	61.52	73.82	78.78	98.43	110.73	123.04
600,000	545,624	14.76	29.53	44.29	59.06	73.82	88.59	94.53	118.12	132.88	147.65
700,000	636,561	17.23	34.45	51.68	68.90	86.13	103.35	110.29	137.80	155.03	172.25
800,000	727,498	19.69	39.37	59.06	78.74	98.43	118.12	126.05	157.49	177.18	196.86
900,000	818,436	22.15	44.29	66.44	88.59	110.73	132.88	141.80	177.18	199.32	221.47
1,000,000	909,373	22.15	49.22	73.82	98.43	123.04	147.65	157.56	196.86	221.47	246.08

SUDBURY PUBLIC SCHOOLS SUPERINTENDENT'S REPORT

Dear Resident of Sudbury,

The FY15 No Override budget is projected to be 2.16% greater than FY14. The SPS administration along with the School Committee developed a budget that is responsive to the needs of our students, supports the work of our teachers, and takes into account our obligations to comply with mandates to align our curriculum to the Common Core and to continue implementation of the new Educator Evaluation System.

The FY15 No Override budget that is presented in this warrant totals \$38,392,589, an increase of \$810,833 over the current year. This budget reflects a level increase in state and local revenue sources compared to the current year. This assumption, as well as others, remains somewhat fluid and uncertain at this point in time. We anticipate that this fluidity may continue up until Town Meeting.

We continue to implement two significant mandates; Common Core Standards in Mathematics and ELA and the new Educator Evaluation system. Both mandates require ongoing professional development and time for staff across the district to collaborate. In FY13 we took the first steps toward restoring and rebuilding system capacity in the area of Teaching and Learning through the implementation of Curriculum Coordinators for ELA (previously cut ELA CIT) and Mathematics (formerly Mathematics CIT) and 2.0 FTE Mathematics Instructional Coaches (.5FTE at each of our elementary schools.) The FY14 budget included minimal steps toward continuing to build this system capacity through the inclusion of an additional 1.0 FTE Mathematics Instructional Coach allowing for 1.0 FTE at the larger schools (Loring, Noyes) with .5 FTE remaining at the two smaller schools (Haynes, Nixon). In addition, in order to meet student needs, we included 1.0 FTE School Psychologist and 1.0 FTE Middle School Intervention Teacher.

In order to continue to respond to the needs of our students, as determined by review of a variety of data, to support the work of our teachers, and to enhance instructional opportunities through the use of technology, we include the following in the FY15 budget: .5 FTE Middle School Co-Teaching, 3.34 FTE Lunchroom Monitors across elementary schools, 1.0 FTE Middle School Technology Integration Specialist, 1.0 FTE Middle School Technician, and 1:1 technology devices (Chromebooks) for one grade level at Curtis Middle School.

Our enrollment directly impacts our budget planning and SPS enrollment is projected to decline in FY15 by approximately 114 students (-3.9%) across the district. All three grade levels at the middle school will have enrollments in excess of 300 (6th-331, 7th-328, 8th-360) students while our incoming Kindergarten class was 263 for FY 14 and is projected to be approximately 250 for FY15. The uncertainty of the real estate market and, in particular, the number of homes "on the market," continues to be an additional factor which impacts our ability to plan in a programmatically and fiscally responsible manner. Our enrollment projections for FY15, while addressing factors that are known to us, allow for little flexibility if we should experience an influx of school aged children. Therefore, if there is an increase in student population due to "move-ins", we will need to add class sections/FTEs if we are to remain within reasonable proximity to the class size guidelines established by the School Committee.

A key budget driver is special education. This federal and state mandated program requires us to provide a level of service that meets the needs of each identified student starting at age 3. Over the past few years we have developed programs within our schools that allow us to serve the students in Sudbury with lower costs than serving them in out-of-district placements. The creation of additional in-district special education programs allows Sudbury students to be educated with their peers in Sudbury and although requiring additional staffing, these programs are more cost effective than out-of-district placements. At this time, we project our total net special education expenses (exclusive of salaries) will be 4.5% less in FY15 than FY14. This is a significant decline from the 10% growth experienced in this category for the past several budgets.

Because special education accounts for nearly 28% of our operating budget, we are continually seeking every efficiency and economy possible while maintaining a quality, mandated level of service.

The SPS School Committee and administration seek to provide all Sudbury students with an exceptional educational experience, in a safe environment, that allows them to reach their academic and personal goals and become educated, confident, well-rounded, and thoughtful contributors in our society. We will continue to offer leadership to achieve these goals in a fiscally responsible manner.

Respectfully yours,
Dr. Anne S. Wilson

LINCOLN-SUDBURY SUPERINTENDENT'S REPORT

Dear Resident of Sudbury,

The High School's core values emphasize cooperative and caring relationships, respect for differences, and maintenance of a purposeful and rigorous academic program. Our school culture strives to personalize education for all students in order to enhance achievement by building on individual talents and creating an educational environment where students want to learn and discover their passions. Our teachers develop engaging courses, foster strong connections with students, and produce well-rounded graduates who are prepared for the best colleges and other post-graduate endeavors.

2013 brought new leadership opportunities to the school with Bella Wong hired as Interim Superintendent/Principal to succeed Scott Carpenter, Glenn Fratto hired as Business Administrator to succeed Michael Connelly, Aida Ramos hired as Director of Student Services to succeed Rhonda Taft-Farrell, and Virginia Blake hired as Curriculum Coordinator to succeed Leslie Belcher. Additionally, a fourth House Administrator, Jason Medeiros, was increased from .5 to full-time status to accommodate anticipated enrollment increases. These administrative hires were effective for the FY14 school year, along with the hiring of 18 new faculty members for an effective increase of 4.16 full time equivalent teaching positions. The School Committee views the change in leadership and teaching staff as an opportunity for new ideas and fresh approaches.

In cooperation with our Teachers Association, the School Committee completed negotiations of a three year contract agreement that will extend through June 30, 2015. In addition, the Teachers and School Committee continued to collaborate to implement the redesign of the health plans for employees, retirees, and dependents that mirror plan designs of the State's Group Insurance Commission (GIC). The school participates in Minuteman Nashoba Health Group, a coalition of Massachusetts towns and school districts that have joined together to more affordably purchase health benefits. Also, the Teachers and School Committee agreed on a new teacher evaluation system.

While the number and cost of out-of-district placements for students with profound learning needs has leveled off, in-school enrollment increased significantly this year. As of October 1, 2013, the school's total enrollment reached 1,699 students, with 1,640 enrolled in-school and 59 students in out-of-district placements. The in-school enrollment represents an increase of 62 students from the prior year, with the 9th grade class of 452 students being the highest grade level enrollment in over three decades. Fortunately, we were able to add 4.16 full time equivalent teaching positions to help service growing enrollment. Unfortunately, most class sizes remain between 24 to 28 students.

2013 extended the recent stretch of challenging financial limitations for the school. Despite budget challenges, the high school continues to provide a rigorous and challenging academic program and maintains a wealth of extracurricular options for all students. In addition to the successful implementation of the ACE Program and specialized programming to better serve in-school students with Language-Based Learning Differences (LBD), we have engaged the services of Walker Partnerships Inc. to conduct a review of services provided to students with learning challenges. Ideally, we will continue to expand our capacity to provide sufficient services at the high school in order to limit the number of students in certain “out-of-district” placements.

Along with our two “feeder” districts, the Lincoln and Sudbury Public Schools, the High School continues to serve disadvantaged students from Boston. The Metropolitan Council for Educational Opportunity, Inc. (METCO) program was established to provide the opportunity for children from racially-imbalanced schools in Boston and children from relatively isolated suburban schools to learn together in an integrated public school setting. This year we continue to serve 91 students from Boston. We share a METCO Director with Sudbury Public Schools.

During 2013, the School Committee continued its goal of improving the technology infrastructure at the school. Intermittent wireless and hard wire connectivity to the intranet and internet at Lincoln-Sudbury is currently a significant barrier to student and educator access to global networks for the purpose of supporting teaching and learning. Network backbone and critical server adjustments necessary to improve this service are being evaluated by an external consultant to support a request for a one-time capital funding expenditure of approximately \$740,000 to be presented for proportionate consideration between Lincoln and Sudbury at the upcoming 2014 Town Meetings.

We recently decided to proceed with the installation of a solar canopy above the main parking lot pending successful contract amendment negotiations with SunEdison. In addition to reducing our “carbon footprint”, the project will yield approximately \$100,000 in energy savings for the school district. Over the 20-year life of the contract, it’s projected that the district will realize in excess of \$2 million in energy savings. In similar fashion to reduce energy costs, we are pursuing various opportunities to reduce energy consumption within the complex.

We appreciate the continued support of the Towns of Lincoln and Sudbury of our annual operating costs. We also appreciate the supplemental supports of FELS and SERF that provide mini grants to fund teacher initiated projects to benefit teaching and learning in the school. We could also not provide service at the current level of excellence without the financial support and hard work of our many parent organization groups.

Respectfully yours,
Bella Wong, Interim Superintendent/Principal

TOWN MANAGER’S REPORT

Dear Resident of Sudbury,

The Finance Committee voted to recommend a FY15 budget for the municipal government that increases by 2.30% (\$461,427, net after offsets) over the FY14 budget but is approximately \$39,000 less than the 2.50% budget request that was developed according to the Finance Committee guidelines. Overall, the budget provides essentially the same level of services as is provided in FY14, but it is important to point out it still does not restore services to levels which were available in past years, before the reductions that were made in

FY09 and FY10. The \$39,000 difference between the actual budget and the submitted requests is a result of a lower than expected increase in health insurance premiums for FY15. The long-standing understanding of the Town and SPS from the Finance Committee was that if health insurance premiums were lower than expected the difference could be used to fund areas where reductions were previously made, such as in the Finance Department, the Goodnow Library, the Recreation Department, the Senior Center, the Police Department and the DPW. While the Town reduced staffing by over 10 positions during those years, we were able to prevent further reductions and keep the dedicated staff that we have due to the positive, cooperative work between the Board of Selectmen and the Town employees, which allowed the Town to make changes in how health insurance was provided to employees in exchange for keeping any savings from making these changes dedicated to the Town budget. In addition, the number of Sudbury residents using Town Services has increased but the service capacity has not kept pace, particularly in areas such as the Senior Center, Recreational Services, and Cultural Services.

The need to make investments in the Town's capital assets is one of the goals of the Board of Selectmen for FY14. Under the leadership of the Board of Selectmen, the Finance Committee, the Capital Improvement Advisory Committee, the Sudbury Public School Committee and the Lincoln-Sudbury Regional School Committee joined in a commitment to develop policies so the Town and schools could address the backlog of capital and equipment projects that were documented through the *Strategic Financial Planning Report*, dated April 2013. Members of the Strategic Financial Planning Committee for Capital Funding developed and unanimously approved recommendations to use one-time Free Cash to fund replacing a number of old and failing DPW vehicles and heavy equipment items, repairing the Nixon school parking lot and sidewalks, replacing an antiquated phone system at one elementary school, acquiring laptops for Curtis students, and replacing the outdated technology infrastructure at L-S. The Board of Selectmen also unanimously approved these recommendations. All of these projects are included as capital articles for the 2014 Annual Town Meeting – see articles 16, 17, 18, 19 and 20. Additional information and detailed reports can be found on the town web site at www.sudbury.ma.us.

The FY15 municipal budget was developed partially based on the premise that Free Cash generated in FY13 (at least half came from savings generated from health insurance changes and by Town departments), would be used to make significant investments in capital projects that were delayed as part of coping with the challenges of the recession. The Free Cash is available for appropriation at the 2014 Annual Town Meeting. The Finance Committee did not vote to follow the recommendations for the projects related to the DPW vehicles or the Nixon School Parking lot, but did vote to support the SPS and L-S technology related projects for funding from Free Cash.

I will be discussing the issue of the Article 16 - DPW vehicles further with the Board of Selectmen and the Capital Improvement Advisory Committee as we move closer to Town Meeting. There are *five* immediate consequences of delaying replacement of the eight DPW vehicles and two pieces of related equipment requested under article 16.

- **First**, although the DPW mechanics will try to prolong the life of the vehicles with additional spending for parts and use of mechanics' time for repairs, this will require additional resources for the DPW operating budget to purchase parts and contract out repairs, which were not counted on when that budget was prepared. To pay for new transmissions for heavily used 10 year old one-ton trucks with significant frame damage and rust along with other mechanical issues is not a good use of limited budget dollars. And even as money and time are put into repairing these older vehicles, they will sit in the shop for longer periods of time, out of service.
- **Second**, it is questionable if several of these vehicles can be kept in running condition even with new parts. Projects that rely on DPW vehicles, such as drainage projects, repairs and maintenance in cemeteries and more, will be delayed.

- **Third**, snow plowing routes will be impacted and it will take longer to get the roads cleared, sanded and safe for residents, police and fire vehicles and school buses to travel. This affects the potential number of accidents that police, fire and emergency medical services must respond to as well as how long it takes to arrive at the scene once called. And it affects the ability of the schools to open on snow days.
- **Fourth**, by not replacing these vehicles when there are funds to do so, DPW employees will continue driving vehicles that, due to their age and condition, will inevitably stop functioning properly, perhaps at a critical time. Effective and productive use of our employees requires they have the tools to do their work when needed.
- **Finally**, Free Cash is one-time money that occurred due to savings made by Town departments, reductions in the cost of health insurance for Town and SPS employees, and revenues that came in higher than projected. If the Free Cash is used up in other ways in FY15, it may not reoccur at the same levels next year. In fact, the history of Free Cash is that levels were only \$15,235 as recently as FY08. The Town will then face a challenge of how to fund the purchase of the DPW vehicles postponed if this article is not funded, as well as the 6 additional DPW vehicles scheduled for replacement in FY16.

The problem of the backlog of DPW vehicles needing replacement can be kicked down the road to next year, but it won't go away. In FY13, 8 vehicles/equipment items were requested but only 3 were funded. In FY14, 13 items were requested and only 3 were funded. Further delay will only make a bad situation worse.

All of Sudbury's residents depend on and benefit from the broad array of Town services that a community requires and their government delivers for their safety, health and quality of life needs. Our ability to deliver these services both in the short and the long term will depend on having excellent Town employees provided with the proper equipment to perform their jobs. Our focus will be on fiscally sustainable strategies that protect the capacity of Sudbury's government to consistently meet these service responsibilities.

Respectfully yours,
Maureen G. Valente

SUMMARY OF FY13-FY15 BUDGET INFORMATION
GENERAL FUND BUDGET SCHEDULE OF REVENUES & EXPENDITURES

EXPENDITURES	FY13 Actual	FY14 Appropriated	FY15 No-Override
LSRHS NET Operating Assessment	18,694,852	19,791,903	20,726,735
SPS Expenses	33,316,417	34,721,206	35,436,865
SPS Offsets	(2,775,371)	(2,801,108)	(2,748,694)
SPS Employee Benefits & Insurances	5,553,866	5,661,658	5,704,418
SPS NET	36,094,911	37,581,756	38,392,589
Minuteman Regional Assessment	274,416	444,837	549,340
Total: Schools	55,064,179	57,818,496	59,668,665
General Government	2,449,954	2,549,815	2,629,972
Public Safety	6,497,843	6,948,250	7,125,079
Public Works	4,677,526	4,892,309	4,956,982
Human Services	537,514	598,570	656,715
Culture & Recreation	1,070,203	1,116,228	1,175,691
Unclassified & Transfer Accounts	118,732	397,699	417,112
Town Employee Benefits & Insurances	4,040,502	4,308,537	4,378,611
subtotal, town services	19,392,274	20,811,408	21,340,162
Town Operating Offsets	(711,673)	(762,745)	(830,072)
Total: Town Departments	18,680,601	20,048,663	20,510,090
Town Debt Service	3,798,521	3,143,019	3,060,663
LSRHS (Debt Assessment)	2,139,028	1,946,994	688,613
Total: Debt Budget	5,937,549	5,090,013	3,749,276
Subtotal: Operating Budget Article	79,682,330	82,957,172	83,928,030
Capital Expenditures	255,584	284,062	296,000
Subtotal: Operating Capital Article	255,584	284,062	296,000
Capital Exclusions	-	700,000	-
Stabilization Fund Contributions	-	-	-
Prior Year Articles/Recoveries	38,891	-	-
Other Charges to be raised	824,249	884,031	868,105
Total: Other Amounts To Be Raised	863,140	1,584,031	868,105
Total: General Fund Expenditures	80,801,054	84,825,264	85,092,135

REVENUES	FY13 Actual	FY14 Tax Recap	FY15 No-Override
State Aid	5,587,339	5,728,267	5,728,267
SBAB School Debt Reimbursement	1,681,224	1,681,224	1,681,224
Local Receipts	4,678,893	4,420,000	4,438,000
From Other Available Funds	38,891	-	-
Total: State & Local Receipts	11,986,347	11,829,491	11,847,491
Property Tax Levy	71,026,410	72,951,707	73,573,768
Total: Revenue	83,012,757	84,781,198	85,421,259

Over/(Under)*	(44,066)	329,124
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*Revenues Over/(Under) expenditures for budget reporting purposes only. For complete UMAS/GAAP adjusted prior year actual results for General fund see audit financial statements. Prior year results include paid incumbrances but do not include continuing appropriations.

ENTERPRISE FUNDS BUDGETS

EXPENDITURES	FY13 Actual	FY14 Appropriated	FY15 No-Override
Transfer Station	226,643	426,357	312,186
Atkinson Pool	512,766	539,808	547,891
Recreation Field Maintenance	146,760	207,722	221,128
Total: Direct	886,170	1,173,887	1,081,205
Transfer Station	20,062	21,567	16,255
Recreation Field Maintenance	-	22,500	20,879
Total: Indirect	20,062	44,067	37,134
Total: Expenditures	906,232	1,217,954	1,118,339

RECEIPTS & RESERVES	FY13 Actual	FY14 Appropriated	FY14 Appropriated
Transfer Station	335,720	447,924	328,441
Atkinson Pool	526,319	539,808	547,891
Recreation Field Maintenance	231,936	230,222	242,007
Total: Receipts & Reserves	1,093,975	1,217,954	1,118,339

Total Surplus/Deficit	187,743	0	-
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*Over/(Under) for budget reporting purposes only. For complete UMAS/GAAP adjusted prior year actual results for Enterprise funds see audit financial statements.

RECOMMENDED GENERAL AND ENTERPRISE FUND FY15 BUDGETS

	FY14 Appropriated	FY15 No Override	Increase/ (Decrease)	%
Lincoln-Sudbury RHS (Assessment)	19,791,903	20,726,735	934,832	4.72%
Sudbury Public Schools (K-8)	37,581,756	38,392,589	810,834	2.16%
Minuteman Vocational HS	444,837	549,340	104,503	23.49%
Town Government	20,048,663	20,510,090	461,426	2.30%
Debt Service	5,090,013	3,749,276	(1,340,737)	-26.34%
SUBTOTAL Operating Budget Article	82,957,172	83,928,030	970,858	1.17%
Operating Capital Budget Article	284,062	296,000	11,938	4.20%
TOTAL OPERATING BUDGET	83,241,234	84,224,030	982,796	1.18%
Transfer Station	447,924	328,441	(119,483)	-26.67%
Atkinson Pool	539,808	547,891	8,083	1.50%
Recreation Field Maintenance	230,222	242,007	11,785	5.12%
TOTAL ENTERPRISE FUNDS	1,217,954	1,118,339	(99,615)	-8.18%

FY15 GENERAL FUND BUDGET DETAIL

SUDBURY PUBLIC SCHOOLS BUDGET

	FY13 Actual	FY14 Appropriated	FY15 No override
Salaries & Other Cash Compensation (Step Only)			
Administration	991,526	1,033,485	1,056,100
Elementary Instruction	10,187,057	10,796,372	11,334,694
Middle School Instruction	5,429,941	5,793,553	5,557,486
Curriculum/Instr/Technology	711,893	772,659	925,192
Special Ed Instruction	5,538,046	5,936,636	6,377,881
Health, Transportation & Food Service	394,429	386,450	407,612
Plant Maintenance	899,233	933,592	968,905
All Other	651,982	714,263	600,263
Non-Override Reduction			
Total Salaries & Other Cash Compensation	24,804,107	26,367,010	27,228,133
Expenses			
Administration	\$ 541,311	455,689	466,360
Elementary Instruction	329,955	348,673	359,133
Middle School Instruction	188,453	188,280	193,928
Curriculum/Instr/Technology	431,599	424,229	545,531
Special Ed Instruction	4,126,163	4,225,700	3,946,562
Health, Transportation & Food Service	997,642	1,037,419	1,068,542
Utilities	935,360	1,191,882	1,131,882
Plant Maintenance	961,828	482,325	496,794
Non-Override Reduction			
Total Expenses	8,512,311	8,354,197	8,208,732
Subtotal before Benefits	33,316,418	34,721,207	35,436,865
Healthcare Benefits			
Active Employees	3,174,109	\$3,028,106	\$2,758,886
Retired Employees	554,478	581,799	717,694
Total Healthcare Benefits	3,728,587	3,609,905	3,476,580
Retirement & Other Benefits			
Active Employees	540,275	694,057	775,403
Retirement Assessment	1,285,004	1,357,695	1,452,436
Total Retirement & Other Benefits	1,825,279	2,051,752	2,227,839
Total Benefits	5,553,866	5,661,657	5,704,419
Total SPS Operating Expenses	38,870,284	40,382,864	41,141,284
SPS Grants, Fees & Other Offsets	\$ (2,775,371)	(2,801,108)	(2,748,694)
Net SPS Operating Expenses	36,094,913	37,581,756	38,392,590
Total Compensation	30,357,973	32,028,667	32,932,552
Total Compensation (salaries, other cash compensation & benefits) as a percentage of Operating Expenses (before Offsets)	78.10%	79.31%	80.05%

SUDBURY PUBLIC SCHOOLS BUDGET CONT'D

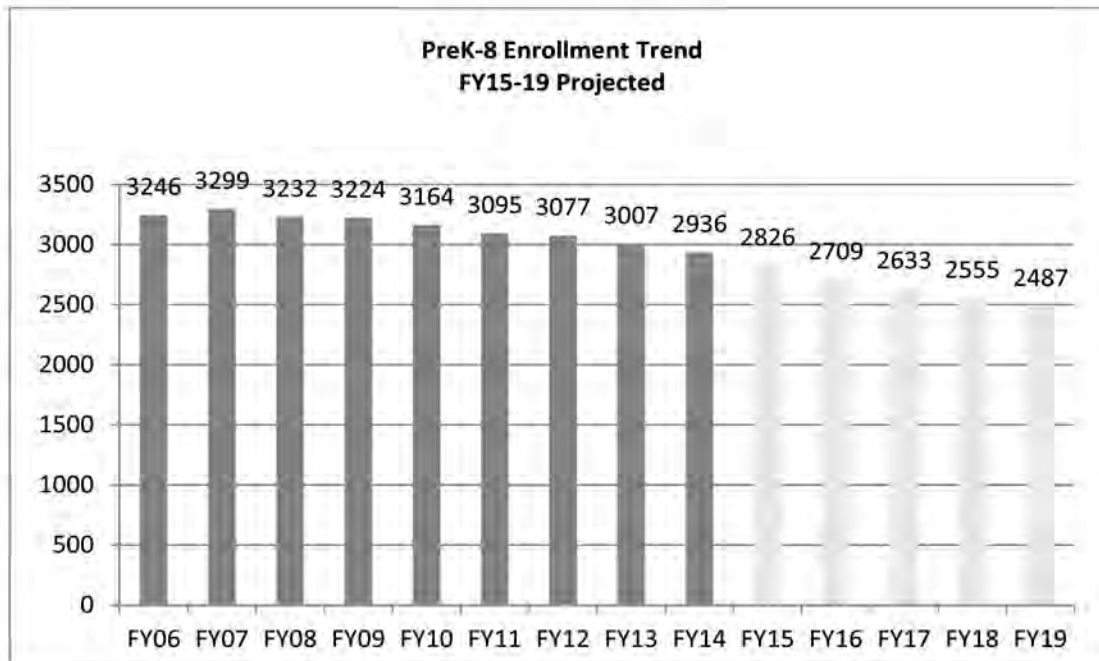
	FY13 Actual	FY14 Appropriated	FY15 No override
Students			
Sudbury (Pre-K - 8)	2,897	2821	2829
Metco	70	70	70
Other Out of District Students at SPS	42	37	37
Total	3,009	2,928	2,936
Gross Out-of-District SpEd Costs	2,624,403	2,494,982	2,164,807
Less Offsets/Reimbursements	(890,403)	(750,000)	(650,000)
	1,734,000	1,744,982	1,514,807
Out-of-District Student Count	37	37	26
Average Cost Per Placement	70,930	67,432	83,262
SpEd Transportation Costs	844,130	725,870	747,646
Students w/IEPs	377	396	396
Cost per Student (Operating Expenses before Offsets divided by number of Students)	12,918	13,792	14,013
Headcount (FTEs)			
Administrators	18.50	19.00	19.00
Administrative Support	15.20	15.20	15.20
Teachers (excl SPED)	189.30	194.25	186.73
Classroom & Teaching Support (excl SPED)	23.28	22.29	25.54
SPED Teachers	56.30	57.30	57.40
SPED Support	46.27	47.27	53.70
Metco	5.40	5.40	5.40
Custodial/Grounds/Maintenance	15.50	15.50	16.00
All Other	16.16	16.15	18.55
Non-Override Reduction			
Total FTEs	385.91	392.36	397.52
Part Time Employees receiving benefits	25	23	21
Retirees receiving Full Healthcare Benefits	34	36	34
Retirees receiving Medicare Supplemental Benefits	178	179	195

SUDBURY PUBLIC SCHOOLS BUDGET CONT'D

	FY13	FY14	FY15
	Actual	Appropriated	No override
Average Class Size			
Haynes	21.5	20.40	19.30
Loring	21.5	21.00	20.30
Nixon	21.2	19.70	20.00
Noyes	20.6	19.20	19.20
Curtis	22.2	22.00	23.20
Average Salaries			
Teachers	\$ 71,735	74,930	78,753
Administration	\$ 108,164	108,080	106,164
All Other	\$ 35,780	37,945	37,171
Active employees with health benefits	271	274	271
Retirees with health benefits	212	215	229
Healthcare benefits per active employee	11,713	11,051	10,180
Healthcare benefits per retiree	2,615	2,706	3,134
Other Benefits per active employee	1,400	1,769	1,951
Pension Assessment Cost/School Participant (Middlesex Only)	6,061	6,315	6,343
Total Compensation & Benefits - Active Employees Only	28,518,491	30,089,173	30,762,422

Notes:

- 1) Payment for benefits are those made by SPS and do not include employee or retiree contributions.
- 2) In FY13, Sudbury Public Schools' contribution for health care are 80% for HMOs, 65% for PPOs and 50% Retirees.
As of July 1, 2009, Sudbury Public Schools' contribution for new hires are 70% HMO and 55% PPO.
Since July 1, 1996, all new non-teacher employees pay 9% plus 2% of salary above \$30,000 in contribution for Middlesex County Retirement. Over the course of an employee's career, a Group 1 (non-public safety) employee hired after this date will pay nearly the entire cost of his/her future retirement benefits. Since July 1, 2001, all new teacher employees pay 11% in contributions to the Massachusetts Teacher Retirement System (MTRS). Sudbury Public Schools does not contribute to the MTRS for active employees and most retired employees.
- 3) Average salaries include other cash payments other than overtime.



	FY13	FY14	FY15
	Actual	Appropriated	No-Override
SUDBURY PUBLIC SCHOOLS			
Sudbury Public Schools	33,316,417	34,721,206	35,436,865
Operating Offsets	(2,775,371)	(2,801,108)	(2,748,694)
Sudbury Public Schools	30,541,046	31,920,098	32,688,171
Add: Benefits & Insurance	5,553,866	5,661,658	5,704,418
Total: Sudbury Public Schools	36,094,911	37,581,756	38,392,589

The FY15 No Override Budget requested by the Sudbury Public Schools would have provided SPS with an additional \$939,544 in operating revenue over FY14 amounts. This represents an increase of 2.5% over the SPS Fiscal Year 2014 budget, inclusive of pension and insurance costs.

As of March, the enrollment projection for FY15 showed a decrease of 114 students over the FY14 totals. Although the actual numbers may change (the FY14 actual number of Pre K - 8 students, although lower than the FY13 total number, was 33 higher than the projection), given the expected decrease in enrollment, the FY15 No Override Budget included 4 fewer classroom teachers. Additional positions in the FY15 budget submitted by SPS included 3.34 lunch monitors, a Middle School (MS) Technician, an MS Tech Specialist, a .5 MS Co-Teacher, and a Math Coach. There is also \$108,575 in the budget to expand the 1:1 pilot technology program to all students in grade 6 and 7. For FY14 the program was piloted in one Grade 6 section; for FY15 the plan is to expand the 1:1 technology program to include both Grade 6 and 7.

The original FY15 No Override Budget submitted by SPS included projected health care cost increases of 5%. When the FY15 rates for health care plans from the GIC were set, the resulting increase was recalculated

to be only 1%, resulting in a \$128,711 saving in the healthcare cost lines. The final budget submitted by SPS proposed using the \$128, 711 for an addition of one teacher and the math coach reflected in the additional positions cited above. The Finance Committee approved a budget for SPS that did not include the additional teacher and math coach requested, but instead decreased the SPS budget by the \$128,711 no longer needed in the healthcare line items. The approved budget results in an additional \$810,833 in operating revenue over FY14 amounts. This represents an increase of 2.2% over the SPS Fiscal Year 2014 budget, inclusive of pension and insurance costs.

FY15 is the 3rd year of a 3 year teacher's contract. COLA's for FY15 are 2% after being 3% in FY13 and 2.5% in FY14.

Given declining enrollment, the Finance Committee inquired about possibly closing one school. From research and information provided by SPS staff, the Finance Committee concluded that there is no opportunity to close a school and redistrict for FY15. If the enrollment continues to decline; the Finance Committee may revisit this issue in 2-3 years.

Similar to the High School, SPS includes within its budget the costs associated with running the district including, but not limited to, health, life, workers' compensation, property and casualty insurances, FICA, and retirement assessments. These expenses represent 14.86% of the total FY15 SPS budget approved by the Finance Committee. Excluding Special Education costs, all other non-personnel related operating expenses are projected to increase by approximately 3.3% in FY15. By contrast, the non-personnel Special Education costs (SpEd tuitions) are projected to decrease by 6.6%. This reduction is, in part, achieved by building capacity in house to service some students that previously required out of district placement.

No Override Budget

The Finance Committee recommends approval of a FY15 No Override Budget for the Sudbury Public Schools in the amount of \$38,392,589.

LINCOLN-SUDBURY REGIONAL HIGH SCHOOL BUDGET

	FY13	FY14	FY15
	Actual	Appropriated	No Override
Salaries & Other Cash Compensation			
Administration	1,117,896	1,164,936	1,196,244
Instruction (excluding Special Education)	10,366,061	10,892,266	11,341,403
Instruction - Special Education	1,524,594	1,781,449	1,838,455
Educational Support	511,814	493,954	561,303
Educational Support - Special Education	439,256	334,395	283,755
Clerical/Administrative Support	884,691	892,471	929,783
Grounds/Maintenance	569,439	589,492	618,229
Coaching	369,586	391,581	411,581
All Other (Substitutes, Extra Services, Curric. Dev.)	219,930	243,639	248,512
Total Salaries & Other Cash Compensation	16,003,267	16,784,183	17,429,265
Expenses			
Instruction (excluding Special Education)	352,526	386,312	397,901
Instruction - Special Education	5,546,638	5,343,716	5,365,817
Educational Support	875,088	958,772	991,791
Operations (excluding Utilities)	461,829	458,407	472,159
Utilities	681,540	736,800	736,800
All Other Expenses & Contingency	199,771	162,850	322,850
Total Expenses	8,117,392	8,046,857	8,287,318
Subtotal before Benefits	24,120,659	24,831,040	25,716,583
Healthcare Benefits			
Active Employees	1,764,875	1,912,903	1,912,903
Retired Employees	662,987	758,966	758,966
Total Healthcare Benefits	2,427,862	2,671,869	2,671,869
Retirement & Other Benefits			
Active Employees	493,945	492,667	498,686
Retired Employees	447,663	489,618	514,099
Total Retirement & Other Benefits	941,608	982,285	1,012,785
Total Benefits	3,369,470	3,654,154	3,684,654
Total LSRHS Operating Expenses	27,490,129	28,485,194	29,401,237
LSRHS Grants, Fees, Circuit Breaker & Other Offsets	(1,910,261)	(1,843,507)	(2,093,507)
Net LSRHS Operating Expenses	25,579,868	26,641,687	27,307,730
Debt Principal	2,150,000	1,950,000	550,000
Long-Term Debt Interest	410,800	333,613	254,925
Total Debt Service	2,560,800	2,283,613	804,925
Total Budget Request (Net Operating Expenses + Debt Service)	28,140,668	28,925,300	28,112,655
Total Compensation (salaries, other, and benefits)	19,372,737	20,438,337	21,113,919
Total Compensation as % of Total Operating Expenses	70.5%	71.8%	71.8%

LINCOLN-SUDBURY REGIONAL HIGH SCHOOL BUDGET CONT'D

	FY13 Actual	FY14 Appropriated	FY15 No Override
Students:			
Sudbury	1,273	1,321	1,317
Lincoln	198	213	211
Metco	91	91	91
Other	13	15	14
Total In-School Enrollment	1,575	1,640	1,633
Out of District Placements	51	59	60
Total Enrollment	1,626	1,699	1,693
Total Out of District Tuitions	\$ 4,662,757	\$ 4,493,662	\$ 4,565,402
Less: Offsets/Reimbursements	\$ (1,080,160)	\$ (1,150,000)	\$ (1,450,000)
Net Out-of-District Tuition	\$ 3,582,597	\$ 3,343,662	\$ 3,115,402
Out-of-District Student Count	51	59	60
Average Tuition Per Placement (excluding offsets)	\$ 91,427	\$ 76,164	\$ 76,090
Out of District Transportation	\$ 576,409	\$ 694,702	\$ 625,000
Students w/IEP's	275	240	262
Total Operating Expenses	\$ 27,490,129	\$ 28,485,194	\$ 29,401,237
Average Operating Expense per Student	16,907	16,766	17,366
Total Operating Expenses Less Out of District Costs	\$ 22,250,963	\$ 23,296,830	\$ 24,210,835
Average Operating Expense per In-School Student	\$ 14,128	\$ 14,205	\$ 14,826
Headcount (FTEs)			
Administrators	8.50	9.00	9.00
Administrative Support	15.92	17.24	17.24
Teachers (excluding SPED)	118.71	123.54	125.60
Classroom & Teaching Support (excluding SPED)	3.40	3.40	3.40
SPED Teachers	17.25	18.30	18.30
SPED Support	13.82	14.30	14.30
Custodial/Grounds/Maintenance	10.00	10.00	10.00
All Other	8.43	7.60	8.85
Total FTEs, excluding g grant funded positions	196.03	203.38	206.69
Federal and State Grant Funded FTE Positions	9.53	9.53	9.53
Total FTE Count including Grant Funded Positions	205.56	212.91	216.22
Part Time Employees receiving benefits	23	25	25
Retirees receiving Full Healthcare benefits	39	42	42
Retirees receiving Medicare Supplemental benefits	96	100	100

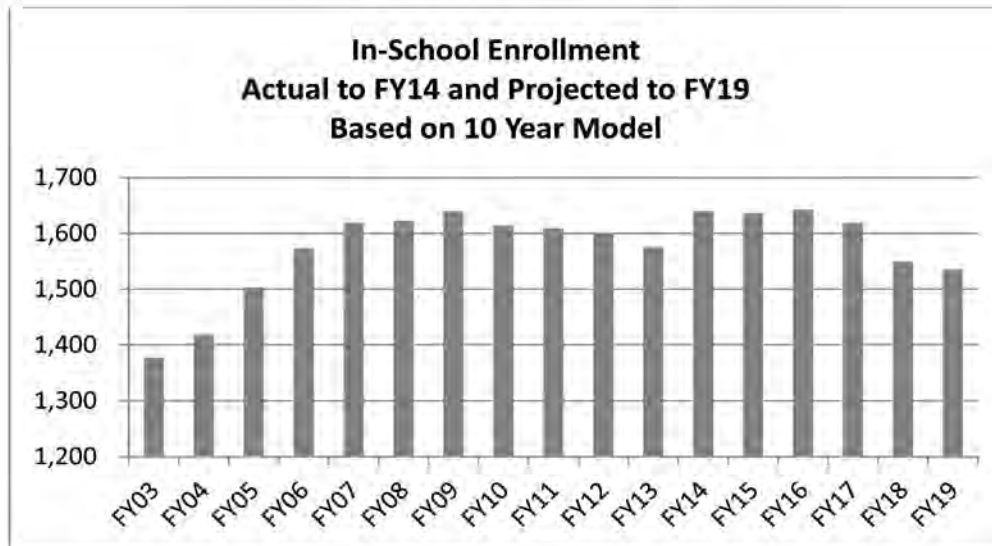
LINCOLN-SUDBURY REGIONAL HIGH SCHOOL BUDGET CONT'D

	FY13 Actual	FY14 Appropriated	FY15 No Override
Ave. Academic Class Size (Engl., History, Math, Science, Lang.)	23.59	23.68	23.23
Students Participating in Athletics (Estimate)	1,070	1,070	1,070
Average Salaries			
Teachers	\$ 87,457	\$ 90,230	\$ 92,396
Administration	\$ 131,517	\$ 129,437	\$ 132,916
All Other	\$ 53,341	\$ 51,927	\$ 52,814
Active employees with health benefits	168	175	175
Retirees with health benefits	135	142	142
Healthcare benefits per active employee	\$ 10,505	\$ 10,931	\$ 10,931
Healthcare benefits per retiree	\$ 4,911	\$ 5,345	\$ 5,345
Retirement Assessment per L-S participant	\$ 2,798	\$ 3,079	\$ 3,117

Notes:

- 1) Payments for benefits are those made by LSRHS and do not include employee or retiree contributions.
Retirement assessment from the Middlesex Retirement System pertains to staff other than teachers and administrators.
Teachers and administrators are in the Mass. Teachers Retirement System to which the District makes no contributions.
- 2) LSRHS contributes 70% to active employee health insurance premiums and 75% to most retiree premiums.
Adoption of Section 18 and reduction of 5% L-S contribution took effect in FY10.
- 3) Effective for FY13, the Teachers' Association and the School Committee negotiated a change to GIC benchmark plans under Minuteman Nashoba Health Group, an increase in employee contribution to the most expensive plans offered, a one-time incentive to those already enrolled in health insurance to move to the least expensive plans, and establishment of a Health Reimbursement Account (HRA) in line with health insurance reform legislation.
- 4) There have been significant increases in Special Education out of district placement resulting increased tuition costs but these costs will stabilize in FY 14.
- 5) Average salaries as calculated include base salary plus longevity, stipends and other payments other than overtime
- 6) The FY14 Excess & Deficiency revenue offset is \$666,304 this includes an additional \$240,955 of E & D funds to fund a Level Service budget and increase staff proportionately with the 3.3% increase in enrollment. This includes a 4.5 FTE increase in instructional staff all other administrative and support staffing levels remain unchanged.

In-School Enrollment Chart



	FY13	FY14	FY15
	Actual	Appropriated	No-Override
LINCOLN-SUDBURY REGIONAL HS			
Sudbury Operating Assessment	18,694,852	19,791,903	20,726,735
Sudbury Debt Assessment	2,139,028	1,946,994	688,613
Sudbury Total Assessments	20,833,880	21,738,897	21,415,348

Lincoln-Sudbury Regional High School is a grade 9-12 regional school district established pursuant to chapter 71 of the Massachusetts General Laws and operates in accordance with Lincoln-Sudbury Regional Agreement. As a regional school district, LSRHS must include within its budget all costs associated with running the district including health, life, workers' compensation and property and casualty insurances; FICA; retirement assessments; and debt service. These expenses, which typically fall outside the budgetary responsibility of non-regional schools, represent 15% of the districts' total FY15 budget under the Finance Committee's recommended Non Override Budget. Chapter 70 State Aid and Regional Transportation Aid are used to reduce the total budget, along with other district receipts and re-apportioned funds. The No Override Budget level funds Chapter 70 revenues and Regional Transportation Aid. However, it includes an increase of \$250,000 in Circuit Breaker receipts. The amount remaining after deducting these revenues and other receipts is then apportioned to Lincoln and Sudbury by a ratio based upon the statutory assessment method for regional school districts per the Commonwealth of Massachusetts Department of Education guidelines. The FY15 budget ratio for Sudbury is 85.55% (down from 85.95% in FY14) and for Lincoln is 14.55%.

The FY15 No Override Budget will provide the High School with an additional \$916,043 in total operating expenses and \$666,043 in net operating expenses over FY14 amounts. This represents an increase of 3.2% and 2.5%, respectively, over the LSRHS Fiscal Year 2014 budget, inclusive of pension and insurance costs.

In-School Enrollment at LSRHS has increased 9.1% from FY05 when the new school opened (1,503 students) to FY14 (1,640 students). Projections indicate enrollment remaining relatively flat through FY17 and then starting to drop significantly in FY18 after a large current freshman class graduates.

No Override Budget

The Finance Committee recommends approval of a FY15 No Override net operating budget assessment of \$20,726,735 and a FY15 debt assessment of \$688,613 from Sudbury to LSRHS.

MINUTEMAN VOCATIONAL TECHNICAL SCHOOL DISTRICT

	FY13	FY14	FY15
	Actual	Appropriated	No-Override
MINUTEMAN VOCATIONAL			
Operating Assessment	274,416	444,837	549,340
Total: Minuteman Vocational	274,416	444,837	549,340

The proposed FY15 operating budget for Minuteman shows an increase in the assessment to Sudbury of \$104,503 or 23.5% from the FY14 assessment. The overall FY15 operating budget for Minuteman increased by \$1,097,967 or 5.9% above the FY14 budget. The increase in the assessment to Sudbury was due to changes in the enrollment mix of Sudbury students at Minuteman, increasing from 17 students to 22 students from FY14 to FY15, respectively.

No Override Budget

The Finance Committee recommends approval of FY15 assessment to the District of \$549,340.

TOTAL TOWN SERVICES BUDGET

	FY13	FY14	FY15
	Actual	Appropriated	No-Override
General Government	2,449,954	2,549,815	2,629,972
Public Safety	6,497,843	6,948,250	7,125,079
Public Works	4,677,526	4,892,309	4,956,982
Human Services	537,514	598,570	656,715
Culture & Recreation	1,070,203	1,116,228	1,175,691
Town-Wide Operations & Transfers	118,732	397,699	417,112
Subtotal before Benefits	15,351,772	16,502,871	16,961,551
Town Employee Benefits	4,040,502	4,308,537	4,378,611
Total Town Operating Expenses	19,392,274	20,811,408	21,340,162
Town Offsets	(711,673)	(762,745)	(830,072)
Net Town Operating Expenses	18,680,601	20,048,663	20,510,090
Town Salaries & Other Cash Compensation	10,520,302	11,550,436	11,842,213
Healthcare Benefits			
Active Employees	1,584,094	1,663,419	1,516,682
Retired Employees	350,406	394,606	418,276
Total Healthcare Benefits	1,934,500	2,058,025	1,934,958
Retirement Assessment Costs	1,826,386	1,900,281	2,041,745
Other Benefits & Insurances	279,616	350,231	401,908
Total Employee Benefits & Insurances	4,040,502	4,308,537	4,378,611
	(0)		(0)
Town Expenses	3,759,079	4,109,411	4,268,048
Town Capital	420,545	418,274	426,540
Town Snow & Ice	651,846	424,750	424,750
Town Offsets	(711,673)	(762,745)	(830,072)
Net Town Operating Expenses	18,680,601	20,048,663	20,510,090
	(0)		0
Town Only Employee Headcount (FTE)	159.57	160.63	160.38

	FY13	FY14	FY15
	Actual	Appropriated	No-Override
Total Compensation (salaries, other cash payments & benefits) as a percentage of Operating Expenses (before Offsets)	75.1%	76.2%	76.0%
Average Salaries:			
Senior Managers	119,660	126,698	131,744
Department Heads	80,757	90,254	92,016
All Other Employees	52,202	58,468	59,662
Part time employees w/ health benefits	15	10	10
Active F/T employees w/ health benefits	121	119	119
Retirees w/ health benefits	117	120	120
Healthcare benefits cost per active employee*	11,648	12,895	11,757
Healthcare benefits cost per retiree *	2,995	3,288	3,486
Pension Assessment cost per Town Participants*	6,666	7,091	7,618

* Benefits breakdown active vs. retired is estimate only. Retiree per average cost based on recent average Counts as of 10/1 each year for healthcare and 12/1 for pension. Cost per employee represents Town's estimated annual contribution.

Additional Notes:

- 1) Payments for benefits are those made by the Town and do not include employee or retiree contributions.
- 2) FY12, 80% HMO, 65% PPO, 50% for retirees. Effective 7/1/2009 for all new employees, the Town
- 3) Since 7/1/1996 all new employees pay 9% plus 2% of salary above \$30,000 in contributions to retirement. Over the course of an employee's career a Group 1 (non-public safety) employee hired after this date will pay nearly all the entire cost of their future retirement benefits. It is estimated that the Town pays between 3-4% for Group 4 (public safety) employee retirement benefits because they may retire 10 years sooner than Group 1, with full benefits. In general, the majority of Town paid retirement costs is to
- 4) Average salaries includes other cash payments other than overtime.

GENERAL GOVERNMENT

	FY13	FY14	FY15
	Actual	Appropriated	No-Override
GENERAL GOVERNMENT			
Selectmen/Town Manager	335,385	354,047	365,636
ATM/Personnel	149,670	164,726	173,987
Law	166,520	172,108	155,716
Finance Committee	172	2,169	1,583
Accounting	284,210	306,070	319,478
Assessors	257,598	284,678	239,078
Treasurer/Collector	368,500	324,163	348,158
Information Systems	343,757	376,118	408,780
Town Clerk & Registrars	279,036	253,142	260,084
Conservation	95,087	119,538	101,963
Planning & Board of Appeals	170,020	193,056	255,509
	2,449,954	2,549,815	2,629,972
Offsets	-	-	-
Total General Government	2,449,954	2,549,815	2,629,972
Personal Services	1,935,402	2,125,883	2,129,306
Expenses	514,552	423,932	500,666
Offsets	-	-	-
Total General Government	2,449,954	2,549,815	2,629,972
General Government Headcount (FTE)	29.72	29.72	28.71

The General Government portion of the budget represents the Executive, General Administration, Human Resources Management, Legal, Financial and quasi-judicial functions of the Town.

No Override Budget

The FY15 No Override Budget is increasing by \$80,157 or 3.1% compared to the FY14 budget. The largest increase is for Planning & Board of Appeals which is increasing \$62,453 or 32.3% to hire an Assistant Planner and a small increase in clerical hours. The Planning & Board of Appeals increase is partially offset by reductions and savings in other areas. The General Government departments have small staffs yet are responsible for essential and mandated functions.

The Finance Committee recommends approval of a FY15 No Override Budget for General Government of \$2,629,972.

PUBLIC SAFETY

	FY13	FY14	FY15
	Actual	Appropriated	No-Override
PUBLIC SAFETY			
Police	2,575,481	2,800,973	2,875,426
Fire	3,244,872	3,397,065	3,497,492
Combined Dispatch	498,513	522,856	530,904
Building Inspection	178,976	227,356	221,257
	6,497,843	6,948,250	7,125,079
Offsets	(711,673)	(762,745)	(830,072)
Total Public Safety	5,786,170	6,185,505	6,295,007
Personal Services	5,619,747	6,091,688	6,273,797
Expenses	749,295	721,562	695,782
Capital	128,800	135,000	155,500
Offsets	(711,673)	(762,745)	(830,072)
Total Public Safety	5,786,170	6,185,505	6,295,007

Public Safety Headcount (FTE)	76.29	76.73	76.73
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The Public Safety cluster consists of the Police and Fire Departments, Combined Dispatch and the Building Inspector. It is by far the largest of the Town's budget clusters, comprising 35% of the overall Town operating budget and where 48% of the Town's full-time equivalent ("FTE") employees work (exclusive of schools). Beginning in FY14, the Building Department has only the staff and expenses for Inspectional Services. Staff and expenses for maintenance of Town buildings have been moved to the newly created Combined Facilities Department, which is part of the Public Works cluster.

No Override Budget

The FY15 No Override Budget for this cluster is increasing by \$176,829 or 2.5% over the FY14 budget. Substantially most of the increase is due to achieving full staff complement (including some paramedics) in the Fire Department.

The Finance Committee recommends approval of a FY15 No Override Budget for Public Safety of \$7,125,079 (\$6,295,007 after offsets).

PUBLIC WORKS

	FY13	FY14	FY15
	Actual	Appropriated	No-Override
PUBLIC WORKS			
Engineering	333,935	507,413	517,031
Streets & Roads	2,952,982	2,827,792	2,884,861
Trees and Cemetery	349,009	393,152	396,600
Parks and Grounds	192,131	252,652	223,751
Combined Facilities	849,469	911,300	934,740
Total Public Works	4,677,526	4,892,309	4,956,982
Personal Services	1,838,403	2,128,443	2,136,878
Expenses	1,895,531	2,055,842	2,124,315
Capital	291,745	283,274	271,040
All Snow & Ice	651,846	424,750	424,750
Total Public Works	4,677,526	4,892,309	4,956,982
Public Works Headcount (FTE)	33.53	33.55	33.55

The Public Works cluster includes the Engineering, Streets and Roads, Trees and Cemeteries, Parks and Grounds Divisions, and Transfer Station Enterprise Fund. The Transfer Station Enterprise Fund is voted separately at Town Meeting. This cluster also includes the newly formed Combined Facilities Department, and ½ of the salary of the Facilities Director is included in this budget. The other ½ is included in the Sudbury Public Schools budget.

No Override Budget

The FY15 No Override Budget for this cluster is increasing by \$64,673 or 1.3% over the FY14 budget. This budget includes the cost of capital leases for DPW equipment.

The Finance Committee recommends approval of a FY15 No Override Budget for Public Works of \$4,956,982.

HUMAN SERVICES

	FY13	FY14	FY15
	Actual	Appropriated	No-Override
HUMAN SERVICES			
Board of Health	357,173	391,714	397,568
Council on Aging	140,641	152,390	200,216
Veterans Affairs	39,700	54,466	58,931
Total Human Services	537,514	598,570	656,715
Personal Services	343,454	391,335	436,940
Expenses	194,060	207,235	219,775
Total Human Services	537,514	598,570	656,715
Human Services Headcount (FTE)	6.09	6.65	7.22

The Human Services cluster includes the Board of Health, Council on Aging, and Veterans' Affairs Offices. Due to prior year budget cuts, the Family Services Department, through which a community outreach worker provided social services to older residents, has been eliminated and the Board of Health budget continues to have limited funds to contract for assistance in this area.

No Override Budget

The FY15 No Override Budget for this cluster is increasing by \$58,145 or 9.7% over the FY14 budget. Most of the increase provides for a new program coordinator in the Council on Aging budget to address the needs of Sudbury's increasing senior population.

The Finance Committee recommends approval of a FY15 No Override Budget for Human Services of \$656,715.

CULTURE & RECREATION

	FY13	FY14	FY15
	Actual	Appropriated	No-Override
CULTURE & RECREATION			
Goodnow Library	934,023	974,828	1,030,039
Recreation	128,232	133,039	137,188
Historical Commission	5,295	5,500	5,568
Historic Districts Commission	2,653	2,861	2,896
Total Culture & Recreation	1,070,203	1,116,228	1,175,691
Personal Services	783,295	803,087	840,834
Expenses	286,908	313,141	334,857
Total Culture & Recreation	1,070,203	1,116,228	1,175,691
Culture & Recreation Headcount	13.94	13.98	14.17

The Culture & Recreation cluster includes the Goodnow Library, Recreation Department, Historical Commission, and the Historic Districts Commission. Starting in FY10, the Youth Commission function has been moved to within the Recreation Department and the staffing was reduced to ½ of a full-time position. Also starting in FY10, the Town began sharing a Recreation Director with the Town of Wayland. The Atkinson Pool Enterprise Fund will be voted separately at Town Meeting.

No Override Budget

The FY15 No Override Budget for this cluster is increasing by \$59,463 or 5.3% over the FY14 budget. This budget provides for an increase in library clerk hours.

The Finance Committee recommends approval of a FY15 No Override Budget for Culture & Recreation of \$1,175,691.

TOWN-WIDE OPERATING AND TRANSFER ACCOUNTS

	FY13	FY14	FY15
	Actual	Appropriated	No-Override
UNCLASSIFIED & RESERVES			
Town-Wide Operating Expenses	118,732	147,699	152,653
Town Reserve Account	0	240,000	240,000
Salary Contingency Account	0	10,000	24,459
Total Unclassified & Transfers	118,732	397,699	417,112

The Unclassified and Transfer Accounts budget line item is made up of two categories – Town Wide Operating Expenses and Transfer Accounts.

Unclassified

This budget includes expenses that do not fit precisely into other cost centers and are shared by many departments or support Town-wide functions and responsibilities. Expenses include copiers, postage, telephone, Town Report, Town Meeting, the Memorial Day celebration and the July 4th parade. The FY15 budget for this area is increasing by \$4,954 or 3.3% over the FY14 budget.

Transfer Accounts

Transfer accounts are for Town operating department needs only and are counted as part of the Town's share of the overall budget. Since the Town Manager does not have the same authority as the School Committees to move funds around to meet emergencies or unforeseen needs arising during the year, the Reserve Account is used as a source of funds to meet those instances where supplemental funding is needed. Money cannot be spent from the Reserve Account without approval of the Finance Committee. The Reserve Account is set to stay the same compared to the original FY14 appropriation. As other budgets get reduced, there are more areas where an unexpected and potentially large cost can arise and the Reserve Account allows the most flexibility for meeting those issues, particularly in the area of snow and ice removal costs.

The Salary Contingency budget is to accommodate the possibility of arbitration awards or other situations which could require funding during the year and this line item allows flexibility for that possibility. Transfers out of this account also require Finance Committee approval. No activity is anticipated in FY15.

No Override Budget

The Finance Committee recommends approval of a FY15 No Override Budget for Unclassified and Transfer Accounts of \$417,112.

SHARED BENEFITS AND INSURANCE

	FY13	FY14	FY15
	Actual	Appropriated	No-Override
BENEFITS & INSURANCE			
Workers' Compensation	49,566	51,131	188,584
Unemployment Compensation	59,165	144,200	120,188
Medicare Tax	482,271	525,000	535,000
Life Insurance	2,969	4,563	4,563
Employee Medical Premiums	4,758,203	4,691,525	4,342,247
Retiree Medical Premiums/ OPEB	904,884	976,405	1,069,290
Retirement Assessment	3,111,390	3,257,976	3,494,181
Encumbrances	1,468	-	-
Property/Liab. Insurance	224,452	319,395	328,977
	9,594,368	9,970,195	10,083,030
	FY13	FY14	FY15
	Actual	Appropriated	No-Override
BENEFITS & INSURANCE			
Town	4,040,502	4,308,537	4,378,611
Schools	5,553,866	5,661,658	5,704,418
	9,594,368	9,970,195	10,083,030

No Override Budget

This budget is for the benefits and insurance needs of SPS and Town departments only. The largest item in this area is for the health insurance premiums for SPS and Town employees and retirees.

Similar to last year, this budget presentation shows a breakout of the costs for the Town's share of the medical premiums for SPS and Town retirees. Retirees pay 50% of the costs of their medical plans, and the Town has accepted Section 18, which means that all retirees who are Medicare eligible will be covered by Medicare when they reach age 65, which minimizes the cost of retiree health insurance.

As discussed previously, the Board of Selectmen voted to accept the provisions of sections 21-23 of Chapter 32B of the General Laws in November 2011. After following the prescribed process, the outcome for the Town and SPS was a decision to join the GIC beginning in FY13. On July 1, 2012, all active employees and retirees for the Town and SPS migrated to the GIC health benefits system. Collectively, the move to the GIC generated savings of more than \$2 million in FY13. Similarly, as we headed into FY14, the GIC announced on March 6th that health insurance premium rate increases would be held to an average increase of 3.5% across its offering of health plans, below both the state and national averages.

In prior years, the Town and SPS employees made concessions in the design and contribution rates for their health insurance plans, and beginning in FY10, the split between employer and employee changed over the

three years. For active employees in FY13, the Town pays 80% of the premium rate for all HMO plans offered by the Town and employees pay 20%, (80%/20% split) unless the employee was hired on or after July 1, 2009, in which case the premium split is 70%/30% for HMO plans. The Town also is required by state law to offer a PPO plan, and the contribution rate for existing employees has changed from 75%/25% in FY10 to 65%/35% for FY12. For employees hired on or after July 1, 2009, the premium split for the PPO plans has changed to 55%/45%. It is estimated these changes have resulted in the budget for the active and retired employees being \$2.9 million lower in FY12 than if the former plans and contribution rates had remained the same.

For FY15, projected increases predominantly in worker's compensation, medical premiums and the Middlesex County retirement assessment contribute to an overall increase of \$112,835 or 1.1% in the total Benefits and Insurance line.

The Finance Committee recommends approval of a FY15 No Override Budget for Benefits and Insurance of \$10,083,030.

SHARED DEBT SERVICE

	FY13	FY14	FY15
	Actual	Appropriated	No Override
DEBT SERVICE			
Short-term Loan Interest (non-exempt)	-	15,125	-
New Issues (estimate)	-	-	-
Existing Long Term Bond Int.	768,521	647,894	550,663
Existing Long Term Bond Principal	3,030,000	2,480,000	2,510,000
Town Debt Service Subtotal	3,798,521	3,143,019	3,060,663
LSRHS Debt Service, Sudbury Portion	2,139,028	1,946,994	688,613
Total: Debt Service	5,937,549	5,090,013	3,749,276

The Debt Service budget provides for the repayment of principal and interest on the long-term debt of both the Town and the Lincoln Sudbury Regional High School. The Town issues debt pursuant to votes of Town Meeting to begin construction projects or purchase expensive equipment or real property. The maximum amount of debt is authorized by Town Meeting, and then the Town Treasurer issues the debt after working with the Town Manager and the Town's Financial Advisor pending the approval of the Board of Selectmen. The treasurer of LSRHS issues its debt after working with the LSRHS School Committee, the School District's Financial Advisor and pursuant to votes of Town Meetings of both Lincoln and Sudbury.

The budget request for FY15 is for an appropriation of \$3,060,663 which is the total amount of gross debt service payments required for all Town of Sudbury debt. A state grant, estimated at \$1,681,224, will be used to pay part of the debt service associated with school construction projects. Town debt service payments fall into the following major bond issue categories: Municipal buildings and projects, open space acquisitions, recreational field development and Sudbury Public Schools projects. The appropriation for the LSRHS debt service payment for FY15 of \$688,613 is requested for and paid through the District's assessment to Sudbury.

No Override Budget

The Finance Committee recommends approval of a FY15 No Override Budget for Town Debt Service for the Town of Sudbury of \$3,060,663.

FY14 LONG-TERM DEBT SERVICE BUDGET DETAIL

DEBT SERVICE BUDGET DETAIL	FY15
Curtis School (refunding)	1,269,609
Haynes School (refunding)	446,079
Weisblatt/Meachan Land (refunding)	493,650
Loring School (refunding)	608,488
Noyes School Repairs	187,188
Nixon School Roof	55,650
Town Debt Service Subtotal	3,060,663
L-S assessment, Sudbury share	688,613
Total Debt Service (gross)	3,749,276

DEBT SERVICE BUDGET	FY15
Schools	2,567,013
Town	-
Land Acquisition	493,650
Town Subtotal	3,060,663
LSRHSD Debt, Sudbury share	688,613
Total	3,749,276

Adjustments to debt	
Premium on Bonds	(20,275)
SBAB Debt Reimbursement	(1,681,224)
Total Adjustments	(1,701,499)

Total exempt debt to be raised	2,047,777
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See Appendix II for all statements of long-term debt service.

FY15 OPERATING CAPITAL & CAPITAL EXCLUSIONS BUDGET

A capital expenditure is defined as major, non-recurring cost involving land acquisition, construction or major rehabilitation of a facility, or purchase of equipment costing \$10,000 or more with a useful life of five years or more.

	FY13	FY14	FY15
	Actual	Appropriated	No-Override
OPERATING CAPITAL ARTICLE BY CATEGORY			
Town Buildings	51,925	62,062	40,000
General Government	37,000	-	-
Public Safety	61,659	20,000	40,000
Public Works	50,000	50,000	141,000
Sudbury Public Schools	55,000	152,000	75,000
Total: Capital Expenses	255,584	284,062	296,000

ARTICLE 13 OPERATING CAPITAL BUDGET DETAIL		FY15 No Override
DPW/Highway	Replace 2001 1-Ton Pickup Truck (Unit 26)	\$ 48,000
	Replace 2002 1-Ton Pickup Truck (Unit 38)	48,000
DPW/Parks & Grounds	Replace 2001 1-Ton Pickup Truck (Unit PR-1)	45,000
Fire Department	Replace 2007 Chevy Tahoe (Car 2)	40,000
Facilities/SPS	Classroom Flooring Replacement	75,000
Facilities/Town	General Building Improvements	40,000
	Total	\$ 296,000

No Override Budget

The Finance Committee recommends approval of a FY15 No Override Capital Budget of \$296,000.

FY15 ENTERPRISE FUND BUDGETS

	FY13 Actual	FY14 Appropriated	FY15 No-Override
TRANSFER STATION ENTERPRISE FUND			
Direct Costs ¹	226,643	426,357	312,186
Indirect Costs*	20,062	21,567	16,255
TOTAL: Enterprise Expenditures	246,705	447,924	328,441
Transfer Station Receipts	335,720	325,000	328,441
Retained Earnings Used	0	122,924	0
TOTAL: Enterprise Revenues	335,720	447,924	328,441

¹ Direct Costs for FY14 include \$122,000 for capital expenditures to be paid for by retained earnings.

*Paid for by Enterprise Revenue Transfer to Unclassified Benefits (General Fund)

No Override Budget

The Transfer Station Enterprise Fund operates the transfer station, providing recycling, landfill monitoring, and the hauling and disposal of waste. As an enterprise fund, the Transfer Station Enterprise Fund covers all of its direct and indirect costs and is not supported by the general tax levy or any other general revenue source. The transfer station is self-sustaining and has a stable group of users. The FY14 budget included a onetime use of enterprise reserves for the purchase of three new recycling compactors.

The Finance Committee recommends approval of a FY15 No Override Budget of \$328,441 for the Transfer Station Enterprise Fund.

	FY13 Actual	FY14 Appropriated	FY15 No-Override
POOL ENTERPRISE FUND			
Direct Costs	512,766	539,808	547,891
TOTAL: Enterprise Expenditures	512,766	539,808	547,891
Pool Receipts	525,122	515,000	525,000
Retained Earnings Used	1,197	24,808	22,891
TOTAL: Enterprise Revenues	526,319	539,808	547,891

The Atkinson Pool Enterprise Fund pays for the direct costs of the operation of the Atkinson Pool. Enterprise funds are meant to be self-supporting, meaning they should be able to generate sufficient revenue to pay for all direct and indirect costs, as well as set aside funds for future maintenance and repairs to the facility, but does not pay for the cost of health insurance and pensions. However, the Pool does continue to support all of its direct operating costs.

No Override Budget

The Finance Committee recommends approval of a FY15 No Override Budget of \$547,891 for the Atkinson Pool Enterprise.

	FY13	FY14	FY15
	Actual	Appropriated	No-Override
FIELD MAINTENANCE ENTERPRISE			
Direct Costs	146,760	207,722	221,128
Indirect Costs*	0	22,500	20,879
TOTAL: Enterprise Expenditures	146,760	230,222	242,007
Field Maintenance Receipts	203,676	190,000	206,000
Transfers In	0	0	0
Retained Earnings Used	28,260	40,222	36,007
TOTAL: Enterprise Revenues	231,936	230,222	242,007
	-	-	-

*Paid for by Enterprise Revenue Transfer to Unclassified Benefits (General Fund)

No Override Budget

The Recreation Field Maintenance Enterprise Fund pays for the direct costs associated with the maintenance and upkeep of the Town's many recreational playing fields. As an enterprise fund, the Recreational Field Maintenance covers all of its direct and indirect costs and is not supported by the general tax levy. Furthermore, costs previously borne by the tax levy to support recreational fields will be assumed by the Enterprise as new revenue streams are developed.

The Finance Committee recommends approval of a FY15 No Override Budget of \$242,007 for the Recreational Field Maintenance Enterprise Fund.

FY15 COMMUNITY PRESERVATION ACT (CPA) FUND BUDGET

	FY13 Actual	FY14 Appropriated	FY15 Budget
CPA FUNDS #2044 & #3400			
Beginning Fund Balances	\$ 8,952,251	\$ 4,165,166	\$ 4,092,414
<u>Revenues:</u>			
CPA Surcharge & Fees	1,582,040	1,600,000	1,600,000
Intergovernmental	843,953	425,000	425,000
Investment Income	48,566	50,000	50,000
Bond/BAN Issues	4,697,408	-	-
Total Revenues	7,171,967	2,075,000	2,075,000
<u>Expenditures</u>			
Major Land Purchases	7,760,000	-	-
Debt Service	2,718,580	1,136,656	1,217,635
Administrative	59,040	80,000	80,000
Other	1,221,432	588,300	812,500
Total Expenditures	11,759,052	1,804,956	2,110,135
Excess/(Deficiency)	(4,587,085)	270,044	(35,135)
Transfers In/(Out)	(200,000)	(342,796)	(100,000)
Ending CPA Operating Fund Balance	\$ 4,165,166	\$ 4,092,414	\$ 3,957,279
ENDING FUNDS BALANCE			
Projects (in-use)	\$ 138,487	\$ 150,000	\$ 200,000
Unassigned	\$ 4,026,679	\$ 3,942,414	\$ 3,757,279
	\$ 4,165,166	\$ 4,092,414	\$ 3,957,279

Exhibit Notes

1. Community Housing represents funds to non-town entities for Community Housing projects.
2. Transfers In/(Out) represents appropriations made between Town funds. For CPA this line item represents funds appropriated (and given to) Sudbury Housing Trust for Comm. Housing Projects.
3. The difference between fund balance and year-end cash balance arises from encumbrances and accruals recorded against the fund but not yet paid out from the cash accounts.
4. Reserved Fund Balance represents that part of the CPA program reserved for a particular purpose. This may include encumbrances, mandated reserve allocations and continuing project articles.
5. FY12 audit final as of warrant printing.
6. Expenditures may not exceed appropriations. However, appropriations for projects may be expended over 1 or more years. CPA project expenditures are tracked in fund 3400.
7. Represents Project Account Balance as of report date.

The CPF (Community Preservation Fund) is special revenue fund pursuant to MGL Ch. 44B, used to account for the 3% surcharge on local real estate tax on non-exempt property (and matching state trust fund distribution) that can be used to promote open space, preserve historic resources and develop affordable housing. The CPF operating budget pays for administrative costs, debt service and the setting aside of reserves for the three purposes previously mentioned. The CPF also funds a number of other Town Meeting articles using both cash reserves and proceeds from long-term debt issues.

The schedule on the preceding page is submitted by the CPC based on that committee's article recommendations for FY15. See monied articles exhibit on page FC-12 for a current listing of Finance Committee recommendations for all monied CPC articles.

APPENDICES

APPENDIX I. BUDGET TERMS AND DEFINITIONS

Abatements and Exemptions (previously called Overlay): An amount set by the Assessors to create a fund to cover abatements of (and exemptions from) real and personal tax assessments for the current year, and raised on the tax levy. An abatement is a reduction provided by the Assessors in the assessed tax because of bona fide specific conditions or situations not considered when the tax was levied. An exemption is provided for a variety of purposes, which include, but are not limited to: buildings/property used for religious, government, charity, or pollution control. In addition, exemptions may also be provided to the elderly, handicapped, and veterans under certain conditions.

Abatement Surplus: Accumulation of the surplus amounts of Abatements and Exemptions set aside by the Assessors each year to cover abatements of (and exemptions from) real estate and personal property tax assessments. The accumulated amount for previous years no longer committed for abatements may be used by vote of the Town Meeting.

Benefits and Insurance: This account in the shared expenses section of the budget is comprised primarily of benefits such as health insurance and retirement for both school and general government employees.

Capital Exclusion: A temporary increase in the tax levy to fund a capital project or make a capital acquisition.

Cherry Sheet: An annual statement received from the Department of Revenue detailing estimated receipts for the next fiscal year from the various state aid accounts as well as estimated state and county government charges payable to the state. The name "Cherry Sheet" derives from the color of the paper used.

Debt Exclusion: An override to Proposition 2 ½ for the purpose of raising funds for debt service costs; remains for the life of the debt only.

Enterprise Fund: A separate fund, set up to provide a specific Town service, whereby all direct and indirect/overhead costs of providing the service are funded in total from user charges. An appropriation for an enterprise fund is funded in total from enterprise fund revenue unless otherwise noted. Enterprise fund revenue used to fund services provided by other Town departments will be shown in the warrant after the appropriation total for the department. An enterprise fund is required to fully disclose all costs and all revenue sources needed to provide a service.

Free Cash: Free cash is the available, undesignated fund balance of the general fund and is generated when actual revenue collections are in excess of estimates, when expenditures are less than appropriated, or both. A free cash balance is certified as of July 1 each year by the Department of Revenue and once certified, any or all of the certified amount may be used to defray Town expenses by a vote of the Town Meeting.

Funding Sources for Expenditures: Authorizations for the Town to expend monies are made in the form of a motion at Town Meeting. The wording of the motions will specify the funding source; that is, the place from where money is going to come or will be raised. When a motion reads, "to appropriate a sum of money" without a source being identified, that amount will be included in the tax calculation, whereby the total of all sums to be appropriated will be reduced by an estimate of local and state revenue. The balance needed will be provided by property taxes. When items in the warrant are offset or raised from available funds, those items will also appear as offsets in the determination of the tax rate.

APPENDIX I. BUDGET TERMS AND DEFINITIONS CONT'D

Levy Limit: The maximum amount a community can levy in any given year.

Local Receipts: This is the third largest source of revenue for the Town after property taxes and Cherry Sheet receipts. While it is comprised of a number of different items, the largest source is the auto excise tax.

New Growth: Proposition 2 ½ allows a community to increase its levy limit annually by an amount based upon the valuation of certain new construction and other growth in the tax base that is not the result of property revaluation. New growth becomes part of the levy limit and thus increases at the rate of 2.5% each year as the levy limit increases.

Override: An override is passed by a majority vote at Town Meeting and at the ballot. There are three types of overrides: An Operating Override, which permanently increases the levy limit; a Debt Exclusion, which increases the levy limit only for the life of the debt; and a Capital Project Override, which increases the levy only for the year in which the project is undertaken.

Proposition 2½: A Massachusetts General Law enacted in 1980 to limit property taxes.

Revolving Fund: Funds that may be used without appropriation and that are established for special uses. Recreation fees, for example, may be paid into a revolving fund. Revolving funds are established by state law or Town bylaw.

Reserve Fund: An amount appropriated by the Annual Town Meeting for emergency or unforeseen purposes. The Finance Committee, by state law, is the sole custodian of the Reserve Fund and approves transfers from the Fund into the operating budgets throughout the year if: (1) the need for funds is of an emergency and/or unforeseen nature, and (2) if, in the judgment of the Finance Committee, the Town Meeting would approve such an expenditure if such a meeting was held. The Reserve Fund is, therefore, a mechanism for avoiding the necessity of frequent Special Town Meetings.

Stabilization Fund: Similar to a "savings account", this account has been used to fund large capital projects such as fire trucks and school roofs. A recent amendment to state law allows the Stabilization Fund to be used for the operating budget, as well as capital purchases; however, the Finance Committee would generally be reluctant to recommend doing so. Placing money into, or taking it out of, the Stabilization Fund requires a 2/3 vote of Town Meeting.

Tax Levy: The property tax levy is the revenue a community can raise through real and personal property taxes. In Massachusetts, municipal revenues to support local spending for schools, public safety, general government and other public services are raised through the property tax levy, state aid, local receipts and other sources. The property tax levy is the largest source of revenue for most cities and towns.

Town-wide Operating Expenses: This account in the general government section of the budget is comprised primarily of operating expenses such as postage, telephone and property liability insurance, that support town-wide operations and are not assigned to any one department or cost center.

APPENDIX II. LONG-TERM DEBT SCHEDULES

TOWN DEBT SCHEDULE BY TYPE

Issue Types	Schools	Municipal	Pre-CPA*	Total	Annual Debt Service	Principal Balance
Prior Principal Bal.	15,650,000	-	2,450,000			18,100,000
FY14 Principal	2,025,000	-	455,000	2,480,000		
FY14 Interest	579,556	-	68,338	647,894	3,127,894	16,005,000
FY15 Principal	2,055,000	-	455,000	2,510,000		
FY15 Interest	512,013	-	38,650	550,663	3,060,663	13,495,000
FY16 Principal	1,935,000	-	450,000	2,385,000		
FY16 Interest	437,313	-	29,600	466,913	2,851,913	11,110,000
FY17 Principal	1,855,000	-	435,000	2,290,000		
FY17 Interest	366,325	-	20,750	387,075	2,677,075	8,820,000
FY18 Principal	1,850,000	-	420,000	2,270,000		
FY18 Interest	294,400	-	10,100	304,500	2,574,500	6,550,000
FY19 Principal	1,825,000	-	190,000	2,015,000		
FY19 Interest	227,125	-	1,900	229,025	2,244,025	4,535,000
FY20 Principal	2,100,000	-	-	2,100,000		
FY20 Interest	161,425	-	-	161,425	2,261,425	2,435,000
FY21 Principal	2,160,000	-	-	2,160,000		
FY21 Interest	54,163	-	-	54,163	2,214,163	275,000
FY22 Principal	195,000	-	-	195,000		
FY22 Interest	4,744	-	-	4,744	199,744	80,000
FY23 Principal	40,000	-	-	40,000		
FY23 Interest	1,800	-	-	1,800	41,800	40,000
FY24 Principal	40,000	-	-	40,000		
FY24 Interest	600	-	-	600	40,600	-
Remaining Debt Service	18,719,463	-	2,574,338	21,293,800	21,293,800	

*Includes new issues/refundings during current fiscal year

AUTHORIZED, BUT NOT ISSUED DEBT

Date Authorized	Permanent Debt Issued Purpose	Total Authorized	Amount Issued	Unissued 12/31/2013	Date Issued	Maturity Date	Article Number
April-08	Nobscot I Conserv. (CPA)	5,545,000	5,045,000	500,000	6/15/2009	6/30/2029	ATM08-33
January-11	Noyes Green Repairs	2,640,000	1,580,000	1,060,000	12/15/2011	8/15/2021	STM11-01
May-12	Pantry Brook Farm (CPA)	7,822,500	3,010,000	4,812,500	8/15/2013	8/15/2033	ATM12-30
September-12	Nixon Roof Repairs	808,000	430,000	378,000	8/15/2013	8/15/2023	STM12-1
May-13	Police Station Design	627,000	-	627,000	n/a	n/a	ATM13-16

LSRHSD DEBT SCHEDULE BY ISSUANCE DATE

Issue Dates	2005	2007	Total	Debt Service	Principal Balance
Principal Bal.					8,550,000
FY14 Principal	1,400,000	550,000	1,950,000		
FY14 Interest	45,055	277,613	322,668	2,272,668	6,600,000
FY15 Principal		550,000	550,000		
FY15 Interest		254,925	254,925	804,925	6,050,000
FY16 Principal		550,000	550,000		
FY16 Interest		231,550	231,550	781,550	5,500,000
FY17 Principal		550,000	550,000		
FY17 Interest		210,238	210,238	760,238	4,950,000
FY18 Principal		550,000	550,000		
FY18 Interest		188,925	188,925	738,925	4,400,000
FY19 Principal		550,000	550,000		
FY19 Interest		166,925	166,925	716,925	3,850,000
FY20 Principal		550,000	550,000		
FY20 Interest		144,925	144,925	694,925	3,300,000
FY21 Principal		550,000	550,000		
FY21 Interest		122,925	122,925	672,925	2,750,000
FY22 Principal		550,000	550,000		
FY22 Interest		100,925	100,925	650,925	2,200,000
FY23 Principal		550,000	550,000		
FY23 Interest		78,925	78,925	628,925	1,650,000
FY24 Principal		550,000	550,000		
FY24 Interest		56,650	56,650	606,650	1,100,000
FY25 Principal		550,000	550,000		
FY25 Interest		34,031	34,031	584,031	550,000
FY26 Principal		550,000	550,000		
FY26 Interest		11,344	11,344	561,344	0

The Town of Sudbury is responsible for a portion of the District's annual debt service. For further details, see LSRHS and Debt Service narratives.

CPA FUND DEBT SCHEDULE BY ISSUANCE DATE

The Town is able to borrow long-term funds for CPA purposes. This schedule shows all debts outstanding relating to CPA. CPA debt service is budgeted and paid for separately from all other Town activities.

Issues	Nobscot I & II	Cutting/ Dickson	Libby	Pantry Brook	Total	Annual Debt Service	Principal Balance
Prior Principal Bal.	5,825,000	2,750,000	1,590,000	-			10,165,000
FY14 Principal	355,000	30,000	445,000	-	830,000		
FY14 Interest	177,494	46,800	42,363	47,974	314,630	1,144,630	12,345,000
FY15 Principal	355,000	265,000	145,000	115,000	880,000		
FY15 Interest	169,075	46,200	27,563	94,798	337,635	1,217,635	11,465,000
FY16 Principal	355,000	260,000	145,000	115,000	875,000		
FY16 Interest	160,678	40,900	24,663	92,498	318,738	1,193,738	10,590,000
FY17 Principal	355,000	260,000	145,000	120,000	880,000		
FY17 Interest	152,463	35,700	21,763	90,148	300,073	1,180,073	9,710,000
FY18 Principal	355,000	255,000	135,000	120,000	865,000		
FY18 Interest	143,644	30,500	18,863	87,148	280,154	1,145,154	8,845,000
FY19 Principal	350,000	245,000	135,000	125,000	855,000		
FY19 Interest	134,013	25,400	16,163	84,098	259,673	1,114,673	7,990,000
FY20 Principal	350,000	240,000	130,000	125,000	845,000		
FY20 Interest	123,888	20,500	13,463	80,973	238,823	1,083,823	7,145,000
FY21 Principal	350,000	235,000	125,000	130,000	840,000		
FY21 Interest	113,513	15,700	10,863	77,148	217,223	1,057,223	6,305,000
FY22 Principal	350,000	230,000	125,000	135,000	840,000		
FY22 Interest	102,700	12,175	8,988	73,173	197,035	1,037,035	5,465,000
FY23 Principal	350,000	220,000	120,000	140,000	830,000		
FY23 Interest	91,475	8,150	6,800	69,048	175,473	1,005,473	4,635,000
FY24 Principal	350,000	215,000	120,000	145,000	830,000		
FY24 Interest	79,844	4,300	4,700	64,773	153,616	983,616	3,805,000
FY25 Principal	350,000	-	115,000	150,000	615,000		
FY25 Interest	67,750	-	2,300	60,348	130,398	745,398	3,190,000
FY26 Principal	350,000	-	-	155,000	505,000		
FY26 Interest	55,219	-	-	55,773	110,991	615,991	2,685,000
FY27 Principal	350,000	-	-	155,000	505,000		
FY27 Interest	42,250	-	-	50,929	93,179	598,179	2,180,000
FY28 Principal	350,000	-	-	165,000	515,000		
FY28 Interest	28,844	-	-	45,729	74,573	589,573	1,665,000
FY29 Principal	350,000	-	-	170,000	520,000		
FY29 Interest	15,000	-	-	40,030	55,030	575,030	1,145,000
FY30 Principal	100,000	-	-	175,000	275,000		
FY30 Interest	6,000	-	-	33,906	39,906	314,906	870,000
FY31 Principal	100,000	-	-	180,000	280,000		
FY31 Interest	2,000	-	-	27,200	29,200	309,200	590,000
FY32 Principal	-	-	-	190,000	190,000		
FY32 Interest	-	-	-	19,800	19,800	209,800	400,000
FY33 Principal	-	-	-	195,000	195,000		
FY33 Interest	-	-	-	12,100	12,100	207,100	205,000
FY34 Principal	-	-	-	205,000	205,000		
FY34 Interest	-	-	-	4,100	4,100	209,100	-
Remaining Debt Service	7,490,847	2,741,325	2,083,488	4,221,688	16,537,347	16,537,347	

APPENDIX III. EMPLOYEE HEADCOUNT

EMPLOYEE HEADCOUNT (Full Time Equivalents)

Cost Center	FY13 Actual	FY14 Current	FY15 Budget
LSRHS*	205.56	212.91	216.22
Sudbury K-8 Schools *	385.91	392.36	397.52
Public Safety	76.29	76.73	76.73
Public Works	33.53	33.55	33.55
General Government	29.72	29.72	28.71
Human Services	6.09	6.65	7.22
Culture & Recreation	13.94	13.98	14.17
Town Operating Sub-total	159.57	160.63	160.38
Town Enterprises	10.94	10.55	10.54
TOTAL	761.98	776.45	784.66

*Includes positions covered in full or in part by grants. LSRHS figures represent full FTE's; they are not prorated by the regional assessment.

APPENDIX IV. EMPLOYEE COMPENSATION OVER \$100K^{1,2}

SPS FY13 Appropriated Compensation over \$100K

Position	Salary	Other Compensation
Superintendent	174,894	1,280
Assist Supt	130,000	-
Director of Business & Finance	128,769	2,680
Principal Curtis	120,000	2,680
Principal, Noyes	115,984	1,150
Special Education Administrator	114,893	5,805
Principal, Nixon	113,427	400
Principal, Loring	112,606	125
Early Childhood Administrator	107,000	3,269
Principal, Haynes	100,315	900
Assist. Principal, Curtis	98,147	2,100
Teacher, Curtis	96,003	15,223
Teacher, Curtis	96,003	4,230
SpEd Teacher, District	96,003	5,176
Teacher, District	96,003	4,833

Town FY13 Actual Compensation over \$100K

Position	Salary	Other Compensation*	Overtime
Town Manager	157,000	21,218	-
Police Chief	123,878	18,407	-
DPW Director/Town Engineer	120,354	7,327	-
Finance Director/Treasurer/Collector	115,800	1,680	-
Fire Chief	107,207	20,374	-
Director of Planning & Community Devel.	106,249	4,914	-
Police Lieutenant	102,054	19,373	1,286
Facilities Director	96,169	8,570	-
Fire Captain/Emt	73,042	19,886	41,665
Fire Captain/Emt	73,042	21,826	34,829
Fire Captain/Emt	73,042	28,808	13,514
Police Sergeant	64,540	26,474	28,909
Police Sergeant	64,540	19,733	25,392
Fire Lieutenant/Emt	63,932	15,281	21,275
Police Sergeant	61,930	25,889	20,837
Police Sergeant	61,888	22,217	24,669

*In FY13, other includes mitigation payments for move to GIC insurance. Excludes non-town paid details which are reimbursed by outside sources.

LSRHS FY14 Budget Compensation Over \$100k		
Position	FY14 Base Salary	Other Compensation
Interim Superintendent/Principal	157,500	
Housemaster (2)	129,006	
Housemaster	126,078	
Director of Student Services	123,150	
Business Administrator	120,000	
Housemaster	118,696	
Coordinator of Curriculum	118,696	
Technology Coordinator	103,544	11,127
Department Coordinator	108,744	5,000
Department Coordinator	108,744	4,500
Department Coordinator (2)	108,744	4,000
Department Coordinator	107,544	4,000
Department Coordinator	105,729	4,500
Department Coordinator	108,744	500
Department Coordinator	108,744	
Teacher (3)	103,544	5,000
Teacher (3)	103,544	4,500
Teacher (8)	103,544	4,000
Teacher (2)	103,544	3,500
Department Coordinator	102,801	4,000
Department Coordinator	102,801	3,500
Teacher (2)	100,529	5,000
Teacher (5)	100,529	4,000
Interim Athl. & Activities Dir./Teacher	103,756	500
Teacher	97,601	6,600
Teacher (2)	100,529	3,500
Teacher	103,544	-
Teacher (2)	97,601	4,000
Teacher (5)	97,601	3,500
Teacher	100,529	500

¹ Salaries are base pay.

² Other compensation paid to employees may include annuities, deferred compensation match, career incentive, merit pay, stipends, longevity, regular or retirement sick buy-back, or any other compensation paid by the Town or Schools, other than base salary or overtime.

APPENDIX V. COLLECTIVE BARGAINING

BARGAINING UNIT AND CONTRACT TERMS

LINCOLN-SUDBURY REGIONAL HIGH SCHOOL

Three year contract covering school years 2012/13, 2013/14, 2014/15. The key features of the new contract included, modest wage increases representing, on a cash basis, cost of living adjustments equivalent to 0%, 1.15% and 1.35% respectively, over the three years beginning with the 2012-13 school year. The teachers also agreed to restructuring health plans to mirror that of the GIC.

SUDBURY PUBLIC SCHOOLS, K-8

Three year contract covering fiscal years 2013, 2014, and 2015. Effective dates and percentage increases are: 7/1/2012 – Teachers, 3.0% to the salary schedule; 7/1/13 – Teachers, 2.5% to the salary schedule; 7/1/14 – Teachers, 2.0% to the salary schedule with an additional 0.5% on the top step.

TOWN

FIRE

Three year contract covering fiscal years 2013, 2014, 2015. Effective dates and percentage increases are: 7/1/2012 – 3.00% to salary schedule; 7/1/2013 – 2 1/2 % to salary schedule; 7/1/2014– 2% to salary schedule, with the exception of the top step which shall be increased by 2.5%;

POLICE

Three year contract covering fiscal years 2013, 2014, 2015. Effective dates and percentage increases are: 7/1/2012 – 3.00% to salary schedule; 7/1/2013 – 2 1/2 % to salary schedule; 7/1/2014– 2% to salary schedule, with the exception of the top step which shall be increased by 2.5%;

PUBLIC WORKS

In order to get all Collective Bargaining Units on the same three year cycle, this next contract will be a two year and one day contract covering fiscal years 2014, 2015, 2016. Effective dates and percentage increases are: 7/1/2013 – 3.00% to salary schedule; 7/1/2014 – 2 1/2 % to salary schedule; 7/1/2015– 2% to salary schedule, with the exception of the top step which shall be increased by 2.5%;

ENGINEERING

In order to get all Collective Bargaining Units on the same three year cycle, this next contract will be a two year and one day contract covering fiscal years 2014, 2015, 2016. Effective dates and percentage increases are: 7/1/2013 – 3.00% to salary schedule; 7/1/2014 – 2 1/2 % to salary schedule; 7/1/2015– 2% to salary schedule, with the exception of the top step which shall be increased by 2.5%;

SUPERVISORY

Three year contract covering fiscal years 2013, 2014, 2015. Effective dates and percentage increases are: 7/1/2012 – 3.00% to salary schedule; 7/1/2013 – 2 1/2 % to salary schedule; 7/1/2014– 2% to salary schedule, with the exception of the top step which shall be increased by 2.5%;

CIVILIAN DISPATCHERS

Three year contract covering fiscal years 2013, 2014, 2015. Effective dates and percentage increases are: 7/1/2012 – 3.00% to salary schedule; 7/1/2013 – 2 1/2 % to salary schedule; 7/1/2014– 2% to salary schedule, with the exception of the top step which shall be increased by 2.5%;

NOTE: Percentage increases are for cost of living only and do not include changes for step, longevity or merit increases.

APPENDIX VI. SALARY SCHEDULES & CLASSIFICATION PLANS

SUDBURY PUBLIC SCHOOLS							
TEACHER SALARY SCHEDULE							
FY15: 7/1/14 - 6/30/15							
Bachelors		Masters		Masters +30		Masters +60	
Step	Salary	Step	Salary	Step	Salary	Step	Salary
1	45,846	1	49,062	1	51,882	1	54,358
2	47,752	2	51,103	2	54,041	2	56,619
3	49,739	3	53,229	3	56,289	3	58,974
4	51,808	4	55,443	4	58,630	4	61,428
5	53,963	5	57,750	5	61,069	5	63,983
6	56,208	6	60,152	6	63,610	6	66,645
7	58,546	7	62,654	7	66,256	7	69,417
8	60,981	8	65,261	8	69,012	8	72,305
9	63,519	9	67,976	9	71,883	9	75,313
10	66,161	10	70,803	10	74,873	10	78,446
11	68,913	11	73,749	11	77,988	11	81,709
12	71,780	12	76,817	12	81,232	12	85,107
13	74,766	13	80,012	13	84,612	13	88,649
14	77,876	14	83,341	14	88,132	14	92,336
15	81,016	15	87,508	15	92,538	15	96,953
16		16	91,037	16	96,270	16	100,863

SUDBURY PUBLIC SCHOOLS							
SUPPORT STAFF SALARY SCHEDULE							
FY15: 7/1/14 - 6/30/15							
Level	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7
1	11.43	11.84	12.37	12.82	13.35	13.84	15.34
2	11.76	12.25	12.74	13.30	14.39	16.59	18.13
3	14.79	15.37	15.96	16.59	17.25	17.93	19.86
4	15.96	16.59	17.25	17.93	18.63	19.35	21.44
5	17.25	17.93	18.63	19.35	20.12	20.90	23.16
6	18.63	19.35	20.12	20.90	21.72	22.56	25.00
7	20.12	20.90	21.72	22.56	23.48	24.37	27.01
8	21.72	22.56	23.45	24.37	25.35	26.33	29.16
9	23.57	24.52	25.47	26.45	27.49	28.59	31.64

**APPENDIX VI. SALARY SCHEDULES & CLASSIFICATION PLANS
SUDBURY PUBLIC SCHOOLS CONT'D**

JOB CLASSIFICATION FOR SUPPORT STAFF					
Level 1	n/a				
Level 2	Cafeteria Helper				
Level 3	Cafeteria Cook				
Level 4	Lunchroom Supervisor				
Level 5	Cafeteria/Manager, Early Childhood Assistant (Clerical), Administrative Assistant				
Level 6	School Administrative Assistant, MS Student Services Administrative Assistant, Central Office Student Services Administrative Assistant				
Level 7	Library/Media Paraprofessional, Teacher Assistant				
Level 8	Administrative Assistant to the Principal				
Level 9	Administrative Assistant to the Director of Student Services, Tutor, ABA Tutor, METCO Academic Advisor				

NURSES' SALARY SCHEDULE 2014 - 2015

UNKNOWN - IN NEGOTIATIONS

	<u>Step</u>	<u>Salary</u>			
	1				
	2				
	3				
	4				
	5				

CUSTODIAN SALARY SCHEDULE 2014 - 2015

	<u>Level</u>	<u>Custodian</u>	<u>MA-1</u>	<u>MA-2</u>	
	1	17.88	21.87	27.68	
	2	18.60	22.66	28.72	
	3	19.33	23.49	29.77	
	4	20.04	24.38	30.89	
	5	20.77	25.29	32.06	
	6	21.61	26.21	33.24	
	7	22.91	28.29	35.90	
	8	23.80			
	9	24.67			
	10	24.90			
	11	26.32			
	Differentials:				
	Night Custodian			1.02	
	Head Custodian			1.40	
	Supervisor			1.78	

MA-1 is Maintenance Assistant 1, MA-2 is Maintenance Assistant 2

APPENDIX VI. SALARY SCHEDULES & CLASSIFICATION PLANS

LINCOLN SUDBURY REGIONAL SCHOOL DISTRICT

2014-2015

\$500 Added Max Step Day 1

Step	B	M	M+15	M+30	M+45	M+60
1	44,227	47,767	49,200	50,675	52,195	53,761
2	45,997	49,676	51,167	52,702	54,283	55,911
3	47,837	51,664	53,214	54,810	56,454	58,148
4	49,751	53,731	55,342	57,003	58,712	60,474
5	51,741	55,880	57,557	59,283	61,061	62,893
6	53,810	58,116	59,859	61,654	63,504	65,410
7	55,962	60,439	62,254	64,121	66,044	68,026
8	58,201	62,856	64,742	66,685	68,686	70,746
9	60,529	65,372	67,332	69,352	71,433	73,576
10	62,950	67,986	70,026	72,126	74,291	76,519
11	65,468	70,705	72,827	75,011	77,262	79,580
12	68,087	73,534	75,740	78,013	80,353	82,763
13	70,810	76,476	78,770	81,132	83,568	86,074
14	73,643	79,535	81,920	84,377	86,910	89,516
15	76,589	82,716	85,197	87,754	90,385	93,097
16	81,041	86,025	88,605	91,263	94,001	96,821
17	81,541	91,526	92,436	98,101	101,029	104,044

2014-2015

2% COLA Delayed Until the 13th Pay Period

Step	B	M	M+15	M+30	M+45	M+60
1	45,112	48,722	50,184	51,689	53,239	54,836
2	46,917	50,670	52,190	53,756	55,369	57,029
3	48,794	52,697	54,278	55,906	57,583	59,311
4	50,746	54,806	56,449	58,143	59,886	61,683
5	52,776	56,998	58,708	60,469	62,282	64,151
6	54,886	59,278	61,056	62,887	64,774	66,718
7	57,081	61,648	63,499	65,403	67,365	69,387
8	59,365	64,113	66,037	68,019	70,060	72,161
9	61,740	66,679	68,679	70,739	72,862	75,048
10	64,209	69,346	71,427	73,569	75,777	78,049
11	66,777	72,119	74,284	76,511	78,807	81,172
12	69,449	75,005	77,255	79,573	81,960	84,418
13	72,226	78,006	80,345	82,755	85,239	87,795
14	75,116	81,126	83,558	86,065	88,648	91,306
15	78,121	84,370	86,901	89,509	92,193	94,959
16	82,662	87,746	90,377	93,088	95,881	98,757
17	83,172	93,357	94,285	100,063	103,050	106,125

APPENDIX VI. SALARY SCHEDULES & CLASSIFICATION PLANS

LINCOLN SUDBURY REGIONAL SCHOOL DISTRICT CONT'D

NURSES' SCHEDULE

2014-15*	B	M+cert
1	41,384	45,098
2	43,039	46,903
3	44,761	48,778
4	46,552	50,729
5	48,414	52,757
6	50,350	54,868
7	52,365	57,062
8	55,946	60,964

(*) 2% COLA delayed until the 13th pay period

FY15 SUPPORT STAFF SCHEDULES

Catergory A	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6
Scale 1	11.16	11.57	11.99	12.48	12.95	13.46
Scale 2	12.53	13.02	13.60	14.09	14.60	15.19
Scale 3	13.99	14.44	15.02	15.61	16.13	16.77
Scale 4	15.33	15.91	16.59	17.15	17.78	18.49
Scale 5	16.74	17.41	18.07	18.75	19.41	20.18
Scale 6	18.11	18.86	19.57	20.28	20.98	22.07
Scale 7	19.55	20.28	21.08	21.85	22.64	23.54
Scale 8	20.87	21.77	22.56	23.42	24.26	25.47
Scale 9	22.34	23.19	24.05	24.87	25.89	26.93
Scale10	23.67	24.61	25.59	26.56	27.49	28.58

Catergory B	Step 1	step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8
Scale 1	21.08	21.87	22.80	23.67	24.64	25.59	26.63	28.15
Scale 2	22.94	23.83	24.78	25.75	26.81	27.89	29.04	30.65
Scale 3	24.80	25.77	26.77	27.89	29.00	30.16	31.36	32.87

Tech	Step 1	Step 2	Step 3	Step 4	step 5	Step 6	Step 7	Step 8
Scale	54,095	56,258	58,509	60,850	63,284	65,814	68,449	71,156

Trainer Scale	Step 1	step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8
	38,340	39,922	41,585	43,333	45,244	47,073	48,958	50,916

Trainer Cont'd	Step 9	step 10	Step 11	Step 12	Step 13	Step 14	Step 15	Step 16
	52,953	55,071	57,271	59,564	61,948	64,424	67,001	70,181

APPENDIX VI. SALARY SCHEDULES & CLASSIFICATION PLANS

FY15 TOWN NON-UNION EMPLOYEES*

Position	Grade	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8
		Yrly/Hrly	Yrly/Hrly	Yrly/Hrly	Yrly/Hrly	Yrly/Hrly	Yrly/Hrly	Yrly/Hrly	Yrly/Hrly
	17								
Combined Facilities Director	16	92,490	96,112	99,874	103,784	107,850	112,071	116,460	121,662
Director of Public Works		50.62	52.61	54.67	56.81	59.03	61.34	63.74	66.59
Finance Director									
Fire Chief									
Police Chief									
Assist. Town Mgr./Human Res. Dir.	15	84,863	88,183	91,638	95,225	98,953	102,827	106,853	111,628
Dir. of Planning & Community Dev.		46.45	48.27	50.16	52.12	54.16	56.28	58.49	61.10
Town Accountant	14	77,865	80,914	84,080	87,371	90,790	94,346	98,039	102,420
		42.62	44.29	46.02	47.82	49.69	51.64	53.66	56.06
Community Housing Coordinator	12	65,555	68,121	70,787	73,556	76,436	79,427	82,537	86,225
Mgmt. Analyst, D.P.W.		35.88	37.29	38.74	40.26	41.84	43.47	45.18	47.19
Community Social Worker	11	60,151	62,505	64,951	67,491	70,135	72,879	75,730	79,114
		32.92	34.21	35.55	36.94	38.39	39.89	41.45	43.30
Aquatic Facility Director	10	55,194	57,353	59,597	61,928	64,352	66,870	69,489	72,592
Assistant Building Inspector		30.21	31.39	32.62	33.90	35.22	36.60	38.03	39.73
Community Housing Specialist									
Senior Admin Ass't to Town Mgr. (40 hrs/wk)									
Adult Services/Reference Librarian	9	50,646	52,626	54,685	56,825	59,048	61,357	63,758	66,608
Assistant Library Director		27.72	28.80	29.93	31.10	32.32	33.58	34.90	36.46
Assistant Town Accountant									
Adaptive Sports & Rec. Specialist	8	46,471	48,291	50,179	52,142	54,179	56,300	58,504	61,117
Assistant Planner		25.44	26.43	27.47	28.54	29.65	30.82	32.02	33.45
Assistant Recreation Director									
Assistant Treasurer/Collector									
Children's Librarian									
Head of Circulation, Library									
Head of Technical Services, Library									
Selectmen's Office Supervisor/Information Officer (40 hrs/wk)									
Tech. Support Specialist (40 hrs/wk)									
Aquatic Supervisor	7	42,639	44,306	46,040	47,843	49,715	51,661	53,684	56,081
Assistant Children's Librarian		23.34	24.25	25.20	26.19	27.21	28.28	29.38	30.70
Assistant Town Clerk									
Associate Assessor/Data Collector									
Benefits Coordinator/Hum. Res. Ass't									
Office Supervisor									
Planning & Zoning Coordinator									
Youth Coordinator (incl. Teen Center)									
Accounting Assistant/Payroll	6	39,487	41,034	42,639	44,306	46,040	47,843	49,715	51,937
Admin. Assistant, Park & Rec.		21.61	22.46	23.34	24.25	25.20	26.19	27.21	28.43
Board of Health/Conservation Ass't									
COA Info. & Referral Specialist									
Assessing Financial Analyst									
Financial Analyst									
Library Office Coordinator									
Reference Librarian									
Secretary/Legal Secretary									
Young Adult/Reference Librarian									
Program Coordinator - COA									
Program Coordinator - Park & Rec.									

**APPENDIX VI. SALARY SCHEDULES & CLASSIFICATION PLANS
FY15 TOWN NON-UNION EMPLOYEES CONT'D***

Position	Grade	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8
		Yrly/Hrly	Yrly/Hrly	Yrly/Hrly	Yrly/Hrly	Yrly/Hrly	Yrly/Hrly	Yrly/Hrly	Yrly/Hrly
Acct. Administrative Ass't-DPW	5	36,570	38,002	39,487	41,034	42,639	44,306	46,040	48,096
Accounting Ass't/Accounts Payable		20.02	20.80	21.61	22.46	23.34	24.25	25.20	26.33
Board of Health Coordinator									
Census Administrator									
Department Assistant									
Vital Records Administrator									
Accounting Clerk	4	33,870	35,198	36,570	38,002	39,487	41,034	42,639	44,543
Bldg. Maint. Custodian (40 hrs/wk)		18.54	19.27	20.02	20.80	21.61	22.46	23.34	24.38
Library Technician									
Van Driver, Senior Center									
Library Clerk	3	31,371	32,597	33,870	35,198	36,570	38,002	39,487	41,253
Recording Secretary		17.17	17.84	18.54	19.27	20.02	20.80	21.61	22.58
Selectmen's Office Clerk II/Record Secretary									
Clerk I	2	29,057	30,194	31,371	32,597	33,870	35,198	36,570	38,205
		15.90	16.53	17.17	17.84	18.54	19.27	20.02	20.91
Head Lifeguard	1	26,916	27,965	29,057	30,194	31,371	32,597	33,870	35,384
		14.73	15.31	15.90	16.53	17.17	17.84	18.54	19.37

*All positions listed above are 35 hours per week unless otherwise noted. Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 35 hours per week.

FY15 TOWN NON-UNION INDIVIDUALLY RATED EMPLOYEES

LIBRARY

	<u>Minimum</u>	<u>Step 1</u>	<u>Step 2</u>
Library Page	9.29	9.69	10.04

HIGHWAY/PARK AND RECREATION

	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>
Temporary Laborer	10.23	10.64	11.05	11.45	11.86	12.27
Temporary Snow Removal Equipment Operator	17.28	17.69	18.09	18.50	—	—

DEPARTMENTAL TEMPORARY OR SEASONAL HELP

Temporary or Seasonal Help	10.23	10.64	11.05	11.45	11.86	12.27
Temporary Special Project Help	14.71	15.47	16.24	17.00	17.77	18.53

TECHNOLOGY DEPT. TEMPORARY OR SEASONAL HELP

	<u>1</u>	<u>2</u>	<u>3</u>
Level I	10.23	11.31	12.39
Level II	15.74	17.70	19.66
Level III	19.81	22.29	24.76

PARK AND RECREATION

Part-time or seasonal hourly rated salary range (Salary paid from program fees)

<u>Position</u>	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>
Preschool Director	22.52	23.52	24.52	25.52
Preschool Instructor	11.00	11.50	12.00	
Recreation Staff	8.00 - 15.00			
Teen Center Staff	8.00 - 19.00			

APPENDIX VI. SALARY SCHEDULES & CLASSIFICATION PLANS
FY15 TOWN NON-UNION INDIVIDUALLY RATED EMPLOYEES CONT'D

Seasonal Camp Staff

<u>Position</u>	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>
Camp Director	19.00	20.00	21.00	22.00	23.00	24.00	25.00
CIT Director	13.00	14.00	15.00	16.00			
Program Specialist	10.00	10.50	11.00	12.00			
Head Counselor	9.50	10.00	10.50	11.50			
Counselor	8.50	9.00	9.50	10.50			
Preschool Camp Director	17.00	18.00	19.00	20.00			
Preschool Counselor	8.00	8.50	9.00	10.00			
Camp Nurse	22.50	23.50	24.50	25.50			
Office Assistant	9.00	9.50	10.00	11.00			
Inclusion Aide	12.00	12.50	13.00	14.00			
Adventure Camp Counselor	10.50	11.00	11.50	12.00			
Assistant Camp Director	14.00	15.00	16.00	17.00			

ATKINSON POOL

Lifeguard	9.00 - 11.00
Lifeguard in Training	8.25
Water Safety Instructor	9.50-20.50
Swim Aide in Training	8.25
Supervisor (Shift-PT)	10.50-13.50
Pool Receptionist	8.50-13.00
Camp Swim Staff	9.50-12.50

ATKINSON POOL (Specialty Instruction)

Diving (Certified)	20.00	22.00	24.00	26.00	Non-certified: 10.00*		
Water Exercise (Certified)	17.00	19.00	21.00	23.00	25.00	27.00	\$29.00

* Non-certified instructors are required to become certified within one year.

Private Swim Instructor	\$30/ 30 minute lesson
Semi Private Swim Instructor	\$55/ 30 minute lesson

MISCELLANEOUS SINGLE RATED

Election Warden and Election Clerk	9.05		
Deputy Election Warden/Clerk	9.05		
Election Officer & Teller	8.62		
Plumbing Inspector	42.89		
Adm Asst. To Director of Veterans Svc.	13.77	14.28	14.79
Part-time Van Driver	12.24		
Call Firefighter	\$250 annual stipend and Step 1 Firefighter hourly rate		

**APPENDIX VI. SALARY SCHEDULES & CLASSIFICATION PLANS
FY15 TOWN UNION EMPLOYEES**

POLICE - FY15						
	MIN	STEP 1	STEP 2	STEP 3	STEP 4	MAX
Sergeant						
Hourly	30.00	30.69	31.41	32.12	32.76	33.74
Annual	60,289	61,682	63,124	64,546	65,831	67,808
Patrolman						
Hourly	25.00	25.58	26.18	26.77	27.30	28.12
Annual	50,247	51,406	52,615	53,796	54,865	56,513
Student Officer						
Hourly	22.50	23.02	N/A	N/A	N/A	N/A
Annual	45,222	46,265	N/A	N/A	N/A	N/A

Note: Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 38.5 hours per week. Overtime pay is calculated by multiplying 1.5 times these hourly rates.

SINGLE RATED			
Crime Prevention Officer	\$925/Yr	Detective	\$1,900/Yr
Photo/Fingerprint Officer	\$925/Yr	Training Officer	\$925/Yr
Juvenile Officer	\$925/Yr	Parking Clerk	\$925/Yr
Motorcycle Officer*	\$426.50/Yr	Mechanic	\$925/Yr
Fleet Maintenance Officer	\$925/Yr	Firearms Officer	\$925/Yr
Traffic Officer	\$925/Yr	DARE Officer	\$925/Yr
*Half-time position			

COMBINED DISPATCH - FY15								
	STEP 1	STEP 2	STEP 3	STEP 4	STEP 5	STEP 6	STEP 7	STEP 8
Dispatcher								
Hourly	20.21	21.00	21.82	22.68	23.57	24.49	25.46	26.58
Annual	39,376	40,922	42,527	44,195	45,927	47,731	49,603	51,800

Note: Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 37.33 hours per week. Overtime pay is calculated by multiplying 1.5 times these hourly rates.

**APPENDIX VI. SALARY SCHEDULES & CLASSIFICATION PLANS
FY15 TOWN UNION EMPLOYEES CONT'D**

Highway Grid - FY15								
Position	BASIS	START	STEP 1	STEP 2	STEP 3	STEP 4	STEP 5	STEP 6
Foreman	Annual	52,415	53,990	55,606	57,275	58,995	61,060	63,477
Master Mechanic	Hourly	24.36	25.09	25.75	26.40	27.08	28.02	29.14
Assistant Mechanic	Hourly	23.30	24.05	24.71	25.34	26.04	26.96	28.03
Heavy Equip Operator	Hourly	21.75	22.25	22.98	23.71	24.48	25.32	26.31
Tree Surgeon	Hourly	21.75	22.25	22.98	23.71	24.48	25.32	26.31
Light Equip Operator	Hourly	20.39	20.97	21.36	21.79	22.24	23.00	23.91
Tree Climber	Hourly	20.39	20.97	21.36	21.79	22.24	23.00	23.91
Heavy Laborer	Hourly	19.27	19.68	20.21	20.75	21.30	22.06	22.92
Light Laborer	Hourly	17.57	17.95	18.42	18.89	19.37	20.06	20.85
Landfill Monitor	Hourly	15.99	N/A	N/A	N/A	N/A	N/A	N/A

Notes: Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 40 hours per week. Overtime pay is calculated by multiplying 1.5 times these hourly rates. Crew Leaders receive an annual stipend of \$4,095.

Engineering Grid - FY15							
	STEP 1	STEP 2	STEP 3	STEP 4	STEP 5	STEP 6	STEP 7
E1 Eng Aide I	36,103	37,190	38,308	39,456	40,643	41,863	43,519
E2 Eng Aide II	41,518	42,760	44,050	45,367	46,730	48,133	50,038
E3 Eng Aide III	47,747	49,174	50,651	52,170	53,736	55,348	57,538
E4 Jr. Civil Eng	54,904	56,549	58,248	59,996	61,794	63,648	66,168
E5 Civil Eng	61,767	63,629	65,536	67,500	69,523	71,610	74,443
E6 Sr. Civil Eng	65,504	67,471	69,496	71,581	73,722	75,934	78,939
E7 Asst Town Eng	77,044	79,354	81,735	84,189	86,714	89,316	92,851

Notes: Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 40 hours per week.

**APPENDIX VI. SALARY SCHEDULES & CLASSIFICATION PLANS
FY15 TOWN UNION EMPLOYEES CONT'D**

FIRE - FY15						
	MIN	STEP 1	STEP 2	STEP 3	STEP 4	MAX
Firefighter						
Annual	50,096	51,255	52,387	53,620	55,743	56,554
Hourly	22.85	23.38	23.89	24.46	25.43	25.80
Firefighter/EMT-B						
Annual	52,438	53,598	54,733	55,965	58,181	59,004
Hourly	23.92	24.45	24.96	25.53	26.54	26.91
Firefighter/EMT-P						
Annual	56,722	57,882	59,017	60,249	62,465	63,309
Hourly	25.87	26.40	26.92	27.48	28.49	28.88
Lieutenant						
Annual	57,233	58,558	59,852	61,262	63,687	64,613
Hourly	26.11	26.71	27.30	27.94	29.05	29.47
Lieutenant/EMT-B						
Annual	59,911	61,236	62,532	63,940	66,470	67,412
Hourly	27.33	27.93	28.52	29.16	30.32	30.75
Lieutenant/EMT-P						
Annual	64,805	66,130	67,427	68,835	71,366	72,331
Hourly	29.56	30.16	30.75	31.40	32.55	32.99
Fire Captain						
Annual	65,389	66,904	68,381	69,992	72,762	73,821
Hourly	29.83	30.52	31.19	31.92	33.19	33.67
Fire Captain/EMT-B						
Annual	68,448	69,962	71,442	73,051	75,943	77,019
Hourly	31.22	31.91	32.59	33.32	34.64	35.13
Fire Captain/EMT-P						
Annual	74,040	75,553	77,036	78,644	81,536	82,639
Hourly	33.77	34.46	35.14	35.87	37.19	37.69

Single Rated FY15

Call Firefighter	\$250 annual stipend and Step 1 Firefighter hourly rate above
Fire Prevention Officer	\$800 /year
Fire Alarm Superintendent	\$800 /year
Master Mechanic	\$800 /year
Technology Coordinator	\$800 /year
Fire Department Training Officer	\$800 /year
Emergency Medical Tech. Coord.	\$800 /year
Fire Alarm Foreman	\$800 /year

Additional Stipends FY15

EMS Coordinator	\$2000/year
Equipment/Supplies/Recert Coordinator	\$1200/year

**APPENDIX VI. SALARY SCHEDULES & CLASSIFICATION PLANS
FY15 TOWN UNION EMPLOYEES CONT'D**

SUPERVISORY - FY15							
Level/Position*	STEP 1	STEP 2	STEP 3	STEP 4	STEP 5	STEP 6	STEP 7
SA-1	58,043	60,317	62,683	65,140	67,694	70,348	73,490
Supv. Of Buildings ¹							
SA-2	63,272	65,753	68,332	71,010	73,792	76,686	80,112
Town Clerk ²							
Conservation Coord.							
SA-3	68,963	71,668	74,476	77,397	80,431	83,584	87,319
Hwy. Operations Dir.							
Director of Assessing							
C.O.A. Director							
SA-4	75,169	78,117	81,177	84,360	87,665	91,102	95,173
Health Director	77,951	80,292	82,704	85,182	87,739	91,179	95,253
Technology Admin	78,578	80,935	83,362	85,864	88,440	91,906	96,013
Building Inspector	75,169	78,117	81,177	84,360	87,665	91,102	95,173
Treasurer/Collector	75,169	78,117	81,177	84,360	87,665	91,102	95,173
Pk. And Rec. Director	75,169	78,117	81,177	84,360	87,665	91,102	95,173
Town Planner	75,169	78,117	81,177	84,360	87,665	91,102	95,173
SA-5	81,937	85,148	88,485	91,956	95,561	99,306	103,742
Police Lieutenant							
Assistant Fire Chief							
Library Director							
SA-6	89,312	92,810	96,448	100,231	104,160	108,243	113,080
Town Engineer							
SA-7	97,370	101,187	105,157	109,277	113,561	118,012	123,285

* Note all positions in each level have the same step compensation unless otherwise indicated

¹ This position also receives an annual stipend of \$13,050 as Wiring Inspector

² This position also receives an annual stipend of \$782 as Registrar of Voters

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A TRUE ATTEST COPY:

Rosemary B Harvell

TOWN CLERK

