

# PROCEEDINGS

ANNUAL TOWN ELECTION MARCH 1

ANNUAL TOWN MEETING MARCH 3

ADJOURNED ANNUAL TOWN MEETINGS

MARCH 4, 10, 11 and 16



TOWN OF SUDBURY, MASSACHUSETTS

**1965**

## ANNUAL TOWN ELECTION

March 1, 1965

The polls opened at 7:00 a.m. and closed at 8:00 p.m. with Mary Ellen Gale as Warden. There were 2400 votes cast, 2374 on the voting machines and 26 absentee ballots.

The result was announced at 10:00 p.m. as follows:

Moderator, for One Year	
John Christopher Powers	1410
Lewis M. Levenson	963
Blanks	27
Town Clerk, for Three Years	
Lawrence B. Tighe	1897
Blanks	503
Selectman, for Three Years	
Edward E. Kreitseck	1099
Willard H. Foster	1245
Blanks	56
Assessor, for Three Years	
Ralph E. Hawes	1024
Martin E. Doyle	1305
Blanks	71
Treasurer, for Three Years	
William E. Downing	1958
Blanks	442
Tax Collector, for Three Years	
Thomas E. Newton	2046
Blanks	354
Board of Public Welfare, for Three Years	
Alfred F. Bonazzoli	1931
Blanks	469
Constable, for Three Years	
John F. McGovern	2079
Blanks	321
Goodnow Library Committee, for Three Years	
Vote for Two	
Luther M. Child, Jr.	1963
Leslie M. Tourville	1754
Blanks	1182
Board of Health, for Three Years	
Marjorie A. C. Young	1845
Blanks	555
Board of Health, for Two Years	
To Fill Vacancy	
John P. Perry	1774
Blanks	626
Planning Board, for Five Years	
Robert C. Wellman	1247
Francis E. White	905
Blanks	248

Sudbury School Committee, for Three Years	
Dorothy G. Ham	1083
Donald L. Marshall	1275
Blanks	42
Lincoln-Sudbury Regional	
District School Committee, for	
Three Years	
Joseph E. Brown	1071
Robert W. Bierig	1106
Blanks	223
Park & Recreation Committee, for	
Three Years	
Vote for Two	
Richard T. Cutler	1845
Stanley E. Phippard	1688
Blanks	1267
Highway Commission, for Three Years	
Richard R. Hawes	1983
Blanks	417

A True Record, Attest:

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Lawrence B. Tighe  
Town Clerk

PROCEEDINGS OF THE ANNUAL TOWN MEETING  
March 3, 1965

Pursuant to a warrant duly served, the meeting was called to order by Moderator John C. Powers, at 8:20 P.M. He declared that there was a quorum present.

UNANIMOUSLY VOTED: TO OMIT THE CALL OF THE MEETING AND RETURN OF SERVICE.

Tellers were sworn and the "Free Cash" announced as \$164,282.18.

The Moderator then called attention to the fact that the posted warrant differed in some respects from the warrant in the hands of the voters, and that also included the Report of the Finance Committee. He stated that in order to avoid confusion on the floor and to avoid parliamentary debate, he proposed to take up the warrant step by step instead of the customary procedure of moving to omit the reading of the reading of the warrant.

He said, however, that he would like to ask for a motion, the purpose of which would be to omit the reading of those articles in the warrant which are not in any way changed from that which the voters had before them, leaving those articles in which there had been some changes.

VOTED: TO OMIT THE READING OF ARTICLES 1, 4, 7, 8, 9, 10, 11, 12, 14, 16, 17, 18, 19, 21, 22, 23, 24, 27, 29, 30, 31, 32, 33, 34, 36, 37, 39, 40, 41, 42, 43, 44, 46, 48 and 49.

The Moderator continued that we were now left with the following articles in which there were changes, articles 2, 3, 5, 6, 13, 15, 20, 25, 26, 28, 35, 38, 45 and 47. He stated that these were, for the most part, minor changes and that as each article was reached, he would point out the differences.

The Moderator concluded that he realized that this was somewhat unusual but that the job of the Town was to conduct the Town's business and if there was a technical problem, we should seek to overcome it to the best of our ability.

VOTED: THAT THIS MEETING BE ADJOURNED FOLLOWING COMPLETION OF THE MOTION UNDER CONSIDERATION AT 10:45 TO MARCH 4, 1965, AT 8:00 P.M. IN THIS SAME HALL.



UNANIMOUSLY VOTED: TO TAKE UP OUT OF ORDER THE FOLLOWING ARTICLES FROM THE CONSENT CALENDAR: 4, 12, 14, 31, 33, 34 and 36. (See individual articles for action voted.)

The Moderator stated that there were no differences in these articles - all were worded as in the posted warrant.

UNANIMOUSLY VOTED: IN THE WORDS OF THE MOTIONS AS PRINTED UNDER "CONSENT CALENDAR" AND DISTRIBUTED TO THE VOTERS.

Article 1. To hear the reports of the Town Officers and Committees and act thereon.

VOTED: THAT THE TOWN RECEIVE FOR FILING, THE REPORTS OF THE TOWN OFFICERS AND COMMITTEES, SUBJECT TO CORRECTION OF ERRORS, IF AND WHEN FOUND.

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#### FINANCE COMMITTEE REPORT

##### GENERAL

In this year's report, narrative comments have been grouped together by major budget categories providing a new unified over all picture of the Town fiscal patterns. Individual budget recommendations and appropriate motions will be found following each number budget category under "Article 3" and following each special article concerning non-recurring expense or containing fiscal implications.

At the time of this writing (February 15, 1965) several major fiscal areas are still under study which will be reported in detail at the Town Meeting. Chief among these in financial significance is the Sudbury Schools budget where the requested increase (21%), as submitted represents an approximate \$9.50 tax rate increase. Significant program expansions are requested in the areas of Highway and General Government; and the Regional High School budget has increased by approximately 12%.

At this time, these requested increases plus the special articles generate a potential tax rate effect as follows:

	Approximate Tax Rate Increase
1. Normal Town Budget increases reflecting step-rate wage changes, Regional High School growth but no new major program expansions: Net Increase: \$80,000.....	\$ 3.20
2. Major Program Expansions -- includes Town Hall Office renovations, Highway Commission staff and program additions: Net Increase: \$25,000.....	1.00
3. Special Articles Requested: Total: \$104,000.....	4.16
4. Sudbury Schools Budget Increase: Total: \$241,000.....	9.64
Total Requested Increases and Special Articles: \$450,000.00.....	18.00

The above tax rate effects are based on \$25,000.00 in expenditures equalling \$1.00 on the tax rate. Again as in the past several years, no estimate has been provided by the Assessors as to the expected 1965 total valuation. The Finance Committee estimate that this figure will approximate \$25,000,000 to \$26,000,000 for 1965. This is a major one-year effect and has triggered the several reductions recommended by the Finance Committee in both the budget and special article requests. If the Finance Committee's recommendations are followed, the expected tax rate increase will be between \$12.00 and \$13.00, still a considerably large one-year effect. On this basis the 1965 tax rate is estimated at approximately \$115.00.

Note: Each \$25,000 above the Finance Committee recommendations which the Town Meeting chooses to approve will add approximately \$1.00 additional to the ultimate tax rate.

A strong need is in evidence for a closer level of consideration and planning between all Town Departments. It is recommended that efforts be undertaken to develop a "central planning" function dealing with operational requirements. The recent pattern of short-term project planning has not provided data sufficient to the assignment of priorities in the many areas covered. It is suggested that this "long range operational plan" be prepared to cover in general the pattern followed in the "Long Range Fiscal Plan" published in 1964 by the Finance Committee.

#### TRANSFERS FROM RESERVE FUND -- 1964

During 1964 the Finance Committee approved the following requests for transfer of funds from the Reserve Fund:

A. GENERAL GOVERNMENT.....	\$18,010.94
Assessors' Office -- Other Expenses.....	\$900.00
Elections and Registrations - Town Meeting and Election Expense.....	2,738.00
Engineering Office - Other Expenses.....	100.00
Finance Committee - Salary.....	100.00
Law - Other Legal Expenses.....	10,072.94
Planning Board - Salary.....	300.00
Selectmen - Other Expenses.....	3,500.00
Tax Collector's Office - Salaries, Clerical.	300.00



B. PROTECTION OF PERSONS AND PROPERTY.....	\$5,552.25
Conservation Commission - Expenses	\$100.00
Dog Officer - Expenses	15.00
Fire Department - Salaries	4,485.00
Operating Expenses	250.00
Uniform Allowance	300.00
Police Department - Uniform Allowance	275.00
Tree Department - Tree and Brush Control	127.25
C. HEALTH AND SANITATION.....	\$550.00
Board of Health - Dental Clinic	\$550.00
D. HIGHWAY COMMISSION.....	\$1,225.00
Highway Administration - Expenses	\$975.00
Cemetery - Operating Expense	250.00
G. SCHOOLS.....	\$1,500.00
Sudbury Public Schools - Evening Use	\$1,500.00
TOTAL AMOUNT TRANSFERRED.....	\$26,838.19

	Funds Available 1964	Charges 1964	Requested 1965	Recom- mended 1965
A. General Government	\$170,236.64	\$156,382.20	\$198,760.90	\$157,245.00
B. Protection of Persons and Property	272,633.00	260,074.84	292,754.00	270,217.00
C. Health and Sanitation	19,200.00	17,774.84	20,454.00	20,300.00
D. Highway Commission	134,302.25	128,192.88	170,956.50	146,646.50
E. Public Welfare and Assistance	31,900.00	31,900.00	21,500.00	21,500.00
F. Veterans' Services	8,550.00	5,325.04	5,550.00	5,550.00
G. Schools				
1. Regional	578,329.40	578,329.40	646,282.14	646,282.14
2. Public	1,182,500.00	1,181,775.27	1,422,534.00	1,367,086.00
H. Libraries	27,711.75	25,654.61	33,405.00	28,277.00
I. Parks and Recreation	16,200.00	14,755.74	16,894.00	16,644.00
J. Unclassified	51,500.00	40,801.18	38,881.00	38,682.00
and Reserve	28,000.00	26,838.19	43,000.00	43,000.00
K. Debt Service	442,285.00	442,284.50	422,244.00	422,244.00
Sub-Total.....	\$2,963,348.04	\$2,910,088.69	\$3,333,215.54	\$3,183,856.64
L. Statutory Assessments	49,098.05	50,942.89	56,300.00	56,300.00
Sub-Total	\$3,012,446.09	\$2,961,031.58	\$3,389,515.54	\$3,240,156.64
Less Transfers from Reserve Fund	28,000.00	26,838.19		
Net General Budget	\$2,984,446.09	\$2,934,193.39		

#### DEPARTMENTAL

##### A. General Government

In budget preparations all clerical help in the Town Hall has been combined in a pool operating under the assignment of the Executive Secretary. This method of operation will improve the efficient utilization of the work force in the Town Hall, and provide flexibility for intermittent peak work load situations which are characteristic of certain of the Town Hall operations. This change in operating method will reduce costs to the Town \$1,382, when compared with 1964 costs, and \$3,796 in 1965, when compared with amount requested by the several Town Departments in the Town Hall.

A review of elected officials, salaries has resulted in very minor changes. It is recommended that consideration be given by both the Committee on Town Administration and the Personnel Board to providing a continuing method of salary review and to the possible effects of "combined offices" and other such factors relevant to up-dating functional requirements.

- A-7 The 1965 budget includes \$3,000 for the State required Decennial Census. This includes census taking and data analysis.
- A-8 In 1965 the Election and Town Meeting Expense includes the renewal rental for voting machines of \$1,500. Other expenses are budgeted at \$1,838 less than expenditures in 1964.
- A-9 The salary expense for the Town Engineering Office provides for the addition of a full-time engineering aide in 1965. This addition is commensurate with the need for additional service requirements of the Town.
- A-10 The mileage expenses for the Town Engineering Office will be reduced as a result of transferring a Town owned station wagon to the Engineering Office from the Fire Department. This vehicle which is fully equipped, adequate and serviceable for the Town Engineer was scheduled for replacement by the Fire Department in its normal replacement cycle. This procedure will provide for the utilization of a portion of the marginal life of a Town vehicle in a non-critical service area; and fulfill a Town need at minimum cost.
- A-18 Expenditures in 1964 included costs of \$8,000 for major repairs required at the Loring Parsonage, to provide facilities for the Health Survey and additional office space for Town functions. No major expenditures are planned for 1965.
- A-21 This includes the costs of legal services and expenses relative to the Supreme Court Appeal of the Town's case on the D.P.U. decision.
- A-31 Selectmen expenses include \$1,000 for estimated cost of preparing listings giving the State required Decennial Census.
- A-42 The increase in the Town Hall Building Expense and Repair includes a full year of maintenance expense for the "White School Building," which was released by the School Committee in October 1964. In addition to this increase in costs for 1965 of \$2,500, the budget includes \$1,240 for corrections required by the liability and fire insurance carrier.

#### B. PROTECTION OF PERSONS AND PROPERTY

No major budget changes are recommended in this area. Increases reflect normal growth in salaries and wage rates. New personnel were requested by both the Fire and Police Departments but these requests were felt to be not valid at this point in time by both the Board of Selectmen and the Finance Committee. The Tree Department becomes officially incorporated within the Highway Commission this year. Its budget data will be found under D.

#### C. HEALTH AND SANITATION

This budget reflects slight increases in inspection activity and includes part of the cost (shared with the Schools), of an additional nurse being added to the District Public Nursing Association staff. Procedures have been initiated to reduce Dental Clinic costs by considering "ability-to-pay" more closely in the fee arrangements.

#### D. HIGHWAY COMMISSION

This newly organized department has pulled together a variety of previously isolated functions and is in the process of developing long needed program planning.

A number of specific road projects are under consideration, reflecting a variety of priority needs.

Additionally, organizational changes requested included some additions to staff.

It is recommended that some of these changes both in staffing and program be delayed this year due to the major outlay anticipated in other areas. It is also suggested that major road project planning be continued on a somewhat longer range basis to permit the inclusion and timing of these projects to dovetail with other major capital programs as well as meet the needs of critical highway programs.



It is requested that new capital equipment consisting of a road grader and pick-up truck (in special articles) be acquired. The Finance Committee recommends the road grader, if voted, be paid for from Road Machinery Funds. Subsequent use of this Town equipment is charged back to the State under various road programs generating further revenue.

The 1964 appropriation for the Highway Commission program amounted to \$124,950. The proposed budget for 1965 is estimated and requested for \$166,466.50, an increase of \$41,516.50 or 33.2%. A comparison of sums approved for line items in 1964 with sums requested for the same items during 1965 reveals the areas of substantial increase to be salaries, snow and ice removal, street lighting, bridge repair and street damage repair. In addition several new items were added to this account. The following chart indicates the items which should be especially considered in arriving at a recommendation for the 1965 budget:

ITEM	1964	1965	\$ Difference or Increase	% Inc.
Salaries	10,350	12,011	2,011	20%
Legal Expense	- - -	2,500*	2,500	- -
Snow and Ice Removal	27,500	34,200	6,700	24%
Tree Planting	500+	2,000	1,500	400%
Tree and Brush Control	6,000+	4,000	-2,000	-33%
Insect and Pest Control	1,500+	1,500	1,500	- -
Street Lighting	11,500	13,500	2,000	17%
Bridge Repair	3,000	3,750	750	25%
Street Drainage Repair	4,500	8,300	3,800	84%
Gen. Hgwy. Maintenance	17,000	18,300	1,300	7%
Foremen: Highway				
Tree and Cem.	- - -	12,000†	12,000	- -

\*New Line Item

+Transferred from B.-items: 26,27,28

†New Positions

Some increase in the Highway Commission budget is warranted due to the approved salary increases for personnel which are consistent with the established incremental salary pay scales. In addition, the tree planting, tree and brush control and insect and pest control functions were added to the responsibilities of the Highway Commission. The dollar increase attributable to the items referenced is \$8900 (of the increases of \$41,516.50), with the additional \$12,000 for the highway and cemetery foreman, gross combined salaries accounts for more than half of the entire increases in the budget request.

Specific dollars recommended for each line items are shown on the attached sheet. It is significant to note that we recommend a central source of legal advice, guidance and service rather than the special legal expense of \$2,500 as proposed in the Highway Commission budget. The increase in request for snow and ice funds of 24% is supported somewhat by the addition of new areas to be worked such as the new Ephriam Curtis school and our experiences of increases needed in the past but an increase in excess of approximately 10% would be out of line.

It appears from the report of the Commission after a full year's operation that the operations and organization of this department will continue to improve. The plans to implement a tree and brush nursery on appropriate town land appears to have merit from both an economy and conservation point of view. Although we have recommended less than requested for the street lighting, drainage and street repair programs we are pleased to note an aggressive and productive program on the part of the commission. The sum recommended of on the part of the commission. The sum of \$146,646.50 exceeds 1964 by \$18,454.00. The principal increases are for: 1) transferred items - \$7,500.00; 2) \$5,943.00, new positions and step increases in salaries; 3) \$3,700.00 for snow and ice removal which total \$17,143.00 of the \$18,454.00 increase.

Street drainage is long overdue in some areas. We concur in a positive program to provide proper drainage to all residents of the town. This must be done on a planned basis consistent with good judgments.



Snow and ice removal of \$31,200 includes costs for additional school plowing and the costs of removal of snow from the walkways.

#### E. PUBLIC WELFARE AND ASSISTANCE

This budget shows a major drop in the requested amount (\$10,000) over 1964 figures.

This reflects the application of some accumulated State and Federal Aid monies.

The level of activity appears to be continuing approximately the same over the past few years.

#### F. VETERANS' SERVICES

This account request is down significantly from 1964 reflecting a decrease in the "case activity" anticipated.

#### G. SCHOOLS

##### G1. Lincoln-Sudbury Regional High School

#### CONSIDERATION OF REGIONAL HIGH SCHOOL BUDGET

##### COMPARATIVE DATA:

A detailed cost analysis has been made of thirteen cities and towns which the Lincoln-Sudbury Regional School Committee, the administration and the Teacher Salary Study Committee have considered "educationally comparable." Data was obtained from the Massachusetts Teachers Association, the Massachusetts Department of Education and the Massachusetts Department of Corporations and Taxation. The Lincoln-Sudbury Regional High School ranks 2nd of 14 in per pupil cost; 13th of 14 in equalized assessed valuation per child (tax base per child adjusted by State to common assessment). We note further that the median salary of classroom teachers at the Regional High School show a large \$600 increase from 1963 to 1964.

A similar comparison has been made among regional high schools and tabulated in Table 2. Only regional high schools have been selected which are providing grades 9-12 and which have a student population greater than 500. Here we find the following: Lincoln-Sudbury Regional High School ranks 2nd again in operating cost per pupil. Only Concord-Carlisle Regional High School shows a higher operating cost per pupil than does Lincoln-Sudbury. We rank 6th of 11 in Regional assessed valuation, 2nd of 11 in General Control cost per student and it should be noted here that with the recent increase in the area of general control we appear to take over first place in this category, exceeding by a factor of two most of the comparable regions. The area of general control is a particularly sensitive one since it is an "overhead" item and seems to be a disproportionately large one at Lincoln-Sudbury Regional - it is the only region we know of that has its own superintendent, coupled with a normal complement of a principal and a vice-principal. The region should certainly give to its constituent towns a reasonable explanation for the high level of their present administrative costs.

Finally, we rank 1st of 11 (among Regional High Schools) in median teacher salary. We have more than 50% of all the \$10,000/year regional classroom teachers in the state. The customary rationale for high teacher salaries (which given the proper circumstances are certainly defensible) and high per student cost is that we must pay salaries high enough to be competitive - it would appear that we are making the competition rather than meeting it. Note also, that we rank 5th of 11 in per cent of teachers with M.S. degrees; this seems like a low position in view of our very high median salary position.

The only "educationally comparable" high school that exceeds Lincoln-Sudbury Regional High School in per student cost is Concord-Carlisle. A significant portion of this increased cost is in the area of athletic costs; Concord-Carlisle being \$23.50/student and Lincoln-Sudbury being \$8.00/student.



It is, however, significant to note that all of the so-called "prestige towns" are in the area from \$30 to \$120 per student less costly than is Lincoln-Sudbury Regional High School. We should not lose sight (nor should the Lincoln-Sudbury School Committee) of our relatively weak position with respect to our "educational comparables," of our tax base per student.

The rather peculiar nature of the Lincoln-Sudbury School Committee (quasi-municipal) makes it mandatory that any recommendations we or Lincoln might make will have to find sympathy on the committee for positive action to result.

#### RECOMMENDATIONS:

The maintenance of a separate and distinct superintendency for the Sudbury school system is costly and suggests the possibility of a lack of continuity developing between Junior and Senior High School. The two responsible school committees should jointly seek a unified superintendent, possibly in conjunction with Lincoln, who could then be responsible for the total school administration. The chain of command could then be vertical and continuous rather than horizontal and possibly discontinuous.

#### (9-12) REGIONALS (1963-1964 DATA)

	Support per pupil*	1963 Avg. Member- ship	Median Teacher Salary	General Control	Region Assessed Valuation	% Teachers with M.S. Degrees Pupil-Staff Ratio
				Gen. Cont. per pupil		
WACHUSETT	\$495	1416	\$6000	20,083 \$14.20	31,857,014	
PLYMOUTH-CARVER	553	1061	5900		46,111,710	38% 17.0
WHITMAN-HANSON	503	967	5500	9,374 \$ 9.70	18,715,053	21% 17.9
LINCOLN-SUDBURY	784	823	8000	22,879 \$27.80	32,160,150	49% 15.0
CONCORD-CARLISLE	809	787	7800	15,721 \$19.10	31,710,429	70% 16.2
BRIDGEWATER-RAYNHAM	601	754	6200	14,064 \$18.70	35,459,074	52% 15.2
CENTRAL BERKSHIRE	688	711	6800	12,355 \$17.10	32,188,070	51% 15.6
DENNIS-YARMOUTH	658	640	6850	13,736 \$21.40	51,204,150	34% 17.9
NORTHBORO-SOUTHBORO	629	632	7600	12,729 \$20.30	26,605,000	73% 14.3
HAMPDEN-WILBRAHAM	677	622	6500	22,792 \$31.60	60,593,610	30% 14.8
DIGHTON-REHOBOTH	540	545	5600	8,341 \$15.30	23,522,160	39% 14.1

\* Includes cost of General Control and Transportation

#### HIGH SCHOOLS SYSTEMS DEEMED EDUCATIONALLY COMPARABLE TO LINCOLN-SUDBURY REGIONAL HIGH SCHOOL BY LINCOLN-SUDBURY REGIONAL SCHOOL COMMITTEE AND ADMINISTRATION

	Equalized Valuation per child 1963	*1962-1963 School Support per pupil		% Teachers w/ M.S. Degr Pupil-Staff Ratio	General Control Gen. Cont. per pupil	1962-1963 Avg. Member- ship, Grade 1-12	1962-1963 Avg. H. S. Enroll- ment
		Grade	Cost				
BEDFORD	26,087	1-6 9-12	443.04 612.11	48% 16.0	29,759 \$13.00	2290	
BELMONT	42,765	1-6 7-9 10-12	418.39 434.98 518.99	65% 17.4	64,496 \$14.80	4354	1018
BROOKLINE	58,840	1-8 9-12	599.21 642.11	64% 14.9	98,547 \$14.75	6696	
CONCORD-CARLISLE		9-12	802.58	70% 16.2	15,721† \$20.00	787†	787
Concord Carlisle	26,593 18,777						
FRAMINGHAM	26,002	1-8 9-12	446.12 615.51	66% 16.8	122,303 \$13.60	9013	
LEXINGTON	22,007	1-6 7-9 10-12	482.44 658.57 705.21	83% 14.4	58,763 \$ 8.34	7011	1346
NATICK	24,340	1-6 7-9 10-12	310.82 456.45 614.77	61% 16.4	66,185 \$ 8.50	7816	1311
NEEDHAM	35,257	1-6 7-9 10-12	450.47 629.54 632.29	72% 15.8	88,739 \$15.10	5884	

	1963 Equalized Valuation per child	*1962-1963 School Support per pupil		% Teachers w/M.S. Degr Pupil-Staff Ratio	General Control Gen. Cont. per pupil	1962-1963 Avg. Member- ship Grade 1-12	1962-1963 Avg. H.S. Enroll- ment
		Grade	Cost				
NEWTON	36,137	1-6 7-9 10-12	439.36 625.53 680.34		231,075 \$13.20	17,701	3885
WAYLAND	25,834	1-6 7-9 10-12	396.06 524.14 781.73	58% 14.0	43,668 \$14.70	2967	696
WELLESLEY	41,025	1-6 7-9 10-12	455.71 631.27 696.02	72% 14.9	107,108 \$18.90	5661	1115
WESTON	38,854	1-6 7-8 9-12	496.84 754.39 744.23	74% 13.6	50,731 \$21.50	2356	636
WINCHESTER	32,190	1-6 7-9 10-12	362.33 529.47 546.71	73% 17.7	77,435 \$16.70	4647	1042
LINCOLN-SUDBURY		9-12	767.21	49%	22,819†	823‡	823
Sudbury	22,291			15.0	\$27.70		
Lincoln	36,372						

\* Including transportation costs.

† Tabulated general control cost are for total school systems, grades 1-12. Comparable numbers for Concord and Sudbury are 17.15 and 13.85 respectively.

‡ Grades 9-12 only.



## G2. Sudbury Schools

This account reflects a major budget increase in 1965 of \$247,000. Detailed studies have continued throughout the year between sub-committees of both the Sudbury School Committee and the Finance Committee. The highlights of their study are summarized in some detail below.

At the time of this report preparation (February 15, 1965) this activity is still continuing. Progress has been seen at the sub-committee level and it is hoped that discussions still to be pursued before Town Meeting will produce a significant action toward curtailing the still "meteoric" rise in the cost-per-pupil increase.

Detailed reporting and final recommendations will be presented at the Town Meeting.

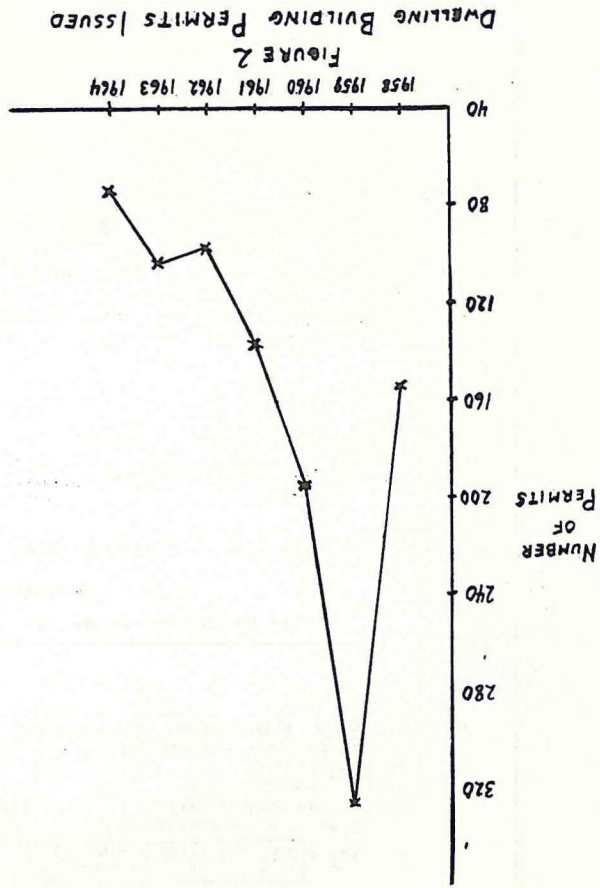
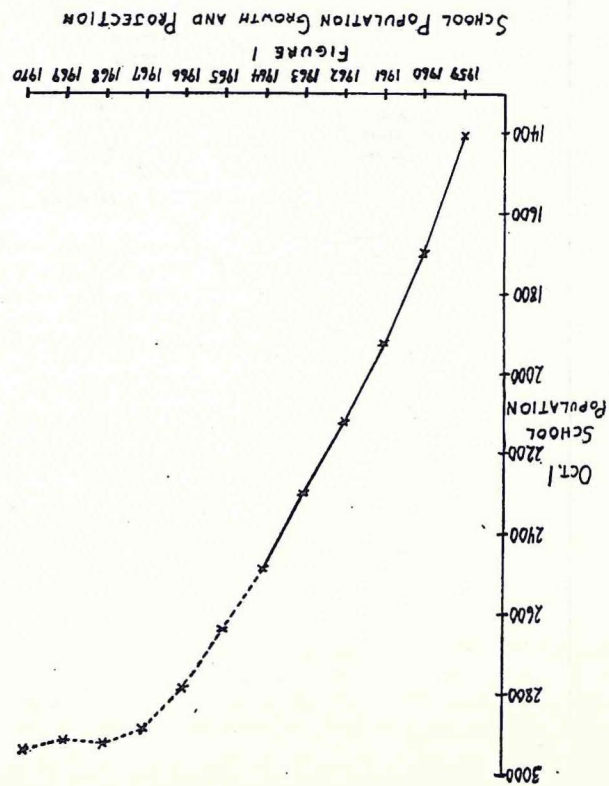
### Sudbury Schools

The tax rate of the Town of Sudbury is more than 70% affected by the actions of the School Committees. Every effort has been made by the Finance Committee to impress upon the committees the need for reducing the rate of increase in unit costs and establishing meaningful fiscal controls for accomplishing this reduction.

Historically, the percent increase in the school budget has substantially exceeded the percent increase in student population. This year the School Committee is requesting an increase of 17.1% in operating budget while census figures (which have been agreed to by both committees) indicate a 6.9% increase in student population serviced. The percent increase in operating costs is 2 1/2 times the percent increase in pupils serviced.

The Finance Committee realizes that the school budget must continue to grow because the number of pupils in the system is increasing. The projected growth in student population is presented in Figure 1. The growth of the school population has been a function of in-migration, which is related to the building rate, and to the accommodation of the influx of young families during the 1959-60 period. The school system will soon have accommodated the bulge which resulted from that influx and growth subsequent to 1968 can reasonably be expected to follow the now reduced building rate (approximately 70 homes per year).

The building rate has substantially decreased (a fact that is strongly tax rate associated) as shown in Figure 2. The effect of the decreased building activity upon the rate of growth of total assessed valuation is demonstrated in Figure 3. Plotted on the same graph is the growth of school OPERATING budget.



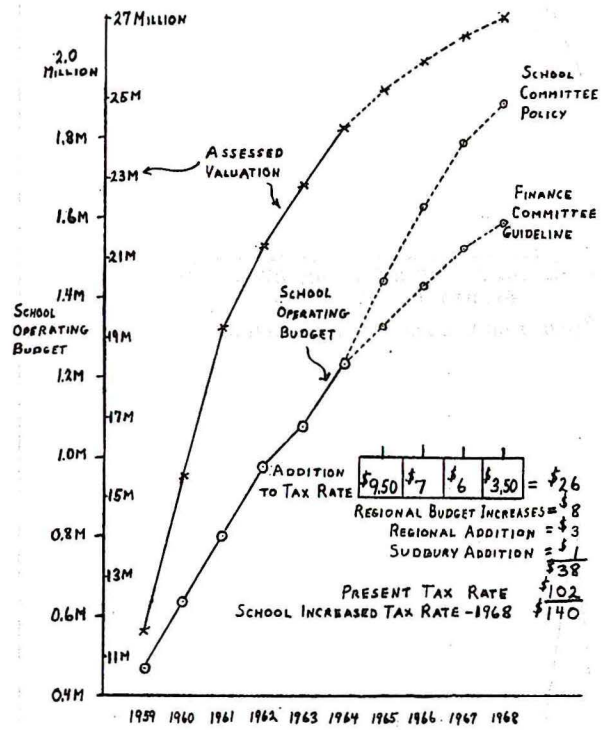


FIGURE 3

SUDBURY'S FISCAL PROBLEM



The rate of growth of assessed valuation (tax base) is decreasing. The rate of growth of school operating expenditures is still increasing. During the period of rapid growth in total assessed valuation, it was relatively easy to increase school expenditures because the expansion in tax base made the annual tax rate increases relatively minor. The situation is now reversed. Expanding operating costs are now more directly reflected as tax rate increases. We have experienced the first of a series of substantial annual tax rate increases. The two projected portions of the school operating expenditures curve have been derived from the projected school population curve, based on:

1. The continuation of present School Committee policy (conservatively estimating that the percent increase in operating costs will "only" be twice the percent increase in pupils.)
2. A suggested guideline of  $1 \frac{1}{2}\%$  annual increase in per pupil costs.

The annual impact on the tax rate of a continuation of the current trend in school costs is indicated beneath the curves. The dollar increase in school operating expenditures can be derived from Figure 3. The number of dollars which will equal \$1.00 on the tax rate is also available from Figure 3 by dividing the total assessed valuation by 1000 estimated at \$25,400 for 1965. The tax rate increase is arrived at by dividing the increase in operating costs by the number of dollars which equals \$1.00 on the tax rate. The tax rate effect of the 1965 budget is most easily arrived at by subtracting the 1964 Town appropriation of \$1,173,000 from the requested 1965 Town appropriation of \$1,414,586. That number, \$241,586, divided by \$25,400 yields a tax rate increase of \$9.50. Adding the tax rate effect of expected operating cost increases at the Regional High School, the Regional addition and a potential Sudbury elementary addition, you can arrive at an educationally induced tax rate increase of roughly \$40.00 by 1968. The Finance Committee considers the problem of getting through 1968 without achieving a confiscatory tax rate to be a serious one. We have defined this problem in detail for the School Committee. The best solution to fiscal problems as a Town, is their recognition of their fiscal problem and their willingness to face it now.

It is the Finance Committee position that a curtailment of expenditures by the School Committee is a clear matter of necessity. An extensive analysis has been performed of the available educational and fiscal characteristics of three distinct types of cities and towns, (1) "Educationally Comparable," (2) "Fiscally Comparable," (3) "Balanced Comparable," in an effort to fix reasonable levels to the Finance Committee recommendations concerning the school budget. Average values for these factors for these towns are presented in Table I, along with a listing of the included cities and towns.

The educationally comparable cities and towns are those which have been used by the Administration and School Committee for teachers salary comparisons. They have been said to be our "competition." Several observations can be made from the data of these cities and towns:

1. Their average per pupil cost is \$20 less than Sudbury's.
2. Their equalized assessed valuation (tax revenue base) per pupil is 50% greater.
3. The debt load in these towns measured as a percent of equalized valuation is 40% less than ours. In the case of Sudbury that debt is almost exclusively school debt.
4. We commit 13.3% more of every tax dollar to school purposes.
5. Their percentage of master's degree teachers is 2.7 times ours.
6. The pupil-staff ratio in Sudbury is roughly one pupil lower than in the other cities and towns whose economic characteristics are more favorable.



TABLE I—SUMMARY OF COMPARATIVE STATISTICS

	<i>Educational Comparables</i>	<i>Fiscal Comparables</i>	<i>"Balanced" Comparables</i>	<i>Sudbury</i>
1963-1964 Pupil-Staff Ratio	20.0	22.2	21.0	19.1
1962-1963 per pupil cost	481	380	430	500
% Teachers with Master's Degree	43	26	36	16
1962-1963 Equalized Valuation	33556	22096	25772	22291
% Debt was of Equalized Valuation	3.57	6.05	4.19	6.42
% School Tax is of Total Tax	55.8	59.5	58.8	68.5
% Growth 1950-1960	55	90	95	181
	Lincoln Concord Brookline Framingham Weston Bedford Wayland Lexington Winchester Needham Newton Belmont Natick Wellesley	Framingham Marshfield Maynard Sharon Westboro Wayland East Longmeadow Lexington Foxboro N. Reading	Lincoln Westwood Concord Framingham Acton Sharon Wayland	

The fiscally comparable towns were chosen from 33 towns with equalized valuations within  $\pm$  \$4000 of Sudbury and a percentage debt between 4.5 and 8.5. The pertinent facts to be gleaned from these data are:

1. The average per pupil cost for the fiscally comparable towns was \$110 less than Sudbury's.
2. Their equalized valuation per pupil and percent debt are very comparable.
3. Ten percent more of their teacher's have master's degrees.
4. They average 3.1 more pupils per teacher.

Finally in an informal meeting between members of the School and Finance Committees a list of towns similar in geographic location, educational goals and economic characteristics was compiled. These are towns which have experienced substantial growth and have made a substantial commitment to the education of their children. These towns:

1. Spend \$70 less per pupil.
2. Have 1.9 more pupils per teacher.
3. Have a slightly higher equalized valuation per pupil.
4. Have a third less debt load.
5. Have 20% more of their teachers with master's degrees.
6. Commit 10.5% less of their total tax dollar to school purposes.

If one generalization can be made concerning these comparative data it would be:

The citizens, parents and taxpayers of the Town of Sudbury have made and are making a greater proportional commitment to education than any town in the Commonwealth.

A budget reduction of \$20 per student in total operating cost would place our costs equal to the average of the most expensive systems in the state. Such a budget cut would reduce the budget under consideration by \$52,700. A budget reduction of \$110 per student would yield a per pupil cost equivalent to the average of the fiscally comparable towns and would require a budget reduction of \$290,000. To match towns considered to be similar to Sudbury would require a reduction in per pupil cost of \$70 or a total budget reduction of \$185,000.

#### BALANCED COMPARABLES

	63-64 Pupil- Staff Ratio	62-63 per Pupil Costs	% Teachers with a Master's Degree	62-63 Equalized Valuation per Pupil	% Debt was of Equalized Valuation (Dec. 1963)	% School Tax is of Total Tax (1964)	% Growth 1950-1960	Median Family Income
<u>1-8: —</u>								
LINCOLN	16.0	534	38	36,372	3.89	60.0	131	8841
WESTWOOD	21.2	426	45	28,965	5.73	52.4	77	8690
CONCORD	20.0	511	44	26,593	2.20	59.3	45	8538
FRAMINGHAM	21.3	446	43	26,002	5.39	51.8	59	7495
ACTON	24.6	313	25	19,806	1.58	61.7	106	8264
SHARON	25.4	343	23	17,833	6.21	61.6	108	7917
<u>1-6, 7-9: —</u>								
WAYLAND	18.6	436	37	25,834	4.34	64.5	137	9363
AVERAGES	21.0	430	36	25,772	4.19	58.3	95	8444
SUDBURY	19.1	500	16	22,291	6.42	68.5	181	8538



## FISCALLY COMPARABLE

	1963-1964 Pupil- Staff Ratio	1962-1963 per Pupil Costs	% Teachers with a Master's Degree	1962-1963 Equalized Valuation per Pupil	% Debt was of Equalized Valuation (Dec. 1963)	% School Tax is of Total Tax (1964)	% Growth 1950-1960	Median Family Income (1960)
<b>1-8: —</b>								
FRAMINGHAM	21.3	446	43	26,002	5.39	51.8	59	7495
MARSHFIELD	19.8	442	23	25,051	8.48	52.0	106	6897
MAYNARD	23.4	334	11	22,158	7.06	53.4	10	6295
SHARON	25.8	343	24	17,833	6.21	61.6	108	7917
WESTBORO	27.2	270	20	19,662	5.18	52.0	179	7007
AVERAGES	23.3	367	24	22,141	6.46	54.2	92	7122
<b>1-6, 7-9: —</b>								
WAYLAND	18.6	436	37	25,834	4.34	64.5	137	9363
E. LONGMEADOW	21.9	337	16	24,593	5.17	60.0	111	7271
LEXINGTON	17.8	534	44	22,007	6.01	67.9	60	9043
FOXBORO	21.9	335	24	19,538	4.56	65.7	44	6473
N. READING	23.8	327	13	18,285	8.11	65.7	89	7005
AVERAGES	20.8	394	27	22,051	5.64	64.8	88	7831
FISCALLY COMPARABLE	22.2	380	26	22,096	6.05	59.5	90	7477
SUDBURY	19.1	500	16	22,291	6.42	68.5	181	8538

## EDUCATIONALLY COMPARABLE

	1963-1964 Pupil- Staff Ratio	1962-1963 per Pupil Costs	% Teachers with a Master's Degree	1962-1963 Equalized Valuation per Pupil	% Debt was of Equalized Valuation (Dec. 1963)	% School Tax is of Total Tax (1964)	% Growth 1950-1960	Median Family Income (1960)
<b>1-8: —</b>								
LINCOLN	16.0	534	38	36,372	3.89	60.0	131	8841
CONCORD	20.0	511	44	26,593	2.20	59.3	45	8538
BROOKLINE	16.6	599	48	58,840	1.55	32.0	—6	8380
FRAMINGHAM	21.3	446	43	26,002	5.39	51.8	59	7495
WESTON	21.1	560	45	38,854	2.91	69.2	64	13703
AVERAGES	19.4	516	42	37,332	3.19	54.5	59	9391
<b>1-6: —</b>								
BEDFORD	21.8	443	36	26,087	10.65	70.5	110	7893
<b>1-6, 7-9: —</b>								
WAYLAND	18.6	436	37	25,834	4.34	64.5	137	9363
LEXINGTON	17.8	534	44	22,007	6.01	67.9	60	9043
WINCHESTER	21.5	411	47	32,190	1.96	49.4	25	9572
NEEDHAM	20.5	499	37	35,257	2.90	53.7	58	9282
NEWTON	19.8	493	45	33,618	2.39	48.2	13	9008
BELMONT	21.7	423	48	42,765	0.62	44.1	5	8372
NATICK	24.0	347	39	24,340	3.10	55.7	45	7550
WELLESLEY	19.5	504	54	41,025	2.01	55.4	27	11478
AVERAGES	20.4	456	44	32,130	2.92	54.9	46	9209
EDUCATIONALLY COMPARABLE AVERAGES	20.0	481	43	33,556	3.57	55.8	55	9180
SUDBURY	19.1	500	16	22,291	6.42	68.5	181	8538

## H. Libraries

Relatively major increases were requested in this account reflecting additional staff for relief fill-in and expanded hours of service. The Finance Committee has recommended reduction in the scope of these expansions and in the book purchasing level.

Sub-committees are now actively considering the best approach re the "New Library" relative to the extent and timing of such a project.

The Finance Committee is highly appreciative of the cooperation and resulting good communications that will derive from this approach initiated by the Library Trustees.

## I. Parks and Recreation

The Parks and Recreation Department has evidenced considerable planning in this year's budget. This is an area in which Sudbury has not had the ability to provide any but the most modest type of financial support due to the overall financial picture.

The programs developed within these extremely limited resources reflect remarkable progress.

1. Recommend \$1400 for 4th of July parade and additional 4th of July events. This compares with an actual expenditure of \$1360 during 1964.
2. The increase includes \$200 additional salary for the Director, Mr. Kenneth Burt; one additional supervisor for the new playground, Horse Pond Road School; one week increase in the program and a 5¢ an hour pay increase. The total increase in cost for director, supervisor and playground instructor amounts to approximately 43% or \$2275. It is consistent with the increased services to the children of Sudbury in that the program is lengthened by one full week to an eight-week program and an additional playground is being opened at Horse Pond School.
3. The operating expenses of this account are recommended to remain approximately the same as during the calendar year 1964 (\$116 increase). The amount of the Red Cross swimming program for 1964 is recommended for assumption in full by the Town. The Red Cross will provide the director but Sudbury must pay its full proportionate share as established by the Lake Walden Associates. Last year 460 children participated in the program and approximately 140 Sudbury children could not be accommodated. The program this year will provide services for an additional 200 to 300 children.

The Finance Committee acknowledge with appreciation the services of Daniel P. Jameson, George F. Miller and John E. Taft, who in accepting other positions and responsibilities, resigned from the Committee this year. Particular appreciation is also in order to the sub-committee personnel who worked on the various projects assigned:

Budget Category	Committee Member	Support
A. General Government	Lawrence H. Homan	Harold A. Colpitts Sydney B. Self
B. Protection of Persons and Property	Robert W. Bierig	Harold A. Colpitts Richard W. Simmons
C. Health and Sanitation	Jack W. Swenson	
D. Highway Commission	Daniel D. Carter	Harold A. Colpitts
E. Public Welfare and Assistance	Jack W. Swenson	
F. Veterans' Services	Jack W. Swenson	
G. 1. Regional School	Robert W. Bierig	John A. Alexander Albert Berberian Lawrence H. Homan Robert W. Bierig Alfred C. Cron Ray C. Ellis Sydney B. Self
2. Sudbury Schools	John A. Alexander	Harold A. Colpitts
H. Libraries	Carlton W. Ellms, Sr.	



I. Parks and Recreation  
J. Unclassified and  
Reserve Fund

Daniel D. Carter  
Lawrence H. Homan

Lawrence H. Homan  
Harold A. Colpitts  
Harold A. Colpitts  
Sydney B. Self  
Harold A. Colpitts  
Sydney B. Self

K. Debt Service

Lawrence H. Homan

Up-dating and  
General Summary  
Recording Secretary

George F. MacKenzie,  
Chairman  
Joan Ann Colpitts

Respectfully submitted,

GEORGE F. MACKENZIE, Chairman  
JOHN A. ALEXANDER  
ROBERT W. BIERIG  
DANIEL D. CARTER  
CARLTON W. ELLMS, SR.  
LAWRENCE H. HOMAN  
JACK W. SWENSON

### Finance Committee Supplemental Report

As of February 25, 1965 a significant action was taken by the Sudbury School Committee based on their budget sub-committee's report and recommendations. This action results in a budget reduction of approximately \$25,000 this year, and the establishment of a meaningful method of controlling future costs. The Finance Committee anticipates hearing the school budget sub-committee report presented to the Town Meeting by Mr. Ernest C. Bauder, who has spear-headed the extensive study underlying the recommendations.

In this years Town Meeting warrant preparation, as well as in the last several years, the Town has not been given sufficient warning of actions proposed, due to significant delays in budget and special article submissions. It is strongly suggested that the administration in fact comply with the established by-law requirements, which provide for sufficient lead time, both for review and for dissemination of information to the voter. Complete and detailed budget, and special article requests, including all supporting data should be submitted on the dates specified.



Article 2. To see if the Town will vote to amend the Personnel Administration Plan By-laws by deleting XI, 7, (1) and XI, 7, (3) and substituting:

Article XI, Section 7, Paragraph (1) Paid Holidays. Permanent, full time employees are entitled to time off with pay on New Year's Day, Washington's Birthday, Patriots' Day, Memorial Day, Independence Day, Labor Day, Columbus Day, Veterans' Day, Thanksgiving Day, and Christmas Day. If any such holiday falls on Sunday, such an employee shall be entitled to time off with pay on the following Monday; if on Saturday, he shall be entitled to time off with pay on the preceding Friday; if required to work on such a holiday, or if such a holiday falls during his regularly scheduled time off or vacation, such an employee shall be entitled to equivalent time off with pay at a time approved by his superior.

Paragraph (3) Vacation. A permanent full time employee who has been employed by the Town for more than six months, but less than one year, is entitled to one week of vacation with pay. Such an employee if employed by the Town for one year, but less than ten years, is entitled to two weeks of vacation with pay. Employees, who have completed ten years of service as permanent full time employees of the Town, shall be entitled to three weeks of vacation with pay. Leave granted for temporary military service may not be charged against an employee's vacation without his consent.

And adding XI, 7, Paragraph (5) Reserve Military Duty. An employee, who is called upon to report for Reserve Military duty, shall be paid the difference between the compensation he would have received from the Town and his military pay, upon presentation of a pay voucher, to the office of the Town Accountant. Such pay for Reserve duty is not to exceed seventeen (17) days' pay.

And adding to the present Schedule A and B, Part-Time and Temporary Employees:

Junior Engineering Aid (Part Time)	\$1.50 per hour
Junior Librarian's Assistant	\$1.35 per hour
Election Warden	\$2.00 per hour
Deputy Election Warden	\$2.00 per hour
Pass any vote or take any action relative thereto.	
Submitted by the Personnel Board.	

The Moderator stated that in Article 2 there was a change of wording from the warrant as posted, in the next to the last paragraph; the change being that the words "and allowances" did not appear in the posted warrant.

A motion was made by the Personnel Board in the words of the article including the words "and allowances".

Report of Town Counsel: In my opinion, if the Town adopts the amendment to the Town By-laws proposed in Article 2, it will be a valid By-law of the Town. Under the enabling act providing for personnel administration, the Personnel Board has the right to provide the rates

of pay, hours of work and vacation periods for the employees.

Finance Committee Report: It should be noted that in the proposed amendments to the Personnel By-law considerable liberalism of benefits are recommended. The Finance Committee feels that the effects of this article should be taken into consideration as a factor in any future wage rate adjustments.

An amendment to strike the words "and allowances" was lost.

AMENDMENT VOTED: TO ADD THE WORDS "IN A CALENDAR YEAR" TO THE END OF THE LAST SENTENCE OF PARAGRAPH 3.

VOTED: TO AMEND THE PERSONNEL ADMINISTRATION PLAN BY-LAWS BY DELETING XI, 7, (1) AND XI, 7, (3) AND SUBSTITUTING:

ARTICLE XI, SECTION 7, PARAGRAPH (1) PAID HOLIDAYS. PERMANENT, FULL TIME EMPLOYEES ARE ENTITLED TO TIME OFF WITH PAY ON NEW YEAR'S DAY, WASHINGTON'S BIRTHDAY, PATRIOTS' DAY, MEMORIAL DAY, INDEPENDENCE DAY, LABOR DAY, COLUMBUS DAY, VETERANS' DAY, THANKSGIVING DAY, AND CHRISTMAS DAY. IF ANY SUCH HOLIDAY FALLS ON SUNDAY, SUCH AN EMPLOYEE SHALL BE ENTITLED TO TIME OFF WITH PAY ON THE FOLLOWING MONDAY; IF ON SATURDAY, HE SHALL BE ENTITLED TO TIME OFF WITH PAY ON THE PRECEDING FRIDAY; IF REQUIRED TO WORK ON SUCH A HOLIDAY, OR IF SUCH A HOLIDAY FALLS DURING HIS REGULARLY SCHEDULED TIME OFF OR VACATION, SUCH AN EMPLOYEE SHALL BE ENTITLED TO EQUIVALENT TIME OFF WITH PAY AT A TIME APPROVED BY HIS SUPERIOR.

PARAGRAPH (3) VACATION. A PERMANENT FULL TIME EMPLOYEE WHO HAS BEEN EMPLOYED BY THE TOWN FOR MORE THAN SIX MONTHS, BUT LESS THAN ONE YEAR, IS ENTITLED TO ONE WEEK OF VACATION WITH PAY. SUCH AN EMPLOYEE IF EMPLOYED BY THE TOWN FOR ONE YEAR, BUT LESS THAN TEN YEARS, IS ENTITLED TO TWO WEEKS OF VACATION WITH PAY. EMPLOYEES, WHO HAVE COMPLETED TEN YEARS OF SERVICE AS PERMANENT FULL TIME EMPLOYEES OF THE TOWN, SHALL BE ENTITLED TO THREE WEEKS OF VACATION WITH PAY. LEAVE GRANTED FOR TEMPORARY MILITARY SERVICE MAY NOT BE CHARGED AGAINST AN EMPLOYEE'S VACATION WITHOUT HIS CONSENT.

AND ADDING XI, 7, PARAGRAPH (5) RESERVE MILITARY DUTY. AN EMPLOYEE, WHO IS CALLED UPON TO REPORT FOR RESERVE MILITARY DUTY, SHALL BE PAID THE DIFFERENCE BETWEEN THE COMPENSATION HE WOULD HAVE RECEIVED FROM THE TOWN AND HIS MILITARY PAY AND ALLOWANCES UPON PRESENTATION OF A PAY VOUCHER TO THE OFFICE OF THE TOWN ACCOUNTANT. SUCH PAY FOR RESERVE DUTY IS NOT TO EXCEED SEVENTEEN (17) DAYS' PAY IN A CALENDAR YEAR.

AND ADDING TO THE PRESENT SCHEDULE A AND B, PART-TIME AND TEMPORARY EMPLOYEES:

JUNIOR ENGINEERING AID (PART TIME)	\$1.50 PER HOUR
JUNIOR LIBRARIAN'S ASSISTANT	\$1.35 PER HOUR
ELECTION WARDEN	\$2.00 PER HOUR
DEPUTY ELECTION WARDEN	\$2.00 PER HOUR



Article 3. To see if the Town will grant and appropriate or transfer from available funds the following sums or any other sums of money for any and all necessary Town purposes for the ensuing year, and to fix the salaries of all elected officials for the year 1965 in accordance with the following schedule. Pass any vote or take any action relative thereto.

Submitted by the Finance Committee.

A. GENERAL GOVERNMENT

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recom- mended 1965	Corrected Warrant 1965
<u>Ancient Records</u>					
Committee for Preserva- tion of					
1. Expenses	\$ 50.00	\$ 50.00	\$ 100.00	\$ 100.00	
<u>Assessors Office</u>					
2. Salaries					
Chairman	\$900.00				
Clerk	800.00				
Member	800.00	2,500.00	2,500.00	2,500.00	
Clerk Hire	9,000.00	8,812.94	9,343.00	0	
3. Travel Allowance	750.00	750.00	750.00	750.00	
4. Other Expenses	1,900.00	1,868.77	2,150.00	1,950.00	
<u>Custodian Town Property</u>					
5. Expenses	50.00	17.00	50.00	50.00	
<u>Elections and Registrations</u>					
6. Salaries-\$50.00/member	150.00	150.00	150.00	150.00	
7. Registrars' Expense	3,300.00	1,297.71	5,300.00	5,300.00	
8. Elections and Town Meeting	5,138.00	5,138.00	4,800.00	4,800.00	
<u>Engineering Office</u>					
9. Salaries	15,200.00	14,638.88	18,017.00	17,117.00	
10. Travel Expense	800.00	800.00	300.00	300.00	
11. Other Expenses	900.00	900.00	1,150.00	1,150.00	
<u>Executive Secretary</u>					
12. Salary	8,700.00	7,038.00	8,700.00	8,700.00	
13. Expenses	500.00	290.74	700.00	700.00	
<u>Finance Committee</u>					
14. Salary (Secretary)	1,000.00	938.60	1,100.00	1,100.00	
15. Expenses	1,000.00	888.14	1,175.00	1,175.00	
<u>Historic Districts Commission</u>					
16. Expenses	50.00	10.50	25.00	25.00	
<u>Historic Structures Commission</u>					
17. Hosmer House Contract	2,000.00	2,000.00	2,000.00	2,000.00	
18. Expenses	9,341.57	8,875.66	1,225.00	875.00	
<u>Industrial Development Commission</u>					
19. Expenses	500.00	320.00	500.00	500.00	
<u>Law</u>					
20. Town Counsel Retainer	4,500.00	4,500.00	4,500.00		\$ 1,125.00
21. Other Legal Expenses	12,072.94	12,072.94	5,800.00	3,300.00	
Appeals			8,000.00	8,000.00	
<u>Moderator</u>					
22. Salary-\$10.00/session	100.00	80.00	100.00	100.00	
<u>Permanent Building Committee</u>					
23. Salary (clerical)				250.00	
24. Expenses	300.00	203.17	400.00	50.00	

Personnel Board

25. Salary (clerical)	\$ 400.00	\$ 265.00	\$ 400.00	\$ 400.00
26. Expenses	200.00	38.83	200.00	200.00

Planning Board

27. Salary (clerical)	1,000.00	998.70	1,000.00	1,000.00
28. Expenses	2,600.00	914.24	3,717.90	1,670.00

Selectmen

29. Salaries				
Chairman \$600.00				
Clerk 500.00				
Member 500.00	1,600.00	1,600.00	1,600.00	1,600.00
30. Out-of-State Travel	300.00	0	300.00	300.00
31. Travel Expenses	50.00	50.00	200.00	200.00
32. Other Expenses	4,300.70	3,067.59	2,000.00	+2,000.00

Tax Collector's Office

33. Salaries				
Collector	4,500.00	4,500.00	5,000.00	4,800.00
Clerical	5,100.00	5,099.03	5,200.00	0
34. Travel Expense	450.00	142.70	0	300.00
35. Expenses	1,400.00	855.87	1,426.00	1,000.00

Town Accountant

36. Salary	3,900.00	3,825.00	5,400.00	3,900.00
37. Expenses	150.00	133.17	210.00	210.00

Town Administration Committee

38. Salary (clerical)	200.00	0	200.00	200.00
39. Expenses	200.00	14.30	200.00	200.00

Town Clerk's Office

40. Salary	3,500.00	3,500.00	3,500.00	3,500.00
41. Expenses	700.00	698.46	685.00	650.00

Town Hall General

42. Salaries				
Clerical	25,400.00	23,917.49	36,673.00	35,423.00
Custodial	7,000.00	6,534.51	8,600.00	8,600.00
43. Building Expense and Repairs	10,933.43	10,924.48	14,240.00	14,240.00
43a. Office Renovations	0	0	12,000.00	0
(Finance Committee recommends separate discussion on this item)				
44. Office Supplies	3,000.00	2,967.55	3,500.00	3,000.00
45. Office Equipment Maintenance	1,500.00	1,115.24	1,300.00	1,100.00
46. Office Equipment Purchase	1,800.00	1,692.35	835.00	835.00
47. Telephone Account	5,500.00	4,824.54	5,000.00	5,000.00

Treasurer's Office

48. Salary	4,000.00	4,000.00	6,000.00	4,000.00
49. Tax Title Expense	50.00	45.00	50.00	50.00
50. Bond & Note Issue Expense	200.00	28.00	200.00	50.00
51. Other Expenses	500.00	489.10	989.00	750.00
	<u>\$170,236.64</u>	<u>\$156,382.20</u>	<u>\$198,760.90</u>	<u>\$</u>

\$157,245.00

\*Funds available include regular and special appropriations, transfers and balances brought forward from previous year. Account numbers have been changed because of the additional line item requests.  
 †\$653.54 is carried forward from 1964.

Finance Committee Report: Funds have been set aside in the reserve fund to cover potential salary rate changes now under consideration by the Personnel Board.

VOTED: THAT THE SUM OF \$161,805.00 BE APPROPRIATED FOR THE VARIOUS ACCOUNTS LISTED UNDER SECTION A., GENERAL GOVERNMENT; AND THAT LINE ITEM A-8 BE INCREASED TO \$5,150.00; AND THAT LINE ITEM A-20 BE INCREASED TO \$3,000.00; AND THAT LINE ITEM A-21 BE INCREASED TO \$5,000.00; AND THAT LINE ITEM A-42 BE INCREASED TO \$36,058.00.

The meeting adjourned at 10:45 P.M.



PROCEEDINGS OF THE ADJOURNED ANNUAL TOWN  
MEETING  
March 4, 1965

The meeting was called to order at 8:10 P.M. by the Moderator who declared there was a quorum present.

B. PROTECTION OF PERSONS AND PROPERTY

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recom- mended 1965	Corrected Warrant 1965
<u>Board of Appeals</u>					
1. Salary (clerical)	\$ 1,500.00	\$ 800.57	\$ 1,000.00	\$ 900.00	
2. Expenses	600.00	451.96	560.00	500.00	
<u>Building Inspector</u>					
3. Expenses	300.00	298.51	300.00	300.00	
<u>Civil Defense</u>					
4. Expenses	700.00	302.41	1,000.00	500.00	
<u>Conservation Commission</u>					
5. Expenses	2,300.00	2,263.12	970.00	500.00	
<u>Dog Officer</u>					
6. Salary	850.00	850.00	850.00	850.00	
7. Expenses	815.00	814.70	800.00	800.00	
<u>Earth Removal Board</u>					
8. Expenses	50.00	10.23	0	0	\$25.00
<u>Fire Department</u>					
9. Salaries	110,978.00	110,977.60	122,606.00	114,431.00	
10. Operating Expenses	3,750.00	3,748.59	3,650.00	3,650.00	
11. Uniform Allowance	300.00	300.00	300.00	180.00	
12. New Equipment	2,500.00	2,496.19	2,400.00	2,400.00	
13. Hydrant Rental	13,055.00	13,055.00	13,685.00	13,685.00	
14. Hydrant Rental Supple- ment	10,000.00	10,000.00	10,000.00	10,000.00	
15. Auto Replacement	0	0	2,800.00	2,800.00	
<u>Fire and Police Alarm System</u>					
16. Radio Maintenance	1,300.00	1,276.77	1,300.00	1,300.00	
17. Fire Alarm Extension	1,200.00	1,199.94	1,100.00	1,100.00	
<u>Plumbing and Gas Inspector</u>					
18. Salary (75% of fees)	1,800.00	1,719.40	1,900.00	1,900.00	
<u>Police Department</u>					
19. Salaries	91,650.00	88,415.86	102,103.00	93,016.00	
20. Paid Details (Reim- bursed)	10,000.00	4,900.50	7,500.00	5,000.00	
21. Operating Expenses	9,400.00	9,384.44	10,525.00	10,425.00	
22. New Equipment	0	0	2,755.00	1,755.00	
(Finish Back Room in 1964 Budget)	750.00	749.29	0	0	
23. Uniform Allowance	1,325.00	1,320.22	1,250.00	800.00	
24. Cruiser Replacement	7,000.00	4,468.79	3,000.00	3,000.00†	
<u>Sealer of Weights and Measures</u>					
25. Salary	250.00	250.00	250.00	250.00	
26. Expenses	250.00	20.75	150.00	150.00	
	\$272,633.00	\$260,074.84	\$292,754.00	\$270,217.00	

\*Funds available include regular and special appropriations, transfers and balances brought forward from previous year.

†\$1,531.21 is carried forward from 1964.

VOTED: THAT THE SUM OF \$271,317.00 BE APPROPRIATED FOR THE VARIOUS ACCOUNTS AS LISTED UNDER SECTION B., PROTECTION OF PERSONS AND PROPERTY; AND THAT THE FIRE DEPARTMENT AUTO REPLACEMENT UNDER ITEM 15 AND THE POLICE DEPARTMENT CRUISER REPLACEMENTS UNDER ITEM 24 SHALL BE THE SUBJECT OF PUB-

LIC BIDS; THE TERMS OF SUCH BIDS SHALL REQUIRE IN EACH INSTANCE THE POSTING OF EITHER A PERFORMANCE BOND OR CERTIFIED CHECK IN THE AMOUNT OF \$100.00 TO GUARANTEE PERFORMANCE; AND THAT THE PRESENT POLICE CRUISER BE TRADED IN AGAINST THE PURCHASE PRICE OF THESE ITEMS UNDER POLICE CRUISER REPLACEMENT; AND THAT LINE ITEM B-15 BE DECREASED TO \$2,300.00; AND THAT LINE ITEM B-20 BE INCREASED TO \$7,000.00; AND THAT LINE ITEM B-24 BE DECREASED TO \$2,600.00.

### C. HEALTH AND SANITATION

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recom- mended 1965	Corrected Warrant 1965
<u>Animal Inspector</u>					
1. Salary	\$ 300.00	\$ 300.00	\$ 300.00	\$ 300.00	
<u>Board of Health</u>					
2. Dental Clinic	2,300.00	2,183.90	2,000.00	2,000.00	
3. District Nursing Assn Fees	4,800.00	4,800.00	5,854.00	5,854.00	
4. Inspector's Fee	2,800.00	2,480.64	2,800.00	2,800.00	
5. Other Expenses	2,000.00	1,010.30	2,000.00	1,846.00	
<u>Board of Selectmen</u>					
6. Mosquito Control	7,000.00	7,000.00	7,500.00	7,500.00	
	\$ 19,200.00	\$ 17,774.84	\$ 20,454.00	\$ 23,000.00	\$ 20,300.00

\*Funds available include regular and special appropriations, transfers and balances brought forward from previous year.

Mental Health Association membership for the Town of Sudbury is included in the Sudbury and Regional Schools budgets in an amount of \$2,225.00

Finance Committee Report: Salaries in this section of the budget recommended for 1965 are:

Position	Full/Part Time	Annual Rate
Animal Inspector	Part	\$300.00
Board of Health Inspector	Part	2,800.00
	2 Part Time	\$3,100.00

C-3 The budget request for the Sudbury Public Health Nursing Association is \$1,054 higher than requested for 1964 and reflects a higher case load entailing an extra nurse.

C-2 The budget request for the Dental Clinic is down \$300 because of a greater number of contributions from those who can pay.

C\_6 The \$7,500 requested for Mosquito Control is in accordance with projected needs and is a regular assessment for Sudbury's share of the operating costs of the East Middlesex Mosquito Control Commission.

VOTED: THAT THE SUM OF \$20,300.00 BE APPROPRIATED FOR THE VARIOUS ACCOUNTS AS LISTED UNDER SECTION C., HEALTH AND SANITATION.

### D. HIGHWAY COMMISSION

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recom- mended 1965	Corrected Warrant 1965
<u>Highway Administration</u>					
1. Salaries					
Highway Commissioners					
Chairman	\$400.00				
Member (4)	300.00	\$ 1,350.00	\$ 1,350.00	\$ 1,600.00	\$ 1,600.00
Highway Superintendent	7,850.00	7,850.00	8,000.00	8,000.00	
Foreman					
Highway Dept.	0	0	6,200.00	0	
Tree & Cemetery Dept.	0	0	5,800.00	0	\$ 4,840.00
Clerical-Part Time	1,500.00	1,308.47	2,411.50	1,500.00	2,411.50
2. Expenses	1,475.00	1,221.72	3,630.00	670.00	
3. Road Equip. Op. Expenses	12,000.00	11,784.34	13,000.00	13,000.00	
4. Highway Bldg Maintenance	1,500.00	1,136.72	2,000.00	1,500.00	



5. Bridge Repair	\$ 3,000.00	\$ 1,944.45	\$ 3,750.00	\$ 3,000.00	\$ 3,750.00
6. General Highway Maintenance	17,000.00	16,377.04	18,300.00	16,300.00	
7. Cemetery Operating Expense	1,050.00	1,049.18	1,200.00	1,200.00	
8. Cemetery and Memorial Parks Maintenance	1,200.00	1,192.51	1,200.00	1,200.00	
9. Chapter 81 Maintenance	9,750.00	9,749.15	9,875.00	9,875.00	
10. Chapter 90 Maintenance	3,000.00	2,999.71	3,000.00	3,000.00	
11. Chapter 90 Construction	8,000.00	5,980.20	8,000.00	8,000.00+	
12. Street and Traffic Lights	11,500.00	11,228.62	13,500.00	11,500.00	12,500.00
13. Street Drainage Improvement	4,500.00	3,961.26	8,300.00	6,100.00	
14. Snow & Ice Removal	27,500.00	27,499.83	34,200.00	31,200.00	
15. Sanitary Landfill	11,500.00	11,500.00	11,500.00	11,500.00	
16. Brush & Stump Disposal	2,500.00	1,998.33	2,500.00	2,500.00	
<u>Tree Department**</u>					
17. Tree & Brush Control	6,127.25	6,126.28	4,000.00	4,000.00	
18. Tree Planting	500.00	449.72	2,000.00	2,000.00	
19. Insect & Pest Control	1,500.00	1,485.35	1,500.00	1,500.00	

Appropriation by Town \$134,302.25 \$128,192.88 \$165,466.50 \$139,145.00 \$146,646.50

State and County Aid

20. Chapter 81-Maintenance	21,450.00	21,450.00	21,725.00	21,725.00	
21. Chapter 90-Maintenance	3,000.00	3,000.00	3,000.00	3,000.00	
22. Chapter 90-Construction	24,000.00	23,996.73	24,000.00	24,000.00	
	\$182,752.25	\$176,639.61	\$214,191.50	\$187,870.00	\$195,370.50

\*Funds available include regular and special appropriations, transfers and balances brought forward from previous year.

+In addition to the \$8,000.00 appropriation recommended for 1964, \$26,019.80 has been carried forward from 1964.

\*\*Previously included under B. Protection of Persons and Property and transferred, under Article 42, of the adjourned Annual Town Meeting of March 19, 1964, by unanimous vote of the meeting to be included under the Highway Commission.

VOTED: THAT THE SUM OF \$146,646.50 BE APPROPRIATED FOR THE VARIOUS ACCOUNTS AS LISTED UNDER SECTION D., HIGHWAY COMMISSION.

E. PUBLIC WELFARE AND ASSISTANCE

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recommended 1965	
<u>Welfare Administration</u>					
1. Salaries	\$ 1,500.00	\$ 1,500.00	\$ 2,100.00	\$ 2,100.00+	
2. Expenses	400.00	400.00	400.00	400.00+	
<u>Public Assistance</u>					
3. General Relief	3,000.00	2,213.45	3,000.00	3,000.00+	
4. Old Age Assistance	8,000.00	8,000.00	4,000.00	4,000.00+	
5. Medical Assistance to the Aged	16,000.00	16,000.00	9,000.00	9,000.00+	
6. Disability Assistance	1,000.00	1,000.00	1,000.00	1,000.00+	
7. Aid to Dependent Children	2,000.00	2,000.00	2,000.00	2,000.00+	
	\$ 31,900.00	\$ 31,900.00	\$ 21,500.00	\$ 21,500.00	

\*Funds available include regular and special appropriations of the Town; these amounts do not include Federal Aid carried forward.

+In addition to the amounts recommended for 1964 an aggregate amount of \$20,290.42 representing Federal funds has been carried forward from 1964.

Finance Committee Report: Salaries in this section of the budget, recommended for 1965 are:

Position	Full/Part Time	Annual Rate
Welfare-Director	Part	
Clerk	Part	
	2 Part Time	\$2,100.00

The \$2,100 reflects the Town's share of this expense.

VOTED: THAT THE SUM OF \$2,500.00 BE APPROPRIATED FOR THE VARIOUS ACCOUNTS LISTED UNDER WELFARE ADMINISTRATION AND THAT THE SUM OF \$19,000.00 BE APPROPRIATED FOR PUBLIC ASSISTANCE.

#### F. VETERANS' SERVICES

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recommended 1965
<u>Veterans' Agent</u>				
1. Salary	\$ 500.00	\$ 500.00	\$ 500.00	\$ 500.00
2. Expenses	50.00	50.00	50.00	50.00
3. Veterans' Benefits	8,000.00	4,775.04	5,000.00	5,000.00
	<u>\$ 8,550.00</u>	<u>\$ 5,325.04</u>	<u>\$ 5,550.00</u>	<u>\$ 5,550.00</u>

\*Funds available include regular and special appropriations, transfers and balances brought forward from previous year.

Finance Committee Report: Salaries in this section of the budget recommended for 1965 are:

Position	Full/Part Time	Annual Rate
Veterans' Agent	Part	\$500

The salary provided herein is in accordance with the recommendation of the Personnel Board.

The budget request for Veterans' Benefits for 1965 is lower than 1964 to reflect decreased activity.

VOTED: THAT THE SUM OF \$5,550.00 BE APPROPRIATED FOR THE VARIOUS ACCOUNTS LISTED UNDER SECTION F., VETERANS' SERVICES.

#### G. SCHOOLS (Posted Warrant)

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recommended 1965
<u>Regional High School</u>				
1. Assessment	\$ 578,329.40	\$ 578,329.40	\$ 646,282.14	\$ 646,282.14
<u>Sudbury Public Schools</u>				
2. Salaries & Expenses	1,173,000.00	1,179,535.67	1,441,586.00	
3. School Outlay				
4. Evening Use	8,500.00	7,806.20	8,500.00	
5. Out-of-State Travel	1,000.00	969.40		
Total School Costs	<u>\$1,760,829.40</u>	<u>\$</u>	<u>\$</u>	<u>\$</u>
6. Less Federal Aid	45,095.33	27,552.00		
Town Appropriation	<u>\$1,760,829.40</u>	<u>\$</u>	<u>\$</u>	<u>\$</u>



G. SCHOOLS  
(Corrected Warrant)

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recom- mended 1965
<u>Regional High School</u>	\$ 578,329.40	\$ 578,329.40	\$ 646,282.14	\$ 646,282.14
<u>Sudbury Public Schools</u>				
2. Salaries and Expenses	1,226,731.23	1,241,594.98	1,441,586.00	1,391,586.00
3. School Outlay				
4. Evening Use	8,500.00	7,806.20	8,500.00	8,500.00
5. Out-of-State Travel	1,000.00	969.40		
Total School Costs	\$1,814,560.63	\$1,828,699.98	\$2,096,368.14	\$2,046,368.14
6. Less Federal Aid	53,731.23	68,595.31	27,552.00	33,000.00
Town Appropriation	\$1,760,829.40	\$1,760,104.67	\$2,068,816.14	\$2,013,368.14

\*Funds available include regular and special appropriations, transfers and balances brought forward from previous year.

Blue Cross/Blue Shield Group Insurance covering school personnel has been grouped with all similar accounts from other departments in Budget Section J-6.

Note: As of December 31, 1964 a balance of \$9,698.73 remained unexpended from available funds.

VOTED: THAT THE SUM OF \$2,043,782.14 BE APPROPRIATED FOR THE VARIOUS ACCOUNTS LISTED UNDER SECTION G. SCHOOLS; AND THAT LINE ITEM G-2 BE INCREASED TO \$1,416,552.00 AND THAT SAID SUM BE REDUCED BY AN AMOUNT EQUAL TO \$16,700.00 PLUS PENALTIES DECREED ON THE CURRENT SCHOOL BUDGET CASE IF THE MONIES OBTAINED BY THE JUDGMENT ARE RECEIVED BY THE SUDBURY SCHOOL COMMITTEE BEFORE THE TOWN ASSESSORS ESTABLISH THE TAX RATE FOR 1965; AND THAT LINE ITEM G-6 BE DECREASED TO \$27,552.00.

The meeting adjourned at 11:00 P.M.

## Exhibit I

## The 1965 Budget

## SUDBURY PUBLIC SCHOOLS

	Available 1964	Charges 1964	Requested 1965	Recom- mended 1965
1000 ADMINISTRATION	47,946.00	52,622.00	51,884.00	
1100 School Committee	290.00	238.00	730.00	
1200 Superintendent's Office	47,656.00	52,384.00	51,154.00	
2000 INSTRUCTION	950,219.00	933,062.00	1,070,203.00	
2100 Supervision	27,200.00	28,673.00	29,348.00	
2200 Principals	89,481.00	90,708.00	101,992.00	
2300 Teachers	779,528.00	761,682.00	873,233.00	
2400 Textbooks	23,738.00	23,191.00	21,434.00	
2500 Library	16,045.00	14,338.00	9,516.00	
2600 Audio-Visual	1,000.00	1,465.00	1,873.00	
2700 Guidance	13,227.00	13,005.00	19,966.00	
2800 Pupil Personnel Services	0	0	12,841.00	
3000 OTHER SCHOOL SERVICES	107,226.00	105,201.00	118,935.00	
3100 Attendance	200.00	200.00	200.00	
3200 Health Services	13,090.00	13,064.00	15,133.00	
3300 Pupil Transportation	93,111.00	90,581.00	96,152.00	
3400 Food Services	0	313.00	6,475.00	
3500 Student Activities	825.00	1,043.00	975.00	
4000 OPERATION AND MAINTENANCE OF PLANT	131,934.00	132,273.00	181,461.00	
4100 Operation of Plant	103,439.00	104,422.00	140,962.00	
4200 Maintenance of Plant	28,495.00	27,851.00	40,499.00	
7000 ACQUISITION AND IMPROVEMENT (Outlay)	5,731.23	5,731.23	18,215.00	
7200 Improvement of Plant			4,036.00	
7300 Fixed Assets, Acquisition of			14,179.00	
9000 PROGRAMS WITH OTHER SYSTEMS	375.00	1,473.00	888.00	
9100 Contracted Services	375.00	1,473.00	375.00	
TOTAL OPERATING EXPENSES	1,243,431.23	1,230,362.23	1,441,586.00	1,391,586.00
Less: Federal aid applied to Operating Budget	53,731.23	57,362.56	27,552.00	33,000.00
NET OPERATING BUDGET	1,189,700.00	1,172,999.67	1,414,034.00	1,358,586.00
Amount appropriated	1,173,000.00	1,172,999.67		
	(16,700.00)			

## Other Federal Aid Fund Expenditures

Contingencies		11,232.75		
Community Use of Schools	8,500.00	7,806.20	8,500.00	8,500.00
Out of State Travel	1,000.00	969.40	*	

\*Addendum No. 1 - Out of State Travel - Within this budget, placed in the appropriate categories, is the sum of \$1,600 for out of state travel. It is suggested that this sum may need to be voted separately.

SUDBURY PUBLIC SCHOOLS  
Federal Aid Accounts

## Public Law 874

Balance on hand, January 1, 1964		\$43,142.42
Receipts during 1964		28,831.00
		<u>\$71,973.42</u>
Expenditures:		
Applied to Operating Account	\$45,095.33	
Outlay	5,731.23	
To open Noyes School	6,536.00	
Contingencies	11,232.75	
		<u>68,595.31</u>
Balance on hand, December 31, 1964		\$3,378.11

## Public Law 864

Balance on hand, January 1, 1964		4,310.65
Receipts during 1964		2,009.97
		<u>\$6,320.62</u>
Balance on hand, December 31, 1964		\$9,698.73

TOTAL BALANCE IN FEDERAL AID, on hand December 31, 1964



## LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT

	Budget 1964	Charges 1964	Requested 1965	Recom- mended 1965
1000 ADMINISTRATION				
1100 School Committee	\$1,050.00	\$975.00	\$1,050.00	\$1,050.00
1200 Superintendent's Off.	26,337.00	29,792.00	34,450.00	34,450.00
	<u>\$27,387.00</u>	<u>\$30,767.00</u>	<u>\$35,500.00</u>	<u>\$35,500.00</u>
2000 INSTRUCTION				
2200 Principals	\$37,431.00	\$38,750.00	\$40,781.00	\$40,781.00
2300 Teaching	440,234.00	430,410.00	491,190.00	491,190.00
2400 Textbooks	12,208.00	12,208.00	10,072.00	10,072.00
2500 Library Service	12,578.00	12,778.00	15,552.00	15,552.00
2600 Audio Visual	2,380.00	2,380.00	3,994.00	3,994.00
2700 Guidance Services	34,765.00	35,471.00	38,184.00	38,184.00
	<u>\$535,596.00</u>	<u>\$531,997.00</u>	<u>\$599,773.00</u>	<u>\$599,773.00</u>
3000 OTHER SCHOOL SERVICES				
3100 Attendance	\$350.00	\$350.00	\$550.00	\$550.00
3200 Health Services	4,498.00	4,498.00	5,759.00	5,759.00
3300 Pupil Transportation	68,888.00	68,661.00	71,835.00	71,835.00
3400 Food Services	3,588.00	3,588.00	3,767.00	3,767.00
3500 Student Body Activities	7,041.00	5,729.00	7,920.00	7,920.00
	<u>\$84,365.00</u>	<u>\$82,826.00</u>	<u>\$89,831.00</u>	<u>\$89,831.00</u>
4000 OPERATION AND MAINTENANCE OF PLANT				
4100 Operation of Plant	\$70,228.00	\$70,341.00	\$74,140.00	\$74,140.00
4200 Maintenance of Plant	14,997.00	15,351.00	13,865.00	13,865.00
	<u>\$85,225.00</u>	<u>\$85,692.00</u>	<u>\$88,005.00</u>	<u>\$88,005.00</u>
5000 FIXED CHARGES				
5100 Employee's retire- ment program	\$5,512.00	\$4,317.00	\$4,915.00	\$4,915.00
5200 Insurance Program	11,840.00	9,263.00	12,284.00	12,284.00
	<u>\$17,352.00</u>	<u>\$13,580.00</u>	<u>\$17,199.00</u>	<u>\$17,199.00</u>
9000 PROGRAMS WITH OTHER SYSTEMS				
9100 Programs with other systems in Mass.	\$2,295.00	\$2,650.00	\$2,960.00	\$2,960.00
TOTAL OPERATING BUDGET	<u>\$756,220.00</u>	<u>\$747,512.00</u>	<u>\$833,268.00</u>	<u>\$833,268.00</u>
Voted from Federal Aid Accounts			(20,000.00)	(20,000.00)
	<u>\$756,220.00</u>	<u>\$747,512.00</u>	<u>\$813,268.00</u>	<u>\$813,268.00</u>
November 30, 1964				

## FEDERAL AID ACCOUNTS

Balance on hand, January 1, 1964 - PL874	\$11,257.77
Receipts:	
1963-64 school year	23,750.00
	<u>\$35,007.77</u>
Disbursements:	
Estimated expenditures and commitments	21,047.00
Estimated balance, December 31, 1964	\$13,960.77
Balance on hand, January 1, 1964 - PL864 (NDEA)	10,638.58
Receipts:	
1962-63 applications	\$2,964.34
1963-64 applications	3,151.89
Estimated receipts payable on present applications:	
1963-64 applications	3,600.00
Estimated balance, December 31, 1964	<u>\$20,084.81</u>
Total estimated balance, December 31, 1964	<u>\$34,045.58</u>
Estimated receipts under PL874 for 1964-65 school year	<u>\$20,000.00</u>

The Committee has voted to apply \$20,000 of Federal Aid funds to the 1965 Operating Budget, to purchase Outlay Equipment items for 1965 amounting to \$8,886, and to use the balance of these funds for contingency purposes as it has not carried contingency items in the 1965 budget.

October 29, 1964

33

# 1 Apportionment of Operating Expense

## A. Operating Expense

1. The operating expense budget for 1965 is apportioned initially according to the apportionment factors as of the preceding October 1st.

	Lincoln	Sudbury	Total
Region 9-12	263	688	951*
Vocational	<u>263</u>	<u>4</u>	<u>4</u>
	263	692	955
Percentage	27.54%	72.46%	

\* Excludes two tuition students

2. The operating expense budget for 1963 is reapportioned on the basis of the average membership in grades 9-12 for the 1963-64 school year. The estimated surplus of receipts for 1963 is adjusted to the actual surplus of receipts for 1963.

	Lincoln	Sudbury	Total
Region 9-12	247.32	637.36	884.68
Vocational	<u>247.32</u>	<u>3.32</u>	<u>3.32</u>
	247.32	640.68	888.00
Percentage	27.85%	72.15%	
Initial			
Apportionment	29.13%	70.87%	

Reapportionment of 1963 operating expense budget and adjustment of 1963 surplus of receipts:

	Lincoln	Sudbury	Total
1963 Apportionment	\$202,452.63	\$492,544.37	\$694,997.00
1963 Reapportionment	193,556.66	501,440.34	694,997.00
Estimated 1963 Surplus of Receipts	26,966.51	65,606.49	92,573.00
Actual 1963 Surplus of Receipts	26,644.39	69,026.66	95,671.05
Net 1963 Apportionment	175,486.12	426,937.88	602,424.00
Adjusted Net 1963 Apportionment	166,912.27	432,413.68	599,325.95
Adjustment	(8,573.85)	5,475.80	(3,098.05)

3. The estimated surplus of receipts for 1964 is apportioned on the basis of the October 1 enrollment of 1963 which is 247 for Lincoln (27.60%) and 638 for Sudbury (72.40%).

Estimated budget surplus	\$8,700
Miscellaneous receipts	7,200
Transportation	<u>66,830</u>
	\$82,730

Lincoln	Sudbury
\$22,833.48	\$59,896.52

## SUMMARY - Operating Expense Apportionment

	Lincoln	Sudbury	Total
A.1. Apportionment 1965	\$223,974.01	\$589,293.99	\$813,268.00
A.2. Reapportionment 1963 and adjustment of Surplus of Receipts of 1963	(8,573.85)	5,475.80	(3,098.05)
A.3. Estimated Surplus of Receipts 1964	<u>(22,833.48)</u>	<u>(59,896.52)</u>	<u>(82,730.00)</u>
	\$192,566.68	\$534,873.27	\$727,439.95

## II Apportionment of Outlay

Outlay expense budget for 1965 is to be paid from the Federal Aid Account PL874.



## III Apportionment of Debt Service and State Construction Aid

## A. Debt Service

1. The total Debt Service is apportioned on the basis of the October 1 enrollment in grades 9 to 12 preceding the due date of such installment which is 263 for Lincoln (27.54%) and 692 for Sudbury (72.46%).
2. The surplus of receipts for 1964 is apportioned according to the apportionment factors as of October 1, 1963 which is 247 for Lincoln (27.60%) and 648 for Sudbury (72.40%).

Lincoln (\$414)	Sudbury (\$1,086)	Total (\$1,500)
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## B. State Construction Aid - Original Building

1. This aid is based on the school year prior to the date on which the building contract was let. In 1953-54 there was a net average membership in grades 9 through 12 of 98 (47.34%) in Lincoln and 109 (52.66%) in Sudbury.
2. The state construction aid on this building project for the Region is 46.85%. The aid would have been 31.46% for Lincoln and 39.37% for Sudbury.
3. The Region has been reimbursed \$32,008.36 as a one-twentieth payment on an approved cost of \$1,366,418.83 of which 47.34% is allocated to Lincoln (\$646,862.67) and 52.66% is allocated to Sudbury (\$719,556.16).
4. The cost for each Town is subject to reimbursement at the "Local School" rate, Lincoln (31.46%) and Sudbury (39.37%) which allocates \$10,175.15 to Lincoln and \$14,164.46 to Sudbury.
5. The balance of \$7,668.75 is distributed on the basis of October 1 enrollment which was 263 for Lincoln (27.54%) and 692 for Sudbury (72.46%).

## C. State Construction Aid - Building Addition

1. This aid is based on the school year prior to the date on which the building contract was let. In 1956-60 there was a net average membership in grades 9 through 12 of 182 (34.80%) in Lincoln and 341 (65.20%) in Sudbury.
2. The state construction aid on this building project for the Region is 65%. The aid would have been 38.11% for Lincoln and 50% for Sudbury.
3. The Region has been reimbursed \$31,257.59 as a one-twentieth payment on an estimated approved cost of \$961,772 of which 34.80% is allocated to Lincoln (\$334,696.66) and 65.20% is allocated to Sudbury (\$627,075.34).
4. The cost for each town is subject to reimbursement at the "Local School" rate, Lincoln (38.11%) and Sudbury (50%) which allocates \$6,377.65 to Lincoln and \$15,676.88 to Sudbury.
5. The balance of \$9,203.06 is distributed on the basis of October 1 enrollment which was 263 for Lincoln (27.54%) and 692 for Sudbury (72.46%).

## SUMMARY - Debt Service and State Construction Aid Apportionment

	Lincoln	Sudbury	Total
A.1. Apportionment	\$58,744.47	\$154,561.53	\$213,306.00
A.2. Surplus of Receipts, 1964	(414.00)	(1,086.00)	(1,500.00)
B.4. Normal town construction aid	(10,175.15)	(14,164.46)	(24,339.61)
B.5. Extra aid to the Region	(2,111.97)	(5,556.78)	(7,668.75)
C.4. Normal town construction aid	(6,377.65)	(15,676.88)	(22,054.53)
C.5. Extra aid to the Region	(2,534.52)	(6,668.54)	(9,203.06)
	\$37,131.18	\$111,408.87	\$148,540.05
Operating Expense Apportionment	\$192,566.68	\$534,873.27	\$727,439.95
Debt Service Apportionment	37,131.18	111,408.87	148,540.05
	\$229,697.86	\$646,282.14	\$875,980.00

PROCEEDINGS OF THE ADJOURNED ANNUAL  
TOWN MEETING  
March 10, 1965

The meeting was called to order by the Moderator at 8:20 P.M. He announced that there was a quorum present.

Through the courtesy of the Town Clerk and the President of the Rotary Club of Sudbury, Suffolk, England, the people assembled at this meeting were shown a very interesting color sound film of their town. The film was enthusiastically received by the citizens and it was unanimously voted that the Town Clerk be instructed to write to the Rotary Club and the Town Clerk of Sudbury England and express our appreciation and thanks.

The following resolution was unanimously adopted.

Be it resolved that we, the citizens of Sudbury, Massachusetts, in Town Meeting assembled, register our feelings of outrage concerning the brutality of those in Selma, Alabama who have deprived AMERICAN CITIZENS of their constitutional and human rights.

We too, feel the pain which the Reverend Mr. Reeb felt when he was viciously struck down. We feel that if our society is to exist another 189 years, indeed, if it is to survive, it will do so only if we support the concepts of freedom, of human dignity, of equality, of justice, and of brotherhood which our ancestors nourished into reality on these very grounds.

We, therefore, urge those in authority to use their voices and their good offices as we are attempting to use ours, to speak out --- to speak out unequivocally in support of the demands of American citizens in Selma, Alabama for the free exercise of their constitutional and human rights.

Be it further resolved that a copy of this resolution and a record of the vote of the town meeting thereon shall be forwarded to the President of the United States, the Attorney General of the United States, Senator Leverett Saltonstall, Senator Edward M. Kennedy, and Representative Harold D. Donahue, immediately.

H. LIBRARIES

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recom- mended 1965	Corrected Warrant 1965
<u>Goodnow Library</u>					
1. Salaries	\$ 18,250.00	\$ 16,388.31	\$ 22,490.00	\$ 20,670.00	
2. Books	8,861.75	8,854.60	10,000.00	7,000.00	
3. Other Operating Expenses	4,000.00	3,811.70	4,275.00	4,150.00	
	<u>\$ 31,111.75</u>	<u>\$ 29,054.61</u>	<u>\$ 36,765.00</u>	<u>\$ 31,820.00</u>	
Total Library Cost					
Less: Estimated receipts from other sources					
4. State Aid	1,802.53	1,802.53	1,860.00	2,043.00	\$ 1,860.00
5. Trust Funds	1,597.47	1,597.47	1,500.00	1,500.00	
Appropriation by Town	<u>\$ 27,711.75</u>	<u>\$ 25,654.61</u>	<u>\$ 33,405.00</u>	<u>\$ 28,277.00</u>	<u>\$ 28,460.00</u>

\*Funds available include regular and special appropriations, transfers and balances brought forward from previous year.

Finance Committee Report:

1. The increase in the salaries account reflects a 12 hour per week increase in the time the Goodnow Library will be open for the use of the Town people.



2. In view of the present ratio of books per capita available in the library it is recommended that the appropriation for the purchase of books in 1965 be retained at the amount appropriated in 1964.

VOTED: THAT THE SUM OF \$28,460.00 BE APPROPRIATED FOR THE VARIOUS ACCOUNTS LISTED UNDER SECTION H., LIBRARIES, AND THAT THE DOG TAX REFUND IN THE AMOUNT OF \$2,047.19 BE TRANSFERRED FROM EXCESS AND DEFICIENCY FOR THE PURCHASE OF BOOKS. (See Reconsideration, Page 45).

#### I. PARKS AND RECREATION

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recom- mended 1965
<u>Celebrations</u>				
1. Fourth of July	\$ 2,500.00	\$ 1,360.34	\$ 1,500.00	\$ 1,400.00
<u>Parks and Playgrounds</u>				
2. Salaries	6,000.00	5,737.50	7,998.00	8,000.00
3. Expenses	7,700.00	7,657.90	7,396.00	7,244.00
	\$ 16,200.00	\$ 14,755.74	\$ 16,894.00	\$ 16,644.00

Corrected  
Warrant  
1965

\*Funds available include regular and special appropriations, transfers and balances brought forward from previous year.

VOTED: THAT THE SUM OF \$16,644.00 BE APPROPRIATED FOR THE VARIOUS ACCOUNTS LISTED UNDER SECTION I., PARKS AND RECREATION.

#### J. UNCLASSIFIED AND RESERVE FUND

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recom- mended 1965
<u>Unclassified</u>				
1. Fidelity Bond and Expense	\$ 300.00	\$ 722.75	\$ 800.00	\$ 800.00
2. Incidentals	500.00	321.91	500.00	300.00
3. Insurance	28,000.00	18,509.18	14,000.00	14,000.00
4. Memorial Day Expense	700.00	557.44	729.00	730.00
5. Town Report	5,000.00	4,914.25	5,000.00	5,000.00
6. Blue Cross/Blue Shield	16,500.00	15,775.65	17,852.00	17,852.00
Sub-total	\$ 51,500.00	\$ 40,801.18	\$ 38,881.00	\$ 38,682.00
7. <u>Reserve Fund</u>	28,000.00	26,838.19		
	\$ 79,500.00	\$ 67,639.37	\$	\$

Corrected  
Warrant  
1965

\$ 43,000.00  
\$ 81,682.00

\*Funds available include regular and special appropriations, transfers, and balances brought forward from previous year.

VOTED: THAT THE SUM OF \$37,682.00 BE APPROPRIATED FOR THE VARIOUS ACCOUNTS (J 1-6) AS LISTED UNDER UNCLASSIFIED; AND THAT ITEM J-5 BE DECREASED TO \$4,000.00; AND THAT THE SUM OF \$43,000.00 BE APPROPRIATED FOR THE RESERVE FUND (J-7).

#### K. DEBT SERVICES

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recom- mended 1965
1. Interest, Temporary Loans	\$ 8,500.00	\$ 8,500.00	\$ 12,000.00	\$ 12,000.00
2. Interest, Bonds (Schools)	122,539.00	122,538.50	114,526.00	114,526.00
3. Interest, Bonds (Other)	7,246.00	7,246.00	5,718.00	5,718.00
4. Debt Reduction (Schools)	247,000.00	247,000.00	237,000.00	237,000.00
5. Debt Reduction (Other)	57,000.00	57,000.00	53,000.00	53,000.00
	\$442,285.00	\$442,284.50	\$422,244.00	\$422,244.00

\*Funds available include regular and special appropriations, transfers and balances brought forward from previous year.

Finance Committee Report: These recommendations are in accordance with the schedule of interest and bond retirements.

VOTED: THAT THE SUM OF \$422,244.00 BE APPROPRIATED FOR THE VARIOUS ACCOUNTS LISTED UNDER SECTION K., DEBT SERVICES.

#### L. STATUTORY ASSESSMENTS

	Funds Available 1964*	Charges 1964	Funds Requested 1965	Recom- mended 1965
State Park and Reser- vations	\$ 3,300.00	\$ 4,705.03	\$ 5,000.00	\$ 5,000.00
Assessment for County tax	21,000.00	20,673.49	23,000.00	23,000.00
Middlesex County Retirement	24,000.00	23,976.96	27,000.00	27,000.00
Middlesex County T. B. Hospital	3,000.00	551.23	1,000.00	1,000.00
State Audit	0	127.94	300.00	300.00
	<u>\$ 51,300.00</u>	<u>\$ 50,034.65</u>	<u>\$ 56,300.00</u>	<u>\$ 56,300.00</u>

Actual figures as received from the state March 1, 1965

State Parks and Reservations	\$ 5,238.38
Assessment for County Tax	46,458.78
Middlesex County Retirement	28,203.03
Middlesex County T. B. Hospital	465.24
State Audit	3,379.35
Motor Vehicle Excise Tax	1,049.55
	<u>\$ 84,794.33</u>

Finance Committee Report: These items are included in the budget by the Assessors in determining the tax rate and are not subject to control by the Town Meeting.

VOTED: THAT ALL SALARIES AND WAGE RATES PROVIDED UNDER THIS ARTICLE BE EFFECTIVE AS OF APRIL 1, 1965, AND

THAT ALL TRAVEL EXPENSES PROVIDED UNDER THE ARTICLE BE PAID AT THE RATE OF EIGHT CENTS PER MILE FOR WHICH PROPER VOUCHERS SHALL BE SUBMITTED.

VOTED: THAT ALL UNEXPENDED APPROPRIATION ACCOUNTS, SPECIFIC OR OTHERWISE AS LISTED IN THE 1964 BUDGET, EXCEPT AS HEREINAFTER LISTED, BE CLOSED AND FUNDS THEREOF BE TRANSFERRED TO SURPLUS REVENUE:

A-32	Selectmen Expense - Loring School Walkway	\$ 653.54
B-24	Police Dept. Cruiser Replacement	2,531.21
D-11	Chapter 90 - Construction	26,019.80



Article 4. To see if the Town will vote to authorize the Treasurer, with the approval of the Selectmen, to borrow money from time to time in anticipation of the revenue of the financial year beginning January 1, 1966, and to issue a note or notes therefor payable within one year, and to renew any note or notes as may be given for a period of less than one year, in accordance with Section 4, Chapter 44, General Laws. Pass any vote or take any action relative thereto.

Submitted by the Treasurer.

Finance Committee Report: This article follows a usual procedure and allows for the interim financing of Town affairs between the first of the year and the collection of funds due from tax levy.

UNANIMOUSLY VOTED: (Consent Calendar) IN THE WORDS OF THE ARTICLE.

Article 5. To see if the Town will vote to grant or appropriate the sum of \$1,537.35, or any other sum, for the purpose of paying unpaid bills in accordance with the following schedule:

Planning Board Expenses	\$397.00
Tree and Brush Control Expenses	740.00
Other Legal Expense	400.00
	<u>\$1,537.35</u>

Pass any vote or take any action relative thereto.

Submitted by the Town Accountant.

The Moderator called attention to the figure for Tree and Brush Control which should have been \$740.35.

Finance Committee Report: Under the subject of tree and brush control, the Finance Committee requests a clarification of the resolution passed at the Town Meeting of March 12, 1964 relative to compensation to Mr. Ferguson.

UNANIMOUSLY VOTED: TO APPROPRIATE THE SUM OF \$1,537.35 FOR THE PURPOSE OF PAYING UNPAID BILLS IN ACCORDANCE WITH THE FOLLOWING SCHEDULE:

PLANNING BOARD EXPENSES	\$397.00
TREE AND BRUSH CONTROL EXPENSES	740.35
OTHER LEGAL EXPENSE	400.00
	<u>\$1,537.35</u>

Article 6. To see if the Town will vote to transfer the sum of \$48,450.00 for the items listed below from Surplus Revenue to meet the State and County share of the costs of the Highway Department, the reimbursements from the State and County to be restored upon their receipt to Surplus Revenue.

Project - Chapter 90	State	County
Maynard Road	\$16,000.00	\$8,000.00
Maintenance	1,500.00	1,500.00
Chapter 81 - Maintenance	21,450.00	

Pass any vote or take any action relative thereto.

Submitted by the Finance Committee.

Finance Committee Report: The purpose of this article is to appropriate funds to be reimbursed under the cited aid accounts.

The Moderator noted that the total figure in the posted warrant had been corrected to read \$48,725.00 and the item Chapter 81 - Maintenance had been corrected to read \$21,725.00

VOTED: IN THE WORDS OF THE CORRECTED ARTICLE.

Article 7. To see if the Town will vote to grant, appropriate, or otherwise provide the sum of \$1,000.00, or any other sum, for the purpose of providing engineering services for laying out a portion of Pratt's Mill Road for possible future widening and relocation. Pass any vote or take any action relative thereto.

Submitted by the Highway Commission.

A motion was made in the words of the article.

The Chairman of the Highway Commission requested and received permission to discuss Articles 7 and 8 together.

VOTED: TO AMEND BY ADDING THE WORDS "THE ENGINEERING PLAN IS TO INCLUDE PROVISION FOR A WALKWAY ON ONE SIDE OF THE ROAD."

The amended motion was lost - in favor 118; opposed 213.

Article 8. To see if the Town will vote to grant, appropriate, or otherwise provide the sum of \$1,000.00, or any other sum, for the purpose of providing engineering services for laying out a portion of Peakham Road for possible future widening and relocation. Pass any vote or take any action relative thereto.

Submitted by the Highway Commission.

VOTED: INDEFINITE POSTPONEMENT.

Article 9. To see if the Town will vote to purchase certain parcels of land adjacent to the Railroad Bridge on Landham Road, and grant, appropriate or otherwise provide the sum of \$1,000.00 or any other sum for this purpose. Pass any vote or take any action relative thereto.

Submitted by the Highway Commission.

Moved: That the Town purchase or take by eminent domain the parcels of land adjacent to the Railroad Bridge on Landham Road and appropriate the sum of \$1,500.00 for this purpose.

AMENDMENT VOTED: TO STRIKE THE WORDS "OR TAKE BY EMINENT DOMAIN".

Planning Board Report: The Planning Board has received a draft of a proposed layout for Landham Road, where it crosses the railroad bridge. We suggest the islands near Route 20 be located so as to preserve the large elm tree which is presently shown as being very near one of the islands. The Planning Board voted to approve of the change in layout of the road as shown on this draft plan.

VOTED: THAT THE TOWN PURCHASE THE PARCELS OF LAND ADJACENT TO THE RAILROAD BRIDGE ON LANDHAM ROAD AND APPROPRIATE THE SUM OF \$1,500.00 FOR THIS PURPOSE.

The Moderator declared that it was more than a 2/3 vote.

Article 10. To hear the report of the Highway Commission relative to the relocation of a portion of the following named street, to wit: Portion of Raymond Road beginning at a point on the easterly side



of Raymond Road and 537 feet, more or less, northerly from the southerly line of land of the Town of Sudbury; thence running northerly for a distance of 977 feet, more or less, as shown on a plan on file in the office of the Town Clerk entitled "Town of Sudbury, Massachusetts, plan of Relocation of Portion of Raymond Road for Acceptance; Scale 1 in. equal 40 ft., January 5, 1965," George D. White, Town Engineer, and to see if the Town will accept said relocation as and for a town way under the provisions of G.L. C. 82. Pass any vote or take any action relative thereto.

Submitted by the Highway Commission.

Planning Board Report: The Planning Board unanimously favors the proposed relocation of a portion of Raymond Road. It is our understanding that the construction will be similar to the present Raymond Road. The Planning Board recommends that there be room for parking spaces provided at either end of the soon-to-be-discontinued portion of Raymond Road. These would provide parking facilities for those persons interested in walking on or near the Town-owned land in that area. By limiting the parking to the ends of the old road, policing the area would be readily accomplished.

VOTED: THAT THE TOWN APPROVE THE RELOCATION OF A PORTION OF THE FOLLOWING NAMED STREET, TO WIT: PORTION OF RAYMOND ROAD BEGINNING AT A POINT ON THE EASTERLY SIDE OF RAYMOND ROAD AND 537 FEET, MORE OR LESS, NORTHERLY FROM THE SOUTHERLY LINE OF LAND OF THE TOWN OF SUDBURY; THENCE RUNNING NORTHERLY FOR A DISTANCE OF 977 FEET, MORE OR LESS, AS SHOWN ON A PLAN ON FILE IN THE OFFICE OF THE TOWN CLERK ENTITLED "TOWN OF SUDBURY, MASSACHUSETTS, PLAN OF RELOCATION OF PORTION OF RAYMOND ROAD FOR ACCEPTANCE; SCALE 1 IN. EQUAL 40 FT., JANUARY 5, 1965," GEORGE D. WHITE, TOWN ENGINEER, AND THAT THE TOWN ACCEPT SAID RELOCATION AS AND FOR A TOWN WAY UNDER THE PROVISIONS OF G.L. C. 82.

The Moderator declared this to be more than a 2/3 vote.

Article 11. To see if the Town will vote to appropriate the sum of \$14,000.00, \$10,500.00 to be transferred from the Road Machinery Fund, \$3,500.00 to be raised by the Town, for the purchase of a rebuilt Road Grader. The purchase of this Grader shall be in accordance with the specifications of the Highway Commission and shall be subject to public bid; the terms of the bid shall provide for the posting of a performance bond or certified check in the amount of \$400.00 to guarantee performance. Pass any vote or take any action relative thereto.

Submitted by the Highway Commission.

VOTED: THAT THE TOWN VOTE THE SUM OF \$14,000.00, FOR THE PURCHASE OF A ROAD GRADER; \$10,500.00 TO BE TRANSFERRED FROM THE ROAD MACHINERY FUND AND \$3,500.00 BE TRANSFERRED FROM THE OVERLAY RESERVE FOR THIS PURPOSE. THE PURCHASE OF WHICH SHALL BE IN ACCORDANCE WITH THE SPECIFICATIONS OF THE HIGHWAY COMMISSION AND SHALL BE SUBJECT TO PUBLIC BID; THE TERMS OF THE BID SHALL PROVIDE FOR THE POSTING OF A PERFORMANCE BOND OR CERTIFIED CHECK IN THE AMOUNT OF \$400.00 TO GUARANTEE PERFORMANCE.

The Moderator declared it to be more than a 2/3 vote.

Article 12. To see if the Town will vote to appropriate and transfer the sum of \$3,250.00 or any other sum, from the Road Machinery Fund to purchase a four-wheel drive pickup truck with snow plow. The purchase of the truck under this article shall be in accordance with the specifications of the Highway Commission and shall be subject to public bid; the terms of the bid shall provide for the posting of a performance bond or a certified check in the amount of \$100.00 to guarantee performance. Pass any vote or take any action relative thereto.

Submitted by the Highway Commission.

VOTED: (Consent Calendar) INDEFINITE POSTPONEMENT.

Article 13. To see if the Town will vote and appropriate the sum of \$3,000.00 or any other sum, for the installation of Traffic Lights at the junction of Union Avenue, Concord Road and Old Lancaster Road, per the plan (Permit 650) and approved by the Massachusetts D.P.W., Traffic Division. The contract for this installation shall be subject to public bid in accordance with the specifications of the Highway Commission. Pass any vote or take any action relative thereto.

Submitted by the Highway Commission.

VOTED: INDEFINITE POSTPONEMENT.

Article 14. To see if the Town will vote to give the Highway Commission sole jurisdiction over the use of the Highway Garage Town property and buildings thereon, located off of Old Lancaster Road, and to authorize the Highway Commission to enter into an agreement with the Sudbury Water District restricting the uses of this Town property so as to preserve the purity of the water supply obtained by the District from the adjoining well field. Pass any vote or take any action relative thereto.

Submitted by Board of Commissioners, Sudbury Water District, Sudbury Highway Commission, Board of Selectmen.

VOTED: (Consent Calendar) IN THE WORDS OF THE ARTICLE.

Article 15. To hear the report of the Highway Commission relative to the layout of the following named street, to wit: West Street beginning at Pratt's Mill Road; thence running northerly a distance of approximately 527 feet as shown on a plan on file in the office of the Town Clerk entitled "Town of Sudbury, Massachusetts, Plan of West Street for Acceptance: Scale 1 in. equal 40 ft., January 5, 1965," George D. White, Town Engineer, and to see if the Town will accept said street as and for a town way under the provisions of G.L. C. 82 on condition that the abutters convey their right, title and interest in said street to the Town for nominal consideration and save the town harmless from any water damage to their property. Pass any vote or take any action thereon.

Submitted by the Highway Commission.

The Moderator noted that the words "for nominal consideration" in the posted warrant had been changed to "at no cost to the town", in the warrant in the hands of the voters.

Planning Board Report: The Planning Board unanimously favors the proposed layout of West Street for acceptance. The street has been in



use for a period of time and the residents have been paying taxes to the Town and we feel that it should be maintained as a Town way.

VOTED: THAT THE TOWN ACCEPT AS A TOWN WAY WEST STREET BEGINNING AT PRATT'S MILL ROAD; THENCE RUNNING NORTHERLY A DISTANCE OF APPROXIMATELY 527 FEET AS SHOWN ON A PLAN ON FILE IN THE OFFICE OF THE TOWN CLERK ENTITLED "TOWN OF SUDBURY, MASSACHUSETTS, PLAN OF WEST STREET FOR ACCEPTANCE: SCALE 1 IN. EQUAL 40 FT., JANUARY 5, 1965," GEORGE D. WHITE, TOWN ENGINEER, AND ACCEPT SAID STREET AS AND FOR A TOWN WAY UNDER THE PROVISIONS OF G.L. C. 82 ON CONDITION THAT THE ABUTTERS CONVEY THEIR RIGHT, TITLE AND INTEREST IN SAID STREET TO THE TOWN, AT NO COST TO THE TOWN AND SAVE THE TOWN HARMLESS FROM ANY SURFACE WATER DAMAGE TO THEIR PROPERTY.

VOTED: THAT THIS MEETING BE ADJOURNED FOLLOWING COMPLETION OF THE MOTION UNDER CONSIDERATION AT 11:00 P.M. TO MARCH 11, 1965, AT 8:00 P.M. IN THIS SAME HALL.

Article 16. To see if the Town will vote to authorize the Board of Selectmen to apply to the Administrator of the Housing and Home Finance Agency for Federal Funds available under Public Law 560, 83rd Congress as amended, for the purpose of undertaking and having prepared survey, plans and reports including cost estimates, concerned with the installation of a town sewerage and town drainage system, said Town to authorize the Treasurer, with the approval of the Board of Selectmen, to receive and disburse those grants and loans made available under Public Law 560 as amended, for such purposes subject to all the conditions contained therein. Pass any vote or take any action relative thereto.

Submitted by the Board of Health.

VOTED: TO TABLE UNTIL TOMORROW NIGHT. (See meeting of March 11, 1965 for action. Page 49.)

Article 17. To see if the Town will grant or appropriate to the Conservation Fund, for the development of the natural resources of the Town, 1/20th of 1 per cent of the assessed valuation of the Town of the previous year, this fraction being \$12,153.00 as provided in Chapter 40, Section 8C of the General Laws, as amended. Pass any vote or take any action relative thereto.

Submitted by the Conservation Commission.

VOTED: THAT THE SUM OF \$12,153.00 BE APPROPRIATED TO THE CONSERVATION FUND FOR THE PURPOSES OF THIS ARTICLE AS PROVIDED IN CHAPTER 40, SECTIONS 5 AND 8C.

Article 18. To see if the Town will authorize the Conservation Commission to expend the additional sum of \$5,600.00, or any other sum, from the Conservation Fund for the purpose of land acquisition previously authorized under Article 18 of the March 1964 Annual Town Meeting. Pass any vote or take any action relative thereto.

Submitted by the Conservation Commission.

Finance Committee Report: The Finance Committee supports this last funding step in the first major acquisition.

VOTED: THAT THE TOWN AUTHORIZE THE CONSERVATION FUND TO EXPEND THE ADDITIONAL SUM OF \$5,600.00 ALONG WITH THE SUM PREVIOUSLY AUTHORIZED OF \$37,000.00 UNDER ARTICLE 18 OF THE 1964 TOWN MEETING FOR THE PURPOSES OF THIS ARTICLE.

With only 2 opposed, the Moderator declared it to be more than a 2/3 vote.

Article 19. To see if the Town will vote to authorize and direct the Board of Selectmen to take by eminent domain, for conservation and recreation purposes, from Francis and Virginia Umbrello, a certain parcel of land, or rights in such land, on the north side of Lincoln Road, being a portion or all of certain premises described in a deed recorded with South Middlesex District Registry of Deeds in Book 7520, Page 1, said premises having a total area of 47.4 acres, more or less, and to raise and appropriate or transfer a sum of money therefor. Pass any vote or take any action relative thereto.

Submitted by Selectmen.

VOTED: INDEFINITE POSTPONEMENT.

Article 20. To see if the Town will vote to authorize the Board of Selectmen to sell to the United States Government for the Sudbury National Wildlife Refuge Tract 400 within the Flood Plain Zone as shown on plans on file with the Town Clerk and Town Engineer, such sale to be on condition that the tracts sold be incorporated in the Sudbury National Wildlife Refuge; and will authorize the Board of Selectmen to petition the Massachusetts General Court for authority to make such sale of any such land which may be held by the Town for park purposes. Pass any vote or take any action relative thereto.

Submitted by the Selectmen.

The Moderator called attention to the fact that the words "and will authorize the Board of Selectmen to petition the Massachusetts General Court for authority to make such sale of any such land which may be held by the Town for park purposes." which appeared in the posted warrant, were omitted from the warrant in the hands of the voters.

UNANIMOUSLY VOTED: TO AUTHORIZE THE BOARD OF SELECTMEN TO SELL TO THE UNITED STATES GOVERNMENT FOR THE SUDBURY NATIONAL WILDLIFE REFUGE, A CERTAIN PARCEL OF LAND SITUATED IN THE EASTERLY PART OF SUDBURY, MIDDLESEX COUNTY, MASSACHUSETTS CONTAINING SEVEN ACRES, MORE OR LESS, AND BOUNDED AND DESCRIBED AS FOLLOWS:

BEGINNING AT THE NORTHEASTERLY CORNER OF THE GRANTED PREMISES AND AT LAND OF FRANCES AND VIRGINIA UMBRELLO AND HEIRS OF SHERMAN, NOW OR FORMERLY; THENCE BY LAND OF SAID SHERMAN HEIRS S. 35° 30' E. 1310 FEET, MORE OR LESS, TO THE SUDBURY RIVER; THENCE SOUTHWESTERLY BY THE SUDBURY RIVER 245 FEET, MORE OR LESS, TO LAND OF HEIRS OF RUTH B BENT, NOW OR FORMERLY; THENCE BY HEIRS OF SAID BENT N. 35° 50' W. 1340 FEET, MORE OR LESS, TO LAND OF FRANCIS AND VIRGINIA UMBRELLO; THENCE BY LAND OF SAID UMBRELLO N. 68° 43' E. 228 FEET, MORE OR LESS, TO THE POINT OF BEGINNING, BEING TRACT NUMBER 400, U. S. FISH AND WILDLIFE REFUGE, CONCORD-



SUDBURY AREA, BEING THE SAME PARCEL DEEDED BY ESTATE OF GEORGE W. FLITCROFT TO TOWN OF SUDBURY, DECEMBER 7, 1917, BOOK 4179, PAGE 27, SUCH SALE TO BE ON CONDITION THAT THE DEED OF TRANSFER INCLUDE THE RESTRICTION THAT THIS LAND BE INCORPORATED IN THE SUDBURY NATIONAL WILDLIFE REFUGE.

Article 21. To see if the Town will vote to grant or appropriate the sum of \$7,500.00 to build two (2) tennis courts at Featherland Park. Pass any vote or take any action relative thereto.

Submitted by Park and Recreation Department.

VOTED: THAT THE SUM OF \$7500.00 BE APPROPRIATED FOR THE PURPOSE OF BUILDING TWO (2) NEW TENNIS COURTS AND A SKATING AREA AT FEATHERLAND PARK.

Article 22. To see if the Town will vote to raise and appropriate the sum of \$6,000.00 or any other sum for the purpose of altering the Upper Town Hall to conform to the requirements as specified by the Commonwealth of Massachusetts, Department of Public Safety. Pass any vote or take any action relative thereto.

Submitted by Board of Selectmen.

A Finance Committee motion for indefinite postponement was lost.

VOTED: TO RAISE BY TAXATION THE SUM OF \$6,000.00 FOR THE PURPOSE OF ALTERING THE UPPER TOWN HALL TO CONFORM TO THE REQUIREMENTS AS SPECIFIED BY THE COMMONWEALTH OF MASSACHUSETTS DEPARTMENT OF PUBLIC SAFETY AS A THEATRE.

The meeting adjourned at 11:15 P.M.

PROCEEDINGS OF THE ADJOURNED ANNUAL TOWN MEETING

March 11, 1965

The Moderator called the meeting to order at 8:15 P.M. and declared there was a quorum present.

VOTED: RECONSIDERATION OF ARTICLE 3, SECTION H, LIBRARIES.

VOTED: TO RESCIND THE PORTION READING "DOG TAX REFUND IN THE AMOUNT OF \$2,047.19 BE TRANSFERRED FROM EXCESS AND DEFICIENCY FOR THE PURCHASE OF BOOKS" AND SUBSTITUTE THE WORDS "MIDDLESEX COUNTY DOG LICENSE REFUND OF \$2,047.19 BE APPROPRIATED FOR THE PURCHASE OF BOOKS."

The action on Article 3 H, Libraries now reads:

VOTED: THAT THE SUM OF \$28,460.00 BE APPROPRIATED FOR THE VARIOUS ACCOUNTS LISTED UNDER SECTION H., LIBRARIES, AND THAT THE MIDDLESEX COUNTY DOG LICENSE REFUND OF \$2,047.19 BE APPROPRIATED FOR THE PURCHASE OF BOOKS.

Article 23. To see if the Town will vote to grant or appropriate the sum of \$10,000.00 or any other sum, for the use of the Permanent Building Committee in planning additional school space. Pass any vote or take any action relative thereto.

Submitted by School Needs Committee and Sudbury School Committee.

VOTED: INDEFINITE POSTPONEMENT.

The following resolution was adopted by a unanimous vote.

RESOLUTION

WHEREAS Judge Edward T. Simoneau of Marlboro gave many years of his time and much of his wisdom to the various official boards, departments and committees of the Town of Sudbury both as Town Counsel and as a friend and neighbor and

WHEREAS the Town of Sudbury has during the long course of its association with him been enriched in many ways

NOW THEREFOR BE IT RESOLVED:

That the Town of Sudbury, in Town Meeting assembled, express its thanks to this honored neighbor for all that he has done - express its sorrow at his passing, and direct that this resolution be recorded in the records of the Town and that the Town Clerk forward a copy of such resolution to the Judge's family.

Article 24. To see if the Town will amend the By-Laws to prohibit hunting within the town boundaries. Pass any vote or take any action relative thereto.

Submitted by Manuel Lapidis by petition.

Report of Town Counsel: The Attorney General's Office informed me that it is their policy not to approve any by-law which prohibits hunting in a town. This policy is based on the fact that the Commonwealth of Massachusetts is given exclusive jurisdiction over regulations on hunting, and the issuance of permits for hunting; and such a by-law would be an usurpation of this jurisdiction which is specifically and exclusively given to the State. Accordingly, this article is an illegal one, and if voted by the Town, will not be approved by the



Attorney General and will not become a valid by-law of the Town.

VOTED: INDEFINITE POSTPONEMENT.

The following resolution was adopted by a unanimous vote.

WHEREAS, the Boy Scouts and Explorer Scouts of Sudbury have been assisting in the conduct of the Town Meeting, and

WHEREAS, they are providing a community service of great value,

THEREFORE, be it resolved that the Town Meeting duly assembled acknowledges with appreciation the services of the following named scouts representing Explorer Post No. 2 and Troop No. 60, Troop No. 61 and Troop No. 62, viz:

Paul Andrew	Harold Jones
George Angell	Wes Littlefield
James Bair	Dan Meenan
Charles Chagnon	Michael Mogel
Paul Clemente	Robert Noyes
Paul Kraff	Joseph Page
Donald DeGraeve	Richard Paradise
Stuart Fletcher	John Perry
Kevin Ganey	David Potter
Stuart Hamilton	Peter Reding
Gregor Hamm	Richard Renwick
Quentin Homan	Bernard Schofield

Peter Wolff

VOTED UNANIMOUSLY: TO TAKE UP OUT OF ORDER ARTICLE 26.

The Moderator noted that articles 25 and 26 had appeared in reverse order in the posted warrant.

Article 26. To see if the Town will vote to direct the Board of Selectmen to prepare a division of the Town into convenient voting precincts as provided by General Laws, Chapter 54, Section 6. Pass any vote or take any action relative thereto.

Submitted by Lawrence B. Tighe, by petition.

Finance Committee Report on Articles 25 and 26. Due to many unanswered questions with respect to both physical and fiscal implications the Finance Committee recommends indefinite postponement.

VOTED: INDEFINITE POSTPONEMENT.

Article 25. To see if the Town will vote to accept the provisions of General Laws, Chapter 39, Section 20, and, upon acceptance, establish voting precincts for the election for all Town Officers to be chosen thereat, and for voting for the election of Town Officers at special town meetings. Take any action or pass any vote relative thereto.

Submitted by Lawrence B. Tighe, by petition.

VOTED: INDEFINITE POSTPONEMENT.

Article 27. To see if the Town will vote to grant, appropriate or otherwise provide the sum of \$20,388.00, or any other sum, to purchase ten or more Automatic Voting Machines. Pass any vote or take any action relative thereto.

Submitted by the Town Clerk.

VOTED: INDEFINITE POSTPONEMENT.

Article 28. To see if the Town will vote to amend Article IV, Section 1, of the Town By-laws, by striking out "by the Moderator" and to amend Article IV, Section 2, by striking out Section 2 and substituting therefor "Commencing in 1965, the appointments to fill the vacancies caused by expiration of terms shall be filled by three to be appointed by the Board of Selectmen and three by the Moderator; in 1966, one to be appointed by the Moderator and one by the Board of Selectmen; in 1967, one by the Board of Selectmen, one by the Moderator, and one by the School Committee, all appointments to be for periods of three years, and in subsequent years the above order of appointment shall be followed. The term of office of each appointee shall commence immediately upon qualification and shall expire at the close of final adjournment of the Annual Town Meeting at which their successors are appointed. Said committee shall choose its own officers and shall serve without pay. Said committee shall cause to be kept a true record of its proceedings," and to amend Section 3 by striking out "Moderator" in the ninth line and substituting therefor "the respective appointing authority." Pass any vote or take any action relative thereto.

Submitted by

The Moderator noted that the name of the submitter was omitted from the posted copy.

VOTED: INDEFINITE POSTPONEMENT.

Article 29. To see if the Town will vote to amend Article IV, Section 5, of the Town By-laws to add to the last paragraph "including the amounts requested by those originating the above estimates. The Selectmen shall cause the Finance Committee's budget submittal including requested amounts, recommendations and the Finance Committee's report of reasons for differences to be printed in the warrant for the Annual Town Meeting." Pass any vote or take any action relative thereto.

Submitted by the Selectmen.

It was the opinion of Town Counsel that the amendment, if adopted, would be a valid By-law of the Town.

A motion for indefinite postponement was lost.

VOTED: IN THE WORDS OF THE ARTICLE.

Article 30. To see if the Town will vote to accept the provisions of Chapter 540 of the Acts of the Year 1942, Section 97A passed by the General Court of Massachusetts, amending Chapter 41, Section 97, relative to the establishment of Police Departments in certain towns, or otherwise act thereon. Pass any vote or take any action relative thereto.

Submitted by John McGovern, by petition.

VOTED: IN THE WORDS OF THE ARTICLE.

Article 31. To see if the Town will vote to rescind the action taken under Article 42 of the 1964 Annual Town Meeting, and establish the Office of Tree Warden as an elected position for the term of three years, commencing with the Annual Town Election in 1966. Pass any vote



or take any action relative thereto.

Submitted by the Tree Warden.

VOTED: (Consent Calendar) INDEFINITE POSTPONEMENT.

Article 32. To see if the Town will vote to transfer the power and duty relevant to Insect and Pest Control to the Highway Commission pursuant to Chapter 577 of the General Court of 1963; this transfer to take place on the date of the Annual Town Meeting of 1966. Pass any vote or take any action relative thereto.

Submitted by the Highway Commission.

Finance Committee Report: The Finance Committee favors the inclusion of the Insect and Pest Control function along with the Highway Commission related area of Trees.

Report of Town Counsel: In my opinion, the article which the Highway Commission has proposed, concerning the transfer of the Superintendent of Insect Pest Control to the Highway Commission, is illegal. This office is a statutory one set out in General Laws, Chapter 132, Section 13, and this statutory office was not specifically transferred to the Highway Commission by Chapter 577 of 1963. Accordingly, the Town has no authority to transfer the office of Superintendent of Insect Pest Control to the Highway Commission unless and until a bill providing for such transfer is passed by the Legislature.

A motion in the words of the article was lost.

Article 33. To see if the Town will approve the appointment of a continuing Mosquito Control Committee to work cooperatively with the Eastern Middlesex Mosquito Control Project, said committee to consist of delegated representatives from the following groups; Board of Selectmen, Conservation Commission, Rod and Gun Club, Highway Commission, Board of Health, and two citizens-at-large appointed by the Moderator.

Submitted by the Board of Health.

VOTED: (Consent Calendar) IN THE WORDS OF THE ARTICLE.

Article 34. To see if the Town will vote to continue the municipal Light Department Study Committee, created under Article 11 of the Adjourned Annual Town Meeting of March 12, 1964, for one year. Pass any vote or take action relative thereto.

Submitted by the Selectmen.

VOTED: (Consent Calendar) IN THE WORDS OF THE ARTICLE.

Article 35. To see if the Town will vote to establish a permanent Landscape Committee consisting of the Tree Warden and designated members to serve terms of three (3) years each. And appropriate the sum of \$100.00, or any other sum for the purpose of said committee. Membership to consist of one person designated by the Sudbury School Committee, one person designated by the Sudbury Conservation Commission, one person designated by the Sudbury Planning Board, and one person designated by the Sudbury Board of Selectmen. The duties of said committee shall be:

- 1) To recommend ways for preserving and safeguarding public shade trees within the Town
- 2) To recommend suitable planting schemes on Town owned property

including areas around buildings.

The committee shall report to the Selectmen from time to time and shall report annually to the Town Meeting. Pass any vote or take any action relative thereto.

Submitted by Landham Road Citizens' Committee. (By petition)

The Moderator stated that the words "And appropriate the sum of \$100.00, or any other sum for the purpose of said committee" which had appeared in the posted warrant had been omitted in the warrant in the hands of the voters.

VOTED: IN THE WORDS OF THE CORRECTED ARTICLE.

VOTED: TO REMOVE ARTICLE 16 FROM THE TABLE.

Article 16. To see if the Town will vote to authorize the Board of Selectmen to apply to the Administrator of the Housing and Home Finance Agency for Federal Funds available under Public Law 560, 83rd Congress as amended, for the purpose of undertaking and having prepared survey, plans and reports including cost estimates, concerned with the installation of a town sewerage and town drainage system, said Town to authorize the Treasurer, with the approval of the Board of Selectmen, to receive and disburse those grants and loans made available under Public Law 560 as amended, for such purposes subject to all the conditions contained therein. Pass any vote or take any action relative thereto.

Submitted by the Board of Health.

VOTED: THAT THE TOWN ESTABLISH A SEWAGE AND DRAINAGE STUDY COMMITTEE, SAID COMMITTEE TO BE COMPOSED OF ONE MEMBER DELEGATED BY EACH OF THE FOLLOWING: BOARD OF SELECTMEN, PLANNING BOARD, BOARD OF HEALTH, HIGHWAY COMMISSION, CONSERVATION COMMISSION, BOARD OF WATER COMMISSIONERS, TOWN ENGINEER AND LEAGUE OF WOMEN VOTERS. THE DUTIES OF SAID COMMITTEE SHALL BE TO DETERMINE THE FINANCIAL AND LEGAL IMPLICATIONS TO THE TOWN IN APPLYING FOR FEDERAL FUNDS UNDER PUBLIC LAW 560 FOR THE PURPOSES OF PLANNING SEWAGE AND DRAINAGE FACILITIES FOR THE TOWN AND TO REPORT TO THE NEXT ANNUAL TOWN MEETING THE RESULTS OF THE STUDY; AND THAT SAID REPORT SHALL BE PRINTED IN THE ANNUAL TOWN REPORT FOR 1965.

VOTED: THAT THIS MEETING BE ADJOURNED TO TUESDAY, MARCH 16, 1965, AT 3:00 P.M. IN THIS SAME HALL.

The meeting adjourned at 10:45 P.M.



Proceedings of the Adjourned Annual Town Meeting  
March 16, 1965

The Moderator called the meeting to order at 8:20 P.M. and declared there was a quorum present.

VOTED UNANIMOUSLY: TO PERMIT ATTORNEY JOHN DONAHUE TO SIT ON THE FLOOR OF THE MEETING TO SPEAK FOR HIS CLIENT, MR. NUGENT.

VOTED: TO TAKE UP ARTICLE 49 OUT OF ORDER. The Moderator declared it to be more than a 4/5 vote.

Article 49. To see if the Town will vote to amend Article IX of the By-Laws (Zoning By-Laws), Section 1, by establishing a new Limited Industrial District to be known as Limited Industrial District Number 5, and directing that the boundaries of the same be incorporated into the existing zoning map of the Town, under the direction of the Board of Selectmen, as follows:

Beginning at a point on the Boston & Maine Railroad right-of-way at the intersection of the present westerly bound of Limited Industrial District Number 1; thence westerly along the property of the Boston & Maine Railroad to a point 200 feet east of the easterly bound of Horse Pond Road; thence southerly and parallel to said Horse Pond Road right-of-way and 200 feet to the east, for a distance of 900 feet; thence easterly to Limited Industrial District Number 1; thence northerly along Limited Industrial District Number 1 for a distance of 900 feet to point of beginning. Pass any vote or take any action relative thereto.

Submitted by the Industrial Development Commission.

VOTED: INDEFINITE POSTPONEMENT.

The following Resolution was then adopted by a unanimous vote.

March 16, 1965

RESOLUTION:

Whereas the Sudbury Valley Trustees, Inc. has been first in leadership of Conservation in our State, and

Whereas they have already acquired for preservation in our town for conservation several parcels of land by gift or purchase, including Round Hill, and

Whereas they have most generously contributed to the Sudbury Conservation Fund the sum of \$2500, to aid the Town in purchase of the Umbrello land, adjoining Round Hill,

We the people of Sudbury, in Town Meeting assembled, hereby express our gratitude and appreciation of their vision, their achievements and their assistance in furthering conservation in our Town.

Article 36. To see if the Town will vote to appropriate the sum of \$72,460.00 from the Stabilization Fund as established by Article 6 of the Special Town Meeting of October 21, 1964, and authorize the Town Treasurer to pay said funds to the Lincoln-Sudbury Regional School

District for the purpose of constructing, furnishing and equipping the new addition to the Lincoln-Sudbury Regional High School. Pass any vote or take any action relative thereto.

Submitted by Selectmen.

VOTE: (Consent Calendar) IN THE WORDS OF THE ARTICLE.

Article 37. To see if the Town will vote to abandon and discontinue so much of Willis Road beginning from a point 6,850 feet from Maynard Road to Mossman Road, a portion of which is shown on a map drawn by William B. Wood and dated October 1830, in accordance with a resolution of the General Court; and that portion of Victoria Road extending in a southerly direction to Guzzle Brook, so called, also appearing on the aforementioned map in accordance with the authority contained in Chapter 40, Section 15, and Chapter 82, Section 21, of the General Laws. Pass any vote or take any action relative thereto.

Submitted by Selectmen.

Planning Board Report on Willis Road: The Planning Board does not believe that this portion of Willis Road is a Town road, but if it is in fact a Town road, we are in favor of its being abandoned at this time. At present there is no development on this portion of so-called Willis Road; therefore, we feel that the expense would be too great to the Town to put this road into serviceable condition.

Planning Board Report on Victoria Road: The Planning Board is in favor of abandoning at this time that portion of Victoria Road extending in a southerly direction to Guzzle Brook, so-called.

A motion was made in the words of the article.

AMENDMENT VOTED: TO STRIKE OUT ALL REFERENCE TO WILLIS ROAD.

AMENDMENT VOTED: TO INSERT AFTER VICTORIA ROAD THE WORDS "AS SHOWN ON A MAP DRAWN BY WILLIAM B. WOOD AND DATED OCTOBER 1830, IN ACCORDANCE WITH A RESOLUTION OF THE GENERAL COURT."

VOTED: TO ABANDON AND DISCONTINUE THAT PORTION OF VICTORIA ROAD AS SHOWN ON A MAP DRAWN BY WILLIAM B. WOOD AND DATED OCTOBER 1830, IN ACCORDANCE WITH A RESOLUTION OF THE GENERAL COURT EXTENDING IN A SOUTHERLY DIRECTION TO GUZZLE BROOK, SO CALLED, ALSO APPEARING ON THE AFOREMENTIONED MAP IN ACCORDANCE WITH THE AUTHORITY CONTAINED IN CHAPTER 40, SECTION 15, AND CHAPTER 82, SECTION 21, OF THE GENERAL LAWS.

The Moderator declared it to be more than a two-thirds vote.

Article 38. To authorize the Board of Selectmen to enter into negotiations with the Massachusetts State Board of Regional Community Colleges to determine mutually advantageous terms and conditions for making available the Noyes School (if released by the School Committee) and the old Junior High School building as a temporary Community College site and also the town-owned Raymond Land as a permanent campus site and to report to the Town Meeting any proposed agreements and obtain the specific vote of a subsequent Town Meeting before any contract for lease, rental or sale is entered into and to provide \$500.00 for the costs of study to achieve the intent of this article. Pass any vote or take any action relative thereto.



Submitted by Selectmen

The Moderator stated that certain changes had been made in the warrant as posted; the words "or any other land" had been added after the words "Raymond Land" and the word "Annual" had been inserted before the words "Town Meeting".

VOTED: TO AUTHORIZE THE BOARD OF SELECTMEN TO APPOINT A STUDY COMMITTEE TO WORK WITH THE MASSACHUSETTS STATE BOARD OF REGIONAL COMMUNITY COLLEGES TO DETERMINE UNDER MUTUALLY ADVANTAGEOUS TERMS AND CONDITIONS FOR A TEMPORARY COMMUNITY COLLEGE SITE AND FOR A PERMANENT CAMPUS SITE AND TO REPORT TO THE NEXT ANNUAL TOWN MEETING ANY RECOMMENDATIONS ARISING FROM SUCH STUDY.

Article 39. To see if the Town will vote to amend the By-laws, Article IX, Section 2 to read: In the event that a non-conforming building or structure existing at the time of passage of the Zoning By-law, or of any amendment thereof applicable to said building or structure is destroyed or damaged, it may be reconstructed and used as before said destruction or damage, provided that the reconstruction is commenced within two (2) years from the date of destruction or damage and the building or structure completed and the use resume within one (1) year thereafter. Nothing in this By-law shall be construed to permit the reconstruction or resumption of use of a building or structure destroyed or damaged except substantially as it existed prior to said destruction or damage, and in compliance with any existing laws.

In the event that a non-conforming use of premises is abandoned for a period of three years such non-conforming use shall be considered to have been extinguished and the premises be subject to the regulations of the District in which said premises are located.

Submitted by the Planning Board.

It was the opinion of Town Counsel that this By-law, if adopted, would be a valid By-law of the Town.

Planning Board Report: The purpose of this article is to make a technical correction in Section 2 of the Zoning By-law by adding the words "or of any amendment thereto applicable to said building or structure". Other than that addition, the wording remains unchanged. This change is thought to be necessary because without it, some believe that only a building constructed before March, 1938, when Sudbury first adopted the present Zoning By-law, may be rebuilt after a disaster. This interpretation varies from ours, but in order to remove any doubt, we have submitted this Article to make it very clear that buildings constructed after 1938, but before any change in the Zoning By-law that affects them, also have this protection. We recommend passage.

UNANIMOUSLY VOTED: IN THE WORDS OF THE ARTICLE.

VOTED: THAT ARTICLES 40 THROUGH 44 OF THE WARRANT, INCLUSIVE, BE CONSIDERED, REPORTED ON BY THE PLANNING BOARD, AND DEBATED BY THE MEETING TOGETHER, AND THAT FOLLOWING ADOPTION OF A MOTION OF THE QUESTION BY THE MEETING, THESE ARTICLES THEN BE VOTED UPON SEPARATELY, IN THE ORDER IN WHICH THEY APPEAR IN THE WARRANT.

## REPORT OF THE PLANNING BOARD ON ARTICLES 40-44

Your Planning Board has placed Articles 40 through 44 in the Warrant for the purpose of returning five small spot business zones on Hudson Road to what we conceive to be their proper classification for inclusion in the future growth of the Hudson Road area in particular, and the entire Town as a whole. After the most extensive and intensive consideration, we have come to the conclusion that these five small areas should be integrated into the future development of Hudson Road as a residential thoroughfare, containing at most only one commercial area which will be designed as a unit for the service of area residents.

Our consideration of this question included several regular meetings at which it was discussed at great length, and one special meeting entirely devoted to the Hudson Road proposals. In addition, we held an informal meeting about two months ago, to which the Hudson Road businessmen were invited to state their views; owners representing all the Hudson Road business districts attended. Pursuant to law, we advertised in the press, and held, a public hearing on these five articles on February 23, 1965. At that hearing, one person, an affected landowner, attended, and gave his opinion that one of the Articles should not be passed.

At the informal meeting, and at the public hearing, the objections raised by the landowners affected by the inclusion of these Articles in the Warrant were to the effect that rezoning their land from business to residential classification, would subject them to economic hardship--that their investment in the land would be jeopardized by residential rezoning. First, let us make it as abundantly clear as possible that under the zoning laws of Massachusetts, which take precedence over anything that the Town can enact, any activity carried on at the time of a zoning reclassification may be continued as it then exists, regardless of the change, indefinitely, without limitation as to time, and regardless of whether or not the property changes hands. This has been called the law of "non-conforming uses"; but we feel that a better and more descriptive phrase would be "permitted pre-existing uses", and throughout this report, where needed, that is the phrase we will use. The law of permitted pre-existing uses, then, protects these landowners by assuring them that whatever may be done on their land at the time these articles are adopted, will be permitted to continue, for as long as they wish it to continue, and forever if they so desire; under the law, they may sell their businesses to new owners who may continue business activities. If the Town wished to deprive the businessmen of these rights, or otherwise to prohibit pre-existing uses, we could not lawfully do so. In addition, the Town Zoning By-Law, as you have just amended it, provides that if one of these business buildings is destroyed by the elements, it may be rebuilt as it was before.

Admittedly, this leaves a substantial hardship to the businessmen, the size of whose buildings would be frozen as they now are. The law of permitted pre-existing uses would not protect their ability to expand their operations. However, a look at the facts reveals that the hardship supposed is not as great as might be pictured. Firstly, expansion of buildings in most of the areas under consideration is a physical impossibility; the zoning by-law of the Town, for many years, has imposed severe restrictions on the size of a new or expanded building that can be placed on a particular lot. Under Section 14 of the By-Law, a business building must be enclosed in a belt of open space on the lot varying from five to fifty feet on various sides of the building; where a business lot abuts a residential zone, the belt varies from twenty to fifty feet; in addition, Section 15 of the By-Law prohibits a business building from occupying more than 75 percent of a corner lot and 60 percent of a non-corner lot. However, development of 60 or 75 percent of the Hudson Road business lots is not possible, because the by-law requires off-street parking spaces which means that in effect, a maximum of only about one-third of the lot may be occupied by a retail building under the most ideal conditions of lot shape.



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Some of the existing buildings are already too large for their lots under existing laws, and have too few parking spaces; they were constructed before Sudbury adopted zoning in 1938, so are already permitted pre-existing uses; few can be expanded to the limits imposed by the present requirements. Thus, expansion is, for the most part, an academic question.

But entirely apart from the physical characteristics of the land and buildings, zoning is, by its very nature, restrictive in the permitted uses of land and is bound to create some hardship. This fact was recognized by your Planning Board in 1930, when it was going to present a complete zoning Code for approval by the Town Meeting. The Board then said, in its annual report to the Town, that "zoning is said to interfere with individual liberty. Zoning means that liberty in a few respects is exchanged for security in many respects. The liberty surrendered is but of that nature which has no value if all have it alike. The word liberty does not apply, for it is only license that is sought, preferential treatment, something for the individual which is not granted to other individuals. Zoning is a device of democratic people for mutual protection. The protection is from those who recognize no rights of others, insist on all rights for themselves. Property is a civil right, a right by compact, at all times subject to the civil law. It must be used in such a way that its use by no man interferes with a like use by another man. Only thus may there be equality in the use of the property."

But this does not mean that the Town government must turn a deaf ear to complaints of hardship as a result of what it does at a Town Meeting--zoning is not as stringent as many believe, allowing no variations whatsoever from its strict terms, taking into account none of the special characteristics of particular land in a district or the uses carried on there. The same State zoning law which permits a town to be as restrictive as Sudbury must be, also provides a regularly constituted procedure to relieve hardships as a result of those restrictions, establishing another Town Board, the Board of Appeals, which is charged by law with granting relief from just these kinds of situations. The Board of Appeals is composed of responsible citizens of the Town appointed by the Selectmen, and in their function of alleviating hardship, they have powers which neither the Board of Selectmen nor the Planning Board is equipped to exercise: zoning, by nature and by law, must be uniform in its application to districts but the Board of Appeals can look at a single parcel of land and decide whether or not a strict enforcement of zoning provisions is necessary, or whether, in a particular case of hardship existing with respect to that particular parcel, certain restrictions may be relaxed to alleviate that hardship; to protect surrounding land, they may also impose restrictions on the variance they grant, based on the special requirements of the area but beyond the powers of Planning Board or Board of Selectmen in approving a business-zone site plan. As your Planning Board reported to the Town in 1936, "We believe the common good of the community should come before the selfish wishes of an individual whose plans, if carried out, would tend to injure his neighbor. If he has a justifiable case it can be taken to the Board of Appeals."

For these reasons, it is the Board of Appeals that has enough in the way of legal powers to alleviate whatever hardships may exist with the least danger to the Town. As we will show, the dangers to the Town in the event that these spot zones are permitted to remain on Hudson Road, are considerable. The Town, then, should decide these Articles on the basis of what it desires to be its policy for the future development of Hudson Road and the Town as a whole.

Guidelines for the Town zoning policy are to be found in the State law that permits Towns such as Sudbury to zone land for particular activities. There it is said, in part, that when Towns create zones,



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it should "lessen congestion in the streets; to conserve health; to secure safety from fire, panic and other dangers; to provide adequate light and air; to prevent overcrowding of land; to avoid undue concentration of population; to facilitate the adequate provision of transportation, water, sewerage, schools, parks and other public requirements; to conserve the value of land and buildings; to encourage the most appropriate use of land throughout the city or town; and to increase its amenities." Some of these purposes obviously have no application to the rezoning proposed here, but most of them do. But to make recommendations to the Town to serve these purposes is one of the duties with which your Planning Board is charged by law; they are the ends we have in mind when we present these Articles for your approval tonight; they are the purposes for which you elected us to public office, and were we to ignore them, we would be derelict in our duty to you.

By way of historical background, these business zones were imposed on Hudson Road very early in the Town's zoning history, at a time when the Town Meeting had no Town Counsel to advise on the validity or invalidity of a zoning proposal. We are of the opinion that if, instead of proposing to rezone these areas from business to residence, the reverse were true and we were proposing to rezone from residence to business, such Articles would be invalid as "spot zoning"--that is, singling out particular pieces of land, indistinguishable in character from their surroundings, and giving them special treatment for the economic benefit of their owners. At the time these zones were created, land-use-planning was not as developed a process as it is now; the thought at the time was that since the zones already had businesses on them, they should be zoned for business; this is borne out by the Town's original zoning code of 1931, which created as business districts every lot, and its surroundings, that anyone, for his own profit, had opened as a business. No thought was given to what might be the consequences of such a classification for no one could then predict the explosive growth of the Town in the 50's and 60's. Since then, the development of Hudson Road has been mainly residential. Now, however, with the development of the Town having reached the degree it has, the pressure to expand the available business land on Hudson Road may be expected to continue; what often happens to business-zoned spots is that they are sold to new owners, who find the spots too small, and seek further expansion. Further, the presence of existing business zones on the Road gives business a wedge in obtaining new rezonings from the Town Meeting elsewhere on the Road, for new development. There is much open land along Hudson Road, and this pressure endangers its continued open character, and worse, leads to the possibility that Hudson Road will become a business strip--that is the history of the Boston Post Road, with a few small business zones being extended along the thoroughfare until a halt was finally called when we realized what had happened. Where business develops strip-fashion, with many entrances onto the thoroughfare, the traffic problems are obvious. Modern planning concepts call for business to be developed in integrated clusters with but few entrances to the highway, minimizing traffic congestion, and providing the greatest service to the customer, who can do more of his business in one stop. It is for this reason that Sudbury's Master Plan calls for the elimination of these business zones, and their replacement with a neighborhood shopping center on Hudson Road at a major intersection. The Planning Board is giving favorable consideration to these recommendations.

With this long introduction in mind, we now proceed to consider the Business Districts that are involved in the Articles under consideration, moving along Hudson Road from west to east. Business District No. 12 is the most westerly of the Hudson Road business districts; it is best known to the residents of the Town as Deneault's welding shop, although parts of it are also used as a truck-repair garage. Also, we have heard that a plumbing shop operates there, but after strict search, we are unable to find it, either on the land or in the telephone directory under "plumbers". We have searched the zoning by-law for some indication that these activities are permitted in a business district without Board of Appeals action, but have been unable to find



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any; our opinion is that these activities are permitted only in an industrial or limited industrial type of zone. Whether these industrial uses are carried on as permitted pre-existing uses, or are allowed under a variance or permit from the Board of Appeals, or simply constitute violations of the present zoning by-law, need not concern us for the present purpose of these Articles; suffice it to say that these uses are now non-conforming, and if this zone is reclassified as residential, they would be no more nonconforming than they are now.

Business District No. 12 is mostly back land; it is oddly shaped, being in the form of a truncated triangle with two legs projecting from the main part of the district to Hudson Road, giving the district its only frontage on a paved street. It contains 1.95 acres, 1.47 of which belong to Mr. Robert Devlin and Mr. Ray Deneault. The remainder of less than half an acre belongs to Mr. and Mrs. Howard Lehr, who have their residence there. Land and buildings comprising the present complex of Deneault's welding and the garage were assessed in 1964 at a total of \$2800.00, and netted the Town \$285.60 in taxes; by comparison, a business-zoned lot of 1.52 acres on the Boston Post Road is assessed for \$7850.00 on the land alone, not counting the buildings, so it is clear that here, we are not dealing with an exceptionally valuable piece of business real estate, and it is equally clear that even if this district is eventually developed as a residential area, the Town would not be losing part of its business tax base, but on the contrary, would gain more in tax revenues than it now gains from the present development.

The area is located adjacent to, and across Hudson Road from, a built-up residential area. The residents of this area have, for the past year, been engaged in a self-help improvement program, for which your Planning Board has not the words to express its praise; the rezoning of this area to residential use will assure the citizens that if any change is made in that district, it will be as consistent with their improvement plan as the Town government can make it.

The area is also located adjacent to the Army Quartermaster reservation; we must take account of the possibility that the federal government's policy of closing down certain military installations may, at some time, extend to this installation. The problem of how to plan that area will then be upon us, and upon the people of Stow, which adjoins Sudbury at the reservation site. Your Planning Board has scheduled an appointment for this month with the Stow Planning Board, to discuss problems of our mutual concern, including this reservation. The land presently comprising Business District No. 12 should be integrated into those plans, whatever they may be, and whenever they may be executed. Residential zoning, if it does not lead to construction of a fine residence on the land, will at least hold the land against the possibility that business development there would disrupt our future plans for the site.

Business District No. 14 is located on Hudson Road on both sides of Fairbank Road; the entire district is approximately 200 by 400 feet, or about two acres; however, the easterly half is part of the Town's Fairbank School property, and will probably remain so forever, so is not available for business development. This leaves only the westerly half, of about one acre, as a developable business site. This is part of a much larger tract of 30 acres belonging to Mr. and Mrs. Merton Haskell; the largest business building that can practicably be put on this 1 acre is 14,300 square feet; the remaining 29 acres are zoned for residences and have always been available for residential development. The present use is for the growing of corn. The entire 30 acres are assessed for \$1650.00 as of 1964; since the business zone is included in the larger tract, no meaningful comparison can be made with a comparable one-acre Post Road site, but for whatever it is worth, we note that a business-zoned lot of 1.1 acres on the Post Road is assessed for land alone at \$8,700.00. Whether or not this comparison is a significant one, the Town, by rezoning this land to residence, would not be jeopardizing its business tax base.



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At the informal meeting held with landowners affected by these Articles, Mr. Haskell indicated that at present, he has no plans for the use of his land other than, temporarily, for use as a farm produce stand. Under Section 19 of the present zoning by-law, this is a permitted use in any kind of district, including residential, provided that set-back and yard requirements for that class of district are met; the set-back and yard requirements for residence zones are less stringent than for business zones, so not only are Mr. Haskell's present temporary plans for the land not affected by this rezoning, but he will be free to put up a larger building for sale of farm produce than if the land remains zoned for business.

You will recall that in the beginning of this report, we indicated that we had under consideration the Master Plan's recommendations for an integrated commercial area on Hudson Road. This would be a neighborhood shopping center, located somewhere at or near the intersection of Hudson and Fairbank Roads. As yet, your Planning Board has made no decision on the matter; we have made no independent studies of the matter, have made no decision on exactly where the center could be located, when it should be constructed, or how large it should be. Indeed, few of these decisions can be made until we have a concrete proposal for a shopping center before us; all that can be said now is that the rezoning, if it is done, will be to a shopping center district, which is the appropriate form of zoning for business located close to established residences. It may be that the Haskell land will ultimately be selected as the site for the center; if so, residential zoning would be an appropriate "holding use" for the land, pending the studies that are required for establishing a zone to serve all of the needs of such a large area.

Business District No. 9 is on the northerly side of Hudson Road, west of August Road; it contains the Nugent residence and variety store, and the Eastman residence; the entire zone is 100 feet deep and about 350 feet wide, or about four-fifths of an acre in area; but the zone is divided roughly in half by Wash Brook, so development of the entire zone as one site would involve alteration of the brook and filling of the adjacent wetland, which the Planning Board, in considering a site plan for such a development, would be bound to oppose. Thus, development of this zone would have to be on two lots, with two separate buildings. The maximum sized building that could be placed on the Nugent lot is 1600 square feet, making the Nugent building presently a permitted pre-existing use, not expandable within the present zoning by-law. This size is not, in our opinion, enough for anything more than a marginal business. Were a variance sought to permit a larger building, closer to Hudson Road than is permitted by present front yard requirements, the Planning Board would be bound to oppose it, because of the danger to life and limb posed by having automobiles parked so close to Hudson Road that to leave the store, they would have to back into the road.

The true character of Business District No. 9 is residential, as is shown by two variances that have been granted by the Board of Appeals concerning this district. In one instance, Mr. Nugent desired to expand his building; he did not desire to expand the variety store part of his building, but only the part where he and his family reside, and which already occupied most of the building. Because residences, and the expansion of residences, are not permitted in a business zone, Mr. Nugent was required to apply to the Board of Appeals for a variance to permit him to expand; happily, his variance was granted, and the expansion has been carried out, increasing the floor area in this business zone which is actually devoted to residences. The other variance was granted in recent years by the Board of Appeals for what is now the Eastman property, which permitted a builder to erect the modern, split-level home that is now there, and which carries an assessment of \$8,000.00 for land and building.

By way of contrast, the Nugent property, consisting of just under one-fifth of an acre, is assessed at \$2,950.00 for the building and



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\$1,000.00 for the land. By our survey of the assessors' records, \$1,000.00 appears to be the standard assessment for a small to moderate-sized residential building lot. The land and building net the Town in taxes the sum of \$402.90 for 1964. Again by way of contrast, a lot on the Boston Post Road zoned for business and almost exactly the same size as the Nugent lot is assessed for \$4,800.00 on the land alone, not counting buildings. Thus, here too, no danger is posed to the Town's business tax base by the Article to rezone this property to residential use. Further, the facts of the assessments taken together with the necessity for variances by the Board of Appeals prove the residential character of this business district. At the informal meeting with landowners, Mr. Nugent stated that he had no plans to expand his store, but only wished to keep it in its present size, anticipating that he will retire to it from his present position; in these plans, he will be protected by the State law of permitted pre-existing uses.

Business District No. 8 is best known to the citizens of the Town as "Young's Store", although it exists on both sides of Peakham Road and the New Haven Railroad line, on the southerly side of Hudson Road. It contains, in addition to Young's Store, a portion of Mr. Daniel Krause's residence and greenhouses, an undeveloped corner of a larger tract belonging to Mrs. Elsie Oliver, and the front yard and part of the residence building of Mr. Leonard Stiles. Although the present buildings go back considerably farther, the district is only 100 feet deep; it is approximately 1400 feet in width, but from this must be deducted the widths of Peakham Road and the railroad, so that if this district is to be developed for further business, it must be done in two parts, one on each side of Peakham Road. On the easterly side are Young's Store, which occupies one-twentieth of an acre, and which went out of business during 1964, and the Krause greenhouses, which occupy three acres, only the front part of which is zoned for business. Greenhouses constitute an agricultural use, and as such, are permitted in residence zones; they are not permitted in business zones unless they engage in a substantially retail trade, which these greenhouses do not; if they are considered wholesale operations, they are probably permissible in industrial and limited industrial zones. But it is definite that at present, to the extent that the Krause residence and greenhouses are located in Business District No. 8, they constitute a permitted pre-existing use, which cannot be expanded without action by the Board of Appeals. To rezone this land to residence would make Mr. Krause's use of all of his land legal, and give him the capacity to expand whenever he wishes. Keeping his land in a business classification would be, to say the least, continuation of an anomalous situation. The Krause residence and greenhouses are assessed at \$10,400.00 for 1964; while this assessment would not be reduced by rezoning the land to a proper classification for residences and greenhouses, it is interesting to note that for some reason not known to us, greenhouses carry large assessments in general--one greenhouse on the Boston Post Road is assessed at \$10,450, for the greenhouse alone.

Young's Store, which sits on a lot of one-twentieth of an acre, is assessed for 1964 at \$3,300.00 for land, building and gasoline pumps; the 1964 tax was \$336.60. We cannot compare this assessment with a Post Road assessment because there is no lot that small there, but we can compare it with the assessment on the residence of the owner of Young's Store, Mr. Spiller, on Peakham Road, which is assessed for \$1,000.00 more than the business property.

While Young's Store was in business, the traffic entering and leaving it was a constant source of concern to the Police Department, until finally, the Police were forced to take remedial measures which helped, but did not cure the problem entirely. Young's Store has three years to reopen as a permitted pre-existing use if this Article is adopted, but there is no reason to believe that the traffic problem would be any less acute if it did reopen. If the whole of the easterly part of the district were to be developed to new business as one site, the 100-foot depth would require automobiles to park so close to Hudson Road that an additional traffic problem would be created, of the same nature, but of lesser degree. Further, since the depth of the zone is



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100 feet, we reach the same problem of building size that exists on all the other 100-foot-deep zones of which we have spoken. For another reason, new business development on this part of the zone should not be permitted; this part is located directly adjacent to and across the street from, the Old Sudbury Historic District recently created by the Town working together with the State Legislature; it is within sight of the First Parish Unitarian Church, an excellent example of early post-colonial church architecture; it is within sight of the Town Hall, which will be the nucleus of the civic center that is now in the preliminary discussion stage. Sudbury Center, with these unique advantages, and with this potential for excellent growth in a rural colonial setting, should not have to contend with business development which would detract substantially from its intended character.

Moving across Peakham Road to the westerly part of the district, containing parts of the Oliver and Stiles land, it is possible that these two parcels can be developed as one site, but that would involve cutting to ground level a hillock to the east of the Stiles house. Such an alteration of the natural features of the land would meet opposition from the Planning Board in the consideration of a site plan. Thus, this part of the district would have to be developed as two sites, with the hill in between. Given the fact that the Oliver land is a corner lot, and corner lots must have 50-foot front yards on both of the roads on which they front, we again reach the problem of building size that we discussed with relation to Business District No. 14, Nugent's Variety Store. On the Stiles side of the District, the problem is only slightly less pressing, but we still refer to the fact that however wide this land may be, it is only 100 feet deep, and seventy feet of that must be devoted to front and rear yards, leaving thirty feet for the building, including selling, storage and office space.

The Oliver part of this District is a portion of a residence lot on Peakham Road, and should remain that way; the Stiles part is a fine residence; both of them yield handsome sums in taxes to the Town every year. They should remain prime residential, tax-paying land, and should be zoned for that purpose.

Business District No. 7 is located across Hudson Road from the intersection of Peakham Road. Many years ago, it was used by Mr. Leonard Stiles for his coal business, and recently, his son-in-law, Mr. Lawrence Tighe, purchased it, submitted a site plan for a business known as Ti-Sales, dealing in chemicals and public works supplies, had it approved, and commenced construction. The district contains approximately one-half acre of back land, which is about one-third of a larger tract of 1.75 acres owned by Mr. Tighe, plus a right-of-way over railroad land to Hudson Road. In 1964, the entire acreage was assessed for \$200.00, and no buildings were assessed. Now that some development of the land has taken place, it is not yet known what the land assessment will be, but whatever it will be, we do not think it will approach one-half of the assessment on three acres on the Boston Post Road adjacent to the same railroad, which are assessed for \$13,000.00 on the land alone.

It is not quite true that Mr. Tighe will be unable to expand his business without Board of Appeals action if this tract is rezoned to residential use. As has been noted, his site plan has been approved; it contains provisions for expansion beyond the present confines of Mr. Tighe's buildings that are completed to date, and these, he will be permitted to complete provided that construction commences within the next year, with the further provision that this period may be extended by the Selectmen.

It is true that the Tighe land abuts the railroad right-of-way, but this is also true of some of the finest residential land in the Town; the sole use of the railroad consists of four slow freight trains a day. The land adjoins residential land on the west and north and now consists of a business spot, indistinguishable in character from its surroundings, singled out for special treatment for the benefit of its owner; this is the classic definition of spot zoning, but apart from the legalities involved, the Town should not permit business spots to exist



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in residential areas, for business spots tend to become business strips. Now that Ti-Sales has had its expansion approved, its owner is protected; now the Town should have reciprocal protection against expansion of this zone beyond its present boundaries.

In sum, then, each one of what we have called "the Hudson Road Articles", for its own reasons, and for the general reason that they all protect against undesirable development, should be passed.

We have reported on all of these articles together, and you will now debate all of them together, as they are sufficiently related that much of what is said of one will go for all, so much repetition would be eliminated. But the votes on these Articles will be separate, for each one should be decided on the basis, not only of general conditions affecting Hudson Road in general, but also of particular merits of each individual article. We urge to the voters that the continued stability of this area, and the Town as a whole, requires that these articles be passed.

Planning Board /s/ Richard F. Brooks  
/s/ Parker B. Albee  
/s/ Robert C. Wellman  
/s/ Frank R. Sherman

Article 40. To see if the Town will vote to amend Article IX of the By-Laws of the Town (Zoning By-Laws), Business Districts, by striking out Business District No. 12 and adding to Residential Zone "A-1" a certain parcel of land in the westerly part of Sudbury situated on the northerly side of Hudson Road and bounded and described as follows: "Beginning at the southwest corner of the premises at the Hudson Road and land now of the U. S. Government, thence running easterly along the north line of Hudson Road 75 feet, more or less, to land now of Vera, thence turning and running northerly 110 feet, more or less, to a corner, thence turning and running easterly 115 feet, more or less, to a corner, thence turning and running southerly 100 feet, more or less, to Hudson Road, the last three courses by land of Vera and being the westerly boundary of Lot No. 21, the northerly boundary of Lots 21, 20, 19, 18 and 17, and the easterly boundary of Lot No. 17, all of Block "W", as shown on Plan of Pine Lakes, Sudbury, Mass., dated April 1927, by Robert B. Bellamy, surveyor, and recorded in the South Middlesex District Registry of Deeds, Cambridge, Massachusetts.

Thence turning and running easterly along Hudson Road 50 feet, more or less, to land now of Boscom, thence turning and running northerly 100 feet, more or less, to a corner, thence turning and running easterly 50 feet, more or less, to land of Lehr. The last two (2) courses by land of Boscom and being the westerly boundary of Lots No. 14 and 13, Block "W", as shown on the above mentioned plan.

Thence turning and running northerly in a straight line 425 feet, more or less, by land of Lehr to a corner at Lot No. 4, Block "V", the last mentioned course being the westerly boundary of Lot No. 37, Block "W", the width of Maplewood Avenue, the westerly boundary of Lot No. 20, Block "V", and the westerly boundary of that part of Lots 7, 6, 5, Block "V", that is cut by said straight line.

Thence turning and running westerly 75 feet, more or less, by Lot No. 4, Block "V", on the above mentioned plan to land now of the U. S. Government, thence turning and running southwesterly 500 feet, more or less, to corner, thence turning and running easterly 65 feet, more or less, to a corner, thence turning and running southwesterly 115 feet, more or less, to Hudson Road and point of beginning; the last three courses being by the land of the U. S. Government, or to take any other action pertaining thereto.

Submitted by the Planning Board.

A motion in the words of the article was lost. In favor - 139; opposed - 140.

Article 41. To see if the Town will vote to amend Article IX, of the By-Laws of the Town, (Zoning By-Laws), Business Districts, by striking out Business District No. 14, a certain area of land situated in the westerly part of Sudbury on the northerly side of Hudson Road, bounded and described as follows: "Commencing at a point on the northerly side of Hudson Road, 200 feet east of the easterly line of Marlboro Road, thence westerly by said Hudson Road, 400 feet, thence northerly by a line perpendicular to said Hudson Road, 200 feet, thence



easterly by a line parallel to and 200 feet distant from said Hudson Road, 400 feet, thence southerly to the point of beginning; and adding said District to Residential Zone "A-1", or to take any other action pertaining thereto.

Submitted by the Planning Board.

It was the opinion of Town Counsel that this by-law, if adopted, would be a valid by-law of the Town.

A motion was made in the words of the article.

AMENDMENT VOTED: TO INSERT AFTER THE WORDS "MARLBORO ROAD" THE WORDS "NOW KNOWN AS FAIRBANK ROAD".

VOTED: TO AMEND ARTICLE IX, OF THE BY-LAWS OF THE TOWN, (ZONING BY-LAWS), BUSINESS DISTRICTS, BY STRIKING OUT BUSINESS DISTRICT NO. 14, A CERTAIN AREA OF LAND SITUATED IN THE WESTERLY PART OF SUDBURY ON THE NORTHERLY SIDE OF HUDSON ROAD, BOUNDED AND DESCRIBED AS FOLLOWS: "COMMENCING AT A POINT ON THE NORTHERLY SIDE OF HUDSON ROAD, 200 FEET EAST OF THE EASTERLY LINE OF MARLBORO ROAD, NOW KNOWN AS FAIRBANK ROAD, THENCE WESTERLY BY SAID HUDSON ROAD, 400 FEET, THENCE NORTHERLY BY A LINE PERPENDICULAR TO SAID HUDSON ROAD, 200 FEET, THENCE EASTERLY BY A LINE PARALLEL TO AND 200 FEET DISTANT FROM SAID HUDSON ROAD, 400 FEET, THENCE SOUTHERLY TO THE POINT OF BEGINNING; AND ADDING SAID DISTRICT TO RESIDENTIAL ZONE "A-1".

In favor 201 - opposed 72.

Article 42. To see if the Town will vote to amend Article IX of the By-Laws of the Town (Zoning By-Laws), Business Districts, by striking out Business District No. 9, bounded by a line starting at a point at the junction of Hudson Road and August Road, thence northerly 100 feet along the latter, thence in a westerly direction parallel to Hudson Road to a point 150 feet west of Run Brook, thence southerly to Hudson Road, thence easterly along Hudson Road to a point of beginning; and adding said District to Residential Zone "A-1", or to take any other action pertaining thereto.

Submitted by the Planning Board.

A motion in the words of the article was lost. In favor 130 - opposed 144.

Article 43. To see if the Town will vote to amend Article IX of the By-Laws of the Town (Zoning By-Laws), Business Districts, by striking out Business District No. 8, bounded by a line starting at a point at Edmund Stone's west property bound on Hudson Road, thence southerly along property line 100 feet; thence westerly parallel to Hudson Road, to L. D. Stiles' west property boundary, thence northerly along same to Hudson Road, thence easterly along Hudson Road to point of beginning; and adding said District to Residential Zone "B-1", or to take any other action pertaining thereto.

Submitted by the Planning Board.

A motion in the words of the article was lost. In favor 107 - opposed 154.

Article 44. To see if the Town will vote to amend Article IX of the By-laws of the Town (Zoning By-laws), Business Districts, by striking out Business District No. 7, bounded by a line starting at a point at the junction of Hudson Road and the New York, New Haven & Hartford track, extending northerly along said track to a point 150 feet beyond present coal sheds, thence westerly to railroad property line, thence southerly along said property line to Hudson Road, thence easterly to point of beginning; and adding said District to Residential Zone "B-2." Pass any vote or take any action relative thereto.

Submitted by the Planning Board.

A motion in the words of the article was lost. In favor 64 - opposed 189.

Article 45. To see if the Town will vote to amend Article IX of the By-laws of the Town (Zoning By-laws) by striking out that portion of Business District No. 4 which lies between Concord Road and east property line of Davidson and creating a new Limited Business District to be known as Limited Business District No. 3 and to be described as follows:

Limited Business District No. 3. Beginning at the east side of the intersection of Concord Road and the Post Road, thence running northerly along Concord Road to the North property line of McMurtry, thence easterly along property line of McMurtry and continuing along with property line of Davidson to east property line of Davidson, thence southerly along property line of Davidson to Post Road, thence westerly along Post Road to point of beginning. Pass any vote or take any action relative thereto.

Submitted by Harold E. McMurtry, by petition.

The Moderator called attention to a typographical error in the posted warrant. In the later warrant, "Business District No. 4" was corrected to read "Business District No. 3".

It was the opinion of Town Counsel that the amendment if adopted would be a valid by-law of the Town.

Planning Board Report: The Planning Board unanimously urges passage of Article 45. Mr. McMurtry is interested in conducting a florist business on his property. His interests are coincident with the Town's best interests according to the results of a special study of the Post Road Business Area now being completed by Charles Downe. The area concerned in Article 45 is included in an area which is being considered for expansion of Business uses and involves four parcels including Mr. McMurtry's. In this particular area the study and your Board recommend the Limited Business designation. All of the presently proposed uses for this land fit in the Limited Business designation.

Before any business operation commences construction, a site plan must and will be submitted to the Selectmen and Planning Board for approvals. Matters of adequate off-street parking, signs, drainage, set back requirements, landscaping, etc., will be considered and provided for.

A proposed amendment changing Limited Business to Business was declared out of order by the Moderator.

VOTED UNANIMOUSLY: IN THE WORDS OF THE CORRECTED ARTICLE.



Article 46. To see if the Town will vote to authorize and direct the Board of Selectmen, with the assistance and advice of such other State Officers, Boards, and Committees as they may require, to petition any concerned State Authority by any means at their disposal for the earliest possible construction of the Route 20 by-pass through the Town by the Massachusetts Department of Public Works, and to report at the next Annual Town Meeting. Pass any vote or take any action relative thereto.

Submitted by the Planning Board.

Planning Board Report: The Planning Board unanimously favors adoption of Article 46. We feel that the Town should take some action to expedite construction of the Route 20 By-Pass. We have asked officials in the Town of Wayland to insert a similar article in their Warrant and they have done so. We have discussed the matter with officials in Weston and Wayland and they concur with our position. The Industrial Commission of Sudbury has expressed support of this idea.

The Planning Board has seen various BRPP charts indicating that this by-pass is under consideration by them and the DPW. We do not intend this article to approve or disapprove any specific plan. The DPW will work out the plans and then hold a public hearing in the Towns concerned to get public reaction to them.

The advantages of the by-pass are many. It will return the present Post Road to local traffic, lessening congestion and making our local business area more accessible to community traffic. This will, in turn, encourage orderly development of the Sudbury Commercial area in the direction of a Commercial Center, lessening the tendency to evolve into a long strip of independent high<sup>way</sup> businesses. The Commercial Center will be flanked to the north by the Limited Industrial Complex which must have better transportation routes if it is ever to develop.

VOTED: TO AUTHORIZE AND DIRECT THE BOARD OF SELECTMEN, WITH THE ASSISTANCE AND ADVICE OF SUCH OTHER TOWN OFFICES, BOARDS, AND COMMITTEES AS THEY MAY REQUIRE, TO PETITION ANY CONCERNED STATE AUTHORITY BY ANY MEANS AT THEIR DISPOSAL FOR THE EARLIEST POSSIBLE CONSTRUCTION OF THE ROUTE 20 BY-PASS THROUGH THE TOWN BY THE MASSACHUSETTS DEPARTMENT OF PUBLIC WORKS, AND TO REPORT TO THE NEXT ANNUAL TOWN MEETING. ANY LEGISLATION PROPOSED FOR THE GENERAL COURT UNDER THIS ARTICLE SHALL BE SUBJECT TO SPECIFIC APPROVAL BY THE TOWN MEETING AFTER THE LEGISLATION IS DRAFTED AND BEFORE IT IS FILED WITH THE GENERAL COURT.

Article 47. To see if the Town will vote to amend Article IX of the By-Laws (Zoning By-Laws), Section 1, by establishing a new Limited Industrial District to be known as Limited Industrial District Number 3, and directing that the boundaries of the same be incorporated into the existing zoning map of the Town, under the direction of the Board of Selectmen, as follows:

Beginning at a point on the northerly side of Codjer Lane and the westerly land of the New York, New Haven and Hartford Railroad Company; thence northerly by the westerly line of the New York, New Haven and Hartford Railroad Company to Hop Brook (so-called); thence in a north-

westerly direction by the center line of said Hop Brook to its intersection with Dudley Brook (so-called); thence in a southwesterly and westerly direction by the center line of said Dudley Brook to the westerly property line of land of Frank J. and Thomas J. Vassalotti, Trustees Melgrove Realty Trust; thence in a southerly direction by said property line crossing other land of Frank J. and Thomas J. Vassalotti, Trustees Melgrove Realty Trust, to the northerly side of Codjer Lane; thence easterly by the northerly side of Codjer Lane to the point of beginning.

The following special provisions shall apply to Industrial District Number 3: (a) There shall be no filling, excavating, or alteration of the Hop Brook, the (so-called) Dudley Brook or the marshes adjacent thereto, in connection with any industrial or other development. Pass any vote or take any action relative thereto.

Submitted by the Industrial Development Commission.

The Moderator called attention to the fact that the word "marshes" which appeared in the posted warrant had been changed to "land" in the warrant in the hands of the voters.

It was the opinion of Town Counsel that this amendment, if adopted, would be a valid by-law of the Town.

Planning Board Report on Articles 47, 48 and 49: The Planning Board unanimously favors passage of Articles 47, 48 and 49. The Master Plan for the Town recommends that the area in question be zoned for Industrial use. Presently one side of Codjer Lane is zoned Industrial and the other side is zoned Residential. This is an intolerable situation from a planning viewpoint; especially when one considers the incompatibility of the two uses in the same area without any separating buffer. This article would move the boundary to a natural screen-buffer to the north, the brooks and marshes. In addition the marshes and brook threads would be protected from encroachment. The restrictive provision is justifiable in zoning by protecting the water supplies (health) and values (welfare) of the Town.

If these articles are passed, the Planning Board will work with the Highway Commission, Selectmen, and Industrial Development Commission to improve the roads serving this 275 acre Limited Industrial Park so that first-class development may take place while at the same time restricting the industrial traffic to Union Avenue and the Post Road.

A motion under this article was lost. In favor - 102; opposed - 55.

Article 48. To see if the Town will vote to amend Article IX of the By-laws (Zoning By-laws), Section 1, by striking out Industrial District Number 9 and that portion of Industrial District Number 2 which lies westerly of the New York, New Haven, and Hartford Railroad Company, and creating Limited Industrial District Number 4, and directing that the boundaries of the same be incorporated into the existing zoning map of the Town, under the direction of the Board of Selectmen, as follows:

Beginning at a point on the southerly side of Codjer Lane and the westerly property line of land of the New York, New Haven and Hartford Railroad Company; thence westerly by said Codjer Lane to the westerly property line of Louis Cabot and Nicholas N. Marino; thence southerly



by said land of Cabot and Marino to land of the Boston and Maine Railroad Company; thence easterly by said Boston and Maine Railroad Company to land of the New York, New Haven and Hartford Railroad Company; thence northerly by said New York, New Haven and Hartford Railroad Company to the point of beginning. Pass any vote or take any action relative thereto.

Submitted by Industrial Development Commission.

A motion was made in the words of the article.

It was the opinion of Town Counsel that the amendment, if adopted, would be a valid by-law of the Town.

AMENDMENT VOTED: TO STRIKE OUT AFTER CODJER LANE "TO THE WESTERLY PROPERTY LINE OF LOUIS CABOT AND NICHOLAS N. MARINO; THENCE SOUTHERLY BY SAID LAND OF CABOT AND MARINO TO LAND OF THE BOSTON AND MAINE RAILROAD COMPANY", AND SUBSTITUTE "TO A POINT 1000 FEET EAST OF HORSE POND ROAD; THENCE SOUTHERLY TO LAND OF THE BOSTON AND MAINE RAILROAD COMPANY AT A POINT 1000 FEET EAST OF HORSE POND ROAD;"

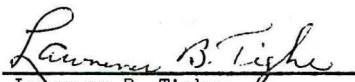
UNANIMOUSLY

VOTED: TO AMEND ARTICLE IX OF THE BY-LAWS (ZONING BY-LAWS), SECTION 1, BY STRIKING OUT INDUSTRIAL DISTRICT NUMBER 9 AND THAT PORTION OF INDUSTRIAL DISTRICT NUMBER 2 WHICH LIES WESTERLY OF THE NEW YORK, NEW HAVEN, AND HARTFORD RAILROAD COMPANY, AND CREATING LIMITED INDUSTRIAL DISTRICT NUMBER 4, AND DIRECTING THAT THE BOUNDARIES OF THE SAME BE INCORPORATED INTO THE EXISTING ZONING MAP OF THE TOWN UNDER THE DIRECTION OF THE BOARD OF SELECTMEN, AS FOLLOWS:

BEGINNING AT A POINT ON THE SOUTHERLY SIDE OF CODJER LANE AND THE WESTERLY PROPERTY LINE OF LAND OF THE NEW YORK, NEW HAVEN AND HARTFORD RAILROAD COMPANY; THENCE WESTERLY BY SAID CODJER LANE TO A POINT 1000 FEET EAST OF HORSE POND ROAD; THENCE SOUTHERLY TO LAND OF THE BOSTON AND MAINE RAILROAD COMPANY AT A POINT 1000 FEET EAST OF HORSE POND ROAD; THENCE EASTERLY BY SAID BOSTON AND MAINE RAILROAD COMPANY TO LAND OF THE NEW YORK, NEW HAVEN AND HARTFORD RAILROAD COMPANY; THENCE NORTHERLY BY SAID NEW YORK, NEW HAVEN AND HARTFORD RAILROAD COMPANY TO THE POINT OF BEGINNING.

Article 49 having been taken up out of order (see page 50 ) the meeting adjourned at 12:45 a.m., March 17, 1965.

A True Record, Attest:

  
Lawrence B. Tighe  
Town Clerk