

# PROCEEDINGS

ANNUAL TOWN ELECTION MARCH 2

ANNUAL TOWN MEETING MARCH 9

ADJOURNED ANNUAL TOWN MEETINGS

MARCH 10, 11, 16, 17, 18, 23

SPECIAL TOWN ELECTION MAY 4



TOWN OF SUDBURY, MASSACHUSETTS

1970

## ANNUAL TOWN ELECTION

March 2, 1970

The Town Election was held at the Town Hall with the polls open from 7:00 A.M. to 8:00 P.M. There were 2698 votes cast including 39 absentee ballots. Thirteen voting machines were used, and the results were announced by Town Clerk Betsey M. Powers at 10:00 P.M. as follows:

Moderator, for One Year	
Frank R. Sherman	2198
Scattering	1
Blanks	499
Selectman, for Three Years	
John E. Taft	1507
John C. Powers	1106
Blanks	85
Assessor, for Three Years	
J. Leo Quinn	2230
Blanks	468
Constable, for Three Years	
Francis E. White	2149
Blanks	549
Goodnow Library Trustee, for Three Years (vote for two)	
Virginia L. Howard	2004
Robert W. Galligan	1336
Morris A. Kirchoff	867
Blanks	1189
Board of Health, for Three Years	
William W. Cooper IV	2135
Blanks	563
Planning Board, for One Year (To Fill Vacancy)	
Paul H. McNally	2121
Blanks	577
Planning Board, for Five Years	
Jane F. Gillespie	2028
Blanks	670
Sudbury School Committee, for Three Years (vote for two)	
George F. MacKenzie	1399
Ray C. Ellis, Jr.	1225
Lawrence A. Ovia	1225
Julius A. R. Rarus	1197
Blanks	350
Lincoln-Sudbury Regional District School Committee, for Three Years	
William T. Maloney	1640
Gertrude T. Scott	991
Blanks	67
Board of Park & Recreation Commissioners, for Three Years (vote for two)	
Edward P. Rawson	1908
Ronald J. Griffin	1672
Blanks	1816
Highway Commission, for Three Years (vote for two)	
Anthony L. Galeota, Jr.	1366
Robert A. Noyes	1788
Arthur G. Stansel	1229
Blanks	1013

Question 1: Shall the town, in addition to the payment of fifty per cent of a premium for contributory group life and health insurance for employees in the service of the town and their dependents, pay a subsidiary or additional rate?

Yes	981
No	821
Blanks	896

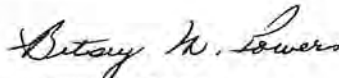
Question 2: Shall the town pay one half the premium costs payable by a retired employee for group life insurance and for group general or blanket hospital, surgical and medical insurance?

Yes	1228
No	591
Blanks	879

Question 3: Shall the town purchase additional group life and group accidental death and dismemberment insurance for employees in accordance with the provisions of chapter thirty-two B of the General Laws with no premium contribution by the town?

Yes	1306
No	469
Blanks	923

A True Record, Attest:



Betsey M. Powers  
Town Clerk

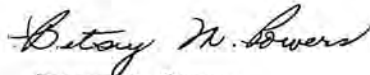
#### RECOUNT

March 10, 1970

A petition having been received, the Board of Registrars recounted the votes cast at the Annual Town Election of March 2, 1970, for the office of Sudbury School Committee with the following results:

Sudbury School Committee, for Three Years	
George F. MacKenzie	1399
Ray C. Ellis, Jr.	1225
Lawrence A. Ovia	1225
Julius A. R. Rarus	1197
Blanks	350

A True Record, Attest:



Betsey M. Powers  
Town Clerk

## 1970 FINANCE COMMITTEE REPORT

The total fiscal requirements of all the Town boards and committees as contained in this warrant continue to exceed the anticipated increases in revenue, resulting in a further increase in the tax rate to an amount estimated by the Finance Committee to approximate \$141.00, based on current valuation, \$36.00 based on full valuation.

The Town is currently being revalued. This in addition to the change to 100% valuation this year makes estimating the actual 1970 tax even more difficult than usual. For estimating purposes full valuation was calculated at 3.9 times current valuation.

The total operating budget for the Town increased by \$700,025 (13.3%) from 1969. The major elements resulting in this change were the unusually large salary raises proposed for all Town and school employees, and to a lesser extent, continued increases in school population and the need for additional teachers. With respect to employee raises, the Town during the past few years has been going through a salary catch-up-phase. The Finance Committee urges that in the future salary increases more closely approximate changes in the cost of living index.

The third major contributor to the budget increase was the Highway Department. Considerable additional monies are proposed in this area, to undertake a greatly expanded road rebuilding and resurfacing program. The Finance Committee believes this is long overdue and urges the Highway Commission to implement the necessary planning and scheduling activities necessary to insure the proposed road and walkway improvement projects are completed this year.

Listed below is a summary of the budget and recommendations made by this committee. Each \$37,000.00 spent represents \$1.00 on the tax rate at current valuation and \$.26 at estimated full valuation.

<u>DEPARTMENT</u>	<u>APPROPRIATED</u> <u>1969</u>	<u>REQUESTED</u> <u>1970</u>	<u>RECOMMENDED</u> <u>1970</u>	<u>\$ INCREASE OVER</u> <u>1969 BUDGET</u>
Schools				
Sudbury Public	2,136,000.00	2,426,000.00	2,426,000.00	290,000.00
Regional	1,380,608.14	1,590,081.63	1,590,081.63	209,473.49
Debt Services	358,894.50	376,025.50	366,025.50	7,131.00
Protection	493,171.00	534,547.00	575,150.00	81,979.00
Highway	387,992.50	455,596.00	448,743.00	60,750.50
General Government	222,632.00	238,463.00	239,328.00	16,696.00
Library	52,451.00	59,634.00	62,175.00	9,724.00
Park & Recreation	46,400.00	51,452.00	52,942.00	6,542.00
Health & Sanitation	31,659.00	34,403.00	34,103.00	2,444.00
Veterans' Benefits	14,300.00	19,075.00	19,075.00	4,775.00
Unclassified	127,130.00	137,640.00	137,640.00	10,510.00
	<u>5,251,238.14</u>	<u>5,922,917.13</u>	<u>5,951,263.13</u>	<u>700,024.99</u>
Estimated Statutory Assess. & other amts. 1970			<u>191,000.00</u>	
SUBTOTAL (Recommended 1970)			<u>6,142,263.13</u>	
Special Articles recommended by Finance Com.			337,000.00	
Estimated Overlay Reserve			<u>130,000.00</u>	
TOTAL			<u>6,609,263.13</u>	
Less available funds to be applied			- 51,950.00	
Less estimated receipts from state aid, income tax, sales tax, etc.			<u>1,333,000.00</u>	
TOTAL TO BE RAISED BY TAXATION			<u>5,224,313.13</u>	

The Finance Committee undertook this past year the preparation of a long range fiscal plan for Sudbury. The general purpose of which was to document the anticipated fiscal status of the Town for the next ten years, and from an analysis of this status to be able to better plan the implementation of major new capital projects, as well as the allocation of resources between the various Town departments. A second objective was to provide a common source for resource material, available to all departments (i.e., projection of population, pupils, birth rate, building rate, etc.)

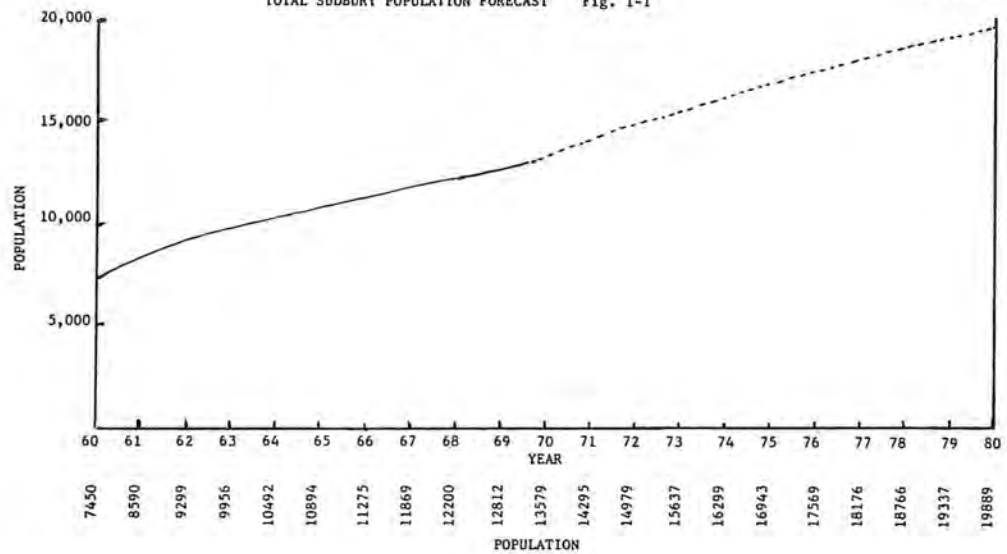
The plan for the implementation of major capital projects is noted in Table I-1. It is based, to a large extent, on the recommendations of the Long Range Capital Forecast Committee, as well as the departments involved. The four large projects proposed to be initiated in the next two years (additions to the Peter Noyes School, Curtis Jr. High School and Regional High School, as well as the library) will increase the Town's debt to such a level that no other major projects could reasonably be considered for implementation until the late seventies.

TABLE 1-1  
 ANTICIPATED CAPITAL OUTLAYS 1970 to 1980 (x \$1,000)

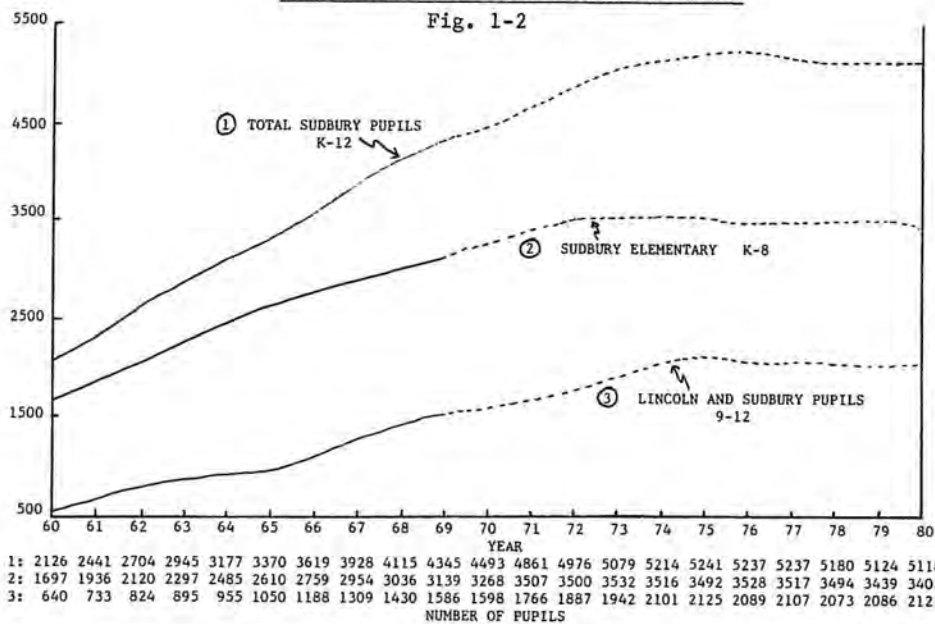
Project	70	71	72	73	74	75	76	77	78	79	80
<u>Elementary Schools</u>											
1) Curtis Jr.H.S. Addition	750			(1,000							
2) Peter Noyes Addition	1,700			(2,000							
less Stabilization and Planning ) Funds. Bonding over 10 years. )											
<u>Regional High School</u>											
3) Fourth Building Addition	20										
a)Initial Plans	75										
b)Stabilization		80									
c)Final Dwg.			1,700	(2,500							
d)Start Constr.											
less Stabilization, Planning ) Funds and Lincoln Assessment.) Bonding over 10 years. )											
<u>Protection of Persons &amp; Property</u>											
4) Fire Equipment		14	3	4		3					
5) Central Fire Headquarters											
a)Land Purchase			40								
b)Initial Plans					3						
c)Final Plans						17					
d)Start Const.							240				
6) Police Station Addition							50				
(Bonded over 5 years.)											
<u>General Gov't</u>											
7) Administrative Office Renovation						30					
8) Hosmer House Renovation						10					
9) Underground Wires in Center						30					
10) Aerial Survey			60								
<u>Highway Commission</u>											
11) Road Equipment	50	50	40	42	45	48	50	53	55	57	60
12) Sanitary Landfill											
a)Bulldozer	38										50
b)Sludge Disp.		20									
13) Walkways		40	40	40	40	40	40	40	40	40	40
<u>Library</u>											
14) Building Addition											
a)Planning	10										
b)Start Constr.		251									
(Bonded over 5 years.)											
<u>Park &amp; Recreation</u>											
15) Additional Tennis Courts						8	8				
16) Other Recreational Facilities											
(Under consideration - Swimming Pool \$250 ) Ice Skating Rink \$400)											
<u>Conservation</u>											
17) Fund	30	30	30	30	30	30	30	30	30	30	30

NOTE: The above figures do not include interest where the amount voted is to be bonded.

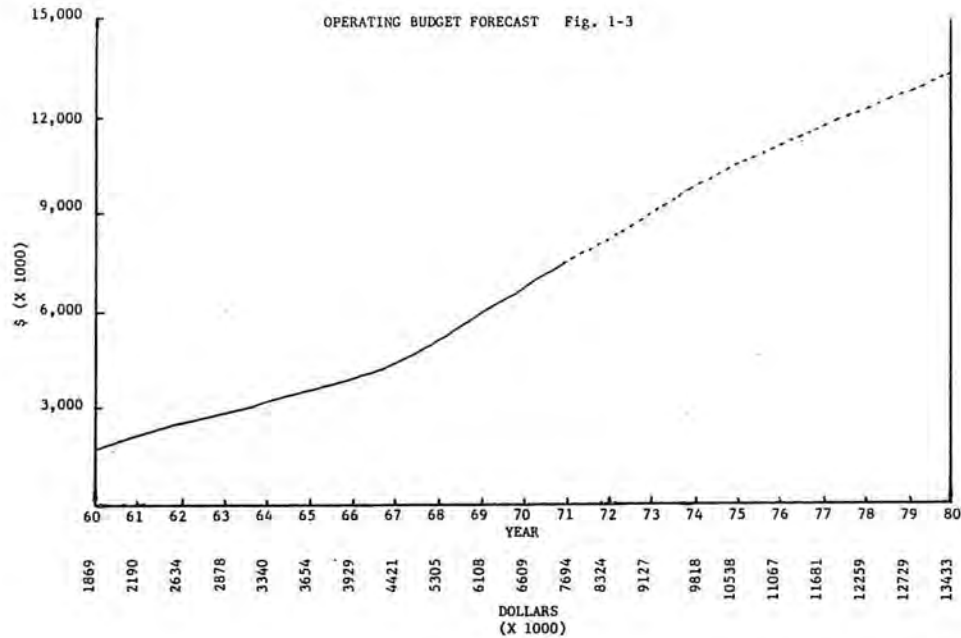
TOTAL SUDBURY POPULATION FORECAST Fig. 1-1



FINANCE COMMITTEE SUDBURY SCHOOL POPULATION FORECAST Fig. 1-2



OPERATING BUDGET FORECAST Fig. 1-3



The forecasts of Town population, school population and total Town budget are noted in Figures 1-1, 1-2, and 1-3 respectively. The leveling off of the school population, as noted in Figure 1-2, is currently being experienced in the lower grades and results from the tremendous drop in birth rate from 33.8 births per thousand population in 1960 to 13.9 in 1968. This rate is expected to level off at about 9 births per thousand, from data derived from other towns. An increase in the immigration of pupils, primarily because of new homes, partially offsets the effect of the lower birth rate on total student population and will in the long run result in further pupil increases in the 1980's.

The net effect on the tax rate is that an increase of 15 to 20% is anticipated between now and 1975, resulting primarily from the tremendous increases in debt service and the continued growth of the high school student population. During the period from 1975 to 1980 a smaller increase in the tax rate is anticipated as the pupil enrollment levels off and debt service decreases. It is during these latter years that the priority for expansion of services should gradually shift from schools to other Town services.

The Finance Committee appreciates the cooperation of all Town boards, committees and departments in the review of all budgets and warrant articles.

Respectfully submitted,

Finance Committee:

Meyer Davis  
 James F. Fisher  
 Phillips B. Hunt, Jr.  
 Deward F. Manzer  
 Pasquali T. Piscitelli  
 Clifford H. Pontbriand  
 Francis G. Publicover  
 Sydney B. Self  
 John Velie, Chairman

Other members:

Resigned: David A. Bagley, Edward F. Galeazzi, and Hammond G. Reed  
 Deceased: Harold A. Colpitts

PROCEEDINGS  
ANNUAL TOWN MEETING

March 9, 1970

The Moderator called the meeting to order at 8:07 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

The following resolution in memory of Mary Ellen Gale, submitted by the Board of Selectmen and the Sudbury Democratic Town Committee, was read to the meeting by Mr. Martin E. Doyle.

UNANIMOUSLY VOTED:

WHEREAS MRS. MARY ELLEN GALE SERVED THE TOWN OF SUDBURY WITH DISTINCTION FOR MANY YEARS, AND

WHEREAS HER CONSISTENT IMPARTIALITY AND PROFESSIONAL SKILL WERE VALUED SO LONG BY THE TOWN IN THE RUNNING OF ITS ELECTIONS, AND

WHEREAS AS AN OFFICER IN THE DEMOCRATIC TOWN COMMITTEE AND A CITIZEN ACTIVE IN TOWN POLITICAL AFFAIRS, SHE EPITOMIZED ALL THAT IS GOOD IN THE AMERICAN POLITICAL SYSTEM, AND

WHEREAS HER UNTIMELY PASSING LEAVES A LARGE VOID IN THE FABRIC OF LIFE IN SUDBURY, BE IT HEREBY

RESOLVED THAT THE TOWN OF SUDBURY EXTEND TO HER FAMILY ITS SINCERE SYMPATHY AND HEARTFELT GRATITUDE FOR ALL THAT MARY ELLEN GALE GAVE TO THIS COMMUNITY.

The following resolution in memory of Harold A. Colpitts, submitted by the Finance Committee, was read to the meeting by Mr. John Velie.

UNANIMOUSLY VOTED:

WHEREAS THE TOWN OF SUDBURY LOST ONE OF ITS MOST DEDICATED MEMBERS WITH THE SUDDEN AND UNTIMELY DEATH OF MR. HAROLD COLPITTS

WHEREAS MR. COLPITTS' ACTIVITIES IN THE TOWN WERE MANY AND VARIED. HE SERVED BRIEFLY AS PLUMBING INSPECTOR, ASSISTED IN THE DEVELOPMENT OF MANY OF THE PARK AND RECREATION ATHLETIC PROGRAMS, WAS A CANDIDATE FOR SELECTMAN AND FOR THE LAST FIVE (5) YEARS SERVED AS A MEMBER OF THE FINANCE COMMITTEE, LAST YEAR AS ITS CHAIRMAN.

WHEREAS HE SERVED THE TOWN WILLINGLY AND WITHOUT THOUGHT OF PERSONAL GAIN. HE WORKED EXHAUSTIVE HOURS ON COMMITTEE BUSINESS AND HAD IN FACT PUT IN OVER TWELVE HOURS AT COMMITTEE HEARINGS THE WEEK HE DIED. SINCE HIS BUSINESS PERMITTED HIM TO WORK IN TOWN MUCH OF THE TIME, HE FUNCTIONED MOST EFFECTIVELY AS THE EYES AND EARS OF THE FINANCE COMMITTEE. HE WAS PARTICULARLY INTERESTED IN THE POLICE, FIRE AND PARK AND RECREATION DEPARTMENTS AND SERVED THESE GROUPS WELL. HE LEAVES A VOID WHICH WILL BE DIFFICULT TO FILL.

RESOLVED THAT THE TOWN EXTEND ITS HEARTFELT SORROW TO HIS WIFE AND FAMILY. OUR LOSS IS BUT A SMALL FRACTION OF THEIRS.

Reverend Richard B. Faxon, rector of St. Elizabeth's Church, delivered the invocation, and the Moderator led the citizens in the Pledge of Allegiance to our flag.

The Moderator announced that the amount of free cash or available funds was \$169,787.00 as certified by Arthur H. MacKinnon, Director of Accounts of the State Department of Corporations and Taxation. He announced the following figures as certified by Floyd L. Stiles, Jr., Town Accountant: The amount of the Conservation Fund - \$71,010.72; the amount of the Road Machinery Fund - \$14,536.04; the amount of the Stabilization Fund for the Curtis Junior High School - \$110,982.46; and the amount of the Noyes School Stabilization Fund - \$103,178.01.

The Moderator then stated that he had examined the call of the meeting and the officer's return of service and had found them both in order.

UNANIMOUSLY VOTED: TO DISPENSE WITH THE READING OF THE CALL OF THE MEETING AND THE OFFICER'S RETURN OF SERVICE AND TO WAIVE THE READING OF THE SEPARATE ARTICLES OF THE WARRANT.

UNANIMOUSLY VOTED: THAT ALL SESSIONS OF THIS MEETING BE ADJOURNED TO 8:00 P.M. OF THE NEXT TUESDAY, WEDNESDAY OR MONDAY WHICHEVER COMES FIRST IN THIS SAME HALL UPON COMPLETION OF THE ARTICLE UNDER DISCUSSION AT 11:00 P.M. OR EARLIER IN THE EVENT A QUORUM IS LOST.

The Moderator welcomed as guests of the meeting the following foreign exchange students: Anne Li Serden of Sweden, Almos Mihaly of Belgium, Ibrahim Parvanta of Afghanistan, Stephen Gregory of England. He also welcomed students from the Lawrence High School and Girl Scouts from Sudbury Troop 655.



Consent of the hall was granted that Mr. John O'Neill, Superintendent of School, and Mr. Carl Ellery, Assistant Superintendent of Schools, be present in the hall and address the meeting, if necessary.

Article 1: To see if the Town will vote to hear, consider, and accept the reports of the Town Boards, Commissions, Officers and Committees as printed in the 1969 Town Report, or as otherwise presented, or act on anything relative thereto.

Mr. John Velie was recognized and gave the Supplementary Report of the Finance Committee appearing as Appendix B of these Proceedings.

UNANIMOUSLY VOTED: THAT THE SUPPLEMENTARY REPORT OF THE FINANCE COMMITTEE BE RECEIVED FOR FILING SUBJECT TO CORRECTION OF ERRORS WHEN AND IF FOUND AND BE INCLUDED AS APPENDIX B OF THE PROCEEDINGS OF THIS MEETING.

Upon a motion made by Mr. Robert C. Wellman, it was

UNANIMOUSLY VOTED: THAT THE TOWN ACCEPT THE REMAINDER OF THE REPORTS OF THE TOWN BOARDS, COMMISSIONS, OFFICERS AND COMMITTEES AS PRINTED IN THE 1969 TOWN REPORT SUBJECT TO CORRECTIONS OF ERRORS IF AND WHEN FOUND.

The following resolution in honor of Miss Elizabeth Atkinson was presented by Mr. Luther Child, for the Trustees of the Goodnow Library.

UNANIMOUSLY VOTED:

WHEREAS ELIZABETH ATKINSON HAS ALWAYS RENDERED DEVOTED SERVICE TO THE TOWN OF SUDBURY AS LIBRARIAN, AND

WHEREAS SHE HAS NOW DECIDED TO RETIRE AFTER THIRTY-FOUR YEARS OF FAITHFUL SERVICE TO ALL CITIZENS, BOTH YOUNG AND OLD, AND

WHEREAS SHE HAS ALWAYS GIVEN OF HERSELF MUCH MORE THAN REQUIRED, BE IT

RESOLVED THAT THE CITIZENS OF THE TOWN OF SUDBURY IN ANNUAL TOWN MEETING HERE ASSEMBLED EXPRESS APPRECIATION TO ELIZABETH FOR HER YEARS OF SERVICE TO A GRATEFUL TOWN. BE IT

RESOLVED THAT A REPORT OF THIS RESOLVE BE SPREAD ON THE RECORDS OF THIS MEETING AND THAT A COPY BE TRANSMITTED TO MISS ATKINSON.

Article 2: To see if the Town will vote to authorize the Treasurer, with the approval of the Selectmen, to borrow money from time to time in anticipation of the revenue of the financial years beginning January 1, 1970 and January 1, 1971 in accordance with the provisions of General Laws, Chapter 44, Section 4, and to renew any note or notes as may be given for a period of less than one year, in accordance with General Laws, Chapter 44, Section 17, or act on anything relative thereto.

Submitted by the Treasurer.

UNANIMOUSLY VOTED: THAT THE TOWN AUTHORIZE THE TREASURER WITH THE APPROVAL OF THE SELECTMEN TO BORROW MONEY FROM TIME TO TIME IN ANTICIPATION OF THE REVENUE OF THE FINANCIAL YEARS BEGINNING JANUARY 1, 1970 AND JANUARY 1, 1971 IN ACCORDANCE WITH THE PROVISIONS OF GENERAL LAWS, CHAPTER 44, SECTION 4 AND TO RENEW ANY NOTE OR NOTES AS MAY BE GIVEN FOR A PERIOD OF LESS THAN ONE YEAR IN ACCORDANCE WITH THE GENERAL LAWS, CHAPTER 44, SECTION 17.

Article 3: To see if the Town will vote to amend Article XI of the Town By-laws entitled: "The Personnel Administration Plan", by replacing the Classification Plan and Salary Schedule with the following:

CLASSIFICATION	CLASSIFICATION PLAN AND SALARY SCHEDULE				
	START	STEP 1	STEP 2	STEP 3	STEP 4
<u>CLERICAL</u>					
<u>ANNUALLY RATED</u>					
Secretary	\$6,226	\$6,405	\$6,584	\$6,770	\$6,950
Assistant to Town Clerk and Board of Registrars	5,570	5,740	5,900	6,070	6,226
Chief Clerk	5,279	5,441	5,629	5,773	5,934
Senior Clerk	4,987	5,142	5,358	5,475	5,642
Junior Clerk	4,370	4,535	4,690	4,858	5,010
<u>HOURLY RATED</u>					
Senior Part-time Clerk	2.55	2.64	2.74	2.85	2.96
Junior Part-time Clerk	2.02	2.10	2.18	2.26	2.35

FIRE DEPARTMENT  
ANNUALLY RATED

Fire Chief	INDIVIDUALLY RATED - MAXIMUM \$15,500				
Fire Captain	\$9,780	\$10,024	\$10,275	\$10,525	\$10,800
Fire Fighter	7,950	8,150	8,355	8,556	8,780
<u>SINGLE RATE</u>					
Call Fire Fighter	\$40.00 per year and \$3.85 per hour.				

POLICE DEPARTMENT  
ANNUALLY RATED

Police Chief	INDIVIDUALLY RATED - MAXIMUM \$15,500				
Sergeant	\$9,725	\$9,970	\$10,225	\$10,475	\$10,700
Patrolman	8,270	8,480	8,696	8,908	9,100
<u>SINGLE RATE</u>					
Asst. to Chief and					
Principal Investigating Officer	\$ 500 per year				
Provisional Patrolman					
(Temp. Civil Service Appt.)	\$7,330 per year				
Police Woman (School Traffic Duty)	\$31.50 per week				
Police Matron	\$ 2.60 per hour				
Juvenile Officer	\$ 400 per year				

HIGHWAY DEPARTMENT  
ANNUALLY RATED

Highway Superintendent	INDIVIDUALLY RATED - MAXIMUM \$14,500				
Foreman - Highway	\$8,975	\$9,215	\$9,455	\$9,710	\$9,950
Foreman - Tree & Cemetery	8,975	9,215	9,455	9,710	9,950
<u>HOURLY RATED</u>					
Mechanic	3.39	3.55	3.72	3.89	4.05
Heavy Equipment Operator	3.11	3.24	3.38	3.50	3.65
Tree Surgeon	3.11	3.24	3.38	3.50	3.65
Truck and/or Light					
Equipment Operator	2.84	2.96	3.08	3.20	3.31
Tree Climber	2.84	2.96	3.08	3.20	3.31
Laborer (Heavy)	2.57	2.66	2.77	2.88	2.99
Laborer (Light)	2.04	2.11	2.20	2.28	2.38

LIBRARY

ANNUALLY RATED

Head Librarian	INDIVIDUALLY RATED - MAXIMUM \$10,500				
Librarian's Assistant	\$4,988	\$5,142	\$5,310	\$5,475	\$5,642
<u>HOURLY RATED</u>					
Librarian's Assistant					
(Part-time)	2.55	2.64	2.74	2.85	2.96
Junior Librarian's					
Assistant	1.75	1.84	1.91	2.01	2.08

PARK & RECREATION DEPARTMENT

HOURLY RATED

Assistant Recreation					
Director - Swimming	\$ 3.00	\$ 3.13	\$ 3.26	\$ 3.39	\$ 3.53
Recreation Maintenance					
Supervisor	3.00	3.13	3.26	3.39	3.53
Assistant Recreation					
Director - Playground	2.75	2.86	2.98	3.10	3.20
College Work Study					
Counselor	2.48	2.57	2.68	2.79	2.88
Swimming Instructor	2.48	2.57	2.68	2.79	2.88
Playground Supervisor	2.22	2.31	2.39	2.47	2.55
Assistant Swimming					
Instructor	1.97	2.04	2.13	2.20	2.30
Playground Leader	1.97	2.04	2.13	2.20	2.30
Wading Pool Leader	1.97	2.04	2.13	2.20	2.30

SINGLE RATE

Recreation Director	\$3,600 per year
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TOWN ADMINISTRATION

ANNUALLY RATED

Executive Secretary	INDIVIDUALLY RATED - MAXIMUM \$16,500				
Town Engineer	INDIVIDUALLY RATED - MAXIMUM \$14,500				
Building Inspector &					
Zoning Enforcement Agent	INDIVIDUALLY RATED - MAXIMUM \$10,500				
Board of Health Agent	INDIVIDUALLY RATED - MAXIMUM \$10,500				
Senior Engineering Aide	\$7,956	\$8,160	\$8,366	\$8,570	\$8,780
Building Services					
Coordinator	7,464	7,654	7,844	8,035	8,235

HOURLY RATED

Engineering Aide	\$ 2.55	\$ 2.64	\$ 2.74	\$ 2.85	\$ 2.96
Custodian	2.55	2.64	2.74	2.85	2.96
Custodian (Part-time)	2.02	2.10	2.18	2.26	2.35
Junior Engineering Aide	2.02	2.10	2.18	2.26	2.35

SINGLE RATE

Dog Officer	\$1,000 per year
Veterans Agent & Director	\$1,000 per year
Animal Inspector	\$ 350 per year
Election Warden	\$ 2.62 per hour
Deputy Election Warden	\$ 2.62 per hour
Census Taker	\$ 2.62 per hour
Plumbing Inspector	75% of established permit fees.

and to add at the end of said schedule, the following:

Longevity shall be paid to permanent fulltime patrolmen, sergeants, firefighters and fire captains having served continuously in their respective Sudbury departments; after six (6) years, an additional one and one-half per cent (1½%); after ten (10) years, an additional one per cent (1%),

or act on anything relative thereto.

Submitted by the Personnel Board.

Personnel Board Report: The new salary schedule as proposed in this article is a culmination of many hours of meetings with the major bargaining groups - Police, Fire and Highway - and is a result of agreements reached. The Personnel Board supports and recommends these salary changes to maintain Sudbury's competitive labor position. The increases proposed are: Police, Fire, Engineering - 9.7%; Highway - 9%; Clerical, Custodial and all others - 8%.

Mr. Bruce Ostar further reported to the meeting for the Personnel Board as follows:

The Personnel Board held forty-seven meetings, approximately half of these from September to December. The Board held bimonthly sessions with the three recognized bargaining groups during which an excellent rapport was maintained.

Each year at this time the Personnel Board must assess Sudbury's competitive market and formulate a realistic wage package in terms of the Town's needs, general employee requirements, the Personnel Board's policies and the direction given to the Board at previous town meetings. Several combined meetings of the personnel boards of the surrounding towns were held. As much as towns compare themselves and attempt to maintain comparable salaries, a town must maintain its individuality. Its salary schedule and benefit program must be directly related to and commensurate with the town's requirements and the social and physical problems peculiar to that town. In assessing our Highway and clerical staffs the Board considered equivalent jobs in local industry.

The Personnel Board presented three questions on the ballot for improved insurance benefits, and these have been incorporated into the bargaining packages.

CHART A - % INCREASE 1970 TOWN MEETINGS

	<u>POLICE</u>	<u>FIRE</u>	<u>HIGHWAY</u>	<u>CLERICAL</u>
CONCORD	10	10	10	8
FRAMINGHAM	9.8	9.8	9.8	7
HUDSON	10	10	10	9
LINCOLN	6	6	8	8
MARLBORO	7	7	7	7
MAYNARD	6	6	6	6
WAYLAND	10	10	7	7
<u>SUDBURY</u>	9.7	9.7	9	8
AVERAGE	8.6	8.6	6.9	7.5

You will note on the chart that raises in Concord, Wayland, Sudbury and Hudson are in the 10% area. Lincoln just got a 5% raise with a reduction in hours from 44 to 40.

## CHART B - SALARY COMPARISON FOR 1970

TOWN	PATROLMAN	FIREFIGHTER	HEAVY EQUIPMENT OPR.	SENIOR CLERK
CONCORD	9200	9000	3.53 hr.	5900
FRAMINGHAM	9400	9200	3.76	5917
HUDSON	8312	8312	3.49	5407
LINCOLN	8847	8847	3.65	5735
MARLBORO	8357	8357	N. A.	N. A.
MAYNARD	8000	8000	3.66	4805
WAYLAND	9218	9218	3.33	5826
<u>SUDBURY</u>	9100	8780	3.65	5642
AVERAGE	8804	8714	3.55	5598

This chart shows Sudbury's position with some of the salaries that have been passed at town meeting and some which are still waiting approval.

The Personnel Board feels that a salary differential for a long-term employee is very desirable and is becoming general practice throughout the state. Therefore, the Board is proposing a longevity dollar increment of 1½% increase in annual salary after six years and an additional 1% after ten years.

During the last week of December a memorandum of agreement between the Personnel Board and the various bargaining groups was signed, and it will become an active contract after approval by the Town Meeting.

Sudbury's vacation policy was brought into line with standard civil and industrial practice by proposing four weeks after fifteen years of service rather than after twenty years of service.

Three positions have been added to the individually rated schedule: head librarian, building inspector and Board of Health agent. Employees classified as individually rated are department heads reporting directly to an elected board and individuals who are direct agents of an elected board.

The Personnel Board feels that Sudbury's Salary Schedule and Benefits are very competitive and meet the needs of the Town and the direction given to the Board at Town Meetings. Our managerial personnel and shift supervisors are also in a very favorable salary and benefit position.

Finance Committee Report: The Finance Committee concurs with the Personnel Board and recommends in favor of this article.

The funds to implement this article have already been included in the recommended budget and are allocated as shown below:

<u>300</u>	<u>PROTECTION OF PERSONS AND PROPERTY</u>		<u>\$40,833.00</u>
310-11	Fire Dept., Salaries, Reg.	\$18,405.00	
310-12	Fire Dept., Salaries, O.T.	2,006.00	
320-11	Police Dept., Salaries, Reg.	15,492.00	
320-12	Police Dept., Salaries, O.T.	3,230.00	
320-13	Police Dept., Salaries, Clerical	550.00	
320-16	Police Dept., Salaries, Crossing Guards	150.00	
340-11	Building Inspector, Salary	1,000.00	
<u>400</u>	<u>HIGHWAY COMMISSION</u>		<u>\$10,542.00</u>
410-11	Salary, Superintendent	1,250.00	
410-13	Salary, Clerical	572.00	
420-11	Salaries, Reg., Highways	6,454.00	
430-11	Salaries, Reg., Trees	1,443.00	
440-11	Salaries, Reg., Sanitation	235.00	
440-12	Salaries, O.T., Sanitation	148.00	
450-12	Salaries, O.T., Parks & Cem.	140.00	
460-12	Salaries, O.T., Snow Removal	300.00	
<u>500</u>	<u>GENERAL GOVERNMENT</u>		<u>\$ 6,510.00</u>
501-11	Salary, Executive Secretary	500.00	
501-12	Salaries, O.T.	60.00	
501-13	Salaries, Clerical	1,700.00	
501-15	Salaries, Custodial	800.00	
502-11	Salaries, Reg., Engineering	2,950.00	
505-13	Salaries, Clerical, Tax Coll.	500.00	

600 LIBRARY		\$ 2,541.00
600-11 Salaries	2,541.00	
700 PARKS AND RECREATION		\$ 1,490.00
700-11 Salaries	1,490.00	
		<u>\$61,916.00</u>

Mr. Sydney Self further reported to the meeting for the Finance Committee as follows: After the warrant came out members of the committee were contacted by citizens who expressed a certain amount of surprise that the Finance Committee approved increases that seemed to be so substantial. Our figures are higher than some of the surrounding towns. For those people who consider these numbers excessive it is suggested that they remember what happened at last year's Town Meeting. At that time the Town in effect repudiated the Personnel Board's recommendations. It is impossible to state what would have happened if the vote last year had not been taken, but there is little question that repudiating a board or committee can do little to improve its strength in bargaining power. We would like to suggest that the Town consider this in the future.

Board of Selectmen's Report: (Dr. Howard Emmons) The Selectmen are very happy to see that all parties concerned worked hard in a spirit of cooperation attempting to get proper salary levels that both compensate our employees for the fine job they do for us and at the same time are fair to all of us who pay the bill. We are happy to recommend this budget.

Town Counsel Report: If this article is validly voted in favor it would be a valid amendment to the Sudbury By-laws.

VOTED: THAT THE TOWN AMEND ARTICLE XI OF THE TOWN BY-LAWS ENTITLED THE PERSONNEL ADMINISTRATION PLAN BY REPLACING THE CLASSIFICATION PLAN AND SALARY SCHEDULE WITH THE ONE PRINTED AS PART OF ARTICLE 3 IN THE WARRANT FOR THE MEETING AND BY ADDING AT THE END OF THE SCHEDULE THE PARAGRAPH ON LONGEVITY PAY AS PART OF ARTICLE 3 AFORESAID.

Article 4: To see if the Town will vote to amend Section 7, entitled "Incidental Benefits", subparagraph (3) Vacation, of Article XI of the Town By-laws, entitled "The Personnel Administration Plan", as follows:

By deleting the number 19 and replacing therewith the number 14; and by deleting the number 20th and replacing therewith the number 15th, so that said section, as amended, in part, will read:

10 thru 14 years	3 weeks
15th year and over	4 weeks

or act on anything relative thereto.  
Submitted by the Personnel Board.

Personnel Board Report: During negotiations the Personnel Board agreed to shorten time necessary in qualifying for a fourth week of vacation. This article will allow a fourth week vacation upon completion of 15 years service with the Town instead of waiting for 20 years. This change is in keeping with common practice of surrounding towns.

Finance Committee Report: (Mr. Sydney Self) After having checked the number to see what the cost to the Town would be, we are in favor of the article. We think it is a good thing to do, and in the foreseeable future the cost to the Town is going to be very small.

Board of Selectmen's Report: (Dr. Howard Emmons) This is part of the total package arrived at after negotiations between the bargaining groups and the Personnel Board. We hope it will receive your support.

Town Counsel Report: If Article 4 is validly adopted it will become a valid amendment to the Sudbury By-laws.

VOTED: THAT THE TOWN AMEND SECTION 7 ENTITLED INCIDENTAL BENEFITS, SUBPARAGRAPH 3, VACATION, OF ARTICLE XI OF THE TOWN BY-LAWS ENTITLED THE PERSONNEL ADMINISTRATION PLAN AS FOLLOWS: BY DELETING THE NUMBER 19 AND REPLACING IT WITH THE NUMBER 14, AND BE DELETING THE NUMBER 20 AND REPLACING IT WITH THE NUMBER 15 SO THAT SAID SECTION IS AMENDED IN PART TO READ 10-14 YEARS, 3 WEEKS, 15 YEARS AND OVER, 4 WEEKS.

Article 5: To see if the Town will vote to amend Article XI of the Town By-laws, entitled "The Personnel Administration Plan", by changing the compensation of the Plumbing Inspector, in the classification plan and salary schedule to read:  
90% of established permit fees,  
or act on anything relative thereto.  
Submitted by Howard C. Kelley, Plumbing Inspector.

Plumbing Inspector Report: Requested change asked for in view of the following:

No change in salary has been made since the inception of the plumbing code in 1962.

Permits have increased approximately 350% in the same period.

Changes in size and complexity of construction has made it necessary to increase the number of inspections per unit.

Transportation has been provided in my personal vehicle and has been averaging 90 miles per week over the past five months. This mileage has been figured from the White Building, and I have made every effort to keep it at a minimum.

This change would not cause any additional burden to the taxpayer as this department is self-supporting.

Finance Committee Report: The Finance Committee agrees that the Plumbing Inspector should be reimbursed for his mileage. However, the mechanism already exists within the departmental budget for such reimbursement. On examination of the fee schedule, it appears as if the present compensation the Plumbing Inspector is receiving is adequate and comparable to that paid in the surrounding towns. The Finance Committee will move to amend the main motion to "Indefinite Postponement".

After determining that Mr. Howard Kelley, the proponent of the article, did not wish to be recognized, the Moderator recognized Mr. Velie of the Finance Committee for a motion under this article.

VOTED: INDEFINITE POSTPONEMENT

Article 6: To see if the Town will raise, appropriate, or transfer from available funds the following sums of money for any and all necessary Town purposes for the ensuing year, and to fix the salaries of all elected officials for the year 1970 in accordance with the following schedule, or act on anything relative thereto.

ACCOUNT - 100 EDUCATION

	<u>CHARGES</u> <u>1968</u>	<u>CHARGES</u> <u>1969</u>	<u>REQUESTED</u> <u>1970</u>	<u>RECOMMENDED</u> <u>1970</u>
<u>110 SUDBURY SCHOOLS</u>				
<u>1000 Administration</u>				
1100 School Committee	774.43	1,469.83	2,063.00	2,063.00
1200 Supt. Office	67,528.12	70,370.73	78,540.00	78,540.00
<u>2000 Instruction</u>				
2100 Supervision	21,125.36	41,058.21	47,948.00	47,948.00
2200 Principals	117,355.28	143,373.25	155,197.00	155,197.00
2300 Teachers	1,232,083.84	1,363,747.42	1,547,904.00	1,547,904.00
2400 Texts	29,512.25	34,362.00	37,025.00	37,025.00
2500 Library	10,409.53	10,824.95	12,573.00	12,573.00
2600 Audio-Visual	5,660.91	8,036.16	13,790.00	13,790.00
2700 Guidance	34,073.78	48,097.00	62,350.00	62,350.00
2800 Pupil Personnel	15,464.48	12,470.63	15,235.00	15,235.00
<u>3000 Other School Services</u>				
3100 Attendance	200.00	200.00	200.00	200.00
3200 Health Services	26,585.00	28,093.00	35,023.00	35,023.00
3300 Transportation	132,959.22	135,305.19	166,753.00	166,753.00
3400 Food Services	8,139.32	9,001.75	10,079.00	10,079.00
3500 Student Activities	1,227.01	1,095.75	2,246.00	2,246.00
<u>4000 Oper. &amp; Maint.</u>				
4100 Operation	146,152.75	161,201.64	171,685.00	171,685.00
4200 Maintenance	45,479.05	53,784.71	61,518.00	61,518.00
<u>7000 Imp., Acq. &amp; Rep.</u>				
7200 Improvement	-0-	-0-	-0-	-0-
7300 Acquisition	15,428.24	20,186.00	23,401.00	23,401.00
7400 Replacement	1,233.05	3,563.33	3,870.00	3,870.00
<u>9000 Programs With Others</u>				
9100 Tuition	1,588.49	2,600.00	2,600.00	2,600.00

<u>TOTAL OPER. BUDGET</u>	<u>1,912,980.11</u>	<u>2,148,841.55</u>	<u>2,450,000.00</u>	<u>2,450,000.00</u>
Federal Aid Funds	- 35,000.00	- 28,906.68	- 35,000.00	- 35,000.00
	<u>1,877,980.11</u>	<u>2,119,934.87</u>	<u>2,415,000.00</u>	<u>2,415,000.00</u>
120 Community Use of Schools	9,515.18	9,756.87	11,000.00	11,000.00
	<u>1,887,495.19</u>	<u>2,129,691.74</u>	<u>2,426,000.00</u>	<u>2,426,000.00</u>

Finance Committee Report: The cost of educating Sudbury's school children continues to rise! As in the past, the educational budget represents the largest area of the total town budget. Education costs to the Town of Sudbury are 68.3% of the total budget with the elementary system accounting for 41.3% and the regional 27.0%.

The Finance Committee appreciates the care and time with which Mr. John O'Neill, his staff, and the School Committee reviewed and reduced their preliminary budget of \$2,633,817. We are, nevertheless, faced with an increase of \$290,000 or 13.4% over the 1969 budget. In analyzing the budget, the Finance Committee has noted that the greatest portion of this increase can be directly attributed to the inflationary spiral of continually increasing teacher salaries.

A. Analysis: Table 6-1 illustrates the major categories responsible for the increase in the proposed 1970 elementary school budget. Each of these items were reviewed and analyzed by the Finance Committee in an attempt to isolate areas of possible budget revision.

TABLE 6-1

MAJOR AREAS OF BUDGET INCREASE

<u>CATEGORY</u>	<u>INCREASE DUE TO 1969</u>	<u>INCREASE DUE TO 1970</u>	<u>INCREASE</u>	<u>PERCENT</u>
<u>Salary Accounts</u>	116,702	82,517	199,219	68.7
<u>Transportation</u>		31,173	31,173	10.7
<u>Supplies</u>		27,373	27,373	9.4
<u>Other Services</u>		8,811	8,811	3.1
<u>Operation of Plant</u>		5,040	5,040	1.7
<u>All Other</u>		<u>18,384</u>	<u>18,384</u>	6.4
<u>TOTAL</u>	<u>116,702</u>	<u>173,298</u>	<u>290,000</u>	

It can be seen from Table 6-1 that 68.7% of the increase is represented by salary increases alone. Further examination of this reveals that 58.6% of this increase is directly attributed to salary increases granted in the previous budget year.

Transportation, which accounted for 10.7% of the budget increase is by a contractual agreement and based on the number of buses used and the miles traveled. The increase here is a reflection of an anticipated rise in the bus contract currently being negotiated. The effect on this item if the Town votes to purchase school buses will be discussed separately under Article 53.

Supplies, again in 1970, represent an area where possible budget revisions could be found. Further analysis of the factors responsible for this increase reflect that approximately 57% can be related to a new science program in grades 1-6 and the start-up costs in supplies associated with the first year of the program.

Other services, such as Sudbury Public Health Nursing Association and Greater Framingham Mental Health Association, which are assessments, based on the number of pupils in the system were increased this year and account for the major portion of the increase in this category.

Expenses related to the operation of the plant were increased slightly in this year's proposed budget and can be primarily attributed to an increase in the cost of utilities.

FIGURE 6-1

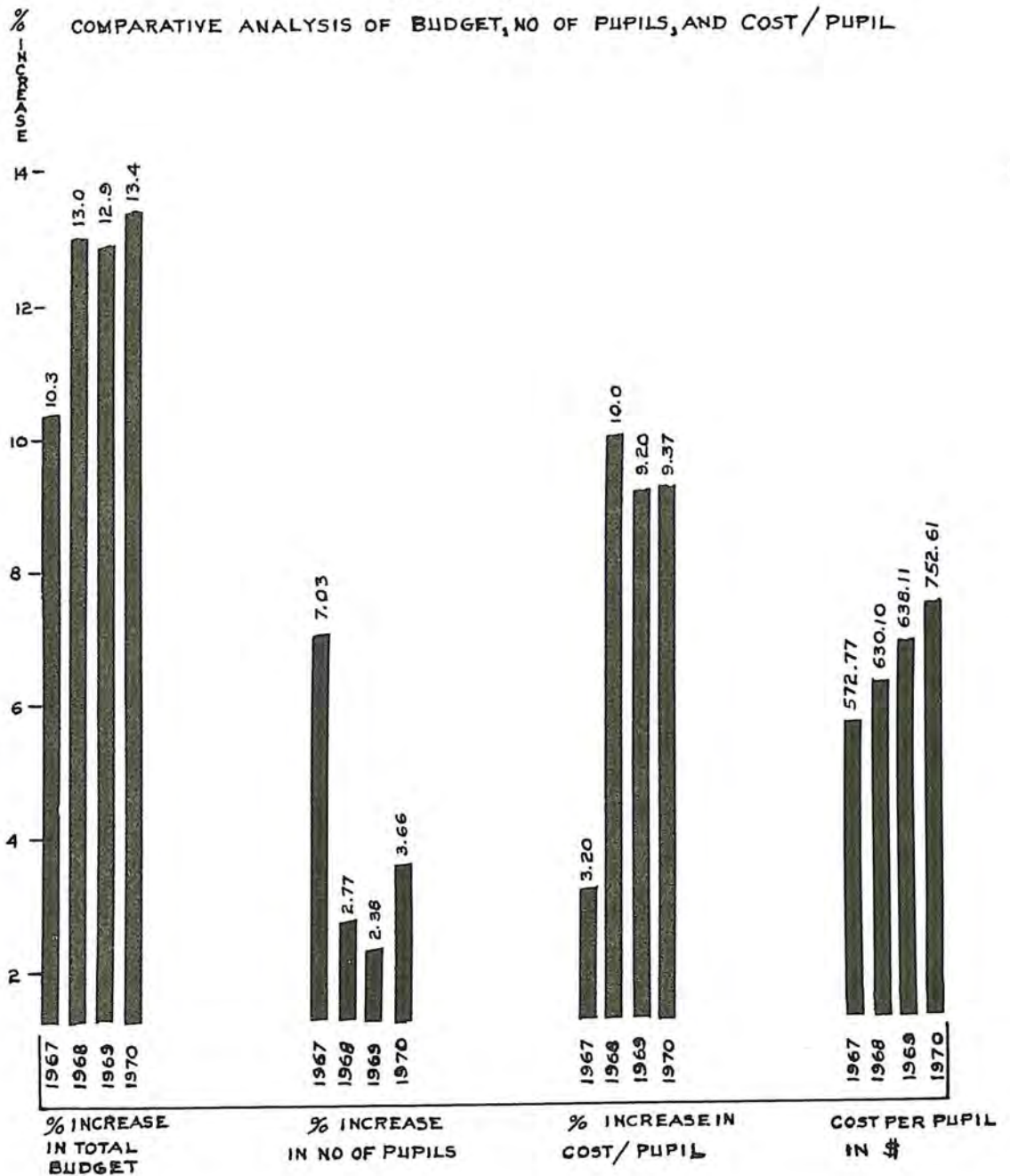


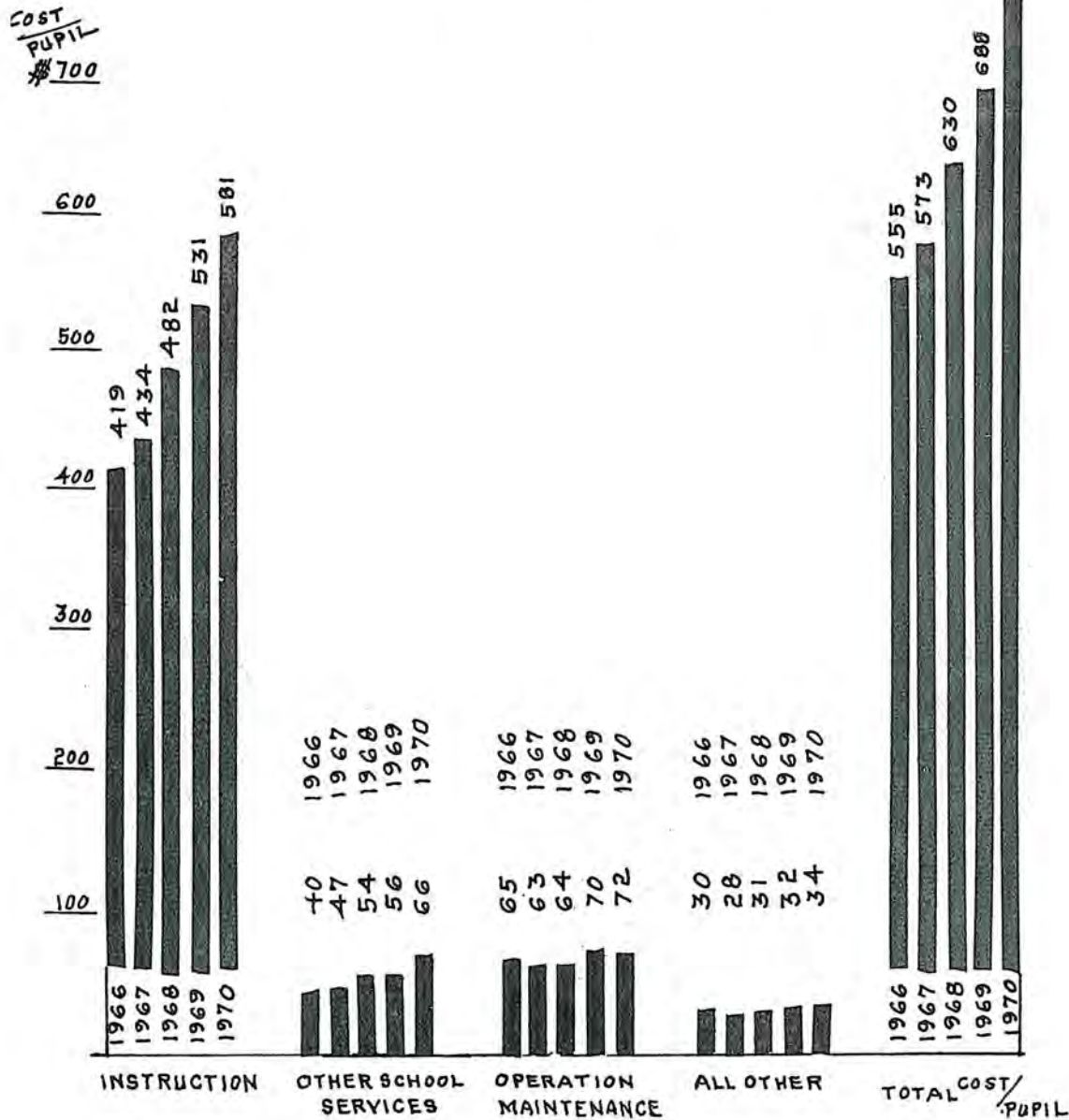
Figure 6-1 illustrates the trend in the elementary school budget over the past few years as compared to the increase in the number of students. It also compares the percentage increase in the cost/pupil as well as the increase in the dollar cost/pupil.

A further examination into the reasons behind the rate of increase in the cost/pupil is reflected in Figure 6-2 (see next page). In this chart, the per pupil cost has been broken down into major budget categories for comparative analysis. It is clearly evident that the cost of instruction has produced the greatest impact on total school costs. As an example, the cost of instruction alone in the 1970 budget exceeds the total cost/pupil in 1966 and 1967.



FIGURE 6-2

COMPARATIVE ANALYSIS OF COST/PUPIL INCREASE

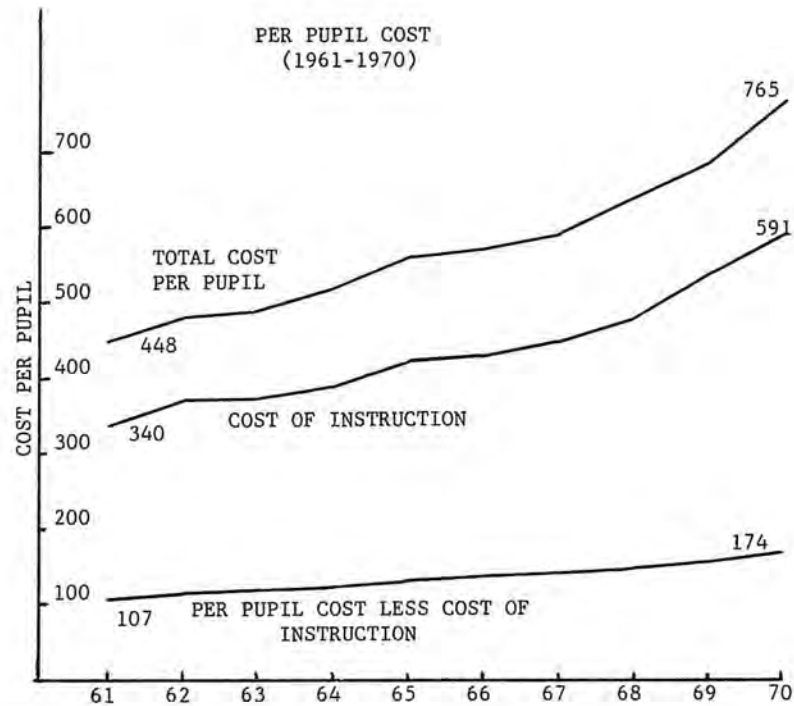


B. Conclusion: In the past, the Finance Committee has expressed concern over the pupil teacher ratio in the elementary system, particularly at Curtis Junior High. We are encouraged, this year, by a slight upward modification of this ratio at Curtis Junior High from 16.8 in 1969 to 18.0 in 1970, and a holding of the ratio in grades 1-6 at 25.4 (see Chart D). The Finance Committee looks forward to further upward revisions in this ratio at the junior high. In addition, we recommend the School Committee hold teacher raises at a level more consistent with changes in the cost of living index now that the large raises granted over the past few years have brought teachers' salaries more in line with the rest of the economy.

Although there are some areas of the elementary budget that appear liberal, such as the various supply accounts, the amounts in question are relatively minor. The Finance Committee believes this elementary school budget to be the most reasonable one submitted to the Town in many years. To encourage a continuance of this type planning, we urge the Town to vote the requested figure.

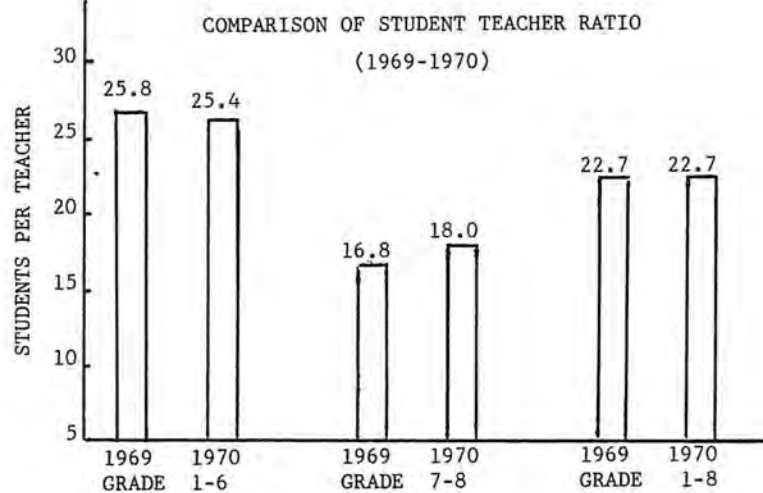
Mr. Phillips Hunt further reported to the meeting for the Finance Committee as follows:

CHART C



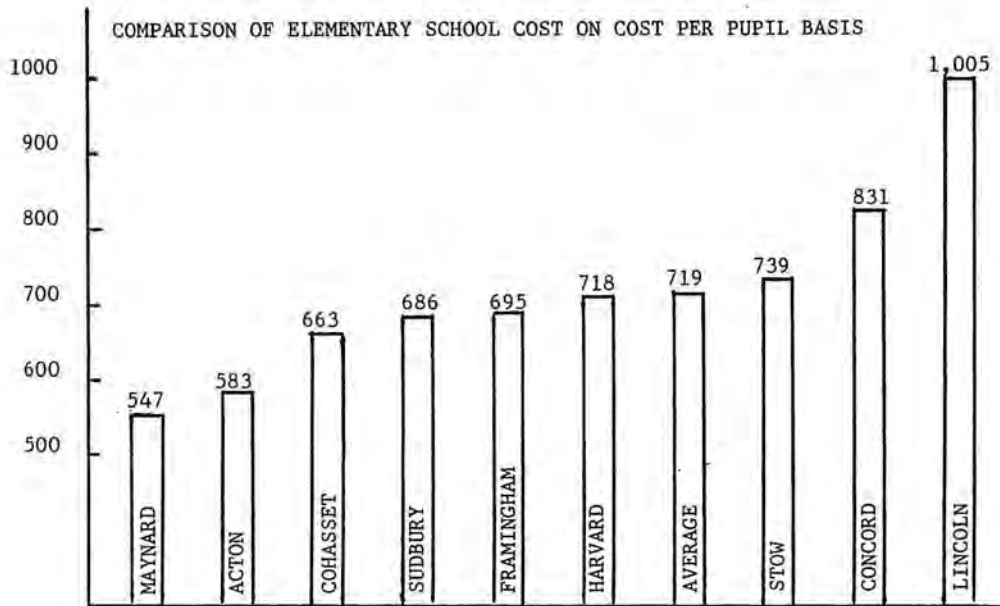
The upper line of the chart indicates that the total per pupil cost in 1961 was \$448. This year, we are projecting that the per pupil cost will reach \$765. The cost of instruction alone over the last ten year period has risen from \$340 per pupil to \$591. The cost per pupil of instruction alone this year is greater than the total per pupil cost for the years 1961 through 1967. All other per pupil costs rose less sharply over the ten year period from \$107 to \$174.

CHART D



This graph compares the student teacher ratio in 1969 to 1970. The pupil teacher ratio in the total elementary system has remained exactly the same at 22.7.

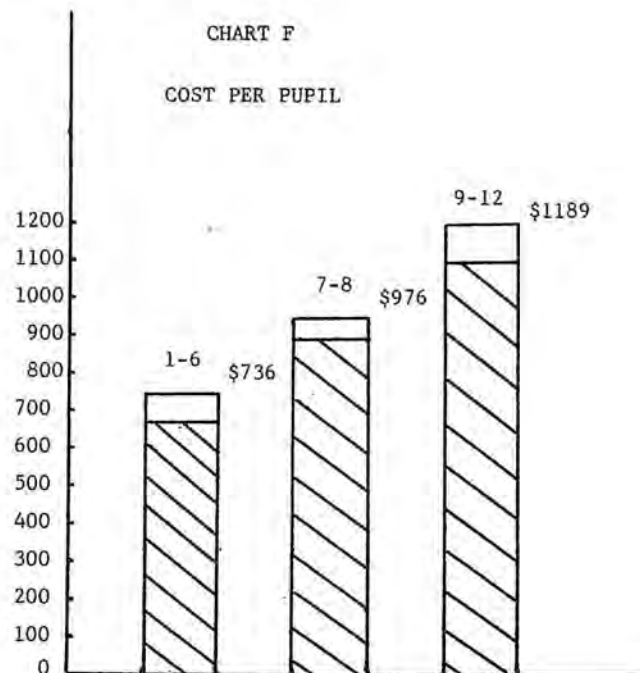
CHART E



The relative position of Sudbury's cost per pupil is remaining fairly constant. The cost is not rising any faster than that of the comparable towns shown in Chart E, and it is slightly below the average.

The Finance Committee has been encouraged by the actions of the School Committee and the administration in attempting to keep the budget at a more reasonable level. We urge that the Town support the elementary school budget as presented by the School Department.

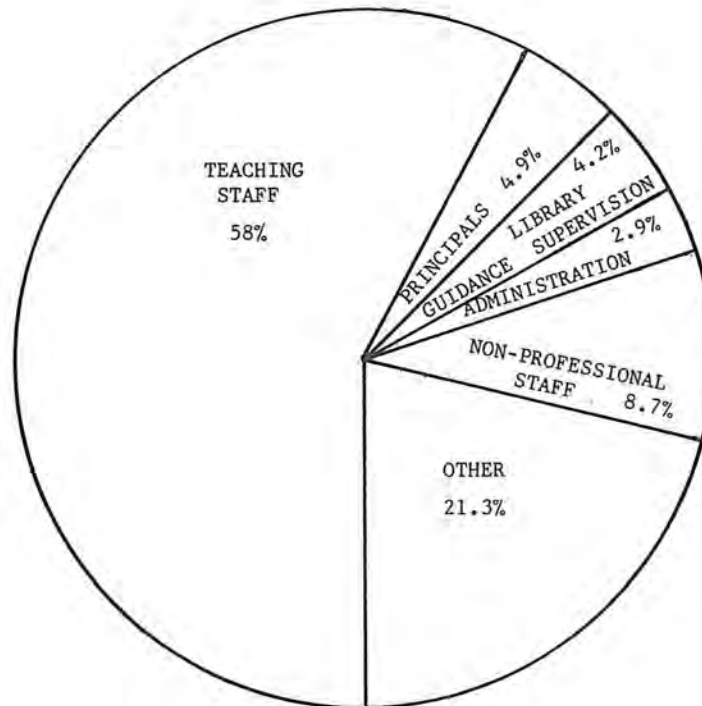
School Committee Report: (Mr. Alfred Cron)



This chart shows the increase on a per pupil basis over last year in the light areas at the top of each bar. The increase in the overall elementary budget was about 10.2%. The increase for levels 1 through 6 was about 11%, for levels 7 and 8, about 6½%. The high school increased the per pupil cost about 9%. The dollar figures are as follows: for levels 1 through 6, \$76.00; levels 7 and 8, \$60; and the high school, \$99.00. The numbers represent the school budget plus

money for insurance, retirement and similar factors so that we can compare our costs with the Regional High School. The differences between these figures and those given by the Finance Committee are caused by the fact that the Finance Committee has used figures from the state report. Next year, hopefully, with the change in the fiscal year, these two sets of figures will be the same, and the iceberg effect will disappear.

CHART G  
SCHOOL BUDGET



This chart gives you an idea of how we spend our money. The professional staff takes 70% of the budget dollar. The non-professional educational staff, 8.7%. The 21.3% under "Other" includes fixed costs, equipment, utilities, transportation, health services, and so forth. There has been an intensive review during the year to try to reduce these costs.

The superintendent has moved in particular areas such as the book account to level off the buying so that we will not see rises and spurts in the spending level per year.

VOTED: THAT THE SUM OF \$2,415,000.00 BE RAISED AND APPROPRIATED FOR THE VARIOUS ACCOUNTS AS LISTED UNDER ACCOUNT 100-110 EDUCATION, SUDBURY SCHOOLS, AFTER APPLICATION OF \$35,000.00 OF FEDERAL AID, AND THAT THE SUM OF \$11,000.00 BE RAISED AND APPROPRIATED FOR ACCOUNT 100-120 COMMUNITY USE OF SCHOOLS.

Article 6: 100 - EDUCATION: 100-130 LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICTA. OPERATING BUDGET

	1968 Est. Disburse.	1969 Est. Disburse.	Requested 1970	Recommended 1970
(pupils)	(1,372)	(1,534)	(1,644)	
<u>1000 Administration</u>				
1100 School Committee	5,265	5,040	4,390	4,390
1200 Supt. Office	57,135	63,680	71,580	71,580
	<u>62,400</u>	<u>68,720</u>	<u>75,970</u>	<u>75,970</u>
<u>2000 Instruction</u>				
2100 Supervision	19,024	20,172	21,605	21,605
2200 Principals	41,781	52,869	66,233	66,233
2300 Teaching	765,989	933,385	1,094,762	1,094,762
2400 Textbooks	19,476	24,976	25,760	25,760
2500 Library & Instructional Services	26,728	37,317	39,948	39,948
2600 Audio Visual	12,504	18,304	28,734	28,734
2700 Guidance	70,627	79,234	96,106	96,106
2800 Psychological Services	-0-	4,000	12,632	12,632
	<u>956,129</u>	<u>1,170,257</u>	<u>1,385,780</u>	<u>1,385,780</u>
<u>3000 Other School Services</u>				
3100 Attendance	550	550	550	550
3200 Health Services	14,928	15,318	17,823	17,823
3300 Transportation	110,064	146,941	176,779	176,779
3400 Food Services	4,833	5,533	6,200	6,200
3500 Student Activities	19,201	30,720	28,415	28,415
	<u>149,576</u>	<u>199,062</u>	<u>229,767</u>	<u>229,767</u>
<u>4000 Operation &amp; Maintenance</u>				
4100 Operation	112,892	121,227	130,137	130,137
4200 Maintenance	54,978	69,183	81,052	81,052
	<u>167,870</u>	<u>190,410</u>	<u>211,189</u>	<u>211,189</u>
<u>5000 Fixed Charges</u>				
5100 Employees' Retirement Program	10,332	12,611	15,385	15,385
5200 Insurance Program	20,099	20,958	23,619	23,619
	<u>30,431</u>	<u>33,569</u>	<u>39,004</u>	<u>39,004</u>
<u>9000 Programs With Other Systems</u>				
9100 Programs With Other Systems	8,440	10,799	14,413	14,413
<u>TOTAL OPERATING BUDGET</u>	<u>1,374,846</u>	<u>1,672,817</u>	<u>1,956,123</u>	<u>1,956,123</u>

B. SUDBURY ASSESSMENT

	VOTED 1968	VOTED 1969	REQUESTED 1970	RECOMMENDED 1970
Operating Expense	923,646.02	1,172,720.89	1,347,319.68	1,347,319.68
Contingency	20,244.96	25,262.30	29,755.10	29,755.10
Community Service	-0-	1,510.00	1,902.50	1,902.50
Outlay	17,863.20	23,638.59	27,801.34	27,801.34
Debt Service	162,534.45	157,476.36	183,303.01	183,303.01
	<u>1,124,288.63</u>	<u>1,380,608.14</u>	<u>1,590,081.63</u>	<u>1,590,081.63</u>

The Moderator announced that at the request of the Finance Committee, the Lincoln-Sudbury Regional School Committee would be recognized first for its report.

Lincoln-Sudbury Regional School Committee Report: (Dr. William Maloney)

CHART H

	<u>1969</u>	<u>1970</u>	<u>% INCR.</u>
Pupils	1,534	1,644	7.2
Op. Budget	1,673,078	1,956,123	16.9
Cost/Pupil	1,091	1,191	9.2

Our pupil population is up about 7.2%, the operating budget is up about 16.9%, and the cost per pupil is 9.2% higher. Of this 9.2% increase in per pupil cost, 6.9% comes in the instruction account, primarily the cost of teachers. 1.1% is in the "other school services" account, 0.6% is in operation and maintenance and the remaining is about one-half a percent. The fairly small increase in administration is the addition of one clerk-accountant and about a 10% increase in clerical staff salary. We removed one-fourth of a buildings and grounds superintendent.

In the instruction account under principals, we included time for one hall director. The pupil staff ratio for this year has changed from 15.6 to 15.2 which represents an increase in staff of about three people. This will not result in a noticeable change in class size since the people added are one full-time audio-visual man, one-half a specialist in dislexia, and we now have three-fifths of a psychologist.

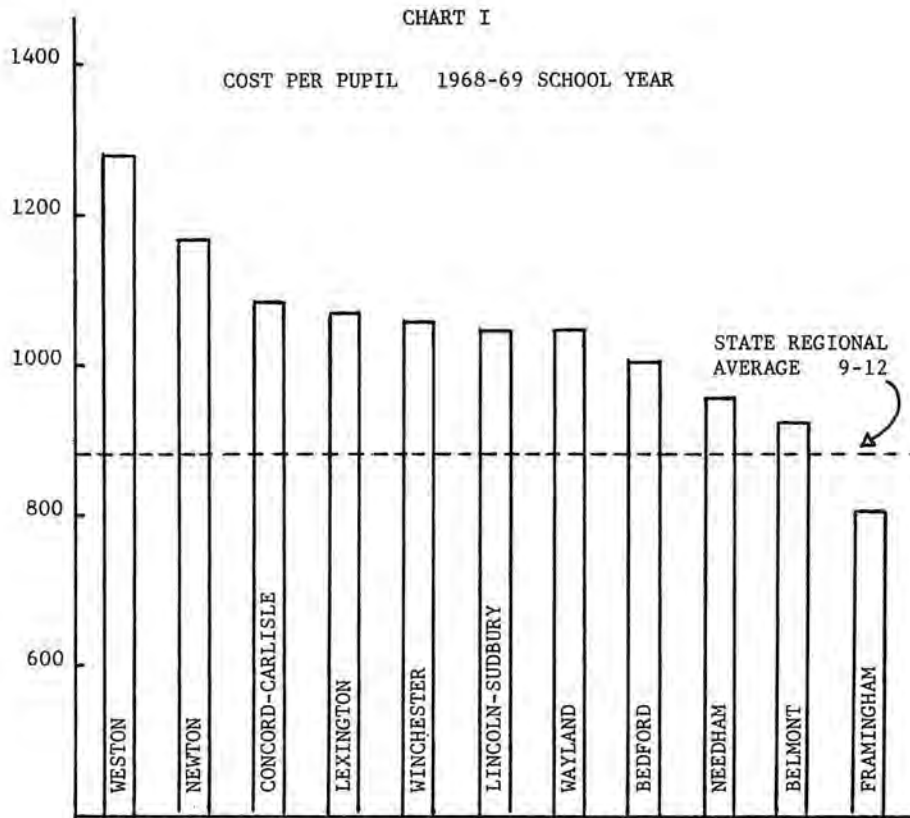
The increase in pupil personnel services account is merely a bookkeeping change.

We have increased the pay of the teachers involved in the summer workshop from 80% to 100%. We do not see why we should underpay them for that extra month of work, and we believe they should be paid on the same basis as other systems around the area.

The 1.1% increase under "other school services" is due entirely to the higher cost of bus contracts, and it will be fully reimbursed by the state.

In Operation and Maintenance, the 0.6% increase is due to boiler rewiring, concrete steps, increases in utilities costs and salary increases. Blue Cross and Blue Shield insurance costs have gone up a bit as have programs with other systems.

There are no noticeable new programs, but we are expanding three programs: the work-study program, communications skills and the outward bound program. We are evaluating the outward bound program at the end of the year to see if it is successful and if it is reaching the right students.



This chart gives an idea of where we stand with respect to the ten school systems that the teachers' committee agreed to use for comparison. These are schools with which we compete for teachers. Our total cost per pupil is about in the middle, above the state average, and above the state regional average.

Mr. Lawrence Homan continued the report as follows:

CHART J

LINCOLN-SUDBURY REGIONAL HIGH SCHOOL

Increase in Salaries 1969 and 1970

Total 1970 salaries	\$1,423,000
Total 1969 salaries	1,200,000
Increase	\$ 223,000

Analysis of Salary Increase:

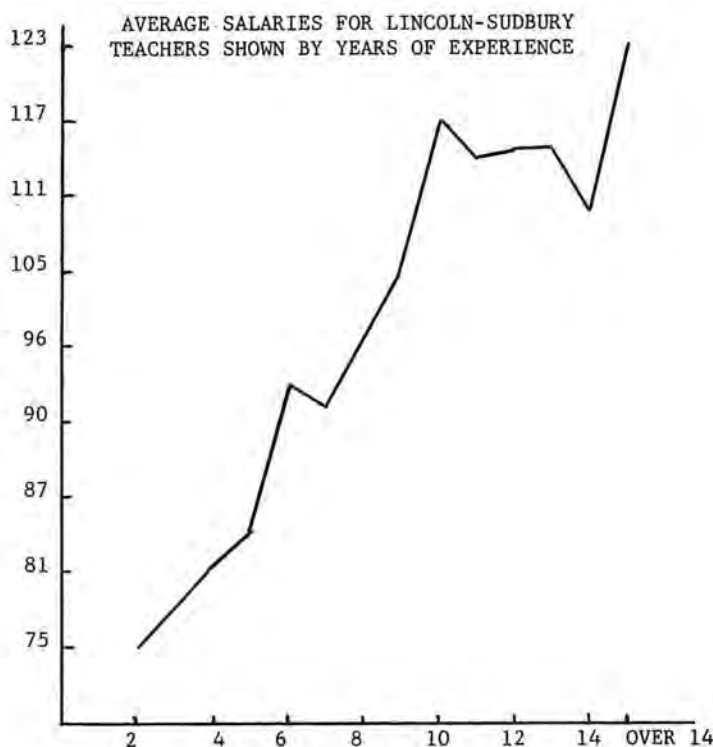
1969 Rate Changes	\$ 75,000
Staff Additions	<u>48,000</u>
Total for 1969 action	\$ 123,000
1970 Funds for Rate Changes	73,000
Staff Additions	<u>27,000</u>
Total for 1970 plan	\$ 100,000
Total Increase	\$ 223,000

This chart gives you an overview of the breakdown of teachers' salaries accounting for 52% of the budget. The 1970 increase of \$223,000.00 breaks down as follows: \$123,000.00 due to 1969 action, \$75,000.00 salary increases and \$48,000.00 staff additions; 1970 salary rate changes, \$73,000.00, and staff additions, \$27,000.00.

In past years, budget planning for professional staff salary increases was based upon a percentage increase to establish a pooled fund for distribution on a merit system, a single salary concept for all professional staff being used. Teachers' salaries were not identified as to components such as regular salary, extra duty, longevity, or merit pay. This system has shortcomings, since it was difficult to make realistic comparisons to determine that competitive salaries were being paid, and it was difficult to explain to the teachers.

Therefore, the committee and the teachers joined forces to make an extensive study of the whole salary structure. It was decided to use the averages of the pay schedules of ten nearby high school systems which in many respects are comparable to our own high school, economically, educationally, in size, and so forth. The study, which is part of the negotiations with the teachers' association, confirmed that the salary pool should include the three elements: base salary, extra services, and merit or longevity.

CHART K



A profile of the 1969 pay of teachers in our high school as shown on this chart explains part of the problem. The rate of pay progression is shown for teachers with ten years or less of service. Once the teacher reaches the ten year mark, the pay rate has not been maintained at parity, and teachers with more than ten years experience are many of our best teachers.

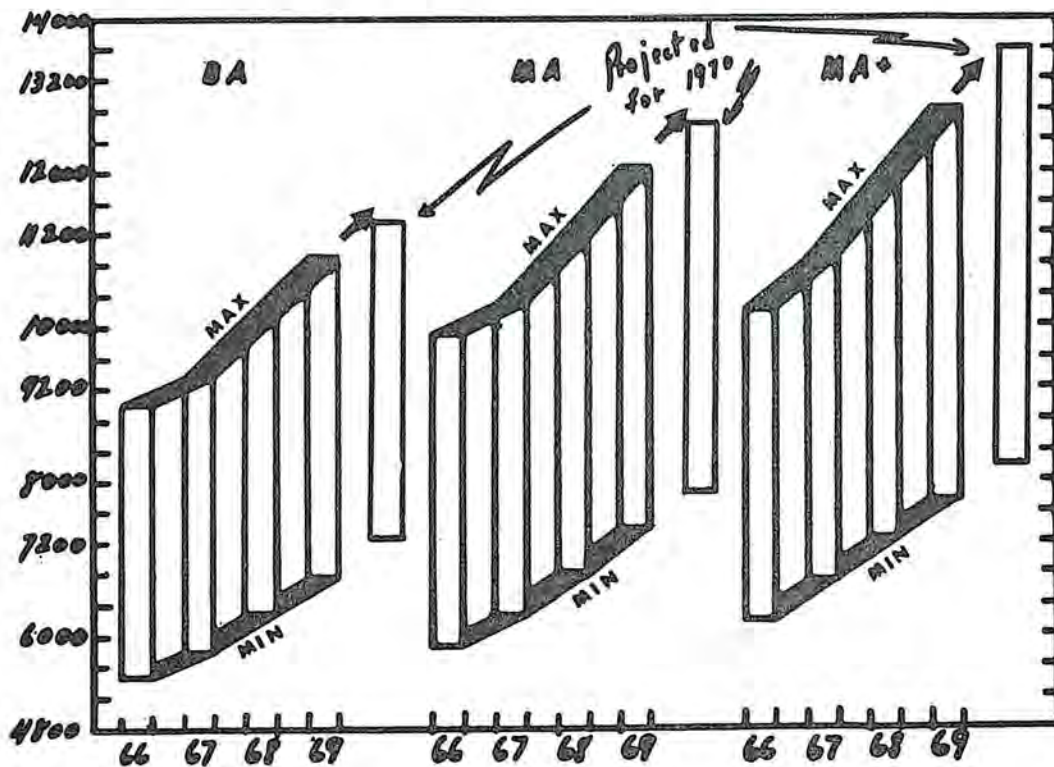
The percentages used to develop the fund for increases in teachers' salaries has generally been less than the percentage increases available to teachers in the ten competitive high school systems over the last three years. The rate schedule for the ten competitive high schools increased by 10.5% in 1967. The Lincoln-Sudbury increases were 7.4%. In 1968, the ten competitive schools increased by 12.9% and Lincoln-Sudbury by 12.6%. In 1969, it was 11.7% compared to 10% for the Lincoln-Sudbury High School.

Based upon the agreement between the Committee and the Teachers' Association that the total salary pool should include as one element the amount which would be computed by using the average of the pay schedules of the ten selected high schools, a schedule had to be developed which would project the average forward one year to include the 1970-71 school year. The ranges in that schedule for the bachelor's degree are \$7,200 - 11,270 in twelve steps, for the master's degree \$7,800 - 12,540 in thirteen steps, and for the master's degree plus from \$8,200 - 13,595 in fourteen steps.



CHART I

RANGES OF AVERAGE SCHEDULES OF TEACHING SALARIES  
FOR TEN SELECTED HIGH SCHOOL SYSTEMS FOR YEARS 1966 THROUGH 1969



This chart shows what has happened to the average salary schedules over the past four years for the different categories in the ten comparative schools. If we compare this data to the 1970 projections, we can see that the schedules developed are conservative estimates and that if the same rate of increase were maintained it would go beyond the schedule we have used. We have included in our budget an average amount for extra activities of \$550 per teacher, representing about \$18,000.00 of the amount included in the pool for increases.

We have developed more data for the determination of a budgeted amount for salaries in this past year than in the budgets for the past five years. This was necessitated by the increased size in the operation and because we need to be certain that we are paying competitive salaries to insure the continuation of quality education.

**Finance Committee Report:** Summarizing all salary accounts in the Lincoln-Sudbury Regional High School operating budget for 1970 produces a gross salaries expenditure of \$1,416,124. This is a \$222,058, or a 18.6%, increase over similar accounts in the 1969 budget. Increases in the salary items account for 78.3% of the \$283,306 increase in the total operating budget.

A significant item in this salary increase is a factor of \$550 per teacher included in the instruction account for "extra" duties. This together with the increase provided for basic salaries resulted in a total salary increase of approximately 15%. Although high in comparison with previous increases granted, numerous salary studies conducted throughout the spring, summer and fall months indicate that it is reasonable as a one shot increase to bring teachers' salaries in line with those of surrounding towns.

Two policy positions of the Regional High School Committee do, however, appear incongruous. The physical education program is to be expanded, at the expense of the academic program, to four classes per week instead of two. The provision for a large number of electives which results in "heavier" programs for the students will be continued. Already, scheduling is a difficult task and only single periods are provided for physical education, which results in a significant portion of physical education classes being used up in locker rooms before and after the class. Unless double periods can be provided in the schedule,

it appears uneconomical to expand the staff for additional "inefficient" single periods which will further complicate scheduling problems. We propose instead that the virtually non-existent after hour intramural athletic program be expanded to fill this requirement.

It should also be pointed out that the Regional High School Committee has included a budget for expansion of the "Outward Bound" physical education program which approximates \$300 per pupil participating. Even though this may decrease slightly as the number of pupils enrolled increases, the Finance Committee believes the cost is disproportionate and that if offered it should be on a participant supported basis similar to that of Driver Education.

Outside of salaries, the 1970 proposed operating budget has other increases amounting to \$61,248. Program research and curriculum development accounts for \$8,065 of this; pupil transportation, \$29,838; fixed charges, \$5,435; and \$3,614 for programs with other systems.

At the last Annual Town Meeting the voters of Sudbury, on initial vote, rejected the 1969 assessment as an indication that the Regional High School Committee should review the program in an effort to reduce expenditures. It appears that essentially all of the 1969 appropriation was spent, indicating that little, if any, effort was made to effect the savings suggested by the Sudbury Town Meeting.

It does not appear, however, that the token effort made at last year's Town Meeting was completely wasted. Although we are not in agreement with all items therein, this year's budget does reflect some economies not seen in previous years. We recommend that the Town vote this assessment and support the Finance Committee motion.

Mr. Clifford Pontbriand further reported to the meeting for the Finance Committee as follows: We agree that the presentation made by the Regional School Committee is factual.

#### CHART M

#### 130 Lincoln-Sudbury School District

#### A. Operating Budgets 1966-1970

		<u>66 Est.</u>	<u>67 Est.</u>	<u>68 Est.</u>	<u>69 Est.</u>	<u>70 Est.</u>
	(pupils)	1,109	1,238	1,872	1,531	1,644
1000 Administration	(per pupil)	41.44	42.59	45.48	44.88	46.21
2000 Instruction	(per pupil)	606.58	645.42	696.88	764.37	842.93
3000 Other School Services	(per pupil)	86.17	96.15	109.02	130.02	139.76
4000 Plant	(per pupil)	100.59	116.86	122.35	124.36	128.46
5000 Fixed Charges	(per pupil)	18.25	23.29	22.18	21.92	23.72
9000 Systems	(per pupil)	3.93	5.23	6.15	7.05	8.76
TOTALS	(per pupil)	856.96	929.54	1002.06	1092.60	1189.84

This chart showing the per pupil cost for the period 1966 through 1970 gives a little more of the history. Between 1966 and 1967, the instruction column went up 6.5%. It went up 7.5% in 1967, 10% in 1968 and another 10% in the proposed budget for 1970. We feel that these increases are reasonable as a one-shot increase to bring teachers' salaries in line with those in surrounding towns.

Since the tentative salary schedule is developed from an average schedule of the ten surrounding towns, it is very possible for our salary pool to have a smaller percentage increase but more money for the individual teachers. What the figures show does not necessarily mean that the Regional High School teachers are getting smaller increases than the average of the surrounding towns.

Apparently we were misinformed that the cost of the Outward Bound Program was \$300.00 per pupil participating as stated in our printed report. It is now reported at \$175.00 per pupil. However, the figure for coaches in 1968 was \$750.00. Last year it was \$7,500.00, and next year it is proposed at \$12,250.00. We suspect that a considerable amount of that money is for the Outward Bound Program.

We feel that the Lincoln-Sudbury Regional Committee has come in with a budget this year which shows some economies not seen in previous years, and we recommend that the Town vote this assessment.

VOTED: THAT THE SUM OF \$1,590,081.63 BE RAISED AND APPROPRIATED FOR THE SUDBURY PORTION OF THE REGIONAL ASSESSMENT AS SPECIFIED BY THE APPOINTMENT FOR OPERATING EXPENSE, CONTINGENCY, COMMUNITY SERVICES, OUTLAY AND DEBT SERVICE.

Article 6: 200 - DEBT SERVICE

	<u>CHARGES</u> <u>1968</u>	<u>CHARGES</u> <u>1969</u>	<u>REQUESTED</u> <u>1970</u>	<u>RECOMMENDED</u> <u>1970</u>
201 Interest, Temporary Loans	31,673.09	53,659.08	65,000.00	55,000.00
202 Interest Bonds (Schools)	91,557.50	84,127.50	76,897.50	76,897.50
203 Interest Bonds (Other)	2,481.00	1,767.50	1,128.00	1,128.00
204 Debt Reduction (Schools)	225,000.00	215,000.00	215,000.00	215,000.00
205 Debt Reduction (Other)	<u>23,000.00</u>	<u>23,000.00</u>	<u>18,000.00</u>	<u>18,000.00</u>
	373,711.59	377,554.08	376,025.50	366,025.50

Finance Committee Report: These recommendations are in accordance with the schedule of interest and bond retirements. Temporary loans in 1969 amounted to \$2,300,000.00. Interest rates exceeded 6% during the summer of 1969; however, there was a slight reduction in the fall.

UNANIMOUSLY VOTED: THAT THE SUM OF \$366,025.50 BE RAISED AND APPROPRIATED FOR THE VARIOUS ITEMS AS LISTED UNDER ACCOUNT 200 DEBT SERVICE.

Article 6: 300 - PROTECTION OF PERSONS AND PROPERTY

	<u>CHARGES</u> <u>1968</u>	<u>CHARGES</u> <u>1969</u>	<u>REQUESTED</u> <u>1970</u>	<u>RECOMMENDED</u> <u>1970</u>
<u>310 Fire Department</u>				
310-11 Salaries Regular )			205,837.00	224,242.00
310-12 Salaries )				
Overtime and )	178,418.50	215,894.53		
Extra Hire )			23,062.00	25,068.00
310-21 General Expense )			1,550.00	1,550.00
310-31 Maintenance )	4,640.79	5,324.73		
Expense )			4,600.00	4,500.00
310-41 Travel Expense	-0-	-0-	-0-	-0-
310-51 Equip. Purchase	1,990.10	4,804.89	2,477.00	2,477.00
310-61 Fire Alarm )				
Extension )			1,480.00	1,480.00
310-62 Fire Alarm )	1,299.75	1,251.41		
Maint. & Repair )				
310-71 Uniform Allow.	2,094.33	1,957.68	2,275.00	2,275.00
<u>320 Police Department</u>				
320-11 Salaries Regular )			163,095.00	178,587.00
320-12 Salaries )				
Overtime and )				
Extra Hire )	146,919.96	184,234.23	34,970.00	38,200.00
320-13 Salaries )				
Clerical )			4,450.00	5,000.00
320-16 Salaries )				
Crossing Guards )			3,261.00	3,411.00
320-15 Salaries Paid Details	12,518.74	12,628.49	10,000.00	12,500.00
320-21 General )				
Expense )			5,700.00	5,700.00
320-31 Maintenance )	13,902.74	15,716.16		
Expense )			12,275.00	12,275.00
320-41 Travel Expense	42.13	212.66	400.00	400.00
320-51 Equip. Purchase	8,176.86	10,405.68	14,183.00	10,828.00
320-71 Uniform Allowance	834.00	1,800.00	2,000.00	2,300.00
330-21 Radio Communications	1,593.54	1,686.71	2,000.00	2,200.00
330-22 Hydrant Rental	16,345.00	17,745.00	19,215.00	19,215.00

	CHARGES 1968	CHARGES 1969	REQUESTED 1970	RECOMMENDED 1970
<u>340 Building Inspector</u>				
340-11 Salary )				
Bldg. Inspector)	8,283.78	9,570.43	9,500.00	10,500.00
340-12 Salaries )				
Extra Hire )			600.00	600.00
340-14 Salary )				
Plumbing Insp. )			3,100.00	3,400.00
75% of Fees )	2,566.51	3,245.31		
340-15 Salaries )				
Extra Hire )			150.00	150.00
340-21 General Expense				
Bldg. & Plumb.				
Inspectors	1,028.65	826.10	1,125.00	1,125.00
<u>350 Dog Officer</u>				
350-11 Salary	992.97	1,000.00	1,000.00	1,000.00
350-21 General Expense	1,563.79	1,583.95	1,600.00	1,600.00
350-51 Equip. Purchase	-0-	-0-	-0-	-0-
<u>360 Conservation Commission</u>				
360-13 Salary-Clerical	126.00	-0-	450.00	450.00
360-21 General Expense)	840.87	1,059.97	638.00	638.00
360-31 Maintenance Exp.)			370.00	370.00
360-41 Travel Expense			180.00	180.00
<u>370 Board of Appeals</u>				
370-13 Salary-Clerical	-0-	-0-	2,500.00	1,500.00
370-21 General Expense	333.48	354.27	679.00	679.00
370-41 Travel Expense	-0-	-0-	-0-	-0-
<u>380 Earth Removal Board</u>				
380-21 General Expense	-0-	3.06	50.00	50.00
380-41 Travel Expense	-0-	-0-	-0-	-0-
<u>390 Civil Defense</u>				
390-21 General Expense)			450.00	450.00
390-31 General Maint. )	138.52	494.16	250.00	250.00
390-41 Travel Expense	-0-	-0-	75.00	-0-
	404,651.01	491,799.42	535,547.00	575,150.00

Finance Committee Report:

Note: The "recommended" figures noted under all accounts in Article 6 contain the raises proposed under Article 3 herein. The proposed raises are not included in the "requested" amount since the budgets were submitted prior to the conclusion of employee negotiations with the Personnel Board.

The total recommended budget of \$575,150.00 reflects an increase of \$83,351 or 16.9% over 1969 charges. This increase is broken down as follows:

- a) \$40,833 - Salary increases resulting from approval of Article 3.
- b) \$14,442 - Additional appropriation resulting from state law which was voted in 1969 that requires all towns to pay policemen time and one-half for overtime.
- c) \$12,000 - Provides for having a dispatcher at the Center Fire Station at night, in addition to the present daytime coverage. The requirement to provide coverage to part of Concord as proposed under Article 17 (reimbursement of \$22,000) further amplifies the need and more than offsets the cost.
- d) \$16,076 - Other - Step increases; January 1 to April 1, 1970, effect of large raises voted last year; increased cost of police cruiser replacement; hydrant rental from Water District; etc.

TOTAL \$83,351

The \$2,695 requested by the Police Department for a second radar unit and two walkie-talkies was eliminated from the budget but will be considered for a transfer from the reserve fund if federal financing is obtained.

Mr. John Velie further reported to the meeting for the Finance Committee as follows:

There are basically no additional people in the core of the police or fire departments. The only major change was full-time instead of part-time clerical help in the police department. The \$12,000.00 for a dispatcher has been changed to \$10,000.00 to cover night time duty required by providing coverage for Concord as proposed in Article 17. This cost will be offset by payment from Concord.

VOTED: THAT THE SUM OF \$585,350.00 BE RAISED AND APPROPRIATED FOR THE VARIOUS ACCOUNTS AS LISTED UNDER ACCOUNT 300 PROTECTION OF PERSONS AND PROPERTY AND THAT ITEM 310-12 FIRE DEPARTMENT SALARIES, OVERTIME AND EXTRA HIRE, BE INCREASED TO \$35,068.00, AND THAT ITEM 310-62 BE INCREASED TO \$200.00, AND THAT THE POLICE CRUISER REPLACEMENT UNDER ITEM 320-51 SHALL BE SUBJECT TO PUBLIC BIDS, THE TERMS OF SUCH BIDS SHALL REQUIRE IN EACH INSTANCE THE POSTING OF EITHER A PERFORMANCE BOND OR CERTIFIED CHECK IN THE AMOUNT OF \$100.00 TO GUARANTEE PERFORMANCE AND THAT THE POLICE CRUISER BE TRADED IN AGAINST THE PURCHASE PRICE OF THESE ITEMS, AND THAT THE SUM OF \$1,549.65 BE CARRIED FORWARD AND ADDED TO ITEM 320-51 FOR CRUISER REPLACEMENT.

Article 6: 400 - HIGHWAY COMMISSION

	<u>CHARGES</u> <u>1968</u>	<u>CHARGES</u> <u>1969</u>	<u>REQUESTED</u> <u>1970</u>	<u>RECOMMENDED</u> <u>1970</u>
<u>410 Administration</u>				
410-11 Salary				
Superintendent	9,752.00	11,500.00	12,500.00	13,750.00
410-13 Salary-Clerical	4,297.00	6,137.00	9,468.00	10,040.00
410-14 Salary				
Commissioners	1,547.00	1,600.00	1,600.00	1,600.00
410-21 General Expense	1,850.00	2,741.00	1,735.00	1,735.00
410-31 Maint. Expense	2,079.00	2,041.00	5,335.00	5,335.00
410-41 Travel Expense	Inc. in 410-21 above		100.00	100.00
410-51 Equip. Purchase	Inc. in 410-21 above		4,850.00	4,850.00
<u>420 Highways</u>				
420-11 Salaries-Regular	68,399.00	80,117.00	95,624.00	102,078.00
420-12 Salaries-				
Overtime and				
Extra Hire	Inc. in 420-12 above		4,500.00	4,500.00
420-21 General Highway				
Expense	7,097.00	15,147.00	69,670.00	69,670.00
420-22 Hired Equipment				
and Contractors	Inc. in 420-21 above		12,000.00	8,200.00
420-31 Road Equipment				
Operating Exp.	27,514.00	32,571.00	30,600.00	30,000.00
420-51 Equip. Purchase	Inc. in 420-21 above		785.00	785.00
420-61 Chapter 81				
Maintenance	19,992.00	18,191.00	18,215.00	18,215.00
420-71 Chapter 90				
Maintenance	15,644.00	16,528.00	17,000.00	17,000.00
420-81 Chapter 90				
Construction	32,000.00	36,800.00	36,000.00	36,000.00
420-91 Bridges and				
Drainage	11,861.00	7,901.00	12,100.00	12,100.00
<u>430 Trees</u>				
430-11 Salaries-Regular	17,661.00	20,142.00	26,572.00	22,820.00
430-22 Hired Equipment				
and Contractors			5,000.00	5,000.00
430-31 Maint. Expense			800.00	800.00
430-41 Travel Expense			100.00	100.00
430-51 Equip. Purchase			275.00	275.00
430-61 Tree Planting	1,420.00	210.00	2,000.00	2,000.00
430-71 Tree and Brush				
Control	2,024.00	1,978.00	400.00	400.00
430-81 Insect and Pest				
Control	5,133.00	3,049.00	200.00	200.00

	CHARGES 1968	CHARGES 1969	REQUESTED 1970	RECOMMENDED 1970
<u>440 Sanitation</u>				
440-11 Salaries-Regular			3,335.00	3,570.00
440-12 Salaries- Overtime and Extra Hire			2,002.00	2,150.00
440-21 Sanitary Landfill Expense			4,200.00	4,200.00
440-22 Sanitary Landfill Operation	24,140.00	36,000.00	18,000.00	18,000.00
440-31 Brush and Stump Disposal	1,850.00	1,548.00	800.00	-0-
<u>450 Parks &amp; Cemeteries</u>				
450-12 Salaries- Overtime and Extra Hire		Inc. in 430-11 above	2,000.00	2,140.00
450-21 General Expense	2,334.00	670.00	200.00	200.00
450-22 Hired Equipment and Contractors			250.00	250.00
450-31 Maint. Expense			500.00	500.00
450-51 Equip. Purchase			680.00	680.00
450-61 Burial Expense	630.00	1,169.00	500.00	500.00
<u>460 Snow Removal</u>				
460-12 Salaries - ) Overtime and ) Extra Hire )			6,000.00	4,300.00
460-21 General Expense )	24,675.00	63,157.00	15,000.00	15,000.00
460-22 Hired Equipment ) and Contractors)			20,000.00	15,000.00
<u>470 Street &amp; Traffic Lighting</u>				
470-21 General Expense	13,388.00	13,704.00	14,700.00	14,700.00
	295,286.00	372,901.00	455,596.00	448,743.00
<u>Less County and State Aid</u>				
Chapter 81 Maintenance	23,950.00	23,950.00	23,950.00	23,950.00
Chapter 90 Maintenance	3,000.00	4,000.00	4,000.00	4,000.00
Chapter 90 Construction	24,000.00	24,000.00	24,000.00	24,000.00
APPROPRIATION	244,336.00	320,951.00	403,646.00	396,793.00

Finance Committee Report: The recommended budget of \$396,793 reflects an increase of \$75,842 or a 23.6% increase from 1969. The major factors which comprise this increase are as follows:

- a) \$64,420 - Materials and rental equipment to rebuild Pratt's Mill Road and resurface other roads, primarily in the Pine Rest area.
- b) \$13,662 - Three (3) additional workers in the Highway Department to provide the staff necessary to undertake the projects voted in (a) above.
- c) \$10,542 - Salary raises voted under Article 3.
- d) \$ 6,000 - Heating equipment and added utilities for new building at Town Garage.
- e) \$ 3,528 - Additional clerk/typist help at the Highway Department offices to raise complement to two full time girls.
- f) \$ 3,000 - Extension of drainage on Goodman's Hill Road.
- g) \$(10,463)- Reduced operating expense for one-half year operation of new sanitary landfill operation.
- h) \$14,010 - Other - Step increases, January 1 to April 1, 1970, salary increases voted last year and miscellaneous increases in general expenses.
- i) \$(28,857)- Reduced snow and ice removal recommendation.

TOTAL \$75,842

The major portion of this unusually large budget increase, as noted above, results from the rebuilding of Pratt's Mill Road and resurfacing of other secondary roads. The Highway Commission is undertaking a long range road rebuilding program with this as the initial step.

It is the opinion of the Finance Committee that any further delay in the start of a long range road repair program can result only in greatly increased costs and additional driving hazards within a short time.

The Finance Committee also agrees with the Highway Commission in its belief that the program can be handled most economically by the department itself.

The Finance Committee is most concerned, however, that the Highway Department has not indicated an ability to plan and schedule its current work on a systematic basis. With a much expanded program, including more men and more projects, the planning involved will be even more complex. The present situation in this regard must be rectified at once if the program proposed in this budget is to be accomplished.

Mr. Meyer Davis further reported to the meeting for the Finance Committee as follows:

The change proposed in account number 420-21 has become necessary because we were informed by the Highway Commission that engineering work will not be ready in time to allow the entire Pratt's Mill Road project from Peakham Road to Dutton Road to be finished this year. About half the job, from Peakham Road to Willow Road, can be done in 1970. The Finance Committee is disappointed to see a budget cut in this area. After studying the ten year program of the Highway Department, it was the unanimous opinion of the Finance Committee that there should be no delay in recommending this proposal.

If the Town approves this item and the intent involved, we strongly recommend that at least two years' plans be prepared in advance so that an alternative is available if the current priority job is snagged.

Item 420-22 is being increased to allow for additional outside contractor requirements on Pratt's Mill Road. Drainage problems are greater than anticipated.

Item 430-11 has been increased to allow for hire of an extra man in the tree department to be trained in high tree scaling and cutting activity.

Item 440-31, brush and stump disposal, will require a small amount of outside equipment hire.

Item 460-21 is for the purchase of sand and salt. The original budget request has already been exceeded due to the weather in January and February this year.

The cost figures for the sanitary landfill operation and the resurfacing projects are both based upon the use of a Town owned bulldozer listed for approval in Article 33. The dozer is a prime requirement in operating the sanitary landfill by the Town. Savings on this project alone, using Highway personnel and the dozer, would be in the area of \$15,000 - 20,000 per year. In the case of resurfacing, the dozer is necessary so that a sizeable portion of the work can be done with available Highway Department personnel.

We recommend passage of this budget with the proposed changes.

Highway Commission Report: (Mr. Daniel Carter) The Highway Commission is very pleased to agree 100% with the comments made by the Finance Committee. It has done an excellent job this year in appreciating with us the problems that we have had and in agreeing with the suggestions we have made.

The amount in the 410 account is for heat in the garage addition and to provide some electrical fixtures and utilities therein, in addition to salary increases.

The increase in the 420 account is for the first major road rehabilitation increment in our ten year plan, 2,700 feet of Pratt's Mill Road. This program is urgent to correct the steady deterioration in Sudbury's roads and to avoid increased costs directly associated with delay. It also recognizes that the Department can perform its road reconstruction work at one-third the cost of having it performed by outside contractors, even though we are adding three new people to the Highway Department.

The differences in the 430 account are due primarily to changes in the accounting system. We expect to operate the Town sanitary landfill at a reduced cost to the Town after the present contract expires on June 30th.

We have been able to hold the line and actually reduce expenditures in several of the accounts.

The Department of Public Works has advised the Highway Department that in accordance with Public Law 768, sections 4 and 5, Sudbury will be entitled to \$22,503.44 for highway projects approved by the DPW for construction of roads under Chapter 90, section 34, and for the erection and maintenance of traffic safety devices.

The Commissioners would like to express appreciation to the many town departments, committees and citizens who have worked with us throughout this year.

Mr. Edgerton Antonia moved to amend by substituting under section 420-21 the figure \$28,000.00 for the present \$52,205.00, and under section 420-22 the figure \$2,500.00 for the figure \$9,750.00.

After discussion, Mr. Antonia's amendment was defeated.

VOTED: THAT THE SUM OF \$447,170.00 BE RAISED AND APPROPRIATED FOR THE VARIOUS ITEMS UNDER ACCOUNT 400 HIGHWAY COMMISSION, AND TO MEET THE APPROPRIATION THE SUM OF \$395,220.00 BE RAISED BY TAXATION AND THE SUM OF \$51,950.00 BE APPROPRIATED AND TRANSFERRED FROM SURPLUS REVENUE FOR THE COUNTY AND STATE SHARE OF THE COST OF THE HIGHWAY COMMISSION, REIMBURSEMENT FROM THE STATE AND THE COUNTY TO BE RESTORED UPON THEIR RECEIPT TO SURPLUS REVENUE, AND THAT ITEM 420-21, GENERAL EXPENSE, BE REDUCED TO \$52,205.00, AND THAT ITEM 420-22, HIGHWAY EQUIPMENT AND CONTRACTORS, BE RAISED TO \$9,750.00, AND THAT ITEM 430-11, TREE SALARIES, BE INCREASED TO \$28,362.00, AND THAT 440-31, BRUSH AND STUMP DISPOSAL, BE INCREASED TO \$800.00, AND THAT ITEM 460-21, GENERAL SNOW REMOVAL EXPENSE, BE INCREASED TO \$23,000.00.

Article 6: 500 - GENERAL GOVERNMENT

	<u>CHARGES</u> 1968	<u>CHARGES</u> 1969	<u>REQUESTED</u> 1970	<u>RECOMMENDED</u> 1970
<u>501 Selectmen</u>				
501-11 Salary				
Executive Sect'y.	11,500.00	12,899.77	14,000.00	14,500.00
501-12 Salaries - )				
Overtime and )			1,000.00	1,060.00
Extra Hire )	19,776.26	26,125.30		
501-13 Salaries-Clerical)			28,500.00	30,200.00
501-14 Salaries -				
Selectmen	1,600.00	1,600.00	1,600.00	1,600.00
501-15 Salaries -				
Custodial	8,600.40	13,801.01	13,303.00	14,103.00
501-21 General Adminis-				
tration Expense	10,776.04	13,101.78	4,505.00	4,505.00
501-31 Town Hall				
Maint. & Repair	10,092.39	14,823.85	8,700.00	8,700.00
501-32 Centre School				
Maint. & Repair	3,634.42	4,790.66	5,700.00	5,700.00
501-33 Loring Parsonage				
Maint. & Repair	1,006.79	2,036.41	3,750.00	3,750.00
501-34 Hosmer House				
Maint. & Repair	-0-	194.00	250.00	250.00
501-35 Office Machines				
Maint. & Repair	750.00	919.06	875.00	875.00
501-41 Travel Expense	689.80	759.69	1,200.00	1,200.00
501-51 Equip. Purchase	2,630.00	3,181.85	2,245.00	1,895.00
501-61 Data Processing	1,000.00	2,383.34	2,700.00	2,700.00
501-71 Out-of-State				
Travel	-0-	161.19	300.00	300.00
501-81 Surveys & Studies	493.74	601.20	1,000.00	1,000.00
501-91 Town Meetings	6,394.64	4,813.65	4,830.00	4,830.00
	(inc. Elections)			
<u>502 Engineering</u>				
502-11 Salaries-Regular)			29,450.00	32,400.00
502-12 Salaries - )				
Overtime and )	20,332.82	27,348.47		
Extra Hire )			3,000.00	3,000.00
502-21 General Expense	999.25	1,239.53	1,800.00	6,800.00
502-31 Maint. Expense	-0-	-0-	500.00	500.00
502-41 Travel Expense	150.00	162.77	500.00	500.00
502-51 Equip. Purchase	-0-	1,563.70	850.00	850.00
<u>503 Law</u>				
503-11 Retainer	7,125.00	7,500.00	7,500.00	7,500.00
503-21 General Expense	5,397.44	6,784.85	6,850.00	6,850.00



	<u>CHARGES</u> <u>1968</u>	<u>CHARGES</u> <u>1969</u>	<u>REQUESTED</u> <u>1970</u>	<u>RECOMMENDED</u> <u>1970</u>
<u>504 Assessors</u>				
504-13 Salaries-Clerical	8,667.96	9,719.89	11,500.00	11,500.00
504-14 Salaries- Assessors	2,500.00	2,500.00	6,500.00	2,500.00
504-21 General Expense	1,275.89	1,117.16	3,600.00	2,100.00
504-41 Travel Expense	750.00	300.00	750.00	600.00
<u>505 Tax Collector</u>				
505-11 Salary Tax Collector	5,800.00	6,300.00	8,000.00	7,600.00
505-13 Salary Clerical	5,219.22	5,891.24	7,500.00	8,000.00
505-21 General Expense	2,231.82	1,356.75	5,157.00	5,157.00
505-41 Travel Expense	400.00	394.35	400.00	400.00
<u>506 Town Clerk &amp; Registrars</u>				
506-11 Salary-Town Clerk	3,500.00	3,500.00	5,295.00	4,250.00
506-13 Salaries-Clerical	6,184.94	8,982.32	11,270.00	11,270.00
506-14 Registrars	400.00	400.00	400.00	400.00
506-21 General Expense	4,971.20	9,795.69	6,900.00	6,900.00
506-41 Travel Expense	105.82	250.00	250.00	250.00
506-61 Elections Inc. under Town Meetings		1,350.00	3,183.00	3,183.00
<u>507 Treasurer</u>				
507-11 Salary-Treasurer	4,450.00	4,725.00	7,500.00	5,400.00
507-13 Salaries-Clerical	1,383.01	1,991.06	2,600.00	2,600.00
507-21 General Expense	357.49	394.00	925.00	925.00
507-41 Travel Expense	183.00	234.80	250.00	250.00
507-61 Tax Title Expense	103.05	230.78	125.00	125.00
507-71 Bond & Note Issue Expense	84.00	64.00	100.00	100.00
<u>508 Finance Committee</u>				
508-13 Salaries-Clerical	867.07	905.33	1,200.00	1,200.00
508-21 General Expense )	434.94	429.17	425.00	425.00
508-41 Travel Expense )			275.00	275.00
<u>509 Moderator</u>				
509-11 Salary	70.00	100.00	100.00	100.00
<u>510 Permanent Building Committee</u>				
510-13 Salaries-Clerical	147.08	115.99	200.00	200.00
510-21 General Expense	35.00	56.98	200.00	200.00
<u>511 Personnel Board</u>				
511-13 Salaries-Clerical	402.99	657.66	800.00	800.00
511-21 General Expense	384.20	353.18	750.00	750.00
<u>512 Planning Board</u>				
512-13 Salaries-Clerical	1,366.69	1,238.78	1,700.00	1,700.00
512-21 General Expense	197.95	453.35	1,000.00	1,000.00
<u>513 Ancient Records Committee</u>				
513-21 General Expense	55.30	96.45	100.00	100.00
<u>514 Historic Districts Commission</u>				
514-13 Salaries-Clerical	-0-	-0-	200.00	200.00
514-21 General Expense	31.12	54.11	150.00	150.00
<u>515 Industrial Development Commission</u>				
	396.93	521.44	2,000.00	1,000.00
<u>518 School Needs Committee</u>				
	15.75	113.65	100.00	-0-
<u>519 Talent Search Committee</u>				
	16.41	-0-	50.00	50.00
<u>520 Town Administration Com.</u>				
	-0-	-0-	100.00	100.00
<u>521 Hosmer House Contract</u>				
	2,000.00	2,000.00	2,000.00	2,000.00
	167,937.82	213,386.20	238,463.00	239,328.00

Finance Committee Report: The amount recommended \$239,328 reflects an increase of \$25,942 or 12.1% over last year's charges. The major elements in this increase are:

- a) \$ 9,235 - Salary increases including those proposed under Article 3.
- b) \$ 5,000 - Sub-contract services to survey major portions of the Town's roads. This effort is necessary to prepare an Official Town Map as proposed in Article 36 and to support the proposed Highway Department building and planning effort.
- c) \$11,707 - Other - Step increases, effect of raises granted last year, etc.

TOTAL \$25,942

The Finance Committee believes this budget to be reasonable and proper, and requests the Town Meeting support its motion.

Mr. Sydney Self further reported to the meeting for the Finance Committee as follows:

The reasons that we had to amend our printed motion on election expense is because of the apparent likelihood of a second election on our School Committee. The remainder of the expense increases over last year is primarily due to salary increases and the survey to give us our Town Map. Other than these items, there are no changes of any substance in the budget.

VOTED: THAT THE SUM OF \$241,181.00 BE RAISED AND APPROPRIATED FOR THE VARIOUS ITEMS AS LISTED UNDER ACCOUNT 500 GENERAL GOVERNMENT, AND THAT ITEM 506-13, TOWN CLERK AND REGISTRARS, SALARIES, CLERICAL, BE INCREASED TO \$11,948.00, AND THAT ITEM 506-61, ELECTIONS, BE INCREASED TO \$4,183.00, AND THAT ITEM 507-21, TREASURER, GENERAL EXPENSE, BE INCREASED TO \$1,100.00, AND THAT THE SUM OF \$2,992.06 BE CARRIED FORWARD UNDER SECTION 503 FOR LEGAL EXPENSES ASSOCIATED WITH THE UTILITIES CASE.

Article 6: 600 - LIBRARIES

	CHARGES 1968	CHARGES 1969	REQUESTED 1970	RECOMMENDED 1970
600-11 Salaries	32,677.71	36,904.74	42,509.00	45,050.00
600-21 General Expense )	4,196.00	4,197.23	1,300.00	1,300.00
600-31 Maint. Expense )			2,725.00	2,725.00
600-41 Travel Expense	95.30	99.10	100.00	100.00
600-51 Equip. Purchase	-0-	-0-	-0-	-0-
600-52 Books	10,491.54	11,943.75	13,000.00	13,000.00
TOTAL	47,460.55	53,144.82	59,634.00	62,175.00
<u>LESS RECEIPTS:</u>				
State Aid	- 1,861.75	- 2,305.34	- 1,863.50	- 1,861.75
Trust Fund	- 1,449.50	- 1,500.00	- 1,500.00	- 1,500.00
	44,149.30	49,339.48	56,270.50	58,813.25

Finance Committee Report: Increases in the library budget requests over last year's charges (\$9,030) are due to the increase in salary for the head librarian, the hiring of a part time librarian's assistant and the increase in the library custodian's hours to 40 hours per week. This budget appears reasonable and we suggest you support the motion.

VOTED: THAT THE SUM OF \$62,175.00 BE RAISED AND APPROPRIATED FOR THE VARIOUS ITEMS AS LISTED UNDER ACCOUNT 600 LIBRARY, AND TO MEET THE APPROPRIATION THE SUM OF \$56,586.12 BE RAISED BY TAXATION AND THAT THE MIDDLESEX COUNTY DOG LICENSE REFUND IN THE AMOUNT OF \$2,227.13, STATE AID FOR LIBRARY IN THE AMOUNT OF \$1,861.75 AND TRUST FUND INCOME IN THE AMOUNT OF \$1,500.00 ALL BE TRANSFERRED AND APPLIED TO ITEM 600-52 FOR THE PURCHASE OF BOOKS.

Article 6: 700 - PARKS AND RECREATION

	<u>CHARGES</u> <u>1968</u>	<u>CHARGES</u> <u>1969</u>	<u>REQUESTED</u> <u>1970</u>	<u>RECOMMENDED</u> <u>1970</u>
700-11 Salaries	19,846.32	21,097.71	25,110.00	26,600.00
700-21 General Expense )	17,498.31	17,878.54	7,642.00	7,642.00
) (Inc. Recreation				
700-31 Maint. Expense )			650.00	650.00
) Program)				
700-41 Travel Expense	-0-	-0-	500.00	500.00
700-51 Equip. Purchase	361.05	883.49	3,850.00	3,850.00
700-61 Recreation				
Program including				
4th of July	<u>1,482.25</u>	<u>1,442.39</u>	<u>13,700.00</u>	<u>13,700.00</u>
	39,187.93	41,302.13	51,452.00	52,942.00

Finance Committee Report: This budget reflects an increase of \$6,542 over last year's appropriation. This increase is due to salary increases and the need to purchase the following items of equipment: (a) small tractor for cleaning the ice rinks, (b) used pickup truck, and (c) baseball backstops.

It is the opinion of the Finance Committee that these increases are reasonable and necessary to maintain the current recreational program.

VOTED: THAT THE SUM OF \$52,942.00 BE RAISED AND APPROPRIATED FOR THE VARIOUS ITEMS AS LISTED UNDER ACCOUNT 700 PARKS AND RECREATION.

Article 6: 800 - HEALTH AND SANITATION

	<u>CHARGES</u> <u>1968</u>	<u>CHARGES</u> <u>1969</u>	<u>REQUESTED</u> <u>1970</u>	<u>RECOMMENDED</u> <u>1970</u>
800-11 Salaries-Director	2,702.50	2,915.00	10,500.00	10,500.00
800-13 Salaries-Clerical	2,157.55	2,921.75	3,500.00	3,500.00
800-14 Salaries-				
Animal Inspector	344.00	344.00	344.00	350.00
800-21 General Expense	1,001.20	774.33	1,800.00	1,500.00
800-31 Laboratory Expense	660.00	502.50	800.00	800.00
800-41 Travel Expense	-0-	-0-	500.00	500.00
800-51 Equip. Purchase	Inc. under Town Hall		405.00	405.00
800-61 SPHNA	9,087.00	8,380.00	6,954.00	6,954.00
800-71 Mosquito Control	<u>9,000.00</u>	<u>9,000.00</u>	<u>9,600.00</u>	<u>9,600.00</u>
	24,952.25	24,837.58	34,403.00	34,109.00

Finance Committee Report: The major increase in the 1970 request over the 1969 appropriation is the increase in the salary of the Public Health Agent. The Board was unable to obtain the services of a qualified agent at the figure of \$8,100.00 which was appropriated in 1969. They expect that the increase to \$10,500.00 will aid them in filling this position.

VOTED: THAT THE SUM OF \$34,109.00 BE RAISED AND APPROPRIATED FOR THE VARIOUS ITEMS AS LISTED UNDER ACCOUNT 800 HEALTH AND SANITATION.

Article 6: 900 - VETERANS' BENEFITS

	<u>CHARGES</u> <u>1968</u>	<u>CHARGES</u> <u>1969</u>	<u>REQUESTED</u> <u>1970</u>	<u>RECOMMENDED</u> <u>1970</u>
900-11 Veterans' Agent				
Salary	885.00	1,000.00	1,000.00	1,000.00
900-21 General Expense)	75.66	226.08	325.00	325.00
900-41 Travel Expense )				
900-61 Benefits	<u>17,413.84</u>	<u>16,831.81</u>	<u>17,750.00</u>	<u>17,750.00</u>
	18,374.50	18,057.89	19,075.00	19,075.00

Finance Committee Report: The increase in Veterans' Benefits is due to a larger number of World War II and Korean War veterans and their families reaching an age where they require greater medical services, as well as a more acute awareness of the benefits offered under the provisions of this state law.

VOTED: THAT THE SUM OF \$19,075.00 BE RAISED AND APPROPRIATED FOR THE VARIOUS ITEMS AS LISTED UNDER ACCOUNT 900 VETERANS' BENEFITS.

Article 6: 950 - UNCLASSIFIED

	<u>CHARGES</u> <u>1968</u>	<u>CHARGES</u> <u>1969</u>	<u>REQUESTED</u> <u>1970</u>	<u>RECOMMENDED</u> <u>1970</u>
950-1 Blue Cross/ Blue Shield	26,829.80	29,935.16	33,600.00	33,600.00
950-2 Surety Bond & Fidelity Expense	802.00	818.00	880.00	880.00
950-3 Insurance	29,248.46	34,583.40	35,710.00	35,710.00
950-4 Printing Town Reports	3,848.00	5,209.30	5,000.00	5,000.00
950-5 Memorial Day Expense	608.40	731.79	800.00	800.00
950-6 Veterans' Graves Officer Expense	-0-	105.15	150.00	150.00
950-7 Fire Pension	1,500.00	1,500.00	1,500.00	1,500.00
950-8 Reserve Fund	<u>50,000.00</u>	<u>58,356.64</u>	<u>60,000.00</u>	<u>60,000.00</u>
	112,836.66	131,239.44	137,640.00	137,640.00
Hydrant Rental Supplement	<u>10,000.00</u>	<u>10,000.00</u>	<u>-0-</u>	<u>-0-</u>
	122,836.66	141,239.44	137,640.00	137,640.00

Finance Committee Report:

During 1969, the Finance Committee approved the following requests for transfer from the Reserve Fund:

<u>100 - SCHOOLS</u>		\$ <u>26,000.00</u>
Jr. High Building Plans	\$ 26,000.00	
<u>300 - PROTECTION OF PERSONS &amp; PROPERTY</u>		<u>6,770.12</u>
Fire Department - Expenses	344.73	
Police Department - Paid Details	2,628.49	
- Expenses	2,831.16	
- Travel Expense	200.00	
Building Inspector - Salary	20.43	
Plumbing Inspector - Salary	745.31	
<u>400 - HIGHWAY COMMISSION</u>		<u>6,051.99</u>
Salaries - Clerical	200.00	
Expenses	61.98	
Town Bridges	585.00	
Brush & Stump Disposal	47.69	
Burial Expense	332.57	
Snow & Ice Removal	3,256.75	
4-Wheel Drive Truck	1,568.00	
<u>500 - GENERAL GOVERNMENT</u>		<u>8,063.13</u>
Selectmen - Salaries - Custodial	68.01	
General Administration Expense	1,543.93	
Town Hall Exp. & Repair	3,500.00	
Office Equip. Maint.	100.00	
Office Equipment Purch.	261.10	
Travel Expense	250.00	
Out-of-State Travel	61.19	
Town Meeting Expense	1,565.25	
Engineering Department - Expense	50.00	
Treasurer - Travel Expense	50.00	
Tax Title Expense	150.00	
Personnel Board - Salaries, Clerical	250.00	
Planning Board - General Expense	200.00	
School Needs Committee - Expense	13.65	
<u>900 - VETERANS' BENEFITS</u>		<u>4,580.00</u>
General Expense	80.00	
Benefits	4,500.00	
<u>950 - UNCLASSIFIED</u>		<u>6,891.40</u>
Blue Cross/Blue Shield Insurance	1,591.40	
Insurance	5,300.00	
<b>TOTAL AMOUNT TRANSFERRED</b>		<b>\$ <u>58,356.64</u></b>

The items showing the major increases over 1969 charges are: (1) Blue Cross & Blue Shield - \$3,665, and (2) Insurance - \$1,127.

The Town has no control over insurance rates, however, we do encourage the Selectmen to initiate a thorough review of the Town's total insurance program during 1970 and to obtain competitive bids on the coverage required.

The final payment of \$10,000 for a hydrant rental supplement was paid to the Water District in 1969.

Mr. John Velie further reported to the meeting for the Finance Committee as follows:

The increase from \$33,600.00 in item 950-1 to \$46,200.00 is the result of the vote at the Town Elections which increased the insurance. The increase under item 950-4, Printing Town Report, from \$5,000 to \$7,301.00 reflects the actual expense of printing the report.

VOTED: THAT THE SUM OF \$152,541.00 BE RAISED AND APPROPRIATED FOR THE VARIOUS ITEMS AS LISTED UNDER ACCOUNT 950 UNCLASSIFIED, AND THAT ITEM 950-1, BLUE CROSS/BLUE SHIELD, BE INCREASED TO \$46,200.00, AND THAT ITEM 950-4, PRINTING TOWN REPORT, BE INCREASED TO \$7,301.00.

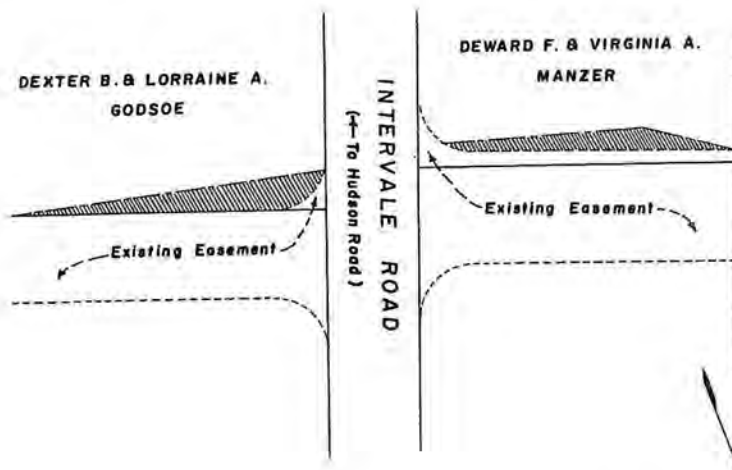
UNANIMOUSLY VOTED: THAT ALL SALARY AND WAGE RATES PROVIDED UNDER THIS ARTICLE BE EFFECTIVE AS OF APRIL 1, 1970, AND THAT ALL TRAVEL EXPENSES PROVIDED UNDER THIS ARTICLE BE PAID AT THE RATE OF 10¢ PER MILE FOR WHICH PROPER VOUCHERS SHALL BE SUBMITTED.

Article 7: To see if the Town will vote to accept any one or more of the gifts of land, interests in land or easements for conservation, drainage, highway, slope and/or walkway purposes listed below:

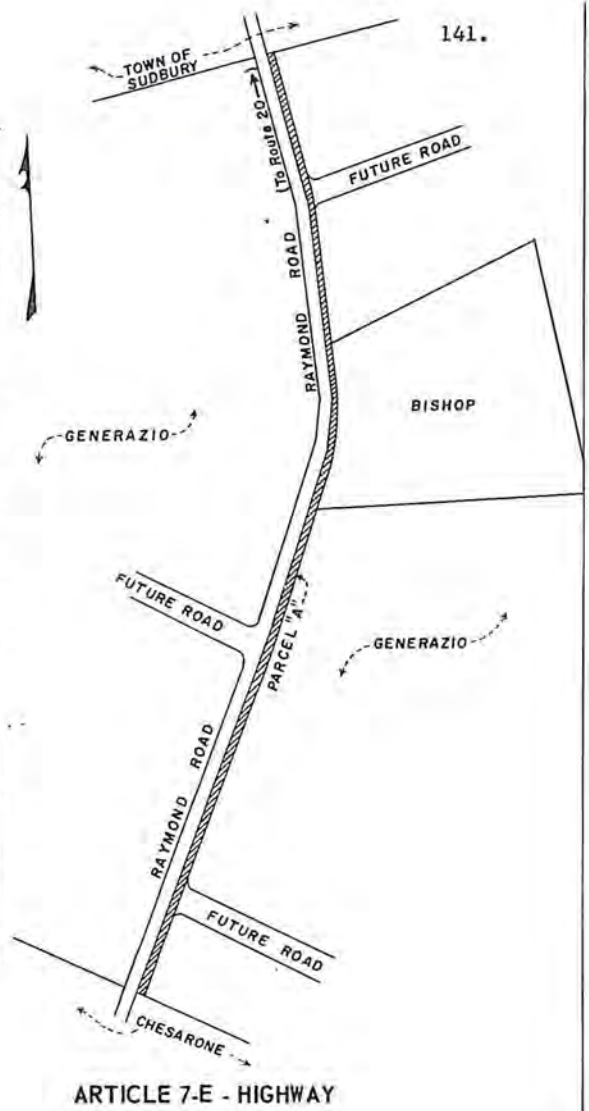
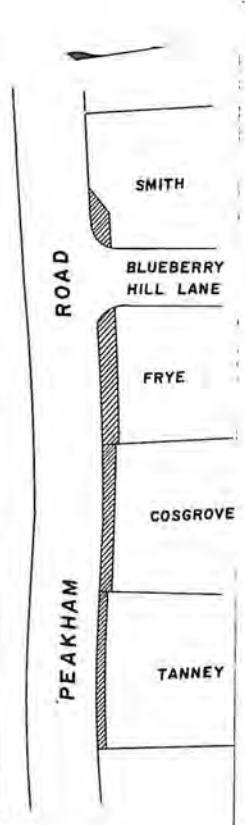
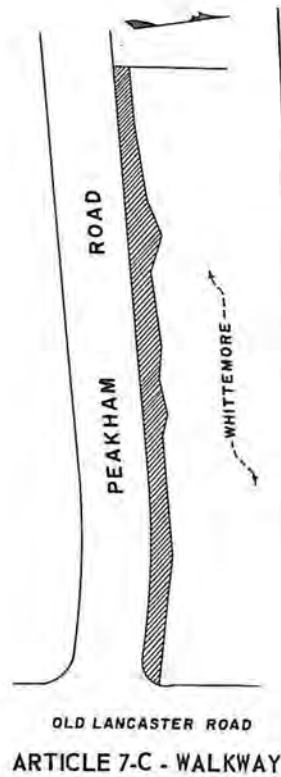
- A. Walkway easement over land located on Intervale Road, owned by Deward F. Manzer and Virginia A. Manzer.
- B. Walkway easement over land located on Intervale Road, owned by Dexter B. Godsoe and Lorraine A. Godsoe.
- C. Walkway easement over land owned by Whittemore, over land owned by Tanney, over land owned by Cosgrove, over land owned by Frye, and over land owned by Smith, located on the Northerly side of Peakham Road.
- D. Certain parcels of land situated on both sides of Dakin Road, shown on a plan entitled: "Plan & Profile for Widening & Realignment of Dakin Road, Sudbury, Mass.", dated: December 9, 1968, by Schofield Brothers, Inc., Registered Land Surveyors & Professional Engineers, a copy of which is on file in the Town Clerk's office.
- E. A certain parcel of land situated on the Southeasterly side of Raymond Road, containing approximately 0.77 acre, shown as Parcel "A" on a plan entitled: "Town of Sudbury Massachusetts Plan of Land to be Deeded to Town of Sudbury by Frank W. Generazio, Jr. et als for Highway Purposes", dated: January 20, 1970, by George D. White, Town Engineer, a copy of which is on file in the Town Clerk's office,

or act on anything relative thereto.

Submitted by the Highway Commission and Planning Board.



ARTICLE 7 - A & B - WALKWAY



**Highway Commission Report:** On items D and E: The acceptance of this article will allow the Highway Commission to make plans for future relocation of Dakin and Raymond Roads and eventual widening and realignment.

**Planning Board Report:** Every year through the normal business of the Planning Board, Highway Commission and Conservation Commission, various easements and pieces of land are given to the Town for the purposes mentioned in the article. As a final action, the Town Meeting must formally accept these gifts.

We recommend passage of this article.

UNANIMOUSLY VOTED: THAT THE TOWN ACCEPT THE GIFTS OF LAND AND INTERESTS IN THE LAND OR EASEMENTS DESCRIBED IN PARAGRAPHS A, B, C, D, AND E OF ARTICLE 7 IN THE WARRANT FOR THIS MEETING AND IN PART THE PLANS ON PAGE 40 OF THE WARRANT AFORESAID.

**Article 8:** To see if the Town will vote to authorize and empower the Board of Selectmen to acquire, by purchase or by eminent domain, the following easement for public walkway purposes, shown on a plan drawn by George D. White, Town Engineer, entitled: "Plan Showing Easement over Land of Merton Haskell", dated December 18, 1969, and located in the area of Butler Road, and bounded and described according to said plan as follows:

Beginning at the northwesterly corner of land owned by Merton & Mary Haskell and at land of Frank and Teresa Pirrello; thence S.  $52^{\circ} 19' 23''$  E., 677.56 feet by lands of Frank and Teresa Pirrello, Sebastiano and Natalina Florida, Josephine C. Bulgeri, James and Concetta Sorrenti, and by the southerly side of Butler Road to land of Merton and Mary T. Haskell, thence by said Haskell land S.  $37^{\circ} 40' 37''$  W., 15.00 feet to other land of said Haskell; thence N.  $52^{\circ} 19' 23''$  W., 674.67 feet to land of Thomas H. and Helen F. Williams; thence by land of said Williams N.  $26^{\circ} 46' 20''$  E., 15.28 feet to the point of beginning;

and to raise and appropriate, or appropriate from available funds therefore, and all expenses in connection therewith, the sum of \$500.00, or any other sum, or act on anything relative thereto.  
Submitted by the Planning Board.

Planning Board Report: In 1967 the Town Meeting voted to construct the back walkway along Butler Road to Fairbank School. All layout and design work has been completed and all easements acquired except for the parcel included in this article.

In order not to delay this project another year, this article is submitted to acquire the final segment. We urge passage of this article.

Mr. Richard Davison further reported for the Planning Board as follows: At the time the warrant was closed, the Planning Board had not reached agreement with the owners of the property covered in Articles 8 and 9. Since that time we have agreed with them, and they have given easements for walkway purposes. Therefore we move Indefinite Postponement of Article 8.

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT

Article 9: To see if the Town will vote to authorize and empower the Board of Selectmen to acquire, by purchase or by eminent domain, the following easements for public walkway purposes, shown on a plan drawn by George D. White, Town Engineer, entitled: "Plan Showing Easement Over Land of Merton Haskell", dated December 22, 1969, located on the North side of Hudson Road, and bounded and described according to said plan as follows:

PARCEL NO. 1

Beginning at the intersection of the westerly side line of Fairbanks Road with the northerly side line of Hudson Road; thence by a curved line bearing to the right having a radius of 982.06 feet, more or less; thence N.  $62^{\circ} 56'$  30" W., 141.02 feet; thence by a curved line bearing to the left having a radius of 775.13 feet, a distance of 129.87 feet; thence by a curved line bearing to the right having a radius of 1941.24 feet, a distance of 100.22 feet to land of Merton and Mary T. Haskell, said last four courses being by the northerly side of Hudson Road; thence S.  $77^{\circ} 10' 54''$  E., 50.28 feet; thence by a curved line bearing to the left having a radius of 1935.24 feet, a distance of 50.00 feet; thence by a curved line bearing to the right having a radius of 781.13 feet, a distance of 130.88 feet; thence N.  $21^{\circ} 30' 54''$  E., 8.00 feet; thence S.  $62^{\circ} 56' 30''$  E., 141.02 feet; thence by a curved line bearing to the left having a radius of 968.06 feet, a distance of 104.00 feet, more or less, to Fairbanks Road; thence by Fairbanks Road S.  $63^{\circ} 54' 56''$  W., 19.00 feet, more or less, to the point of beginning.

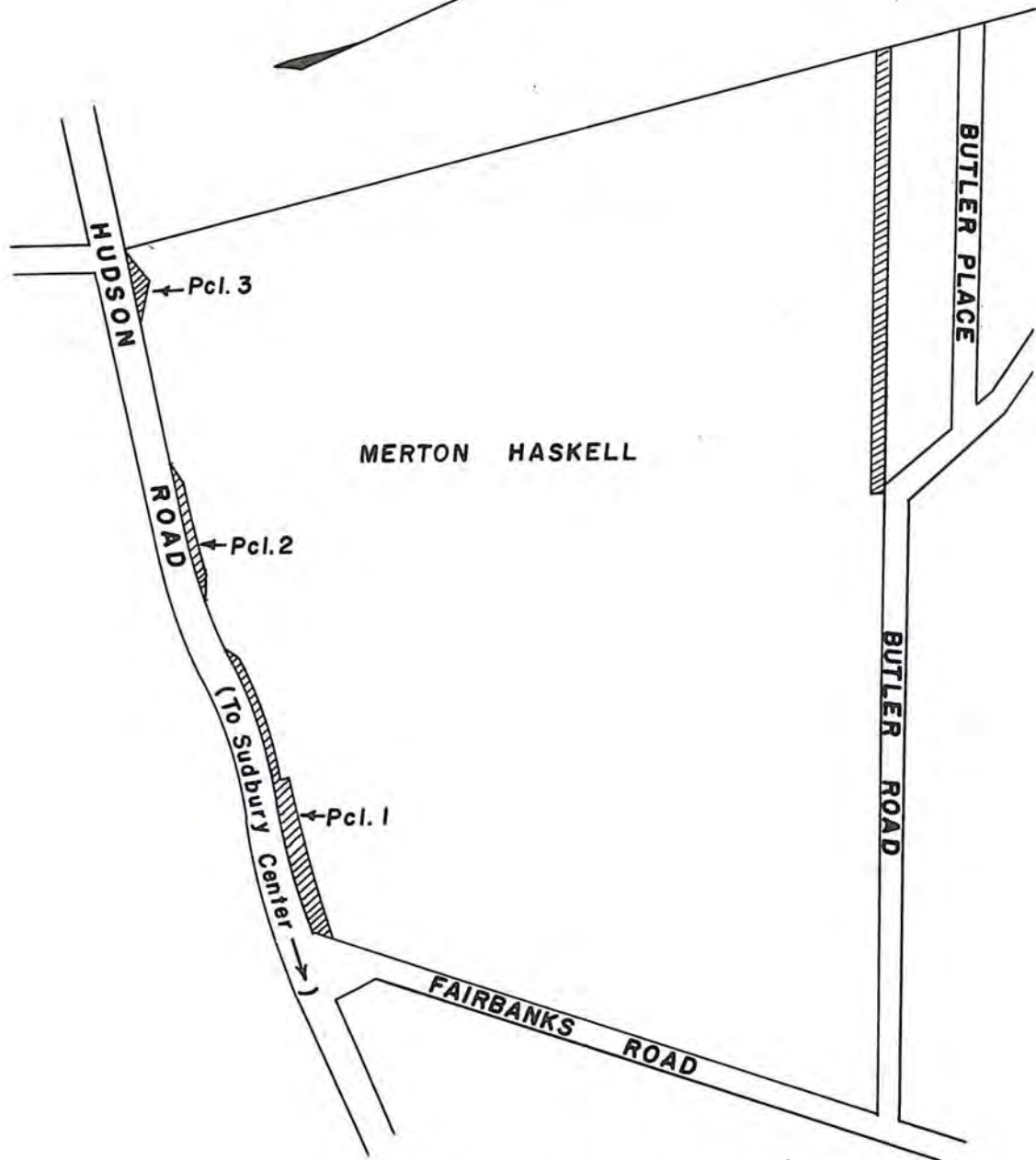
PARCEL NO. 2

Beginning on the northerly side of Hudson Road at a point 70.00 feet westerly of parcel number one; thence by a curved line bearing to the right having a radius of 1941.24 feet, a distance of 125.39 feet; thence N.  $63^{\circ} 49' 00''$  W., 72.67 feet to land of Merton and Mary T. Haskell, said last two courses being by the northerly side line of Hudson Road; thence S.  $72^{\circ} 54' 25''$  E., 50.64 feet; thence S.  $63^{\circ} 49' 00''$  E., 22.67 feet; thence by a curved line bearing to the left having a radius of 1933.24 feet, a distance of 75.00 feet; thence S.  $57^{\circ} 06' 48''$  E., 50.53 feet to the point of beginning, said last four courses being by land of Merton and Mary T. Haskell.

PARCEL NO. 3

Beginning at the southwesterly corner of land of Merton and Mary T. Haskell on the northerly side line of Hudson Road and at land of Ernest and Elizabeth Ryan; thence S.  $77^{\circ} 52' 41''$  E., 50.49 feet; thence S.  $61^{\circ} 56' 19''$  E., 50.49 feet to the Hudson Road, said last two courses being by land of Merton and Mary T. Haskell; thence by said Hudson Road N.  $69^{\circ} 54' 30''$  W., 100.00 feet to the point of beginning,

and to raise and appropriate, or appropriate from available funds, therefore, and all expenses in connection therewith, the sum of \$500.00, or any other sum, or act on anything relative thereto.  
Submitted by the Planning Board.



ARTICLES 8 and 9 -- WALKWAY EASEMENTS

Planning Board Report: In 1967 the Town Meeting voted to construct the walkway along Hudson Road to Fairbank School. All layout and design work has been completed and all easements acquired except for the parcel included in this article.

In order not to delay this project another year, this article is submitted to acquire the final segment.

We urge passage of this article.

Upon a motion made by Mr. Davison of the Planning Board, it was

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT



Article 10: To see if the Town will vote to accept the alteration and relocation of Pratt's Mill Road in accordance with the description and plan presented at a hearing held in the Curtis Junior High School and now on file in the Town Clerk's office, and to raise and appropriate, or appropriate from available funds therefore, and all expenses in connection therewith, the sum of \$8,000.00, or any other sum, or act on anything relative thereto.  
Submitted by the Highway Commission.

Highway Commission Report: (Mr. Daniel Carter) This article for the relocation and construction of Pratt's Mill Road is in conjunction with our long range ten year plan for the construction of roads. This road has considerable traffic and drainage problems which will be corrected by the work proposed.

In our long range plan, we have identified ten sections of roads to be rehabilitated between 1970 and 1980 at a cost averaging about \$65,000.00 per year. We think that doing the work at this rate and in this fashion will have the least financial impact on the Town and will permit us to get ahead of the horrible road conditions we have in Town.

Planning Board Report: (Mr. Richard Brooks) The Planning Board recommends approval of the relocation of a portion of Pratt's Mill Road. The plan, by George D. White, Town Engineer, dated January 5, 1970, as presented to the board for its consideration, shows a new layout of forty feet in width and a pavement width of twenty-four feet from Peakham Road to the property line now or formerly of Richard A. and Jean C. Jordan.

The Highway Commission has assured us that the cost of a walkway is included in the requested funds and that it will be laid out on the northerly side of Pratt's Mill Road. Due regard will be given to existing trees, fences, and so forth. The Planning Board welcomes the opportunity to approve of this project, the features of which reflect a progressive attitude on the part of the present Highway Commission membership.

Finance Committee Report: (Mr. Meyer Davis) The Finance Committee recommends approval of this article as part of the Pratt's Mill Road reconstruction. The additional \$8,000.00 over and above the money allotted in the Highway Budget is required for the purchase or taking of twenty-eight parcels of land needed to complete the relocation. This figure is based upon a January 26, 1970, professional appraisal.

Long Range Capital Expenditures Committee Report: The Long Range Capital Expenditures Committee feels that its report on articles in the warrant requiring capital expenditures should relate to plans that have been made in the past.

As this is the Committee's first year of operation, no overall plans were available from prior years. Therefore, the Committee has had no criteria for proper evaluation of the articles in this warrant.

However, this committee has submitted a six-year plan that appears in the Town Report, and it will relate any future capital expenditures to this plan as revised.

After discussion, it was

VOTED: THAT THE TOWN ACCEPT THE ALTERATION AND RELOCATION OF PRATT'S MILL ROAD AS ORDERED BY THE HIGHWAY COMMISSION IN ACCORDANCE WITH THE DESCRIPTIONS AND PLAN PRESENTED AT A HEARING HELD IN THE CURTIS JUNIOR HIGH SCHOOL ON 11 FEBRUARY 1970 AND NOW ON FILE IN THE TOWN CLERK'S OFFICE AND TO RAISE AND APPROPRIATE FOR LAND ACQUISITION IN CONNECTION THEREWITH THE SUM OF \$7,484.00 TO BE SPENT UNDER THE DIRECTION OF THE HIGHWAY COMMISSION.

The meeting adjourned at 11:17 P.M. in accordance with the vote previously taken.

PROCEEDINGS  
 ADJOURNED ANNUAL TOWN MEETING  
 March 10, 1970

The Moderator called the meeting to order at 8:07 P.M. at the Lincoln-Sudbury Regional High School Auditorium and declared that a quorum was present.

UNANIMOUSLY VOTED: TO TAKE UP OUT OF ORDER AND TOGETHER THE FOLLOWING ARTICLES ON THE CONSENT CALENDAR: 13, 14, 30, 41, AND 47.

UNANIMOUSLY VOTED: IN THE WORDS OF THE MOTIONS AS DISTRIBUTED.  
 (See individual articles for action voted)

At the request of the Sudbury School Committee, the Moderator recognized Mr. Doyle of the Board of Selectmen. Upon Mr. Doyle's motion, it was

UNANIMOUSLY VOTED: THAT ARTICLES 54 AND 55 IN THE WARRANT BE TAKEN UP FOR CONSIDERATION OUT OF THE ORDER IN WHICH THEY APPEAR THEREIN AS THE FIRST AND SECOND ITEMS OF BUSINESS AT THE SESSION OF MONDAY, MARCH 16, 1970, AT 8:00 P.M. UNLESS THEY HAVE BEEN REACHED BEFORE THEN.

Article 11: To see if the Town will vote to authorize and request the Board of Selectmen to introduce legislation to the General Court and/or the Congress of the United States for implementation of the so-called Route 20 By-pass by adding the proposed Route 290 Extension between Route 495 and Route 128 to the Interstate System, under State and Federal law, and to determine whether or not the Board of Selectmen shall be requested to present a draft of such legislation to the Town Meeting before submitting it to the appropriate legislative body, or act on anything relative thereto.  
 Submitted by Richard C. Venne, MBTA Designee.

Report of R. C. Venne: This article is necessitated by requirements of a by-law passed several years ago, requiring permission of the Town Meeting on any legislation in the name of the Town. The purpose of this permission is to expedite the construction of the Route 290 extension.

Planning Board Report: The Planning Board supports this article since it may lead to the construction of a Route 20 by-pass, which is sorely needed, especially with the large developments occurring in Marlboro and Hudson. The location and its timing are important for the planning of Sudbury's growth.

Finance Committee Report: The Finance Committee concurs with the intent of this article. It is apparent that the Route 290 extension through Sudbury is inevitable. Early definition of the route would allow a long range program to be carried out, without fear of future interference with plans. It is also apparent that the traffic problems on both Routes 20 and 27 are increasing at a more rapid rate than anticipated. An additional road seems essential.

After moving Indefinite Postponement, Mr. Venne further reported to the meeting as follows: This article was placed in the warrant because there has been a lack of information on this highway and a need to establish a link of communications between the Town and state and federal authorities. On March 5th, we met with the State Department of Public Works and are satisfied that the Department will keep the Town informed as to its plans.

We are attempting to control where Route I-290 will go through the Town of Sudbury. It should be emphasized that I-290 will go through Sudbury some day. The pressure of Routes 290 and 495 and the proposals being made at the Wayside Village in Marlboro and Wayside Village II in Hudson will bring an enormous amount of traffic onto Sudbury roads, especially through Hudson Road. In addition the industrial complex on Route 495 will be finished some time this year. About a half dozen more industrial plants are planned in the Hudson to Bolton area.

This will make Route 20 the only escape valve from 495. Already people from Worcester are using Route 20 as a short cut.

We want to get a consensus from the people so that we can negotiate with the Department of Public Works concerning the specific route. Commissioner Ribbs, on behalf of the Department, has agreed to negotiate with Sudbury officials in laying out a transportation corridor that would have the least impact on Sudbury and would take the fewest homes.

Therefore, instead of the article in the warrant, we would like to present a resolution. Our objective is to get support of the resolution so that the Transportation Committee with the Selectmen, Highway Commission, Planning Board, Conservation Commission, and the Town Engineer will be able to plan and then

report back to the Town Meeting where any future limited access highway would have the least impact on Sudbury.

VOTED: INDEFINITE POSTPONEMENT.

The following resolution presented by Mr. Venne was

UNANIMOUSLY VOTED:

WHEREAS THERE IS A PROVEN TRAFFIC PROBLEM ON ROUTE 20, TRAFFIC CONGESTION AT THE TOWN CENTER AND ON OTHER MAIN ROADS IN SUDBURY, AND

WHEREAS THE TOWN HAS ESTABLISHED AN INDUSTRIAL PARK AND ITS DEVELOPMENT WOULD BE ENCOURAGED BY A LIMITED ACCESS HIGHWAY THROUGH SUDBURY, AND

ROUTE 20 WOULD BETTER SERVE THE TOWN AS A LOCAL TRAFFIC ARTERY, AND

I-290 AT I-495 WILL BE AND IS PLANNED FOR CONSTRUCTION BETWEEN 1976 AND 1990, AND

THE FOUR TOWNS OF MARLBOROUGH, SUDBURY, WAYLAND AND WESTON MET WITH THE MASSACHUSETTS DEPARTMENT OF PUBLIC WORKS AND COMMISSIONER EDWARD J. RIBBS RECOMMENDED THAT THE TOWN IN COORDINATION WITH THE SURROUNDING TOWNS SUBMIT PLANS FOR A COMBINED TRANSPORTATION-TRANSIT CORRIDOR ROUTE. HEREBY BE IT

RESOLVED THAT IN ORDER TO SUPPLEMENT TOWN PLANNING AND TO COOPERATE WITH THE SURROUNDING TOWNS, THAT THE SUDBURY TRANSPORTATION COMMITTEE ALONG WITH THE PLANNING BOARD, SELECTMEN, HIGHWAY COMMISSION, CONSERVATION AND OTHER INTERESTED BOARDS IN COOPERATION WITH THE TOWN ENGINEER PRIOR TO SUBMITTING TO THE MASSACHUSETTS DEPARTMENT OF PUBLIC WORKS THE BEST ROUTE FOR THE LEAST IMPACT ON SUDBURY, CONDUCT HEARINGS ON THIS ROUTE AND MAKE A PRELIMINARY REPORT TO AND GET APPROVAL OF IT AT A TOWN MEETING.

Article 12: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$5000.00, or any other sum, to be expended under the direction of the Industrial Development Commission, for the purpose of planning the layout of access to the Industrial Park from Routes 20 and 290, or act on anything relative thereto.

Submitted by the Industrial Development Commission.

Industrial Development Commission Report: Access from Route 20 to the Industrial Park is in accordance with the position presented to the Town Meeting when the Industrial Park was established. Such access should take full advantage of interchange with proposed Route 290 in this area.

After moving Indefinite Postponement, Mr. Milton Bartlett further reported to the meeting for the Industrial Development Commission as follows: This article was placed in the warrant for two reasons. First, the preceding article raised the possibility that preliminary approval of a plan for I-290 might be obtained at this meeting. In that event the Industrial Development Commission wished to coordinate the access road to the Industrial Park area with I-290. This would have required some engineering money.

Secondly, a prospective customer had optioned the fifty acres of land east of the Raytheon building, and there was a potential need for a public road to be laid out.

The customer has requested the two other articles submitted by the Industrial Development Commission that will be before you later. If those articles are approved, a preliminary layout of this access road will proceed as a private entrance. It will possibly be made a public road later.

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT.

Article 13: To see if the Town will vote to continue the Moderate Income Housing Committee until the next Annual Town Meeting; such committee to consist of five (5) members to be appointed by the Selectmen, and to continue the study called for by vote of the 1969 Annual Town Meeting, or act on anything relative thereto.

Submitted by the Moderate Income Housing Committee.

Moderate Income Housing Committee Report: By vote of the 1969 Town Meeting, the Moderate Income Housing Committee was established and asked to study "the need for, and feasibility of, moderate income housing in Sudbury and make appropriate recommendations." The Committee has been meeting regularly and has identified a clear need for such housing. However, time has not permitted

the proper determination of appropriate responses to this need and the committee asks the Town to extend its mandate for one year in order to allow it to make solid recommendations to the Town.

**Planning Board Report:** The Planning Board urges continuing the Moderate Income Housing Committee. Work done by this committee will be increasingly important to the Town's long and short range planning because of State legislation enacted this year concerning low and middle income housing in suburban communities.

UNANIMOUSLY VOTED: (Consent Calendar) IN THE WORDS OF THE ARTICLE

**Article 14:** To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$2,220.00, or any other sum, to be expended under the direction of the Town Clerk, for the purpose of purchasing, or otherwise providing, one automatic voting machine for use in the 1970 State elections, or act on anything relative thereto.  
Submitted by the Town Clerk.

**Town Clerk Report:** Chapter 54, Section 25 of the General Laws requires one voting machine for each 400 registered voters or major part thereof. As of December 1969, there were about 5,200 registered voters in Town. The net increase prior to the State primary in September 1970 is expected to be well over 200 making 14 machines mandatory. The 13th machine was purchased after the 1969 Annual Town Meeting and the 14th was deferred for one year. It cannot be deferred longer.

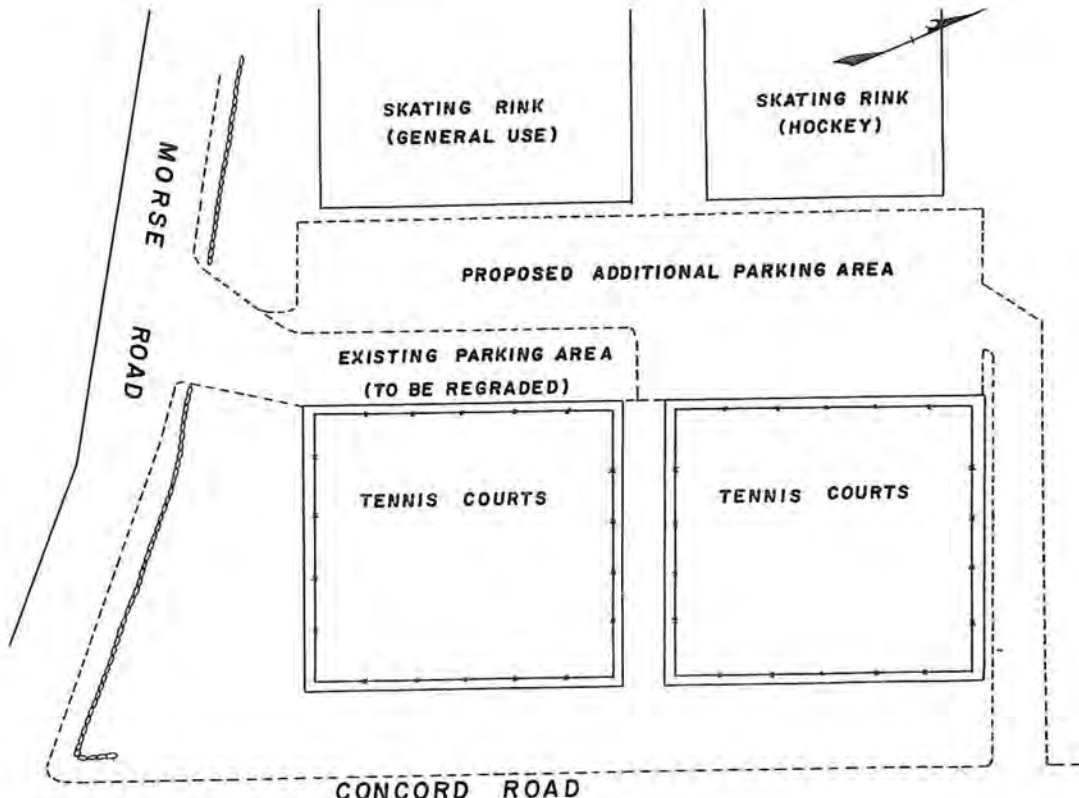
**Finance Committee Report:** The Finance Committee concurs with the report of the Town Clerk and recommends an additional voting machine be purchased.

UNANIMOUSLY VOTED: (Consent Calendar) THAT THE TOWN APPROPRIATE THE SUM OF \$2,220.00 FOR THE PURPOSE OF PURCHASING ONE AUTOMATIC VOTING MACHINE.

**Article 15:** To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$3,000.00, or any other sum, to be expended under the direction of the Park and Recreation Commission, for the purpose of constructing parking facilities at Featherland Park; to be located between the tennis courts and the skating rink, or act on anything relative thereto.

Submitted by the Park and Recreation Commission.

**Park and Recreation Commission Report:** The purpose of the article is to alleviate the restricted parking facilities now in existence at the tennis and skating areas at Featherland Park.



ARTICLE 15 - FEATHERLAND PARK

Mr. Edward Rawson further reported to the meeting for the Park and Recreation Commission as follows: The proposed parking area will provide for fifty-two cars as compared to twelve cars at our present area. With as many as 150 skaters on a Sunday afternoon, and as many as 400 spectators at some baseball and football games, this additional parking is badly needed. It will provide a separate entrance and exit to the parking area thus doing away with a traffic hazard. It will also move the exit road off the Booma property and on to Town property.

It will be an oiled surface, thereby doing away with the dust and sand that now blows over the tennis courts, and will provide a grassed area between the parking and the courts in which shrubs will be planted as a wind break.

Finance Committee Report: The Finance Committee concurs with this article. Additional parking facilities are needed at Featherland Park. Present parking is not only difficult but hazardous. The Finance Committee is satisfied that the new appraisal of the cost at \$3,350.00 is a reasonable one.

Highway Commission Report: The Highway Commission supports this article. The \$3,350.00 is for grading, drainage, gravel and oil. The work will be done by Highway Department labor.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE THE SUM OF \$3,350.00 TO BE EXPENDED UNDER THE DIRECTION OF THE PARK AND RECREATION COMMISSION FOR THE PURPOSE OF CONSTRUCTING PARKING FACILITIES AT FEATHERLAND PARK TO BE LOCATED BETWEEN THE TENNIS COURTS AND THE SKATING RINK.

Article 16: To see if the Town will vote to authorize and empower the Board of Selectmen to acquire, by purchase or by eminent domain, for recreational and educational purposes, a certain parcel of land with the buildings thereon, located on the westerly side of Concord Road, adjacent to Featherland Park and to the rear of number 509 Concord Road, containing 70,200 square feet, more or less, and bounded and described as follows:

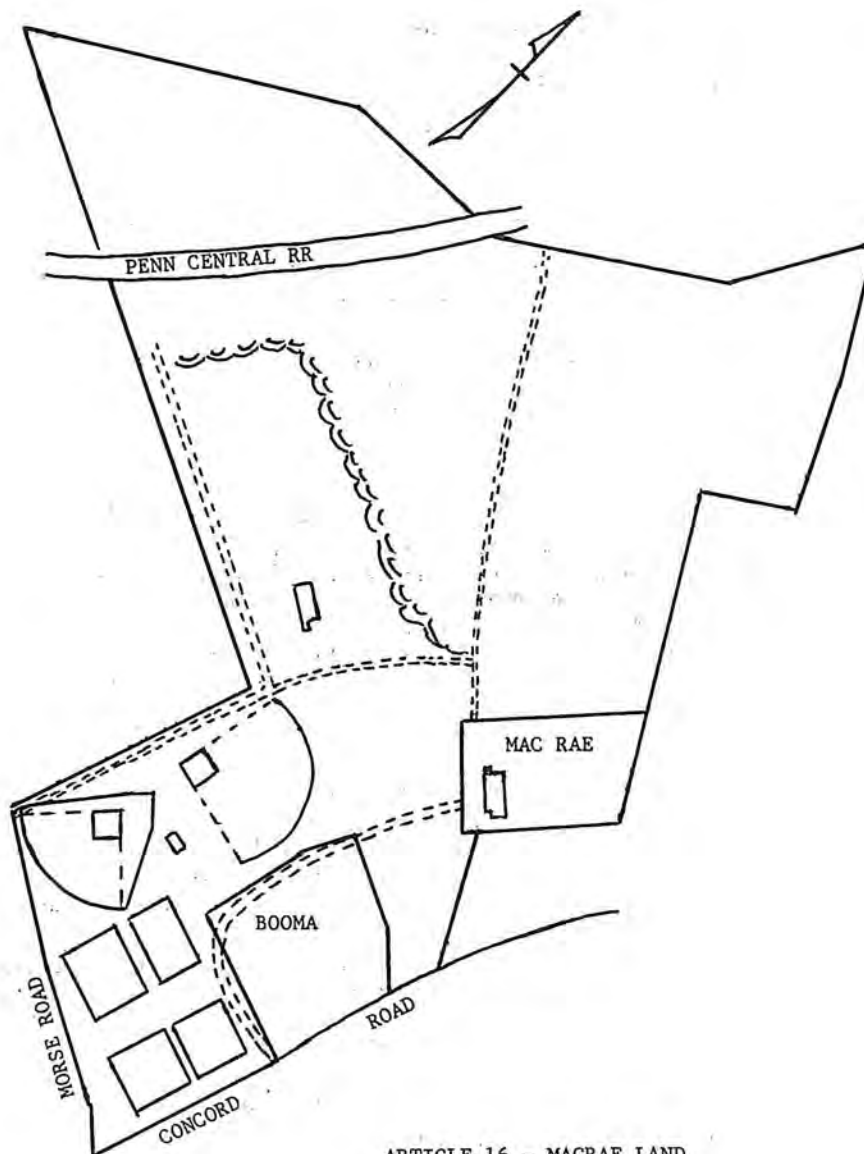
Easterly by land now or formerly of Temperance O. Guptill, two hundred twenty (220) feet; Southerly by land now or formerly of Clayton F. and June Allen, Hill Realty Trust and Town of Sudbury, three hundred three (303) feet; Westerly by land of Town of Sudbury, two hundred ten (210) feet; Northerly by land of Town of Sudbury, three hundred seventy (370) feet;

and to appropriate therefore, and all expenses in connection therewith, the sum of \$25,000.00, or any other sum, and to determine whether the same shall be raised by taxation, by transfer from available funds, by borrowing, or by any combination of the foregoing, or act on anything relative thereto. Submitted by the Board of Selectmen.

Board of Selectmen Report: This article provides for the purchase of the MacRae property which was formerly part of Featherland Farm and is adjacent to town-owned Featherland Park on two of its sides. This 1.6 acre parcel is located behind two residences fronting on Concord Road, and is accessible by rights-of-way through one of the residential lots and through Featherland Park. Dirt roads also connect with the west and north part of the Park. The property includes a large 36-by-65 foot cinderblock building with a 10-by-15 foot office attached. It was formerly the office and hatchery for Featherland Farm.

The location and character of this building and property makes it suitable for storage and maintenance of equipment and supplies for both the Park and Recreation Commission and the Sudbury School Department. It is the same property that is the center of several law suits by citizens and the Planning Board contesting a business variance granted by the Board of Appeals. Town usage is certainly better suited to this residential park neighborhood than business usage.

Mr. John Taft further reported to the meeting for the Board of Selectmen by indicating in detail the location of the land in question related to Featherland Park and its facilities. (See Plan on next page.)



ARTICLE 16 - MACRAE LAND

Mr. Taft then went on to describe the building as follows: The building is a fairly high one story cinder block building with either windows, or a large glass block window area on the west side. It has a slab foundation which is intact and apparently well drained. There is no evidence of any moisture getting into the building. The roof is insulated. The building is heated with gas fired space type heaters. It also has a very large electrical service, much larger than the Town or any other user would probably ever need. There is a small office on the front. The total area of the building is about 2,500 square feet. The back room is about 36 by 20 feet and the front room is about 36 by 45 feet. The replacement value of the building is about \$35,000.00

The Park and Recreation Commission has already indicated to us that it has need for more storage space for athletic equipment and the snow blower. The Sudbury Little League and the Pop Warner League could also use part of the building for equipment storage. Ultimately it will have value to the School Department for storage.

The piece of land in question was originally part of the Featherland Park area. The first time it was presented to the Town for purchase, the article did not receive the necessary two-thirds vote. Therefore, the Park and Recreation Commission negotiated a lower price with the former owner and to obtain it, this part of the property was cut out and subsequently sold to Mr. Donald MacRae.

Mr. MacRae has been using the property as a warehouse under a variance from the Board of Appeals. However, he has no longer any use for it since he is no longer in the furniture business and now has a contingent sale to

someone who would like to use the property for a warehouse and a retail dry goods business. He has received a variance from the Board of Appeals, but both the Planning Board and ten of the taxpayers in the immediate neighborhood have taken an appeal. We now have special counsel representing the Planning Board and Town Counsel representing the Board of Appeals. We figure that the suit against ourselves will cost close to \$5,000.00. However the lawsuit comes out, we will not have gotten anything of value to the Town.

In a sense, by the way we purchased Featherland Park, we have made this piece of property an island. Essentially it is a residential piece of land, but the building on it could not be made into a residential building. It is a good purchase for the Town to make for storage purposes and is a natural adjunct to the Featherland Park property.

Finance Committee Report: (Mr. Phillips Hunt) The Finance Committee does not support this article for the purchase of the land and buildings adjacent to Featherland Park. The real issue here is not whether this property is worth the price we are being asked to pay for it. It is whether or not the Town needs an additional building at this time.

The Finance Committee has met with the Selectmen, the School Committee, and the Park and Recreation Commission and has discussed the use of this building with each of these committees. It was hoped that the School Department could use this building for the storage of their supplies now being stored in the South School. However, upon further examination, it was found that the School Department now uses some 4,500 square feet at the South School. The area available to the School Committee in the MacRae building would be about 3,600 square feet. An alternative to the South School storage was to use part of the MacRae building and part of the Center School. The School Committee was reluctant to move from their single self-contained building and have storage in two separate buildings.

Undoubtedly the Park and Recreation Commission can find some use for this building. However, we do not feel that it is being used efficiently nor do we feel that the Town actually needs to buy another building at this point.

The purchase of a building of this nature will also mean an increase in maintenance costs, renovation costs, and the access road would certainly have to be repaired.

The main reason for considering the purchase of this property is to settle a legal entanglement. The Finance Committee is reluctant to settle an issue by buying a piece of land. This could open many more situations of this type in the future, and we do not feel that this is the best way to find a solution to this problem.

The Finance Committee urges you to vote against this article.

Park and Recreation Commission Report: (Mr. Francis Feeley) Obviously because of our special needs and our need for future storage, we back this 100%. We know the cost of construction of a new building runs at least \$6.50 per square foot. We could not possibly hope to duplicate it. We consider this something that we need very badly and will need in the future. We hope you consider it favorably.

Planning Board Report: (Mr. Richard Davison) It may very well be that we do not have a total pressing need and use for this building at this time. The Finance Committee is not anticipating that two or three or five years from now we are going to need this and probably more.

The Planning Board's position is that we would be very short sighted not to think of what the consequences are if we ultimately were to lose our case for the appeal of the Board of Appeal's decision. This is a residential area. There is no question in our minds that it should not be a business area. We have many business areas in Town, some of which will be expanded with time. This should definitely not be one of them.

We urge support of this article.

After considerable discussion, it was

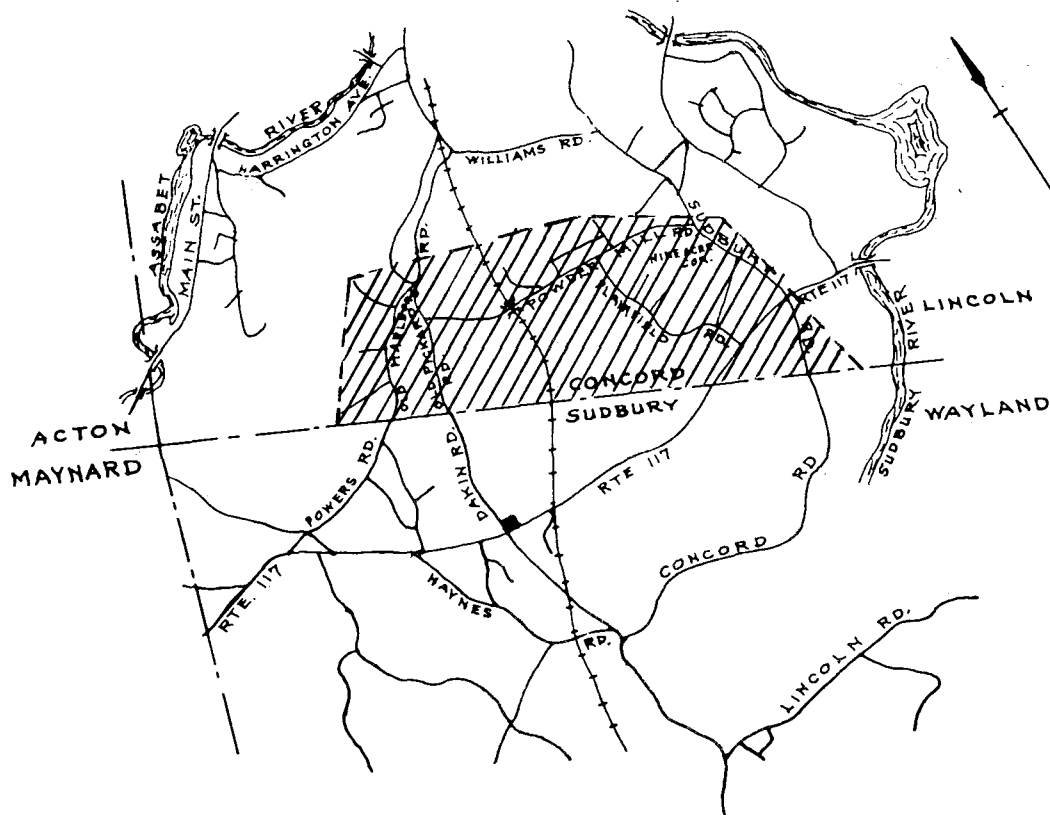
UNANIMOUSLY VOTED: THAT THE TOWN AUTHORIZE AND EMPOWER THE BOARD OF SELECTMEN TO ACQUIRE BY PURCHASE OR BY EMINENT DOMAIN FOR RECREATION AND CONSERVATION PURPOSES A CERTAIN PARCEL OF LAND WITH THE BUILDINGS THEREON LOCATED ON THE WESTERLY SIDE OF CONCORD ROAD ADJACENT TO FEATHERLAND PARK AND TO THE REAR OF NUMBER 509 CONCORD ROAD CONTAINING 70,200 SQUARE FEET MORE OR LESS AND BOUNDED AND DESCRIBED AS FOLLOWS:

EASTERLY BY LAND NOW OR FORMERLY OF TEMPERANCE O. GUPTILL, TWO HUNDRED TWENTY (220) FEET; SOUTHERLY BY LAND NOW OR FORMERLY OF CLAYTON F. AND JUNE ALLEN, HILL REALTY TRUST . AND TOWN OF SUDBURY, THREE HUNDRED THREE (303) FEET; WESTERLY BY LAND OF TOWN OF SUDBURY, TWO HUNDRED TEN (210) FEET; NORTHERLY BY LAND OF TOWN OF SUDBURY, THREE HUNDRED SEVENTY (370) FEET;

AND TO RAISE AND APPROPRIATE THEREFORE THE SUM OF \$17,500.00.

Article 17: To see if the Town will vote to authorize the Board of Selectmen, acting on behalf of the Town, to enter into an agreement with the Town of Concord, under the authority of General Laws, Chapter 40, Section 4A, pursuant to which the Town of Sudbury will furnish fire protection service to an area in the southwestern part of Concord, the terms of reimbursement for the cost of the service and other provisions of the agreement to be determined by the Board of Selectmen, provided that such agreement is terminable at the end of each fiscal year on at least sixty days' notice, or act on anything relative thereto.

Submitted by the Board of Selectmen.



#### ARTICLE 17 - FIRE PROTECTION CONCORD

Board of Selectmen Report: (Dr. Howard Emmons) The Board of Selectmen was approached some five months ago by the Board of Selectmen of Concord to explore the question of whether or not it would be feasible for Sudbury to supply fire protection for a certain portion of the southwestern part of Concord. (Shaded area on map above.) Because of the construction of houses in that area of Concord, it was important that it have additional fire services.

In return for the service, the figure discussed, but not finalized, is \$22,000.00. Concord has already voted at its town meeting \$10,000.00 for the first half year services.

Concord also passed an article for the purchase of fire station property, but no money was appropriated for preliminary plans for a station. It will be three or more years that Concord would need services from us.

At present all of the surrounding towns including Sudbury have a very fine regional agreement by which fire difficulties in any one of the towns immediately calls forth a response from the surrounding towns. The North



Sudbury Fire Station stands ready to respond to a fire in Concord on a second call basis if additional help is needed. This proposal merely makes our response a first rather than a second response. The regional agreement means that Concord stands ready to move into Sudbury for protection here on a second alarm should it be necessary.

The North Fire Station is servicing the part of Sudbury which is not yet heavily built up and our own services are more than adequate for our own present use. However, we cannot decrease those services to less than two men and less than the current equipment without seriously crippling the service in North Sudbury when we do need it. Providing service to Concord will not require any addition of men or equipment in the North Sudbury fire station.

At the present time, Sudbury has a very fine fire coverage by two men in the South Station, three men in the Center Station, and two men in the North Station. The number of men would not have to be changed even after this area grows considerably until there is significant possibility of second alarms.

One item already passed in the budget which bore on this article is \$10,000.00 for additional help. If we take on additional fire duty, it is important that we have three men at all times at the Center Station. The \$10,000.00 provided for this would be more than offset by what Concord would pay us.

We believe that this is a very fine arrangement. It is a good business arrangement. It is a good arrangement for Concord to provide them with the services they need. It is a very fine neighborly thing to be able to do with benefits to all. We recommend approval.

Finance Committee Report: The Finance Committee concurs with the Board of Selectmen and recommends in favor of this article. The Fire Chief has indicated that any loss of fire coverage to Sudbury residents would be minimal, particularly in view of the proposed added personnel at the Center Station. Sudbury benefits financially from this arrangement (approximately \$22,000 per year), but, even more important, it is a further step in encouraging mutual aid with other towns in the area, which benefits all.

UNANIMOUSLY VOTED: THAT THE TOWN AUTHORIZE THE BOARD OF SELECTMEN, ACTING ON BEHALF OF THE TOWN, TO ENTER INTO AN AGREEMENT WITH THE TOWN OF CONCORD UNDER THE AUTHORITY OF GENERAL LAWS, CHAPTER 40, SECTION 4A, PURSUANT TO WHICH THE TOWN OF SUDBURY WILL FURNISH FIRE PROTECTION SERVICE TO AN AREA IN THE SOUTHWESTERLY PART OF CONCORD, THE TERMS OF REIMBURSEMENT FOR THE COST OF THE SERVICE AND OTHER PROVISIONS OF THE AGREEMENT TO BE DETERMINED BY THE BOARD OF SELECTMEN PROVIDED THAT SUCH AGREEMENT IS TERMINABLE AT THE END OF EACH FISCAL YEAR ON AT LEAST SIXTY DAYS' NOTICE.

Upon a motion made by Dr. Emmons of the Board of Selectmen, it was

UNANIMOUSLY VOTED: THAT ARTICLE 18 BE TABLED UNTIL IMMEDIATELY AFTER ACTION ON ARTICLE 19.

Article 19: To see if the Town will vote to authorize and empower the Board of Selectmen to acquire, by purchase or by eminent domain, for Fire Station purposes, a certain parcel of land, located at the intersection of Hudson and Old Lancaster Roads, containing 2.171 acres, more or less, shown on a plan entitled: "Plan of Land in Sudbury, Mass., owned by Stephen Minot Weld Gray", dated 12/19/68, by MacCarthy Engineering Service, Inc., and to appropriate therefore, and all expenses in connection therewith, the sum of \$20,000.00, or any other sum, and to determine whether the same shall be raised by taxation, by transfer from available funds, by borrowing, or by any combination of the foregoing, or act on anything relative thereto.  
Submitted by the Board of Selectmen.

Dr. Emmons moved for the Board of Selectmen the following:

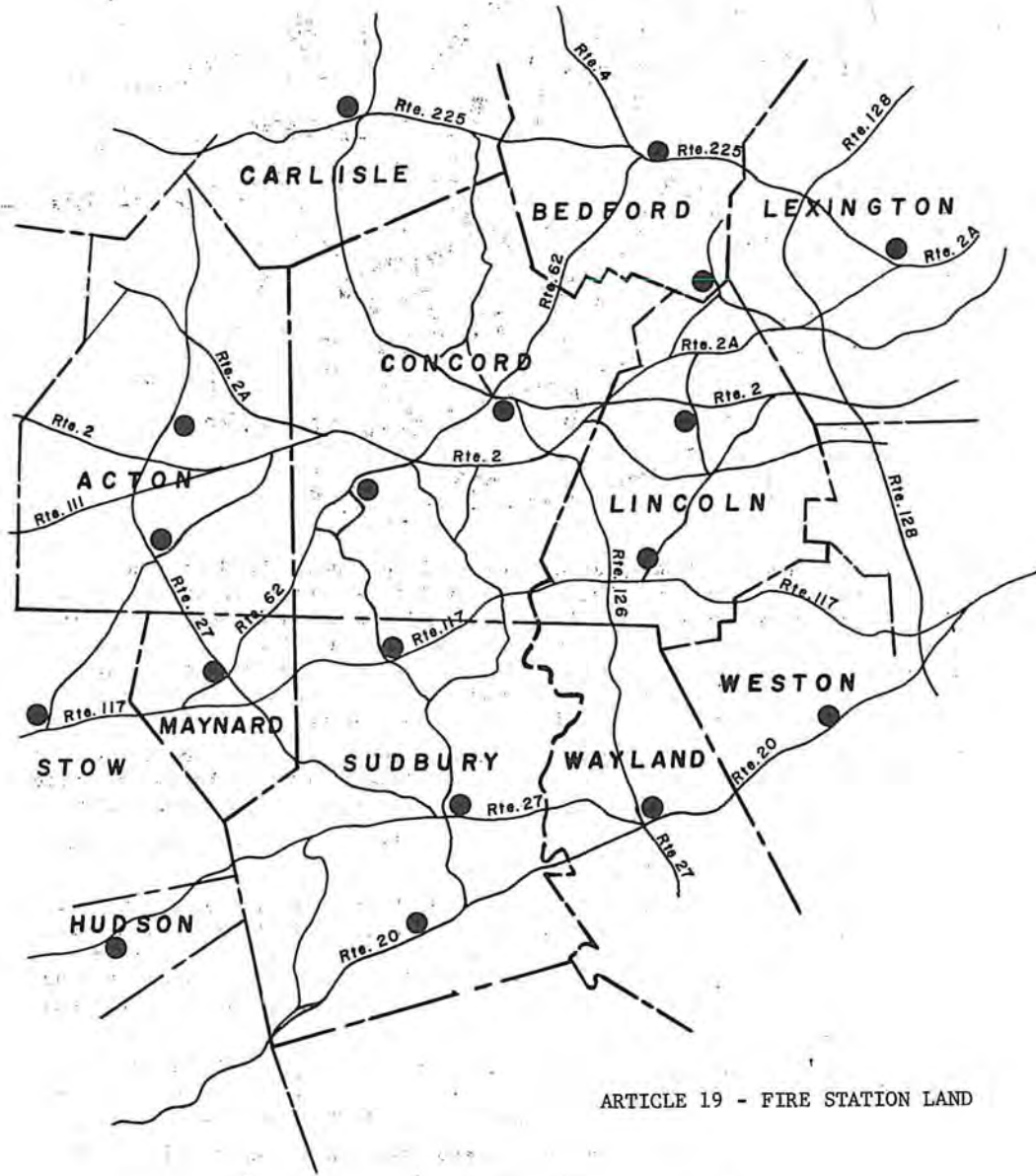
Move: that the Town authorize and empower the Board of Selectmen to acquire by purchase or eminent domain for fire station purposes a certain parcel of land located at the intersection of Hudson and Old Lancaster Road, containing 2.177 acres more or less, shown on a plan entitled: "Plan of Land in Sudbury, Mass., owned by Stephen Minot Weld Gray", dated 12/19/68, by MacCarthy Engineering Services, Inc., and to raise and appropriate therefore and all expenses in connection therewith the sum of \$19,000.00

Board of Selectmen Report: (Dr. Howard Emmons) In 1967 the Town unanimously authorized the Selectmen to have a study of a central fire station site, preliminary plans and specifications and an estimate of cost for such a station. It appropriated \$5,000.00 for that purpose.

In carrying out this instruction, the Selectmen had a very thorough study made to find the best location for a central fire station. A proposal was brought up last year and defeated.

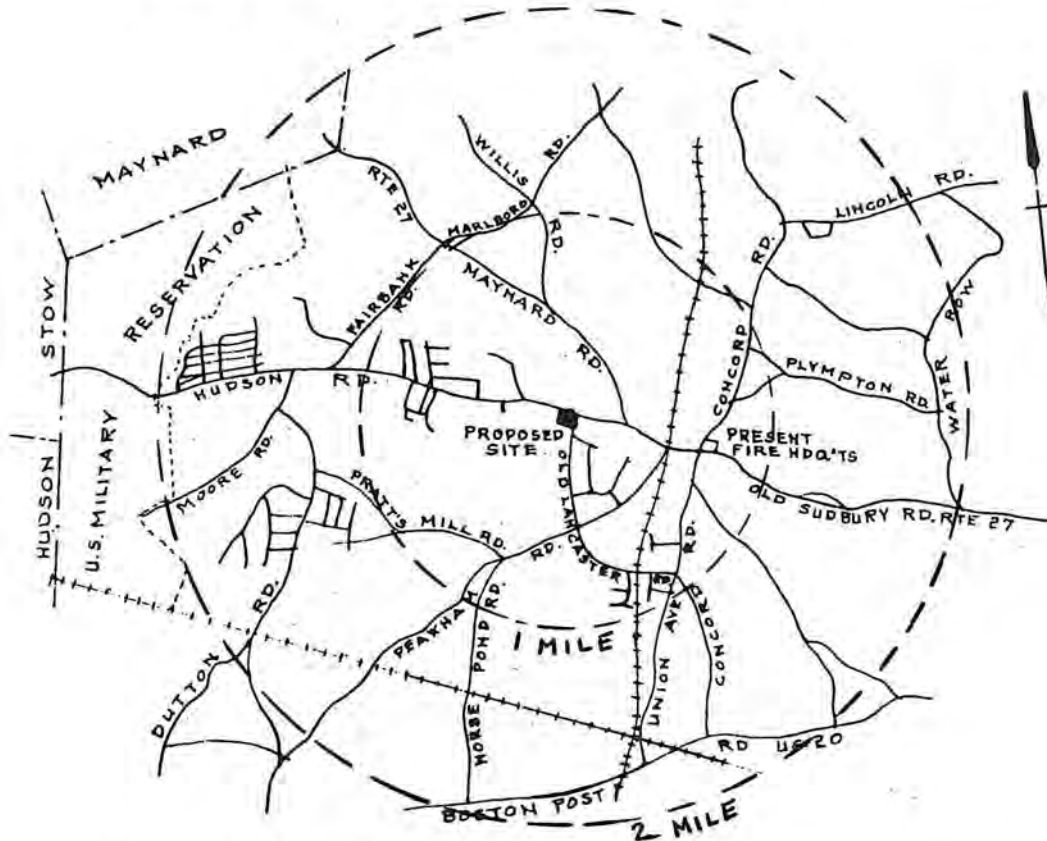
We have re-examined the question of where the station might be. We feel so strongly that it belongs where we had requested that we decided to ask you to reconsider that question.

In view of the needs of the Town, we feel that the purchase of the land is of major importance. In view of various other expenses and the fact that the Capital Expenditures Planning Committee has not yet finished its work, we do not urge you to build the station at this time.



ARTICLE 19 - FIRE STATION LAND

This map shows you the areas of Sudbury, Concord, Lincoln, Weston, Acton, Stow and Hudson. Each of the dots on the map is a fire station. They are quite well distributed. If we have to move the Central Fire Station, we would put it a little way toward the west in view of the fact that it would then cover the heavily built up area better. The area including the Sudbury River and marsh is not now built up.



This map shows Old Sudbury Road, Concord Road, Hudson Road and the present central fire station. The only essential feature in locating a fire station is the answer to the question, "What will be the average travel time to the fire?" The circles indicated on the map are one mile and two miles from the proposed site. The two mile circle just comes to the Sudbury line in the swamp and falls just inside the Military Reservation. Therefore, the area of Town is covered as well as it can possibly be covered in fire services.

Last year we obtained several estimates of the value of the property. It is just slightly over two acres of very fine buildable land. The two estimates were \$18,900.00 and \$20,000.00. Mr. Gray was willing to accept \$19,000.00.

This year we obtained another appraisal at \$19,000.00. Mr. Gray is still willing to sell it for \$19,000.00.

Last year there was some concern from neighbors as to the appearance of the fire station and about the fact that they could see it from their houses. The station would be in clear view of the Hodder House across Hudson Road. From the proposed site, there is a very faint view of Mr. Gray's house behind the trees. Mr. Van Goodwin's house down Old Lancaster Road could not be seen at all from the site.

Five years from now, the surrounding property will probably be more built up, and the problems will be more severe. It would be better if people built on properties knowing that the fire station would someday be there.

Mindful of the fact that many people expressed last year the desire to have a station which was not obviously a fire station with huge doors in front, we had an architectural firm design a possible station building. A building could be fit into the landscaping. It is possible to have the fire apparatus enter from one street and exit on another, passing straight through the building in back of the office and living quarters.

The Board of Selectmen feel that it is critical that we purchase the land now. It is not critical that we build the station now, although we are prepared with an article for that. A location central to the area to be protected is of major importance and the only consideration that should determine where the fire station should be put.

Finance Committee Report: (Mr. Sydney Self) In terms of buying the land for a fire station at this time, the Finance Committee is forced to disagree. It is debatable that this proposed site is the best for a fire station. This land is located right at the junction of Old Lancaster Road and Hudson Road. If the fire equipment desires to get over to the Post Road, for example, or to Union Avenue, it must go all the way up to Route 27, then down Concord Road to Union Avenue or go over Old Lancaster Road. Nobody is going to suggest that we have heavy fire equipment going down Old Lancaster Road as it stands today, particularly since it has to cross Peakham Road in the process.

There are alternate sites. One is in the general area of the Fairbank School where there is a great deal of open land much more accessible than the proposed location. Another location would be the Neelon property recommended by Mr. Downe in the Master Plan. The Neelon property was purchased ten years ago. It has access to Concord Road now and it would not be too difficult to get an access through the back to Route 27.

It would seem unwise to buy another piece of property that we are not going to use for five years when we already have a piece of property that we have been sitting on for ten years.

Furthermore, we have other reasons for thinking this land purchase should be postponed. We recognize that the fire stations are inadequate and that we need to expand them. We also know that we are going to have to expand our police station capabilities in the not too distant future. Our Town Hall facilities are grossly over-crowded at the present time and need expansion. It has been suggested that it might be possible to consolidate two or more of these functions in one building. The Town should study this possibility carefully.

With this in mind, and with the existence of other pieces of property including the Neelon property presently owned, the Finance Committee thinks it is completely out of the question to buy this property at this time.

Planning Board Report: The Planning Board favors the passage of this article. It is essential that the land be secured so that the Town could eventually have a central fire station. The Study Committee report in 1967 indicates that this is the best site.

Permanent Building Committee Report: (Mr. John Reutlinger) We have spent about \$4,500.00 in site investigation so far to date. We have looked at seven different sites, four in the general location of the proposed site. We looked at the Neelon property and at the expansion of the central facility at the Town Hall.

The Neelon property was considered not good from the point of view of the traffic in the center of Sudbury. The station there would also have to face west. The trees and existing houses would place the apron outside the main entrance always in shadow causing it to have ice in the winter.

The central facility at the Town Hall is beyond use as a fire station, and it cannot be expanded to serve as a central station.

The Permanent Building Committee would like to support the Selectmen in the proposed site. We have done exhaustive studies and have listened to Chief St.Germain. We support the purchase of this land.

After considerable discussion, the Board of Selectmen's motion was defeated.

In Favor - 280; Opposed - 192 (Total - 472).

No further action was taken under this article.

Article 18 was then put before the hall pursuant to the previous motion to table.

Article 18: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$10,000.00, or any other sum, to be expended under the direction of the Permanent Building Committee, for the purpose of obtaining final plans and specifications and bids for the construction of a Central Fire Headquarters Station, or act on anything relative thereto. Submitted by the Board of Selectmen and Permanent Building Committee.

Board of Selectmen Report: The 1967 Town Meeting voted \$5,000 to "select a site, prepare preliminary plans and specifications, and estimate the cost of constructing and equipping a new headquarters fire station". Since then:

1. A special committee studied the over-all Fire Department organizational structure, and recommended that a new Fire Headquarters be built west of the Town Center.
2. Site selection studies were prepared by the architect, Hughes and MacCarthy, recommending the purchase of the Gray land on Hudson and Old Lancaster Roads.

3. After the 1969 Town Meeting failed to authorize the purchase of this site, other sites near the Town Center were studied. Once again, the recommended site, concurred in unanimously by the Fire Chief, the Permanent Building Committee, and the Selectmen, was the Gray land.
4. The architect has prepared preliminary plans, which will be available at the Town Meeting, for a Fire Headquarters less extensive than previously proposed.
5. The total estimated cost of the project, exclusive of land cost, but including plans, building, site work, fire alarm extensions, traffic lights, furnishings, and contingency is \$240,000.

The existing station within the Town Hall basement is inadequate and obsolete. At this time it is recommended that the Town Meeting vote the additional \$10,000 to complete all engineering and architectural work, and further authorize the purchase of the Gray land.

Planning Board Report: The Planning Board does not recommend the expenditure of monies at this time for a Central Fire Station as the Board feels that there are other programs and projects that have a higher priority.

Finance Committee Report: The Finance Committee is opposed to this article for two reasons:

- 1) In view of major capital expenditures facing the Town which the Finance Committee considers to be of higher priority, we feel that the construction of a new Central Fire Station should be deferred until after 1975, and that additional planning money not be spent until a year or two prior to that date.
- 2) We have serious reservations as to whether the proposed site is appropriate for a Central Station. We recommend that the study of proposed sites be continued and, in view of the planned expansions at Town Hall and the Police Station, that the possibility of having a combined Central Police, Fire Station and Town Administrative Services Building; as is the case in many towns, be given consideration.

The Finance Committee will amend the main motion and move Indefinite Postponement.

Upon a motion made by Dr. Emmons of the Board of Selectmen, it was

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT.

Article 20: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$10,000.00, or any other sum, to be expended under the direction of the Permanent Building Committee, for the preparation of working drawings and specifications for an addition of approximately 10,000 square feet to the Goodnow Library, with said drawings and specifications based on design development documents and drawings prepared by an architect in 1969, and subsequently approved by the Permanent Building Committee and to set forth in detail the requirements for the construction of the entire addition, or act on anything relative thereto.

Submitted by the Goodnow Library Trustees.

Goodnow Library Trustees Report: (Mr. George Max) Following the demise of the Trustees' program for a new library on a new site in 1966, the concept of an addition was re-examined. The architect who designed the Hudson Library addition provided drawings which proved the feasibility of such an addition. These drawings were presented to you last year and accordingly you voted \$6,500.00 to carry the plans further.

At that time we presented the "step" approach which would move the project through two planning phases to the final construction phase.

The requested \$10,000.00 will complete the construction drawing and will give us documents required for bidding the project. With these documents, the construction of an addition will be presented for your approval at an appropriate time when the financial climate of the Town will afford not only your support but also the support of the town boards and committees. The year 1971 could be that year.

With approval of this article, you will have appropriated at this stage \$16,500.00. Last year, your vote for the appropriation of \$6,500.00 carried by a majority of 267 to 155. This vote was not the two-thirds vote that will be needed to appropriate construction funds in 1971 or in any other year. A two-thirds vote now in favor of the article tonight will be a positive affirmation of your desire and willingness to provide yourselves with a library facility wherein a rejuvenated and expanded library program can and will be conducted.

Finance Committee Report: (Mr. James Fisher) The Finance Committee supports this article proposed by the Library Trustees. In 1966, \$425,000.00 was proposed and was deferred by vote on the Consent Calendar. In 1967, a \$325,000.00 new building was proposed, and the Finance Committee did not support that proposal.

During 1968, the Library Trustees drew up criteria, visited libraries and planned an addition which they brought to the Town Meeting in 1969. The Finance Committee supported the 1969 proposal under which \$6,500.00 was voted to fix and describe the character of the library addition.

Again in 1970, the Finance Committee once again supports the Library Trustees in their second step of a three-step program. This money is to provide working drawings for the addition.

We feel that the Trustees in 1969 began, and have continued to follow, a deliberate and very reasonable approach to library space for a town that is growing as fast as ours.

We wholeheartedly suggest that you support the motion.

Permanent Building Committee Report: (Mr. John Reutlinger) We have approval of the plans for the Library addition from just about all of the town boards on all of the engineering aspects. We have clearance for the addition from Public Health. There is a possibility of federal funds being brought into the project.

We are supporting the Library Committee in the building as it is drawn to date, and we strongly support the step-by-step approach which gives the Town a chance to review the project as it goes along.

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE THE SUM OF \$10,000.00 TO BE EXPENDED UNDER THE DIRECTION OF THE PERMANENT BUILDING COMMITTEE FOR THE PREPARATION OF WORKING DRAWINGS AND SPECIFICATIONS FOR AN ADDITION OF APPROXIMATELY 10,000 SQUARE FEET TO THE GOODNOW LIBRARY WITH SAID DRAWINGS AND SPECIFICATIONS BASED ON DESIGN DEVELOPMENT DOCUMENTS AND DRAWINGS PREPARED BY AN ARCHITECT IN 1969 AND SUBSEQUENTLY APPROVED BY THE PERMANENT BUILDING COMMITTEE AND TO SET FORTH IN DETAIL THE REQUIREMENTS FOR THE CONSTRUCTION OF THE ENTIRE ADDITION.

Article 21: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$30,000.00, or any other sum, to be added to and become a part of the Conservation Fund, for the conservation of the natural resources of the Town, under the provisions of General Laws Chapter 40, Section 5, as amended, and Section 8C, as amended, or act on anything relative thereto. Submitted by the Conservation Commission.

Conservation Commission Report: The purpose of the appropriation requested hereby is to provide for the annual appropriation into the Conservation Fund which our fellow citizens have approved in each year of the existence of the Conservation Commission. Continuing annual appropriations into the fund serve to lessen the future impact of a major land acquisition, allow the Commission a certain flexibility in negotiations with landholders, and give the Commission freedom to make immediate payments for the options, or to bind preliminary sales agreements. The requested amount is approximately equal to the 1/10 of one per cent of assessed valuation formula voted by this Commission in 1966. Expenditures made from this fund will be eligible for 50% reimbursement under the "Self-Help Act" of the Commonwealth, and up to 25% additional reimbursement from federal sources in certain instances. Upon consummation of certain land acquisitions now under negotiation, the present balance in the Conservation Fund of \$69,269.43 will be reduced by approximately \$54,000.

Finance Committee Report: (Mr. Deward Manzer) The Finance Committee recommends in favor of this article. This appropriation for conservation comes in a year when its financial effect will be less visible as an increase in the tax rate, but increasingly necessary to preserve Sudbury's wetlands and rural character. With this appropriation, the Conservation Fund will contain an excess of \$100,000.

The Finance Committee encourages, therefore, the Conservation Commission to continue its efforts to develop a conservation master plan for Sudbury. Such a plan should include a land usage map and provide a program for land acquisition or other forms of protection.

The existence of a conservation master plan would allow Sudbury to take advantage of several state and federal programs allowing reimbursement as high as 75% of the acquisition and development costs. In addition, a conservation master plan would provide the vehicle for more responsible fiscal planning by the Finance Committee for future appropriations, better planning of recreational facilities, and coordinated land acquisition between the Town and other conservation agencies.

The Finance Committee supports this article.

Planning Board Report: The Planning Board favors continuing the annual appropriations to the Conservation Fund, but it feels that the Conservation Commission would be doing the Town a great service if it would make public its long-range plans for and policies concerning major land acquisitions.

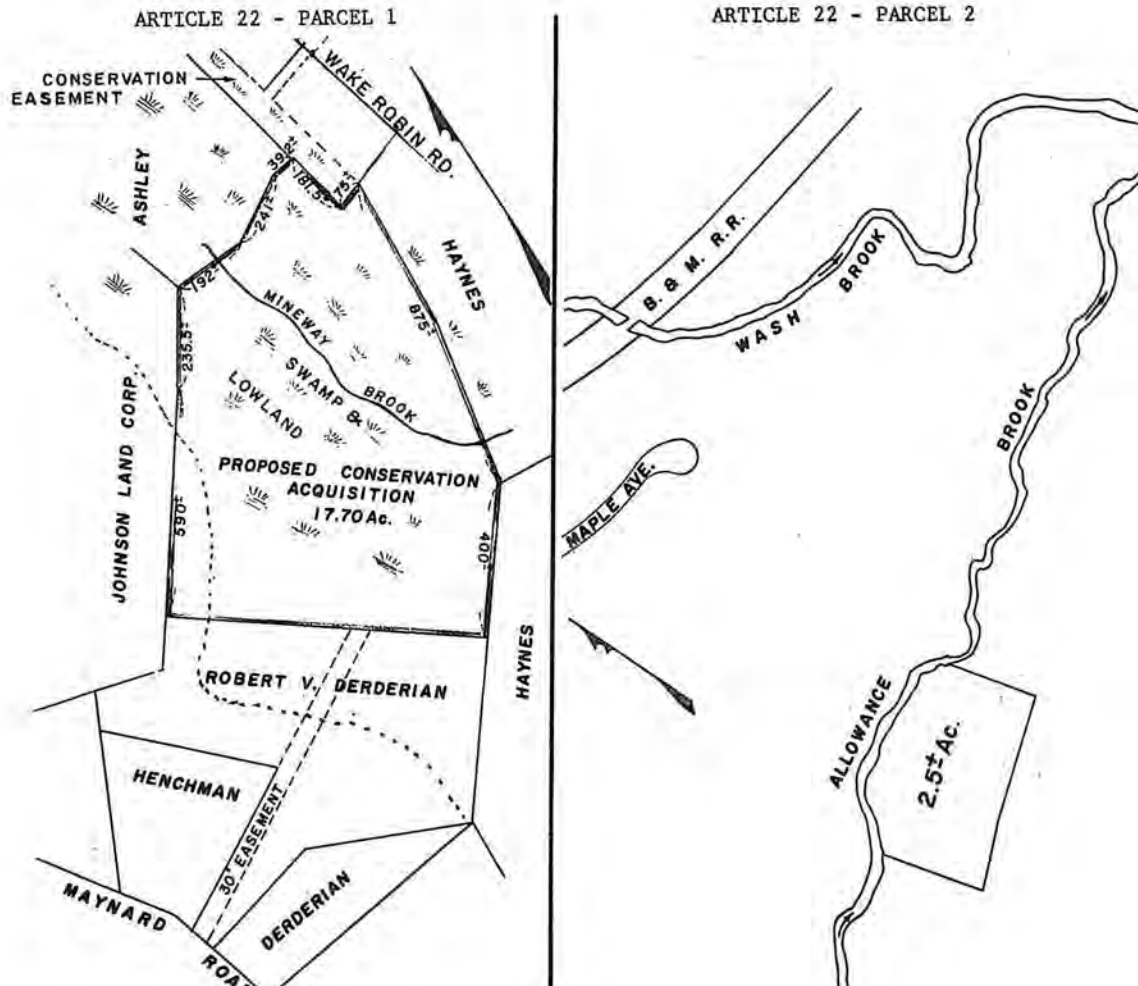
VOTED: THAT THE TOWN RAISE AND APPROPRIATE THE SUM OF \$31,500.00 TO BE ADDED TO AND BECOME PART OF THE CONSERVATION FUND, FOR THE CONSERVATION OF THE NATURAL RESOURCES OF THE TOWN, UNDER THE PROVISIONS OF GENERAL LAWS, CHAPTER 40, SECTION 5, AS AMENDED, AND SECTION 8C, AS AMENDED.

Article 22: To see if the Town will vote to authorize and empower the Selectmen, upon the written request of the Conservation Commission, under the provisions of General Laws, Chapter 40, Section 8C, as amended, to acquire, by purchase or by eminent domain, for conservation purposes, either one or both of the following described parcels:

PARCEL ONE: situated in Sudbury and located off Maynard Road; consisting of approximately 15 acres; shown on a plan entitled: "Plan of Land, Sudbury, Massachusetts, Conservation Land to be Purchased from Robert V. Derderian", by the Town Engineer; and owned in whole or in part by Robert V. Derderian of Wellesley, Massachusetts; bounded by land now or formerly of Burckes, Ashley, Haynes and Derderian;

PARCEL TWO: situated in Sudbury; consisting of approximately 2.5 acres; shown on a plan entitled: "Plan of Land, Sudbury, Massachusetts, Conservation Land to be Purchased from Forrest Bradshaw", by the Town Engineer; and owned in whole or in part by Forrest Bradshaw of Sudbury; bounded by Landham Brook and by land now or formerly of Johnson and of the Sudbury Valley Trustees, Inc.; also described upon Plate No. 56 of the atlas of the Board of Assessors of the Town of Sudbury;

and appropriating therefor, and all expenses in connection therewith, the sum of \$11,500.00, or any other sum, and to determine whether the same shall be raised by taxation, by transfer from the Conservation Fund, by borrowing, or by any combination of the foregoing, and for this purpose authorize the Selectmen or the Conservation Commission to accept gifts of land within these areas for exclusively public purposes, with all land acquired hereunder to be under the management and control of the Conservation Commission, or act on anything relative thereto. Submitted by the Conservation Commission.



Conservation Commission Report: The proposed acquisition (Parcel one) is principally marsh land existing along either bank of a tributary of the Pantry Brook system indentified as Mineway Brook, which will become a part of significant additional acquisitions in accordance with our overall Open Space Plan for the Town of Sudbury. Negotiations relative to this acquisition are to be completed early in 1970 and the proposed purchase price is within the range established by professional appraisals made for this Commission during 1969.

The subject parcel (two) is now nearly encircled by lands held in public trust for conservation purposes and its acquisition at the proposed price will withdraw said parcel from possible future use for a purpose not compatible with that of the adjacent area.

After confirming that his motion covered only parcel one of the article, Mr. John Hennessy further reported to the meeting for the Conservation Commission as follows:

This parcel is part of a fifty acre swamp in the backland off Maynard Road. It is one of the areas selected by the State and recommended for preservation as set forth in the report of the Department of Natural Resources for Preservation of the Wetlands in the Sudbury and Concord River Valleys, in January of 1961. The Sudbury Soil Survey Map of March 1964 shows this area has very severe limitations for building and sewerage disposal. The cost of filling to make the land acceptable to the Board of Public Health would be prohibitive.

Finance Committee Report: (Mr. Deward Manzer) The Finance Committee supports the passage of this revised article. The limited market for the first parcel of land and its relatively inaccessible location make proper appraisal of its value difficult. In situations like this, the Finance Committee feels that a guideline in the neighborhood of \$500 per acre should be established as a limit for the purchase of conservation land, particularly wetlands. Other conservation agencies observe similar guidelines.

The exact acreage of parcel one is not known. The \$1,000.00 additional appropriation is for surveying to determine the exact acreage. Allowing the acreage of 17.7 indicated in the diagram, this purchase would average about \$590 per acre. Allowing 15 acres as mentioned in the motion, the purchase would average about \$700 per acre.

Although this price somewhat exceeds the \$500 per acre guideline mentioned, the Finance Committee supports the purchase for conservation, but urges the observance of a \$500 per acre guideline for future purchases.

Planning Board Report: (Mr. Richard Brooks) The Planning Board favors adoption of Article 22. Parcel One connects with existing conservation easements granted by Philip Johnson and Campenelli Brothers along Pantry Brook and its marshes. There is a beautiful marsh well suited to preservation of water supply and wildlife. There is a considerable fall for Pantry Brook further downstream providing aeration and purification of the water which eventually ends up in the Sudbury River.

Mr. John Bartlett moved to amend the main motion by changing the figure from \$11,500.00 to \$5,000.00. The amendment was defeated.

VOTED: THAT THE TOWN WILL AUTHORIZE AND EMPOWER THE SELECTMEN UPON THE WRITTEN REQUEST OF THE CONSERVATION COMMISSION UNDER PROVISIONS OF GENERAL LAWS, CHAPTER 40, SECTION 8C, AS AMENDED, TO ACQUIRE BY PURCHASE OR BY EMINENT DOMAIN FOR CONSERVATION PURPOSES THE FOLLOWING DESCRIBED PARCEL;

SITUATED IN SUDBURY AND LOCATED OFF MAYNARD ROAD CONSISTING OF APPROXIMATELY 15 ACRES SHOWN ON A PLAN ENTITLED "PLAN OF LAND, SUDBURY, MASSACHUSETTS, CONSERVATION LAND TO BE PURCHASED FROM ROBERT V. DERDERIAN" BY THE TOWN ENGINEER AND OWNED IN WHOLE OR IN PART BY ROBERT V. DERDERIAN OF WELLESLEY, MASSACHUSETTS, BOUNDED BY LAND NOW OR FORMERLY OF BURCKES, ASHLEY, HAYNES AND DERDERIAN AS SHOWN ON SAID PLAN;

AND APPROPRIATE AND TRANSFER THEREFOR FROM THE CONSERVATION FUND THE SUM OF \$11,500.00 AND FOR THIS PURPOSE AUTHORIZE THE SELECTMEN OR THE CONSERVATION COMMISSION TO ACCEPT GIFTS OF LAND WITHIN THIS AREA FOR EXCLUSIVELY PUBLIC PURPOSES WITH ALL LAND ACQUIRED HEREUNDER TO BE UNDER THE MANAGEMENT AND CONTROL OF THE CONSERVATION COMMISSION.

In Favor - 306; Opposed - 31. (Total - 337)



Article 23: To see if the Town will vote to change the number of Selectmen of the Town to be elected from three to five for terms of three years each in accordance with the provisions of General Laws, Chapter 41, Section 1, or act on anything relative thereto.  
Submitted by Petition.

Mr. John Powers was recognized and made the following motion for the Petitioners:

Move: That the Town increase the number of members of the Board of Selectmen from three members who serve for a term of three years to five members who shall serve for a term of three years and in order to effect this increase that there be elected three new Selectmen at the Annual Town Election in 1971 to serve with the two remaining members of the Board and of these new Selectmen, one shall be elected for one year, one for two years, and one for three years and that upon the expiration of the term of any Selectman so or heretofore elected his successor shall be elected for a term of three years.

Mr. Powers reported to the meeting for the Petitioners as follows:

This article calling for a change in the structure of our present Board of Selectmen by increasing the number from three to five was submitted by petition in accordance with the General Laws of the Commonwealth. The fact that other towns, some close to us, are also considering such a change is some indication that the suggestion of a five-man Board has more than passing merit. It may well be that the three-man board has existed without much change since 1790, but age alone is not a sufficient justification for any system.

When Sudbury was a relatively stable community of 2,500 and a town in which every citizen knew and understood not only his government but also personally knew the three Selectmen, the question of the wise exercise of executive power was relatively simple.

We now have a highly mobile population of 13,000. The average citizen's ability to know and understand his peculiar form of government is not what it was. The ability of our government and our citizens to reach each other has become highly impaired. In addition, it is rather clear that we will at least double our population within the next fifteen years.

It is time for Sudbury to broaden the base of its government by expanding the Selectmen from three to five. The developing of differing viewpoints on the Town's chief executive board cannot help but strengthen the decisions of that board and tend toward obtaining a broader consensus among our voters.

The second consideration has to do with the nature of our new Selectmen. Not only do we have men who are no longer tied to the Town or to the land, but the Selectman of today is usually a person who works in an occupation requiring him to be out of town a good deal of the time and usually on an unplanned basis. Under our present system, if only two of these men are called away at once, our government suffers as no action can be taken for lack of a quorum. Clearly it is much less likely to have three away simultaneously than two.

One of the most serious considerations lies in the dangers inherent in the present system, dangers which have repeatedly caused trouble in recent years. I speak of the practical political problem of one-man government. The Board of Selectmen is our highest executive office and participates in the appointing of something over 200 positions, both salaried and unsalaried. All it takes is one weak member who is willing to become a rubber stamp, and this vast political power is placed in the hands of one man. It is infinitely harder to obtain a block of three votes out of five than it is to dominate one.

The fourth consideration lies in the newly complex nature of the Selectmen's function. In order to make the best decision and to incur the smallest chance for error, the Selectmen should have a broad knowledge of many issues and matters of public affairs. Under the present system there are only three men to deploy in investigation or subcommittee work. The proposed change to five would almost double the coverage.

It is significant to note that with one exception, not one single board or committee of the Town in years has been reduced in size. In fact almost every board and committee formed in the last twenty years has had five or more members.

This article does not change any of the powers of the Board of Selectmen. Not one duty, not one prerogative, not one ounce of political or governmental power which now rests in the Board of Selectmen would change. What does change is the number of men who exercise that power and the personal political power of the individual Selectmen.

I urge you to support this article.

Board of Selectmen Report: (Mr. Martin Doyle) This article has been discussed between the Selectmen and by the Board of Selectmen with other concerned committees, boards and organizations. This Board has taken a firm position in opposition to this article. The Board asked Town Counsel for his opinion of this article and received the following:

"After reviewing the proposed change in the number of the Board of Selectmen set forth in Article 23 in the warrant for the 1970 Annual Town Meeting, it is my opinion that the Home Rule Procedures Act, General Law, Chapter 43B, prohibits such a change unless it is accomplished under the procedures for the adoption, revision or amendment of a charter under said act. The adoption, revision or amendment of a charter can only be accomplished under the act through the election of a charter commission or in accordance with the procedures set forth in the act. The procedures have not been met and therefore it is my opinion that the Town Meeting cannot increase the present number on the Board of Selectmen from three to five as proposed in Article 23 by a vote under Article 23. It is respectfully suggested that the only appropriate votes under Article 23 are to indefinitely postpone action under the article or to simply express a preference that when a charter commission or charter study commission considers the question of the size of the Board of Selectmen it should include provisions which would increase the number elected to the Board from three to five. A draft of such motion is attached hereto."

However, the Board trusts in your judgment. We are not going to stand on the legal position of this article. We would prefer to debate the article and have you vote on its merits.

Selectmen are an executive organization, and Boards of Selectmen operate to provide executive leadership for the Town. The trend in civic bodies as they grow larger is towards executive leadership by smaller groups or even by individuals. You can see examples of this in city mayors, state governors and even the President of the United States.

The stated object of this article is to reduce the executive functions of the office and to make it a more representative body. We do not think this is the direction the Town would wish us to take.

There have been statements that a three-man board can be dominated by one man. This may have happened over the history of this board, but any of you who know the history of the present Board of Selectmen would hesitate to say that it is being dominated by any one man.

There is also a question of the greater availability for a quorum. In the last two years there may have been three or four times that we did not have a quorum. These times were known in advance, and the public was notified that we did not have a meeting. The history of five-man boards in this Town does not reflect the attendance record of the Board of Selectmen.

The Selectmen in a neighboring town which has a five-man board have expressed their convictions that doing business with a five-man board is much more tedious since it takes a greater effort and much more debate to reach the decisions.

The division of work load among various members of a larger board may have some merit. However, in the past we have never hesitated to delegate duties among our members or appoint ad hoc committees to deal with problems as they were required.

These views are unanimously supported by the Board of Selectmen who urge you to defeat this motion.

Committee on Town Administration Report: (Mr. Mark Kaplan) The Committee on Town Administration was aware of the question of the validity of this procedure for increasing the size of the Board of Selectmen at the time we considered our position on this article. However, as in the case of the Board of Selectmen, we felt it our obligation to come before the Town and express our opinion on the merits of the article itself, irrespective of the questionable legality of this method of increase in the size of the board.

Our view of the merits is that it would not be in the best interests of the Town to increase the size of the Board of Selectmen. The Board is an executive rather than legislative body charged with the implementation of the legislation adopted by the Town Meeting.

We think it important that the legislative body be the group with the broadest base of representation. In the Open Town Meeting form of government we have the broadest possible base of representation where it counts.

We think increasing the size of the executive body, without a proven need for doing so, would, if anything, hinder the effective executive implementation of the will of the Town as expressed in Town Meeting.

The Committee on Town Administration has taken advantage of a study prepared by the Massachusetts Selectmen's Association entitled: "Statistical Data Concerning the Administration of Town Government in Massachusetts". This study was prepared in July 1969. It shows that of the 312 towns in Massachusetts, 42 have five-member boards and 270 have three-member boards. Of the 42 with five-member boards, 17 of them have the Town Manager form of government.

Out of the 18 Town Manager towns in Massachusetts, 17 have five-member boards. Those towns have customarily gone from three- to five-member boards at the time they adopted Town Manager. Where there is a Town Manager, the executive authority is delegated from the Selectmen to the Town Manager, and therefore it becomes important to broaden the base of representation of the town.

Of the 294 towns in Massachusetts which do not have the Town Manager form of government, there are only 25 which have a five-man Board of Selectmen, or something less than 10%.

There is no correlation that we could find between the size of the towns and the size of its Board of Selectmen. Of the 25 towns which have five-member boards, some are much larger than Sudbury and some are much smaller. The largest town with a five-member board is Brookline having a 1965 population of 53,000. The smallest town is Nantucket, having a population of 3,700.

For all of these reasons we oppose the article.

After considerable discussion, a motion of the previous question prevailed. The Moderator then put the Petitioners' motion before the hall for a vote and requested an opinion of Town Counsel as to what quantum of vote was required.

Town Counsel stated that a two-thirds vote was required.

Mr. Powers then raised a point of order stating that a majority vote only was required and requested the Moderator to rule. He stated further that the chair's ruling could be highly critical to what happens to this motion.

The Moderator ruled as follows: "I am unable to give any guidance whatsoever on how much of a vote is required because, in my opinion, the procedure we are following now is something that is unknown to the law."

Upon a suggestion from Town Counsel, the Moderator proceeded to count the vote.

The Petitioners' motion was defeated.

In Favor - 66; Opposed - 245. (Total - 311)

No further action was taken under this article.

The meeting adjourned at 11:52 P.M. in accordance with the vote relative to adjournment taken on March 9, 1970.

PROCEEDINGS  
 ADJOURNED ANNUAL TOWN MEETING

March 11, 1970

The Moderator called the meeting to order at 8:10 P.M. in the Lincoln-Sudbury Regional High School Auditorium and declared that a quorum was present.

Consent was granted that Attorney Albert Query of Walpole be permitted to sit in the hall and address the meeting in connection with Article 37.

Article 24: To see if the Town will vote to amend Article 1, Section 1 of the By-laws of the Town of Sudbury by deleting the word "March" therein and substituting therefor the word "April", or act on anything relative thereto.  
 Submitted by Petition.

After making the main motion under the article (see vote), Mr. John Powers reported to the meeting for the Petitioners as follows:

For many years we have gone through our annual elections and town meetings in probably the world's worse weather season. When the original town meetings were established in the 1600's, and on through the 1700's and 1800's, it was the best time of year for the farmer. He could not plant, and he had repaired everything he could. March elections and town meetings helped to pass the time of day since the farmers had nothing better to do.

Sudbury is no longer a farming society. Blizzards, with their driving conditions, have caused terrible situations for us, particularly at elections. Those of you who voted this year noted that only 53% of the voters showed up and 47% did not make it to the polls at all. One of the reasons for this was the extremely hazardous condition of the roads. This was a trial, particularly for the older people.

The year before on election day we had 12-16 inches of snow and there were entire areas of the Town which were not plowed out making it impossible for those people to get out to the polls.

If we move the election and town meeting to April, we will not only have better weather, but there will also be one more month for better preparation by the boards and committees. As you can see in reading your warrant report, many of the issues carry with them the fatal words, "Report to be made at the meeting". It would help improve our preparation for the meeting if we could study the reports of the boards and committees ahead of time.

We are probably going to go this year to the fiscal year of the Commonwealth. When the final touches are put on this by the legislature, the Town will be on a fiscal year of July 1st to June 30th. Moving the meeting to April will bring it closer to that time and make preparation a little more meaningful.

In addition, an April meeting will give us the advantage of knowing what has happened in the collective bargaining with employees in the surrounding towns.

For all of these reasons, I urge you to accept what is allowed under the General Laws, and help our citizens eliminate as much of the obstacle course to good government as nature has provided in March. Let us hold elections and town meeting in the sun in April.

Committee on Town Administration Report: (Mr. Henry Smith) The Committee on Town Administration considered this article and voted to take no official position with respect to favoring or opposing it. However, we felt it was incumbent upon us to point out some shortcomings to the April date for holding town meeting.

The April 15th income tax deadline would undoubtedly come during the period in which town meeting was being held. It will be an inconvenience to the citizens and to the professionals who work very long hours at this time of year preparing tax returns.

Also, Patriots' Day occurs in April and Passover and Easter might interfere with the attendance of some of our citizens.

The possibility of region-wide elections is being discussed. If this were to become a reality, we may have to hold our elections on the same day as Lincoln's election. This would probably involve a second change in the scheduling of town meeting. We feel it would be better to hold off voting affirmatively on this article for at least another year until we see what happens with respect to region-wide elections.

While it is true that the original custom of town meetings in March was to accommodate the farmers, it seems to be generally true that the average citizen is not too busy at this time of year. In April, people are working on Little League and other organizations, or working in their gardens.

Last year we had the largest snow storm on record just prior to the opening of Town Meeting, but this hall was filled, and on the first session we had to open a second room. This year there was about a half inch of snow, and the meeting was not filled. The attendance depends more upon the controversy of the articles than on the weather.

If we held our meetings after other towns, it might be considered a serious disadvantage for collective bargaining. There would be strong pressure on the Personnel Board to make its decisions on the basis of what happened in other towns, an external influence, which is probably not an advantage to the Town.

Town Counsel Report: It is my opinion that if the By-law amendment proposed in Article 24 in the Warrant for the 1970 Annual Town Meeting is adopted under a proper motion by the Town Meeting it will become a valid amendment to the Sudbury By-laws.

Mr. Sydney Self moved to commit Article 24 to the Committee on Town Administration for further study.

After considerable discussion, Mr. Self's motion to commit was defeated.

After further discussion, it was

VOTED: TO AMEND ARTICLE I, SECTION 1 OF THE BY-LAWS OF THE TOWN OF SUDBURY BE DELETING THE WORD "MARCH" THEREIN AND SUBSTITUTING THEREFOR THE WORD "APRIL".

In Favor - 222; Opposed - 191. (Total - 413)

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

The Moderator then recognized Mr. Query, representing the Petitioners of Article 37, who moved that Article 37 be taken out of order and considered at this time.

In response to a question raised, the Moderator requested a ruling from Town Counsel as to whether or not Mr. Query, who had consent of the hall to address the meeting, was also entitled to make a motion since he was not a registered voter of the Town. The Moderator then obtained unanimous consent of the hall that Mr. Query's motion be withdrawn and recognized Mr. Alan Murphy, a registered voter, who made an identical motion.

The motion to consider Article 37 out of order was defeated.

In Favor - 142; Opposed - 233. (Total - 375)

Article 25: To see if the Town will vote to amend Article I of the Town By-laws by deleting the last two sentences from the present Section 1, renumbering the present Section 2 as Section 3, and adding the following as the new Section 2:

SECTION 2: The Annual Business Meeting shall begin on the second Monday in March at such place as the Selectmen shall determine. All sessions of the meeting shall begin at 8:00 p.m. and, unless otherwise voted by two-thirds of those present and voting, shall be adjourned to 8:00 p.m. of the next Monday, Tuesday, or Wednesday, whichever comes first (legal holidays excluded), upon completion of the article under discussion at 11:00 p.m.; except that any such meeting shall be adjourned before that time if a quorum shall be declared to have been lost, or at 8:30 p.m. if a quorum has not assembled by then,

or act on anything relative thereto.

Submitted by the Committee on Town Administration.

Committee on Town Administration Report: The intent of this by-law amendment is to place the Annual Town Meeting sessions on a regular Monday, Tuesday and Wednesday schedule with all meetings beginning at 8:00 p.m. and ending upon completion of the article under discussion at 11:00 p.m.; in addition, sessions at which a quorum does not develop by 8:30 p.m. would automatically be adjourned to the next evening on the schedule. It is felt that by placing the Annual Town Meeting on such a regular schedule, those voters who wish to attend will be able to make the necessary arrangements to enable them to do so a good deal more conveniently than they are able to under the present system. Elimination of the Thursday meetings is considered to be desirable in that those meetings are frequently characterized by low attendance and the weariness that results from four

consecutive nights of debate; also, its elimination will better enable the many voters who must travel in connection with their jobs to arrange their out-of-town commitments in such a way as to permit them to attend the meeting. Sufficient flexibility in the scheduling is retained by the qualification "unless otherwise voted by two-thirds of those present and voting" which will allow the Town to respond to any situation to which the fixed schedule is not appropriate.

Mr. Mark Kaplan further reported to the meeting for the Committee on Town Administration as follows:

Following last year's Town Meeting, many people in Town expressed some concern that because of the events of that meeting the Open Town Meeting was perhaps no longer an appropriate forum for conducting the legislative business of the Town of Sudbury. Many of these comments were directed toward the Committee on Town Administration. Following the meeting, the Committee conducted an exhaustive review of the 1969 meeting and concluded that the difficulties the Town faced in that meeting were not primarily the result of the Open Town Meeting form of government, but were the result of the coincidental convergence of several serious factors.

The Finance Committee predicted a very substantial tax increase. This prediction came out before Town Meeting and undoubtedly attracted many many people to the meeting who ordinarily do not attend and who were basically unfamiliar with the practices and procedures at the meeting. In addition, the state-wide taxpayers revolt tended to add to the interest and attendance at Town Meeting.

Last year was the first year of collective bargaining. The first time a town bargains collectively with its employees it is always a traumatic experience. That held true here as it has in other towns.

Last year we also had the regional high school dispute, a highly emotional issue, debated at some length.

We feel that these were the basic reasons for the difficulties we faced at the Town Meeting last year. However, we felt that there were certain procedural steps that could be taken within the context of Open Town Meeting which would enable this form of government to better cope with a similar situation should it arise in the future. We had something in excess of twenty-five different suggestions coming from many different sources, the majority of which were rejected after consideration by the Committee.

Several of the ideas not requiring any amendment to the Town By-laws were incorporated into the manner in which warrant articles were submitted this year.

The five articles that the Committee has sponsored, and the one article the Committee has co-sponsored with the Planning Board, are the ideas that the Committee feels would be in the interest of the Town in future Town Meetings. These articles received the unanimous support of all the members of the Committee who voted, one member not participating in the voting. The articles have been discussed at Town Fathers' Forums since last summer and have generally received support of the various members of committees and elective boards attending.

We urge the support of the Town for all of these articles.

**Town Counsel Report:** If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

A motion to amend the main motion by striking out the words "two-thirds" and substituting therefore the words "a majority" made by Mr. Philip Felleman was defeated.

VOTED: THAT THE TOWN AMEND ARTICLE I OF THE TOWN BY-LAWS BY DELETING THE LAST TWO SENTENCES FROM THE PRESENT SECTION 1, RENUMBERING THE PRESENT SECTION 2 AS SECTION 3, AND ADDING A NEW SECTION 2 TO READ AS PRINTED IN ARTICLE 25 IN THE WARRANT FOR THIS MEETING EXCEPT THAT THE WORD "MARCH" THEREIN SHOULD BE DELETED AND THE WORD "APRIL" SUBSTITUTED THEREFOR.

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

Article 26: To see if the Town will vote to amend Article II of the Town By-laws by adding a new section, numbered 16, to read as follows:

SECTION 16: When an article comes before any session of the Town Meeting, the proponent(s) shall be recognized first for the purpose of making a motion under the article and then for making a presentation in support thereof, if the motion is seconded. If the proponent is an elected or appointed board or committee within which there is a minority position in opposition to the article, a spokesman for that position will be recognized next. Thereafter, the Finance Committee shall be recognized if it wishes to speak on the article, followed by the Planning Board and/or any other Board or Committee which is required by law to report on the article,

or act on anything relative thereto.

Submitted by the Committee on Town Administration.

Committee on Town Administration Report: The purpose of this proposed by-law amendment is to provide the proponent of an article with the opportunity to be heard before any motion or presentation adverse to the article is considered. In addition, it provides for recognition of the Finance Committee, Planning Board and any other board or committee which is under a legal obligation to report on the article before any other speakers are recognized. If adopted, this amendment will formalize an informal arrangement that was followed during the 1968 Annual Town Meeting, and which, in the opinion of the Committee on Town Administration, worked well.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

Mr. Donald Bishop moved to amend by inserting in the last sentence following the first appearance of the word "article", the words "unless it is the proponent".

The amendment was defeated: In Favor - 135; Opposed - 143. (Total - 278)

VOTED: THAT THE TOWN AMEND ARTICLE II OF THE TOWN BY-LAWS BY ADDING A NEW SECTION, NUMBERED 16, TO READ AS PRINTED IN ARTICLE 26 IN THE WARRANT FOR THIS MEETING.

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

Article 27: To see if the Town will vote to amend Article II, Section 7 of the Town By-laws by deleting the present second sentence therefrom and substituting therefor the following:

"No single speech and no presentation of any elected or appointed board or committee and no presentation by any group of individuals acting in concert and speaking in an order recognized in advance of the meeting by the moderator shall exceed fifteen minutes in length unless consent is given by a majority of those present and voting",

or act on anything relative thereto.

Submitted by the Committee on Town Administration.

Committee on Town Administration Report: The purpose of this article is to clarify the present Article II, Section 7 of the Town's by-laws by making it plain that the "fifteen-minute rule" applies not only to speeches by individuals but also to presentations by boards and committees and by organized groups of citizens acting in concert. It should be emphasized that this article will not restrict any voter's opportunity to speak as an individual at the meeting, but rather will only serve to limit organized presentations to the same fifteen minutes that apply to single speeches. Under this article, a minority position of a board or committee opposing the position of the majority on an article would be entitled to its own fifteen-minute presentation. It is believed that this article is in accord with the original intent of the Town when it adopted the present Article II, Section 7. As in the present by-law, consent can be given by the Town Meeting for a longer speech or presentation where warranted.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

After considerable discussion, it was

VOTED: THAT THE TOWN AMEND ARTICLE II, SECTION 7 OF THE TOWN BY-LAWS BY DELETING THE PRESENT SECOND SENTENCE THEREFROM AND SUBSTITUTING THEREFOR THE FOLLOWING: "NO SINGLE SPEECH AND NO PRESENTATION OF ANY ELECTED OR APPOINTED BOARD OR COMMITTEE AND NO PRESENTATION BY ANY GROUP OF INDIVIDUALS ACTING IN CONCERT AND SPEAKING IN AN ORDER RECOGNIZED IN ADVANCE OF THE MEETING BY THE MODERATOR SHALL EXCEED FIFTEEN MINUTES IN LENGTH UNLESS CONSENT IS GIVEN BY A MAJORITY OF THOSE PRESENT AND VOTING."

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

Article 28: To see if the Town will vote to amend Article II, Section 10 of the Town By-laws by adding thereto the following:

"A motion of the previous question, if made by a speaker who has been recognized by the moderator pursuant to a pre-arranged order of speaking, shall not carry except by unanimous consent",

or act on anything relative thereto.

Submitted by the Committee on Town Administration.

Committee on Town Administration Report: The sole purpose of this article is to prevent a speaker who has been recognized by the Moderator pursuant to a pre-arranged speaking order from moving the previous question while there are others at the meeting who wish to speak on the issue. If such a motion is made by a speaker who has been recognized at the meeting, the present requirement of a simple majority will still be sufficient to carry the motion.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

VOTED: THAT THE TOWN AMEND ARTICLE II, SECTION 10 OF THE TOWN BY-LAWS BY ADDING THERETO THE FOLLOWING: "A MOTION OF THE PREVIOUS QUESTION IF MADE BY A SPEAKER WHO HAS BEEN RECOGNIZED BY THE MODERATOR PURSUANT TO A PRE-ARRANGED ORDER OF SPEAKING SHALL NOT CARRY EXCEPT BY UNANIMOUS CONSENT."

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

Article 29: To see if the Town will vote to amend Article II, Section 11 of the Town By-laws to read as follows:

"A motion to reconsider a matter previously acted upon at the same session shall require an affirmative vote of two-thirds of those voters present and voting. A motion to reconsider a matter after adjournment of the session at which it was acted upon shall require a unanimous vote of those present and voting unless a voter gives written notice to the Town Clerk of an intention to move reconsideration of the matter on or before noon of the next weekday (legal holidays excluded) following the session at which the matter for which reconsideration is sought was acted upon. The Town Clerk shall publish notice of such intention by advertisement or by posting in his office or elsewhere in the Town Hall. The Moderator shall at the start of the next session announce the matter on which reconsideration is sought and shall further announce that the motion for reconsideration shall be the first order of business at the next succeeding session of the Town Meeting unless all business is completed prior to 11 p.m. of the same session, in which case the motion for reconsideration shall be the last item of business that evening. When the matter to be reconsidered comes before the meeting, the Moderator shall recognize for the motion the person who gave notice to the Town Clerk, unless he shall defer to another. All discussion on the motion must be confined exclusively to the merits or demerits of reconsideration. Passage of a motion to reconsider shall require an affirmative vote of two-thirds of those voters present and voting. If notice of reconsideration is given on more than one matter, they shall be taken up in the order in which they were submitted to the Town Clerk",

or act on anything relative thereto.

Submitted by the Committee on Town Administration.

Committee on Town Administration Report: This article attempts to place reasonable controls upon the reconsideration of items once they have been acted on by the Town Meeting. The Committee feels that cases may arise when reconsideration is quite legitimate and for this reason we rejected the idea of eliminating reconsideration altogether. It is hoped that the proposed article will preserve the ability of the Town Meeting to change its mind while at the same time reduce the possibility of using reconsideration as a strategic parliamentary maneuver. The provision in the proposed article that the Moderator make an announcement when reconsideration has been filed with the Town Clerk is in recognition of the fact that posting in the Town Hall is no longer adequate notice in our society of commuters.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.



The following amendment was moved by Mr. George Hamm, a member of the Committee on Town Administration, who stated that the purpose of his amendment was to set a definite time for reconsideration, as the first order of business when attendance is the largest and on the first possible day after the original action was taken.

Move: To amend the main motion to read:

"A motion to reconsider a matter previously acted upon at the same session shall require an affirmative vote of two-thirds of those voters present and voting. A motion to reconsider a matter after adjournment of the session at which it was acted upon shall require a unanimous vote of those present and voting unless a voter gives written notice to the Town Clerk of an intention to move reconsideration. Such notice must be filed with the Clerk on or before noon of the next weekday (legal holidays excluded) following the session which acted upon the matter to be reconsidered. The Town Clerk shall publish notice of the reconsideration action by advertisement or by posting in his office or other conspicuous place in the Town Hall. The Moderator shall act upon the motion to reconsider as the first order of business at the next session of the Town Meeting by recognizing for the motion the voter who gave notice to the Town Clerk unless this voter shall defer to another qualified speaker for this purpose. All discussion on the motion must be confined exclusively to the merits or demerits of reconsideration. Passage of a motion to reconsider shall require an affirmative vote of two-thirds of those voters present and voting. If notice of reconsideration is given more than one matter, they shall be taken up in the order in which they were submitted to the Town Clerk".

Mr. Hamm's amendment was defeated.

VOTED: THAT THE TOWN AMEND ARTICLE II, SECTION 11 OF THE TOWN BY-LAWS TO READ AS PRINTED IN ARTICLE 29 IN THE WARRANT FOR THIS MEETING.

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

Article 30: To see if the Town will vote to amend Article V, Public Safety, of the By-laws of the Town, Section 11, by deleting the words: "Board of Selectmen" and replacing them with "Highway Commission", or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: The purpose of this article is to bring this section of the by-laws into conformity with the present authority of the Highway Commission.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

UNANIMOUSLY VOTED: (Consent Calendar) IN THE WORDS OF THE ARTICLE.

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

Article 31: To see if the Town will vote to amend Article V, Public Safety, of the By-laws of the Town, by adding to Section 7, at the end thereof, the following:

"No person shall burn, or cause to be burned, material of any kind within the public ways and squares of the Town",

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: Passage of this article will allow the Town to take one of the necessary steps in eliminating one major contributor to air pollution. The burning of brush and leaves is of no real benefit, and this material can be composted or disposed of in the Town's brush and stump dump where the organic material can be preserved.

Highway Commission Report: (Mr. Daniel Carter) The Highway Commission agrees very much with the intent of this article. We have noticed the results of burning on the public ways. It causes the road surface to burn somewhat and the tar to crack. The moisture gets in and very soon there is a pothole. It is very destructive. We would urge you to support this article.

Conservation Commission Report: (Mr. Frank Morrison) The Conservation Commission has always been concerned about the significant contribution to the air pollution made by burning of any kind in the Town and elsewhere. As a matter of fact, the Commission would be very happy to see all burning totally prohibited in the Town.

It may seem that the amount of burning that goes on in the Town may be inconsequential to overall air pollution, but when the effects of burning in many towns over the state and over the country are added together it is a large contribution.

The Conservation Commission supports this article wholeheartedly. It is suggested, whether this article passes or not, that those who take leaves to the dump in plastic bags do not leave the bags there. Plastic does not decompose, and the leaves will not either if they are left inside.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

UNANIMOUSLY VOTED: THAT THE TOWN AMEND ARTICLE V, PUBLIC SAFETY, OF THE BY-LAWS OF THE TOWN BY ADDING TO SECTION 7 AT THE END THEREOF THE FOLLOWING: "NO PERSON SHALL BURN, OR CAUSE TO BE BURNED, MATERIAL OF ANY KIND WITHIN THE PUBLIC WAYS AND SQUARES OF THE TOWN."

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

Mr. Taft of the Board of Selectmen was recognized for the purpose of presenting a resolution relative to burning brush and leaves. (See vote on next page.)

Board of Selectmen Report: (Mr. John Taft) It is important we recognize that in the burning of leaves in this fashion we are not doing ourselves any good. We are adding to the pollution of the atmosphere and actually posing a significant fire hazard.

According to the records of the Fire Department, there were some twenty-seven rubbish fires in 1968 which required the services of the Department and twenty-two in 1969. There were an additional eighty-one grass and brush fires in 1968 and ninety-six of them in 1969. About one-quarter of the fires requiring Department attention originated from people burning leaves and rubbish.

In addition, the Fire Department issued 2,826 permits to burn brush, rubbish and leaves in 1969. On a typical Saturday or Sunday in April, the busy season, the Department received 150 telephone calls from people requesting permits. This is a very interesting way of tying up our very important Fire Department answering the phone 150 times.

Also, the State Department of Public Health is on the way to taking action of its own in this regard. It is now holding hearings leading to an executive order which will be promulgated in the near future, if it continues on the present path, prohibiting outdoor burning of this type after July first of this year in 102 eastern Massachusetts cities and towns, including Sudbury.

It would be a good move for Sudbury, on its own, whether the state does it or not, to stop air pollution, to stop endangering ourselves with fire, and to make provision for the Town to assist people to dispose of this material.

Conservation Commission Report: (Mr. Frank Morrison) The Conservation Commission agrees with the Board of Selectmen and urges your support of this resolution.

Highway Commission Report: (Mr. Richard Duggan) The Highway Commission has really given no thought to how these clean-up Saturdays would be handled. If, as in other towns, the leaves and brush are piled in the streets, we do not have any of the equipment necessary to handle pick up. If the material were bagged, we do not have any money in our budget to pay for the overtime work required on a Saturday to handle it.

After discussion, Mr. John Powers moved to amend the resolution by striking out the last four words of the first "Resolve", the words "and be it further", and by deleting, in its entirety, the last paragraph.

After further discussion, the amendment was defeated.

After considerable further discussion, it was

## VOTED:

WHEREAS MAN IS ENDANGERING HIS OWN HEALTH AS WELL AS THREATENING THE DELICATE BALANCE OF NATURE BY CONTINUALLY INCREASING THE POLLUTION OF THE ATMOSPHERE; AND

WHEREAS THE BURNING OF LEAVES AND BRUSH ADDS TO THIS AIR POLLUTION AND SMOKE AND ALSO POSES THREATS OF FIRE TO OUR FORESTS, FIELDS, AND HOMES; AND

WHEREAS THESE LEAVES AND BRUSH ARE COMPOSED OF VALUABLE ORGANIC MATERIAL WHICH CAN BE SAVED BY COMPOSTING OR DISPOSED OF AT THE TOWN BRUSH AND STUMP DISPOSAL AREA SO THAT BURNING IS UNNECESSARY: NOW, THEREFORE BE IT

RESOLVED THAT THIS TOWN MEETING REQUEST THE SELECTMEN AND HIGHWAY COMMISSION TO MAKE ARRANGEMENTS FOR FALL AND SPRING CLEAN-UP SATURDAYS TO BE PUBLICIZED IN ADVANCE AND ON WHICH DAYS BRUSH AND LEAVES PICK UP WILL BE PROVIDED, AND BE IT FURTHER

RESOLVED THAT THIS TOWN MEETING REQUEST THE FIRE CHIEF, ONCE SUCH ARRANGEMENTS HAVE BEEN MADE, TO CEASE GIVING PERMISSION FOR ANY OUTDOOR FIRES FOR THE BURNING OF LEAVES, BRUSH, WOOD AND STUMPS AS HE IS AUTHORIZED BY STATUTE.

In Favor - 109; Opposed - 94. (Total - 203)

(This Resolution was reconsidered on March 16, 1970, and was Indefinitely Postponed. See page 181.)

The meeting adjourned at 11:45 P.M. in accordance with the vote relative to adjournment taken on March 9, 1970.

PROCEEDINGS  
ADJOURNED ANNUAL TOWN MEETING  
March 16, 1970

The Moderator called the meeting to order at 8:04 P.M. at the Lincoln-Sudbury Regional High School Auditorium and declared that a quorum was present.

The Moderator announced that the Town Clerk had received two communications signifying intention to move reconsideration of the resolution on brush and leaf burning which followed Article 31 in the warrant. He stated that in accordance with a motion made and voted at the second session, Articles 54 and 55 would take precedence and were before the hall.

Article 54: To see if the Town will vote to appropriate the sum of \$940,000.00, or any other sum, for the purpose of the construction of additions to the Curtis Junior High School, including the cost of original equipment and furnishings of said additions, and to appropriate the sum of \$58,000.00, or any other sum, for the purpose of the remodeling and reconstruction of said school, with the expenditure of such funds to be under the direction of the Permanent Building Committee, which committee is hereby authorized to enter into contracts and perform all acts necessary to accomplish said construction, reconstruction and remodeling, and to determine whether the same shall be raised by taxation, by transfer from available funds, by borrowing, or by any combination of the foregoing, or act on anything relative thereto.  
Submitted by the Permanent Building Committee and School Committee.

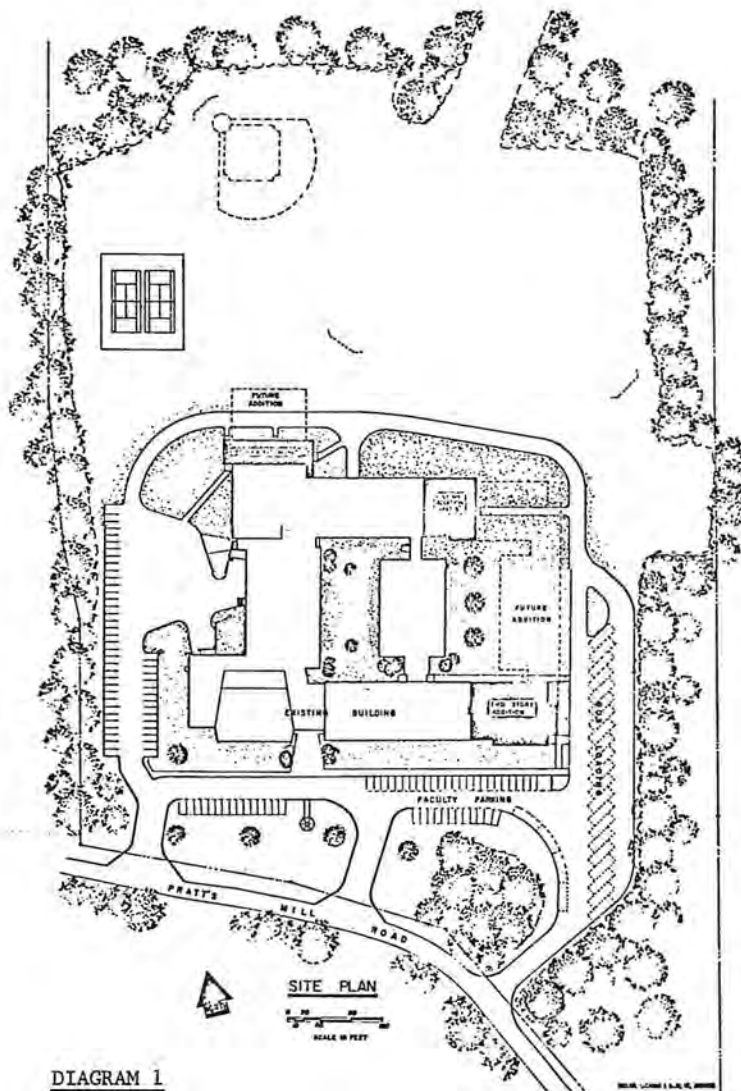


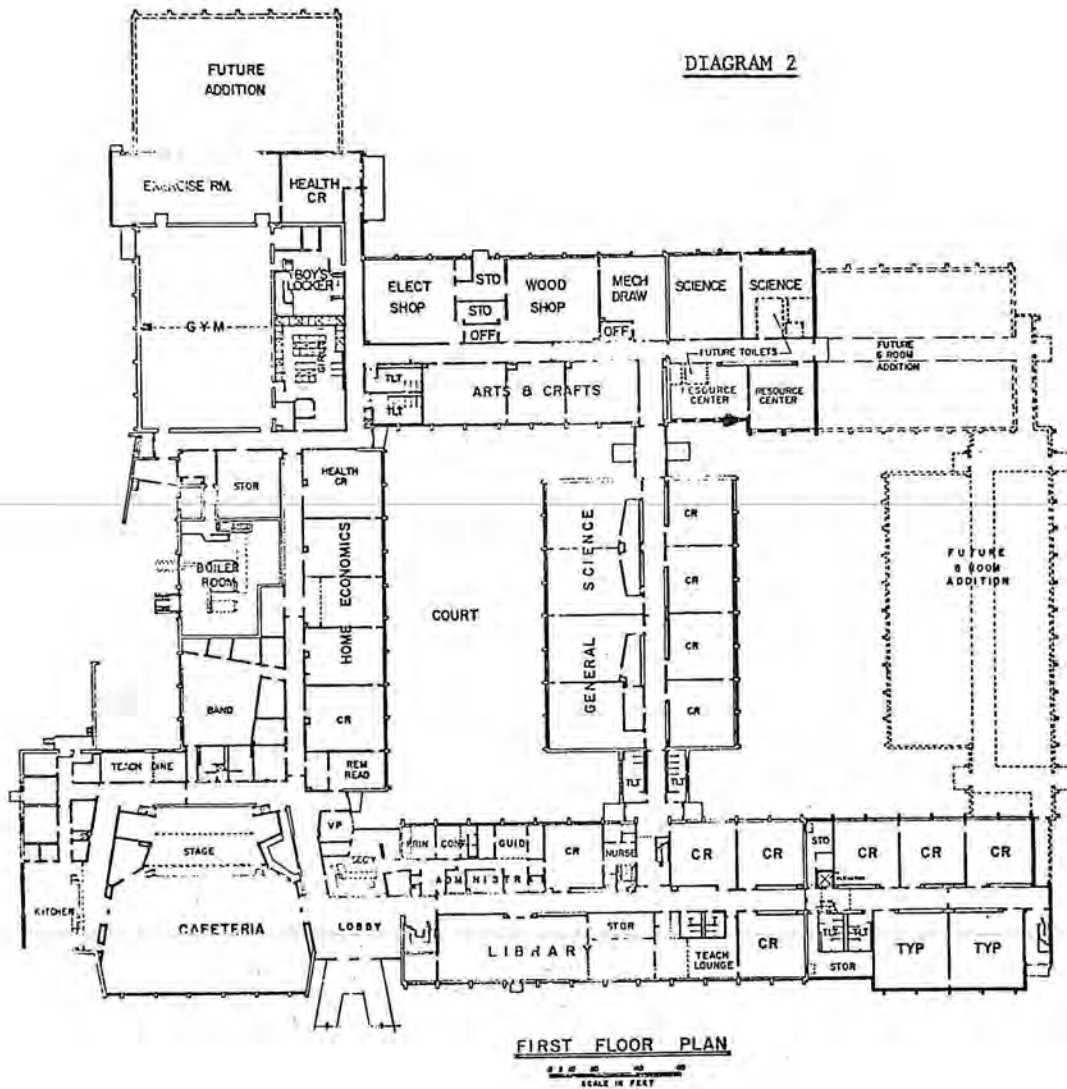
DIAGRAM 1

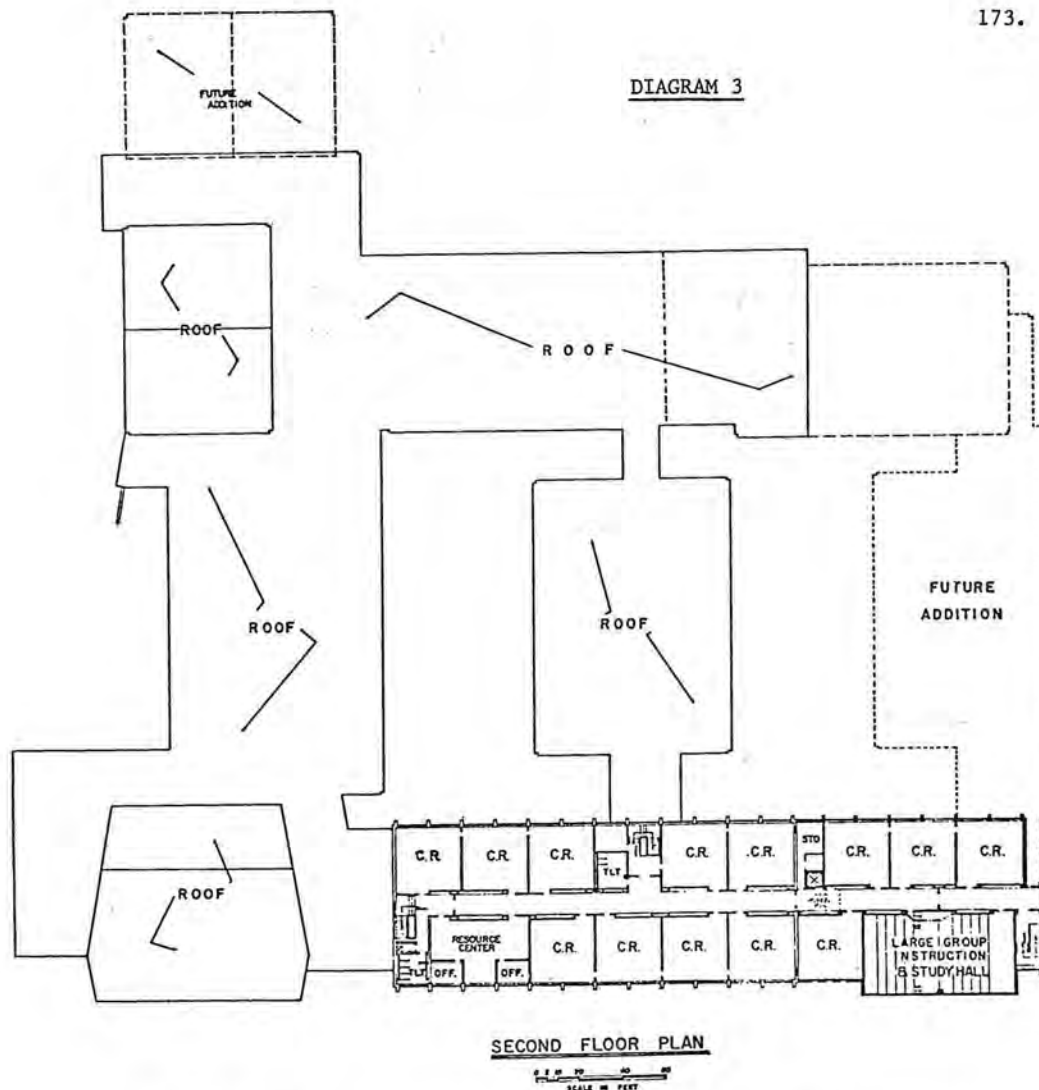
School Committee Report: This article provides for the financing of the Curtis Junior High School addition by utilization of the stabilization fund, taxing, bonding and/or other funding. The Town Meeting in 1968 and 1969 voted funds for developing working drawings and specifications and obtaining competitive bids. Bids are due on or about 6 March 1970. The motion to be made at the Town Meeting will contain the actual bid prices for alterations, construction and equipment allowances. The proposed addition provides balanced facilities for continuing the current educational program for 900-975 pupils plus providing room for large group instruction. The educational specifications and plans comply with the regulation of the Massachusetts Department of Education School Building Assistance Bureau (SBAB) and have been approved by the SBAB, qualifying the project for 50% state aid on principal payments.

This project is substantially reduced in size and cost from that submitted to the Special Town Meeting in June of 1969. The principal area of reduction is in the scope of remodeling, in the elimination of four classrooms on the right rear wing and the substitution of an exercise room for a full size two-station gymnasium. The exercise room is designed to be converted to a locker room in the future at the time a full sized gymnasium is constructed.

Mr. Alfred Cron further reported to the meeting for the School Committee as follows:

The building that was presented by the School Committee last year essentially consisted of adding to the original building in three places: the front wing, the back wing, and a gymnasium-locker room area. The revised building is shown in Diagram 1. The front addition essentially remains the same as last year. The back addition has been reduced by some six classrooms, and the gymnasium has been removed. The locker room has been revised to include a third gym station plus a health classroom.





The second floor of the building is identical to last year's building.

In reviewing the building and looking at the costs, we seriously considered all renovations proposed. We have now rearranged the science classrooms. The mechanical shop is now retained as a third shop area, and the storage area has been deleted. The remodeled home economics and student activity room has been retained. A classroom has been retained in what was to be the teachers' workroom, and a minor modification was made to enlarge the teachers' lounge.

CHART N

CURTIS SCHOOL	<u>Present</u>	<u>Future</u>
Students	750	975
General Classrooms	18	25
Science Classrooms	4	6
Physical Education Stations	2	3
Music	1	2
Resource Centers	-	3
Large Group Instruction	-	2
Homemaking	3	3
Language Laboratory	1	1
Art	3	3
Industrial Arts	3	3
Typing	2	2
Library	1	1

The capacity of the building will be increased from 750 to 975 students. The number of classrooms will go from eighteen to twenty-five, science classrooms from four to six. Physical education stations increase from two to three instead

of two to four. The music area is the same as proposed last year. We have retained the large group instruction area, the resource centers, language laboratory, art area, and the library. Homemaking has been reduced by one-half a room. We removed the large storage area and typing area proposed last year.

CHART O

CURTIS ADDITION

General Contract	\$ 788,166
Architectural Fee	104,013
School Equipment	74,000
Legal and Miscellaneous	5,000
Contingency	36,000
Clerk of Works	<u>18,200</u>
	\$1,023,929

This chart shows the breakdown of costs for the proposed addition.

CHART P

CURTIS ADDITION

	<u>1969 (bid)</u>	<u>1970 (est.)</u>	<u>1970 (bid)</u>	
Cost	\$1,485,000	\$1,069,918	\$ 982,334	(1,023,929)
Area	37,259	26,425	26,425	
\$ per Sq. Ft.	39.86	40.49	37.17	(38.74)

Last year the bid on the building came in at \$1,485,000.00, representing a cost of \$39.86 per square foot. In 1970, the bid came in at \$982,334.00, or \$37.17 per square foot. If the architect's fees are added, a percentage of his fee on last year's building and the cost to re-draw the building, the total building cost would be \$1,023,929.00, giving a total square foot cost of \$38.74.

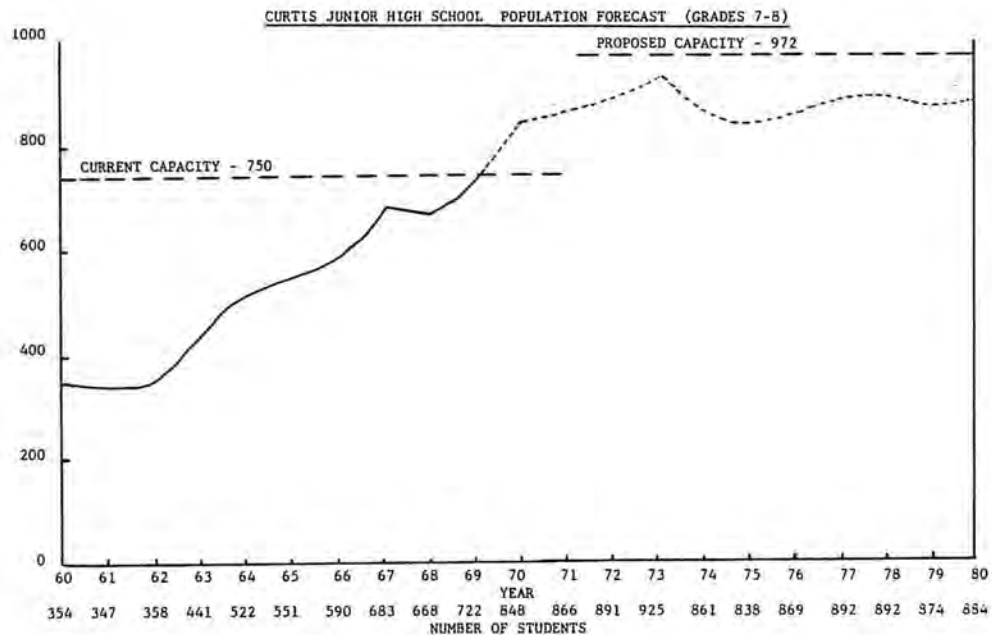
Finance Committee Report: Based on the architect's most recent estimates (1/19/70), the Finance Committee supports the proposed addition to Curtis Junior High School. The cost of this addition, as proposed at the Finance Committee hearing on January 20, 1970, was estimated by the architects to be \$1,028,027, including a bus parking area which is included in the bid specifications as a deduct alternate. The size of the addition at 26,425 square feet increases the capacity of Curtis Junior High to 975 pupils, and the long range pupil population projections of the Finance Committee indicate that the design capacity of the proposed addition will more than contain the anticipated pupils as projected through 1980. The current peak in the number of students at Curtis Junior High will occur in 1973 at 925 pupils and thereafter drop to slightly under 900 through 1980.

It should be pointed out that the addition, as proposed, not only meets but exceeds the educational specifications of the State School Building Assistance Bureau. The plan includes curriculum laboratories, which are not required to meet S.B.A.B. regulations. The area used by these labs could be converted to classroom space if emergency conditions existed, thus further increasing the capacity of the school.

Final recommendation of the Finance Committee will be made at the Annual Town Meeting after firm bids have been received.

Mr. Velie further reported to the meeting for the Finance Committee as follows:

After tracking this school addition for about four years, the Finance Committee is pleased to announce that it supports this article, and we urge you to support it.

CHART Q

This chart is the current Curtis Junior High School Population Forecast prepared by the Finance Committee. The 1966 forecast made by the School Needs Committee comes out very close to this. The current design capacity of the Junior High is stated to be 750 pupils. In 1969 there were 722 pupils in the Junior High. Next year, we project it will be 848, or almost 100 over the present design capacity. We project that it will peak at 925 pupils in about 1973. This is why we feel the addition is necessary.

The proposed addition will provide a capacity of about 50 students over the projected peak. We feel this is well within the estimating capabilities of any committee.

It also should be noted that the present addition will accommodate the students that we anticipate will be at the Junior High through 1980.

The planned addition last year was considerably more expensive than the plan proposed now by about one-half million dollars. The present proposal will have the same design capacity as last year's, and still provides an educational facility which exceeds the state requirements.

The first floor front wing addition has not been changed from last year and has really not been in the area of controversy. What was in question last year was the gymnasium and locker room area and the large wing proposed in the back. The Finance Committee and the School Committee had many meetings throughout the summer and fall. We met with the S.B.A.B. and with the Permanent Building Committee. The plan proposed is a compromise.

After long discussions, it became clear that we would not get the 50% state aid without the exercise room and the health room on the back.

We would probably have obtained state aid without the four classrooms on the back, but the School Committee has convinced the Finance Committee that incorporating the curriculum labs in the school is a sound educational approach and a worthwhile project.

The other major change in the proposal this year is in the renovations planned. Last year they were about \$192,000.00. This year they are \$58,000.00. This is an important savings since the Town must pay all the costs of renovation receiving no state aid.

If you do not approve the four back classrooms you could vote down the article, and then direct the School Committee to replan the addition. We do not support this. This would be a small reduction, about \$100,000.00 and considering the architect's costs for redrawing, we do not feel it would be economically sound.

If you should delete the activity room or health rooms, then you would not get state aid so we do not feel that would be economically sound.

A "No" vote on this article would probably be interpreted by the Finance Committee as direction to the School Committee to scrap this project. We urge your support of this article.



Mr. Fisher of the Finance Committee reported to the meeting on the effect of borrowing over a ten year period compared to a twenty year period.

The reasons for borrowing over a ten year period are reduced interest rate, and the fact that when the Town pays the principal off at a faster rate, the state matches these funds more quickly.

The total interest payment on \$700,000.00 over a ten year period would be about \$211,750.00 compared to \$426,000.00 over a twenty year period.

Permanent Building Committee Report: (Mr. John Reutlinger) Last year we had eight general contractors willing to bid on the school. This year we had fifteen take out plans and twelve of them turned in bids. Seven out of the twelve were under the architectural estimate. The low bidder was about \$20,000.00 under his next competitor and all reports indicate that this is a good contractor.

We support this building.

After discussion, it was

VOTED: THAT THE TOWN APPROPRIATE THE SUM OF \$870,000.00 FOR CONSTRUCTING AND ORIGINALLY EQUIPPING AND FURNISHING ADDITIONS TO THE CURTIS JUNIOR HIGH SCHOOL AND TO MEET THE APPROPRIATION THE TOWN APPROPRIATE AND TRANSFER THE SUM OF \$100,000.00 FROM THE STABILIZATION FUND AND THE TREASURER WITH THE APPROVAL OF THE SELECTMEN IS AUTHORIZED TO BORROW \$770,000.00 UNDER CHAPTER 645 OF THE ACTS OF 1948 AS AMENDED FOR A PERIOD NOT TO EXCEED TEN YEARS PROVIDED THAT THE TOTAL AUTHORIZED BORROWING SHALL BE REDUCED BY THE AMOUNT OF ANY MATCHING STABILIZATION FUND PAYMENT, THAT THE TOWN APPROPRIATE THE SUM OF \$58,000.00 FOR REMODELING AND RECONSTRUCTING THE CURTIS JUNIOR HIGH SCHOOL AND TO MEET THE APPROPRIATION THE TOWN RAISE AND APPROPRIATE THE SUM OF \$8,000.00 AND THE TREASURER WITH THE APPROVAL OF THE SELECTMEN IS AUTHORIZED TO BORROW \$50,000.00 UNDER GENERAL LAWS, CHAPTER 44, SECTION 7, PARAGRAPH 3A AND THAT THE PERMANENT BUILDING COMMITTEE IS AUTHORIZED TO TAKE ALL ACTION NECESSARY TO CARRY OUT THIS VOTE.

In Favor - 463; Opposed - 25.(Total - 488)

Article 55: To see if the Town will vote to appropriate the sum of \$1,854,000.00, or any other sum, for the purpose of the construction of additions to the Peter Noyes School, including the cost of original equipment and furnishings of said additions, and to appropriate the sum of \$142,000.00, or any other sum, for the purpose of the remodeling and reconstruction of said school, with the expenditure of such funds to be under the direction of the Permanent Building Committee, which committee is hereby authorized to enter into contracts and perform all acts necessary to accomplish said construction, reconstruction and remodeling, and to determine whether the same shall be raised by taxation, by transfer from available funds, by borrowing, or by any combination of the foregoing, or act on anything relative thereto.

Submitted by the Permanent Building Committee and School Committee.

School Committee Report: This article requests funding for the addition to the Peter Noyes School. With the completion of this addition the Peter Noyes School will contain both the fifth and sixth levels, providing an extension of the present sixth level program to the fifth level. The building, when completed, will contain 36 classrooms, a library, gymnasium, multipurpose room and a remodeled cafeteria. In addition, 4 classrooms will be built to house the special education program for the Town. The requested amounts represent the architect's best estimate for cost. Prior to Town Meeting the Permanent Building Committee will request bids, and an exact cost will be presented to the Town. After bids are received, of the total amount of \$1,996,000 estimated for the building cost, \$93,600 has been previously voted for planning money. The Annual Town Meeting of 1969 voted a \$100,000 stabilization fund. Application of this amount and the immediate matching by the State will further reduce the amount that will be borrowed. Thus \$1,700,000 will be borrowed. State Aid will consist of 50% of this principal, which is paid to the Town in equal installments over the length of the borrowing.

Mr. Cron further reported to the meeting for the School Committee as follows:

We are again planning occupancy of this building for September, 1971.

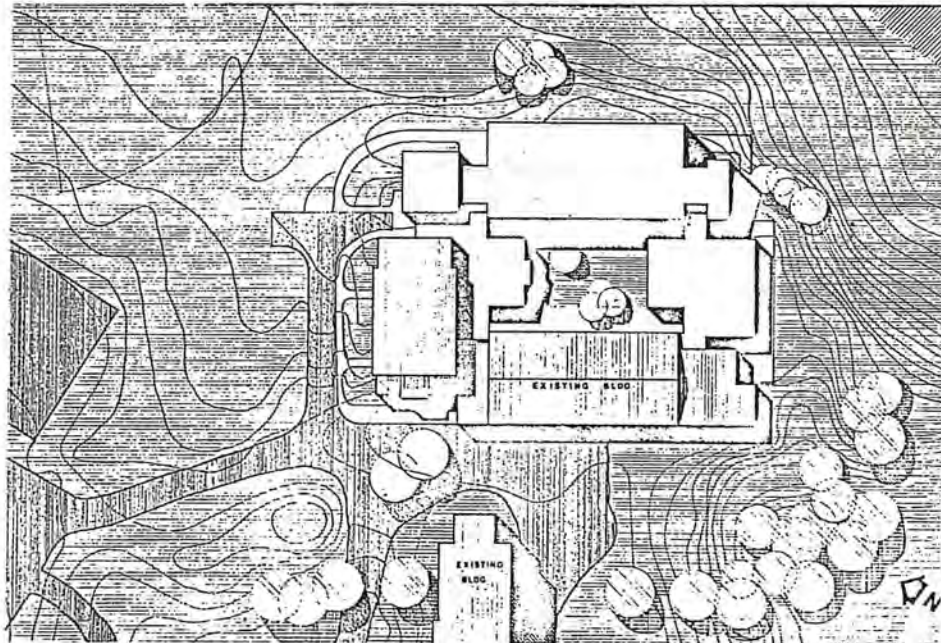


DIAGRAM 4

This is the architect's sketch of the building showing the existing building, the one story addition and the two story addition along the back. This is essentially the same building we showed you last year with some minor revisions.

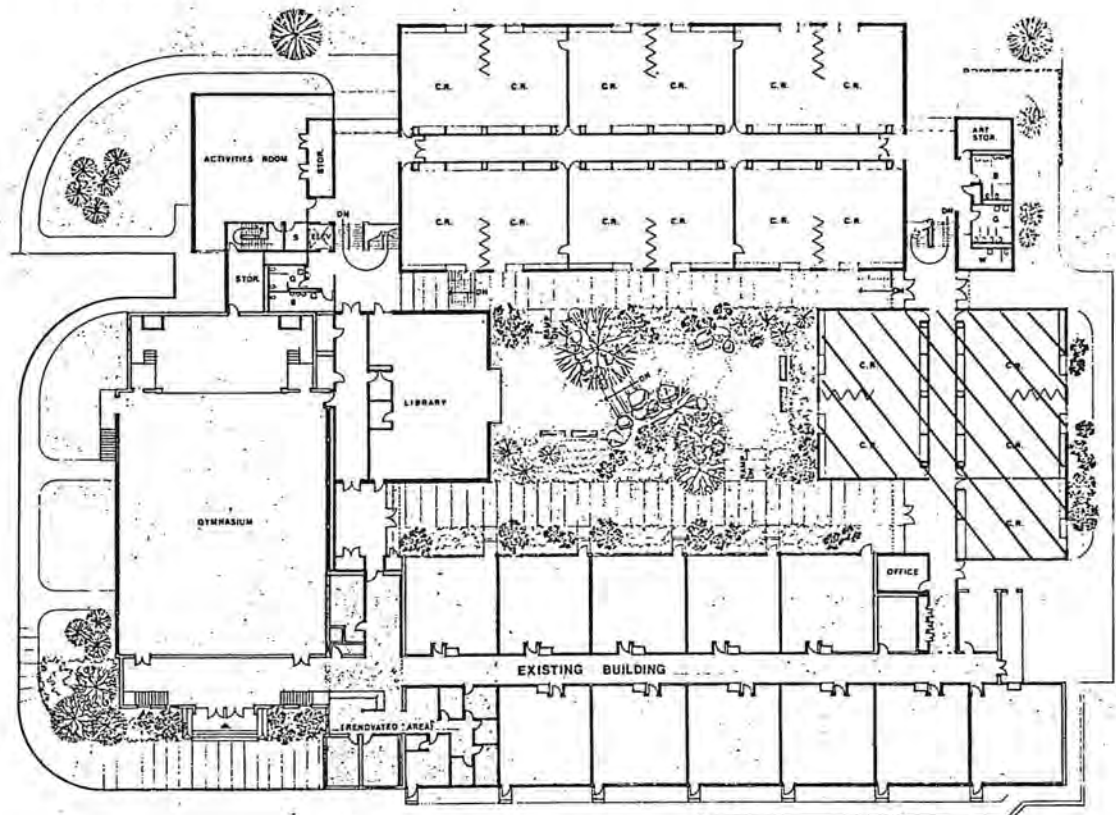


DIAGRAM 5

The activities room on the second floor of the back was revised so that the total square footage to be added to the building has been reduced by about 625 square feet.

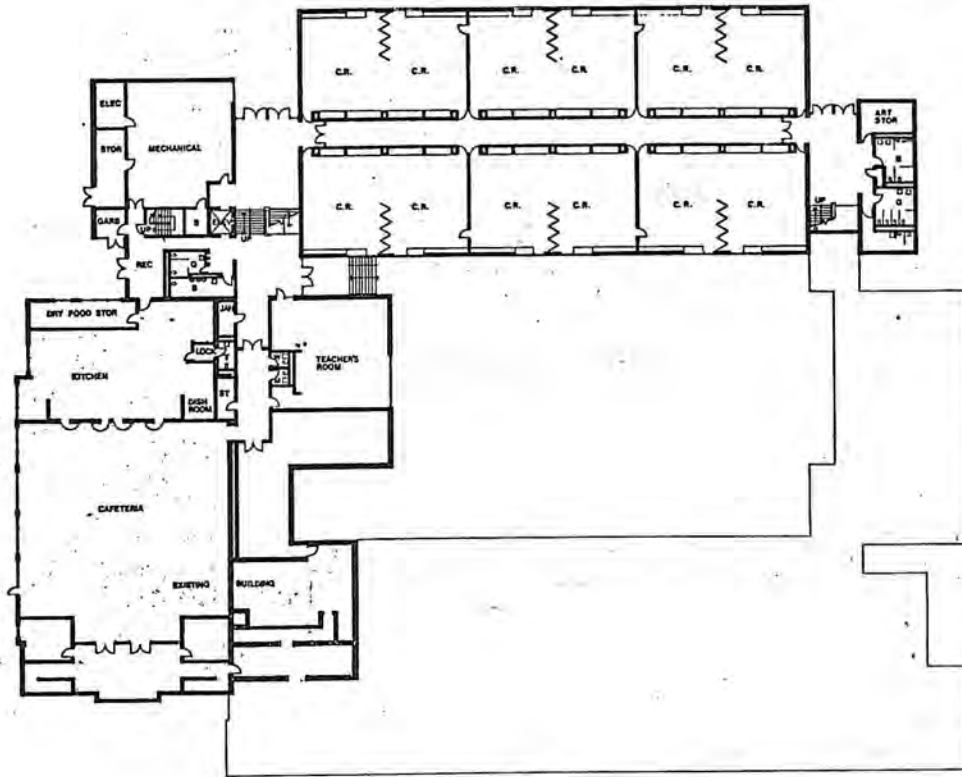


DIAGRAM 6

The bottom floor of the existing building is being remodeled to include the kitchen. The present cafeteria area is being remodeled and expanded. The boiler room in the back has been reduced by about the same amount as the floor above.

CHART R

NOYES SCHOOL	<u>6</u>	<u>5-6</u>
Students	400	975
Classrooms	14	36
Library	$\frac{1}{2}$	1
Gymnasium	2	3
Teachers' Room	$\frac{1}{2}$	1
Cafeteria	1	1

The building when completed will house both the fifth and sixth grades and have a capacity of 975 students.

CHART S

NOYES ADDITION	<u>1969 (est.)</u>	<u>1970 (est.)</u>	<u>1970 (bid)</u>
Cost	\$2,036,497	\$2,025,933	\$1,723,350
Area	48,031	47,625	47,625
\$ per Square Foot	42.40	42.54	36.18

Last year the architect estimated this building to cost \$2,036,497.00 for a total square footage cost of \$42.40. Prior to bids in February, the architect again estimated about the same amount of money or a square footage cost of \$42.54. The general contractor bids came in some \$300,000.00 below estimates giving us a total cost per square foot of \$36.18.

CHART T

## NOYES ADDITION

General Contract	\$1,400,342
Architectural Fee	104,024
School Equipment	108,984
Legal and Miscellaneous	10,000
Contingency	80,000
Clerk	20,000
Total	\$1,723,350

This chart shows the breakdown of costs for the building. The total cost will be \$1,723,350.00.

Finance Committee Report: The Finance Committee has reviewed the needs at Peter Noyes School and supports a proposed addition. Our pupil population projections reflect that a peak in the number of students will occur in 1971 at 889, well within the design capacity of 972 students. The fifth and sixth grade population then drops slightly to 840 students by 1980.

There is still some question as to the advisability of including five (5) additional classrooms, four for special education (two are currently used) and one regular classroom, the loss of which would drop the design capacity to 945.

The bid specifications call for an alternate bid of the total addition less the five classrooms.

At the time of writing this report (2/1/70), the architects have estimated the cost of the total addition at \$2,025,933.

The Finance Committee will present its recommendation at the Annual Town Meeting after reviewing the bids including the alternate without the five additional classrooms.

Mr. Phillips Hunt further reported for the Finance Committee as follows:

At the Special Town Meeting of June 16th last year, the Town voted the sum of \$26,900.00 as additional planning money to complete the architectural plans and specifications as needed to obtain competitive construction bids on the addition and alterations to the Noyes School. The Finance Committee supported this article but in its report requested that the addition be no larger than 48,000 square feet. We hoped that it could be reduced by some 2,000 square feet.

During the last six months of the year, the School Committee, the Permanent Building Committee, the Finance Committee and the architect had several joint meetings in which we discussed all the various plans that have been proposed.

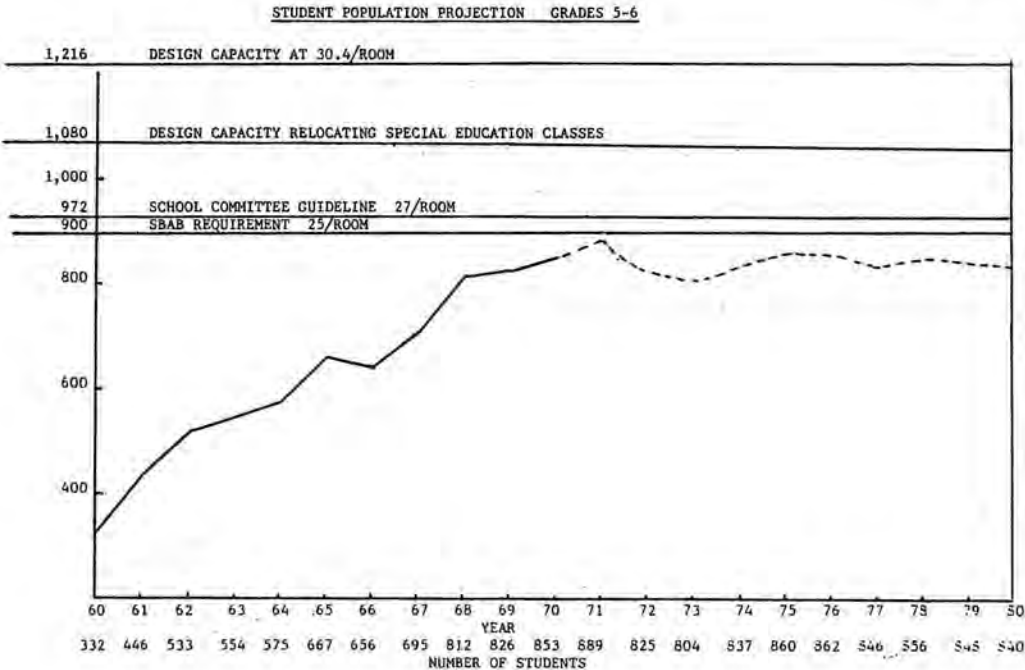
The Finance Committee questioned the need for some of the classrooms. (See cross-hatched area on Diagram 5.) However, thirty-six classrooms would be required for a 900 student school to meet the S.B.A.B. standard of twenty-five students per classroom. Four classrooms will be used for the special education classes, making it possible to handle all of the special classes in one area.

After considering this and the requirement of the S.B.A.B. for state aid, the Finance Committee has agreed to support the entire addition, including the five questioned classrooms.

The total building will have forty classrooms, the addition containing 47,625 square feet.

Another factor that convinced the Finance Committee of the wisdom of accepting the questioned five classrooms was the alternate bid. The area of these rooms is about 6,048 square feet. The total bid could be reduced by \$111,000.00 if we leave them out. This figures out to a cost of about \$22,000.00 per room or \$18.35 per square foot. We felt that it would be a wise investment to include the five rooms.

We should understand the size of the building. Based upon a thirty-six classroom building, the S.B.A.B. requirements of twenty-five students per room gives a 900 student capacity. The School Committee itself uses a guideline of twenty-seven students per room giving a total capacity of 972 students. If the Town grows faster than expected, we could relocate the special classes giving us four more rooms. At twenty-seven students per room, the capacity would be 1,080 students. The present classroom loading at the Noyes School is 30.4 students per room, so that the ultimate capacity of the school, if we do need it, is 1,216 students.



This chart shows the projected student population for the fifth and sixth grades from 1960 through 1980. The peak occurs in 1971 at 889 students with a secondary peak in 1976 of 862 students. Also indicated on the chart are the capacities based upon the different group's or committee's figures.

It is important that this addition will more than contain the fifth and sixth grade population through 1980, and barring errors in projections it should contain the two grades well beyond.

We urge you to support this article.

Mr. Fisher of the Finance Committee again reported to the meeting for the Finance Committee on the effect of borrowing over a ten year period compared to a twenty year period.

The figures were worked out for a \$1,400,000.00 estimated bond at a 5.5% rate for the ten year borrowing and a 5.8% rate for the twenty year borrowing. The twenty year interest comes to \$852,600.00. The ten year interest amounts to \$423,500.00, or a net savings of \$429,100.00. Once again the same factors apply in that the state will be matching with a larger amount for a shorter period of borrowing.

Permanent Building Committee Report: (Mr. John Reutlinger) We had nine general contractors bidding on this project, some of them the same as those who bid on the Junior High School. Eight out of nine of the bids were under the estimate. The Town, on the combined package between the Noyes and the Curtis additions, got a good buy, and we support the total package.

After discussion, it was

VOTED: THAT THE TOWN APPROPRIATE THE SUM OF \$1,520,000.00 FOR CONSTRUCTING AND ORIGINALLY EQUIPPING AND FURNISHING ADDITIONS TO THE PETER NOYES SCHOOL AND TO MEET THE APPROPRIATION THE TOWN APPROPRIATE AND TRANSFER THE SUM OF \$100,000.00 FROM THE STABILIZATION FUND AND THE TREASURER WITH THE APPROVAL OF THE SELECTMEN IS AUTHORIZED TO BORROW \$1,420,000.00 UNDER CHAPTER 645 OF THE ACTS OF 1948, AS AMENDED, FOR A PERIOD NOT TO EXCEED TEN YEARS PROVIDED THE TOTAL AUTHORIZED BORROWING SHALL BE REDUCED BY THE AMOUNT OF ANY MATCHING STABILIZATION FUND PAYMENT, THAT THE TOWN APPROPRIATE THE SUM OF \$109,750.00 FOR REMODELING AND RECONSTRUCTING THE PETER NOYES SCHOOL AND TO MEET THE APPROPRIATION THE TOWN RAISE AND APPROPRIATE THE SUM OF \$14,750.00 AND THE TREASURER WITH THE APPROVAL OF THE SELECTMEN IS AUTHORIZED TO BORROW \$95,000.00 UNDER THE GENERAL LAWS, CHAPTER 44, SECTION 7 (3A), AND THE PERMANENT BUILDING COMMITTEE IS AUTHORIZED TO TAKE ALL ACTION NECESSARY TO CARRY OUT THIS VOTE.

In Favor - 485; Opposed - 10. (Total - 495)

The Moderator announced that the motion for reconsideration would be accepted. After determining that the two voters, Mr. Donald Jordan III and Mr. Forrest Bradshaw, who gave notice of their intention to move reconsideration, had agreed as to which one would make the motion, the Moderator recognized Mr. Bradshaw.

Mr. Bradshaw moved that the resolution following Article 31 be reconsidered.

In support of reconsideration, Mr. Bradshaw stated that when the vote was taken, several people asked that there be a check of the quorum. The check was not allowed, and he understood that it was quite debatable as to whether or not it should have been. However, 203 people voted, and a quorum is 255. He further stated that no business should be transacted when there is not a quorum present and that since this particular resolution is so important to so many people, it should be given the judgment of the people sitting in the hall this evening, not a mere 203 people.

After considerable discussion, it was

VOTED: THAT THE RESOLUTION FOLLOWING ARTICLE 31 BE RECONSIDERED.

The Moderator declared that the affirmative vote was well more than the required two-thirds.

Mr. John Taft of the Board of Selectmen was then recognized and moved in the words of the revised resolution. (For wording of the resolution, see page 170).

He then gave a presentation in support of the resolution substantially the same as the Board of Selectmen Report on page 169 of these proceedings. He indicated further that the Board of Selectmen had printed the resolution in the warrant so that it would be open and above board. He stated that there had been one significant change in the wording to allow some other provisions to be worked out with the Highway Commission for handling brush and leaves before all burning was shut down entirely.

After discussion, Mr. Bradshaw moved Indefinite Postponement.

After further discussion, it was

VOTED: INDEFINITE POSTPONEMENT.

In Favor - 274; Opposed - 204. (Total - 478)

Mr. John Powers then presented the following resolution:

- WHEREAS the dangers of pollution of both air and water represent a serious threat to the environment and ecology of the Town, and
- WHEREAS the effective solution to the many and varied problems of pollution in Sudbury cannot be produced merely by a resolution relating to the burning of leaves, brush and stumps, and
- WHEREAS the effective approach to such problems will necessarily involve major questions dealing not only with development of controls but the establishment of priorities and the proper consideration of necessary funding not only for disposal areas and equipment but also for enforcement, now therefore be it
- RESOLVED that this Town Meeting directs the Moderator to appoint a Pollution Control Action Committee to be composed of one representative or designee of the Board of Health, one representative or designee of the Sudbury Water District Commissioners, one representative or designee of the Highway Commission, one representative or designee of the Industrial Development Commission, the Fire Chief or his designee, and one representative or designee of the Conservation Commission and one citizen at large, and be it further
- RESOLVED that the said Pollution Control Action Committee shall be directed to report back to the Town to either a Special or Annual Meeting with recommendations for an action plan for pollution control by the Town of Sudbury.

Mr. Powers stated that the purpose of the resolution was to carry out what a large number of people wish, to have representatives of the responsible authorities in the town boards that deal with this question required to get together and to come back with some of the answers not now available.

The resolution was defeated.

The Moderator then announced the death of Michael Hriniak, former elected Tree Warden and recently Tree Superintendent of the Highway Department, and asked everyone to stand for a moment to express regret at his passing.

Article 32: To see if the Town will vote to authorize and request the Board of Selectmen to introduce legislation to the General Court, to withdraw the Town of Sudbury from the Massachusetts Bay Transportation Authority by amendment to Chapter 161A of the General Laws, and to determine whether or not the Board of Selectmen shall be required to present a draft of such legislation to the Town Meeting before submitting it to said General Court, or act on anything relative thereto.

Submitted by Richard C. Venne, MBTA Designee.

Report of Mr. Richard C. Venne: The simple question involved here is whether or not we wish to remain in the MBTA district. I have added in the motion the provision allowing the Selectmen the choice of introducing legislation or not dependent upon a change in the MBTA assessment.

Legislation has been introduced this year by Representative McCarthy of Wakefield to change the present formula which has increased our cost from \$407 in 1965 to \$30,000 this year. Next year the cost is estimated to be \$41,000. However, the estimate for this year was \$17,000, and it came through on the Cherry Sheet at \$30,000.

I am presently on a committee with the MBTA to study the assessment formula and to make suggestions to the MBTA Advisory Board to relieve the pressure of taxes on towns such as Sudbury which do not receive any services from the district.

I feel, however, that for future growth we should possibly be in the MBTA District as part of the metropolitan area. There is a planned expansion of the MBTA into Framingham and planned feeder lines to the station in Framingham.

I wish you would support this motion which still gives the Selectmen a chance to make a decision on their own when we report to them the result of the study now underway.

Board of Selectmen Report: (Mr. Martin Doyle) The Board of Selectmen supports this motion. Five years ago the Town became part of the MBTA by legislative enactment. We were not consulted at that time regarding our wish to join. However, since the assessment was only \$402 in 1966, this charge was visible only to those who saw the Cherry Sheet and no one objected.

Since then the charges have increased to \$30,850 this year with a projected increase to \$41,200.00 in 1971.

We recognize our responsibility to contribute to the rapid transit system of the core city. However, there should be some relationship between the extent of our participation and the service we are provided in return. We do not know how the legislature will react to this. Somehow we feel they will not react favorably.

It is our hope that in conjunction with the other perimeter towns, we may be able, as a result of this legislation, to propose a formula for MBTA participation that gives a greater say to the towns in the running of the system and the apportionment of the deficit.

Finance Committee Report: (Mr. Phillips B. Hunt) The Finance Committee supports the intent of this article as it has now been proposed. If we give the Selectmen this authorization to at least move ahead and look into it, we may eventually force the MBTA into trying to keep its assessments more in line with the services actually rendered.

In 1969 we estimated that the cost of this assessment would be \$18,000.00. When it came in this year it was almost double that at \$30,851.00. We have estimated that the cost next year will be \$41,000.00, and if it keeps increasing at the present rate, we might see an assessment of some \$80,000.00. The neighboring town of Framingham is assessed this year at some \$350,000.00.

The main concern to the Finance Committee is that these assessments appear to be completely out of line with the service that we are getting from the MBTA.

Planning Board Report: (Mr. Richard Brooks) The Planning Board majority supports adoption of Article 32 as it appears in the warrant on page 61. A majority feels that the Town is being put upon by rigid adherence to a sacred cow called regionalism. This farce is the boast of city councillors in Boston who campaign on records of accomplishment, i.e., hornswagging the state legislature into redistributing the costs of the MBTA so that we pay a fantastically disproportionate share of the MBTA costs. It is not worth it. We should put pressure on those responsible by opting out.

If ever a plan for mass transit is proposed which can benefit the residents of Sudbury, we will have plenty of time to participate. I urge adoption of Article 32 as it appears in the warrant.

Mr. Brooks moved to amend the main motion by striking out the last sentence therefrom.

After discussion, the amendment was defeated.

VOTED: THAT THE TOWN AUTHORIZE THE BOARD OF SELECTMEN TO INTRODUCE LEGISLATION TO THE GENERAL COURT TO WITHDRAW THE TOWN OF SUDBURY FROM THE MASSACHUSETTS BAY TRANSPORTATION AUTHORITY BY AMENDMENT TO CHAPTER 161A OF THE GENERAL LAWS, WITHOUT THE REQUIREMENT THAT THEY SHALL PRESENT A DRAFT OF SUCH LEGISLATION TO THE TOWN MEETING BEFORE SUBMITTING IT TO THE GENERAL COURT, UNLESS THE TOWNSPEOPLE OBTAIN SERVICES COMMENSURATE WITH THE TOWN ASSESSMENT.

The meeting adjourned at 11:07 P.M. in accordance with the vote relative to adjournment taken on March 9, 1970.



## PROCEEDINGS

## ADJOURNED ANNUAL TOWN MEETING

March 17, 1970

The Moderator called the meeting to order at 8:15 P.M. at the Lincoln-Sudbury Regional High School Auditorium and declared that a quorum was present.

The Moderator asked for consent of the hall that Attorney M. Vance Monroe and Mr. Philip Riley, a medical placement specialist, be allowed to address the meeting in connection with Article 37. Consent was granted.

Article 33: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums of money, or any other sum or sums, to be expended under the direction of the Highway Commission, for the acquisition of departmental equipment, as set forth below:

- A. two-way radio equipment consisting of three (3) mobile units and one (1) outside speaker installed for use by the Highway Department on a Sudbury Municipal Frequency, for the sum of \$200.00, or any other sum;  
(Note: the Moderator had announced at the first session of the Town Meeting that the sum of \$200.00 under "A" should read \$2,400.00)
- B. a sidewalk snow plowing vehicle for the sum of \$6,500.00, or any other sum;
- C. a dump truck for Highway Department use to replace a 1960 Ford 950 truck which will be used as a trade-in, for the sum of \$13,000.00, or any other sum;
- D. a four-wheel drive dump truck and body for Highway Department use, for the replacement of a 1963 Dodge four-wheel drive truck to be used for trade-in, for the sum of \$13,500.00, or any other sum;
- E. a 3/4-ton pick-up for Tree Department use, for the replacement of a 1961 truck which will be used as a trade-in, for the sum of \$2,300.00, or any other sum;
- F. a shovel dozer and trailer for the Highway Department, for the sum of \$38,000.00, or any other sum;
- G. a backhoe combination, for the sum of \$12,000.00, or any other sum;
- H. a new station wagon for Highway Superintendent's use, to replace a 1966 station wagon which will be used as a trade-in, for the sum of \$2,500.00, or any other sum;
- I. a new four-wheel sweeper, for the replacement of a 1964 sweeper which will be used as a trade-in, for the sum of \$15,500.00, or any other sum;

with each such acquisition to be subject to the requirement of public bids and with the terms of the bid providing for the posting of a suitable performance bond or certified check to guarantee performance under each such bid, or act on anything relative thereto.

Submitted by the Highway Commission.

Mr. Daniel Carter of the Highway Commission moved that the Town appropriate the sum of \$105,700.00 to be expended under the direction of the Highway Commission for the acquisition of the following equipment: Two-way radio equipment, sidewalk snowplowing vehicle, a dump truck, four-wheel drive dump truck, 3/4-ton pick-up truck, shovel dozer and trailer, backhoe combination, station wagon and four-wheel drive street sweeper, and to meet the appropriation the sum of \$12,000.00 be appropriated and transferred from the Road Machinery Fund and the sum of \$93,700.00 be raised and appropriated and that all items of equipment shall be in accordance with the specifications of the Highway Commission, shall be subject to public bid, the terms of the bid to provide for the posting of performance bonds or certified checks in at least the amount of 5% for each item purchased, that the following vehicles shall be used as trade-ins toward said purchases: 1960 Ford 950 Truck, 1963 Dodge four-wheel drive truck, 1961 Dodge 3/4-ton pick-up truck, 1966 Chevrolet station wagon, 1964 Wayne three-wheel sweeper, and that any sums remaining after such purchases have been made shall be added to the Road Machinery Fund.

Highway Commission Report:

- A. Radio Equipment: Experience with mobile radio equipment has been most favorable. This equipment is planned for installation in the new Hough and the two (2) International trucks.
- B. Sidewalk Plow: This is the first acquisition of this type equipment. With the construction of walkways, it is necessary to keep them cleared of snow and ice for full safe use by the school children. At present we have 1-1/4 miles of walkways to be plowed and by next fall we will have approximately

3-1/2 miles of walkway to maintain. Consideration was given to contracting for walkway snow and ice removal; however, the cost of contract labor and equipment was prohibitive when compared to doing all work with Town-owned equipment and Highway Department personnel.

- C. Heavy Duty Truck: Replaces a 1960 Ford 950 dump. The truck to be traded requires extensive repairs, is subject to considerable down time and is no longer able to provide the service required of it during winter and summer periods.
- D. 4-Wheel Drive Truck: Replaces a 1963 Dodge. The truck to be traded requires extensive repairs, is subject to considerable down time and is no longer able to provide the service required of it during winter and summer periods.
- E. 3/4-Ton Pick-up: This is to replace a 1961 Dodge pick-up. This truck has had excessive wear and it must be repaired from front to rear. Cab is deteriorating and is too dangerous to continue using. This truck is used in the Tree and Cemetery Department.
- F. Shovel Dozer and Trailer: This is the first acquisition of this type equipment. This machine is essential in the new Town Sanitary Landfill Dump. It will also reduce the cost of hiring this type of equipment to do specific work on reconstruction of our Town roads. The trailer is necessary to transport this shovel dozer from the Sanitary Landfill to a specific job to be done.
- G. Tractor-Backhoe: Our present tractor-backhoe was totally demolished by a B&M train, and at the present time the Town is without a backhoe. The insurance company will reimburse the Town for 2/3 of the cost of this piece of equipment.
- H. Superintendent Vehicle: This is to replace a 1966 Police Cruiser that is now the Superintendent's, and has had excessively hard use. This vehicle is four years old and excessive down time is costly to the Town and restricts the Superintendent in the efficient performance of his duties.
- I. Heavy Duty Truck: This equipment is needed to adequately perform sweeping of the Town roads now over 120 miles. Present equipment, which has reached the point of high maintenance and operation cost, sweeps the streets and discharges the debris in piles which must then be picked up by another truck and work crew and hauled away for disposal. The new equipment sweeps streets and hauls away debris in its own truck body for disposal, thus eliminating the need for a special work crew and another piece of equipment.

Mr. Carter further reported to the meeting for the Highway Commission as follows:

The equipment that we are asking for this year is in line with a 10-year projected plan for the needs of the Highway Department. Essentially it is based on the projected life of equipment of the kind listed. It averages out to approximately one replacement each year.

We feel that the efficiency and the capabilities of the Highway Department will be greatly increased if we are able to adhere to our plan, which has been discussed with the Finance Committee, the Long Range Planning Committee and others. The age of the equipment as printed in the warrant will indicate a need for replacement at this time. There is no doubt in our minds that if we are able, on a planned basis, to replace our equipment as it is needed, it will result in economies to the Town of Sudbury.

Mr. John Velie of the Finance Committee moved to amend the motion by deleting from the items to be purchased the sidewalk snow plow vehicle and the station wagon and by changing the total amount to \$96,700.00, the amount to be raised and appropriated to \$84,700.00, and by deleting the 1966 Chevrolet Station Wagon from the equipment to be traded-in.

Finance Committee Report: The Finance Committee recommends in favor of the following equipment purchases by the Highway Commission:

- A. Two-way Radio Equipment - Better control and communication with mobile units of the Highway Department.
- C. Dump Truck - Replacement of a 10 year old vehicle.
- D. Four-Wheel Drive Truck - Replacement of a 7 year old vehicle.
- E. Pick-up Truck (3/4 Ton) - Replacement of a 9 year old vehicle.
- F. Shovel Dozer & Trailer - For use at the Sanitary Landfill operation and for the road rebuilding program.

- G. Backhoe Combination - Replacement for vehicle demolished in railway accident. Reimbursement by the insurance company will offset much of the cost of this replacement.
- I. Four-Wheel Sweeper - Replacement of a 6 year old sweeper which is outmoded and has a high maintenance cost record.

The Finance Committee recommends against the following equipment purchases by the Highway Commission:

- B. Sidewalk Snow Plow - There is insufficient indication that present approved walkways (even if completed) would warrant purchase of this equipment at the present time.
- H. Station Wagon - Provisions have been made, under the purchase of Police Cruisers, for the Superintendent of Highways to replace his three year old wagon with a police cruiser which has only been in operation for less than a year.

Mr. Meyer Davis further reported to the meeting for the Finance Committee as follows:

This is the largest list of equipment requested by the Highway Commission in any single year. A study of current costs seems to indicate that it is economically unsound to operate the old equipment in this department. In addition to the maintenance cost factor, there is considerable lost time due to machines being tied up in the repair shop.

The only piece of completely new equipment recommended is the bull dozer. This is an integral part of the road resurfacing plan and essential for use in operating the sanitary land fill.

As amended, the total amount in this article is reduced by omitting items B and H. Item B, the sidewalk snow plow, is being requested for the fourth consecutive town meeting. There can be little argument that the first three disapprovals have proven themselves to be proper decisions since we had little walkway to plow. We do not disagree with the Highway Commission in the figures it presents as it is basing these on 3-1/2 miles of completed walkway. However, as there is only a little over a mile of walkway finished, we feel it economically unsound to purchase a high-maintenance, high-depreciation, high-cost piece of equipment at this time. It is our feeling that the Commission should continue to contract the work of clearing the walkways until such time as they are more nearly complete.

Concerning item H, the Superintendent's car, it is our understanding that after a major overhaul last year the car is in good running condition. We do not feel that the purchase of a station wagon at this time is justified. We feel that with a request as large as it is for essential replacements and new equipment, these two items should be withheld again this year. We recommend passage of the article as amended.

After discussion, the Finance Committee's amendment was voted.

In Favor - 156; Opposed - 136. (Total - 292)

VOTED: THAT THE TOWN RAISE AND APPROPRIATE THE SUM OF \$96,700.00 TO BE EXPENDED UNDER THE DIRECTION OF THE HIGHWAY COMMISSION, FOR THE ACQUISITION OF THE FOLLOWING EQUIPMENT: TWO-WAY RADIO EQUIPMENT, DUMP TRUCK, FOUR-WHEEL DRIVE DUMP TRUCK, 3/4-TON PICKUP TRUCK, SHOVEL DOZER AND TRAILER, BACKHOE COMBINATION, AND FOUR-WHEEL DRIVE STREET SWEEPER, AND TO MEET THE APPROPRIATION THE SUM OF \$12,000.00 BE APPROPRIATED AND TRANSFERRED FROM THE ROAD MACHINERY FUND AND THE SUM OF \$84,700.00 BE RAISED AND APPROPRIATED, AND THAT ALL ITEMS OF EQUIPMENT SHALL BE IN ACCORDANCE WITH SPECIFICATIONS OF THE HIGHWAY COMMISSION, SHALL BE SUBJECT TO PUBLIC BID WITH THE TERMS OF THE BID TO PROVIDE FOR THE POSTING OF PERFORMANCE BONDS OR CERTIFIED CHECKS IN AT LEAST THE AMOUNT OF 5% FOR EACH ITEM PURCHASED, THAT THE FOLLOWING VEHICLES SHALL BE USED AS TRADE-IN TOWARD SAID PURCHASES: 1960 FORD 950 TRUCK, 1963 DODGE FOUR-WHEEL DRIVE TRUCK, 1961 DODGE 3/4-TON PICKUP TRUCK, 1964 WAYNE THREE-WHEEL SWEEPER, AND THAT ANY SUMS REMAINING AFTER SUCH PURCHASES HAVE BEEN MADE SHALL BE ADDED TO THE ROAD MACHINERY FUND.

The following resolution presented by Mr. Lawrence Homan was

VOTED:

WHEREAS DRUG ABUSE IS AN INFECTIOUS DISEASE THAT HAS BECOME A MAJOR PROBLEM IN OUR NATION AND HAS REACHED EPIDEMIC PROPORTIONS IN SOME OF THE URBAN AREAS OF OUR COUNTRY; AND

WHEREAS THE UNLAWFUL USE OF DRUGS IS SPREADING FROM URBAN AREAS TO MANY SUBURBAN COMMUNITIES SUCH AS SUDBURY AND IS ESPECIALLY PREVALENT AND ON THE INCREASE AMONG THE TEENAGE POPULATION OF OUR COUNTRY; AND

WHEREAS THE PROBLEM OF DRUG ABUSE IS A COMMUNITY SOCIAL PROBLEM WHICH SHOULD BE THE CONCERN OF ALL AGENCIES AND DEPARTMENTS INCLUDING BUT NOT LIMITED TO SCHOOLS, COMMUNITY GROUPS, HEALTH DEPARTMENTS AND LAW ENFORCEMENT AGENCIES OF OUR TOWN AND SHOULD BE GIVEN THE UTMOST ATTENTION AND COORDINATION. NOW, THEREFORE, BE IT

RESOLVED THAT THIS TOWN MEETING REQUEST THE SELECTMEN OF THE TOWN TO APPOINT THE STEERING COMMITTEE OF THE SUDBURY DRUG ACTION COMMITTEE AS THE OFFICIAL DRUG CONTROL COMMITTEE OF THE TOWN TO COORDINATE, INITIATE AND STIMULATE ACTION ON PROGRAMS TO PREVENT DRUG ABUSE; AND BE IT FURTHER

RESOLVED THAT SUCH COMMITTEE KEEP INFORMED ON THE PROGRAMS OF ALL DRUG ACTION COMMITTEES, DEPARTMENTS AND GROUPS WITHIN THE TOWN AND REPORT ON PROGRESS AT REGULAR INTERVALS THROUGH THE TOWN FATHERS FORUM AND NEWSPAPERS DISTRIBUTED IN THE TOWN.

Article 34: To see if the Town will vote to accept the provisions of General Laws, Chapter 40A, Section 8, and all amendments thereto, which provides, in essence, that no proposed ordinance or by-law making a change in any existing zoning ordinance or by-law which has been unfavorably acted upon by a Town Meeting shall be considered on its merits by the Town Meeting within two years after the date of such unfavorable action unless the adoption of such proposed ordinance or by-law is recommended in the final report of the Planning Board required by Chapter 40A, Section 6, or act on anything relative thereto. Submitted by the Planning Board and Committee on Town Administration.

Mr. Richard Davison moved for the Planning Board that the Town accept the provisions of General Laws, Chapter 40A, Section 8 and all amendments thereto.

Planning Board Report: (Mr. Richard Davison) Following the public hearings held on February 25, 1970, the Planning Board agreed to continue recommending passage of this article. Mr. Davison added that the report of the Committee on Town Administration as printed in the warrant concisely covers the reason for this article.

Committee on Town Administration Report: By accepting General Laws Chapter 40A, Section 8, the Town would protect itself from having to consider previously defeated zoning by-law amendments within two years after their defeat unless the Planning Board submits a report recommending their adoption. As the matters that must be considered by the Town at its Annual Meeting increase in quantity and complexity, the Committee on Town Administration feels that it is advantageous to provide for some limitation on reconsidering zoning by-law amendments which the Planning Board -- which is the elective body most concerned with the zoning by-law -- does not support.

After discussion, the Planning Board's motion was defeated.

No further action was taken under this article.

Article 35: To see if the Town will vote to accept the provisions of General Laws, Chapter 40A, Section 20, and all amendments thereto, so that no appeal or petition for a variance and no application for a special exemption which has been unfavorably acted upon by the Board of Appeals shall be reconsidered on its merits within two years after the date of such unfavorable action except with the consent of all but one of the members of the Planning Board, or act on anything relative thereto. Submitted by the Planning Board.

Mr. Richard Brooks moved for the Planning Board that the Town accept the provisions of General Laws, Chapter 40A, Section 20 and all amendments thereto.

Planning Board Report: (Mr. Richard Brooks) The Planning Board recommends adoption of this article. At the public hearing no opposition was voiced. The purpose of this article is to take advantage of the state enabling legislation which limits the inefficient repetitive appeals to zoning board of appeals for two years separation.

After discussion, the Planning Board's motion was defeated.

No further action was taken under this article.

Article 36: To see if the Town will vote to adopt an official map in accordance with the provisions of Section 81E of Chapter 41 of the General Laws, a copy of which, dated: January 1970, approved the Planning Board, entitled: "Official Map of the Town of Sudbury", by George D. White, Town Engineer, is on file in the Town Clerk's office, or act on anything relative thereto. Submitted by the Board of Selectmen and Planning Board.

Board of Selectmen Report: (Mr. Martin Doyle) The town map under Section 81E entitles any city or town to record a map showing the public ways, parks and any other private ways which they are entitled to. A town map may seem to be a rather inconsequential thing. However, it means that when we register a road or a way within the Town, we also have to have a detail registered with the Town Clerk which shows where the layout of drains, sewers, gas mains and electric mains are within that public way. It entails a certain amount of work on the part of the Town Engineer. As you are aware, the Town Engineer reports to the Board of Selectmen.

This year we have appropriated the sum of \$5,000.00 towards the Town Engineer's account for starting this work. Over the next five to ten years it will cost the Town that amount also. However, several years ago when Willis Road became an article for action by the Town Meeting as to whether it should be adopted by the Town, it cost the Town a certain amount of money to determine whether Willis Road was a town way or not.

The intent of this article is to insure that town ways are properly delineated, that we do not enter into arguments with builders and developers in the future as to whether or not a road is a town way, and that we have a proper record of what is laid within the town way to prevent confusion.

There are at present 299 streets in Sudbury. 209 of these appear on the Official Town Map. The 299 streets include those in proposed subdivisions. However, even in a matter of accounting for 209 streets there is room for confusion and we should have a proper record of these. We recommend that you vote for this article.

Planning Board Report: (Mr. Richard Brooks) The Planning Board favors adoption of this article which will settle for all time which are or are not to be considered public ways in the Town of Sudbury.

Finance Committee Report: The Finance Committee agrees with the sponsors of this article, that an official map of Sudbury, with well defined street boundaries, is necessary. The Town Engineer's budget has \$5,000 included for subcontract survey services, the major portion of which is for this project.

Highway Commission Report: (Mr. Richard Duggan) The Highway Commission is also in favor of this article, but possibly for a slightly different reason. The work that will be done on the Official Town Map will help the Highway Department get ahead in the engineering it needs to lay out the roads that have to be rebuilt. We will not run into the problem yearly of having just one road to work on. We should always have two or three ahead of us.

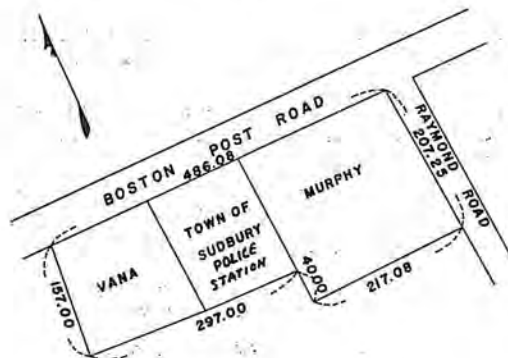
UNANIMOUSLY VOTED: THAT THE TOWN ADOPT AS THE OFFICIAL MAP OF THE TOWN OF SUDBURY IN ACCORDANCE WITH THE PROVISIONS OF SECTION 81E OF CHAPTER 41 OF THE GENERAL LAWS THE MAP DATED JANUARY 1970 APPROVED BY THE PLANNING BOARD, ENTITLED "OFFICIAL MAP OF THE TOWN OF SUDBURY," BY GEORGE D. WHITE, TOWN ENGINEER, A COPY OF WHICH IS ON FILE IN THE TOWN CLERK'S OFFICE WITH SAID MAP INCORPORATED HEREIN BY REFERENCE.

Article 37: To see if the Town will vote to amend its zoning by-law to change from residential zone B2 to a Limited Business District, the following described property:

Beginning at a point on the south side of the Boston Post Road at the junction of the westerly side of Raymond Road; thence westerly along the south side of said Post Road 486.08 feet, more or less, to the westerly boundary line of land of Filomena Vana; thence southerly along said Vana land 157.00 feet, more or less, to said Vana's southerly property line; thence easterly parallel to said Post Road along said southerly property line of said Vana and the southerly property line of land of the Town of Sudbury 297.00 feet, more or less,

to the junction of said land of the Town of Sudbury and land of Alan F. Murphy and Katherine V. Murphy; thence southerly 40.00 feet, more or less, and easterly 217.08 feet, more or less, along the westerly and southerly boundaries of said land of Murphy to the westerly side of Raymond Road; thence northerly 207.25 feet, more or less, along the westerly side of Raymond Road to the point of beginning,

or act on anything relative thereto.  
Submitted by Petition.



#### ARTICLE 37

Mr. Alan Murphy, one of the petitioners, moved in the words of the article and asked that his attorney, Mr. Vance Monroe, make the presentation for him.

The Moderator then recognized Mr. Monroe pursuant to consent earlier granted by the meeting.

Petitioners' Report: (Mr. Vance Monroe) The parcel of land proposed for re-zoning is actually comprised of three lots, the Thrift Shop, the Police Station, and one lot presently being used for residential purposes. This article requests a zoning change from a residential district to a limited business district.

Immediately west of the parcel in question there is a business zone. Beyond that, across the railroad tracks, there is an industrial zone. Beyond that, a limited business zone. Across Route 20 is an industrial zone, then several business zones and another industrial zone. The subject parcel is in fact an island surrounded by business purposes and business uses.

We chose to request a limited business district because we thought it was the least thing that we could ask this town meeting to approve commensurate with what we wanted to do with this parcel. The petitioners intend to build a medical building, the Dr. David W. Hapgood Building, to be used by professional people. The building would be two stories with approximately 16,000 square feet of usable office space to house and serve approximately twelve medical people.

According to your Town Report there is a forecast for a population increase from 13,500 to 19,500 in the next ten years. Our market surveys indicate quite clearly that the present number of medical, professional, dental and other practitioners in the Town are not currently able to service the number of residents, and there are a number of doctors who no longer accept new patients. We feel that the changing character of the Town both as to its increased population and to its very rapid growth and the demands of the next decade require a central location for professional people.

Your master planner, as long ago as 1962, recommended the subject parcel for business use. We are really following through with his recommendation at this time.

We think that the reclassification that we are proposing is in line with what the master planner suggested, with the character of the neighborhood. It is in keeping with what the Town requires for its welfare and for its growth. It is necessary in view of the population forecast and in view of the changing conditions of the whole downtown area.

Mr. Murphy then presented to the meeting a narrated motion picture showing the area along Route 20.

Planning Board Report: (Mr. Eben Stevens) On February 25, 1970, the Planning Board held a public hearing on this and other zoning articles. The Planning Board finds itself in a difficult position in regard to this article. Over the years the Board has worked toward improving the appearance of Route 20 and has

attempted to limit the commercial development on Route 20 to specific areas along Route 20 to prevent the hodge-podge strip development that characterizes Route 9. However, the Planning Board does recognize the legitimate needs of the business community for expansion to provide the town with goods and services.

Thus, the question is: How much land should be zoned business and where?

Concerning the land in this article, the Board opposes a change in zoning at this time for the following reasons:

1. Some of the adjacent areas are residential in character and need to be protected.
2. There are other areas in Town more suitable for this type of building.
3. This change would increase the strip appearance of the business on Route 20.
4. The Planning Board has undertaken a long-range development plan for Route 20, which, when completed, will allow better evaluation of similar proposals.
5. In 1968, the Town Meeting in Article 39 defeated a proposal to rezone the residential land immediately across Raymond Road from this site.

We urge defeat of this article.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

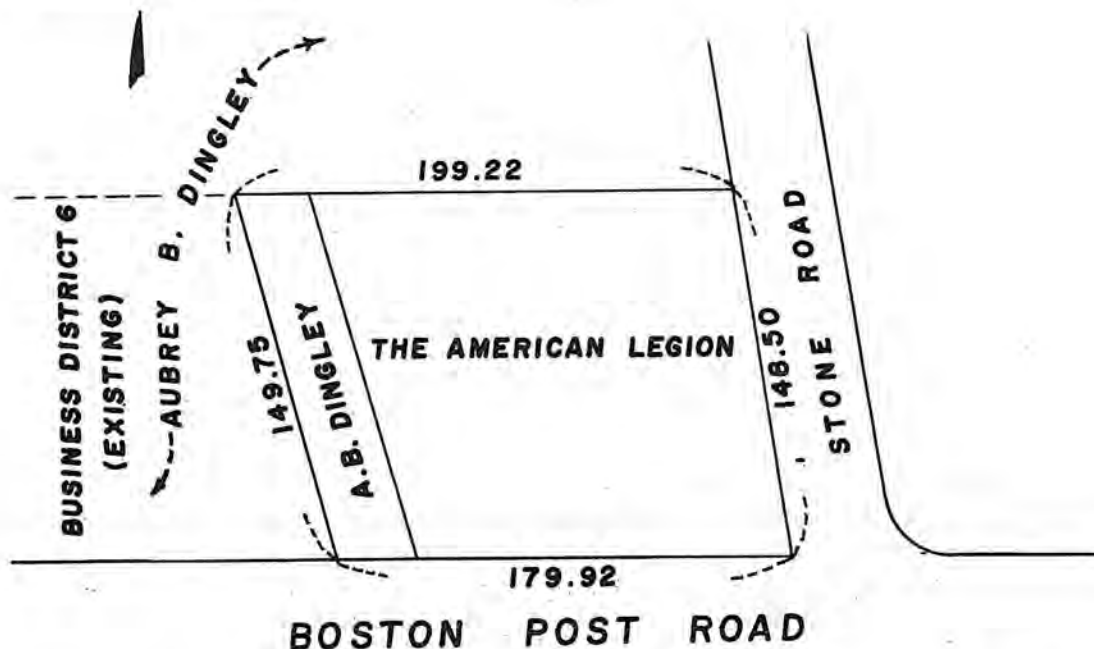
After discussion, the Petitioners' motion was defeated.

In Favor - 103; Opposed - 235. (Total - 338)

Article 38: To see if the Town will vote to amend Article IX, Section II, C of the By-laws (Zoning By-law) of the Town of Sudbury, by including in Business District No. 6 as it presently appears in such By-laws, a parcel of land of Aubrey B. Dingley and a parcel of land of the Sudbury Post 191 American Legion, and directing that the boundaries of the same be incorporated into the existing Zoning Map of the Town of Sudbury under the direction of the Board of Selectmen, as follows:

Beginning at the southeasterly corner of the present Business District number six (6) on the northerly side of the Boston Post Road and at land of Aubrey B. Dingley; thence in a northerly direction 134.75 feet by land of said Dingley to other land of Dingley; thence in an easterly direction by land of said Dingley and land of Sudbury American Legion Post 191, Inc., 199.22 feet to the westerly side of line of Stone Road; thence in a southerly direction by said Stone Road 133.50 feet to the northerly side of the Boston Post Road; thence in a westerly direction by said Boston Post Road 179.92 feet to the point of beginning. Said parcels of land having heretofore been zoned as Residential District A-1

or act on anything relative thereto.  
Submitted by Petition.



After moving in the words of the article, Mr. Ronald Griffin of the American Legion reported for the Petitioners as follows:

The American Legion, an organization composed mostly of local men, has been in Sudbury for the past fifty years. Presently we are located on the Boston Post Road at Stone Road. (See Plan). From a small group we have grown into an organization of 125 men in the last four years.

The present home is much too small for the membership and the activities we are undertaking on behalf of the Pop Warner Football and the Little League baseball here in Sudbury. These activities are growing every year, and they deserve all the help we can give them. In addition, we are directly involved with the CAP cadets, a mixed organization of boys and girls.

The flagpole in front of the Town Hall was also a gift from the Legion, and we would like to continue along similar lines. We have no intention of moving or selling. Just being an asset to the Town is enough. Community projects and participation are our goal.

Planning Board Report: (Mr. Eben Stevens) The Planning Board has previously opposed the inclusion of this property within Business District #6 and continues to do so now. The Board feels that this area of Town is primarily residential in character and that further business development in the location is unnecessary and detrimental; Furthermore, while the American Legion has been a good neighbor and is not a business, circumstances could occur forcing the Legion to sell which would allow any of the permitted business uses (e.g., gas station, drive-in restaurant, etc.) to be developed.

The Board prefers to see the American Legion continue to operate under the variance and to seek any changes in use through the Board of Appeals. We support their application for renewal with reasonable additional requests. The Planning Board has reviewed their variance application to the Board of Appeals, and we find some of the things that they want we support and have written so in a letter. We feel that their activities supporting the various Town athletic functions does not require them to have a business site per se. We feel the variance is the best way under which to operate.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

After discussion, the Petitioners' motion in the words of the article was defeated.

In Favor - 95; Opposed - 203. (Total - 298)

Article 39: To see if the Town will vote to include Para. III B 2 (h) under Limited Business Districts (Para III B 1) and Shopping Center Districts (Para III 3) and Limited Industrial Districts (Para III C 1) and Industrial Districts (Para III C 2) and Industrial Park Districts (Para III 3) and Research Districts (Para III D) of Article IX Zoning By-laws, or act on anything relative thereto. Submitted by Petition.

After making the motion under the article (see vote), Mr. Richard Hinkley of the Knights of Columbus reported for the Petitioners as follows:

Paragraph III B 2 (h) of the By-laws, which we would like to have included in the paragraphs specified, allows as permitted uses, Private club houses, meeting halls and lodge rooms to be used by fraternal or other organizations provided that a site plan is submitted under the provisions of the by-laws.

It has been our experience over the last year in the Knights of Columbus in Sudbury that the cost of establishing a clubhouse in a business district was prohibitive both from a price standpoint and availability. This article would, in essence, allow us a wider choice of property in each of the other districts in Town with the exception that we are still restricted from the residential area. The Knights of Columbus Building Association is ready to expend some \$50,000.00 for a facility and has had a hard time trying to find such a property. We would urge passage of this article.

Planning Board Report: (Mr. Richard Davison) In 1967, the Town Meeting unanimously voted to make private clubs and meeting facilities for religious and fraternal organizations a permitted use in business zones. Such organizations that have tried have found it difficult to find suitable locations in business districts. This article extends the same permitted uses to all zones except residential and research. The Planning Board supports this article as presented.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.



UNANIMOUSLY VOTED: THAT THE TOWN INCLUDE PARAGRAPH III B 2 (h) UNDER LIMITED BUSINESS DISTRICTS, PARAGRAPH III B 1, AND SHOPPING CENTER DISTRICTS, PARAGRAPH III 3, AND LIMITED INDUSTRIAL DISTRICTS, PARAGRAPH III C 1, AND INDUSTRIAL DISTRICTS, PARAGRAPH III C 2, AND INDUSTRIAL PARK DISTRICTS, PARAGRAPH III 3, OF ARTICLE IX, ZONING BY-LAWS.

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

Article 40: To see if the Town will vote to amend Article IX (Zoning By-law) of the Town By-laws, Section III, C, 1, a, be deleting the word "and" and inserting a comma between the words "fabrication" and "assembly" and adding the words "and storage", or act on anything relative thereto.  
Submitted by the Industrial Development Commission.

Industrial Development Commission Report: (Mr. Milton Bartlett) This is the first of two articles that have been submitted to provide changes in the industrial park-limited industry area around the intersection of the New Haven and Boston and Maine railroads. The particular property involved is the fifty acres east of the Raytheon site. It is currently under option by some people wishing to put in a facility that will distribute furniture. It will produce a tax revenue to the Town which will eventually amount to between \$1.00 and \$3.00 on the tax rate. We have found that this type of operation produces less traffic increase than the equivalent type of industrial building people buy, such as light manufacturing.

Planning Board Report: (Mr. Eben Stevens) The addition of the words "inside storage" is recommended by the Planning Board since storage is a natural and necessary use occurring within a limited industrial district.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

After discussion, it was

VOTED: THAT THE TOWN AMEND ARTICLE IX, ZONING BY-LAW, OF THE TOWN BY-LAWS, SECTION III, C, 1, a, BY DELETING THE WORD "AND" AND INSERTING A COMMA BETWEEN THE WORDS "FABRICATION" AND "ASSEMBLY" AND ADDING THE WORDS "AND INSIDE STORAGE" AFTER THE WORD "ASSEMBLY".

In Favor - 169; Opposed - 28. (Total - 197)

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

The meeting adjourned at 11:02 P.M. in accordance with the vote relative to adjournment taken on March 9, 1970.

## PROCEEDINGS

## ADJOURNED ANNUAL TOWN MEETING

March 18, 1970

The Moderator called the meeting to order at 8:43 P.M. at the Lincoln-Sudbury Regional High School Auditorium and declared that a quorum was present.

Mr. John Powers presented the following resolution in memory of Mr. Michael Hriniak.

## UNANIMOUSLY VOTED:

WHEREAS MICHAEL HRINIAK FOR MORE THAN TWENTY-EIGHT YEARS OF HIS LIFE GAVE MUCH OF HIS TIME, HIS TALENT, AND MOST IMPORTANTLY OF HIMSELF TO THE TOWN OF SUDBURY. HE BELIEVED STRONGLY THAT EVERY MAN SHOULD DO WHATEVER HE CAN FOR HIS FAMILY, HIS NEIGHBORS AND HIS COMMUNITY. THROUGHOUT HIS LIFE HE LIVED HIS BELIEF, QUIETLY, WITHOUT PRETENSE, AND WITH SMILING DIGNITY.

IN 1942 HE BECAME A CALL FIREMAN. FROM 1947 TO 1957 HE SERVED THE TOWN AS TREE WARDEN. HIS CONCERN FOR THE BEAUTY OF SUDBURY'S STREETS AND TREES WAS CLEAR. HIS WORK MANIFESTED HIS CONCERN. ALTHOUGH HE ALSO SERVED AS A POLICE OFFICER, AS WELL AS A FIREFIGHTER BOTH DURING AND AFTER HIS TEN YEARS OF ELECTED SERVICE AS TREE WARDEN, IT WAS THE TREE WARDEN'S POST THAT HE PRIZED MOST HIGHLY. IT WAS TO THAT POST THAT HE RETURNED IN 1968. WHILE SERVING IN THAT CAPACITY HE WAS FATALLY STRICKEN ON MARCH 16th OF THIS YEAR.

MANY TIMES A CANDIDATE FOR PUBLIC OFFICE HE ACCEPTED BOTH VICTORY AND DEFEAT WITH THE CHARACTERISTIC CALM OF A MAN WHO UNDERSTOOD AND BELIEVED IN THE WILL OF THE VOTER. HIS SINCERITY AND PATIENCE WON ACCEPTANCE FROM THE ELECTORATE FAR MORE OFTEN THAN NOT.

HIS LOVE FOR THIS TOWN WAS NOT LIMITED TO PUBLIC OFFICE. HE WAS A PAST MASTER OF THE GRANGE, A STRONG WORKER IN THE FIREMAN'S ASSOCIATION AND A FAMILIAR FIGURE AS UMPIRE IN SUDBURY'S LITTLE LEAGUE.

ONE OF THE MOST REMARKABLE THINGS ABOUT THIS WONDERFUL HUMAN BEING WAS THAT HE MANAGED ALL OF THIS SERVICE DESPITE THE HANDICAP OF THE LOSS OF ONE ARM. HE COULD DRIVE, FISH, SHOOT, CLIMB AND WORK WITH MORE SKILL AND VIGOR THAN MOST MEN. IT WAS ONE OF THE SINGULAR MARKS OF HIS FORCE OF PERSONALITY THAT THOSE WHO MET HIM NEVER REALLY CONSIDERED THAT HE WAS HANDICAPPED.

MICHAEL HRINIAK IS GONE. THE TOWN OF SUDBURY DEEPLY FEELS HIS LOSS. NOW THEREFOR BE IT

RESOLVED THAT THE TOWN OF SUDBURY, IN TOWN MEETING ASSEMBLED, HEREBY EXPRESSES ITS WARM REMEMBRANCE OF MICHAEL HRINIAK, A DEDICATED SERVANT AND FAITHFUL FRIEND TO THE TOWN. BE IT FURTHER

RESOLVED THAT THIS RESOLUTION SHALL BE ENTERED IN THE PERMANENT RECORDS OF THE TOWN AND THE TOWN CLERK IS DIRECTED TO CONVEY A COPY OF THE SAME TO MRS. MICHAEL HRINIAK AS AN EXPRESSION OF THE SYMPATHY OF THE PEOPLE OF SUDBURY.

Upon a motion made by Mr. Doyle of the Board of Selectmen, it was

VOTED: THAT THIS MEETING CONTINUE DELIBERATIONS WITHOUT ADJOURNMENT UNTIL ALL ARTICLES REMAINING IN THE WARRANT HAVE BEEN PROPERLY ACTED UPON.

Consent of the hall was granted that Mr. Justin L. Wyner, Moderator of Brookline, sit in the hall and answer questions under Article 43 if necessary.

Article 41: To see if the Town will vote to amend Article IX of the By-laws (Zoning By-law) Section III, C, 2, f, by deleting the words "through 'e'" before the word "inclusive" and substituting therefore the words "and 'b'" so that the paragraph will read as follows:

All uses permitted in Limited Industrial Districts under items "a" and "b" inclusive in III-C-1 above,

and by amending Section III, C, 2, d, by deleting the word "Limited" before the words "Industrial District", or act on anything relative thereto.

Submitted by the Planning Board.

Planning Board Report: The purpose of this article is to correct an error in section reference because, in 1967, an amendment to the Zoning By-law removed paragraph "a" though "e" from section III-C-1 and substituted new paragraphs "a" and "b", but the reference was not changed at that time.

Also, prior to the recodification of the Zoning By-law, the paragraph under section III-C-1, referred to "Limited Industrial Districts" and now refers to "Industrial Districts".

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

UNANIMOUSLY VOTED: (Consent Calendar) IN THE WORDS OF THE ARTICLE.

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970).

Article 42: To see if the Town will vote to amend Article IX (Zoning By-law) of the By-laws of the Town, Section V, A (site plan approval) by adding after the word "structures" in the second sentence of the first paragraph, the words:

"above ground and underground storage tanks",

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: By amending the site plan section of the zoning by-law to cover above and below ground storage tanks, site plan approval of the Selectmen clearly will be required prior to any such installation. It has been argued that anyone with an outstanding storage permit, regardless of reason, can install such tanks for the purpose of operating a gas station.

Planning Board Report: (Mr. Richard Davison) Following the public hearing on this article, February 25, 1970, the Planning Board continued its unanimous support of this article. It will improve site plans submitted by requiring them to show storage tanks as well as items presently provided by the by-law.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

A motion for Indefinite Postponement made by Mr. George Sharkey was defeated.

UNANIMOUSLY VOTED: THAT THE TOWN AMEND ARTICLE IX, ZONING BY-LAW, OF THE BY-LAWS OF THE TOWN, SECTION V, A, SITE PLAN APPROVAL, BY ADDING AFTER THE WORD "STRUCTURES" IN THE SECOND SENTENCE OF THE FIRST PARAGRAPH, THE WORDS "ABOVE AND UNDERGROUND STORAGE TANKS,".

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

Article 43: To see if the Town will vote to amend Article IX (Zoning By-law) of the Town By-laws by adding to Section V, E, 7, b, after the word "vehicles", the words "within 1000 feet of a residential district", or act on anything relative thereto.

Submitted by the Industrial Development Commission.

Industrial Development Commission Report: (Mr. Milton Bartlett) The purpose of this article is to change the provision, inserted into the by-laws when the Industrial Park District was set up, that prohibits the parking of commercial motor vehicles in both Limited Industrial and Industrial Park Zones.

As amended, the by-law would read, "In Limited Industrial Districts and Industrial Park Districts, the regular parking of commercial motor vehicles within 1,000 feet of a residential zone except wholly within a completely enclosed building, is prohibited."

In a previous article, a change in the zoning was voted to permit storage in Limited Industrial Districts so that a warehouse could go in there. It is desired that the trailers and tractors for the proposed warehouse be parked adjacent to it.

The purpose of the proposed changes is so that people on Union Avenue, for example, would be at least 1,000 feet away from any noise generated by these vehicles. In fact, they will be 1,500 feet or more away.

To the east the area is adjacent to industrial districts. To the south is a business district and some Town-owned land. To the west there is an open farm, and the Raytheon property. The entire area where these vehicles would be parked is segregated from residential zones by other commercial zones, or by a protective screening of woodlands.

The original restriction was put into the by-law because of the school bus controversy some years ago, but we do need some reasonable provision for the outside parking of motor vehicles.

One additional factor that should be considered is that these vehicles when garaged in this area will produce more tax revenue. If they have to be brought in from the outside, they would produce additional traffic, and we would lose the excise tax revenue.

Planning Board Report: (Mr. Eben Stevens) The parking of motor vehicles, whether they be school buses or trucks, in the outdoors near residential areas, has been a subject for debate several times in the past few years, either at Town Meeting or in relation to site plans for existing or proposed businesses.

The Planning Board has vigorously opposed the outside storage of a large number of vehicles. We were all forced to accept the school bus parking solution in 1967, and many of us felt that the solution to the problem left much to be desired.

At the suggestion of the Industrial Development Commission, the Planning Board has given consideration to a possible exception to this previously stated disapproval. The Planning Board has agreed to support an amendment which is before you and would allow commercial motor vehicles to be stored out of doors in Limited Industrial Districts provided such vehicles were parked more than a thousand feet from the nearest residential area. The Planning Board feels that even in a situation where residences might be at a higher elevation than the parking area for vehicles, the distance would remove the severe visual impact of this type of storage.

The Planning Board therefore supports this amendment to the Zoning By-law.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

VOTED: IN THE WORDS OF THE ARTICLE.

In Favor - 159; Opposed - 54. (Total - 213)

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

Article 44: To see if the Town will vote to amend Section G, entitled: FLOOD PLAINS, of part I of Article IX (Zoning By-law) to read as follows:

The several areas shown as flood plains on the map prepared by the Town Engineer entitled: "Map of Flood Plains in Sudbury, Massachusetts", dated January, 1962, and as from time to time amended, on file in the office of the Town Clerk and the Planning Board, are hereby deemed to be subject to seasonal or periodic flooding, and the use of land in any such area, or land, the elevation of which is lower than 125 feet above mean sea level, as established by the United States Geodetic Survey level datum as of 1929, except land owned by the Town and which lies within any such area, is hereby declared to be dangerous to the health and safety of the occupants thereof, and each said area shall be known as a flood plain.

When this by-law, or amendments thereto, shall become effective, and an appropriation has been made therefor, the Board of Selectmen shall cause to be installed, at or near the perimeter of each such flood plain, monuments in such numbers and at such intervals as they shall deem necessary, and on the top of which shall be permanently affixed disks of copper or bronze on which shall be inscribed the elevation above mean sea level as established by the United States Geodetic Survey level datum as of 1929, at the point of installation. Such monuments shall be of stone or other material of equal durability and shall be so installed that the tops thereof shall be at least one and one-half inches above the surface of the ground and, thereafter, the Board of Selectmen shall cause the location of each monument to be shown on the aforesaid Map of Flood Plains in Sudbury, Massachusetts,

or act on anything relative thereto.

Submitted by the Conservation Commission.

Conservation Commission Report: (Mrs. Margaret Langmuir) In the interests of saving time and describing clearly what the Conservation Commission has in mind in presenting these articles, we wish to discuss Articles 44 and 45 together. These articles are inseparable in intent.

We should first define what we mean by the flood plain. It is land which is periodically flooded or wet. It acts as a natural sponge to retain water which would otherwise run off quickly and deluge areas downstream. It releases water more slowly during drier periods of the year to the water table, the source deep wells for our Town water supply.

If the flood plain areas are filled and built on, the river is channeled into a narrower flow and the sponge area is removed. If the fill is far enough upstream the houses on the fill may be perfectly safe. But those downstream are flooded.

If developers are allowed to sell and build on land that is dry in August, but wet during the flood season, they have to do it by building houses on islands of fill. The fill area is high enough to have a proper leeching field, but the filling removes about one-third of the water-holding capacity of the land.

If filling continues to occur as the Town grows, the water table may rise to the point where leeching fields which were once safe are in the water table. This causes pollution of the ground water.

About one-fifth of the Town of Sudbury is wetlands. There are four major watersheds and four important marsh areas. These comprise a rich heritage of an important resource, good water.

Five Hatch Act hearings here in Sudbury have failed to bring filling of wetlands to a halt even though the Selectmen and other Town boards recommended to the State that they be stopped. We have found that the Hatch Act function is to regulate fill, rather than to stop it. If we wish to stop such filling, we will have to do it through local zoning by-laws such as those proposed in Articles 44 and 45.

In these articles, we are asking for Town Meeting approval to protect our present flood plain better and then later to add to the present flood plain the significant upland streams and marshes.

Specifically, Article 44 asks the Town Meeting for permission to amend the flood plain map which is on file in the Town Engineer's office. The present map indicates the flood plain as about 2,000 acres along the Sudbury River. While this covers two of our major marshes along Pantry Brook and along Wash Brook and protects all of the Sudbury River flood plain, it leaves everything above the 125-foot contour above mean sea level unprotected. Our plan, if these two articles pass, is to produce a map delineating the additional areas which should be protected for submission to a future Town Meeting for approval.

Article 45 describes the uses which may be made of the protected flood plain areas. It is very similar to the watershed protection district provisions passed by Wayland in 1967. While Wayland and Sudbury are two different towns, concerns such as flood protection and water pollution should not merely stop at the Town line. These are regional concerns and should be treated as such.

Proper use of the flood plain includes outdoor recreation areas, ball fields, golf courses, as well as natural areas for hiking, nature study, fishing and hunting. Flood plains offer prime water and soil conditions for agriculture, forestry and plant nurseries. They are necessary for the conservation of soil, plant and wildlife.

We ask for your support of Articles 44 and 45 to help preserve areas from filling, building, excavating and dumping, and for the future beauty of Sudbury.

Planning Board Report: (Mr. Richard Davison) Neither of these articles changes what was in the existing flood plain at all. Article 44 only makes it possible for you to amend the flood plain in the future if you choose to do so. Basically, it just adds the words "as heretofore amended".

Article 45 spells out the conditions of the zone that would give the Town the control where it now does not have it. We have had very poor fortune with the Hatch Act. It has given us no help whatsoever, and we would like to have it within the control of our own Zoning By-law. This is very similar to what Wayland has done successfully.

We support both of these articles.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

Mr. John Powers requested that discussion be allowed on Article 46 along with Articles 44 and 45 since 46 had to do with funds for the engineering study required if 44 and 45 passed.

The Moderator announced that discussion on Article 46 would be in order.

Mr. Powers then requested that the Finance Committee report on Article 46 be given.

Finance Committee Report (Article 46): (Mr. Deward Manzer) Article 46 is intended to provide for an engineering survey and map of approximately one and one-third miles along the banks of Hop Brook between Peakham Road and the flood plain zone south of Route 20. The Conservation Commission has an estimate of \$4,800.00 for this work. The Conservation Commission has informed the Finance

Committee that there are approximately sixty-one miles of wetlands in the flood plain that would be voted under Article 44. 40% of this land is already protected by some means or other. This leaves about thirty-five miles of flood plain to be surveyed and mapped. If the work is done piecemeal, the cost is not very predictable.

The Finance Committee has estimated the cost might run in excess of \$50,000. The Town Engineer has provided the Finance Committee with an estimate of \$29,000 for an aerial survey of the Town which would provide five-foot contours. It is anticipated also by the Town Engineer that providing a map giving two-foot contours, sufficient for mapping the flood plain, would add another \$5,000 to \$10,000 to this estimate, making the total around \$34,000 to \$39,000 for the aerial survey.

Although the Finance Committee recognizes the urgency, brought out in the hearings with the Conservation Commission, of protecting certain areas of the Hop Brook flood plain, we feel that the proper approach to this job is first to conduct the aerial survey of the entire Town and then lay out the flood plain from that survey.

We would oppose the passage of Article 46.

Mrs. Langmuir of the Conservation Commission was then recognized and stated that the Commission had originally wanted to speak to all three articles at once. It was told at the Warrant Review Meeting that it would not be allowed to do so since Article 46 involved money. She further stated that as the proponents of Article 46, the Commission should have been allowed to speak first, and requested that she be allowed to give the Conservation Commission report on Article 46.

The Moderator asked her to proceed.

Conservation Commission Report (Article 46): (Mrs. Margaret Langmuir) Our choice is to preserve the flood plain now for relatively little cost or to pay the consequences of flood and ground water pollution and the far more costly man made devices of Town sewage and flood control dams.

Of the approximately sixty-one miles of stream in Town, roughly twenty-five miles are already protected by virtue of being in so-called protected lands. This includes the 2,000 acres already in the flood plain, the Town-owned lands such as school sites, conservation land, water district lands, and the privately owned open space conservation areas. There are also areas in which we have conservation restrictions.

This gives us about 40% protection of the sixty-one running miles of stream in Town. Of what is left, roughly one-half could be mapped on foot by volunteers and the land owners concerned. We would do this by consent of the land owners, and to this end we ask for volunteers to sign up at this meeting.

The remaining sixteen miles or less, where the streams cover considerable wetland areas, may have to be done by survey. We will not know until we get out and walk through the land.

Since much of the upper portions of Hop Brook are already protected, and most of the rest of it above Peakham Road can be done by volunteers and abutters, it seems logical to finish the Hop Brook area by survey from south of Peakham Road to the flood plain. This is about 7,000 feet, and we have estimated \$4,800 as the cost. Some of this land is zoned for industry and business, and filling and building is already taking place. We would like to preserve now what is left of the wetlands in that area.

We urge you to vote "Yes" on Articles 44, 45 and 46.

The Moderator then stated that he wished to publicly apologize for not allowing the Conservation Commission to speak first on Article 46

After discussion, it was

UNANIMOUSLY VOTED: THAT THE TOWN AMEND SECTION G, ENTITLED FLOOD PLAINS, OF PART I OF ARTICLE IX, ZONING BY-LAW, TO READ AS PRINTED IN ARTICLE 44 IN THE WARRANT OF THIS MEETING.

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

Article 45: To see if the Town will vote to amend Section E entitled "Flood Plain District Use Provisions", of Part III of Article IX entitled "Zoning By-law", of the Town By-laws, by deleting the present Section E of part III of Article IX and by substituting in place thereof the following:

"E. FLOOD PLAIN DISTRICT USE PROVISIONS

1. The purposes of Flood Plain Districts are to preserve and protect the streams and other water courses in the Town and their adjoining lands; to protect the health and safety of persons and property against the hazards of flooding; to preserve and maintain the ground water table for water supply purposes; to protect the community against the detrimental use and development of lands adjoining such water courses and to conserve the watershed areas of the Town for the health, safety and welfare of the public, and therefore all areas in said Flood Plain District are subject to the following regulations:
2. Except as provided herein and in paragraph 4 of this Section E.:
  - (a) No building, wall, dam or other structure shall be erected, constructed, altered, enlarged or otherwise created or moved for any living or other purpose, provided that tents, fences, wildlife management shelters, foot paths, bicycle paths, horse paths, and foot bridges are permitted if
    - (i) they are accessory to lawful primary uses in a single residence district and
    - (ii) they do not affect the natural flow patterns of any watercourse.
  - (b) Dumping, filling, excavating or transferring of any material which will reduce the natural flood-water storage capacity or interfere with the natural flow patterns of any watercourse within this district is prohibited.
3. The following uses, insofar as permitted in Single Residence Districts, are permitted as a matter of right, subject to the provisions of paragraph 2 of this Section E.:
  - (a) Conservation of soil, water, plants and wildlife;
  - (b) Outdoor recreation including play and sporting areas, nature study, boating, fishing and hunting where otherwise legally permitted;
  - (c) Proper operation and maintenance of dams and other water control devices, including temporary alteration of the water level for emergency or maintenance purposes, and including removal of any and all flashboards of a privately owned dam in order to lower the water level so as to exclude from being covered by water any land which was not flooded or saturated prior to the erection of the dam;
  - (d) Grazing, farming, nurseries, truck gardening and harvesting of crops;
  - (e) Forestry;
  - (f) Any religious use or any educational use which is religious, sectarian, denominational or public as provided for by Section 2 of Chapter 40A G.L.;
  - (g) Uses accessory to residential or other primary uses, such as flower or vegetable gardens, lawns, pasture or forestry areas.
4. Upon the issuance of a special permit for an exception by the Board of Appeals, and subject to the conditions hereinafter specified and such other special conditions and safeguards as the Board of Appeals deem necessary to fulfill the purposes set forth in paragraph 1, the following uses, structures and actions, as permitted in single residence districts, are permitted:
  - (1) Duck-walks and boat landings;
  - (2) Appropriate municipal use, such as waterworks pumping stations and parks;
  - (3) Temporary storage of materials or equipment;
  - (4) Dams, excavations or grading, consistent with the purposes of this section, to create ponds, pools or other changes in watercourses, for swimming, fishing or other recreational uses, agricultural uses, scenic features, or drainage improvements;
  - (5) Driveways and roads;
  - (6) Any other filling, excavating or transferring of any material, or erection, construction, alteration, enlargement, removal or demolition of any structure, upon the condition that with respect to each such action and structure the Board of Appeals determine that granting a special permit therefor would not result in any substantial risk of pollution or contamination of any waterway or pond, substantial reduction of seasonal high water storage areas, substantial reduction of ground water absorption areas which serve the public water supply or other derogation from the intent and purpose of this Section E.
5. The portion of any lot in a Flood Plain District may be used to meet the area and yard regulations for the District in which the remainder of the lot is situated.
6. All water bodies encircled by the Flood Plain District are hereby included within said District."

or act on anything relative thereto.

Submitted by the Conservation Commission.

Planning Board Report: Mr. Richard Davison asked that the Planning Board's report be filed with the Town Clerk.

After determining that there was no call from those present that the Planning Board Report be read at that time, the Moderator stated that it was filed.

(Note: The Planning Board Report was read into the records of the meeting following the vote on Article 46. See page 200.)

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

UNANIMOUSLY VOTED: THAT THE TOWN AMEND SECTION E ENTITLED "FLOOD PLAIN DISTRICT USE PROVISION", OF PART III OF ARTICLE IX, ENTITLED "ZONING BY-LAW", OF THE TOWN BY-LAWS, BY DELETING THE PRESENT SECTION E OF PART III OF ARTICLE IX AND BY SUBSTITUTING IN PLACE THEREOF A NEW SECTION E, TO READ AS PRINTED IN ARTICLE 45 IN THE WARRANT FOR THIS MEETING, EXCEPT IN PARAGRAPH 4, WHICH IS AS FOLLOWS:

4. UPON THE ISSUANCE OF A SPECIAL PERMIT FOR AN EXCEPTION BY THE BOARD OF APPEALS, AND SUBJECT TO THE CONDITIONS HEREINAFTER SPECIFIED AND SUCH OTHER SPECIAL CONDITIONS AND SAFEGUARDS AS THE BOARD OF APPEALS DEEMS NECESSARY TO FULFILL THE PURPOSES SET FORTH IN PARAGRAPH 1, THE FOLLOWING USES, STRUCTURES AND ACTIONS, AS PERMITTED IN SINGLE RESIDENT DISTRICTS, ARE PERMITTED:

- (a) DUCK-WALKS AND BOAT LANDINGS;
- (b) APPROPRIATE MUNICIPAL USES SUCH AS WATERWORKS, PUMPING STATIONS AND PARKS;
- (c) TEMPORARY STORAGE OF MATERIALS OR EQUIPMENT, BUT IN NO EVENT TO EXCEED THREE MONTHS;
- (d) DAMS, EXCAVATIONS OR GRADING, CONSISTENT WITH THE PURPOSES OF THIS SECTION, TO CREATE PONDS, POOLS OR OTHER CHANGES IN WATERCOURSES, FOR SWIMMING, FISHING OR OTHER RECREATIONAL USES, AGRICULTURAL USES, SCENIC FEATURES, OR DRAINAGE IMPROVEMENTS;
- (e) DRIVEWAYS AND ROADS, IF ALTERNATE MEANS OF ACCESS ARE IMPRACTICAL AND IF THE TOWN ENGINEER HAS CERTIFIED THE SAID DRIVEWAYS AND ROADS IF CONSTRUCTED SHALL NOT ENDANGER THE HEALTH, SAFETY AND WELFARE OF THE PUBLIC;
- (f) ANY OTHER FILLING, EXCAVATING OR TRANSFERRING OF ANY MATERIAL, OR ERECTION, CONSTRUCTION, ALTERATION, ENLARGEMENT, REMOVAL OR DEMOLITION OF ANY STRUCTURE, UPON THE CONDITION THAT WITH RESPECT TO EACH SUCH ACTION AND STRUCTURE THE BOARD OF APPEALS DETERMINES THAT GRANTING A SPECIAL PERMIT THEREFOR WOULD NOT RESULT IN ANY RISK OF POLLUTION OR CONTAMINATION OF ANY WATERWAY OR POND, REDUCTION OF SEASONAL HIGH WATER STORAGE AREAS, REDUCTION OF GROUND WATER ABSORPTION AREAS WHICH SERVE THE PUBLIC WATER SUPPLY OR OTHER DEROGATION FROM THE INTENT AND PURPOSE OF THIS SECTION E.

(This amendment was approved by the Attorney General on April 7, 1970, and became effective on April 14, 1970)

Article 46: To see if the Town will vote to raise and appropriate, or to appropriate from available funds, the sum of \$5,000.00, or any other sum, to be expended under the direction of the Conservation Commission, for the purpose of conducting an engineering survey of the Hop Brook watershed area lying within the Town of Sudbury, in order to determine and delineate the boundaries of the flood plain area along this watershed, and to mark these boundaries with appropriate monuments, or act on anything relative thereto. Submitted by the Conservation Commission.

After determining that the Conservation Commission did not wish to make a further report on Article 46, the Moderator recognized Mr. John Velie for an additional report of the Finance Committee.

Mr. Velie reported as follows: The \$5,000.00 figure in the article was derived by the Conservation Commission from a handbook as the cost of surveying one mile of wetland. We have sixty-one miles of wetland in the flood plain, and if you multiply five times sixty-one you come out with \$300,000.00. That is not a scare tactic. All we are seeing here is the top of the iceberg. We do not know what is underneath.

We have asked the Conservation Commission to come up with a long range plan indicating exactly what it wishes to do with the sixty-one miles, including such items as when it should be surveyed and how it is to be financed.



The figure we got from the Commission included an estimate by a consulting firm, part of which was for an aerial survey. If the Selectmen can initiate an aerial survey which we have already planned for 1972 in our Long Range Fiscal Plan, we would encourage moving it up. We feel that a total aerial survey of the whole Town is really in order. We understand that doing the aerial survey first would reduce the amount of land survey that will have to be done.

In addition, before anybody is going to allow his piece of land to be incorporated into the flood plain, very close markers are going to be needed on the land. We are eventually going to have to get professional surveys on just about every piece of land to be incorporated in the flood plain. We would like to see an overall plan of the whole Town and therefore we do not support the one small part proposed in this article.

After discussion, it was

VOTED: THAT THE TOWN RAISE AND APPROPRIATE THE SUM OF \$5,000.00 TO BE EXPENDED UNDER THE DIRECTION OF THE CONSERVATION COMMISSION FOR THE PURPOSE OF CONDUCTING AN ENGINEERING SURVEY OF PART OF THE HOP BROOK WATERSHED AREA LYING WITHIN THE TOWN OF SUDBURY IN ORDER TO DETERMINE AND DELINEATE THE BOUNDARIES OF THE FLOOD PLAIN AREA ALONG THIS WATERSHED AND TO MARK THESE BOUNDARIES WITH APPROPRIATE MONUMENTS.

At the request of the Town Clerk, to cover a possible technicality, the Moderator then read to the meeting the Planning Board Report under Article 45 as follows:

"The Planning Board favors amending the Zoning By-law by the adoption of Article 45. Much of the beauty of our Town, and a substantial portion of the value of real estate here, can be traced back to our wooded areas. Trees, of course, can only grow where there is adequate surface and underground water. If we allow our waterways to disappear or diminish because of too much filling or dumping, we all will suffer.

"The Planning Board strongly urges protecting Sudbury's waterways by strengthening our local Flood Plain District use provisions. We had hoped, in the past, that Federal and State laws would provide adequate protection for our watersheds, but these laws have proved inadequate at best. We feel that there is no option left but to provide a local law which will do the job as it should be done.

"We strongly urge your support of Article 45."

Article 47: To see if the Town will vote to amend Article XV of the By-laws (Building Code) Section 8, by deleting the words "Section 6" and substituting the words "Section VI, C, 3", or act on anything relative thereto. Submitted by the Building Inspector.

Building Inspector Report: This amendment is to correct a reference in the Building Code.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

UNANIMOUSLY VOTED: (Consent Calendar) IN THE WORDS OF THE ARTICLE.

(This amendment was approved by the Attorney General on April 7, 1970, and became effective April 14, 1970)

Article 48: To see if the Town will vote to amend Article V(A) of the Town By-laws, entitled: "Removal of Earth", by repealing the present By-law, Sections 1 through 10, inclusive, and by enacting in their place the following:

"ARTICLE V(A) REMOVAL OF SOIL, LOAM, SAND OR GRAVEL

Section 1. The removal of soil, loam, sand or gravel from land located within the Single Residence Districts, as defined in the Sudbury Zoning By-law, as from time to time amended, except as otherwise provided by law, and except for Town use with the approval of the Earth Removal Board, is expressly prohibited.

Section 2. If the removal of soil, loam, sand or gravel from land located within the Single Residence Districts, as defined in the Sudbury Zoning By-law, as from time to time amended, is authorized or provided by law, such removal shall be subject to the standards, procedures and requirements set forth in SECTION 4 hereof.

Section 3. The removal of soil, loam, sand or gravel from land located within all of the districts, other than the Single Residence Districts, under said Zoning By-law, as defined in the Sudbury By-law, as from time to time amended, may be allowed by the issuance of a permit by the Earth Removal Board, subject, however, to the standards, procedures and requirements set forth in SECTION 4 hereof.

Section 4. A. No soil, loam, sand or gravel shall be removed from any land within the Town of Sudbury without a removal permit issued by the Earth Removal Board. Written application for a permit must be made to the Earth Removal Board upon a form approved by them and the payment of a reasonable filing fee established by them. An original and three copies of a topographical survey plan, with a scale of not less than eighty (80) feet to one (1) inch, by a Registered Land Surveyor, must be submitted with each application. The plan must show the following:

1. Original plot plan with property boundaries and topographical contours at 5-foot intervals.
2. Contours of all areas restored from previous removals.
3. Contours of all existing unrestored areas at time of application for removal permit.
4. Contour of removals under last permit. (A portion of "c").
5. Contour of application removal area in 1-foot interval.
6. Water table in removal area.

B. The Earth Removal Board shall fix a reasonable time for a hearing upon such application and shall cause the notice of the time and place of such hearing thereof and of the subject matter, sufficient for identification, to be published in a newspaper of general circulation in the Town once in each of the two successive weeks, the first publication to be not less than fourteen days before the day of the hearing and shall also send notice by mail, postage prepaid, to the petitioner and to the owners of all property deemed by the Board to be affected thereby, as they appear on the most recent local tax list, and to the Board of Selectmen, the Board of Health and the Planning Board of the Town. At the hearing any party whether entitled to notice thereof or not may appear in person or by agent or by attorney.

C. The Earth Removal Board may issue a permit for the removal of soil, loam, sand or gravel in those areas of the Town hereinbefore authorized, provided:

1. That such removal will not adversely affect the water table or the natural or engineered drainage in the Town;
2. That such removal will not create a waste area within the Town;
3. That such removal will not create unreasonable noise, dust, fumes or other effects which are detrimental to Public Health or Public Welfare;
4. That such removal will not create an area which is different in topography from surrounding properties; and
5. That such removal will not substantially change the existing ecology in the areas surrounding the removal site.

D. The Earth Removal Board shall adopt Rules and Regulations not inconsistent with the provisions of this By-law for conducting its business and otherwise carrying out the purposes of this By-law.

E. The Earth Removal Board shall require a suitable restoration and performance bond from the applicant before any permit is issued hereunder.

F. The Earth Removal Board shall keep an abstract of all hearings held under this By-law in a book for that purpose and shall file a copy of all decisions with the Town Clerk. The Town Clerk shall keep a file for all decisions and a proper index thereof.

Section 5. A. The requirements of this By-law shall not apply to the following:

1. The excavation and removal of soil, loam, sand or gravel when required for the purpose of constructing foundations for buildings or other structures for which building permits have been properly issued in the Residential Districts, as defined in the Zoning By-law, allowable under the Zoning By-law, as from time to time amended, including service drives or roadways.
2. The excavation and removal of soil, loam, sand or gravel when required in order to construct a road, in a Residential District, over the location from which such removal is made, in an approved sub-division, in accordance with location lines and grades approved by the Planning Board.

3. The excavation and removal of small amounts of soil, loam, sand or gravel by a resident occupant or the owner of land, from a parcel of land available for use or legally used as the site for a single family dwelling house under the Zoning By-law, but in no event to exceed two cubic yards in any calendar year from each such parcel, in order to grade, regrade or relocate a portion of land occupied or owned by such person, with such excavation and removal not to exceed a total of six cubic yards over any ten year period from each such parcel.

B. A permit shall be required under this By-law for the removal of soil, loam, sand or gravel in the course of excavation incidental to the construction of a business, industrial, research or commercial building or facility of any kind for which a permit has been issued. This requirement for a removal permit extends to the removal or excavation of any material for the installation of walks, driveways, parking lots and similar appurtenances to such commercial, research, industrial or business facility or building.

Section 6. A. The Board of Selectmen shall be responsible for the enforcement of this By-law and shall take appropriate action to insure compliance with the terms, provisions and restriction set forth herein.

B. The penalty for the violation of this By-law, or the removal of any soil, loam, sand or gravel within the Town of Sudbury without a permit hereunder, except as hereinbefore provided, shall be as follows:

1. For the first offense, fifty dollars;
2. For the second offense, one hundred dollars;
3. For each subsequent offense, two hundred dollars.

C. Each unit of removal used to remove soil, loam, sand or gravel, such as a truck load of any size, from the original or any other site, shall constitute a separate offense under this By-law.

Section 7. The Earth Removal Board is hereby established and shall consist of five members, to be appointed as follows:

Two members, one of whom shall be the incumbent chairman of the Board as now constituted, shall be appointed by the Moderator for terms of three years, one member shall be appointed by the Planning Board for a term of two years, one member shall be appointed by the Board of Appeals for a term of two years and one member shall be appointed by the Board of Selectmen for a term of one year, and thereafter, as their terms of office shall expire, the members shall be appointed in like manner for terms of three years.

Section 8. The invalidity of any section or part of the By-law shall not affect the validity of any other section or part hereof otherwise valid.",

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Mr. Doyle moved for the Board of Selectmen as follows:

Move: that the Town amend Article V (A) of the Town By-laws entitled "Removal of Earth" by repealing the present by-law, sections 1 through 10 inclusive and by enacting in their place a new Article V (A) to read as printed in Article 48 in the warrant for this meeting with the following changes: Section 5; A, 3, to read, "The excavation and removal of small amounts of soil, loam, sand or gravel by a resident occupant or the owner of the land from a parcel of land available for use or legally used as the site for a single family dwelling house under the Zoning By-law but in no event to exceed two cubic yards in any calendar year for each acre of such parcel in order to grade, regrade or relocate a portion of the land occupied or owned by such person with such excavation and removal not to exceed a total of six cubic yards over any ten year period from any acre of each such parcel."

Board of Selectmen Report: The proposed revision of the Earth Removal By-law is submitted in order to accomplish the following:

1. Prohibit commercial earth removal in residential areas.
2. Establish procedures made necessary by recent amendment to Chapter 40 of the General Laws, concerning the removal of earth material in accordance with sub-division plans submitted to the Planning Board, so that restoration and other safeguards will apply.
3. Revise the objective standards to be used by the Earth Removal Board in considering requests for earth removal permits made necessary by a recent decision of the Massachusetts Supreme Judicial Court.

Mr. Doyle further reported to the meeting for the Board of Selectmen as follows: The intention of the amendment is to protect any land owner. The original article was not very specific in the event a resident had a single residence site which could extend as much as ten or twenty acres.

The proposed change in the by-law does not change the constitution and the powers or method of appointment of the Earth Removal Board. The intention is, however, to restrict gravel pit operations throughout the Town. It abolishes commercial earth removal from a residential district. It establishes a responsibility for the prosecution of offenders and penalties for illegal operation making each infringement subject to a separate penalty. There were no penalties in the original by-law. It also makes a permit necessary for earth removal regardless of a sub-division plan approved by the Planning Board.

The Board of Selectmen recommends that you pass this article.

Planning Board Report: (Mr. Richard Davison) The Planning Board supports the Board of Selectmen in its efforts to update our Earth Removal By-law. The Earth Removal By-law has served the Town well in recent years, and the amendments included here will insure the closing of certain loopholes that have become apparent during those years.

Town Counsel Report: If this article is validly adopted under a proper motion it will become a valid amendment to the Sudbury By-laws.

Upon the request of Mr. Donald Bishop and with the concurrence of the Board of Selectmen, unanimous consent was granted to amend the motion by changing the words "less than" to "more than" in Section 4, A, third sentence.

At the request of Mr. Doyle of the Board of Selectmen, unanimous consent was granted to change the letter "c" to the number "3" in Section 4, A, 4.

Mr. Bishop then moved to amend the main motion as follows:

Move: that Section 4, B be changed to read "not less than fourteen days before the day of the hearing, to the petitioner and to the abutters and owners of all property...", after the words "postage prepaid".

He stated that the purpose of his amendment was to insure some timing with the notification as well as with the publication in the newspapers, and also to require that abutters be notified.

After a brief discussion, Mr. George Sharkey questioned the presence of a quorum.

The hall was counted, and the Moderator announced that there were 246 people present, just nine short of a quorum.

Upon a motion made by Mr. George MacKenzie, it was

VOTED: THAT THE MEETING BE ADJOURNED UNTIL MONDAY NEXT, MARCH 23, AT 8:00 IN THIS HALL.

The meeting adjourned at 11:01 P.M.

## PROCEEDINGS

## ADJOURNED ANNUAL TOWN MEETING

March 23, 1970

The Moderator called the meeting to order at 8:17 P.M. at the Lincoln-Sudbury Regional High School Auditorium and declared that a quorum was present.

He announced that Article 48 was before the hall when the previous session was forced to adjourn due to lack of a quorum, and that Mr. Bishop's amendment had been moved and seconded. (See page 203).

AMENDMENT VOTED: THAT SECTION 4, B BE CHANGED TO READ "NOT LESS THAN FOURTEEN DAYS BEFORE THE DAY OF THE HEARING, TO THE PETITIONER AND TO THE ABUTTERS AND OWNERS OF ALL PROPERTY..." AFTER THE WORDS "POSTAGE PREPAID".

After stating that he felt the proposed by-law was a major change from the present bylaw, and that many of the basic requirements had been eliminated, Mr. John Powers moved Indefinite Postponement of the article.

After considerable discussion, it was

VOTED: INDEFINITE POSTPONEMENT

Article 49: To see if the Town will vote to amend the By-laws of the Town by adding thereto the following new article:

ARTICLE II(A) Election of Lincoln-Sudbury Regional District School Committee Members.

Beginning with the Annual Town Election of March 1971, the Sudbury members of the Lincoln-Sudbury Regional District School Committee shall be elected in the following manner:

SECTION I. The Sudbury School Committee member to be elected at the Annual Town Election of March 1971 shall be elected also to serve upon the Lincoln-Sudbury Regional District School Committee, and the election of that member shall take the place of the separate election of a member of the Lincoln-Sudbury Regional District School Committee.

SECTION II. One of the two Sudbury School Committee members to be elected at the Annual Town Election of March 1972 shall be elected also to serve upon the Lincoln-Sudbury Regional District School Committee, and the election of that member shall take the place of the separate election of a member of the Lincoln-Sudbury Regional District School Committee.

SECTION III. One of the two Sudbury School Committee members to be elected at the Annual Town Election of March 1973 shall be elected also to serve upon the Lincoln-Sudbury Regional District School Committee, and the election of that member shall take the place of the separate election of a member of the Lincoln-Sudbury Regional District School Committee.

SECTION IV. For the purpose of Annual Town Elections of years after 1973, as the terms of members of both the Sudbury School Committee and the Lincoln-Sudbury Regional District School Committee expire, the new members elected to succeed such members shall be elected in the same manner and shall serve upon both the Sudbury School Committee and the Lincoln-Sudbury Regional District School Committee, and their election shall take the place of the separate election of members of the Lincoln-Sudbury Regional District School Committee,

or act on anything relative thereto.

Submitted by the Sudbury School Committee.

School Committee Report: The School Committee has submitted this article as a step in improving the educational system for all of Sudbury's school children. The benefits will be primarily those of increased co-ordination of curricula, educational policy, and administrative procedure. A combined, rather than split system, at the policy level will also enhance the ultimate objective of a centralized school administrative structure for grades K thru 12. This will provide a more cohesive operation, avoid redundancy of facilities and program, and provide a more cost efficient administrative budget serving a wider base of pupil population.

Mr. George MacKenzie of the Sudbury School Committee moved Indefinite Postponement of the article. He stated that a majority of both the Regional School Committee and the Sudbury School Committee were in agreement that there ought to be several steps in the procedure: first, waiting for a decision on the one-man, one-vote case; second, as soon as practicable thereafter, a combination of the elementary and the Sudbury members of the Regional School Committee

in proportional membership; third, finding and hiring a competent central administrator for years K through L.

He further stated that region-wide elections, unless considered for K through L in both communities, are only an impedence to accomplishing the badly needed coordination we ought to have. The Lincoln School Committee, in its report to the state Board of Education, has indicated that it sees no value in regionalizing with the Sudbury elementary school district.

After discussion, it was

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT

Article 50: To see if the Town will vote to continue the Lincoln-Sudbury Regional High School Agreement Study Committee, established by Article 9 of the June 16, 1969 Special Town Meeting, and that said committee shall report and submit articles as appropriate to the next Annual Town Meeting or to any special town meeting held prior thereto, or act on anything relative thereto.  
Submitted by the Lincoln-Sudbury Regional High School Agreement Study Committee.

Lincoln-Sudbury Regional High School Agreement Study Committee Report:  
(Dr. Maurice Fitzgerald)

This committee was formed as a result of the vote under Article 9 of the June 17, 1969 Special Town Meeting. Soon after its formation, the issue of representation on the one-man, one-vote basis was brought before the courts by the Selectmen and the citizens' group in Sudbury. Therefore, the Committee felt its major project should be to tackle the issue of representation on the Regional Committee.

Our principal recommendation in the Town Report was that the Regional High School Committee remain at six members and that all members be elected from the region at large. However, we have run into some technical difficulties since that time. One is in arranging the mechanics of an election and the other is that our comparable committee in Lincoln has been very anxious to tie any change in the representation to a change in the withdrawal clause of the agreement.

The February 25th Supreme Court decision has increased Sudbury's bargaining position and will hasten a solution to the representation problem.

We wish to continue our Committee so that we may complete the progress we have made towards more equitable representation. Working with the Regional Committee and Mr. Carley, Counsel for the Region, we hope to formulate a specific proposal to be presented at a Special Town Meeting this summer.

After discussion, a motion for Indefinite Postponement made by Mr. Richard Brooks was defeated.

VOTED: THAT THE TOWN CONTINUE THE LINCOLN-SUDBURY REGIONAL HIGH SCHOOL AGREEMENT STUDY COMMITTEE ESTABLISHED UNDER ARTICLE 9 OF THE JUNE 16, 1969 SPECIAL TOWN MEETING AND THAT SAID COMMITTEE SHALL REPORT AND SUBMIT ARTICLES AS APPROPRIATE TO THE NEXT ANNUAL TOWN MEETING OR TO ANY SPECIAL TOWN MEETING HELD PRIOR THERETO.

Article 51: To see if the Town will vote to disapprove the amount of indebtedness, namely \$25,000.00, or any other sum, authorized by vote of the Lincoln-Sudbury Regional District School Committee for the purpose of adding to the existing Regional School building, or act on anything relative thereto.  
Submitted by the Board of Selectmen.

Board of Selectmen Report: The Selectmen have been advised by the Lincoln-Sudbury Regional District School Committee that they intend to borrow money to commence architectural design of an addition to the Regional School building. By statute, the member towns have thirty days after such borrowing is authorized by the Committee in which to disapprove it, if they so choose. The timing of this matter will permit its consideration at the Annual Meetings in March rather than at special meetings called for the purpose.

Dr. Emmons of the Board of Selectmen made the following motion under this article:

Move: that the Town disapprove the amount of indebtedness, namely \$25,000.00, authorized by vote of the Lincoln-Sudbury Regional District School Committee for the purpose of planning an addition to the existing Regional School Building.

He stated that if voters wished to support the Regional School in its need for funds for planning, they must vote against the motion. He then read the notification to the Selectmen of the Regional Committee's vote authorizing the incurring of the debt.

Finance Committee Report: (Mr. Clifford Pontbriand) The Finance Committee believes that if the Region is to be continued, it is inevitable that an addition to the facilities will be necessary and that planning money will be required. We are informed that without knowledge of cost alternatives which planning money is intended to provide, the Regional School Committee is unwilling to establish specifications beyond the following guidelines: build a school which will increase the capacity to 2,100 students, and set a \$2,500,000.00 cost estimate.

The initial specifications prepared by the Regional Building Committee, based upon the recommendations of various departments at the school, are still under consideration by the Regional Committee. The Finance Committee feels that the total inclusion of these recommendations would greatly exceed the two and one-half million dollar guideline which we feel should be a high side limit.

However, we have been assured that the Regional Committee consensus at its March 3, 1970, meeting was to reaffirm the guidelines, and that they feel unable to proceed without this planning money.

The Finance Committee recommends that you support this action by voting against the motion.

Lincoln-Sudbury Regional School Committee Report: (Mr. Robert Bierig) The population at the high school is going to be slightly over 2,100 students by about 1974. Therefore, we have voted that the school will be added to and equipped to provide for that number.

The areas still in question are essentially the following: art, industrial arts, physical education, the cafeteria and the sewage disposal. The industrial arts area has not been defined because, to some extent, it is contingent upon considerations of the Minute Man Regional Vocational High School. Our art department is living in three relatively small rooms. We changed the physical education program some years ago.

We also need some small classroom space for our remedial type classes. It is poor utilization of space to use classrooms designed for thirty students for this purpose.

We plan to have four options in the planning phase when we will come back to ask for money for working drawings sometime in the early summer, and we hope that we will have the option of voting some of the space as well.

After considerable discussion, Dr. Emmons' motion was defeated.

Article 52: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$75,500.00, or any other sum, to establish a stabilization fund, as provided by General Laws, Chapter 40, Section 5B, as amended, or act on anything relative thereto.

Submitted by the Lincoln-Sudbury Regional District School Committee.

Lincoln-Sudbury Regional School Committee Report: (Mr. Robert Bierig) This is what has become more or less a standard appropriation to save ourselves the cost of paying interest on \$200,000.00 of building money. If we, together with Lincoln, appropriate the maximum amount allowed, namely \$100,000.00, the State will give us \$100,000.00 at the beginning of a building phase. That makes \$200,000.00 in cash that we can deduct from the cost of the building and that we do not have to pay interest on.

Finance Committee Report: This stabilization fund is for the proposed addition to the Lincoln-Sudbury Regional High School. By law, a stabilization fund may not be voted in the same year it is voted for use. The advantage of establishing a fund is that the state will match the funds in the account (up to \$100,000) at the time the project is approved, reducing the total amount to be borrowed. This will result in a substantial savings to the Town of bonding \$200,000.00 in principal plus the interest over the life of the bond issue. At the 1969 Annual Town Meeting in Lincoln, a \$24,500.00 stabilization fund was voted for said town's proportional share of such a fund. The Finance Committee recommends approval of this article.

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE THE SUM OF \$75,500.00 TO ESTABLISH A STABILIZATION FUND AS PROVIDED BY GENERAL LAWS, CHAPTER 40, SECTION 5B, AS AMENDED.

The following resolution presented by Mr. Doyle of the Board of Selectmen was

## UNANIMOUSLY VOTED:

WHEREAS THE BOY SCOUTS AND DE MOLAY MEMBERS HAVE BEEN ASSISTING IN THE CONDUCT OF THE TOWN MEETING, AND

WHEREAS THEY ARE PROVIDING A COMMUNITY SERVICE OF GREAT VALUE, THEREFORE BE IT

RESOLVED THAT THE TOWN MEETING DULY ASSEMBLED ACKNOWLEDGES WITH APPRECIATION THE SERVICES OF THE FOLLOWING NAMED SCOUTS REPRESENTING TROOPS NO. 60, 61, 62 AND TROOP 63

PETER WELLMAN	BRETT SCHOLBE
ROBERT THROCKMORTON	STEVEN DEMBOSKE
RICHARD WHELPLEY	SANFORD WILSON
LAWRENCE BAUDER	DAVID FITZGERALD
KENNETH CASTLE	JEFF JELINEK
KYLE PETERSEN	BRUCE SOULE
KEVIN BELLOWS	DOUGLAS MUNSEY
RICHARD PARSHALL	DONALD SEYMOUR
MATTHEW MCDONALD	ERIC COWAN
GARY WILLIAMS	DAVID HANNON
JAMES SHAW	BRIAN PEAVEY
CHARLES HUNTER	MARK BAGGESON
ROY BYINGTON	BEN MORROW
GARY DRAKE	THOMAS ELLIS
GARY FITZGERALD	STEVEN VANNERSON
TIMOTHY BROWN	DAVID SHIRLEY
JAMES MEENAN	KENNETH DRUM
MICHAEL MELLISH	MATTHEW HARRINGTON
DWIGHT DIXON	STUART VANNERSON
DAVID MAILLY	ROBERT HUFFMAN
MARK POWERS	KENNETH NELSON
RICHARD MELLISH	

AND THE FOLLOWING MEMBERS OF THE VIRGIL I. "GUS" GRISSOM CHAPTER OF THE ORDER OF DE MOLAY

DAVID JACOBS	SPENCER AMESBURY
GREGG CREASER	WILLIAM MC GRAW
STEVEN TOWLE	DAVID ROSS
GORDON CHURCHILL	STEVEN FRYE
KEITH PORTER	JOHN MC CABE
CHARLES FLUHR	

Article 53: To see if the Town will vote to appropriate the sum of \$60,000.00, or any other sum, to be expended under the direction of the Sudbury School Committee, for the cost of additional departmental equipment, namely: 25 school busses and associated equipment, and to determine whether the same shall be raised by taxation, by transfer from available funds, or by borrowing or by any combination of the foregoing, or act on anything relative thereto. Submitted by the Sudbury School Committee.

School Committee Report: The School Committee is presently jointly evaluating with the Finance Committee the potential purchase of busses and operation of its own pupil transportation system. Bids for contractor operation are expected to show a major increase in 1970. As final bids are obtained, a firm recommendation, accompanied by an operating plan will be submitted for consideration by the Town if significant economies seem feasible.

The sum requested is an estimate of the supplemental amount needed to move into purchase and operation in addition to the sum provided in our transportation budget. Bids are due the second week in February.

Mr. Alfred Cron of the School Committee moved Indefinite Postponement of this article. He stated that the cost benefits and the facts analysis, and the fact that bids came in about \$900 lower than expected make it unadvisable to purchase busses at this time.

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT

(Action was taken on Articles 54 and 55 on March 16th, 1970. See page .)

The meeting adjourned at 10:25 P.M.

A true record, Attest:

*Betsy M. Powers*  
Betsy M. Powers  
Town Clerk



## LINCOLN-SUDBURY REGIONAL HIGH SCHOOL DISTRICT

## APPENDIX A

I Apportionment of Operating Expense

## A. Operating Expense

1. The operating expense budget for 1970 is apportioned initially, according to the apportionment factors as of the preceding October 1st.

	<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
Region 9-12	380	1209	1589*
Vocational	3	6	9
Tuitioned to Wayland		5	5
	<u>383</u>	<u>1220</u>	<u>1603</u>
Percentage	23.9%	76.1%	

\*Excludes four tuition students; 24 Metco students

2. The operating budget for 1968 is apportioned on the basis of the average membership in grades 9-12 for the 1968-69 school year. The estimated surplus of receipts for 1968 is adjusted to the actual surplus of receipts for 1968.

	<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
Region 9-12	354.1	1079.5	1433.6
Vocational	2.0	7.0	9.0
Special Class		4.0	4.0
	<u>356.1</u>	<u>1090.5</u>	<u>1446.6</u>
Percentage	24.62%	75.38%	
Initial Apportionment	25.57%	74.43%	

Reapportionment of 1968 operating expense budget and contingency, and adjustment of 1968 surplus of receipts:

	<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
1968 Apportionment	\$347,449.25	\$1,011,366.75	\$1,358,816.00
1968 Reapportionment	334,540.50	1,024,275.50	1,358,816.00
1968 Contingency Apportionment	6,955.04	20,244.96	27,200.00
1968 Contingency Reapportionment	6,696.64	20,503.36	27,200.00
Estimated 1968 Surplus of Receipts	(32,111.57)	(93,471.43)	(125,583.00)
Actual 1968 Surplus of Receipts	(30,409.46)	(93,105.80)	(123,515.26)
Net 1968 Apportionment	332,292.72	938,140.28	1,260,433.00
Adjusted Net 1968 Apportionment	310,827.68	251,673.06	1,262,500.74
Adjustment	(11,465.04)	13,532.78	2,067.74

3. The estimated 1968 receipts for Federal Aid PL874, which were apportioned on the basis of the October 1st enrollment for 1967 are reapportioned on the basis of the average membership for the 1968-69 school year.

	<u>Lincoln</u>	<u>Sudbury</u>
Percentage	24.62%	75.38%
Initial apportionment	25.57%	74.43%

Reapportionment of estimated 1968 receipts for Federal Aid PL874 (See 1968 budget).

	<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
1968 Apportionment	\$5,369.70	\$15,630.30	\$21,000.00
1968 Reapportionment	5,170.20	15,829.80	21,000.00
Adjustment	199.50	(199.50)	--

4. The estimated surplus of receipts for 1969 is apportioned on the basis of the October 1 enrollment of 1968 which is 354 for Lincoln (24.50%) and 1091 for Sudbury (75.50%).

Estimated budget surplus		\$33,415.00
Budget		1,673,072
Contingency	33,460	
Less: for 6000 Acct.	<u>300</u>	<u>33,160</u>
		1,706,232
Estimated disbursements		<u>1,672,817</u>
Miscellaneous Receipts		17,500.00

Transportation	124,270.00
Federal Aid PL874 (Balance 1967-68 received 1969)	6,122.00
Federal Aid PL874 (1968-69 actual vs. estimated)	3,333.00
	<u>\$184,640.00</u>

<u>Lincoln</u>	<u>Sudbury</u>
\$45,236.80	\$139,403.20

5. The estimated 1970 receipts for Federal Aid PL874 is apportioned on the basis of the October 1 enrollment of 1969 which is 383 for Lincoln (23.9%) and 1220 for Sudbury (76.1%).

PL874, 1969-70 school year, estimated \$ 20,000.00

<u>Lincoln</u>	<u>Sudbury</u>
\$ 4,780.00	\$ 15,220.00

#### SUMMARY - Operating Expense Apportionment

	<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
A, 1. Apportionment, 1970	\$467,513.40	\$1,488,609.60	\$1,956,123.00
A, 2. Reapportionment of 1968 and adjustment of Surplus of Receipts	(11,465.04)	13,532.78	2,067.74
A, 3. Reapportionment of Estimated Receipts for Federal Aid PL874, 1968	199.50	(199.50)	--
A, 4. Estimated Surplus of Receipts, 1969	(45,236.80)	(139,403.20)	(184,640.00)
A, 5. Estimated 1970 Receipts Federal Aid PL874	(4,780.00)	(15,220.00)	(20,000.00)
	<u>\$406,231.06</u>	<u>\$1,347,319.68</u>	<u>\$1,753,550.74</u>

#### II Apportionment of Contingency

The Contingency for 1970 is apportioned according to the apportionment factors as of the preceding October 1 which is 383 for Lincoln (23.9%) and 1220 for Sudbury (76.1%).

<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
\$ 9,344.90	\$29,755.10	\$39,100.00

#### III Community Services

The Community Services expense for 1970 is apportioned according to the apportionment factors as of the preceding October 1 which is 383 for Lincoln (23.9%) and 1220 for Sudbury (76.1%).

<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
\$ 597.50	\$ 1,902.50	\$ 2,500.00

#### IV Apportionment of Outlay

##### A. Outlay

1. Outlay expense budget of 1970 is apportioned according to the apportionment factors as of the preceding October 1 which is 383 for Lincoln (23.9%) and 1220 for Sudbury (76.1%).

<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
\$10,272.70	\$32,709.30	\$42,982.00

2. Outlay expense budget of 1968 (\$29,100.00) is adjusted to the actual expense of 1968 (\$29,853.75) according to the apportionment factors of October 1, 1967 which is 334 for Lincoln (25.57%) and 972 for Sudbury (74.43%).

<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
\$ 192.73	\$ 561.02	\$ 753.75

3. The estimated receipts for 1969 on applications filed under Federal Aid PL864 for the 1967-68 school year are adjusted to the actual receipts:

<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
Estimated Receipts	\$ 2,082.50	\$ 6,417.50
Actual Receipts	2,252.04	6,939.98
Adjustment	(169.54)	(522.48)
		(692.02)

4. The estimated receipts on applications filed under Federal Aid PL864 (NDEA) for the 1968-69 school year are apportioned on the same basis as is Outlay (23.9%) for Lincoln and (74.1%) for Sudbury.

<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
(\$ 1,553.50)	(\$ 4,946.50)	(\$ 6,500.00)

SUMMARY - Outlay

	<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
A, 1. Apportionment, 1970	\$10,272.70	\$32,709.30	\$42,982.00
A, 2. Adjustment, 1968 Expenses	192.73	561.02	753.75
A, 3. Adjustment, 1969 Receipts PL864 on 1967-68 applications	(169.54)	(522.48)	(692.02)
A, 4. Estimated 1970 Receipts PL864 on 1968-69 applications	(1,553.50)	(4,946.50)	(6,500.00)
	<u>\$ 8,742.39</u>	<u>\$27,801.34</u>	<u>\$36,543.73</u>

V Apportionment of Debt Service and State Construction Aid

## A. Debt Service

The total Debt Service is apportioned on the basis of the October 1 enrollment in grades 9 to 12 preceding the due date of such installment which is 383 for Lincoln (23.9%) and 1220 for Sudbury (76.1%).

## B. State Construction Aid

As voted by the Town of Lincoln at a Special Meeting on November 28, 1966, and by the Town of Sudbury at its Annual Meeting in March, 1967, this aid is apportioned on the same basis as is the Debt Service, which is (23.9%) for Lincoln and (76.1%) for Sudbury.

## C. Surplus of Receipts

The Surplus of Receipts for 1969 is apportioned on the basis of the 1968 October 1 enrollment which is (24.50%) for Lincoln and (75.50%) for Sudbury.

SUMMARY - Debt Service and State Construction Aid

	<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
A. Apportionment, 1970	\$92,079.53	\$293,190.47	\$385,270.00
B. State Construction Aid	(34,244.55)	(109,038.09)	(143,282.64)
C. 1969 Surplus of Receipts	(275.63)	(849.37)	(1,125.00)
	<u>\$57,559.35</u>	<u>\$183,303.01</u>	<u>\$240,862.36</u>

	<u>Lincoln</u>	<u>Sudbury</u>	<u>Total</u>
Operating Expense	\$406,231.06	\$1,347,319.68	\$1,753,550.74
Contingency	9,344.90	29,755.10	39,100.00
Community Services	597.50	1,902.50	2,500.00
Outlay	8,742.39	27,801.34	36,543.73
Debt Service	<u>57,559.35</u>	<u>183,303.01</u>	<u>240,862.36</u>
	\$482,475.20	\$1,590,081.63	\$2,072,556.83

## APPENDIX B

Supplementary Report of the Finance Committee

This report is a little more pleasant to give than last year's.

There are a few changes in the tax rate calculations from those shown in the warrant.

CHART 1SUDBURY TAX RATE

(\$000)

<u>Appropriations &amp; Assessments</u>	1969 (Actual)	1970 (Estimated)	Change
Town Grants	\$ 5,251	\$ 5,979	\$ 728
Special Articles	471	236	(235)
Statutory Assessments (County tax, MBTA, etc.)	171	226	55
Overlay Reserve and Misc. Other	215	154	(61)
Total	\$ 6,108	\$ 6,595	\$ 488
<u>Receipts</u>			
State Aid	\$ 852	\$ 1,208	\$ 356
Motor Vehicle Excise	343	365	22
Other	51	46	(5)
Transfer From Available Funds	183	52	(131)
Total	\$ 1,429	\$ 1,671	\$ 242
Net Amount to be Raised by Taxation	\$ 4,679	\$ 4,924	\$ 245
Valuation Real & Personal Property	\$34,151	\$37,000	\$2,849
Tax Rate Per \$1,000 (Current Valuation)	\$ 137	\$ 133	\$ (4)
Tax Rate Per \$1,000 (Full Valuation)	---	\$ 35	
Appropriation Equating to \$1 on Tax Rate	\$34,000	\$37,000	

This chart shows how we arrive at the estimated tax rate. The Finance Committee's recommended numbers are in the calculations. The first set of numbers reflects the total grants and indicates an increase of \$728,000.00 over last year. Most of the increase is due to salary increases for all the teachers and town employees, ranging from about 7% to 11%.

The next item is for the special articles recommended by the Finance Committee. There is a net decrease of \$235,000.00 over last year.

The statutory assessments went from \$171,000.00 last year to \$226,000.00 this year. Most of this is the County Tax and the MBTA Assessment.

The overlay reserve has decreased about \$61,000.00. A large part of that was due to \$30,000.00 for tax anticipation notes last year that was not in the warrant. The overlay reserve is going to be very hard to figure this year. It is the amount the Assessors set aside for abatements. This year with the change to full valuation and the re-valuation by the outside consulting firm, it is a difficult number to forecast.

State aid went up this year from \$852,000.00 to \$1,208,000.00, or about a 25% increase. The state has changed the basis for allocating the state aid and is now fully funding the aid for education based upon the number of pupils. The lower the valuation of a town, the more money it gets.

Motor vehicle excise tax went up by \$22,000.00.

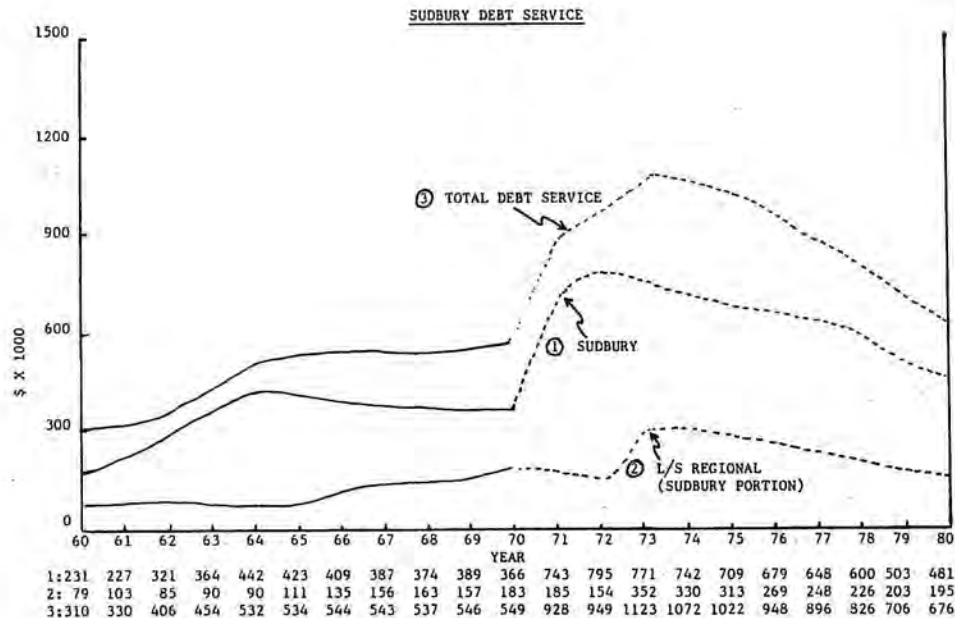
This year we are not transferring much out of the surplus account since we used most of it last year. We are expecting a big tax jump next year, so we are trying to build up a little surplus this year.

The amount to be raised by taxation has gone up by \$245,000.00. The Finance Committee is projecting about a \$4,000,000.00 increase in the valuation of real and personal property.

We are projecting a tax rate of about \$133.00 or about \$4.00 less than last year. However, you will not see this figure because of the change from partial valuation to full valuation. Based upon full valuation, the tax rate will be about \$35.00 or \$38.00.

An appropriation of \$37,000.00 represents one dollar on the tax rate.

CHART 2

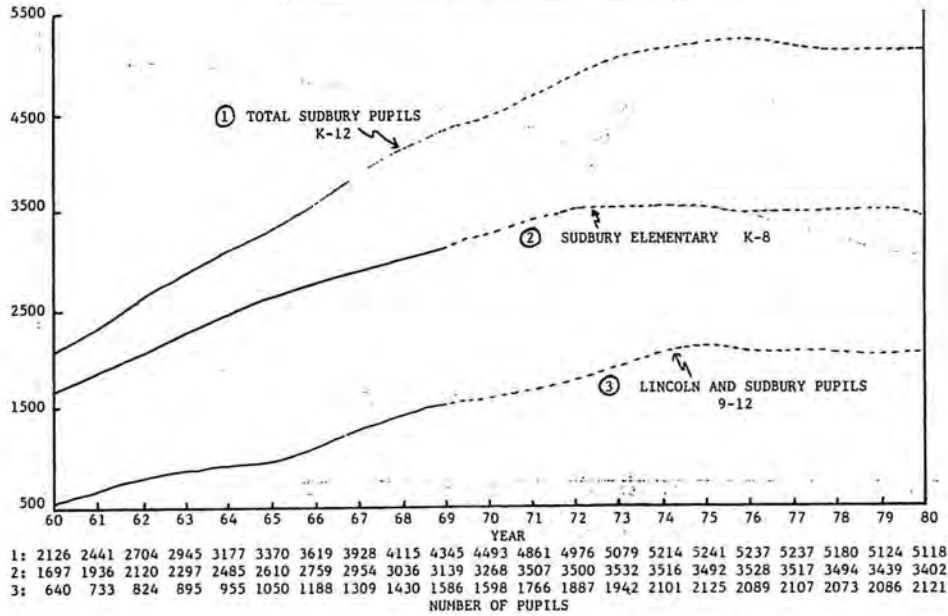


This chart shows Sudbury's debt service. This year looks good, but the next two years do not. The reason is that we have two articles this year for school additions, the Peter Noyes and the Curtis Junior High. Next year there will be an addition for the library.

Debt service for 1970 is \$366,000.00, or a decrease of \$23,000.00 from 1969. Between 1970 and 1971 it increases by \$377,000.00. Between 1971 and 1972, with the library, the debt service goes up another \$52,000.00. The year after that it goes up \$174,000.00 because of the Regional High School addition. Between 1969 and 1973 total debt service increases by \$577,000.00. This will have a fairly sizeable effect on the tax rate.

**CHART 3**

**FINANCE COMMITTEE SUDBURY SCHOOL POPULATION FORECAST**



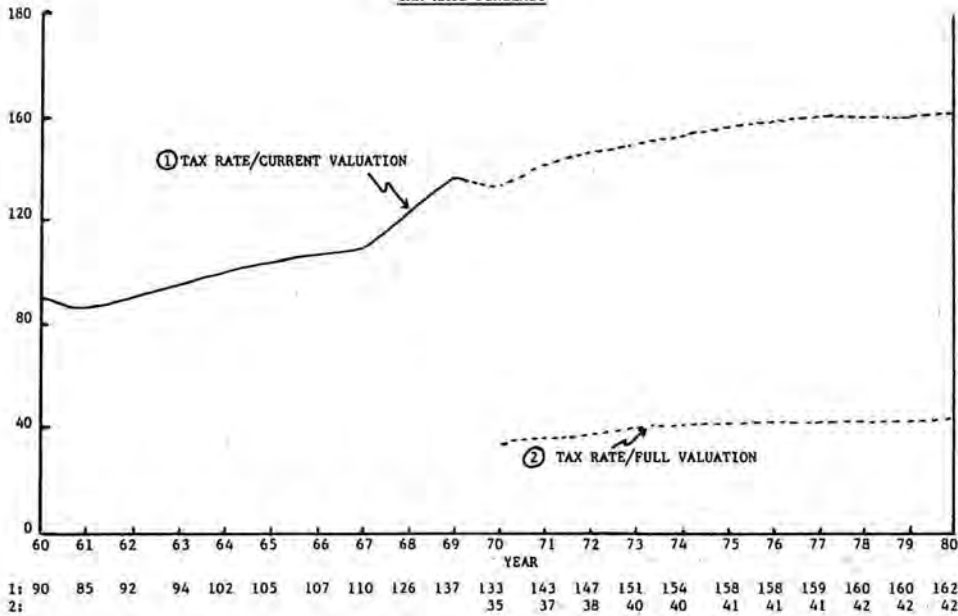
The biggest factor in the tax rate has always been the school population and the school budget. The biggest factor in the school budget is obviously the number of children in the schools.

For many years we have been talking about a roll off or so-called bow wave effect in school population. This has pushed out a little because the building rate has gone up, but we still see it. The first grades are coming in smaller than the second grades instead of larger, so it will be a few years before these first, second and third grades get into high school. We are forecasting a gradual leveling off of the school population and because of this we believe the tax rate will not go out of sight.

Also, valuations are obviously going to rise. There are not many \$20,000.00 homes in Sudbury any more. They are all in the \$50-70,000.00 bracket and that has a compensating effect.

CHART 4

## TAX RATE FORECAST



This chart shows the projected tax rate. We are forecasting the rate will jump to \$143.00 next year, then \$147.00 and \$151.00. Then it tends to stabilize as the debt service pays itself off and as the valuation begins to catch up.

The Finance Committee's recommendations in the warrant contain the adjustments from the Salary Plan which is Article 3. We are assuming that Article 3 will be approved. If it is not, then all the motions under the budget will have to be changed.

At the Town Accountant's suggestion, the budget this year reflects a new accounting system. It will be difficult to compare this year's budget with last year's, but it appears that the new system will give us better control.

We are presently publishing a Long Range Fiscal Plan and hope to have copies available in about one week. It is intended for the committees and members of different town boards, but everyone is entitled to a copy.

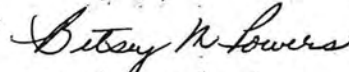
## SPECIAL TOWN ELECTION

May 4, 1970

The Special Town Election was held at the Town Hall with the polls open from 7:00 A.M. to 8:00 P.M. There were 1641 votes cast including 12 absentee ballots. Thirteen voting machines were used, and the results were announced by Town Clerk Betsey M. Powers at 8:30 P.M. as follows:

Sudbury School Committee, for Three Years	
Ray C. Ellis, Jr.	657
Lawrence A. Ovian	958
Julius A. R. Rarus	26
Blanks	0

A True Record, Attest:



Betsey M. Powers  
Town Clerk



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