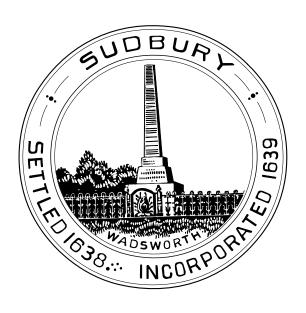
PROCEEDINGS

ANNUAL TOWN ELECTION, MARCH 26, 2007 ANNUAL TOWN MEETING, APRIL 4, 2007 ADJOURNED ANNUAL TOWN MEETINGS APRIL 9, & 10, 2007

SPECIAL STATE PRIMARY, SEPTEMBER 4, 2007 SPECIAL STATE ELECTION, OCTOBER 16, 2007 SPECIAL TOWN ELECTION, OCTOBER 16, 2007 SPECIAL TOWN MEETING, DECEMBER 3, 2007



TOWN OF SUDBURY MASSACHUSETTS 2007

TOWN OF SUDBURY 2007 ANNUAL TOWN MEETING/SPECIAL TOWN MEETING PROCEEDINGS

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ANNUAL TOWN MEETING

April 4, 2007

(The full text and discussion on all articles is available on tape and DVD at the Town Clerk's office)

Pursuant to a Warrant issued by the Board of Selectmen, March 8, 2007, and a quorum being present, Myron Fox, the Moderator, at the Lincoln-Sudbury Regional High School Auditorium, called the meeting to order at 7:36 pm on Thursday, April 4th. Mr. Fox appointed Fred Pryor as Assistant Moderator to oversee voting in the cafeteria.

Mr. Fox announced that a private photographer and resident of Sudbury, Tom Arnold, has been commissioned to produce a pictorial history of Sudbury. Citizens in the Auditorium were asked to vote on whether they objected to pictures being taken by Mr. Arnold.

Upon a motion, which was seconded, it was <u>OVERWHELMINGLY VOTED</u> to allow Mr. Arnold to take pictures of voters within the Lincoln-Sudbury Regional High School Auditorium.

Sudbury resident and returning Iraq War veteran, Captain Dennis Ford, gave the opening address. During the address, the following names (provided by Veterans' Agent, Peter Harvell) of men and women from Sudbury, who have connections to the U.S. Armed Services were displayed:

Sudbury Residents or LSRHS Graduates currently serving:

CAPT/Commodore "Chip" Walter, USN, TF 67

COL Bill Lietzau, USMC, Germany

LTCOL. Justin Orabona, USMC

Maj. Laura Frazer, USA, Iraq Vet

Capt. Dennis Ford, USA, Iraq Vet

1SG. Deborah Wyman Sills, USA, Iraq Vet

Petty Officer Scott Taylor Jr., USN, Iraq Vet

SSG. John Green, USA., Iraq, currently serving

Cpl. Sam Chandler, USMC. Iraq Vet

Sgt. Mark Wyman, USA, Iraq Vet

LCpl. Andrew Richards, USMC, Okinawa

Spc. Charles Wilkerson, USA, Iraq, currently serving

LCpl Zachary Fliss, USMC, Iraq Vet

Sudbury Personnel recently returned to civilian life:

Sgt. Edward Lingley, Iraq Vet, Purple Heart Recipient

Cpl. Jarrod Wimberley, USMC, Iraq Vet

Cpl. Steve Gallagher, USMC, Iraq Vet

Cpl. Michael Jennette, USMC, Iraq Vet

Town Employees:

MSG (Ret.) Dan Stevens, Iraq Vet

Captain Ford noted that people in many places in the world are not allowed to participate in a democracy. Therefore, he thanked everyone for participating in the Town Meeting process, and asked that citizens be civil while debating and fair in voting.

The Moderator welcomed Carl Nyangoni, a Lincoln-Sudbury Regional High School student to lead the Hall in the Pledge of Allegiance to the Flag.

The Moderator announced that the certified cash, according to the Town Accountant, Barbara Chisholm, is \$1,916,902 for the 2007 Annual Town Meeting. The Moderator has examined and found in order the Call of the Meeting, the Officer's Return of Service and the Town Clerk's Return of Mailing.

Upon a <u>motion</u> by William J. Keller, Jr., Chairman of the Board of Selectmen, which was seconded, to dispense with the Reading of the Call of the Meeting, and the Officer's Return of Service, Notice and the reading of the individual Articles of the Warrant.

The vote on the motion was NEARLY UNANIMOUS.

The Moderator introduced various Town Officials, Committee and Board members that were present in the Hall. He also mentioned that Sudbury Imagination Destination Team sponsored tonight's snacks. Mr. Fox also said that the Sudburyopoly Game was available for purchase from the Noyes School PTO, with all proceeds to go to the Peter Noyes School.

The Moderator announced that the Earth Decade Committee had an exhibit table in the lobby. The Committee has also made a donation, on behalf of the Town, to the New England Wind Fund to buy the equivalent clean energy to make tonight's Town Meeting carbon neutral. Mr. Fox also directed attention to the notice in the Warrant regarding Sudbury's Roadside Cleanup Day on April 28, 2007. He mentioned that volunteers are needed, and anyone interested in helping should contact the Town Manager's office. The Moderator also highlighted two forms in the Warrant to be completed by anyone interested in serving on any Town board or committee or anyone needing to register for a dog license.

The Moderator briefly reviewed emergency safety exit procedures and locations. He also noted that the Sudbury Medical Reserve Corps had an exhibit table in the lobby, and needed volunteers for emergency response teams. Mr. Fox noted that if a senior citizen lives alone and wants to be added to the Town Senior Emergency Call List, they, or someone they know, should notify the Senior Center.

The Moderator also thanked the local Boy Scout troops for delivering the Town Report and Warrants.

The Moderator then introduced two Lincoln-Sudbury Foreign Exchange Students: Nicholas Weins from Germany and Fernanda Sanovicz from Brazil.

Selectman Lawrence O'Brien was recognized to read the resolution in memory of those citizens who have served the Town and passed away during the past year.

RESOLUTION

WHEREAS: THE PAST YEAR HAS SEEN SO

VERY SPECIAL MEMBERS OF THE

SUDBURY COMMUNITY PASS FROM LIFE; AND

WHEREAS: THESE SPECIAL CITIZENS AND EMPLOYEES

HAVE UNSELFISHLY GIVEN THEIR TIME AND TALENTS TO ENRICH THE QUALITY

OF LIFE OF THE TOWN;

NOW, THEREFORE, BE IT

RESOLVED: THAT THE TOWN OF SUDBURY HEREBY

EXPRESSES ITS DEEP APPRECIATION FOR THE SERVICES AND GIFTS OF:

ANNA R. ALLEN (1913-2006) School Cafeteria Assistant: 1968

LEWIS K. BALDWIN (1925-2006) Lincoln-Sudbury Teacher, Coach, Athletic Director: 1961-1990

DAVID H. BENTLEY (1921-2006)

Grew up in Sudbury

Custodian of Town Property: 1949-1951 Finance Committee: 1961-63

Talent Search Committee: 1964-1969 Memorial Day Committee: 1982-1985

JANET M. CALLAHAN (1930-2006) Lincoln-Sudbury Teacher

MARYANN K. CLARK (1936-2006)

Moved to Sudbury: 1967

Board of Appeals (Assoc): 1978-1982 Earth Removal Board: 1978-1982 Board of Appeals: 1982-1994

Selectman: 1994-2000

Sudbury Visiting Nurse Association Representative: 1994-1995

Blue Ribbon Committee: 1994

Middlesex County Advisory Board Designee: 1995-1999

Strategic Planning Committee: 1996-1999

BETSY M. DE WALLACE (1939-2007)

Lifetime Sudbury resident

State Inspector of Animals: 1997-1998, 2000-2002 Inspector of Animals: 1975-1979, 1988-1993, 1996-1997

Assistant Dog Officer: 1971-1979

Dog Officer: 1979-1995

Animal Control Officer and Dog Officer: 1994-2007

Crossing Guard: 1975-1978 Policewoman: 1975-1977

MARY A. DUNNE (1922-2006)

Moved to Sudbury: 1950

Haynes School Cafeteria Assistant: 1980-1983

ELIZABETH EGGINSON (1919-2006)

Teacher at Loring and Noyes Schools: 1961-1984

WINIFRED C. FITZGERALD (1931-2006)

Moved to Sudbury: 1958 Election Officer: 1967-1984 Historical Commission: 1979-2006

JOANNE P. FRISOLI (1951-2006)

Moved to Sudbury: 1983

Lincoln-Sudbury Teacher: 1988-1991

ARTHUR W. "BILL" GRELLIER (1924-2006)

Moved to Sudbury: 1958

Board of Appeals (Assoc.): 1966-1967 Business Advisory Committee: 1972-1977 Route 20 Study Committee: 1970-1973 Regional Concerns Committee: 1973-1975

DALLAS T. HAYES (1931-2006)

Moved to Sudbury: 1964
Sudbury Housing Authority: 1975-1979
Sudbury Growth Policy Committee: 1976
Moderate Income Housing Committee: 1969-1973

CHARLOTTE L. HERING (1939-2007) Moved to Sudbury: 1976 Clerk in the Board of Selectmen's Office: 2005-2006

CLAIRE M. JARVIS (1924-2007)

Moved to Sudbury: 1964

Election Officer: 1970-1990

Hosmer House Volunteer

PHILIPPE N. LEMIEUX (1942-2006) Lincoln-Sudbury Science Teacher: 1969-1991

JOHN R. MACLEAN, JR. (1934-2006)
Sudbury Resident: 1934-1998
Police Officer: 1957-1989
Council on Aging Study Committee: 1972-1973
Constable: 1971-1974, 1978-1981
Memorial Day Committee: 1971-1973
Public Celebrations Committee: 1965-1971

PAUL H. MCNALLY (1928-2006)

Moved to Sudbury: 1965
Election Officer: 1985-1988
Planning Board: 1971-1978
Talent Search Committee: 1967-1970
Sudbury Growth Policy Committee: 1976
Wayland/Sudbury Septage Disposal Planning Committee: 1973-1976

Board of Appeals (Assoc): 1968-1970 Hop Brook Study Committee: 1970-1972 Sudbury Centre Planning Committee: 1970-1972 Regional Refuse Disposal Planning Committee: 1971-1975

DR. STEPHEN M. MEYER (1952-2006)

Moved to Sudbury: 1984

Hop Brook Pond Study Committee: 1992-2006

Conservation Commission: 1993-2002

RITA T. MUNROE (1922-2006)

Moved to Sudbury: 1952

Lincoln-Sudbury Special Ed Driver and Lunchroom Aide: 1987

EDYTHE R. RIFKIN (1931-2006)

Moved to Sudbury: 2001 Election Worker: 2004–2005

ALBERT SABANSKI (1923-2007)

Sudbury Police Officer: 1953-1954

BARBARA E. SPOTTSWOOD (1924-2006)

Moved to Sudbury: 1955

Curtis Middle School Secretary to Principal: 1966-1978

SYLVIA THROCKMORTON (1925-2006)

Moved to Sudbury: 1951

Election Officer: 1991-2006

Goodnow Library Trustee: 1974-1980

Haynes Elementary Kindergarten Teacher: 1973-1974

Clerical Aide: 1980-1981

PATRICIA M. WALSH (1925-2007)

Moved to Sudbury: 1970

Assistant Children's Librarian: 1974-1987

RAYMOND M. WOODWARD (1932-2006)

Moved to Sudbury: 1988

Sudbury Police Officer: 1962-1985

AND BE IT FURTHER RESOLVED:

THAT THE TOWN OF SUDBURY, IN TOWN MEETING ASSEMBLED, RECORD FOR POSTERITY IN THE MINUTES OF THIS MEETING ITS RECOGNITION AND APPRECIATION FOR THEIR EFFORTS TO OUR TOWN.

The Resolution was seconded and <u>UNANIMOUSLY VOTED</u>.

The Moderator stated that for many years there has been a tradition at the Annual Town Meeting to honor a citizen who has performed valuable service for the Town by asking him or her to make the motion under Article 1 of the Warrant. This year, we honor Susan Pope. Ms. Pope admirably served the towns of Sudbury,

Wayland and Lincoln as State Representative for the 13th Middlesex District for five terms, then Ms. Pope's distinguished career and numerous honors were summarized.

Ms. Susan Pope proudly accepted this honor and Sudbury's recognition of her service.

ARTICLE 1. HEAR REPORTS

To see if the Town will vote to hear, consider and accept the reports of the Town Boards, Commissions, Officers and Committees as printed in the 2006 Town Report or as otherwise presented; or act on anything relative thereto.

Submitted by the Board of Selectmen.

(Majority vote required)

Susan Pope <u>Moved</u> to accept the reports of the Town boards, commissions, officers and committees, as printed in the 2006 Town Report or as otherwise presented; subject to the correction of errors, if any, where found.

The motion received a second.

FINANCE COMMITTEE: Took no position on this Article.

BOARD OF SELECTMEN: Supports this Article.

The motion under Article 1 was <u>VOTED NEARLY UNANIMOUSLY</u>.

The Moderator then briefly explained the procedural matters of Town Meeting. He reminded all in attendance to turn off cell phones and to be respectful of differing opinions.

The Moderator recognized, Mr. William J. Keller, Jr., Chairman of the Board of Selectmen, for the <u>State of the Town Address</u>.

Mr. Keller thanked everyone for attending the Annual Town Meeting and stated it is the responsibility of the Chairman of the Board of Selectmen to deliver the State of the Town Address each year. Thus, it was his privilege to report that the state of the Town of Sudbury is superlative. Mr. Keller noted that the Town's financial condition is sound and Sudbury is well-managed. He stated that services within the community are excellent, and urged residents to view the Town's website for details of all that the Town offers. Mr. Keller reported that the Town's website was recognized this year for its comprehensiveness. He also reported that Sudbury

received additional recognition this year with receipt of the Distinguished Budget Presentation Award. The Town was one of only nine communities in the Commonwealth to be so honored. He further stated that the Town continues to merit a Triple "A" Bond Rating, which results in thousands of dollars in interest savings.

Mr. Keller further stated that the Town is facing a structural deficit and will have to consider an override vote tonight. He stressed that much of that deficit relates to provisions for education funding, municipal employee benefits and senior tax relief. Although an override vote is unwanted, it appears to be the financially responsible action needed for Sudbury at this time. Mr. Keller stressed that Town management is committed to attracting new businesses to Sudbury and helping the commercial tax base grow.

Mr. Keller also highlighted that the Town is committed to continuing to protect the environment as a very special and important part of Sudbury's appeal. He reported that this year, the Town resolved an environmentally-oriented litigation with Marlboro. He also mentioned that the Earth Decade Committee's purchase of 30 carbon credits to make tonight's meeting carbon neutral are another "green" effort of which to be proud. In addition, Mr. Keller noted that a new Town committee, the Solid Waste Management Options Committee (SWMOC), was established this year as a result of citizen commentary from last year's Town Meeting.

Mr. Keller recognized the vital role served by volunteers throughout the year in various Town capacities. He stated that the development of the Lincoln-Sudbury Community Field was a stellar example of how volunteers and citizens worked together to raise the funds needed to build a first-rate facility.

Mr. Keller further directed the attention of residents to the Town's website and the Annual Town Report for additional information regarding Town accomplishments too numerous to mention this evening.

In summation, Mr. Keller emphasized that the Town is moving forward in a positive direction. However, he felt it necessary to acknowledge the Town tragedy experienced on January 19, 2007. Mr. Keller reported that he has met with the Alenson family to express Sudbury's desire to assist them through their grieving process and to offer a formal expression of the Town's sympathy. The Alenson's have said how much they appreciate the many expressions of sympathy and prayers extended to them by the residents of Sudbury. The family has communicated that in time, they may be open to receiving appropriate Town gestures of concern. On behalf of the Town, Mr. Keller committed to maintaining communications with the Alenson family.

CONSENT CALENDAR

The Moderator proceeded with the roll call of the Consent Calendar, asking if there were any questions or holds on Articles 9, 12, 14, 15, 16, 17, 18, 19, and 20.

Articles 14 and 15 were requested to be held for later debate.

Robert Coe, 14 Churchill Street, asked to "Hold" <u>Article 20 for the question</u>. He asked how much money is in the revolving fund, why did the School Committee want to abolish the fund, and why were these reasons not printed in the Warrant.

School Committee member Susan Iuliano, 22 Jason Drive, provided Mr. Coe with satisfactory answers. She stated that a conversion will be made to a system recommended by the Department of Revenue as a more efficient way of collecting and spending the funds through a school-specific revolving fund.

The Moderator asked Mr. Keller if he would like to make a motion to take Articles 9, 12, 16, 17, 18, 19, 20 out of order and consider them together at this time.

Mr. Keller so moved and the motion was seconded.

The Moderator reminded the Hall that this required a four-fifths vote, and asked all in favor to signify so by raising their cards; and likewise for all those opposed.

It was **UNANIMOUSLY VOTED**.

Mr. Keller <u>Moved</u> in the words of the Consent Calendar as printed on pages Roman Numeral III and IV in the Warrant for Articles 9, 12, 16, 17, 18, 19, and 20.

The motion received a second and was <u>UNANIMOUSLY VOTED</u> upon a show of cards by the voters in the Hall.

ARTICLE 2 – FY07 BUDGET ADJUSTMENTS

To see if the Town will vote to amend the votes taken under Article 5, FY07 Operating Budget, of the 2006 Annual Town Meeting, by adding to or deleting from line items thereunder, by transfer between or among accounts or by transfer from available funds; or act on anything relative thereto.

Submitted by the Board of Selectmen.

(Majority vote required)

FINANCE COMMITTEE: supports this article.

BOARD OF SELECTMEN: supports this article.

Town Manager, Maureen Valente <u>Moved</u> to appropriate the sums received for Fire and Police Officers injured in the line of duty to be added to the amount appropriated under Article 5, FY07 Operating Budget of the 2006 Annual Town Meeting, to pay such salaries and wages from insurance coverage provided for that purpose.

The motion received a second.

The Moderator asked Ms. Valente to explain why the motion above, is different than the one previously published in the Warrant.

Ms. Valente explained that the intent is to put insurance proceeds received from injury claims directly toward the associated department salary line which was used to cover the expense for the duration of the injury. She reported that estimated proceeds are \$22,000 for the Fire Department and \$41,000 for the Police Department.

The Finance Committee supports this Article.

The Selectmen support the Article.

After seeing no one who wished to be heard on this Article a vote of the Hall was taken by the Moderator.

The motion under Article 2 was UNANIMOUSLY VOTED.

Moderator Fox briefly reviewed the budget process; by tradition in Sudbury, a motion is first made by the Finance Committee proposing a budget that would be limited to the amount which would be required to finance the Finance Committee's budget proposal. This Limiting Motion will only seek a declaration from the Hall as to the overall limit on the budget. A vote in favor of the motion will not mean that Town Meeting has voted for a particular distribution of the total amount as set forth in the Warrant.

After voting on the Limiting Motion, the Finance Committee will make a main motion on the budget and then Town Meeting will address the budget in the usual way and finally vote on that budget. Mr. Fox explained that a motion to amend the budget for an increase will have to include the reduction to another line item so as not to exceed the voted limiting amount. Debate and a vote can occur on any motion to amend. At the conclusion of this process, there will be a main motion on the budget as it may be amended, followed by a vote.

ARTICLE 3 – FY08 BUDGET

To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums, or any other sum or sums, for any or all Town expenses and purposes, including debt and interest, and to provide for a Reserve Fund, all for the Fiscal Year July 1, 2007 through June 30, 2008, inclusive, in accordance with the following schedule, which is incorporated herein by reference; and to determine whether or not the appropriation for any of the items shall be raised by borrowing; or act on anything relative thereto.

Submitted by the Finance Committee.

(Majority vote required)

			Schools/		
			Town	FinCom	FinCom
ENDENDIEUDEC	Appropriated	Appropriated	Request	Non-Override	Override
EXPENDITURES	FY06	FY07	FY08	FY08	FY08
Sudbury Public Schools: Gross	25,809,643	27,184,888	29,454,951	27,755,771	28,969,803
Sudbury Public Schools: Offsets	(1,751,212)	(1,792,154)	(1,958,425)	(1,958,425)	(1,958,425)
Sudbury Public Schools: Net	24,058,431	25,392,734	27,496,526	25,797,346	27,011,378
SPS Employee Benefits*	5,107,457	5,651,772	6,353,855	6,313,855	6,329,855
LSRHS Operating Assessment	14,592,013	15,101,093	16,892,342	15,840,179	16,514,863
LSRHS Debt Assessment	2,461,086	2,935,689	2,647,937	2,647,937	2,647,937
Minuteman Regional Assessment	304,640	312,280	324,771	257,138	257,138
Other Regional School Assessments	-	63,854	66,408	66,408	66,408
Total: Schools	46,523,627	49,457,422	53,781,839	50,922,863	52,827,579
100: General Government	2,011,226	2,091,735	2,281,312	2,137,402	2,246,143
200: Public Safety	5,733,642	6,091,379	6,291,907	6,091,873	6,251,373
400: Public Works	2,883,083	3,068,845	3,391,953	3,233,009	3,368,615
500: Human Services	537,382	558,369	596,513	575,240	596,513
600: Culture & Recreation	994,242	1,027,672	1,167,321	1,056,648	1,074,397
900: Town Employee Benefits	3,124,307	3,557,700	4,011,678	3,987,678	4,003,678
900: Town-wide Operating &	313,345	421,819	452,274	444,103	456,851
Transfer Accounts					
Total: Town Departments	15,597,227	16,817,519	18,192,958	17,525,953	17,997,571
Town Debt Service	5,601,022	5,502,208	4,481,929	4,481,929	4,481,929
TOTAL: OPERATING BUDGET					
(not including Enterprise Funds)	67,721,876	71,777,149	76,456,726	72,930,745	75,307,079

^{*} to be transferred to 900: Town Employee Benefits

ARTICLE 3 – FY08 BUDGET OVERRIDE- LIMITING MOTION

Finance Committee member Martha Ragones <u>Moved</u> that the amount appropriated under the FY08 Budget not exceed the sum of \$75,274,345.

The motion was seconded.

The Board of Selectmen supports this motion.

Martha Coe, 14 Churchill Street, asked what constitutes the variance between the published Warrant figure and the figure presented in tonight's motion.

Manager Valente, Town Manager satisfactorily responded by stating that Minuteman Regional High School recently made an adjustment to lower its previously submitted figure.

Ralph Tyler, 1 Deacon Lane <u>Moved to amend the limit on the FY08 Total</u> Operating Budget to \$58,344,596 to 20% reduction from the Non-Override Total Operating Budget shown in the Warrant.

The motion was seconded.

Mr. Tyler opined that the Town and Board of Selectmen have done nothing substantive since the 2003 citizens' initiative to provide senior property tax relief. Mr. Tyler referenced several slides depicting the average tax bill, estimated future tax bills in 2033, and the tax trend as viewed through ten-year timeframes, which he described as an "alarming and unsustainable trend." Based upon Mr. Tyler's calculations, the cumulative property taxes to be paid by the average homeowner in the next 25 years would range between \$550,000 and \$650,000. Mr. Tyler believes that with this increasing trend of property taxes the Town is encouraging seniors to move elsewhere, when they should be embracing seniors since they cost the Town less and consume fewer Town resources. Mr. Tyler believes that the Town needs to begin to take drastic measures, especially during contract negotiations, to shift the financial burden for benefits more to the employee versus the Town to save money -much like private businesses have had to do. Mr. Tyler declared that if this amendment is not passed, he is prepared to put forth similar motions for amendments of 15%, 10% or 5% to decrease the budget in order to begin the costsavings process for senior taxpayers.

The Finance Committee opposed the motion.

The Board of Selectmen opposed the motion.

Thomas Young, 101 Stock Farm Road, is a senior who has decided to move to Georgia because of the high property taxes. He implored Town officials to

seriously address this issue, and to insist that the schools begin to reduce their budgets to reduce taxpayers' bills.

Glenn Merrill-Skoloff, 18 Allen Place, stated that he found Mr. Tyler's slides disturbing because estimated figures are not corrected for inflation nor are they normalized for housing costs and appreciation.

Elaine Jones, 21 Bent Brook Road, asked if we were on the main motion of the Budget Override.

The Moderator answered that we are still on the Limiting Motion, and he's taking the Limiting Motion and reducing it to the number shown on the screen.

The Moderator noted that a two-thirds vote is required to <u>Call the Question</u>, to put a halt on a matter.

The Moderator asked all in favor of calling the question to signify so by raising their cards, and likewise for those opposed.

It was seconded and **VOTED** by over two-thirds to **Call the Question**.

The Moderator asked for all those in favor of the <u>amendment to the limiting</u> <u>motion of \$58,344,596</u> to signify so by raising their cards; all those opposed.

The <u>amendment FAILED</u>, it received nowhere near a majority.

Robert Gottberg, 89 Mossman Road, asked the Board of Selectmen if any future Town plans have been made to provide additional senior tax relief.

The Moderator noted that although this question is not germane to the motion on the floor, he would allow a brief response from the Selectmen.

William J. Keller, Jr., Chairman of the Board of Selectmen, responded that the Board supports every senior relief program allowable and available under State law. He further stated that the Board urges State legislators to address this issue on a State-wide basis since it is a problem that affects seniors everywhere, not just in Sudbury.

Ralph Tyler, 1 Deacon Lane <u>Moved</u> to amend the Limiting Motion on the FY08 Total Operating Budget to \$65,637,671 a 10% reduction from the Non-Override Total Operating Budget.

The motion was seconded.

In response to Mr. Merrill-Skoloff's earlier comment, he opined that a senior's fixed income does not get balanced for inflation throughout the years. He went on to say that there has to be tax relief for senior citizens.

Stephen Gabeler, 28 Mossman Road, stated he does not support these motion amendments because he does not believe that reducing the Town budget is the proper way to reduce the burden of senior citizens. He believes that the residential assessment process for seniors should be adjusted accordingly to address this issue and that he would support changes in that regard.

William Davenport, 12 Blandford Drive, stated he is opposed to a 10% reduction motion amendment.

There was a motion to <u>Call the Question</u>.

The Moderator asked all in favor of calling questions to signify so by raising their cards; all those opposed.

It was seconded and voted very close to unanimous to call the question.

The Moderator stated that a majority vote would be required. He asked for all those in favor of the amendment to the limiting motion to \$58,344,596 to signify so by raising their cards; all those opposed.

The Vote on the amendment FAILED OVERWHELMINGLY.

The Moderator seeing no one wishing to be heard on the Limiting Motion as presented tonight by the Finance Committee asked all those in favor of the Limiting Motion to signify so by raising their cards; all those opposed.

The Limiting Motion <u>PASSES WITH WELL OVER THE MAJORITY</u> <u>REQUIRED.</u>

ARTICLE 3 - FY08 BUDGET - OVERRIDE

The Moderator asked Ms. Ragones to state the main motion for the Article 3 budget.

Ms. Ragones <u>Moved</u> that the Town appropriate the sums of money set forth in the Warrant under Article 3 in the column "FinCom Override FY08", for Fiscal Year 2008, except as follows: Minuteman Regional Assessment to be \$224,404; the following items to be raised as designated, by transfer from available fund balances and interfund transfers:

<u>FROM</u>	<u>TO</u>	<u>AMOUNT</u>
Ambulance Reserve for Appropriation Acct.	200 Public Safety	\$ 230,342
Free Cash	900 Uncl/Benefits	\$1,900,000
Abatement Surplus	900 Uncl/Benefits	\$ 238,000
Retirement Trust Fund	900 Uncl/Benefits	\$ 25,000

the sum of \$6,329,855 set forth as Sudbury Public Schools Employee Benefits to be immediately transferred and added to Item 900: Town Employee Benefits, so that the Employee Benefits total will be \$10,333,533, to be expended under the direction of the Town Manager; and to appropriate the sums received for Fire and Police Officers injured in the line of duty to pay such salaries and wages from insurance coverage provided for that purpose; and to authorize the purchase of equipment funded under this budget by entering into lease-purchase agreements.

Mr. Jacobson provided a brief overview of the proposed budget. He stated that it is difficult to come before his neighbors and colleagues tonight with the recommendation to raise taxes. However, the Finance Committee has reached no other conclusion but to recommend an override vote to cover the funding needed to sustain the Town's services. He emphasized that the Committee deliberated many factors and options prior to reaching this conclusion. In particular, the Committee questioned every cost center regarding cost-saving opportunities and possible revenue enhancements. The Committee is confident that any amount of money less than the requested amount would result in reductions or elimination of personnel positions. Thus, the Committee is asking for the voters to pass an override budget.

Mr. Jacobson explained that the Town's budget deficit is a result of many factors which define the type of town Sudbury is. He reported that 52% of Sudbury's households have children compared to 43% in Wayland, 38% in

Concord and 36% in Lincoln. This statistic feeds many more students into Sudbury's school systems which constitute 74% of the Town's operating budget. He continued to say that 32% of the Town's total population of 18,200 is under the age of 19, and this figure is anticipated to grow in the years ahead. School enrollment for K-8 grades in Sudbury is estimated at 3,309 students compared to 1,978 students in those same grades in Concord, which has virtually the same population as Sudbury.

Mr. Jacobson reported that the Committee considered, but did not want to propose a level staff budget which would not be able to sustain current funding levels and would ultimately lead to a slow erosion of services. He further reported that 60% of the Town's budget covers wages, and an additional 18% is dedicated to employee benefits and insurance expenses. Mr. Jacobson stated that the rate of increase for health costs and insurance has averaged 12-15% in recent years, which is devastating for all municipal budgets in the Commonwealth, including Sudbury's. In the short-term, he reported that the Town will pursue, if the option becomes available, joining the State group insurance commission for health insurance benefits to reduce these costs. In the long-term, the Town will continue to pursue cost savings within every cost center, continue to actively and amicably work to bring businesses to Sudbury to increase the commercial tax base, maintain the Town's AAA bond rating, and continue to establish cost-conscious collective bargaining Town contracts. Mr. Jacobson reported that a new Town committee has been established, the Budget Strategic Review Committee, to address many of these issues.

Mr. Jacobson explained that, unfortunately, 94% of property taxes paid are from the residential sector. He reported that the estimated impact of passing the Override Budget on the taxpayer with a home assessed at \$702,800 would be approximately \$371-\$461 dollars a year (depending on the amount of anticipated State funds to be received by the Town), which includes a one-time cost of \$65 to fund the purchase of a new fire engine. The Finance Committee unanimously supports this Override Budget.

BOARD OF SELECTMEN: Supports the Override Budget.

Eileen Glovsky, 53 Thompson Drive, addressed the Hall to present the School Committee of Lincoln-Sudbury Regional High School's (LSRHS) budget position. Ms. Glovsky asked the residents to support the Override Budget with an affirmative vote. LSRHS receives only 9.2% of its operating budget from State aid compared to the State average of 41% and that 1.9% of its budget is generated from fee receipts. Consequently, 88.8% of the School's budget falls upon the towns of Lincoln and Sudbury to subsidize.

Ms. Glovsky displayed slides depicting how services would be reduced if the Override Budget were to fail in the vote tonight. She stated that the School's ability to meet the needs of the student in the manner in which students and parents are

accustomed would be greatly limited. She said that without the override, several professional and support positions would have to be eliminated and certain programs, classes and athletic opportunities would be limited or eliminated. She reported that with the loss of personnel, classes with over 26 students would increase from 30% of all classes to over 70% of classes offered. The number of guidance counselors to students' ratio was also anticipated to increase from 190:1 to 208:1 for a Non-Override Budget.

To give a sense of where the money would go for an Override Budget she stated approximately 6.4% would go for Administration, 9.8% for Utilities and Facilities, General Education, the bulk of it, 66.4% and special education is mandated by State law that we provide 17.4%. She asked for support of this article.

LSRHS Superintendent John Ritchie thanked Sudbury residents for their support throughout the past year. He hopes that the Town will continue that support by voting for the Override Budget. He announced that Ms. Glovsky will be retiring from the School Committee after six years of service, and he thanked her for tonight's presentation and her many years of outstanding service to the School Committee and Town.

Sudbury Schools Superintendent John Brackett addressed the Hall to also ask for support of the Override Budget. He explained that the student population continues to rise each year in grades K-8 enrollment by approximately 2%. In FY08 the Curtis Middle School will experience an increase of 66 students. This is where most of the growth occurs. He stated that the reality is that the costs of what the schools are required and expected to do, is rising faster than the revenues the schools have available. His research has shown that the schools require a 5-6% revenue growth each year to maintain services. Dr. Brackett explained that the schools are labor intensive, resulting in 78% of the budget being expensed for staff salaries and benefits. He presented several scenarios of the personnel positions and salary cuts which would be necessary if the Override Budget vote fails this evening. In closing, Dr. Brackett thanked the Town for approving the override earlier this year at the polls, and hopes to have the same support tonight.

Town Manager Valente reviewed several slides shown on the viewgraph as she further explained the budget priorities and Town government structure.

The Moderator directed attention to Page 6 of the Warrant and stated that the budget will be read in the following numerical order by title, and if anyone has a motion to amend or a question, they should raise their hand to be recognized.

The Moderator asked if anybody had a motion to amend or question with regards to the <u>School Budget</u>.

Mike Hullinger, 55 Washington Drive, asked for clarification as to why classroom teachers would be eliminated before non-classroom instructional positions if the Override Budget were to fail, and he questioned the student teacher ratios quoted earlier for LSRHS.

Superintendent Richie responded that the ratios quoted are not teacher to student ratios but rather all School adults, including administrators and non-classroom personnel, to student ratios.

Kerry Carter, 123 Belcher Drive, stated that she is in favor of the Override Budget, and that she believes it is the necessary, fiscally-responsible action for the Town. She encouraged her fellow citizens to stand by the youth of Sudbury by supporting the outstanding schools which define the community. She also asked residents to vote in favor of the Override Budget to enhance their own property values. Ms. Carter calculated that the estimated per year average tax increase translates to an additional \$8 per week. She concluded her comments by saying that the children of Sudbury are worth this investment.

Ivan Lubash, 25 Barbara Road, asked the Town officials to explore new ways to keep costs down and thereby, help seniors from being forced to leave Sudbury. He stated that the Town can save costs by lowering the number of student households entering Town, since they consume more Town services and cost the Town money. He noted that his pension has not increased in the past 15 years, but yet his taxes continue to rise. He suggested that the Town encourage more senior developments, which balances the taxpayer and expense inequities.

Martha Coe, 14 Churchill Street, addressed the Hall to say that classroom size of 28 students has been defined as optimum. Thus, she is not alarmed or concerned by this number of students, and does not believe it will make that much of a difference.

Mark Rits, 52 Easy Street, asked for clarification of the full-time-equivalent teachers reported. He further asked each School system to detail the number of employed administrators.

Superintendent Brackett responded that the middle school has one principal and three grade/house administrators, and the four elementary schools each have a principal. In addition, Noyes and Loring Elementary Schools each have an assistant principal. He further reported that the Central Administration Office houses the Superintendent, an Assistant Superintendent, the Director of Special Education and a Director of Business. Superintendent Ritchie responded that there are nine administrators at LSRHS: one superintendent/principal, four housemasters, a Director of Financial Operations, a Curriculum Coordinator, a Director of Student Services, and a Director of Athletics.

The Moderator announced there was a motion to <u>call the question</u> on the schools.

Since there was no one else wishing to be heard on the subject a hand vote was taken and it was seconded.

Mr. Fox then proceeded to read the budget lines.

200-Public Safety

Mara Huston, 578 Peakham Road, had a question <u>for 200-Public Safety</u>. She noted that at last year's annual meeting an increase was approved for an additional police officer to cover school crossings; however, she has not seen an officer all year.

Town Manager Valente responded that the Police Department has tried to dedicate a morning and afternoon traffic officer, who stays within the vehicle, to monitor the school area. However, Ms. Valente continued to note that these officers are pulled from that duty when the department is short-staffed or needed elsewhere in Town.

Police Chief Peter Fagden also stated that the Schools are responsible for school crossing areas and not the Police Department. If there was an emergency, then police officers would be there.

Line item 400-Public Works, line item 500-Human Services, line item-600-Culture and Recreation, line item 900-Town Employee Benefits......

Ken Bettenhauser, 107 Pratt's Mill Road, said he is going to vote for the override, however, he is disturbed by what appears to be an approximate 25% increase for the Town's medical insurance. He noted that almost a million dollars of the budget is going to medical costs. He asked if the schools are addressing this issue with their unions to educate them on the crippling effect these costs have on the overall budget. He suggested that Town employees select higher co-pays or contribute a higher portion of the medical payments to defray the Town's costs.

Finance Committee Chair, Robert Jacobson, responded that in fact, the medical insurance has risen in the 12-14% range. Mr. Jacobson explained that the percentage might appear higher if one did not add the payrolls for the schools to the Town's payroll, which is the proper calculation.

900 - Town-wide Operations and Transfers

Maile Hulihan, 82 Thunder Road, asked what the Town has done to attract business taxpayers to help alleviate the burden for the residential property owners.

Board of Selectmen Chairman, William Keller, responded by stating that the Town has limited zoning for business, and that one of the primary business areas, i.e., Route 20, has no sewer connections. Thus, the existence of septic facilities on Route 20, limits the potential commercial activity and growth.

Mr. Keller affirmed that the Selectmen have worked diligently to streamline the processes of Town boards and committees to present a more commercial-friendly permitting climate. He also stated that the Board is committed to working with the commercial community to attract new businesses to Sudbury. The Senior Residential Communities is another that results in additional tax revenues without children in the schools.

Seeing no one else with a question, the Moderator moved on to the last line item which is Town Debt Service; seeing no one with a question the Moderator moved on to the Main Motion of Article 3 as presented by the Finance Committee tonight because it has not been amended.

The motion was made, seconded and voted. <u>The Moderator declared it</u> received WELL MORE THAN THE MAJORITY required.

<u>ARTICLE 4 – CONSTRUCT POLICE HEADQUARTERS</u>

To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$8,200,000, or any other sum, to be expended under the direction of the Permanent Building Committee, for the purpose of constructing a new Police Department Headquarters and appurtenant structures on Town-owned land adjacent to the existing Fire Headquarters, purchasing additional equipment, technology, and furniture, landscaping, and all expenses connected therewith, including professional, engineering, and architectural services and preparation of plans, specifications and bidding documents, supervision of work, relocation, and borrowing costs and expense, and to determine whether said sum shall be raised by borrowing or otherwise; or act on anything relative thereto.

Submitted by the Board of Selectmen and Police Chief (Two-thirds vote required, if borrowed)

Board of Selectmen Chairman, William Keller <u>Moved to appropriate the sum</u> of \$8,200,000, to be expended under the direction of the Permanent Building Committee, for the purpose of constructing a new Police Department Headquarters and appurtenant structures on Town-owned land adjacent to the existing Fire Headquarters, purchasing additional equipment, technology, and furniture, landscaping, and all expenses connected therewith, including professional,

engineering, and architectural services and preparation of plans, specifications and bidding documents, supervision of work, relocation, and borrowing costs and expense; and to raise this appropriation, the Treasurer, with the approval of the Selectmen, is authorized to borrow \$8,200,000 under General Laws Ch. 44, s. 7; all appropriation hereunder to be contingent upon the approval of a Proposition 2½ debt exclusion in accordance with General Laws, Ch. 59, s. 21C; and to petition the legislature to enact special legislation extending the time for calling an election to coincide with the Fall 2007 congressional election.

The motion was seconded.

Town Manager Valente, explained that the differences between this motion and the one previously published in the Warrant are the inclusion of the provision subject to the Proposition 2 1/2 debt exclusion and the addition to petition the legislature to enact special legislation extending the time for calling an election to coincide with the Fall 2007 congressional election.

Mr. Keller continued to explain why this issue has been brought to Town Meeting even though it was defeated as a ballot question last week. He stated that debt exclusion requires an affirmative vote both at a Town Election and a Town Meeting, either of which can occur first within a certain timeframe. He noted that this ballot question failed by only 56 votes out of 3600 cast and that there were 128 blank votes recorded. Therefore, the Selectmen have determined that with votes so close, and for a project so much needed, it is financially prudent to raise the issue again for discussion and a vote this evening, which would then be subject to a subsequent vote at the polls. Mr. Keller further reported that such a vote could be incorporated within the Congressional Special Election, which will be required this fall. By combining the vote for the debt inclusion on the Special Election Ballot, the Town can save the approximate election cost of an additional \$8,000.

The estimated cost of a new Police Station is \$8.2M, but bids could come in well under that figure. Mr. Keller said they were trying to be prudent and appropriate with the Towns assets and financially responsible. So, we are asking for a vote to be taken at Town Meeting tonight to approve this subject to a subsequent vote at the polls. The Town has strived to keep the Dept Services level, and noted that the previous large building projects, the DPW, part of the Library, and the schools, will be paid off in the next year. If this project is approved there will be no net change in the tax bill.

Town Manger Valente continued the presentation, through the use of slides related to the project. She explained that the original proposed facility is for a two-story, 18,500 square-foot facility. She emphasized that a station has been designed which will serve the Town for current and future needs, with room for growth, in a cost-effective manner. Ms. Valente also reported that the Town diligently works to upgrade buildings in a way which keeps the debt service level. She stated that the Town's previous projects for the Department of Public Works, the Goodnow

Library and the schools, will be paid off next year. Thus, if the construction of a new Police Station is approved, there will be no net change in taxes.

Town Manager Valente noted that the proposed design is comparable in size and costs per square feet to other communities. She reported that the design could be reduced to eliminate the space allocated for future use; however, the cost of the building would only decrease to \$7.2M. Therefore, Town officials have concluded that the most economical, long-range choice for the Town is to pursue the larger, initially proposed building design. She urged residents to vote for a new facility because to delay this decision, given the rapid escalation of construction costs, the eventual project could cost the Town more than this current proposal.

Town Manager Valente also highlighted that the proposed location has been chosen because the Town already owns the land, and for its proximity to the Fire Station and the potential for the development of a public-safety campus. Ms. Valente reported that the current Police Station could be sold for an estimated \$700,000 to \$850,000. Since the proceeds from this type of sale would have to be used for a future capital project, the funds could actually be redirected to help defray the costs of the new Police Station.

Police Chief, Peter Fadgen, addressed the Hall to explain the proposed design and floor plans. With the use of SLIDE exhibits, the Police Chief explained that the proposal addresses the operational, public safety and future growth needs of the department and the community. He briefly described the new building components, emphasizing the new facility's security features. Police Chief Fadgen stated that the current Police Station was unfortunately, designed with no potential for growth, and he asked residents to not make that costly mistake again.

Board of Selectmen Chairman, Keller, reiterated that the proposal for the new Police Station was designed properly and prudently for present and future uses. He cautioned residents to consider that although the building could be constructed for \$7.2M as opposed to the proposed \$8.2M by removing space for future needs, such a decision would translate to only an \$18 a year difference for the average taxpayer. Mr. Keller stated that the Board of Selectmen is in favor of this article.

On behalf of the Finance Committee, Marty Ragones, reported that the Committee toured the current Police Station, and immediately determined that the present facility is inadequate to meet the Town's public safety needs. Therefore, the Finance Committee believes this project to be a high Town priority and supports and recommends approval of this article.

The Moderator announced that a two-thirds vote is required and stated that a motion and second was received <u>to call the question</u> on this matter. However, Mr. Fox chose not to entertain that motion until citizen discussion is heard.

Lynne Geitz, 143 Maynard Road, is a member of the Board of Health and the Medical Reserve Corps. Ms. Geitz stated that her work within these groups confirms the need for an incident command center for the Town. Therefore, she urged voters to support this article.

Robert Stein, 7 Thompson Drive, stated that he believes that the citizens of Sudbury have spoken clearly on this matter last week at the polls by defeating this ballot question. Mr. Stein opined that it is insulting to those who voted no at the polls to be asked, within such a short timeframe, to consider the matter again. He believes that once the voters say "NO" on a ballot, that the matter should be closed. Mr. Stein agrees that the current Police Station is "deplorable," however; a new station of the size and cost proposed is not necessary. He noted that an 18,500 square-foot facility would allocate approximately 600 square feet per employee, when oftentimes; only seven or eight employees are in the station per shift, or on the road. He opined that the proposed facility dimensions are outrageous when compared to 25 to 30 students being confined all day to an equivalent 600 square-foot classroom space.

George Sharkey, 16 Haynes Road, addressed the Hall as a member of one of the few remaining five-generational families living in Sudbury. He confirmed his desire to live in Sudbury for the remainder of his life and feels it is an honor to do so. Mr. Sharkey reported that his father was one of only two police officers in Sudbury in the 1930s, when no Police Station existed. He said that consequently, his father was unable to arrest Babe Ruth for skinny-dipping in Pratt's Mill Pond. He jokingly said that he hopes the voters will decide to give the Police Department a facility which will be worthy of any future celebrities who might be arrested in Town. Following the laughter in the Hall, Mr. Sharkey seriously concluded that the Police Department deserves an affirmative vote for construction of a new facility as an expression of the Town's gratitude for the work it does every day to keep the community safe.

Marie Rock, 26 Whispering Pine Road, spoke in favor of a new, fully-funded Police Station. She added that it is now a State mandate, as part of the Homeland Security Program, that each Town have an incident station, which will be part of the proposed new facility.

The Moderator announced that a motion was received to call the question, however, he will allow two more questions.

Stuart Lovell, 58 Hudson Road, expressed his belief that Town officials have misled the public regarding the need for such a large facility to accommodate an overwhelmed Police Department with a growing workload. Mr. Lovell provided comparative data to reflect that in most cases, the workload has actually decreased from 1990 to 2005. He quoted Town-published statistics stating that in 1990 there were 290 arrests compared to 270 in 2005, 67 incidents of protective custody in 1990 compared to only 14 in 2005, and 917 motor vehicle accidents in 1990 compared to

444 in 2005. He said that the only category of incident which has increased over time, is the number of motor vehicle citations issued, with 2,726 dispensed in 1990 compared to 6,952 in 2005. Mr. Lovell also said that contrary to the perspective put forth that the Town has grown exponentially, in fact, Sudbury's population has only grown 20% in the 15 years from 14,972 residents in 1990 to 18,107 in 2005. He did report that the number of patrol officers declined from 22 in 1990 to 20 in 2005. Given these statistics, he wondered what the justification is for the Town to spend \$8.2 million dollars of the taxpayers' money.

Rod DeMille, 179 Concord Road, reported that he toured the present Police Station and concluded that a new one is needed. However, he questions the proposed location. He prefers maintaining a Route 20 address and asked if the building at the corner of Raymond Road and Route 20 could be obtained, which could provide a workable 1.5-acre lot. In closing, Mr. DeMille urged defeat of this motion at this time, asking that the Board of Selectmen reconsider building on the existing site or nearby.

The Moderator asked for a show of hands of those in favor of <u>calling the</u> <u>question</u>.

More than two-thirds of the Hall VOTED affirmatively.

The Moderator asked to <u>move on the Main Motion of Article 4</u> as presented this evening stating that a two-thirds majority vote will be required.

Upon a repeat show of hands of those both in favor and opposed to the motion, he said it required a 66 2/3% vote, it received *MORE THAN 71%*.

The Moderator, Myron Fox declared this vote passed.

He then asked for a motion to adjourn the meeting until Monday, April 9, 2007 at 7:30 p.m.

The motion was received, seconded.

The meeting was adjourned at 11:04 p.m.

April 4, 2007- Attendance - 740

PROCEEDINGS ADJOURNED ANNUAL TOWN MEETING

APRIL 9, 2007

(The full text and discussion on all articles is available on tape and DVD at the Town Clerk's office)

Pursuant to a Warrant issued by the Board of Selectmen, March 8, 2007 the inhabitants of the Town of Sudbury qualified to vote in town affairs, met in the Lincoln-Sudbury Regional High School Auditorium on Monday, April 9, 2007, for the second session of the Annual Town Meeting.

The meeting was called to order at 7:37 PM and a quorum was present.

ARTICLE 5. FY 08 CAPITAL BUDGET

To see what sum the Town will vote to raise and appropriate, or appropriate from available funds, for the purchase or acquisition of capital items including but not limited to, capital equipment, construction, engineering, design, surveys, including but not limited to, traffic studies, and renovation to land and/or buildings; and to determine whether this sum shall be raised by borrowing, lease purchase or otherwise; or act on anything relative thereto.

Submitted by the Capital Improvement Planning Committee (Two-thirds vote required, if borrowed)

CAPITAL ITEMS-NON OVERRIDE BUDGET				
	Description	Amount		
BLDG	Various building improvements (including Flynn painting, Town Hall roof repairs and additional funds for Town building repairs)	\$ 61,484		
DPW/Parks/ Grounds	Replacement of various vehicles (including the purchase of one pickup and one Hustler mower. Also first year lease-purchase for two dump trucks and one 1-ton pickup truc	\$146,100 k)		
POOL	Replace pool starting platforms and associated safety measures	\$ 14,500		

FIRE	Purchase one small-equipment truck	\$45,000
MIS	Purchase one multi-function device (printer scanner/fax for archiving	\$11,500
MIS	Tax Collection software year two of lease/purchase	\$ 12,498

TOTAL: \$291,082

CAPITAL ITEMS-OVERRIDE BUDGET

All items listed above and,

GENERAL Town Center traffic survey and engineering design \$70,000

MIS Purchase one wide-format printer \$14,550

BLDG Various building repairs \$8,516

TOTAL: \$384,148

Kirsten Roopenian, Chair of the Capital Improvement Planning Committee (CIPC) <u>Moved</u> to appropriate the sum of \$384,148 for the purchase or acquisition of capital items including but not limited to, capital equipment, construction, engineering, design, surveys, including but not limited to traffic studies and renovation to land and/or buildings; said sum to be raised by taxation; and to allow the purchase of equipment hereunder by entering into lease-purchase agreements.

The motion received a second.

The Moderator, Myron Fox, pointed out to the Hall that they are now on page 8 of the Warrant and they can see the detail of the breakdown of that \$384,148 and also to inform them that the difference between the motion that was just made and what they see in their Warrant is that borrowing was eliminated and it's only for money to be raised by taxation.

Kirsten Roopenian, 45 Harness Lane, presented Article 5 Capital Budget (Override) on behalf of the Capital Improvement Planning Committee (CIPC). Tonight the Capital Improvement Planning Committee is bringing requests for the purchase release of items that span the Town's spectrum. After going through a process, the slide was shown on the screen, by which our Bylaw requires the items presented tonight are the ones that have made the final cut.

The CIPC recommends proposed projects that look at major tangible assets/projects:

- Have useful life of at least five years.
- Single year cost of 10,000 or a multi-year cost of 100,000 or more.
- Departments/Committees give information regarding project requirements for the next five years.
- Committee considers:
 - o Need
 - o Impact
 - Timing and Cost
- Consideration given to funding of projects & ongoing expenses for new capital items (e.g. maintenance, lease agreements, utility costs)

How this works:

- Review inventory fixed assets
- Town Staff assistance/submissions
- Prioritize capital requests
- Consider financing strategy for recommended capital projects
- Report recommendations to Selectmen & FinCom

The total overall budget for Capital items - \$789,148 for FY08

- \$384,184 from the operating budget (Article 3)
- \$405,000 as a Capital Exclusion for the Fire Truck

Overview of CIPC Staff Submissions

1st submitted	Department	Description	Dept Priority	CIPC FY2008	TM Articles FY2008
2007	Building	Various Bldg Improvements	1	70,000	
2006	Fire	Engine 7/M1 replacement	1	45,000	
2006	Fire	Fire Engine 1-87 replacement	2		405,000
2008	Highway	1986 Mack 10 Whl Dump (Unit 5)	1	30,000	
2008	Highway	1997 Chevy 1 Ton (Unit 23)	2	19,400	
2007	Highway	1988 Mack 6 Whl Dump (Unit 4)	3	27,700	
2008	Highway	1998 Chevy Pick Up (Unit 30)	6	46,000	
2008	Grounds	1989 Hustler Mower (Unit PR16)	1	23,000	
2008	MIS	Wide Format Printer / Scanner	1	14,550	
2007	Park & Rec	Replace Starting Platforms	1	14,500	
2007	Planning	Town Center Traffic Improvements	1	70,000	
2007	Selectmen/TM	New Police Station	1		8,200,000
2008	Town Clerk	IKON IR5570 Image Runner/Archives	1	11,500	
2007	Treasurer	MUNIS Tax Software Modules	0	12,498	

Last year's approved

\$ 384,148 \$ 8,605,000

99,053

35%

This year's list only consists of the Town's dire needs:

Buildings Projects Recommended

- \$70,000 total
- \$30,000 for pressing building repairs
- Flynn building exterior painting
- Fairbank Center roof repair
- Town Hall Parking Lot lighting
- Town Hall roof repair

Fire Department Projects Recommended

- Fire Engine Replacement costing \$405,000
- Heavy duty pickup truck for small equipment transport \$45,000

DPW Fleet Projects Recommended

- \$146,100 total
- Broken down as follows:
 - \$77,100 in new leases to replace 2 aging dump trucks and 1 heavy-duty pickup truck
 - \$46,000 for purchase to replace 1 additional heavy duty pickup truck
 - \$23,000 for purchase to replace 1 Hustler mower

DPW Fleet Projects Remaining

- 2 pieces of equipment for FY08 could not be funded
- 9 additional piece of equipment are in desperate need of replacement For FY09
- Years of limited capital resources has stacked up replacement of several vital trucks & other equipment

Technology Projects Recommended

- \$14,550 Wide-format Scanner/Printer (Engineering Dept)
- \$11,500 Scanner/Printer (Town Clerk's Office)
- \$12,498 2nd lease payment for new Tax Software

Atkinson Pool Project Recommended

• \$14,550 to replace Starting Platforms

Town Center Project Recommended

- \$70,000 to advance project to improve traffic safety at Town Center
- To be used for survey and preliminary engineering design

Capital Improvement Planning Committee 2008

• Conclusion:

- Recommend total \$789,148
- Recommend approval for all but one item as part of the Town's operating budget for Capital Projects \$384,148
- Committee recommended the Fire Engine, \$405,000, as a capital exclusion for FY08
- Continue to work with FinCom and Selectmen to prevent capital assets from deteriorating to unsafe or inefficient levels

Kirsten Roopenian ended her presentation urging approval of this article.

BOARD OF SELECTMEN POSITION: The Board of Selectmen unanimously supports this override Capital Budget.

FINANCE COMMITTEE REPORT: The Finance Committee recommends approval of the override Capital Budget.

Jan Hardenbergh, 7 Tippling Rock Rd, spoke on behalf of First Parish and addressing the \$70,000.00 for the Town Center Project.

First Parish is a major stakeholder in this project for two reasons:

- First Parish meeting house is located at the intersection of Concord and Hudson Rd
- First Parish owns the Town Common

Before 1836 First Parish and the Town were one and the same. After the separation of church and state First Parish retained the title to the Town Common, although the Town has full use and maintains the grounds. They held a special Congregational meeting in January to determine the congregation's support for the Town Common. Any Congregation land issues needs to be approved by them as a

whole in a Congregational meeting and is the best way to get the information needed to provide guidance to the Town. In order to educate the Congregation on the design issues, the Town's task force, "Sudbury Center Improvement Advisory Committee", worked with their own internal task force. They held many, many meetings and the Town's Committee listened to their concerns as well as the safety issues of their tenant "Sudbury Extended Day" (SED).

At the Congregational meeting they did not vote to support or oppose this article instead they had articulated three positions:

- 1. Nearly unanimous in support for going ahead with the survey of the Town Center.
- 2. Willing to consider conveying land to the Town of Sudbury for changes that may be proposed for Concord Road, Hudson Road, and Old Sudbury Road.
- 3. Based on current understandings, First Parish is willing to convey enough property to the Town of Sudbury to make a right turn lane southbound on Concord Road.

Kirsten Roopenian wanted to clarify that the CIPC does not take a position on the project itself rather they were presented with the project cost for the survey design. They did not take a position on the veracity of the project itself.

Melanie Weaver, 248 Old Lancaster Road, wanted to know if this Capital Improvement Override Budget was not approved would there be a vote on the Non-Override Capital Budget?

Maureen Valente, Town Manager, replied saying at this point she would guess that the Override Budget was the maximum that the Capital Budget could be. If someone wanted to amend it by taking out a project that would be the more appropriate way to do it because the Non-Override Budget is what could be afforded under that level now that the voters voted to raise the cap. The amount appropriated at Town Meeting could be less, but it would be project by project.

The Moderator asked if there was anyone else wishing to be heard on Article 5.

Seeing no one he asked all those in favor of Article 5 to raise their card, and then all those opposed.

He announced that it required a majority vote and it received <u>SIGNIFICANTLY</u> <u>MORE THAN A MAJORITY VOTE</u>.

ARTICLE 6. PURCHASE FIRE ENGINE - FY08 CAPITAL EXCLUSION

To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$405,000 or any other sum, for the purchase or acquisition of one Fire Engine and associated equipment; and to determine whether this sum shall be raised by borrowing, lease purchase or otherwise; or act on anything relative thereto.

Submitted by the Capital Improvement Planning Committee (Two-thirds vote required, if borrowed)

Kirsten Roopenian, Chair of the CIPC <u>Moved</u> to appropriate the sum of \$405,000 for the purchase or acquisition of one Fire Engine and associated equipment, said sum to be raised by taxation.

The motion received a second.

The Moderator stated that the difference between this motion and what's in the Warrant is the same as the last Article. This is to be raised strictly by taxation; therefore it's a majority vote.

Before Fire Chief, Ken MacLean, gave the presentation he wanted to give thanks to the Town Meeting members who have in the past supported the Capital & Operational Budgets and the Towns administration and various boards who have allowed this project to come forward tonight for a vote. Shown on the screen was Sudbury Fire Engine 2 which was authorized at the 2005 Annual Town Meeting and purchased in FY06. It is housed at Station 2 on Route 20 and the purchase/acquisition of the one tonight would be housed at Station 3 on Route 117 providing uniformity among the fleet. Engine 1 was shown on the screen, a 1986 fire engine, the one scheduled to be replaced.

Industry Standards

- 15 Years front line service followed by
- 5 Years reserve
- On condition
 - Frame Rust
 - Wheel Rust
 - Engine weakness

However, Engine 4, a 1989 vehicle, shown on the screen has significant frame rust and wheel rust creating long term failure mode and at the moment is road worthy. So, Engine 4 is actually in worse condition than Engine 1 is and is probably the vehicle that will be replaced.

He went on to explain improvements in new Fire Engines since the 1980's:

- Multiplex electrical system
- Modern accessible diagnostics
- Aluminum wheels
- Map box
- Medical cabinets
- Jaws modification rollout trays
- Hydraulic Hose reel mounting
- Extend-a-gun monitor
- 1000 gallons of foam
- Booster hose reel –internal
- 1500 gallon pump
- 3 cylinder diesel, 600 watt generator with remote start

Significant Safety Features:

- ABS anti-lock braking system
- Cab crashworthiness
- Jacobs engine brake- Jake brake (allow vehicle to stop just by taking the foot off brake)
- Heated, remote control mirrors
- Rear camera

Cost

- Steel prices up 8%
- \$25,000 FY07 and newer emissions
- Inflation

BOARD OF SELECTMEN POSITION: The Board of Selectmen unanimously supports this article.

FINANCE COMMITTEE REPORT: The Finance Committee recommends approval of this article.

Frank Reipe, New Bridge Road, had a question about calls for an ambulance and the Fire Chief answered.

The Moderator seeing no one else who wished to be heard on Article 6 asked those in favor to raise their cards, all those opposed.

He announced that the motion under Article 6 passed with <u>SIGNIFICANTLY</u> MORE THAN A TWO-THIRDS VOTE.

ARTICLE 7. FY08 TRANSFER STATION ENTERPRISE FUND BUDGET

To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums set forth in the FY08 budget of the Transfer Station Enterprise, to be included in the tax levy and offset by the funds of the enterprise; or act on anything relative thereto.

	Appropriated FY06	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
TRANSFER STATION ENTERPRISE FUND		1107	T 100	F 100	1 100
Direct Costs (appropriated)	399,843	267,803	271,574	271,574	271,574
Indirect Costs (appropriated in general fund)	18,793	24,000	30,912	30,912	30,912
TOTAL: TRANSFER STATION ENTERPRISE	418,636	291,803	302,486	302,486	302,486
Transfer Station Receipts Retained Earnings Used	278,636 140,000	291,803	302,486	302,486	302,486

Submitted by the Finance Committee

(Majority vote required)

Debbie Zurka of the FinCom <u>Moved</u> to appropriate the sum of \$271,574 for the Transfer Station Enterprise Fund for Fiscal Year 2008, and further to authorize use of an additional \$30,912 of Enterprise Fund receipts for indirect costs; such sums to be raised by \$302,486 in receipts.

The motion received a second.

BOARD OF SELECTMEN POSITION: The Board of Selectmen unanimously recommends the FY08 Transfer Station Enterprise Fund budget as presented by the Finance Committee.

The Moderator seeing no one who wished to be heard on Article 7 asked all those in favor to raise their card, all those opposed.

The Moderator announced that it passed by <u>SIGNIFICANTLY MORE THAN</u> <u>THE REQUIRED MAJORITY.</u>

ARTICLE 8. FY08 POOL ENTERPRISE FUND BUDGET

To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums set forth in the FY08 budget of the Pool Enterprise, to be included in the tax levy and offset by the funds of the enterprise; or act on anything relative thereto.

	Appropriated	Appropriated	Town Request	FinCom Non-Override	FinCom Override
	FY06	FY07	FY08	FY08	FY08
POOL ENTERPRISE FUND					
Direct Costs (appropriated)	426,212	436,713	457,842	457,842	457,842
Indirect Costs (appropriated in general fund	58,434	48,615	62,198	62,198	62,198
TOTAL: POOL ENTERPRISE	484,646	485,328	520,040	520,040	520,040
Pool Receipts	426,212	430,000	440,000	440,000	440,000
Tax Levy	58,434	48,615	62,198	62,198	62,198
Retained Earnings Used	0	6,713	17,842	17,842	17,842

Submitted by the Finance Committee.

(Majority vote required)

Debbie Zurka of the FinCom Moved to appropriate the sum of \$457,842 for the Pool Enterprise Fund for Fiscal Year 2008; such sum to be raised from \$440,000 in receipts of the Enterprise; and use of retained earnings of \$17,842 of the Enterprise; and further to authorize the use of an additional \$62,198 appropriated under Account 900, Town Employee Benefits in Article 3, FY08 Budget, for indirect costs.

The motion under Article 8 received a second.

BOARD OF SELECTMEN POSITION: The Board of Selectmen unanimously supports the FY08 Pool Enterprise Fund budget as presented by the Finance Committee.

The Moderator seeing no one that wished to be heard on Article 8 asked all those in favor to raise their cards, all those opposed.

It received **SIGNIFICANTLY MORE THAN A MAJORITY VOTE**.

ARTICLE 9. MEDICARE ELIGIBLE RETIREE HEALTH INSURANCE (Consent Calendar)

To see if the Town will vote to accept the provisions of Massachusetts General Laws, Chapter 32B, section 18, regarding health insurance coverage for Medicare eligible retirees which requires all Town retirees, their spouses and dependents who are enrolled in Medicare Part A, or eligible for coverage thereunder at no cost to a retiree, their spouse or dependents, to enroll in a Medicare health benefits supplement plan offered by the Town; or act on anything relative thereto.

Submitted by the Board of Selectmen.

(Majority vote required)

BOARD OF SELECTMEN POSITION: The Board of Selectmen unanimously supports this article.

FINANCE COMMITTEE REPORT: The Finance Committee recommends approval of this article.

The motion under Article 9 was <u>UNANIMOUSLY VOTED</u> on the Consent Calendar.

ARTICLE 10. UNPAID BILLS

To see if the Town will vote to raise and appropriate, or appropriate from available funds, a sum of money for the payment of certain unpaid bills incurred in previous fiscal years or which may be legally unenforceable due to the insufficiency of the appropriation in the years in which such bills were incurred; or act on anything relative thereto.

Submitted by the Town Accountant.

(Four-fifths vote required)

Barbara Chisholm, Town Accountant <u>Moved to indefinitely postpone</u> consideration of Article 10.

The motion received a second.

The Board of Selectmen is in favor to indefinitely postpone Article 10.

The Finance Committee is in favor of indefinite postponement of Article 10.

The Moderator seeing no one who wished to be heard on Article 10 asked those in favor to raise their cards, those opposed.

UNANIMOUSLY VOTED TO INDEFINITELY POSTPONE Article 10

ARTICLE 11. STABILIZATION FUND

To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$50,000, or any other sum or sums, to be added to the Stabilization Fund established under Article 12 of the October 7, 1982 Special Town Meeting, pursuant to Massachusetts General Laws Chapter 40, Section 5B; or act on anything relative thereto.

Submitted by the Board of Selectmen.

(Two-thirds vote required)

John Drobinski, Selectman <u>Moved</u> to appropriate \$50,000 to be added to the Stabilization Fund established under Article 12 of the October 7, 1982 Special Town Meeting, pursuant to Mass. General Laws Ch. 40, s. 5B; said sum to be raised by taxation.

The motion received a second.

John Drobinski, Selectman, spoke in support of the main motion. He said basically a fund that the Board of Selectmen has been committed to put away as a rainy day fund. It's one of the significant reasons why the Town keeps its triple A bond rating.

Ralph Verni, FinCom, stated that the Finance Committee recommends approval of this article.

Adam Miller, 1 Nobscot Road, wanted to know what the circumstances would be that this money would be used.

Maureen Valente, Town Manager, clarified the use of the Stabilization Fund. She said the use of the Stabilization Fund requires a two-thirds vote of the Town Meeting. Any emergencies, if anything really major happens during the year before Town Meeting. The Board of Selectmen has a policy of trying to maintain what the credit raters see as the most positive, and that's 5% of the operating revenues held in the fund. This is for those unforeseen emergencies that might occur every year.

Kevin Matthews, 137 Haynes Road, wanted to know how much money is in the fund.

Andrea Terkelsen, Finance Director, answered approximately \$1.7M.

Jeffrey Parker, 19 Old Forge Lane, wanted to know why, if the Town has \$1.7M in there now, does the Town need to add more?

Maureen Valente addressed the question. She said the numeral standard to have set aside is 5% of the operating budget which she thought was approximately

\$3M, therefore the Town has a way to go to get to that goal. It provides a great deal of liquidity. It helps with the Treasurer being able to put the money in a CD or lock in some investment income, to be sure there is a cushion in case something happened. The main purpose is for those unforeseen emergencies that may arise.

Martha Coe, 14 Churchill Street, supports this Article.

Mryon Fox, Moderator, not seeing anyone who wished to be heard on Article 11 stated that this article requires a two-thirds vote.

The Moderator asked all those in favor to raise their card; those opposed.

It passed by <u>SIGNIFICANTLY MORE THAN TWO-THIRDS.</u>

ARTICLE 12. CHAPTER 90 HIGHWAY FUNDING (Consent Calendar)

To see if the Town will vote to authorize the Town Manager to accept and to enter into a contract for the expenditure of any funds allotted or to be allotted by the Commonwealth for the construction, reconstruction and maintenance projects of Town ways pursuant to Chapter 90 funding; and to authorize the Treasurer to borrow such amounts in anticipation of reimbursement by the Commonwealth; or act on anything relative thereto.

Submitted by the Director of Public Works. (Majority vote required)

The motion under Article 12 was <u>UNANIMOUSLY VOTED</u> on the Consent Calendar.

BOARD OF SELECTION POSITION: The Board of Selectmen unanimously supports this article.

FINANCE COMMITTEE REPORT: The Finance Committee recommends approval of this article.

ARTICLE 13. STREET ACCEPTANCES

To see if the Town will vote to accept the layout, relocation or alteration of any one or more of the following ways:

Fox Hill Drive from Mary Catherine Lane to a dead end, a distance

of 995 ft.±.

Mary Catherine Lane from North Road to the public portion of Mary

Catherine Lane, a distance of 757 ft. ±.

Skyview Lane from Dakin Road to a dead end, a distance

of 1,164 ft. ±.

as laid out by the Board of Selectmen in accordance with the descriptions and plans on file in the Town Clerk's Office; to authorize the acquisition by purchase, by gift or by eminent domain, in fee simple, of the property shown on said plans; and to raise and appropriate from available funds, \$750, or any other sum, therefore and all expenses in connection therewith; or act on anything relative thereto.

Submitted by the Board of Selectmen (Two-thirds vote required)

William Keller, Selectmen <u>Moved</u> to accept the layout of the following ways: FOX HILL DRIVE from Mary Catherine Lane to a dead end, a distance of 995 ft. +/-;

MARY CATHERINE LANE from North Road to the public portion of Mary Catherine Lane, a distance of 757 ft. +/-;

SKYVIEW LANE from Dakin Road to a dead end, a distance of 1,164 ft. +/-;

As laid out by the Board of Selectmen in accordance with the descriptions and plans on file in the Town Clerk's Office; to authorize the acquisition by purchase, by gift or by a taking by eminent domain, in fee simple, of the property shown on said plans; and to appropriate the sum of \$750 to be raised by transfer of \$478 from Art 9 (Street Acceptances) of the 2000 ATM, \$198 from Art. 10 (Street Acceptances) of the 2002 ATM, \$67 from Art. 10 (Street Acceptances) of the 2003 ATM and \$7 from Art 12 (Street Acceptances) of the 2004 ATM, for expenses in connection therewith.

The motion received a second.

William Keller pointed out that this is the point in time when these subdivisions were completed, the developer completed construction of the streets and it's routine for the Town to take acceptance of the way. This means the Town is responsible for the plowing and maintenance.

Ralph Verni, Finance Committee, stated that the Finance Committee takes no position on this article.

The Moderator pointed out to the Hall that the difference between this motion and the article in the Warrant is that it states where the \$750 is coming from. This requires a two-thirds vote.

William Place, Town Engineer, answered a question from Robert Coe, 14 Churchill Street on the location of one of the streets.

The Moderator asked all those in favor of Article 13 signify by raising your cards, all those opposed.

It received SIGNIFICANTLY MORE THAN A TWO-THIRDS VOTE.

ARTICLE 14. REAL ESTATE EXEMPTION

To see if the Town will vote pursuant to Chapter 73, Section 4, of the Acts of 1986, as amended by Chapter 126 of the Acts of 1988, to allow for an increase of up to 100% of the current exemption amounts under Clauses 17D, 17E, 22, 37A, 41C and 41D, Chapter 59, Section 5, for fiscal year 2008; or act on anything relative thereto.

Submitted by the Board of Assessors.

(Majority vote required)

Liam Vesely, Chairman, Board of Assessors Moved in the words of the article.

It received a second.

Mr. Vesely made the presentation. He said that the Board of Assessors was pleased to sponsor this article. This local option provides for an increase in current exemptions by 100%. The maximum amount permitted by law for certain elderly, blind, and veteran applicants who qualify for the exemption. The Board of Assessors has supported this local option in years past and does so again, as this 100% increase provides additional monetary benefits to qualified applicants.

BOARD OF SELECTMEN POSITION: The Board of Selectmen unanimously supports this article.

FINANCE COMMITTEE REPORT: The Finance Committee recommends approval of this article.

Ralph Tyler, 1 Deacon Lane, said that he wanted to speak in favor of Article 14, but is conditionally in favor of it. When the Town hears of the 100% increase, it makes you think that it's something wonderful for the senior citizens who built this town.

This is an inadequate set of state programs that have not risen with the rates of inflation or with the significant tax increases that our senior citizens have faced over the last 15 or 20 years.

Displayed on the viewgraph was a copy of the Property Tax Exemption pamphlet that the Board of Assessors hands out to senior citizens. He went on to explain a few of the exemptions listed.

On the viewgraph a chart by Mr. Tyler was displayed showing the average Sudbury residential property tax bill increase from 1998-2007. He said the average tax has gone from \$5,000 up to \$9,200. So, in that context this property tax exemption doesn't do that much to help.

From the Warrant he had displayed on the viewgraph page FC7, a chart which showed the estimated impact on FY08 tax bill.

Mr. Tyler opined that the seniors need something more and that the Town needs to give a message to the legislature that a town like Sudbury, with higher property taxes for its elderly needs more flexibility to do things for its senior citizens.

Mr. Tyler ended reiterating that this article is not adequate tax relief for the seniors, and this needs to be conveyed to the legislature.

The Moderator seeing no one else who wanted to be heard on Article 14 asked all those in favor to raise their cards, all those opposed.

The Moderator declared that the vote in favor was UNANIMOUS.

ARTICLE 15. ACCEPT MULLIN RULE, M.G.L. C. 39, S. 23D

To see if the Town will vote to accept the provisions of M.G.L. c.39, s.23D, to allow all adjudicatory hearings held by the various Boards, Committees, and/or Commissions within the Town of Sudbury to provide that a member of any Board, Committee, or Commission, shall not be disqualified from voting on a matter involved in an adjudicatory hearing before that Board, Committee, or Commission because of the member's absence from one session of such hearing, provided that the conditions set forth in said statute are met; or act on anything relative thereto.

Submitted by the Planning Board.

(Majority vote required)

Michael Fee, 48 Henry's Mill Lane Moved in the words of the Article.

The motion received a second.

Michael Fee spoke on behalf of the Planning Board. A new statute passed in 2006 allows boards holding adjudicatory hearings, such as the Planning Board, Conservation Commission, and Zoning Board of Appeals, to vote on an application if one session of a public hearing is missed during the tenure of the application review. This flexibility is critical to all parties. From the Town's perspective, it allows board members, who regularly travel or have other conflicts, to miss one hearing, yet still maintain the consistency of review throughout long and multiple-hearing applications. Applicants are no longer at risk of needing a super-majority or unanimous decision if a smaller board is required to vote on an application, nor of unnecessarily postponing hearings until all members are present. The provisions of the statute require the board member to review meeting minutes and audio or video tape of the hearing. The statute only allows a member to miss one session in order to be eligible to vote. This statue is beneficial to the board members in Sudbury who spend countless volunteer hours reviewing applications.

FINANCE COMMITTEE: Takes no position on this article.

BOARD OF SELECTMEN: The Board of Selectmen unanimously supports this article.

Robert Coe, 14 Churchill Street, urges defeat of this motion because it sets a bad precedent, for one reason, it says you can miss one session, what happens if there are only two sessions? Can you miss the first one and then vote at the second one? He doesn't think this rule should be adopted in Sudbury.

Michael Fee answered. As he understands the question, Mr. Coe is suggesting that perhaps the enactment of the rule will give untoward flexibility to boards hearing certain types of adjudicatory matters. If you look at some of the

more recent ZBA applications for 40 B permits where that particular board has been forced to hear, not just one or two hearings, but multiple ones that go on for six or eight months. Mr. Coe's mention of attending only two hearings is understandable; that the board members would have to be present for both hearings. But, it's simply not possible when hearings go on for months and months. Also, there are state laws that require certain boards to hear applications within certain time frames. And if a board is unable to hear an application and fully determine it within that time frame, the applicant would be able to do whatever they wanted to because the board was unable to fully adjudicate their application to grant or deny it.

In terms of the flexibility here, it's giving the Town flexibility in order to be able to fully hear these applications and not be in a situation where for lack of a quorum the boards constructively grant the permit that they might not have granted otherwise.

Bridget Hanson, 19 Brewster Road, spoke in favor of the article.

The Moderator seeing no one else wishing to be heard announced that this Article requires a majority vote and then asked all those in favor of Article 15 to signify by raising their cards, all those opposed.

Myron Fox announced that it passes by MORE THAN A MAJORITY.

ARTICLE 16. TOWN/SCHOOL REVOLVING FUNDS (Consent Calendar)

To see if the Town will vote to authorize for FY08 the use of revolving funds under M.G.L. c.44, s.53E ½, by the following Departments of the Town in accordance with the description for each fund placed on file with the Town Clerk, said funds to be maintained as separate accounts set forth as follows:

Fund	<u>Department</u> <u>M</u>	<u> Iaximum</u>	<u>Amount</u>
Council on Aging Activities	Council on Aging	\$	20,000
Goodnow Library	Goodnow Library	\$	8,500
Bus	Sudbury Schools	\$	300,000
Instrumental Music	Sudbury Schools	\$	50,000
Youth Commission	Youth Commission	\$	30,000
Recreation Programs	Park and Recreation Commis	sion \$	572,000
Teen Center	Park and Recreation Commis	sion \$	30,000
Cable Television	Town Manager	\$	25,000
Conservation	Conservation Commission	\$	35,000
Dog	Town Clerk	\$	25,000
Rental Property	Town Manager	\$	40,000
Plumbing & Gas Inspectiona	l Building Inspector	\$	45,000
Services	- -		
Fire Department	Fire Chief	\$	12,000

Submitted by: Town Finance Director. (Majority vote required)

BOARD OF SELECTMEN POSITION: The Board of Selectmen unanimously supports this article.

FINANCE COMMITTEE REPORT: The Finance Committee recommends approval of this article.

The motion under Article 16 was <u>UNANIMOUSLY VOTED</u> on the Consent Calendar.

ARTICLE 17. COUNCIL ON AGING REVOLVING FUND - SUDBURY SENIOR ACCESS TAXI TRANSPORTATION (Consent Calendar)

To see if the Town will vote to establish and authorize for Fiscal Year 2008 the use of a revolving fund by the Council on Aging for the Sudbury Senior Access Taxi Program, to be funded by user fees collected; said fund to be maintained in a separate account, pursuant to Massachusetts General Laws, Chapter 44, Section 53E ½, and expended under the direction of the Council on Aging; the amount to be expended therefrom shall not exceed the amount of \$5,000; or act on anything relative thereto.

Submitted by the Council on Aging.

(Majority vote required)

BOARD OF SELECTMEN POSITION: The Board of Selectmen unanimously supports this article.

FINANCE COMMITTEE REPORT: The Finance Committee recommends approval of this article.

The motion under Article 17 was <u>UNANIMOUSLY VOTED</u> on the Consent Calendar.

ARTICLE 18. DPW MINING REVOLVING FUND (Consent Calendar)

To see if the Town will vote to authorize for FY2008 a revolving fund for use by the Department of Public Works for the operation of a mining operation on Town property located off North Road, the former Melone property, to include payment for all costs associated therewith, including salaries and other benefits, purchase and maintenance of capital equipment, reclamation of the property, and \$100,000 to be deposited into the General Fund to offset the tax rate, to be funded by income from the sale of gravel or other materials; said fund to be maintained as a separate account in accordance with M.G.L., Chapter 44, Section $53E\frac{1}{2}$; or act on anything relative thereto.

Submitted by the Director of Public Works.

(Majority vote required)

BOARD OF SELECTMEN POSITION: The Board of Selectmen unanimously supports this article.

FINANCE COMMITTEE REPORT: The Finance Committee recommends approval of this article.

The motion under Article 18 was <u>UNANIMOUSLY VOTED</u> on the Consent Calendar.

ARTICLE 19. ZONING BOARD OF APPEALS REVOLVING FUND

(Consent Calendar)

To see if the Town will vote to authorize for fiscal year 2008 the use of a revolving fund by the Zoning Board of Appeals for expenditures related to administration of Comprehensive Permit applications, to be funded by application fees; said fund to be maintained as a separate account in accordance with M.G.L., Chapter 44, Section 53E ½; the amount to be expended therefrom shall not exceed the amount of \$10,000; or act on anything relative thereto.

Submitted by the Zoning Board of Appeals.

(Majority vote required)

BOARD OF SELECTMEN POSITION: The Board of Selectmen unanimously supports this article.

FINANCE COMMITTEE REPORT: The Finance Committee recommends approval of this article.

The motion under Article 19 was <u>UNANIMOUSLY VOTED</u> on the Consent Calendar.

ARTICLE 20. EARLY CHILDHOOD REVOLVING FUND - TERMINATION (Consent Calendar)

To see if the Town will vote to terminate the use of a revolving fund established pursuant to M.G.L. c.44, section 53E ½ by the Sudbury Schools for the purpose of providing additional or supplemental school early childhood instruction, funded by tuition collection and expended under the direction of the Sudbury School Committee; said termination shall take place upon the date of passage of this Article by Town Meeting; and further, to authorize the Sudbury School Committee to encumber the funds remaining to pay expenses generated through the end of FY07, at which time the remaining balance will be deposited in the Town Surplus Revenue Account; or act on anything relative thereto.

Submitted by the Sudbury School Committee. (Majority vote required)

BOARD OF SELECTMEN POSITION: The Board of Selectmen unanimously supports this article.

FINANCE COMMITTEE REPORT: The Finance Committee recommends approval of this article.

The motion under Article 20 was UNANIMOUSLY VOTED

ARTICLE 21. AMEND ZONING BYLAW, ART. IX, SECTION 3259A – TEMPORARY SIGNS/ESTABLISH REVOLVING FUND

To see if the Town will vote to amend Article IX, the Zoning Bylaw, by deleting Section 3259A (Temporary Signs) in its entirety, and substituting therefor the following:

3259A. Portable Signs. One portable sign is allowed per business provided:

- a) The sign does not exceed six (6) square feet per side and is no more than thirty (30) inches wide.
- b) The top of any temporary portable sign must be less than four (4) feet above grade.
- c) All lettering shall be done in a professional workmanlike manner.
- d) Portable signs shall not be permitted on properties containing a single business which has a freestanding sign.
- e) For properties containing multiple businesses, no more than two (2) portable signs shall displayed at a time on any lot.
- f) Portable signs may only be displayed during the hours that the business is open or operating, but shall be removed at sunset.
- g) Portable signs shall not be illuminated, have flashing lights, emit sound or simulate motion, nor have any attachments adding to its height or width.
- h) Portable signs must not create a potential hazard to vehicular or pedestrian traffic.
- i) Signs which do not comply with any provision of this bylaw may be removed immediately and without notice by the Town.
- j) An annual registration is required for each portable sign in the amount of \$250.

and to see if the Town will vote to establish and authorize for Fiscal Year 2008, the use of a revolving fund for the administration and inspection of the portable sign program established under this Article, to be funded by registration fees collected; said fund to be maintained in a separate account, pursuant to Massachusetts General Laws, Chapter 44, Section 53E $\frac{1}{2}$, to be expended under the direction of the Building Inspector; or act on anything relative thereto.

Submitted by the Planning Board.

(Two-thirds vote required)

Michael Fee <u>Moved</u> in the words of the article, except that paragraph (j) shall read "A permit for a Portable Sign shall be issued at the discretion of the Building Inspector for a period not to exceed one year and at a fee of \$250 annually; and further to establish and authorize for fiscal year 2008 the use of the revolving fund under the direction of the Building Inspector for the administration and inspection of

the portable sign program established under this article to be funded by registration fees collected; said fund to be maintained in a separate account, pursuant to Mass. General Laws Ch. 44, s. $53E \frac{1}{2}$, the amount to be expended therefrom shall not exceed the amount of \$10,000.

It received a second.

Michael Fee made the presentation. At the April 2004 ATM the Hall approved sweeping amendments to the provisions of the Zoning Bylaw regulating commercial signs, as you may recall the regulations proposed in 2004 were the work of a task force that included members of the Board of Selectmen, the Building Inspector, the Town Planner and representatives of the Planning Board, the Design Review Board and the Zoning Board of Appeals. The driving force behind that 2004 amendment was the broad consensus that the Town needed to start regulating in a prudent way the desire of our businesses to communicate with their customers. The new bylaw took great care to try and address those legitimate needs with the aesthetics of our community as well as an over-arching concern for public safety. In the course of preparing those articles in 2004 the board heard from the community time and time again that no one in town wants to see Route 20 look like Route 9 in Framingham. This amended bylaw proposed tonight eliminates the current text of section 3259A Temporary Signs below:

Current Bylaw

3259A. Temporary Signs. One temporary sign is allowed per business for a period not to exceed five (5) weeks annually (35 days), provided:

- a. The sign does not exceed twenty-four (24) square feet for a wallmounted sign, or six (6) square feet per side for a freestanding sign.
- b. No more than five (5) temporary sign permits may be issued per establishment in one calendar year.
- c. Only one temporary sign shall be displayed along the street frontage of a property at one time.
- d. Interim signs erected while waiting for a permanent sign to be constructed shall conform to paragraphs a and c above.

The Warrant article proposes to eliminate this <u>current section</u> in its entirety, and <u>substituting the above amendment in Article 21</u>. It would allow businesses along Route 20 to display a portable sign on private property and not be in the right of way or on properties that contain single businesses with an existing free-standing sign. For the properties that have multiple businesses, no more than 2 portable signs could be displayed at any one given time.

The proposed bylaw language also provides that the signs can only be displayed during normal business hours and they have to be removed no later than sunset. They would also be subject to all of the other zoning bylaw regulations in the sign bylaw regarding content, lack of illumination, etc., as well as, being placed so as not to cause a hazard to pedestrians or to vehicle traffic. The Planning Board and the Building Inspector believe that a strong commercial base is an important part of our community.

This bylaw tweak will enable the Town to regulate the portable sign phenomenon in a much more efficient way. It will allow us to gain revenue for the Town through the registration fees.

He ended his presentation urging support of this article.

Michael Fee, for the Planning Board, unanimously supports this article.

Larry Rowe, spoke for The Finance Committee, saying that the Finance Committee supports this article.

Larry O'Brien, Selectman, spoke for the Board of Selectmen. The Board of Selectmen unanimously supports this article and urges the Hall's support of it as well. As the Selectmen's representative on the task force that rewrote the Zoning Bylaws pertaining to signs, he recalled that back in 2004 said that this was to be a living, breathing document that would occasionally come back for technical improvements and repairs. This is one of the first that is specific to the sign bylaw portion.

Adam Miller, 1 Nobscot Road, had a question concerning the design of signs will they have to be approved and will they be able to have five or six interchangeable seasonal signs over a course of a year?

Jody Kablack, Town Planner, was called upon by the Moderator to answer Mr. Miller's questions. This question was discussed during the public hearing that the Planning Board held for this article, it's a Zoning article and a public hearing is required. This had also been discussed with the Design Review Board who is the approving body for all commercial signs in Town. This was decided that if they met the criteria in the bylaw which talks about the lettering being professional and the signs shall not be of a very temporary nature that the Building Inspector would just approve the signs. It would also require a registration fee of \$250.00 for each sign they want to put up. So, if a business has three signs, for each of the three seasons they would have to register each sign individually.

Adrian Sheldon, 48 Mill Pond Road, asked for clarification of the first line. He wanted to know if it was only for a for- profit business and if so his concern is

that if a church or other non-profit organization would be able to advertise using a portable sign and be charged a \$250.00 fee then he would not support this article.

Jody Kablack, Town Planner, replied. She said depending upon where the sign is, the Building Inspector takes a somewhat lenient view on school signs, on Town signs, certainly the signs you see advertising Town events on the Town Common are not subject to any kind of review or approval, other than the Town Manager's review and approval. These would not be subject to a registration fee.

Robert Coe, 14 Churchill Street, made an amendment, which he said were technical corrections.

Robert Coe, 14 Churchill Street <u>Moved to strike the word temporary from line</u> <u>b</u>, to <u>add the word be after the word shall</u> in line <u>e</u> and to <u>replace</u> it with <u>their</u> in line <u>g</u>.

It received a second.

Michael Fee, Planning Board, spoke on behalf of the Planning Board in support of Mr. Coe's amendment.

The Moderator announced that this requires a majority vote. Seeing no one who wanted to be heard on Mr. Coe's amendment he asked all those in support of the amendment to signify by raising their cards, all those opposed.

It passes by MORE THAN THE MAJORITY VOTE REQUIRED.

The Moderator recognized Mr. Tyler for his amendment.

Ralph Tyler, 1 Deacon Lane \underline{Moved} to amend Article 21 by replacing j) with j), k) & l) as follows:

- j) A sign usage fee must be paid in advance, said fee to be established annually by the Selectmen and will consist of an Annual Base Fee Plus a Daily Fee for each day of use. Once an Annual Base Fee is Paid, additional days may be added by paying the requisite daily fee.
- k) The Building Inspector shall collect the required fees and issue a decal to be affixed to each sign listing the paid dates. Any sign found displayed without said decal affixed showing payment was made for the date it is being displayed shall constitute a violation of the zoning bylaw.
- l) No sign shall be displayed nor permit issued before the design has been approved by the Building Inspector and by the Design Review Committee. Each sign must conform to the approved design. For signs that will change the design must delineate sufficient information about the planned changes. Signs displayed that deviate from the approved design shall constitute a zoning bylaw violation.

It received a second.

Some of Mr. Tyler's concerns with this bylaw and the reason for his amendment:

- The annual fee being grandfathered in the future if a fee is stated and accepted in the bylaw
 - j) Not to have a fixed fee but to have the Selectmen establish the fee annually
- How do you enforce something like this?
 - k) a decal
- Approval process for portable signs
 - I) Approved by the Building Inspector and by the Design Review Committee

He supports temporary signs but they do need to be regulated and urged acceptance of this amendment.

The Moderator called upon Mr. Fee for the Planning Board's opinion on this amendment.

Mr. Fee said that this was not the first time they have had this discussion with Mr. Tyler, he did appear at their hearing and had made some good suggestions. Some of which was integrated into the text before you and some had been rejected. That which was rejected is now on the viewgraph screen in Mr. Tyler's amendment.

The reason they had rejected (j) is because it calls for tremendous amount of administration work by the Building Inspector. They are trying to make this simple, effective, and cost effective for the businesses. To have a decal or a level of monitoring and oversight that is called for in suggested language (j) they felt was inordinate.

With respect to (k) the same argument. They don't think that the Building Inspector should have to be out every day looking at these signs. This is an annual registration that they are calling for and think that is sufficient. The language in (k) they felt was superfluous and not in keeping with the intent of what they are trying to establish.

They had an extended discussion with Mr. Tyler whether or not the Design Review Board should be called in to review these signs. During the process of drafting the language in the first place the Design Review Board was consulted and gave them the opinion that they did not want that particular burden. Again, he said they are talking about signs no more than 3 X 2 feet and think that the Zoning Enforcing officer, the Building Inspector, has the sufficient expertise and aesthetic

ability to choose these signs and to make sure that they conform to the spirit and intent of what they are trying to accomplish.

Finally, with regard to Mr. Tyler's statement about the grandfathering, this is an annual license and if a future Town Meeting determines that \$250.00 is an insufficient amount to charge for this license then Town Meeting can certainly amend that. It's an annual review process.

Bob Jacobson, Finance Committee, is not in favor of this amendment.

Lawrence O'Brien, Selectman, said they agree with the statements by Michael Fee and said that if needed the fee could be changed by Town Meeting just as the Marriage fees, etc. The Selectmen are not in favor of this amendment.

Carolyn Hannauer, 48 Old Lancaster Road, opposes this amendment.

Ralph Tyler was in disagreement with Mr. O'Brien's statement pertaining to the fee. He urged support for his amendment.

Adrian Sheldon, 48 Mill Pond, wanted to know if the \$250.00 was a fixed fee. The Moderator replied that it was fixed until Town Meeting changes it. It can be changed as often as Town Meeting wishes it.

Larry O'Brien, Selectman, wanted to make clear that before the Selectmen made their comments he did confer with Paul Kenny, Town Counsel; he agreed that the fees can be changed with Town Meeting action.

Mr. Fox explained to the Hall that since the <u>question had been called</u> and seconded and a resident had been waiting patiently to speak; consider that when you have the vote on the call of the question which requires a two-thirds vote.

The Moderator asked all those in favor to signify by raising their cards, all those opposed.

Glen Merrill-Skoloff, 18 Allen Place, wanted clarification of the difference between the main motion and Mr. Tyler's amendment on section (j). The main motion and the amendment were both shown on the viewgraph.

The Moderator seeing no one else wishing to be heard on Mr. Tyler's amendment announced that this requires a majority vote and only voting on the amendment as shown on the screen.

Moderator asked all those in favor of Mr. Tyler's <u>amendment</u> signify by raising their cards; all those opposed. It was <u>DEFEATED OVERWHELMINGLY</u>.

Mr. Fox announced that they are now going to <u>move on to the Main Motion</u> which requires a two-thirds vote.

Kerry Lynn, 164 Maynard Farm Road, wanted to know if the Building Inspector had any jurisdiction over the construction of the sign.

Michael Fee, Planning Board answered, "yes", the Building Inspector does have a lot of discretion over the design of the sign. The sub paragraphs a, b, and c are all designed to give some general guidelines for the dimensions the sign will be and how they should look. Any signs that don't comply will be removed and have the registration revoked.

Michael Fee answered a minor question of a resident relating to time limit from the original Sign Bylaw.

Ralph Tyler, 1 Deacon Lane, urged defeat of this article.

The Moderator seeing no one else wishing to be heard on Article 21 said it requires a two-thirds vote.

All those in favor of Article 21 as it was moved by Mr. Fee and as amended by Mr. Coe, please raise your cards, all those opposed.

It <u>PASSED BY SIGNIFICANTLY MORE THAN THE REQUIRED TWO-</u> THIRDS VOTE.

The motion for Article 22 – Community Preservation Fund – Bruce Freeman Rail Trail: Title Search was shown on the screen, but before it was announced by the Moderator there was a <u>Point of Order</u> from the audience.

Donald Chauls, 92 Blueberry Hill Lane, said he is probably one of the few people who had not made a decision on which way he's going to vote on this issue. His question was whether Article 35 could be addressed first since that covers the general issue of the trail before they get to the specific questions in Article 22, 23 and 24.

The Moderator answered, "Yes", if someone makes a motion to move Article 35, which is the Resolution, out of order and take it before Article 22 it would require a 4/5's vote.

Steven Ullman, 48 Willard Grant Road <u>Moved</u> to take Article 35 out of order and to hear it now before Article 22 is heard.

It received a second.

The motion requires a four-fifths vote and is debatable. The discussion is simply whether or not to move Article 35 out of order and hear it now. Myron Fox, Moderator also noted that there will be no discussion whether the Rail Trail is a good idea or a bad idea, whether they should spend money on it or they shouldn't spend money on it, strictly whether or not they should hear Article 35 now.

Tara Reed, 11 Carding Mill Road, wanted to know if the Resolution of Article 35 changes whether they need to have debate and discussion on Article 22, 23, and 24. She said it was her understanding that Article 35 is non-binding.

Myron Fox answered that Article 35 is a non-binding resolution, it does not bind the Town Meeting on Article 22, 23, and 24, he then asked if anyone wished to be heard on whether or not they should move Article 35 out of order and hear it now.

Mary Dockray-Miller, 2 Candlewood Circle, commented that the discussion of Articles 22, 23, and 24 would be very informative and would probably affect people's views of the discussion of Article 35.

Allan Wallack, 67 Thompson Drive, a resident of Sudbury for 34 years. In the past the Rail Trail has come up at the end of the third day of Town Meeting when there are about 2% of the people that are here tonight. He went on to say that there was an opportunity here to take the whole item at once in front of the whole group to give everyone a chance to hear all the issues and discuss it.

The Moderator wanted to make everyone aware of Sudbury's tradition on non-binding resolutions. What happens is the person who filed Article 35 will give a five minute speech on why he or she filed Article 35. He would then ask the Finance Committee, and then the Selectmen if they are in favor or against. There will be no debate, that is the tradition here in Town and that is what they did for the last non-binding resolution. There will be no counted vote under Article 35 under no circumstances. He will look at the Hall and tell them whether it is overwhelmingly in favor, overwhelming against or it's too close to call. No recount can be asked for under any circumstances because the resolution is non-binding.

Kerry Lynn, 164 Maynard Farm Road, urged defeat of this motion.

Bill Cooper, 11 Cedar Creek Road, wanted to know if the petitioners who submitted Article 35 were in the Hall and in the position to make the presentation tonight.

The Moderator addressed the Hall and asked if any of the 10 residents who signed the petition were in the Hall and ready to make the presentation.

He announced to the Hall that it was an affirmative. He stated that the question had been called to move Article 35 out of order to be heard before Article 22. This is strictly on the call of the question.

Mr. Fox asked all those in favor of <u>calling the question</u>, to signify by raising their cards; all those opposed.

It PASSED BY CONSIDERABLY MORE THAN A TWO-THIRDS VOTE.

The Moderator read the motion on whether or not to <u>Move Article 35 out of</u> order to be heard before Article 22.

It requires a four-fifths vote according to our bylaw. All those in favor of the motion signify by raising their cards; all those opposed.

It was <u>DEFEATED BY MORE THAN A MAJORITY</u>.

ARTICLE 22. COMMUNITY PRESERVATION FUND – BRUCE FREEMAN RAIL TRAIL: TITLE SEARCH

To see if the Town will vote to appropriate an amount not to exceed \$15,000 from the Community Preservation Act Funds, as recommended by the Community Preservation Committee, for the purpose of conducting a title search of the north-south railroad right of way currently owned by the Commonwealth of Massachusetts and running from the intersection with the east-west MBTA railroad right of way north to the Concord border, said work to be completed by the end of Fiscal Year 2010; or act on anything relative thereto. All appropriations will be allocated to the Recreation category and funded from unrestricted reserves.

Submitted by the Community Preservation Committee.

(Majority vote required)

Articles 22, 23, & 24 Bruce Freeman Rail Trail

------ Denotes Trail Corridor

Chris Morley <u>Moved</u> in the words of the article with the amount of \$15,000 appropriated.

It received a second.

Chris Morely, CPC, made the presentation. The next nine articles are recommendations from the Community Preservation Committee. He told the Hall that he was the Planning Board representative to the CPC and the CPC co-chair for the last two years.

A slide was shown with a list of names of the CPC members.

The Moderator excused himself for interrupting Mr. Morely's presentation and explained to the Hall that Mr. Morely had requested his indulgence for himself and for the person who's going to make the presentation for the Board of Selectmen. The CPC has nine articles coming up and in order to save a great deal of time he has asked if he could discuss some of those without being outside the four corners of the article. He had granted him permission as well as the Selectmen.

Mr. Morely reminded the Hall that the CPA is a state program offering several different ways in which communities may choose to participate or choose not to.

Sudbury has chosen to use the CPA and collect a tax surcharge of 3%. In so doing they qualify for a 100% state match of the revenues they raise. In other words, 50% of the money spent on projects or that are saved for future projects is supplied by the state. CPA revenues are accounted for separately from other Town Meeting revenues and are expended only by vote of Town Meeting upon recommendation by the CPC.

The following was shown on the viewgraph and are the four different areas in which the CPA monies can be spent:

- Provides Funding for:
 - o Open Space (10% min.)
 - o Community Housing (10% min.)
 - o Historic Preservation (10% min.)
 - o Recreation
- Adopted in Sudbury in March 2002
- First Appropriations at 2003 Town Meeting

The State Statute requires the earmarking of the minimum of 10% of budgeted revenues in the first three categories. These 10% amounts must be spent in those categories or reserved for future spending in those categories only. The remaining 70% can be appropriated in any combination of the four categories that Town Meeting desires.

Here in Sudbury the CPC has been following a policy of roughly spending over time about 10% in the three areas of Community Housing, Historic Preservation and Recreation. The goal of this policy has been to preserve revenue for future high-expense projects, which currently they anticipate mostly to be the purchase outright of Open Space or the purchase of Open Space related development rights. They don't reject projects solely on this basis. But, in the absence of an especially compelling project this rough budgeting has and will be a factor in whether the CPC forwards a project for Town Meeting approval.

This slide shown shows the CPA amounts expended at the last four Town Meetings:

APPROVED CPA PROJECTS First Four Years (through 2006 Town Meeting)

• Open Space:	\$7,856,460	(69%)
• Recreation:	\$1,896,250	(16%)
• Community Housing:	\$ 885,000	(8%)
• Historic Preservation:	\$ 748,518	(7%)

•TOTAL: \$11,386,728

CPA funds paid for just about half of the community field project that is currently under construction here at LSRHS property.

Keep in mind that these figures shown above are not what were actually spent to date. In particular, the Open Space projects have been bonded; largely so that no one set of taxpayers will have to pay the full cost of what is a very long term benefit to the Town. Consequently there are attendant bonding costs that are not reflected here. Also not shown here is the close to \$6M of what constitutes the Town's CPA reserves or savings after they are finished with their work here tonight and the fiscal year ends on June 30th.

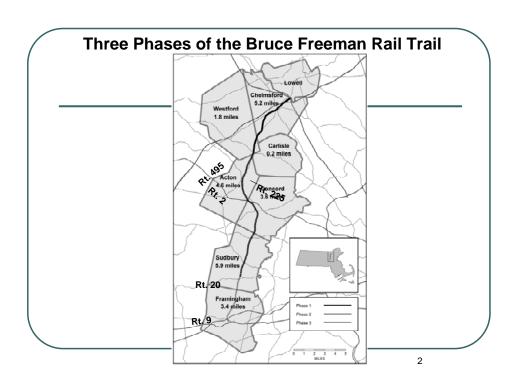
This year the seven CPA projects put before you have a total cost that was expected to be a fair amount below this year's anticipated revenues. As you will hear later the land purchase in Article 25 has yet to progress to the point where the Hall can vote on it here tonight.

Now in Article 30, the budget article, you'll be reserving an even larger \$ figure for use in the future. The more detailed CPC reports are in your warrant.

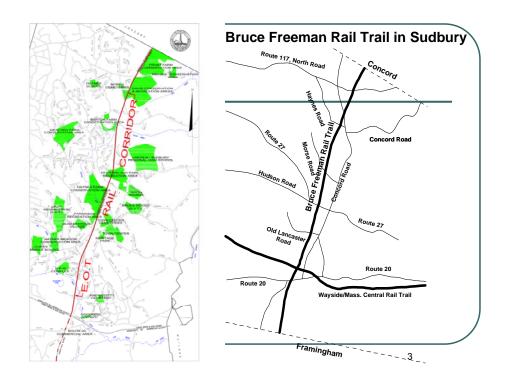
In conclusion, Chris Morely said the first three articles are related to the Rail Trail, they have been combined into one and John Drobinski, Selectman will do the presentation on those right now.

John Drobinski, Selectman, proceeded to give the Hall an overview of how the Town got to this point with the Rail Trail and then discuss some of the specifics of the articles. It will be done one time and if there are any questions that come up they will answer them to be expeditious with time.

A slide was shown with an overview of the three segments of the Rail Trail from Lowell to Framingham.



- 1. First segment goes approximately from Lowell to Acton.
- 2. Second segment goes from Acton to just north of Route 20 in Sudbury.
- 3. Third segment is the old CSX line from Sudbury to Framingham, which is not in play yet because the Town is still negotiating with CSX and the Federal Railway Administration to determine right- of-way ownership.



The next slide above shows more detail of the trail in Sudbury from the North Sudbury line to East-West proposed Rail Trail line. The highlighted areas are the key parcels in the Town of Sudbury, old recreation parcels, school parcels, and the Library.

The next two slides on the viewgraph show how the Town got to this point and the long history of development going back to the early 1980's:

- 1982: Freight service suspended and EOT purchased corridor to preserve it for public uses
- 1985: Rep. Bruce Freeman of Chelmsford convenes meeting of all towns From Lowell south to Sudbury to discuss the development of a Rail Trail connecting the communities
- 1985: Sudbury staff conducts first Feasibility Study of the trail within Sudbury
- 1986: Town Meeting supports the concept of a non-motorized transportation corridor
- 1987: State conducts Feasibility Study of proposed Trail
- 1988: Town forms first Rail Trail Committee
- 1989: MA Legislature signed bill formally creating the Bruce N. Freeman Bike Trail
- 1989: Sudbury completed its Trial Linkages Report and identified this corridor as an important non-motorized linkage to other public places
- 1998: Town Meeting adopted "Character of Sudbury Statement" which emphasizes development of opportunities to protect natural

- resources while enjoying and appreciating nature, recreation, and our history and traditions.
- 2000: Sudbury's Open Space & Recreation Plan identified the creation of new trails, walkways, bike trails, and greenways a "top three" priority (after maintaining town character and preserving wildlife habitat)
- 2001: "Sustainable Sudbury" Master Plan stated the need to preserve and enhance amenities within the limits of our natural resources while the preserving the Town Character. Bike and walking paths were noted as one way to accomplish this goal
- 2004: New Rail Trail Conversion Advisory Committee (RTCAC) formed by Selectmen
- 2005: Town Meeting approves \$25,000 for a new Feasibility Study
- 2007: Based on recommendations from the RTCAC, Selectmen request CPA funding for a total of \$145,000 for three additional studies to determine if a rail trail can meet the objectives of the above Plans

What came out of the Feasibility Study in 2005 was that the Town needs more information and thus that's the purpose of this evening. Get the information the Town needs to make informed decisions. So this evening they're asking for approximately \$145,000 for three additional studies to look at various key components of the proposed Rail Trail to see if this is the type of activity they want in Sudbury.

Mr. Drobinski gave a quick overview of the Feasibility Study which was delivered to the Town this past December after many public hearings.

A slide summarizing the impact on the environment and what the economics for maintenance was shown on the viewgraph:

Report on Feasibility Study/RTCAC

- The RTCAC developed technical specifications for the RFP for the feasibility study
- The firm of Fay, Spofford & Thorndike was chosen to conduct an Environmental & Engineering Assessment
- The assessment study was directed at a subset of the many issues presented to Town Meeting in 2005
- The assessment concluded that it is feasible to convert the former rail corridor to a rail trail from an environmental and engineering perspective but also noted that additional activities are needed to determine the Town's desire and ability to advance the rail trail project forward
- The RTCAC will continue to study the full set of issues set forth at the 2005 Town Meeting that were beyond the scope of the feasibility study

Mr. Drobinski gave a quick overview of the Feasibility Study which was delivered to the Town this past December after many public hearings were held.

The assessment concluded it was feasible to convert the former rail car corridor to a Rail Trail from an environmental engineering perspective. But, and there's a big but, and that's why we're here tonight. Additional activities are needed to determine the Town's desire and ability to advance the Rail Trail project forward.

Tonight the Town needs to ask for funds to continue this study.

On Articles 22, 23, & 24 the Selectmen are committed to investigating in a <u>factual</u>, <u>logical</u>, and <u>public</u> manner a trail design that <u>fits Sudbury</u>. Should the end result of the investigation process show that there are reasonable trail options that can address environmental, economic, and other concerns, the Selectmen will present recommendations in favor of proceeding with trail development to the voters at a subsequent Town Meeting.

At this point, more information is needed and <u>no recommendation is being</u> <u>made to the voters for design and construction of a rail trail.</u> The only request before you tonight is for limited funding to answer questions arising from the Feasibility Study.

To accomplish further investigation, the Town needs to determine:

- if the right-of-way is legally unencumbered
- the extent of wildlife functions and values of the right-of-way and
- develop a base map of the right-of-way, including delineation of all wetland and other sensitive areas or areas with unique issues.

For Article 22 they are requesting \$15,000 for a Title Search. They are looking at approximately four miles of land here in Sudbury that the State owns and they want to make sure if the Town obtains an easement from the State of Massachusetts that the right-of-way is owned free and clear. They would need to hire special counsel which is necessary for legal examination to determine owners and rights. This is required for obtaining a lease of the R.O.W. from the state.

The Town would not proceed with any other aspects to the Rail Trail Feasibility analysis until they know that they have a free and clear unencumbered right-of-way. If any title issues are found they will have to stop and look at things very carefully.

<u>For Article 23</u> they are requesting \$25,000 for a Four-Season Wildlife Study. This study would not begin until after an acceptable Title Search. This Wildlife Study will determine if there is any wildlife habitat areas protected under federal, state, or local regulation which will be altered to the extent that environmental

regulations performance standards cannot be achieved and will be required for future wetland permitting under state and local law.

It is the intent of the Selectmen and Town Manager to make the most of this funding by following the DEP "Wildlife Habitat Protection Guidance for Inland Wetlands" which includes the Wildlife Assessment guidelines to use for a habitat study. This information will be required for wetland permitting in the future should the Town go forward with the trail.

Mr. Drobinski said that they are looking at approximately four miles of land here in Sudbury that the State owns and wants to make sure if the Town obtains an easement from the State of Massachusetts that the right-of-way is owned free and clear.

Finally, the Town would not proceed with any other aspects to the Rail Trail Feasibility analysis until they know that they have a free and clear unencumbered right- of- way. If any title issues are found we'll have to stop and look at things very carefully.

<u>Article 24 – Existing Conditions Base Map</u> is the most expensive of the Rail Trail articles, they are asking for \$105,000 from the CPA funds. To be completed after an acceptable title search.

CONDUCT A FULL SURVEY MAP OF THE R.O.W. SHOWING:

- Topography at 1" contour intervals
- Full extent of all state and locally-regulated wetland and upland resource areas, including riverfront areas
- Drainage structures and watersheds
- State Estimated and Priority Habitat areas for rare & endangered species
- Drinking water wells and Zone II areas
- Historic landmarks and features, heritage landscapes, etc
- Encroachments
- Public & private road crossings

WHY NOW?

- Necessary steps to continue the Feasibility determination
- Continues the information gathering process
- Town decides to seek state and/or local funding
- Provide information that will be useful to the Town officials and voters to decide whether or not the BFRT project moves ahead
- Keeps the Town, not the State, in control of the project

Voting in favor of Articles 22, 23, & 24 <u>WILL</u> allow further necessary investigation of the legal, engineering, and environmental issues. It will also allow the Town to make decisions based on fact rather than assumption.

Voting in <u>favor</u> of Articles 22, 23, & 24 will not obligate the Town to move forward with the design, construction, or expenditure of any additional funds for the BFRT.

Voting in <u>favor</u> of Articles 22, 23, & 24 is not a vote for a rail trail. It is a vote authorizing a responsible process for factual investigation. Any negative findings during these investigations may temporarily or permanently stop the trail. Positive findings will only allow the voter to decide if they wish to proceed to the next step.

In conclusion, the Selectmen are committed to the investigation in a factual, logical, and public manner a trail design that fits Sudbury. Should the end result of the investigation process show that there are reasonable trail options that can address environmental, economic, and other concerns, the Selectmen will present recommendations in favor of proceeding with trail development to the voters at a subsequent Town Meeting. He thanked the Hall.

John Drobinski said the Board of Selectmen is unanimously in support of Article 22, 23, & 24

Sheila Stewart, Finance Committee. The Finance Committee voted as follows:

Opposed - 4

In Favor – 3

1 member recusing himself on all three articles

Myron Fox, Moderator, explained to the Hall that when there were a series of Housing Articles a couple of years ago; the Hall discussed them together but they voted them separately. They will do the same thing here tonight because it's the most time efficient way of doing it. In addition, since the debate will be on all three articles at the same time they will have that discussion now and as each motion or call of the question comes up on each article there will be no further debate. They found in the Sudbury Housing Authority articles this was indeed the most efficient way of doing it.

Since the debate on all three will begin before 10:30 p.m. there will not be a limit for any of these three articles.

Given the fact that the Hall is about to debate on what has become a somewhat controversial topic he reminded the Hall on the Rules of Decorum which everyone must follow.

The Moderator then asked the Hall if there was anyone who wished to speak on Article 22, 23, or 24.

Kerry Lynn, 164 Maynard Farm Road, made a Point of Order in reference to hearing a motion on Article 23 and 24.

The Moderator asked Chris Morley to make the motions on Article 23 & 24.

ARTICLE 23. COMMUNITY PRESERVATION FUND – BRUCE FREEMAN RAIL TRAIL: WILDLIFE STUDY

To see if the Town will vote to appropriate an amount not to exceed \$25,000 from the Community Preservation Act Funds, as recommended by the Community Preservation Committee, for the purpose of conducting a study of the wildlife and rare species habitats as they may exist along the north-south railroad right of way currently owned by the Commonwealth of Massachusetts, running from the intersection with the east-west MBTA railroad right of way north to the Concord border, such funds to be expended only after the Town has completed a satisfactory title search authorized under Article 22 of the 2007 Annual Town Meeting, said work to be performed under the direction of the Town Manager and to be completed by the end of Fiscal Year 2010; or act on anything relative thereto. All appropriations will be allocated to the Recreation category and funded from FY08 Revenue.

Submitted by the Community Preservation Committee. (Majority vote required)

Chris Morely, Community Preservation Committee <u>Moved</u> in the words of the article with the amount of \$25,000 appropriated, except that the words "four-season" shall be inserted before the word "study" in the second line.

It received a second.

Since the presentation had already been given on Article 23, he continued with Article 24.

ARTICLE 24. COMMUNITY PRESERVATION FUND – BRUCE FREEMAN RAIL TRAIL: EXISTING CONDITIONS BASE MAP

To see if the Town will vote to appropriate an amount not to exceed \$105,000 from the Community Preservation Act Funds, as recommended by the Community Preservation Committee, for the purpose of conducting an Environmental Resource Delineation and incorporating same into a new surveyed existing-conditions base map of the north-south railroad right of way currently owned by the Commonwealth of Massachusetts, running from the intersection with the east-west MBTA railroad right of way north to the Concord border, such funds to be expended only after the Town has completed a satisfactory title search authorized under Article 22 of the 2007 Annual Town Meeting, said work to be performed under the direction of the Town Manager and to be completed by the end of Fiscal Year 2010, or act on anything relative thereto. All appropriations will be allocated to the Recreation category and funded from FY08 Revenue.

Submitted by the Community Preservation Committee. (Majority vote required)

Chris Morley, CPC <u>Moved</u> in the words of the article with the amount of \$105,000 appropriated.

It received a second.

Since the Selectmen and Finance Committee had already given their reports the Moderator recognized Ted Pickering, Vice Chairman of the Conservation Commission.

Ted Pickering, 780 Concord Road, gave the point of view for the Conservation Commission on Articles 22, 23, & 24 stating that trails come in all shapes and sizes based on community need and vision and ideally they're designed to reflect a community's needs, values, and vision. A trail should complement the character, environmental, and recreational needs of a community and enhance its resources. Sudbury relies on its natural resources to provide ecological goods and services such as water pollution attenuation, maintaining drinking water quality and quantity, providing wildlife habitat, and storage and containment of flood water.

Trails should be designed to be in harmony with the ecologic, historic, and financial goals of the community. No one trail design fits the goals and objectives of every community.

Sudbury_should develop a vision, process, and design to address protection of its own unique water resources, wildlife, and history.

Sudbury should not adopt a process and design developed for urban areas with sewers and MWRA water supplies.

The Feasibility Study did not address a design or provide an outline of a process compatible with local water quality and wildlife goals.

Articles 22, 23, & 24 provide an opportunity to more closely assess the likely ability of the trail to be compatible with Sudbury's Wetlands Bylaw and Sudbury's EPA Storm Water Permit, as <u>required for any other Sudbury public or private project.</u>

In summary the Conservation Committee looks forward to active involvement in the next phase of the initial investigation. Any project that MAY ultimately result from these studies and investigations will be reviewed for permitting to the same standards, using the same criteria, applied to all projects in town (except 40B developments). The BFRT is not exempt from these standards.

If wetlands, wildlife, and storm water regulations do not permit you to alter the environment in your yard, the BFRT must be held to those same review standards.

Allow your Town to develop a plan to meet its own needs and deviate from the MHD process by funding the local answers to local questions and concerns raised in the Feasibility Study.

James Nigrelli, 51 Pennymeadow Road, a resident of Pennymeadow Rd for the last 12 years, his property abuts the proposed rail bed. He is against these three articles and asked the Hall to vote NO.

The residents are told that Article 22 and the other Rail Trail articles are for gathering more information. However, in these articles Sudbury is moving beyond investigation and into fulfilling Mass Highway design requirements for multi-use paths. Approving these articles allows the Town to submit a project needs form that is a signal to the State that the Town wishes to move forward into the full design phase for this project.

What is a Mass Highway Design? It is a transportation corridor that is handicapped accessible will accommodate multiple types of uses, such as, walkers, in-line skaters, bicycles, as well as emergency vehicles. To accommodate Mass Highways minimum width requirements and the recommendations from the Sudbury Feasibility Study, shoulders should be cleared six feet from edge of pavement then these trails could be cleared 22 feet wide. On the viewgraph slides were shown of the Assabet River Rail Trail in Hudson and Marlboro during construction using heavy equipment such as large excavators or do the residents want a Sudbury vision of the rail trail. Slides were then shown of the trail bed as it is today, a rural walking path that also happens to be one of Sudbury's last Wildlife corridors.

Before fulfilling Mass Highway's requirements shouldn't Sudbury decide what changes if any they want to make to this path? Had residents been provided the answers promised during the 2005 Town Meeting a vision could have already been formed, however, many questions have been unanswered. Yet, we are being asked to proceed with the design phase anyway. Shortly after the voter approval of the 2005 Feasibility Study it was acknowledged that the \$25,000 was not enough to fill the study goals. Voters were led to believe this was necessary to make informed decisions on whether or not to proceed with the project. However the Town opted to exclude important goals from the study.

Some of which are:

- Impact on traffic
- Policing costs
- Maintenance costs
- Impact on the community both long term and short term

The next slide shown is meant to show the incremental costs of Sudbury's estimated contribution towards the project. Right now there is no guarantee that if the Town spends half a million dollars or even \$1M that there will be outside funding available to build the trail. According to the State, many regional high-priority trails have not been built due to the increasing cost of path construction and the complex and uncertain funding process. Trail intersections, especially on busy streets will impede traffic flow, such as, Peakham Road and Hudson Road intersection. There are 11 intersections along the rail bed. Intersections pose a serious concern to safety officials, especially in light of the recent accidents at rail trail crosswalks.

A Mass Highway multi-use would create a minimum of 12 acres of cleared vegetation over the 4.6 miles of the rail bed that traverses miles of wetlands, bisects areas of endangered species habitats, and lies adjacent to numerous vernal pools.

Certain conditions exist along rail trail corridors that necessitate increased clearing, such as the 50 feet shown on the slide on the viewgraph along the Assabet River Rail Trail.

Mr. Nigrelli's slide was shown on the viewgraph for Sudbury residents to consider as alternatives.



The <u>Safe Alternative</u> Preserve Sudbury Refuge **BFRT** Wildlife/Habitat Monitoring X **Dedicated Parking** X **Bathroom Facilities** Connection to Assabet X River Rail Trail X No Dangerous Intersections X **No Construction Costs No Maintenance Costs** X X No Policing Costs

Mr. Nigrelli asked the Hall to consider all these issues, these costs, and the alternatives until the Town has a vision for the trail. He asked the Hall to vote NO.

Please Vote NO – Preserve Sudbury

George R. Sharkey, 16 Haynes Road, is against the Rail Trail. The cost of this article is excessive and ridiculous. Will this article contribute to Sudbury's schools, Town government, or improve the beauty of the area it wishes to destroy in the name of progress and pleasure. He went on to say that we were very lucky when the railroads were taken up and the land is just returning to its natural beauty and growth of trees, flowers and bushes that we once had. He recommends a no vote.

Patricia Brown, 35 Whispering Pine Road, and chairman of the Rail Trail Conversion Advisory Committee stated that the committee has voted to unanimously support Article 22, overwhelmingly to support Article 23, and unanimously to support 24, after they had talked a lot about it and thought a lot about it. She thanked the Hall.

Laura Abrams, 24 Goodman's Hill Road, stated that the Hall hasn't yet heard from the businesses along this proposed rail trail and wanted to know how it was going to impact them.

Richard Williamson, 21 Pendleton Road, said that he was strongly in favor of all three articles and of Rail Trails. He uses his bicycle not only for pleasure but also for doing errands along route 20 and is his primary mode of transportation. The Rail Trail would be a vital way to get around Sudbury without the use of cars.

Allan Wallack, 67 Thompson Drive, wanted to know from the Selectmen if anyone had reviewed the Assabet River Trail. The answer was no.

Carl Elkin, 22 Mill Pond Road, spoke in support of the Bruce Freeman Rail Trail.

There was a <u>call for the question</u> which received a second.

The Moderator announced that it was a two-thirds vote.

All those in favor of calling the question please raise your card, those opposed.

The Moderator said it was too close to call so we would hear from a few more people.

Miriam DiMauro, 588 Peakham Road, noted that there were two prominent business owners in Town, one, an owner of Cavicchio's, and the other a representative from Methods Machines, a property that could be affected by the rail trail. She asked the Moderator if the Hall could hear from these two business owners of property in Sudbury that do not live in Town.

Mr. Fox asked by a showing of cards all those in favor of letting Mr. Cavicchio, a non-resident speak; to do so by raising their cards; those opposed.

He announced that this is a majority vote. <u>It passes.</u>

Paul Cavicchio, said his farm is on Codjer Lane (Cavicchio Greenhouses) and that the rail bed goes right through the middle of his farm. He believes there is a safety problem, with amount of rail beds that goes through his property and trespassing and possibly damage to some of his vehicles are some of his other concerns. He is also concerned about the spraying he does on his farm and his liability. He asked the Hall to think about the abutters of the rail beds and how it would affect them.

Robert Capaccio, 337 Hudson Road, told the Hall that he has been a resident of Sudbury for 30 years and is a registered environmental engineer, He expressed his thoughts and concerns about preserving the wildlife along these rail beds.

Tracy Leu, 29 Meadow Drive, wanted to know the status of the \$25,000 for a Feasibility Study that was voted a few years back. She said that as far as she knew we haven't even evaluated whether or not we own the trail or what has been determined about the wildlife.

John Drobinski, Selectman, replied that in his presentation he had given an overview of what the Feasibility Study did and one of the follow-ups to the feasibility study was that we needed additional information to look at wildlife habitats, diversity, wetland lines and what the center line of the rail lines looked like; so the Town did get a lot for their \$25,000. He went on to say that they had a number of public hearings and received a lot of good feedback, not only from residents and abutters, but from folks like Mr. Cavicchio. Issues were discussed and there are issues that they need to deal with and there has been no determination as to whether the beds will be paved, use crushed stone, or bark mulch.

There were discussions with Fire and Police and they did have concerns about crossings and those will be addressed. One of Chief MacLean's concerns was turnarounds on the trail, which will be looked at. Further information is needed on Town economics, diversity, and wildlife habitat. Nothing different is being done here, that wasn't done for any large project in Town.

The Moderator announced that there was <u>a call for the question</u> which needs a two-thirds Vote. It received a second.

All those in favor of the <u>call of the question</u> signify by raising their cards; all those opposed.

The Moderator declared it definitely received two-thirds Votes.

The Moderator explained to the Hall that there would be no further discussion and that we would first be voting on Article 22, 23, and 24, each will require a Majority Vote.

Starting with <u>Article 22</u> shown on the screen – Mr. Fox read: *Move in the words of the article with the amount of \$15,000 appropriated.*

He then asked the Hall for all those in favor of the motion under Article 22 to signify by raising their cards, all those opposed.

He announced that it received <u>WAY MORE THAN A MAJORITY</u>. Article 22 passes.

Article 23 shown of the screen – Mr. Fox read: <u>Move</u> in the words of the article with the amount of \$25,000 appropriated, except that the words "four-season" shall be inserted before the word "study" in the second line.

All those in favor of the motion under Article 23 as it appears on the screen, please signify by raising your cards, all those opposed.

He announced it received WAY MORE THAN A MAJORITY.

Article 24 shown on the viewgraph, he read: Move in the words of the article with the amount of \$105,000 appropriated.

All those in favor of Article 24 signify by raising your cards, all those opposed.

He asked for a show of cards again saying that if he thought it was too close he'd ask for a teller count.

The Moderator announced that his rough estimate is 200 people in favor and 150 opposed.

There was a call for a teller head count with six (6) residents in favor of a count who stood and gave their names. Mr. Fox asked for 10 tellers to come forward for the counting of the Hall.

The Moderator announced that the final vote by the tellers is 325 votes in the affirmative and 187 votes in the negative.

Article 24 PASSES.

There was a motion to adjourn the meeting to 7:30 p.m. tomorrow night; Wednesday, April 10, 2007.

The motion was seconded.

The meeting was adjourned at 11:35 p.m.

April 9, 2007 - Attendance: 581

PROCEEDINGS ADJOURNED ANNUAL TOWN MEETING

APRIL 10, 2007

(The full text and discussion on all articles is available on tape and DVD at the Town Clerk's office)

Pursuant to a Warrant issued by the Board of Selectmen, March 8, 2007, the inhabitants of the Town of Sudbury qualified to vote in Town affairs, met in the Lincoln-Sudbury Regional High School (LSRHS) Auditorium on Tuesday, April 10, 2007, for the third and final session of the Annual Town Meeting.

The meeting was called to order at 7:32 p.m., when the Moderator declared a quorum was present.

The Moderator announced that snacks this evening were sponsored by the LSRHS Culinary Club. Mr. Fox also asked that all cell phones be turned off. He reminded the citizens that all motions to amend an article must be received in writing, and reviewed the respective amendment procedures. Mr. Fox also briefly reviewed emergency safety exit procedures and locations.

The Moderator announced that the Earth Decade Committee wished to thank everyone who made a tax-deductible donation to the New England Wind Fund. The Committee reports that it is halfway to its goal of receiving contributions from 170 households, which will qualify Sudbury for a bonus grant. The Committee also has an exhibit table in the lobby and will be hosting a seminar on Global Warming on April 14, 2007 from 1:00 p.m. to 2:30 p.m. at LSRHS.

<u>ARTICLE 25 – COMMUNITY PRESERVATION FUND – JOHNSON LAND PURCHASE</u>

To see what sum the Town will vote to appropriate, as recommended by the Community Preservation Committee, for the purpose of purchasing in fee simple 35 +/- acres of undeveloped land known as the Johnson land and lying adjacent to 189 Landham Road, to be used for the preservation of 34+/- acres as open space and for the designation of the remaining land for community housing to be deeded to the Sudbury Housing Trust established under M.G.L. c.44, s.55C for said purpose; and to see whether this sum shall be raised by borrowing, or otherwise; and to appropriate a sum sufficient to pay the annual debt service from FY08 Community Preservation Fund Revenue including bond and note issuance expense; or act on anything relative thereto. All appropriations will be allocated equally to the Open Space and Community Housing categories and funded from FY08 Revenue.

Submitted by the Community Preservation Committee (Two-thirds vote required, if borrowed)

Director of Planning and Community Development, Jody Kablack <u>Moved</u> to indefinitely postpone Article 25.

The motion was seconded.

Ms. Kablack speaking on behalf of the Town Manager and the Board of Selectmen, reported that the Town has been in discussions and negotiations with Eric Johnson for 1 1/2 years to purchase his 35-acre property at 189 Landham Road. The mutual goal was to permanently preserve most of the 34 acres which connect with Conservation land and Sudbury Valley Trust parcels, and to develop a modest number of affordable housing units on the remaining acre. Unfortunately, Ms. Kablack reported the death earlier this year of Mr. Johnson at the age of 91. Mr. Johnson's family has decided not to proceed at this time with a sale of the property so that they can further evaluate its value. Thus, the article will be postponed indefinitely.

However, Ms. Kablack stated that the Town hopes to continue discussions with the Johnson family if their alternative plans do not work out. The Town hopes to be back to a future Town Meeting with a very similar proposal.

The Finance Committee is in favor of an indefinite postponement. The Board of Selectmen supports postponement of this article.

The Moderator asked for a show of hands of those in favor of the motion and then those opposed.

The Moderator declared that it was UNANIMOUSLY VOTED

<u>ARTICLE 26 – COMMUNITY PRESERVATION FUND – SUDBURY HOUSING TRUST ALLOCATION</u>

To see if the Town will vote to appropriate from the Community Preservation Act Funds an amount not to exceed \$250,000 in FY08 CPA Revenue and in addition the balance of any Community Housing reserve funds retained from prior years, as recommended by the Community Preservation Committee, for the purpose of funding the Sudbury Housing Trust; or act on anything relative thereto. All appropriations will be allocated to the Community Housing category.

Submitted by the Community Preservation Committee. (Majority vote required)

Community Preservation Committee Chair, Christopher Morely <u>Moved</u> in the words of the article with the sum of \$250,000 appropriated and the transfer of \$135,000 of Community Housing reserve funds retained from prior years.

The motion was seconded.

Selectman, Lawrence O'Brien, explained that Article 26 is a continuation of ongoing Town work to generate more Affordable Housing in Sudbury. Last year the Board of Selectmen brought before Town Meeting, Article 33, this was to form the Sudbury Housing Trust. With the use of SLIDE exhibits, Mr. O'Brien briefly reviewed the genesis of the Sudbury Housing Trust and how funds will be generated and transferred for affordable housing use. He reported that the Community Preservation Act (CPA) requires that 10% of funds be reserved annually for community housing. This appropriation will be the first funding of the Trust. He further stated that it will be an annual request to transfer funds from the CPA. This request also asks for transfer of the balance of such 10% housing revenues not previously appropriated, to the Sudbury Housing Trust to fund its additional efforts towards that end. That amount represents approximately \$250,000 and there is an additional \$135,000 that has been un-allocated/unspent over the last four years of the Community Preservation Act. We're asking that both of these amounts, with your vote be transferred this evening. Under the statute of the Trust, some tighter regulations were added locally. The Trust is required to obtain Board of Selectmen approval in order to borrow money, mortgage trust assets, purchase or sell any sort of property. The Board of Selectmen and a board of six trustees administer the Trust and they operate under existing municipal laws. In closing, he reported that the Board of Selectmen, the Finance Committee, the Planning Board, the Community Housing Committee and the Sudbury Housing Authority all support this article.

Finance Committee: recommends approval of Article 26.

Robert Coe, 14 Churchill Street, asked how expenditures are calculated since he noted that in Article 25, for the purchase of 35 acres of land, the allocations to the two categories of the CPA would have been equal for Open Space and Housing even though 34+ acres of the 35+ acres of the land purchased was going to be used for Open Space.

Director of Planning and Community Development Jody Kablack responded satisfactorily to the question explaining that it was a fairly unbuildable area and the values were allocated according to those designated by the appraisal.

Seeing no one else wishing to be heard on Article 26 he asked for a show of hands of those in favor of the motion, then those opposed.

The Moderator declared that it passed <u>ALMOST UNANIMOUSLY</u>.

ARTICLE 27 – COMMUNITY PRESERVATION FUND – AMEND 2005 TOWN MEETING ARTICLE 42

To see if the Town will vote to amend Article 42 of the 2005 Annual Town Meeting authorizing the expenditure of \$500,000 for the purchase of permanent, affordable restrictions on housing units, by 1) extending the time restrictions cited therein by one year each, and by 2) authorizing the purchase of "no less than three (3) additional units of housing" rather than limiting purchases to "an amount not to exceed \$100,000 per unit of housing", as recommended by the Community Preservation Committee; or act on anything relative thereto.

Submitted by the Community Preservation Committee. (Majority vote required)

Community Preservation Committee Chair, Christopher Morely <u>Moved</u> in the words of the Article.

The motion was seconded.

Director of Planning and Community Development Jody Kablack briefly reviewed the intent of the article. She explained that Article 27 requests that the Town vote to amend a community housing article from a 2005 Town Meeting. Article 42, voted, at the 2005 Annual Town Meeting authorized the Town to allocate money to create additional affordable housing units in the Town of Sudbury. These were to be ear-marked for either tear-down properties or the so-called "40B" developments being built in Sudbury. She further explained that the concept is to "buy down" one or more market-rate units in the 40B developments, making the conversion from market to affordable financially acceptable to the developer. Through efforts made over the last two years, experience has shown that the \$100,000 per-unit cap in Article 42 is not enough money to convince developers to agree to such a conversion to affordable housing due to rising construction costs. Article 42 did appropriate \$500,000 for this purpose. One unit was negotiated for this amount of \$100,000 on Old County Rd; however, she said they have not been as successful in subsequent developments. Their recent efforts have shown the \$100,000 cap per unit is not enough money to convince developers to agree to this conversion because of the rise in housing construction costs in the last two years. By amending the article as requested would provide additional flexibility to negotiate with the developers. In addition, the request is being made to extend the previously set time limits by one year each. The Board of Selectmen, Finance Committee, The Sudbury Housing Trust, and Planning Board supports this article and urge passage.

Mr. Kneeland, Finance Committee, stated that the Finance Committee recommends approval of this article.

Mr. O'Brien, Selectman, stated that the Board of Selectmen recommends approval of this article.

Ron Riggert, 133 Moore Road, supports the Town's efforts to invest in low-income housing. However, he asked what governs the sale of such units and what happens to the profits.

Director of Planning and Community Development, Jody Kablack responded that the Town never loses its investment, and the sales are subject to perpetual deed restrictions as established by the State.

The Moderator asked for a show of hands of those in favor of the motion; those opposed.

It was VOTED NEARLY UNANIMOUSLY.

<u>ARTICLE 28 – COMMUNITY PRESERVATION FUND – CARDING MILL HOUSE PLANNING</u>

To see if the Town will vote to appropriate an amount not to exceed \$25,000 from the Community Preservation Act Funds, as recommended by the Community Preservation Committee, for the purpose of performing immediate work to make the town-owned Carding Mill House secure and weather tight and for performing architectural and engineering studies as a planning base for the future use of the property, said work to be performed under the direction of the Town Manager; or act on anything relative thereto. All appropriations will be allocated to the Historic category and funded from FY08 Revenue.

Submitted by the Community Preservation Committee. (Majority vote required)

Community Preservation Committee Chair Christopher Morely <u>Moved</u> in the words of the article with the sum of \$25,000 appropriated, except the appropriation will be funded from Historic Reserves.

The motion was seconded.

Mr. Morely explained that the Town owns the land between Dutton Road and Carding Mill Pond, most of the Pond, the Dam, and the Historic Building on the site, which was the site of Henry Ford's former trade school. He reported that the funds would be used for immediate repair work to avoid further deterioration to the building, and for expert consultations regarding historic archeological preservation. Mr. Morely stated that the site is one of the most beautiful in Town, but little known and used.

Mr. Kneeland, Finance Committee, stated that the Finance Committee recommends approval of this article.

Mr. O'Brien, Selectman stated that the Board of Selectmen supports this article, especially due to the Historic nature dating back to the time of Henry Ford here in Sudbury.

The Moderator asked for a show of hands of those in favor of the motion; those opposed.

The motion under Article 28 was VOTED NEARLY UNANIMOUSLY.

<u>ARTICLE 29 -COMMUNITY PRESERVATION FUND – SUDBURY TOWN</u> <u>CENTER PROJECT</u>

To see if the Town will vote to appropriate an amount not to exceed \$30,000 from the Community Preservation Act Funds, as recommended by the Community Preservation Committee, for the purpose of partially funding survey and engineering work as part of the Town Center Project, such funds to be expended only so long as the Town has appropriated in FY08 the remaining funds through revenue sources other than CPA funds; or act on anything relative thereto. All appropriations will be allocated equally to the Historic, Recreation and Open Space categories and funded from FY08 Revenue.

Submitted by the Community Preservation Committee (Majority vote required)

Community Preservation Committee Chair Christopher Morely <u>Moved</u> in the words of the article with the amount of \$30,000.

The motion was seconded.

Selectman Lawrence O'Brien, addressed the Hall as a member of the Town Center Committee and as a Selectman to report that both groups support this article. Mr. O'Brien reported that the roadway alignment at the Town Center is poor and that traffic lights are not able to be timed to maximize traffic flow. With the use of SLIDE exhibits, Mr. O'Brien reviewed a few design concepts. He emphasized that the focus of the Town Center project will be historic preservation and to improve the engineering of the area. He stated that the need to improve the Town Center has been identified as a Town priority since the 1990s.

Mr. O'Brien reported that the Town Center Committee has worked with highly reputable consultants regarding safety and design aspects of the project. The Committee has also included neighboring stakeholders such as First Parish, who also owns the Town Common or Town Green, in discussions. The request tonight completes an initial phase of funding for \$100,000 of what could become a \$1M-2M construction project.

It was noted that a Community Preservation Committee Minority Report was published in the Warrant. The minority group does not believe that use of CPA funds for this project falls within the uses specified and authorized by the Community Preservation Act, nor does the project include the acquisition, creation, rehabilitation, restoration, or preservation of open spaces or historic resources.

Chapter 90 funding will play a large part in funding as well as additional CPA Funds. Mr. O'Brien explained with the use of slides that upgrading of the Town Center is allowed under the specified May 2004 uses of CPA funds for open space. He ended his presentation urging the Hall to vote in favor of this Article.

Mr. Kneeland stated that the Finance Committee recommends approval of this article.

The Moderator reported that a CPC member has asked for an opinion from Town Counsel as to whether the use of CPC funds for surveys and engineering is authorized under the Community Preservation Act (CPA).

Town Counsel Kenny responded that such uses would be eligible.

Adam Miller, 1 Nobscot Road, stated that he does not believe this request is within the spirit of intentions of the CPA. He believes that future road improvements to the Town Center will actually bring more traffic to the area rather than reduce the traffic problem.

Joseph Sziabowski, 799 Boston Post Road, Planning Board liaison member to the Sudbury Center Improvement Advisory Committee (SCIAC), urged the residents to vote affirmatively for this article. He reported that the issues have been studied diligently for 18 months working with talented professionals as consultants. He affirmed that the goal of the project is to preserve the historic buildings and environment of the Center, to improve safety and traffic flows, to preserve the scale of the area and create a Town Center location worthy of its historic significance. He believes that with proper funding, several feasible solutions can be scrutinized, resulting in an appropriate choice for the Town.

Bridget Hanson, 19 Brewster Road, travels through this intersection every day, and she acknowledged how dangerous it is. However, Ms. Hanson said she agrees with the Minority Report in that this is not a proper use of CPA funds since the project is primarily a highway project and not essentially for historic purposes.

John Starr, Woodside Road, remembered seeing at least five Town Center proposals and wondered why only the three, which would be the most disruptive to the surrounding green space, have been presented tonight. He asked if the Town is bound to one of the plans shown tonight. He also wonders why more funding is needed if the final result will only be an upgrade to the traffic signals. He too believes the Town officials are supporting and presenting a major highway project.

Mr. Starr also asked if the Minority Report could be presented to the Hall for consideration. Selectman O'Brien responded that the Town is still considering all options and confirmed that no decisions have been made.

Mr. O'Brien reiterated that there is a strong historic aspect to this project because of buildings such as the Grange, Hosmer House and Town Hall all of which are within the study area.

Richard Bell, 24 Austin Road, is one of the two CPC members who believe that this article does not propose an appropriate use of CPA funds since such a low percentage of the redesign will be for historic purposes.

James Hill, 199 Concord Road, is a member of the CPC and the Historic Commission. He believes the Town Center is surrounded by extremely important historic buildings and thereby, supports this article because he perceives that at least 50% of the redesign will need to address these historic landmarks.

Frank Riepe, a member of the Historic District Commission, who has followed project discussions from the beginning, assured the community that historic preservation is now an important focus of this project. Although the project may have started for public safety reasons, it has become apparent that the work should be completed as an historic preservation project, with a transit component. He supports this article and fears that without funding, the project will revert to simply a roadway project.

Laura Abrams, 24 Goodman's Hill Road, noted that at last night's meeting, CPC funds were voted for further Rail Trail investigation. She believes that a Rail Trail will bring more traffic into the Town Center area. Ms. Abrams asked if the Rail Trail Committee and the Town Center Project Committee will be working together and coordinate efforts and goals. Selectman O'Brien responded that Rail Trail Conversion Advisory Committee members have attended Town Center Project meetings. He further stated that there will be close interaction between the groups regarding design options and other key elements.

John Starr, Woodside Road, reiterated that tonight's discussion has reinforced to him that the project is primarily geared to engineering and road reconstruction. He urged everyone to decline use of CPC funds when voting on this article.

The Moderator asked for a show of hands of those in favor of the motion; all those opposed.

The motion under Article 29 <u>PASSES BY WELL MORE THAN A</u> <u>MAJORITY.</u>

<u>ARTICLE 30 -COMMUNITY PRESERVATION FUND – GENERAL BUDGET</u> AND APPROPRIATIONS

To see what sum the Town will vote to appropriate from Community Preservation Act funds, as recommended by the Community Preservation Committee, for the FY08 Community Preservation Act budget; or act on anything relative thereto.

Submitted by the Community Preservation Committee. (Majority vote required)

Community Preservation Committee Chair, Christopher Morely <u>Moved</u> to appropriate the sums as recommended by the Community Preservation Committee, in the following Community Preservation budget for FY08, said sums to be raised by FY08 Community Preservation Surtaxes:

\$ 95,000 Administrative and Operating Costs

\$793,098 Debt Service

And further to reserve the following funds:

\$226,342 for Historic Preservation

\$975,560 for Budgeted Unrestricted CPC Uses

Mr. Morely explained that all of the figures within the motion have changed from the previously published version on the Warrant. The figures need to be allocated to the appropriate categories for accounting purposes. He further stated that the article also reserves the requisite statutory minimum of ten percent (10%) of the CPA budget in each of the core CPA categories of Open Space, Community Housing and Historic Preservation. This minimum is mandated by the State CPA statute, and funds not spent in each of these three core categories must be reserved for future expenditure in those same categories. There is no minimum allocation required for the fourth CPA category, Recreation. The balance of the CPA funds is budgeted in the unrestricted reserve account for future CPC projects in all four categories. Mr. Morely said that with affirmative votes this evening, \$1.2M in funds will be saved, and CPA Reserves in Sudbury are approaching \$6M.

Mr. Kneeland stated that the Finance Committee recommends approval of this article.

Mr. O'Brien stated that the Board of Selectmen urges approval of this article and he thanked the CPC for an excellent job done this year on behalf of the Town.

The Moderator asked for a show of hands of those in favor of Article 30, those opposed.

The Moderator announced the vote was <u>ALMOST UNANIMOUS</u>.

ARTICLE 31 – AMEND TOWN BYLAW – USE OF WOOD-FIRED BOILERS

To amend the Town of Sudbury Bylaws by adding thereto a new article entitled "Use of Outdoor Wood-fired Boilers", said article to be numbered by the Town Clerk, as set forth below:

SECTION 1. STATEMENT OF PURPOSE

This bylaw is intended to protect the health and quality of life of the citizens of Sudbury by establishing the circumstances under which outdoor wood-fired boilers may be used.

SECTION 2. DEFINITIONS

- A. An Outdoor Wood-fired Boiler (OWB) is defined as a wood-fired boiler surrounded by a water jacket or cover, in a free-standing structure with a smoke vent or stack, used to heat water that is carried by piping to provide heat and/or hot water to a building.
- B. "Seasoned Wood" is defined as wood that has been cut for one (1) year and dried at least six (6) months.

SECTION 3. PROHIBITION

No person shall operate, install or allow the installation of an OWB subject to the requirements of this section unless the OWB:

- A. Is located more than 500 feet from any residence other than a residence served by the OWB;
- B. Has an attached permanent stack extending higher than the roof line of the structure(s) being served by the OWB;
- C. Complies with all applicable laws including, but not limited to, local ordinances and its operation does not create a nuisance;
- D. Meets or exceeds any Commonwealth or Federal emissions standards for OWB's. If more than one standard applies, the more restrictive shall be applicable;
- E. Uses as fuel only Seasoned Wood; and
- F. OWB's may only be operated from Nov. 1st through March 31st of any given year.

SECTION 4. NOTICE TO BUYERS

- A. No OWB subject to the requirements of this section shall be sold or offered for retail sale or lease within the Town unless prior to any sales or lease agreement, the seller or dealer provides the prospective buyer or lessee with written notice stating that:
 - i) Only Seasoned Wood may be burned in an OWB;

- ii) Installation of the OWB is subject to the distance and stack height requirements provided in this section.
- B. The written notice specified above shall be signed by the prospective buyer or lessee to indicate receipt of notification of the requirements of this section. Prior to making delivery of an OWB into the possession of any buyer or lessee, the seller or dealer shall mail or otherwise provide a copy of the signed notice specified above direct to the Sudbury Board of Health, 275 Old Lancaster Rd, Sudbury, MA 01776.
- C. The notice described in Section 4.B. above shall contain the name, address and telephone number of the seller or dealer and the buyer or lessee, the location where the OWB will be installed and the make and model of the OWB.

SECTION 5. PENALTIES

A. Any violation of these regulations shall be punished by a penalty of \$100.00 for the first offense. Each day of violation shall constitute a separate offense.

Submitted by Petition.

(Majority vote required)

Robert McDonald, 23 Aaron Road <u>Moved</u> to amend the Town of Sudbury Bylaws by adding thereto a new article entitled "Use of Outdoor Wood-fired Boilers", said article to be numbered by the Town Clerk, as follows:

SECTION 1 STATEMENT OF PURPOSE

This bylaw is intended to protect the health and quality of life of the citizens of Sudbury by establishing the circumstances under which outdoor wood-fired boilers may be used.

SECTION 2 DEFINITION

A. An Outdoor Wood-fired Boiler (OWB) is defined as a wood fired boiler surrounded by a water jacket or cover, in a free-standing structure with a smoke vent or stack, used to heat water that is carried by piping to provide heat and/or hot water to a building.

SECTION 3 PROHIBITION

No person shall operate, install or allow the installation of an OWB subject to the requirements of this section unless the OWB:

A. Is located more than 500 feet from any residence other than a residence served by the OWB.

SECTION 4 PENALTIES

Any violation of these regulations shall be punished by a penalty of \$100.00 for the first offense. Each day of violation shall constitute a separate offense.

The motion was seconded.

Mr. McDonald explained that tonight's motion has changed from the one previously published in the Warrant to incorporate changes suggested by the Planning Board to remove generic information and to concentrate the motion on the need for a 500-foot setback to set a reasonable safety zone.

With the use of SLIDE exhibits, Mr. McDonald described outside wood boilers (OWBs) as "personal power plants," which are a public nuisance, promote health risks, negatively impact property values, and degrade the environment. These systems are used as an alternative heating source. Mr. McDonald provided information from a variety of sources to corroborate his opinion that OWBs are harmful and contribute to greenhouse gases. He stated that the Planning Board had unanimously supported a ban on these devices as nuisances. Mr. McDonald shared his personal experiences of living next door to an OWB located on Hudson Road. He feels he is unable to enjoy his home and yard due to the constant presence of wood smoke.

Mr. McDonald cited several communities which have banned OWBs within the State and nationally. He is appalled that a community as educated and affluent as Sudbury has taken no position to protect its citizens. He reported that State regulations are expected later this year but may be delayed or inadequate to protect him and other residents of Sudbury.

Mr. Woodard stated that the Finance Committee has taken no position on this article.

Selectman Drobinski stated that the Board of Selectmen appreciates the opportunity to learn about such a complex issue. However, the State regulatory environment is rapidly moving to address these types of issues. Thus, the Board is inclined to wait to obtain appropriate information from the Department of Environmental Protection which might assist the Town with its ultimate decisions. He said the Board is very concerned about carbon management and greenhouse gases, but legislative direction must come from the State and Federal level. Consequently, at this time, the Board supports the concept of protecting its citizens, but do not support this article and recommend that the article be defeated.

The Moderator asked for the opinion of the Board of Health (BOH).

BOH member Donald Kern reported the Board's activity related to this motion. He said that on March 8, 2007 that the Board voted to take no position on OWBs primarily due to the fact that the issue was never formally broached with the Board. However, discussion did ensue with the Planning Board and Board of Selectmen. The BOH also believes this is a complex issue with many components. With the use of SLIDE exhibits, Mr. Kern explained that many everyday occurrences contribute to the generation of air particulates, most notably from motor vehicles and SUVs. At a Sudbury Day gathering, Mr. Kern determined that 60% of the vehicles attending the event in Town were SUVs. He also briefly reviewed statistics regarding solid fuel burning in Sudbury, noting that only 20% of the Town's woodstoves are EPA certified and most homes in Sudbury have fireplaces. Currently, three outside wood boilers are believed to be operating in Sudbury.

Mr. Kern also reported on past and pending regulations. He stated that on January 29, 2007 the Federal EPA issued model regulations. He further reported that the Massachusetts DEP plans to establish regulations by the end of 2007.

In closing, Mr. Kern reported that the Board of Health recommends that the article not be adopted at this time, and that the Town wait for further guidance from the State DEP regulations.

Planning Board Chairman Michael Fee, 48 Henry's Mill Lane, emphatically stated that contrary to earlier statements made by Mr. McDonald, the Planning Board does not support this article nor has it ever. He reported that the Board met with the petitioners and considered the matter, but definitively communicated to the petitioners the Board's significant concerns with the structure of the article, its language and enforcement provisions. Mr. Fee also noted that the Board was equally disturbed that a citizen's petition of this complexity was not vetted through the normal Town processes required to amend a bylaw, which would allow the opportunity for multiple hearings and input from the community. Mr. Fee further reported that Mr. McDonald has plucked one sentence out of context from an email communication from Mr. Fee, wherein Mr. Fee was attempting to express that the Board might be willing to consider an amendment based upon nuisance factors if it were presented through the normal avenues for such action.

Karen Bent, 539 Hudson Road, is an owner of the OWB on Hudson Road. She believes that the presentation given by Mr. McDonald greatly exaggerates the emissions from her device. Ms. Bent stated that although smoke is emitted when the boiler is initially started, once it reaches the desired temperature, one would not know for the majority of the time that the device is even operating. She and her husband researched fully the options available prior to their purchase of the OWB. Their decision to eventually purchase the OWB was based upon health reasons to protect their children from indoor wood smoke and for safety reasons to avoid the

potential hazard of a house fire. With the use of SLIDE exhibits, Ms. Bent further described the benefits of an OWB, statistics for wood burning in the United States, and percentage contributors of sources of particle matter. She also reported that prior to purchasing the OWB, her husband consulted with the Fire Department to be sure to meet all compliance regulations. Her husband was informed that there were no regulations in force and that they could proceed with the purchase.

Ms. Bent reported that many homes in her neighborhood appear to burn wood as an alternative heating source on a regular basis versus on a more occasional basis for ambiance. She further reported that 1099 Outdoor Burning Permits were issued by the Town in 2006 representing one out of every five homes in Sudbury. Ms. Bent also noted that the Firefighter's Academy, located about a mile from her home, also simulates approximately ten fires a day which produce smoke. As a responsible OWB owner, Ms. Bent has offered to shut down her boiler on May 1st each year to coincide with the conclusion of the permitted burning season. She urged voters to vote against this article and not to discriminate against this one heating solution and thereby, set a precedent for future action against wood stoves or even fireplaces.

Carol Hannauer, Old Lancaster Road, asked for Town Counsel's opinion as to whether changes in the bylaw would be enforced retroactively so as to shut down the three OWBs currently operating. Town Counsel Kenny responded that yes, a new law would be enforced retroactively.

John Platt, 273 Lincoln Road, also owns an OWB, which he initially purchased for inside installation. Mr. Platt provided SLIDES depicting his device and its installation. He reported that most of the time, one would not be able to detect his boiler is running. Mr. Platt believes his decision to purchase an OWB was responsible in that he is using a renewable fuel. He reported meeting with the Fire Chief and Building Inspector to review installation procedures, and eventually chose to locate the boiler outside, which would be closer to his wood pile. Mr. Platt reported that he has invited the petitioners to his home to view the clean operation of his device, but his invitation has gone unanswered. Mr. Platt objects to the attempt to permanently amend a Town bylaw to settle what he views as primarily a temporary dispute between two neighbors.

Mr. McDonald addressed the Hall for a second time to affirm that the intent of this article is to protect the present and future residents of Sudbury. He repeated that OWB's emit twelve to twenty times more particulates than a fireplace. He reiterated other communities which have banned OWBs from operation. He stated that he has come before Town Meeting because he was told to do so by the Board of Health, which was unwilling to deal with the issue nor vote for a moratorium. He cautioned the community that if they do not vote favorably this evening, then perhaps, the State will only require a 75-foot setback which could result in anyone in the future potentially having a similar problem to his own.

The Moderator noted that a two-thirds vote is required to call the question.

A motion was made and seconded to call the question; however, the motion was <u>voted and defeated</u>.

Rusty Bent, 539 Hudson Road, is the owner of the Hudson Road OWB. Mr. Bent owns a tree service company. He reported selling at least 25 cords of wood to his neighbors last year. Thus, Mr. Bent does not believe he is the only contributor to Mr. McDonald's smoke problem. He said there is a long tradition in Sudbury of burning wood, and he urged for a vote against this article this evening.

Bob Gottberg, 89 Mossman Road, said he is inclined to vote against this article because it is poorly written and does not address the height of the devices or the topography of the locations. Given that there are only three devices in Sudbury, he believes the article is an excessive proposed solution.

William Fairbank, 134 Old Sudbury Road, asked if there have been registered complaints other than those for the Hudson Road OWB.

Board of Health member, Lynn Geitz, 143 Maynard Road, responded that the Board has only received the one complaint regarding the Hudson Road location. Ms. Geitz reported that the Board of Health carefully reviewed the data available and visited the alleged problem location several times. She reported that there are no definitive answers regarding acceptable rates of emission. Therefore, she too supports the notion that the Town should proceed cautiously on this matter and await forthcoming guidance from the EPA.

A motion was received to <u>call the question</u>. The motion was seconded and voted affirmatively by well over the two-thirds requirement.

The Moderator asked for a show of hands of those in favor of the main motion under Article 31, those opposed.

The Moderator stated it's OVER 80% OPPOSED, IT FAILS.

Before moving on the Article 32 the Moderator wanted to make some announcements. He thanked the Finance Committee, especially, Bob Jacobson, Chairman, for the long hours put in and the excellent work done this year during difficult times. He also announced the reappointment of Sheila Stewart and Charles Woodard to the Finance Committee. Mr. Fox also announced that Larry Rowe will resign from the Finance Committee at the conclusion of his term. Mr. Fox thanked Mr. Rowe for his years of service to the Town.

The Moderator thanked Town Manager Maureen Valente and several members of the Town Staff who have helped him prepare for and moderate the three sessions of the Annual Town Meeting.

In addition, Mr. Fox thanked the Lincoln-Sudbury Regional High School Audio Visual Department and its Building and Maintenance Department.

The Moderator acknowledged Town Counsel Paul Kenny who has guided the Town through over thirty Town Meetings. Most importantly, Mr. Fox thanked the residents who attended the three sessions of the Annual Town Meeting and participated with their votes in the Town's governance.

The Moderator announced that any Town officials in attendance who were recently elected, but not sworn in, should contact the Town Clerk upon the dissolution of tonight's meeting.

<u>ARTICLE 32 – SUDBURY GOLDEN AGE PASSPORT</u>

To see if the Town will vote to create a "Sudbury Golden Age Passport" to be issued by the Sudbury Town Clerk on request to any Sudbury Resident age 62 or older for a fee of \$10.00. The Sudbury Golden Age Passport is a lifetime passport except that it terminates when that person no longer is a Sudbury resident. The Town Clerk shall institute appropriate procedures to insure that these passports are only used by Sudbury Residents. This could include requiring an annual endorsement of their validity provided that no fee was charged for such endorsement.

Said Sudbury Golden Age Passport to provide its owner with reasonable FREE access to any program, class, event, concert, or service provided in any facility or on any property owned by the Town of Sudbury or by any organization, school, corporation or other entity where the Town of Sudbury provides 50% or more of its annual operating cost. Excluded from said FREE access shall be any event that transports its participants more than 15 miles from Sudbury and/or where admission is charged by an organization that is not more than 50% funded by the Town of Sudbury in which case actual costs may be charged. Also excluded from FREE access are services for commercial ventures; or act on anything relative thereto.

Submitted by Petition.

(Majority vote required)

The Moderator invited the petitioner to make the motion for this article, which will require a majority vote. However, the petitioner was not present.

It was Moved to Indefinitely Postpone Article 32 and seconded.

The Moderator asked all those in favor of the motion to Indefinitely Postpone, to signify by raising your hand, those opposed.

It <u>PASSED BY WELL MORE THAN 80% OF THE REQUIRED MAJORITY</u> to INDEFINITELY POSTPONE Article 32.

ARTICLE 33 – SENIOR PROPERTY TAX RELIEF

To see if the Town will vote to provide property tax relief to its senior citizens and if necessary to petition the General Court for permission to provide said senior property tax relief; or act on anything relative thereto.

Submitted by Petition.

(Majority vote required)

The Moderator invited the petitioner to make the motion for this article, which will require a majority vote. However, the petitioner was not present.

It was Moved to indefinitely postpone Article 30 and seconded.

The Moderator asked all those in favor of the motion to Indefinitely Postpone, to signify by raising your hand, those opposed.

Voted by well more than 80% of the voters to <u>INDEFINITELY POSTPONE</u> Article 33.

<u>ARTICLE 34 – FROST FARM and NORTHWOOD STREET – ACCEPTANCE PLAN AND INTERMEDIATE ASSISTANCE</u>

To see if the Town will vote to accept the layout, relocation or alteration of the following ways:

Frost Farm Drive from North Road to the beginning of Frost

Farm Village Drive a distance of approximately 1,200 feet more or less

Frost Farm Village Drive from Frost Farm Drive to its end a distance

of approximately feet, more or less

Meetinghouse Lane from Frost Farm Village Drive to Frost

Farm Village Drive a distance of approximately feet, more or less;

Northwood Drive from North Road in a northerly direction for

approximately 800 feet more or less and then in a westerly and southwesterly direction to Frost Farm Drive for approximately 725 feet, more or less; As laid out by the Board of Selectmen in accordance with the descriptions and plans on file in the Town Clerk's, Planning Board's or Selectmen's Offices; to authorize the acquisition by purchase, by gift, or by eminent domain, in fee simple, of the property shown on said plans; and to raise and appropriate, or appropriate from available funds, \$825, or any other sum therefore and all expenses in connection therewith; to authorize the Selectmen to withhold implementation of said acceptances until such time as any necessary maintenance or paving is completed to meet the Requirement of the Department of Public Works; and in the interim to authorize the Department of Public Works to provide snow removal services on said ways as if they were already public ways; or act on anything relative thereto.

Submitted by Petition.

(Two-thirds vote required)

The Moderator invited the petitioner to make the motion for this article, which will require a majority vote. However, the petitioner was not present.

It was Moved to indefinitely postpone Article 34, and was seconded.

The Moderator asked all those in favor of the motion to Indefinitely Postpone, to signify by raising your hand, those opposed.

Voted by well more than 80% of the voters to <u>INDEFINITELY POSTPONE</u> Article 34.

The Moderator explained that Citizens' Resolutions are non-binding and therefore, there is no debate after the resolution is presented. He reported that the last time a Citizens' Resolution was presented was in 2004. He also explained that at the conclusion of the presentation he will ask for a show of hands in favor and opposed, but there will be no vote counts performed.

ARTICLE 35 – SUDBURY CITIZENS' RESOLUTION TO POSTPONE ADVANCEMENT ON THE PROPOSED BRUCE FREEMAN RAIL TRAIL

SUDBURY CITIZENS' RESOLUTION TO POSTPONE ADVANCEMENT ON THE PROPOSED BRUCE FREEMAN RAIL TRAIL

WHEREAS: the "Character of Sudbury" Statement adopted by Town Meeting in 1998 states strongly the town voters desire to preserve Sudbury's rural, historical, and agricultural roots;

WHEREAS: the Sudbury Master Plan dated 2001 promotes development that protects and preserves natural resources;

WHEREAS: the Town of Sudbury relies solely on ground water wells for its drinking water;

WHEREAS: the Town of Sudbury residents and the majority of businesses rely solely on septic systems for waste water treatment;

WHEREAS: it is a an undisputed scientific fact that the pervious surfaces and natural vegetation assist greatly in the removal of pollutants, including heavy metals and pathogens; from storm water runoff;

WHEREAS: the Town of Sudbury must comply with its federal EPA Phase II MS4 permit requirements for treatment of runoff;

WHEREAS: the Sudbury Town Manager refused to release the draft Feasibility Study to the permitting boards, in particular the Conservation Commission, for comment prior to the issuance of the final Feasibility Study;

WHEREAS: the final Feasibility Study lacked information that was presented at the 2005 ATM as part of the scope of the Feasibility Study, such information being crucial to the voter's decision to proceed with subsequent funding for the BFRT;

WHEREAS: the Sudbury Board of Selectmen have not as yet decided to subject the proposed Bruce Freeman Bike Trail to the same environmental standards, particularly the Sudbury Wetlands Administration Bylaw; as any other project in Town;

WHEREAS: the Sudbury Historical Commission has raised serious concerns for the aesthetics of the project as promoted in the Feasibility Study;

And,

WHEREAS: the Town of Sudbury continues to expend and request additional funds on preliminary work for the BFRT without an overall vision for the Trail that complies with the above;

THEREFORE, BE IT RESOLVED THAT:

That the voters of the Town of Sudbury inform the Sudbury Board of Selectmen and Sudbury Town Manager that they do not wish to proceed with the BFRT until an overall vision acceptable to the voters exists and it is demonstrated that the ultimate conceptual design of the Trail will be in compliance with all local development laws and regulations.

Submitted by Petition: (Majority vote required)

Jim Negrelli, 51 Pennymeadow Road, Moved in the words of the article.

The motion was seconded.

Mr. Negrelli stated that the citizens believe that the Town is premature in requesting additional CPA funds to be spent on a rail trail when so many questions remain unanswered, questions that the 2005 Town Meeting was led to believe would be answered before more money was requested for this non-essential amenity. He stated that the consultant's Feasibility Report failed to supply cost estimates for many expensive components it recommended for the trail. Therefore, true costs to the Town for a trail are unknown at this time. Mr. Negrelli stated that the current CPA Rail Trail proposals also do not provide this crucial information. He reported that at the 2006 November Public Hearing, the consultant stated there is no guarantee that State and Federal monies will be available for this project.

Mr. Negrelli noted that there are benefits to delaying the Rail Trail process at this time such as allowing for the Conservation Commission to supply information regarding what type of trail would comply with Sudbury's Wetland Administration Bylaws to facilitate permitting. He also stated that additional time could be used to contact neighboring towns to collect pertinent information and cost data. In particular, Mr. Negrelli suggested that officials in Concord be contacted to determine what width and type of trail surface might qualify for State and Federal funding, as well as, other funding.

Mr. Negrelli concluded his presentation by asking residents to vote against further spending until the Town establishes a clear vision of what type of Rail Trail will be allowed to be built and qualify for funding, and identifies the real costs to build and maintain such a trail and determines the true impacts to the Town. He asked the Hall to support Article 35.

FINANCE COMMITTEE: Chuck Woodward said, The Finance Committee takes no position on this article.

BOARD OF SELECTMEN: John Drobinski said, The Board of Selectmen appreciates the dialogue but do not support the petition.

Robert Coe, 14 Churchill Street, had a Point of Order – he asked the Moderator to provide a more complete explanation as to why there should be no debate on this motion other than the 2004 precedent. Mr. Coe stated that he believes this resolution deserves debate and is not analogous to the 2004 resolution, which did not address Town affairs as this one does.

The Moderator reported that he also reviewed the history of non-binding resolutions prior to 2004 and consulted with approximately fifty other Town

moderators. Through his research, Mr. Fox determined that the vast majority of non-binding resolutions are not debated.

The Moderator asked for a show of hands in favor and opposed to the non binding citizens' resolution.

The vast majority of voters <u>VOTED IN OPPOSITION</u> to the citizens' resolution of Article 35.

TOWN COUNSEL OPINIONS

It is the opinion of Town Counsel that, if the Bylaw amendment proposed in the following article in the Warrant for the 2007 Annual Town Meeting is properly moved,

seconded and adopted by a majority vote in favor of the motion, the proposed change

will become a valid amendment to the Sudbury Bylaws:

Article 31 Amend Town Bylaw

Use of Wood-fired Boilers

It is the opinion of Town Counsel that, if the Bylaw amendment proposed in the following article in the Warrant for the 2007 Annual Town Meeting is properly moved, seconded and adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Bylaws:

Article 21 Amend Art. IX, Section 3259A Amend Zoning Bylaw, Temporary Signs

There being no further business, a motion was received and seconded to dissolve the Town Meeting.

The motion to dissolve the 2007 Annual Town Meeting was <u>VOTED</u> AFFIRMATIVELY.

The 2007 Annual Town Meeting was dissolved at 9:26 p.m.

April 10, 2007 - Attendance: 292

PART II

FINANCIAL SECTION

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FY08 OVERVIEW

FINANCE COMMITTEE REPORT

Dear Resident of Sudbury,

This report will assist you in understanding Sudbury's fiscal year 2008 ("FY08") (July 1, 2007 – June 30, 2008) budget and the related financial articles that will be presented to you at Town Meeting beginning on April 4th. We believe, above all, the participation of an informed voter is essential for Sudbury's democratic process and continued fiscal health.

The Finance Committee's (FinCom) role in Town government is to examine financial issues on behalf of Sudbury's residents, oversee the budget process, and make recommendations to you regarding the overall budget and all financial articles within the framework of the Town's needs and revenues. It is comprised of individuals with financial expertise and varying demographics. There are four seniors and four non-seniors on the current FinCom.

This report is the culmination of a seven-month budget process. In September, FinCom gave budget guidelines to the heads of the three key cost centers (Town of Sudbury, Sudbury Public Schools and Lincoln-Sudbury Regional School District). We asked each one to prepare budget scenarios for FY08 and to detail what level of service and staffing was incorporated into each scenario. We also asked for an update on how their actual costs were tracking against the FY07 appropriated budget. From October through April, we conduct budget liaison meetings between FinCom members and representatives of each of the cost centers. At these meetings, and through phone calls and emails, the liaisons and representatives of the Town departments and schools had indepth discussions on budget matters. This process thoroughly familiarizes FinCom with the budget proposals so that we may guide residents through the numbers and respond to questions that are asked during the six-week public hearings and deliberations period that begins in January, up to Town Meeting.

We present you with two budget proposals. The first proposal is in accordance with Proposition 2½, which was approved by Massachusetts voters in 1980 and first implemented in fiscal year 1982 (Mass G.L. Ch. 59, sec. 21c). It limits the amount of revenue a city or town may raise, or levy, from local property taxes each year to fund municipal operations without the approval of taxpayers. The FinCom is required to make a recommendation on a "non-override" budget to Town Meeting. Proposition 2½ was not intended to be used as a benchmark for a reasonable level of tax increase, but rather as an important "check" in our system of checks and balances. Since it does not address the underlying cause of a tax increase (need for more services? higher cost of services? less state aid?) it cannot arguably act as a test of reasonableness. Instead, the taxpayers apply the test of reasonableness by their votes at Town Meeting and the polls. The second proposal is an override budget, which we discuss further below.

FinCom has unanimously approved a Non-Override Budget of \$75.13 million and an Override Budget of \$77.68 million to maintain the quality of life and schooling in Sudbury.

Non-Override Budget

To arrive at the FY08 non-override budget (approved by a FinCom vote of 8-0) an assumption of level funding of state aid from FY07 was made. Based on the additional revenue allowed under a non-override budget, cost centers would realize an increase of approximately 2.1% in their budgets from FY07 levels, after required increases in pensions, insurance and debt. However, this new money will be absorbed by increased costs of utilities, fuel, special education and those required under existing collective bargaining agreements, including wages and benefits. There were insufficient funds to address other important needs. As a result, it's the opinion of FinCom that the level of service provided by the Town and the schools under this non-override budget would deteriorate so as to become unacceptable.

The Non-Override Budget for FY08 is \$75,133,664. If passed, we project the tax on the average valued home of \$702,800 will increase from \$9,221 to \$9,521, or 3.3%.

Override Budget

Sudbury, like many other towns in Massachusetts, suffers from a budgetary structural deficit. While some may consider this just a "euphemism", the Finance Committee understands how real the challenge is to simply maintain a consistent level of service.

Let's break the budget down into segments to illustrate how little "wiggle" room exists. Wages alone account for 60% of the cost centers' operating budgets. The vast majority of these wages are derived through collective bargaining among the employee unions and the Town Manager, Sudbury Public School Committee and Lincoln-Sudbury School Committee for their respective cost centers. Cost of living increases in salaries, combined with increases based upon years of service as a proxy for experience level (so-called "step" increases) are expected to increase 5% in FY08 based on the existing collective bargaining agreements due to expire after FY09. There are those who will say that 5% is high and they don't receive that level of increase in their own jobs (though few outside of government/education have step increases). We can certainly understand that they feel this way, however, it is still a market economy with the free flow of labor and the wage and benefits packages Sudbury pays to many of its employees are no better than average to slightly better than average when compared to peer towns. In no instance were Sudbury employees paid at the high end of the range. Instead, they tended to cluster mid-range.

Benefits and insurance for the cost centers, which comprise another 18% of the operating budgets, are expected to increase 12% in FY08. That sizeable increase is being experienced in both the public and private sectors.

The FinCom strongly believes that a comprehensive discussion of benefits, how they are delivered and what costs the parties will bear *must* be on the table during collective bargaining negotiations for the next contracts and it intends to take a leading role with other town leaders in reviewing all available options in the near future and long before the start of negotiations. Otherwise, if allowed to continue at this rate increase, the town will eventually have no choice but to reduce employee headcount.

Other expenses, which comprise 22% of the remaining cost centers' operating budgets are expected to increase 8% in FY08 with the biggest contributors being the cost of utilities, fuel and special education (for which some circuit-breaker aid from the state will be received in FY09).

The structural deficit exists because these cost increases are either mandated by collective bargaining agreements or are non-discretionary as in the case of utilities, fuel and special education. Simply, we can't pay the increases in these costs without exceeding the $2\frac{1}{2}$ % increase in property taxes allowed under Proposition $2\frac{1}{2}$, assuming no additional state aid.

We also face a structural revenue challenge. Sudbury has few businesses with which to share the fiscal tax burden. Commercial property taxes amount to only 8.6% of Sudbury's total, so residents bear the brunt of any increases. Also, state aid has remained level for several years, despite cost increases. Furthermore, we do not expect any significant additional state aid in the near future.

You are probably wondering: "Why not just make further steep cuts in expenses?" While the cost centers and the Finance Committee continuously review budgets for expense reductions, the reality is that 78% of the operating budgets of the town and schools is related to personnel and 74% of the total operating budget is related to the schools. Considering the extent of the deficit and how tight the town's personnel operating costs are, it's not possible to have a meaningful impact without large reductions in school personnel. The Finance Committee is not comfortable with this alternative and its expected impact on class sizes and school programs at this time.

Sudbury continues to see an influx of school-aged children moving into the town. The most recent Department of Education statistics list Sudbury as having 52% of its households being occupied by school-aged children, one of the highest percentages in Massachusetts, and 32% of Sudbury's population is under the age of 19.

The FinCom recommends a total Override Budget for FY08 (approved by a FinCom vote of 8-0) in the amount of \$77,683,064, which would result in an operating override of \$2,519,400. If passed, the FinCom recommended override budget is projected to increase taxes on the average valued home of \$702,800 a total of \$557, net of a \$149 decrease in the debt exemption, to \$9,778 from last year's total of \$9,221 and up from the non-override amount of \$9,521.

Conclusion

Any municipal budget is a delicate balance between taxes and levels of service. FinCom considered several budget alternatives. The cost centers' recommended budget would have called for an operating override of approximately \$3.614 million. A level-service budget would translate into an operating override of approximately \$2.953 million.

The FinCom decided it was prudent to recommend a lower override budget considering the level of Sudbury's property taxes and the projected impact on its taxpayers. The FinCom recommended override budget provides for the same staffing levels as FY07 and allows for price increases for non-discretionary items such as benefits and insurance, fuel, utilities, and special education. It also provides for some additional costs such as more substitute teachers in anticipation of maternity leaves, restoring to the Goodnow library some additional weekend and evening hours, and some necessary maintenance for DPW equipment and vehicles, to name a few of the items.

In the six years from FY01 through FY06, Sudbury's average residential tax bill increased 35%, about a 5.1% compound annual rate. While certainly significant, the average residential tax bill for nine other towns with AAA ratings in the Boston suburban area (many of Sudbury's peer towns) increased an average of 47% (ranging from 38.6% to 61.1%), about a 6.6% compound annual rate. At 35%, Sudbury had the smallest increase of all ten towns.

We strongly urge you to be informed on the budgets being presented for your consideration. You have several avenues to increase your understanding of how each budget will impact the level of services, schooling and quality of life in Sudbury. Please review the Finance Committee Report section of the Town Warrant. Attend budget forums held prior to Town Meeting, including the Budget Forum at Lincoln-Sudbury High School at 7:30 PM on Monday, March 19th, moderated by the League of Women Voters. Watch the Finance Committee budget hearings, which will be rebroadcast on Channel 8 during March. Review the vast array of budget materials available on the town website. Don't hesitate to ask questions of your elected officials and committee members.

Whether or not you agree with our findings and recommendations, please make sure that when you cast your vote, it is an *informed* one.

Respectfully yours,

Sudbury Finance Committee

Robert Jacobson, Chairman Sheila Stewart
William Kneeland, Jr. Ralph Verni
Martha Ragones Charles Woodard
Larry Rowe Debra Zurka

FY08 MONIED ARTICLES (Excluding Budget & Revolving Accounts)

Article	Subject		equested Amount	Finance Committee Recommendation
2	FY07 Budget Adjustment			Report at Town Meeting
4	Construct Police Headquarters	\$ 8	8,200,000	Recommend approval
5	FY08 Capital Budget	\$	384,148	Recommend approval
6	Purchase Fire Engine (FY08 Capital Exclusion)	\$	405,000	Recommend approval
10	Unpaid Bills			Report at Town Meeting
11	Stabilization Fund Appropriation	\$	50,000	Recommend approval
22	CPA Bruce Freeman Rail Trail Title Search	\$	15,000	Report at Town Meeting
23	CPA Bruce Freeman Rail Trail Wildlife Study	\$	25,000	Report at Town Meeting
24	CPA Bruce Freeman Rail Trail Existing Conditions Study	\$	105,000	Report at Town Meeting
26	CPA Sudbury Housing Trust Allocation	\$	250,000	Recommend approval
28	CPA Carding Mill House Planning	\$	25,000	Recommend approval
29	CPA Town Center Project	\$	30,000	Recommend approval
30	CPA FY08 General Budget and Appropriations			Recommend approval

ESTIMATED IMPACT ON FY08 TAX BILL

ESTIMATED IMPACT OF TOWN MEETING SPENDING ON YOUR FISCAL 2008 TAX BILL													
										AVG.			
Fiscal 2007 Values	100,000	150,000	200,000	250,000	300,000	400,000	500,000	600,000	700,000	702,800	800,000	900,000	1,000,000
Fiscal 2007 Taxes	1,312	1,968	2,624	3,280	3,936	5,248	6,560	7,872	9,184	9,221	10,496	11,808	13,120
Fiscal 2008 Taxes	1,334	2,000	2,667	3,334	4,001	5,334	6,668	8,002	9,335	9,372	10,669	12,002	13,336
Fiscal 2008(Base)Taxes	1,235	1,852	2,470	3,087	3,705	4,940	6,175	7,410	8,645	8,679	9,880	11,115	12,349

Article	Resident's	Calculate	Calculate the dollar impact of any additional expenditures that may be considered by Town Meeting, use this chart below.											
Amount	Share	100,000	150,000	200,000	250,000	300,000	400,000	500,000	600,000	700,000	702,800	800,000	900,000	1,000,000
1,000	915	0.02	0.03	0.05	0.06	0.07	0.09	0.11	0.14	0.16	0.16	0.18	0.21	0.23
25,000	22,863	0.57	0.86	1.15	1.43	1.72	2.29	2.86	3.44	4.01	4.03	4.58	5.16	5.73
50,000	45,726	1.15	1.72	2.29	2.86	3.44	4.58	5.73	6.88	8.02	8.05	9.17	10.31	11.46
75,000	68,589	1.72	2.58	3.44	4.30	5.16	6.88	8.59	10.31	12.03	12.08	13.75	15.47	17.19
100,000	91,452	2.29	3.44	4.58	5.73	6.88	9.17	11.46	13.75	16.04	16.11	18.33	20.63	22.92
200,000	182,903	4.58	6.88	9.17	11.46	13.75	18.33	22.92	27.50	32.09	32.21	36.67	41.25	45.84
300,000	274,355	6.88	10.31	13.75	17.19	20.63	27.50	34.38	41.25	48.13	48.32	55.00	61.88	68.75
400,000	365,806	9.17	13.75	18.33	22.92	27.50	36.67	45.84	55.00	64.17	64.43	73.34	82.50	91.67
500,000	457,258	11.46	17.19	22.92	28.65	34.38	45.84	57.30	68.75	80.21	80.53	91.67	103.13	114.59
600,000	548,710	13.75	20.63	27.50	34.38	41.25	55.00	68.75	82.50	96.26	96.64	110.01	123.76	137.51
700,000	640,161	16.04	24.06	32.09	40.11	48.13	64.17	80.21	96.26	112.30	112.75	128.34	144.38	160.43
800,000	731,613	18.33	27.50	36.67	45.84	55.00	73.34	91.67	110.01	128.34	128.85	146.68	165.01	183.34
900,000	823,064	20.63	30.94	41.25	51.57	61.88	82.50	103.13	123.76	144.38	144.96	165.01	185.64	206.26
1,000,000	914,516	22.92	34.38	45.84	57.30	68.75	91.67	114.59	137.51	160.43	161.07	183.34	206.26	229.18
1,500,000	1,371,774	34.38	51.57	68.75	85.94	103.13	137.51	171.89	206.26	240.64	241.60	275.02	309.39	343.77
2,000,000	1,829,032	45.84	68.75	91.67	114.59	137.51	183.34	229.18	275.02	320.85	322.14	366.69	412.52	458.36
2,500,000	2,286,290	57.30	85.94	114.59	143.24	171.89	229.18	286.48	343.77	401.07	402.67	458.36	515.66	572.95
3,000,000	2,743,548	68.75	103.13	137.51	171.89	206.26	275.02	343.77	412.52	481.28	483.20	550.03	618.79	687.54
3,500,000	3,200,806	80.21	120.32	160.43	200.53	240.64	320.85	401.07	481.28	561.49	563.74	641.70	721.92	802.13
4,000,000	3,658,064	91.67	137.51	183.34	229.18	275.02	366.69	458.36	550.03	641.70	644.27	733.38	825.05	916.72
Override														
2,519,400	2,304,032	57.74	86.61	115.48	144.35	173.22	230.96	288.70	346.44	404.18	405.79	461.92	519.66	577.40

SUDBURY PUBLIC SCHOOLS SUPERINTENDENT'S REPORT

The Sudbury School Committee voted in December, 2006, to adopt a FY08 budget of \$27,496,526, an 8.29% increase over the FY07 budget. This budget provided a spending plan that accommodated the growth in student enrollment that we continue to experience. While the total enrollment in the district will grow at 1.8%, the enrollment in Curtis Middle School will jump by 66 (6.4%) to 1,103 students. In addition, the adopted budget provides for staffing to maintain service levels in school administration, special education, technology, and classroom supplies and materials. This was not a wish-list budget, but rather a plan for maintaining services and continuing to meet the growing needs of students, state and federal mandates, rising expectations and greater accountability.

The District administration and school committee recognize the need to be responsible citizens in our community. Subsequent to adopting the FY08 budget, district leaders collaborated with representatives from the other cost centers to craft a plan for the Sudbury Finance Committee's consideration. Two budgets, a non-override budget and the override budget, were developed and present two very different pictures for next year's program and service in our pre-K to grade 8 schools.

The non-override budget, after covering the increased cost of benefits and pensions, allows for a 1.59% growth over the current year. This translates to a \$432,256 increase over FY07. Even if the growth was limited to salary increases, and fixed increases in utilities, transportation, mandated special education programming, nearly \$1.1 million will have to be cut or eliminated. No decisions have been made about specific reductions or eliminations as of this printing, but it is unreasonable to assume that teaching positions and other staffing could be insulated from the cuts. Cuts in prior years eliminated many supplementary and support services. The budget balancing plan for the non-override budget would impact service levels and class size across all schools. One scenario for balancing the budget would reduce the teaching staff by 12 FTE and would still require over \$430,000 to be pared from the budget. This will result in over 51% of the class rooms being over class size guidelines, with all classes between 28-30 students at the middle school. The non-override budget will substantially change the way education is provided in SPS.

The override budget, after covering the increased costs of benefits and pensions, provides for an increase of 6.37% over FY07. The \$1.62 million increase over the current year, allows us to maintain the present staffing level. While it does not provide funds to accommodate fully for the enrollment growth and thus maintain the level of service we are currently providing, the override budget does allow us to avoid substantial reductions in programming and services. Class size across the district would increase slightly with 1 out of 10 class rooms over the district's class size guidelines. In addition, staff could be allocated to the middle school to help mitigate the impact of the substantial increase in enrollment, plus a slight increase to the supplies and materials budget for each school is possible. It is important to note that the override budget does not maintain service at the 2006-07 level, but it does prevent the radical changes that would result from the non-override budget.

The SPS School Committee and administration recognizes the need to balance the responsibility to provide an education that prepares students for the rapidly changing, and significantly more global and challenging world in which they will live, with the financial realities that towns and school districts like Sudbury face in our state today. We continue to look for greater efficiencies in the way we operate, additional revenue sources to support new or existing programs, and to elicit support from lawmakers to recognize the unique aspects of our town and schools in state school funding. We will continue to focus on the continuous improvement of student learning, the responsible use of the resources our community entrusts with us, and a determination to improve on excellence.

LINCOLN-SUDBURY SUPERINTENDENT'S REPORT

The passage of the FY07 budget supported the School Committee's Level Class Size Budget and we were pleased to be able to add 3.154 new positions to maintain the same class sizes as FY06, but our goal continues to be to achieve the class size levels in FY04. Enrollment growth has slowed down from the significant increases that L-S has experienced in recent years, but it is still increasing and we project an additional 19 students at the High School in FY08.

The Town faces the same challenges as many other communities in that there are costs that are increasing each year that create a "structural" deficit within the limits of Proposition $2\frac{1}{2}$. While we continuously work to reduce our expenses, particularly health insurance costs, by joining other communities to cooperatively purchase our insurance, our utility commodities and other supplies, the rate of increase exceeds the ability to raise the revenues to cover these costs and compensate our staff in accordance with the high standards we set for them in educating our students. This dilemma has resulted in a proposed override of Proposition $2\frac{1}{2}$ for the FY08 budget year.

The Recommended Budget voted by the School Committee would have moved us closer to our class size goal by adding 3.09 professional teaching positions, and another 3.33 support positions needed to maintain or improve in our educational and operational areas. This staffing level would not get us all the way back to FY04 but would begin to address the number of classes with 26 or more students.

The Override Budget as presented and supported by the Finance Committee would allow approximately 1.25 total positions (professional and/or support) to be added – less than the 2.84 professional and 0.80 support positions needed for level class size and level services. We recognize that this would not move us forward, but is a budget level that the Town considers fair in this fiscal climate.

A Non-Override Budget as presented would require a reduction from our level staff budget of \$706,000. Such a reduction would be devastating to our ability to fulfill our educational mission. It would require layoffs of staff, including at least six full time professional positions, much larger class sizes (40% to 80% with 26 or more students), higher clinical and counseling caseloads, and significant reductions in all programs and operations. We anticipate a reduction in our athletic program of 12-15%, the equivalent of dropping all ninth grade sports. In a school with over 1,600 students to educate, supervise, and support, a Non-Override Budget would seriously compromise our ability to provide the nurturing, safe, supportive educational environment on which we pride ourselves, and on which our students rely.

TOWN MANAGER'S REPORT

Town Municipal Services are meant to "Protect Public Safety, Public Assets and a Special Quality of Life". Yet in the last two decades the Town's ability to accomplish this mission has been gradually reduced with each successive fiscal year. Population growth, increasing calls for services, addition of more physical assets which need maintenance and care, and ballooning mandates from both the Federal and State government have driven the demands on Town staff and departments to very high levels. But simultaneously increasing enrollment at the schools, coupled with decreases in State aid, has meant that most of all new tax dollars have been spent for educational services. An analysis of Town spending from FY87 to FY06 shows that, while overall General Fund spending has increased by 48% during this period when adjusted for inflation, spending by the municipal departments is only 4.5% higher at the end of FY06 than it was in FY87. In one department, Public Works, constant dollars spending is actually lower in FY06 than it was in FY87. In several municipal departments, the number of municipal employees is lower now than it was in 1987.

The level of budget recommended by the Finance Committee for Town municipal services for FY08 under the override budget will provide a level of services commensurate with the service levels available in FY07, and add

several items that have been requested for many years but not funded until now – a part time GIS administrator and an allocation to replant trees in the Town's right of way. The non-override budget reduces services levels from those of FY07 in a number of areas, reducing the Town's flexibility to respond to changing conditions during the fiscal year and forcing reductions in a number of programs. More information about the impact of these reductions can be found in reports from the Finance Committee elsewhere in this Warrant. I am using my report to give a brief picture of the Town's service, providing capabilities now and for the foreseeable future.

Public Safety

Today, both the Fire and Police departments operate with staffing levels that are the same (Fire Department) or lower (Police Department) than staffing levels from 1990, yet our population has grown by 13% since that time. Further straining our limited resources, service demands have grown faster than our population rate. Homeland Security planning and training efforts are now required by state and federal governments, and we are all more acutely aware of the dangers to our uniformed employees on whom we rely to protect us should large scale emergencies occur here in Sudbury or a neighboring community. The FY08 override budget maintains the level of staffing and shift coverage as is available in FY07 for both Police and Fire Departments.

Public Safety departments rely on equipment and facilities to support their critical work. In recent years, Town Meeting has approved funds for repairs and improvements to all three Fire Stations, to improve efficiency and protect the health of the employees who work in those buildings. Now, the Police Station needs attention and, unfortunately, more than repairs are needed for this building. A proposal to construct a new Police Headquarters (Article 4) will be presented to this Town Meeting. Residents who would like to learn more about the status of the present station may take advantage of open-house tours being offered by the Police Department in March (for dates and times see the Town's website: www.sudbury.ma.us). A new fire engine is also being requested (Article 6) to retire an older engine that is at the end of its useful life.

Public Works

Since 1987, staffing in the Highway division of the DPW has decreased by 25% while the number of streets, roads, drainage structures and walkways needing repair, maintenance and snow removal has increased. On a constant-dollar basis, spending has actually decreased by 7% for Public Works purposes between FY1987 and FY2006. Residents of Sudbury expect their roads and walkways to be maintained, repaired and promptly cleared of snow and ice. However, to perform this mission, the DPW needs heavy equipment and staffing. It is critical to public safety (and the return on the investment the Town has put into our fleet of trucks, sanders, plows and other equipment) that there is a consistent program of preventative maintenance as well as an ability to undertake repairs quickly as needed. When trucks are down and can't be returned quickly to service, public safety is compromised. Unfortunately, most of the recent funding added to the Public Works budget is for the increased cost of fuel, vehicle repairs, salt, sand and other materials.

Planning and Community Development

Sudbury continues to face an enormous number of planning and community development challenges and opportunities, and it is through this department that most of the projects that can influence and enhance the Town's future should be addressed. Last year, the Town divisions and committees that make decisions on development issues have been brought together under this one larger department to share information, resources, planning efforts and, if the FY08 Override budget is successful, 30 hours/week of shared part-time staffing as well. This synergy is allowing the Town to move forward in many areas of high priority to the Board of Selectmen and the Town.

General Government, Human Services and Culture & Recreation

The rest of the municipal government operates at minimal staffing. However, with enhanced technology and very dedicated employees, I feel we offer a very high level of quality and efficient services to Sudbury residents.

Note that in the Override budget I am requesting funds to create a part-time GIS administrator to help the Town plan and use all the geographic based data we collect in a better, more productive manner. Further, I am requesting 60 hours a week of part-time staffing assistance, to be spread among four separate Town departments which operate with only one professional staff person. Such a situation has become unsustainable as the workload has increased in these offices beyond what one person can reasonably handle; mandated deadlines are met but just barely, time and again; and residents with time-sensitive needs are left to wait until staff return from vacation or illness. Further, I have concerns that no one is learning from these professionals. If they suddenly leave the Town's employment, there is a knowledge and experience void that will take a long time to replace.

FY08 BUDGET SUMMARY

			Schools/			
			Town	FinCom	FinCom	
	Appropriated	Appropriated	Request	Non-Override	Override	
EXPENDITURES	FY06	FY07	FY08	FY08	FY08	
LS Gross Assessment	17,188,211	18,479,238	20,127,121	19,074,808	19,749,492	
LS Operating Offsets	(2,596,198)	(3,378,145)	(3,234,779)	(3,234,629)	(3,234,629)	
LSRHS NET (Operating Assessment)	14,592,013	15,101,093	16,892,342	15,840,179	16,514,863	
SPS less offsets	24,058,431	25,392,734	27,496,526	25,797,346	27,011,378	
SPS Employee Benefits	5,107,457	5,651,772	6,353,855	6,313,855	6,329,855	
SPS NET	29,165,888	31,044,506	33,850,381	32,111,201	33,341,233	
Minuteman Regional Assessment	304,640	312,280	324,771	257,138	257,138	
Other Regional School Assessments	-	63,854	66,408	66,408	66,408	
Total: Schools	44,062,541	46,521,733	51,133,902	48,274,926	50,179,642	
General Government	2,011,226	2,091,735	2,281,312	2,137,402	2,246,143	
Public Safety	5,733,642	6,091,379	6,291,907	6,091,873	6,251,373	
Public Works	2,883,083	3,068,845	3,391,953	3,233,009	3,368,615	
Human Services	537,382	558,369	596,513	575,240	596,513	
Culture & Recreation	994,242	1,027,672	1,167,321	1,056,648	1,074,397	
Unclassified & Transfer Accounts	313,345	421,819	452,274	444,103	456,851	
subtotal, town services	12,472,920	13,259,819	14,181,280	13,538,275	13,993,893	
Town Employee Benefits	3,124,307	3,557,700	4,011,678	3,987,678	4,003,678	
Total: Town Departments	15,597,227	16,817,519	18,192,958	17,525,953	17,997,571	
Town Debt Service	5,589,344	5,491,465	4,472,353	4,472,353	4,472,353	
Debt Premium Offset	11,678	10,743	9,576	9,576	9,576	
LSRHS (Debt Assessment)	2,461,086	2,935,689	2,647,937	2,647,937	2,647,937	
Total: Operating Budget	67,721,876	71,777,149	76,456,726	72,930,745	75,307,079	
Transfer Station Enterprise	399,843	267,803	271,574	271,574	271,574	
Pool Enterprise	426,212	436,713	457,842	457,842	457,842	
Capital Planning Committee	273,000	285,095	384,148	291,082	384,148	
Capital Exclusion-Fire Engine	150,000	-	405,000	405,000	405,000	
Stabilization Fund	-	-	-	-	50,000	
Total: Other	1,249,055	989,611	1,518,564	1,425,498	1,568,564	
Charges	1,181,308	1,100,200	777,420	777,420	777,420	
Total: To Be Raised	70,152,239	73,866,960	78,752,711	75,133,664	77,653,064	
RECEIPTS						
State Aid	5,456,696	5,863,671	5,624,783	5,624,783	5,624,783	
Local Receipts	3,955,092	4,671,559	4,842,552	4,842,552	4,842,552	
Grants	-	30,000	23,266	23,266	23,266	
Free Cash	800,000	1,475,243	1,900,000	1,900,000	1,900,000	
Retirement Trust Fund	25,000	25,000	25,000	25,000	25,000	
Abatement Surplus	543,450	511,119	450,000	450,000	450,000	
Prior Year Articles	23,000	-	-	-	-	
Ambulance Fund	210,189	230,342	230,342	230,342	230,342	
Enterprise Funds	844,848	728,516	760,328	760,328	760,328	
Total: Receipts	11,858,275	13,535,450	13,856,271	13,856,271	13,856,271	
REQUIRED TAX LEVY	58,293,964	60,331,510	63,164,106	63,164,106	63,164,106	
Previous Year Levy + 2 1/2%	46,313,461	51,354,490	53,202,102	53,202,102	53,202,102	
New Growth	738,480	550,000	550,000	550,000	550,000	
Prop 2 1/2 Override (Operating)	3,050,000	-	-	-	2,519,400	
LEVY LIMIT	50,101,941	51,904,490	53,752,102	53,752,102	56,271,502	
Unused Levy Capacity	-	-	-	-	-	
Prop 2 1/2 Debt Exemptions	5,234,224	5,610,948	4,304,085	4,304,085	4,304,085	
Prop 2 1/2 Capital Exclusions	150,000	-	405,000	405,000	405,000	
APPLICABLE LEVY LIMIT	55,486,165	57,515,438	58,461,187	58,461,187	60,980,587	
Cherry Sheet Grants for School Debt	2,816,206	2,816,206	2,816,206	2,816,206	2,816,206	
TOTAL: REVENUE	70,160,646	73,867,094	75,133,664	75,133,664	77,653,064	

RECOMMENDED FY08 BUDGETS

	FY07	FY08	% of FY08	FY08	% of FY08
ALL COST CENTERS - ALL FUNDS*	Appropriated	Non-Override	Budget	Override	Budget
Lincoln-Sudbury Regional High School	15,101,093	15,840,179	21.1%	16,514,863	21.3%
Sudbury Public Schools	31,044,506	32,111,201	42.7%	33,341,233	42.9%
Minuteman and other Voc Schools	376,134	323,546	0.4%	323,546	0.4%
Town Departments	16,817,519	17,525,953	23.3%	17,997,571	23.2%
Debt Service - Town, SPS and LSRHS	8,437,897	7,129,866	9.5%	7,129,866	9.2%
Atkinson Pool Enterprise Fund	436,713	457,842	0.6%	457,842	0.6%
Transfer Station Enterprise Fund	267,803	271,574	0.4%	271,574	0.3%
Operating Capital Items	285,095	291,082	0.4%	384,148	0.5%
Capital Exclusion - Fire Engine	-	405,000	0.5%	405,000	0.5%
Stabilization Fund	-	-	0.0%	50,000	0.1%
State and Local Charges	1,100,200	777,420	1.0%	777,420	1.0%
Total Budget Requests*	73,866,960	75,133,664	100.0%	77,653,064	100.0%

^{*} Total budget reporting includes all cost centers and all funds to be appropriated or expended, except for revolving funds.

	FY07	FY08	% of FY08	FY08	% of FY08
COST CENTERS - OPERATING	Appropriated	Non-Override	Budget	Override	Budget
Lincoln-Sudbury Regional High School	15,101,093	15,840,179	23.8%	16,514,863	24.0%
Sudbury Public Schools	31,044,506	32,111,201	48.2%	33,341,233	48.4%
Minuteman and other Voc Schools	376,134	323,546	0.5%	323,546	0.5%
Town Departments	16,817,519	17,525,953	26.3%	17,997,571	26.1%
State and Local Charges	1,100,200	777,420	1.2%	777,420	1.1%
Total Operating Budget Requests*	64,439,452	66,578,299	100.0%	68,954,633	100.0%

^{*}Operating cost centers only. Excludes debt service, capital projects and other one-time charges. Enterprise funds are also omitted from this table. The cost centers shown above are the ones that are primarily supported by the General Fund.

OPERATING BUDGET - ARTICLE 3

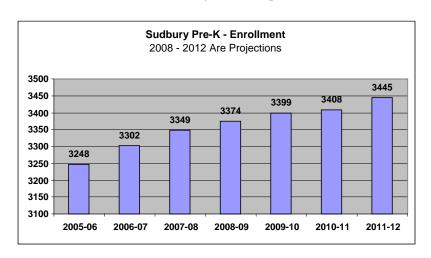
SUDBURY PUBLIC SCHOOLS

			School Comm	FinCom	FinCom
	Appropriated	Appropriated	Voted	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
SUDBURY PUBLIC SCHOOL	S				
Sudbury Public Schools	25,809,643	27,184,888	29,454,951	27,755,771	28,969,803
Less: Offsets (incl. METCO)	(1,751,212)	(1,792,154)	(1,958,425)	(1,958,425)	(1,958,425)
Sudbury Public Schools	24,058,431	25,392,734	27,496,526	25,797,346	27,011,378
Add: Benefits Costs	5,107,457	5,651,772	6,353,855	6,313,855	6,329,855
Total Cost SPS (Gross)	29,165,888	31,044,506	33,850,381	32,111,201	33,341,233

A <u>non-override</u> budget for the Sudbury Public Schools for FY08 is \$32,111,201. This is an increase of \$1,066,695 or 3.4% over the SPS Fiscal Year 2007 budget, inclusive of pension and insurance costs. Gross expenses other than pension and insurance costs would increase by \$570,883 to \$27,755,771 in FY08, a 2.1% increase. Operating "offsets", which reduce gross expenses would increase by (\$166,271) to (\$1,958,425) in FY08, a 9.3% increase. Pension and insurance costs would increase by \$662,083 to \$6,313,855 in FY08, an 11.7% increase over the FY07 appropriation.

An <u>override budget</u> for the Public Schools budget for FY08 is \$33,341,233, or \$1,230,032 more than the non-override budget. This is an increase of \$2,296,727 or 7.4% over the SPS Fiscal Year 2007 budget, inclusive of pension and insurance costs. Expenses other than pension and insurance costs would increase by \$1,784,915 to \$28,969,803 in FY08, a 6.6% increase. Operating "offsets" are the same under both the non-override and override budgets. Pension and insurance costs would increase by \$678,083 to \$6,329,855 in FY08, a 12.0% increase over the FY07 appropriation.

The Finance Committee recommends a FY08 override budget for the Sudbury Public Schools in the amount of \$33,341,233. Operating costs continue to climb due to large increases in the cost of health insurance under existing contracts reflecting market increases in the cost of these services, special education costs driven by more complex and severe student needs and state and federal mandated levels of service, and utility and motor fuel costs driven by the substantial increase in the price of oil. The recommended override budget is only \$149,220 higher than the level staff budget, providing for a modest amount of flexibility to the school administration to dampen the impact of a level staff budget. Since the student population continues to grow, a level staff budget, and the recommended override budget, will require increases in the size of some classes.



SUDBURY PUBLIC SCHOOLS

	Appropriated FY06	Appropriated FY07	School Comm. Request FY08	FinCom Non-Override FY08	FinCom Override FY08	Actual FY 2007 Staff	Override FY 2008 Staff
Salaries						(FTE)	(FTE)
System Administration	784,969	776,471	810,388	750,388	810,388	10.71	10.71
Elementary Instruction	8,116,104	8,576,449	9,024,626	8,443,000	8,910,421	162.50	163.50
Middle School Instruction	4,264,018	4,554,261	4,892,017	4,496,738	4,755,766	78.77	79.77
Curriculum, Instruction, Technology	635,395	568,132	587,137	487,137	587,137	8.60	8.60
Special Ed Instruction	3,837,106	4,044,392	4,523,859	4,449,540	4,449,540	107.97	107.97
Health & Transportation	704,585	648,396	696,634	696,634	696,634	25.80	25.80
Plant Maintenance	785,184	790,940	843,800	781,800	843,800	17.00	17.00
Other	536,910	536,910	616,910	616,910	616,910		
Total Salaries	19,664,270	20,495,951	21,995,371	20,722,147	21,670,596	411.35	413.35
Salary Offsets	(731,121)	(822,154)	(888,425)	(888,425)	(888,425)		
Net Salaries	18,933,149	19,673,797	21,106,946	19,833,722	20,782,171		
% Increase from FY07			7.3%	0.8%	5.6%		
Benefits	5,107,457	5,651,772	6,353,855	6,313,855	6,329,855		
Other Expenses							
System Administration	230,800	230,800	230,800	230,800	230,800		
Equipment	61,746	61,746	61,746	26,746	61,746		
Elementary Instruction	365,298	312,644	328,276	297,012	328,276		
Middle School Instruction	164,388	159,388	190,357	151,418	167,357		
Curriculum, Instruction, Technology	277,196	277,196	466,696	169,944	329,322		
Special Ed Instruction	2,727,216	2,863,577	3,241,966	3,241,966	3,241,966		
Health & Transportation	1,030,850	1,038,410	1,069,562	1,045,562	1,069,562		
Utilities	945,538	1,318,926	1,443,926	1,443,926	1,443,926		
Plant Maintenance	342,250	426,250	426,250	426,250	426,250		
Total Expenses	6,145,282	6,688,937	7,459,580	7,033,624	7,299,206		
Expense Offsets:							
Grants	(420,000)	(420,000)	(420,000)	(420,000)	(420,000)		
Circuit Breaker	(600,000)	(550,000) (970,000)	(650,000)	(650,000) (1,070,000)	(650,000) (1,070,000)		
	(1,020,000)	(570,000)	(1,070,000)	(1,070,000)	(1,070,000)		
Net Other Expenses	5,125,282	5,718,937	6,389,580	5,963,624	6,229,206		
% Increase from FY07			11.7%	4.3%	8.9%		
Total Gross Expenses	30,917,009	32,836,660	35,808,806	34,069,626	35,299,657		
Less: Total Offsets	(1,751,121)	(1,792,154)	(1,958,425)	(1,958,425)	(1,958,425)		
Net Budget Total	29,165,888	31,044,506	33,850,381	32,111,201	33,341,233		

	Appropriated FY06	Appropriated FY07	Voted/ Requested FY08	FinCom Non-Override FY08	FinCom Override FY08		
LINCOLN-SUDBURY REGIONAL HS							
LSRHS Gross Assessment	17,188,211	18,479,238	20,127,121	19,074,808	19,749,492		
Operating Offsets	(2,596,198)	(3,378,145)	(3,234,779)	(3,234,629)	(3,234,629)		
LSRHS Assessment	14,592,013	15,101,093	16,892,342	15,840,179	16,514,863		
Debt Assessment	2,461,086	2,935,689	2,647,937	2,647,937	2,647,937		
Total: LSRHS	17,053,099	18,036,782	19,540,279	18,488,116	19,162,800		

Lincoln-Sudbury Regional High School ("LSRHS") is a grade 9-12 regional school district established pursuant to Chapter 71 of Massachusetts General Laws and operates in accordance with the Lincoln-Sudbury Regional Agreement. As a regional school district, Lincoln-Sudbury includes within its budget all costs associated with running the District. Such costs not commonly found in non-regional school budgets such as health, life, workers' compensation and property and casualty insurances; FICA; retirement assessments; and debt service are all included in the LSRHS budget and represent 13.1% of the total budget for FY08. Chapter 70 State Aid and Regional Transportation Aid are used to reduce the total budget. The amount remaining after deducting receipts and other credits is then apportioned to Lincoln and Sudbury by a ratio based upon the enrollment of students from each town. The FY08 budget ratio for Sudbury is 85.33% (down 0.48% from 85.81% in FY07) and for Lincoln is 14.67%. This 0.48% decrease in ratio for the Sudbury FY08 assessment amounts to a decrease of approximately \$126,000.

The enrollment at LSRHS has increased 74% from FY95 (887 students) to FY07 (1,540 students) and 3.0% (45 students) from FY06 to FY07. Projections indicate continued growth at 2-5% annually (although only a 1.2% increase of 19 students is projected for FY08), reaching a projected enrollment of 1,655-1,805 in FY11.

Under both the non-override and override budgets, state aid for Chapter 70 and regional transportation costs are projected to be level funded from FY08. Both budgets reflect a projected decrease in state aid for the support of special education of \$44,584; however, an expected transfer of up to \$100,000 from the FY07 budget will more than make-up this shortfall.

Non-override budget

As required by law, the Finance Committee recommends approval of a non-override operating budget assessment of \$15,840,179 to the LSRHS district. This budget would provide an additional \$739,086 (Sudbury's assessed share) in operating revenue from FY07 levels to the district. This additional revenue would provide for pension and insurance, and some non-salary operating costs. It would be insufficient to fund the entire utility increase, contractually negotiated salary increases for teachers, and allow the district to maintain level staff (86% teaching and educational support) from FY07.

Override budget

The Finance Committee recommends approval of an override operating budget assessment of \$16,514,863 to the LSRHS district. This budget would provide an increase of \$1,413,770 (Sudbury's assessed share) in operating revenue from FY07 levels to the district. At this funding level, the school district would have sufficient funds to cover all contractually negotiated salary increases for teachers and staff, projected increases in utilities, pension and insurance, and other essential increases in general operating costs. It also provides \$674,684 to maintain level staff from FY07. The configuration of this level staff budget calls for a greater use of less costly, part-time positions to maintain services as close to those in FY07 as possible.

LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT FY 2008 BUDGET

			School Comm.	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
OPERATING BUDGET					
School Committee	90,000	90,000	85,000	75,000	75,000
Administration	53,200	55,200	59,700	43,700	57,200
Business Office	17,950	24,200	24,278	23,645	24,277
Central Office	16,500	16,750	16,750	9,000	16,750
Administration Total	177,650	186,150	185,728	151,345	173,227
Art	48,849	43,810	51,482	39,398	51,435
Computer	132,600	109,387	156,600	89,968	137,600
Drama	5,368	4,151	5,417	4,767	5,417
English	36,250	28,490	36,050	30,844	36,050
Language	20,360	16,258	20,332	14,548	20,332
History	26,300	22,246	29,125	25,630	29,125
Journalism	2,762	2,140	2,761	1,283	2,761
Mathematics	31,800	25,002	32,730	27,482	32,730
Music	21,000	20,411	26,717	16,695	26,717
Wellness	39,600	35,235	46,100	35,288	46,100
Science	38,250	30,099	39,408	31,533	39,408
Technology	23,000	18,331	24,000	17,864	24,000
Career Center	3,646	2,520	3,298	2,902	3,298
General Supplies	140,000	144,268	157,716	131,356	149,268
Instruction Total	569,785	502,348	631,736	469,558	604,241
House Services	47,150	55,450	58,450	52,490	53,050
Student Services	34,100	34,942	38,793	34,595	38,793
Audio-Visual	38,450	31,676	41,000	20,840	39,400
Library	28,459	22,218	28,959	25,044	28,959
Student Activities	15,650	18,650	19,000	15,440	19,000
Athletics	218,680	225,665	234,580	206,430	234,580
Transportation	359,821	401,399	410,887	410,887	410,887
Development	16,500	16,500	16,500	8,250	10,000
Ed Support Total	758,810	806,500	848,169	773,976	834,669

			School Comm.	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
OPERATING BUDGET (Continued)					
Custodial	211,000	215,560	232,790	231,230	232,790
Grounds	21,000	23,500	25,500	21,000	23,500
Maintenance	156,000	166,500	174,000	162,000	174,000
Utilities	837,200	923,625	951,371	941,371	941,371
Operations Total	1,225,200	1,329,185	1,383,661	1,355,601	1,371,661
Operations Total	1,223,200	1,329,163	1,303,001	1,333,001	1,3/1,001
Local Services	69,500	72,586	137,950	131,567	137,950
Transportation	228,315	311,535	221,640	221,640	221,640
Out-of-District	1,045,473	2,167,797	2,336,290	2,345,792	2,345,792
Less Circuit Breaker Offset	- -	(850,000)	(905,416)	(924,352)	(924,352)
Special Ed Total	1,343,288	1,701,918	1,790,464	1,774,647	1,781,030
Contingency	75,000	75,000	75,000	-	75,000
Contingency Total	75,000	75,000	75,000	-	75,000
Administration	1,036,645	1,053,166	1,109,914	1,109,914	1,109,914
Administrative Support	90,153	92,827	171,502	96,502	96,502
Professional Staff	9,710,789	10,262,145	11,198,026	10,675,166	11,055,402
Course Reimbursement	21,000	26,000	30,000	30,000	30,000
Curriculum Development	36,000		40,000	40,000	40,000
Extra Services	85,292	87,851	92,437	80,487	90,487
Educational Support	656,696	694,603	733,585	672,356	707,992
Substitutes	75,000	82,000	93,000	93,000	93,000
Clerical	657,975	665,340	669,430	702,096	703,268
Blg./Grds/Maint.	521,479	542,109	591,243	553,887	558,887
Coaches/Trainer	351,698	361,070	399,935	350,751	370,751
Salaries & Wages Total	13,242,727	13,867,111	15,129,072	14,404,159	14,856,203
TOTAL OPERATING BUDGET	17,392,460	18,468,212	20,043,830	18,929,286	19,696,031

	Appropriated	Appropriated	School Comm. Request	FinCom Non-Override	FinCom Override
	FY06	FY07	FY08	FY08	FY08
OTHER COSTS					
Insurance	2,267,545	2,609,402	3,012,507	2,933,824	2,957,754
Pensions	393,274	447,450	491,054	491,054	491,054
Total Pensions & Insurance	2,660,819	3,056,852	3,503,561	3,424,878	3,448,808
Capital Project Bond Principal	1,400,000	1,950,000	1,950,000	1,950,000	1,950,000
Capital Project Bond Interest	522,900	1,084,163	778,075	778,075	778,075
Renovation Short Term Int	1,721,626	592,967	451,184	451,184	451,184
Total Debt/Stabilization	3,644,526	3,627,130	3,179,259	3,179,259	3,179,259
Tuition Assessment	10,000	10,000	10,000	-	-
Total School Choice	10,000	10,000	10,000	-	-
TOTAL OTHER COSTS	6,315,345	6,693,982	6,692,820	6,604,137	6,628,067
TOTAL BUDGET	23,707,805	25,162,194	26,736,650	25,533,423	26,324,098
ESTIMATED RECEIPTS	(473,256)	(484,500)	(508,000)	(508,000)	(508,000)
STATE AID	(1,895,507)	(2,263,671)	, ,		(2,463,758)
CIIRCUIT BREAKER OFFSET	-	(271,684)		-	-
PREMIUMS	(775,395)	(205,980)		(76,087)	(76,087)
CAPITAL INTEREST INCOME	(290,214)	(112,344)	-	-	-
REAPPORTIONMENT	(377,409)	(810,381)	(815,896)	(815,896)	(815,896)
Total Apportionment Offsets	(3,811,782)	(4,148,560)	(3,863,741)	(3,863,741)	(3,863,741)
TOTAL BUDGET ASSESSMENT	19,896,024	21,013,634	22,872,910	21,669,683	22,460,358
LINCOLN ASSESSMENT SUDBURY ASSESSMENT	2,842,925 17,053,099	2,976,852 18,036,782	3,358,080 19,540,279	3,181,566 18,488,116	3,297,558 19,162,800

FY08 Debt Service

Lincoln-Sudbury Regional School District was authorized by the Towns of Sudbury and Lincoln to borrow \$73,900,000 to build the new Lincoln-Sudbury Regional High School. The Commonwealth of Massachusetts has paid for their share of the project (\$35,130,685).

Included in the FY08 Budget are principal and interest as follows:

			14.67%	85.33%
FY08 Debt Service:		TOTAL	LINCOLN	SUDBURY
Long-term Debt Service	(\$14,000,000)			
Interest	Due 08/15/07	191,450		
Principal	Due 02/15/08	1,400,000		
Interest	Due 02/15/08	191,450		
Premium Offset		(74,836)		
		1,708,064	250,573	1,457,491
Long-term Debt Service	(\$11,000,000)			
Interest	Due 10/01/07	203,088		
Principal	Due 10/01/07	550,000		
Interest	Due 04/01/08	192,088		
Premium Offset		-		
	_	945,175	138,657	806,518
Short-term Debt Interes	et (\$1,406,035 due 7/15/07)			
Interest on BAN -	Due 7/15/07	45,149		
Principal on BAN	required 7/15/07	406,035		
Premium Offset		(1,251)		
	_	449,934	66,005	383,928

MINUTEMAN VOCATIONAL TECHNICAL SCHOOL DISTRICT

			Voted/	FinCom	FinCom
	Appropriated	Appropriated	Requested	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
MINUTEMAN VOCATIONAL					_
	204.640	212.200	224 771	257 120	257 120
Operating Assessment	304,640	312,280	324,771	257,138	257,138
Total: Minuteman Vocational	304,640	312,280	324,771	257,138	257,138

The proposed FY08 Budget for Minuteman Regional Vocational Technical School shows a decrease in the assessment to Sudbury of \$55,142 or 17.7% from the FY07 assessment. While Minuteman's overall FY08 operating budget increased by \$606,271 or 3.76% over the FY07 budget, the assessment to Sudbury declined due to a decrease in the enrollment of Sudbury students at Minuteman.

The Finance Committee recommends approval of an assessment to the District for FY08 of \$257,138.

MINUTEMAN VOCATIONAL TECHNICAL SCHOOL DISTRICT

	Appropriated	Proposed	
	FY07	FY08	Difference
PROGRAM AREA			
Instructional			
Technology	128,872	102,350	(26,522)
Commercial	54,490	49,020	(5,470)
Trades	113,939	100,010	(13,929)
Academic	273,757	245,675	(28,082)
Instructional Sub-Total	571,058	497,055	(74,003)
Support			-
Library/Media Srvcs.	23,430	23,130	(300)
Technology Support	52,300	46,400	(5,900)
Skills USA Support	-	18,000	18,000
Duplicating	32,615	30,000	(2,615)
Special Educ	54,410	43,360	(11,050)
Psychological Svc	2,000	2,000	-
Guidance Svc	19,800	19,400	(400)
Health Service	14,200	12,350	(1,850)
Principal's Office	76,240	75,850	(390)
Transportation	1,233,855	1,294,823	60,968
Voc Coordination	-	8,000	8,000
Computer Svc Admin	32,300	31,550	(750)
Dean's Office	7,070	5,120	(1,950)
Sch Res Officer	3,825	1,950	(1,875)
School Committee	3,410	4,600	1,190
Professional Develop	23,360	20,000	(3,360)
Admissions	-	12,400	12,400
Public Information	171,400	169,810	(1,590)
District Support	127,135	118,700	(8,435)
Supt's Office	7,250	8,150	900
Planning/R&D	15,365	15,000	(365)
Business Office	2,361,230	2,486,554	125,324
Maintenance	963,400	973,100	9,700
Debt Mgmnt	-	-	-
Equipment/Capital	250,000	250,000	_
Food Service	12,550	1,100	(11,450)
Leadership/Safety	7,250	7,250	-
Afternoon Program	13,600	13,500	(100)
Support Sub-Total	5,507,995	5,692,097	184,102
**	7 7	, ,	- , , , _
Salaries	10,060,445	10,556,617	496,172
TOTAL	17 120 100	16 845 860	(0/ 451
TOTAL	16,139,498	16,745,769	606,271

			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
GENERAL GOVERNMENT					
Selectmen/Town Manager	288,187	273,547	293,257	287,257	293,257
ATM/Personnel	123,136	122,422	151,366	132,913	151,366
Law	155,694	162,586	164,959	164,959	164,959
Finance Committee	1,835	1,959	2,007	2,007	2,007
Accounting	276,538	271,656	261,900	261,400	261,900
Assessors	244,593	251,813	258,615	257,615	258,615
Treasurer/Collector	222,798	248,436	278,950	260,797	278,950
Information Systems	277,386	296,275	366,911	294,702	337,743
Document Preservation	1,000	1,500	1,750	1,600	1,750
Town Clerk & Registrars	210,526	223,180	223,690	223,690	223,690
Conservation	78,514	80,148	98,220	81,068	98,221
Planning Board	105,329	132,021	146,762	142,470	146,762
Board of Appeals	25,690	26,192	32,922	26,922	26,922
Total General Government	2,011,226	2,091,735	2,281,312	2,137,402	2,246,143

The General Government portion of the budget represents the Executive, General Administration, Legal, Financial and quasi-judicial functions of the Town. Some of these offices include Selectmen/Town Manager's office, Accounting, Assessors, Treasurer/Collector and Information Systems, Planning Board, Conservation Commission, Board of Appeals and the Town Clerk & Registrars.

Non-Override Budget

The FY08 Non-Override Budget is increasing by \$45,667 or 2.18% over FY07. This budget does not maintain the same level of services provided for in the FY07 budget, as once cost of living and step increases are funded, a number of small reductions have been made from level service budget line items to keep overall budget growth within the non-override limits. Among these cuts are funds for routine replacement of town computers, a reduction in hours provided for important contracted services, and reduced funds for professional development and training opportunities for staff, including out of state travel for department heads to attend conferences and workshops with professional colleagues in regional and/or national municipal management groups.

The Finance Committee recommends approval of FY08 Non-Override General Government Budget of \$2,137,402.

Override Budget

The FY08 Override Budget is increasing by \$154,408 or 7.38% over FY07. For nearly all departments, this budget maintains the same level of services as provided for in the FY07 budget with the following exceptions: a new part-time (17 hour per week) GIS (Geographic Information Systems) Administrator position is created under this budget. GIS uses geographic location to relate otherwise disparate data and provides a systematic way to collect and manage location based information crucial to the Town, particularly for decision-making. The Town has long had GIS data gathering capabilities but it is spread out among different departments and not linked to an overall plan or made available to all who need it. This part-time position, one that is found in many other towns in the Metro West area, will allow the Town to begin to develop a multi-department, town wide GIS enterprise, enhance the productivity of staff and committees who rely on geographic data, and bring a GIS component to our emergency planning efforts. Additionally, a new part-time (30 hours per week) analyst position to be shared by the Assistant Town Manager/Personnel Director and the Finance Director/Treasurer-

Collector is planned. A similar position existed within the Town but was cut in FY03. This analyst position has been revised to provide each of these department heads with about 15 hours per week of staffing assistance for their personnel and financial management/budget responsibilities. And this override budget funds a part-time position in the Conservation office, to be shared with the Health Department. This budget also reinstates the reductions planned under the FY08 Non-Override budget for this cluster.

The Finance Committee recommends approval of FY08 Override General Government Budget of \$2,246,143.

	Appropriated A		Town	FinCom Non-Override	FinCom Override
		Appropriated	Request		
	FY06	FY07	FY08	FY08	FY08
SELECTMEN/TOWN MANAGER					
Town Manager	129,197	133,092	140,997	140,997	140,997
Administration	54,866	50,838	55,780	55,780	55,780
Overtime	1,660	2,000	2,000	2,000	2,000
Clerical	61,202	45,517	48,431	48,431	48,431
Executive Incentive Program	9,250	11,250	13,000	12,500	13,000
Non-accountable Travel	-	3,825	4,500	4,500	4,500
Sick Leave Buy Back	1,262	-	-	-	-
Sub Total: Personal Services	257,437	246,522	264,707	264,207	264,707
General Expense	16,500	16,500	17,500	16,500	17,500
Maintenance	-	750	750	750	750
Travel	4,000	275	300	300	300
Out of State Travel	4,500	4,500	5,000	2,500	5,000
Contracted Services	5,000	5,000	5,000	3,000	5,000
Equipment	750	-			
Sub Total: Expenses	30,750	27,025	28,550	23,050	28,550
Total: Selectmen	288,187	273,547	293,257	287,257	293,257

			Town	FinCom	FinCom
	Appropriated FY06	Appropriated	Request	Non-Override	Override
		FY07	FY08	FY08	FY08
ASSIST. TOWN MGR./PERSON	NNEL				
Assistant Town Manager	81,170	82,388	92,702	92,702	92,702
Benefits Coordinator	-	31,684	28,778	28,778	28,778
Personnel Analyst			17,153	-	17,153
Clerical	31,216		4,083	4,083	4,083
Sub Total: Personal Services	112,386	114,072	142,716	125,563	142,716
General Expense	2,000	2,000	2,250	2,000	2,250
Travel	400	400	400	400	400
Contracted Services	7,400	4,000	4,000	3,000	4,000
Employee Profess. Develop.	950	1,950	2,000	1,950	2,000
Sub Total: Expenses	10,750	8,350	8,650	7,350	8,650
Total: ATM/Personnel	123,136	122,422	151,366	132,913	151,366
			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
LAW					
Town Counsel	39,423	40,014	41,214	41,214	41,214
Clerical	35,728	36,264	37,352	37,352	37,352
Sub Total: Personal Services	75,151	76,278	78,566	78,566	78,566
General Expense	5,700	5,890	5,975	5,975	5,975
Legal Expense	74,843	80,418	80,418	80,418	80,418
Sub Total: Expenses	80,543	86,308	86,393	86,393	86,393
Total: Law	155,694	162,586	164,959	164,959	164,959

	Appropriated FY06	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
FINANCE COMMITTEE					
Clerical	1,585	1,609	1,657	1,657	1,657
Sub Total: Personal Services	1,585	1,609	1,657	1,657	1,657
General Expense	250	350	350	350	350
Sub Total: Expenses	250	350	350	350	350
Total: Finance Committee	1,835	1,959	2,007	2,007	2,007
			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
ACCOUNTING					
Town Accountant	82,426	73,215	62,089	62,089	62,089
Asst to FD Stipend	2,500	327	-	-	-
Clerical	123,785	128,424	119,038	119,038	119,038
Sick Leave Buy Back	3,096	3,218	1,511	1,511	1,511
Overtime	1,061	1,077	2,060	2,060	2,060
Sub Total: Personal Services	212,868	206,261	184,698	184,698	184,698
General Expense	7,900	7,900	7,900	7,500	7,900
Computer	21,000	21,000	25,202	25,202	25,202
Maintenance	2,020	2,020	2,400	2,400	2,400
Travel	1,250	1,475	1,700	1,600	1,700
Contracted Services	31,500	33,000	40,000	40,000	40,000
Sub Total: Expenses	63,670	65,395	77,202	76,702	77,202
Total: Accounting	276,538	271,656	261,900	261,400	261,900

			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
ASSESSORS					
Assessor	70,838	72,427	72,777	72,777	72,777
Clerical	139,392	144,506	150,924	150,924	150,924
Stipend	-	1,000	1,000	1,000	1,000
Sick Buy Back	1,113	1,130	1,164	1,164	1,164
Sub Total: Personal Services	211,343	219,063	225,865	225,865	225,865
General Expense	11,750	11,750	11,750	11,750	11,750
Tuition	1,500	1,000	1,000	1,000	1,000
Contracted Services	20,000	20,000	20,000	19,000	20,000
Sub Total: Expenses	33,250	32,750	32,750	31,750	32,750
Total: Assessor	244,593	251,813	258,615	257,615	258,615
			_		
			Town	FinCom	FinCom
		Appropriated	Request	Non-Override	Override
THE ACTION OF LECTOR	FY06	FY07	FY08	FY08	FY08
TREASURER/COLLECTOR					
Fin. Director/Treasurer-Collector	60,038	77,496	86,654	86,654	86,654
Clerical	118,760	121,267	129,968	129,968	129,968
Budget Analyst			17,153	-	17,153
Stipends	-	2,173	2,500	2,500	2,500
Sub Total: Personal Services	178,798	200,936	236,275	219,122	236,275
General Expense	24,500	24,050	12,425	12,425	12,425
Maintenance	8,750	8,750	8,750	8,750	8,750
Travel	750	1,200	1,500	1,500	1,500
Tax Collection	10,000	10,000	20,000	19,000	20,000
Tax Title Expense	-	3,500	-	-	-
Sub Total: Expenses	44,000	47,500	42,675	41,675	42,675
Total: Treasurer-Collector	222,798	248,436	278,950	260,797	278,950

			Town	FinCom	FinCom
	Appropriated A FY06	Appropriated	Request	Non-Override	Override
		FY07	FY08	FY08	FY08
INFORMATION SYSTEMS					
Technology Administrator	73,464	75,116	75,316	75,316	75,316
Non-clerical	44,403	54,021	58,036	58,036	58,036
GIS Administrator	-	-	56,709	-	27,540
Sick Leave Buy Back	1,714	1,727	1,731	1,731	1,731
Summer Help	7,510	10,016	10,724	10,724	10,724
Sub Total: Personal Services	127,091	140,880	202,516	145,807	173,348
General Expense	5,000	5,000	5,000	5,000	5,000
Software	35,045	40,045	42,845	42,845	42,845
Maintenance	10,000	10,000	10,000	10,000	10,000
Travel	1,000	1,100	1,100	1,100	1,100
Contracted Services	18,400	18,400	24,600	19,100	24,600
Equipment	50,000	50,000	50,000	40,000	50,000
Professional Development	4,350	4,350	4,350	4,350	4,350
WAN/Telephone Connections	11,500	11,500	11,500	11,500	11,500
Network	5,000	5,000	5,000	5,000	5,000
Internet	10,000	10,000	10,000	10,000	10,000
Sub Total: Expenses	150,295	155,395	164,395	148,895	164,395
Total: Information Systems	277,386	296,275	366,911	294,702	337,743

			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
TOWN CLERK & REGISTRARS					
Town Clerk	59,139	60,465	51,673	51,673	51,673
Overtime	800	1,000	1,000	1,000	1,000
Clerical	116,631	115,576	123,813	123,813	123,813
Election Workers	8,000	14,000	14,000	14,000	14,000
Registrars	956	956	956	956	956
Sub Total: Personal Services	185,526	191,997	191,442	191,442	191,442
General Expense	12,180	12,363	12,548	12,548	12,548
Computer	1,750	1,750	1,750	1,750	1,750
Maintenance	200	200	200	200	200
Travel	670	670	750	750	750
Tuition	700	700	1,500	1,500	1,500
Elections	8,000	14,000	14,000	14,000	14,000
Equipment	1,500	1,500	1,500	1,500	1,500
Sub Total: Expenses	25,000	31,183	32,248	32,248	32,248
Total: Town Clerk & Registrars	210,526	223,180	223,690	223,690	223,690
			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
DOCUMENT PRESERVATION					
General Expenses	1,000	1,500	1,750	1,600	1,750
Sub Total: Expenses	1,000	1,500	1,750	1,600	1,750
Total: Doc. Preservation	1,000	1,500	1,750	1,600	1,750

	Appropriated FY06	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
BOARD OF APPEALS	F 100	F 107	F 1 UO	F 1 00	F 1 UO
Clerical	23,840	24,342	31,072	25,072	25,072
Sub Total: Personal Services	23,840	24,342	31,072	25,072	25,072
General Expense	1,850	1,850	1,850	1,850	1,850
Sub Total: Expenses	1,850	1,850	1,850	1,850	1,850
Total: Board of Appeals	25,690	26,192	32,922	26,922	26,922
OFFSET Application Revolving	-		4,000	4,000	4,000
Net Board of Appeals	25,690	26,192	28,922	22,922	22,922
			Town	FinCom	FinCom
	Appropriated FY06	Appropriated FY07	Request FY08	Non-Override FY08	Override FY08
CONSERVATION		·			
Conservation Coordinator	61,297	62,676	63,076	63,076	63,076
Non Clerical			17,153	-	17,153
Clerical	10,269	10,421	10,888	10,888	10,888
Sick Leave Buy Back	1,413	1,441	1,494	1,494	1,494
Sub Total: Personal Services	72,979	74,538	92,610	75,458	92,611
General Expense	1,660	1,660	1,660	1,660	1,660
Clothing	600	300	300	300	300
Trail Maintenance	3,000	3,000	3,000	3,000	3,000
Travel	275	650	650	650	650
Sub Total: Expenses	5,535	5,610	5,610	5,610	5,610

			Town	FinCom Non-Override	FinCom Override
	Appropriated	Appropriated	Request		
	FY06	FY07	FY08	FY08	FY08
PLANNING & DESIGN REVIEW					
Town Planner	72,982	80,019	86,371	86,371	86,371
Assistant Planner	6,000	24,000	23,650	23,650	23,650
Clerical	23,822	25,127	32,367	28,075	32,367
Stipend	-	-	1,000	1,000	1,000
Sub Total: Personal Services	102,804	129,146	143,387	139,095	143,387
General Expense	2,000	2,000	2,500	2,500	2,500
Professional Development	400	750	750	750	750
Clothing Allowance	125	125	125	125	125
Sub Total: Expenses	2,525	2,875	3,375	3,375	3,375
Total: Planning Board	105,329	132,021	146,762	142,470	146,762

			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
PUBLIC SAFETY					_
Police	2,345,053	2,530,756	2,584,379	2,528,379	2,584,379
Fire	2,567,006	2,642,637	2,726,354	2,607,804	2,706,804
Building Department	810,242	906,484	968,690	955,190	958,190
Dog Officer	11,341	11,502	12,483	500	2,000
Total Public Safety	5,733,642	6,091,379	6,291,907	6,091,873	6,251,373

The Public Safety cluster consists of the Police and Fire Departments, the Building Inspector, and the Dog Officer. It is by far the largest of the Town's budget clusters, comprising 45% of the overall Town operating budget (exclusive of schools, benefits, and debt).

Non-Override Budget

The FY08 Non-Override Budget for this cluster is increasing by only \$494 over FY07 budgets, the lowest increase of all town clusters, but this is because these budgets do not include cost of living increases for those employees who are members of collective bargaining groups. At a later date the salary lines for the departments in this cluster will increase once collective bargaining has concluded and these increases are added. This budget reduces overtime money to fill open shifts in both the Fire and Police departments. Within the Police Department budget, the Police Chief will only have funds to fill approximately 60% of open patrol shifts, and will be faced with making difficult scheduling decisions throughout the year. Within the Fire Department, the Fire Chief will also have to carefully manage the budget allocated for overtime. If sick leave usage exceeds the amounts anticipated, he also may not have sufficient funds in the overtime account to cover all open shifts. In the Building department, an additional \$38,757 has been budgeted for the increasing utility costs in Town buildings and reductions have been made elsewhere to allow this increase in utilities.

The Finance Committee recommends approval of a FY08 Non-Override Public Safety budget of \$6,091,873.

Override Budget

The FY08 Override Budget is increasing by 2.63%, a total of \$159,994, over FY07. The primary difference between the non-override and override budgets is the restoration of the overtime line items in the Police and Fire Departments.

The Finance Committee recommends approval of an FY08 Override Public Safety budget of \$6,251,373.

			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
POLICE					
Police Chief	114,133	115,845	130,265	130,265	130,265
Lieutenant	164,116	174,341	181,699	181,699	181,699
Patrol Officers	1,272,628	1,387,233	1,371,058	1,371,058	1,371,058
Night Differential	20,300	20,300	20,300	20,300	20,300
Overtime	197,583	197,583	217,583	170,583	217,583
Clerical	91,428	94,654	91,478	91,478	91,478
Dispatchers	162,266	152,631	160,836	160,836	160,836
Sick Leave Buy Back	5,500	5,500	5,665	5,665	5,665
Holiday Pay	14,506	14,506	14,941	14,941	14,941
Non-accountable Clothing	-	8,942	10,730	10,730	10,730
Stipend	30,850	31,350	31,350	31,350	31,350
Sub Total: Personal Services	2,073,310	2,202,885	2,235,905	2,188,905	2,235,905
General Expense	54,818	52,083	54,083	45,083	54,083
Maintenance	56,015	60,750	62,750	62,750	62,750
Travel	2,500	2,500	3,000	3,000	3,000
Uniforms	28,520	20,508	17,790	17,790	17,790
Tuition	10,000	10,000	10,000	10,000	10,000
Equipment	7,500	7,500	7,500	7,500	7,500
Gasoline	-	62,140	75,961	75,961	75,961
Sub Total: Expenses	159,353	215,481	231,084	222,084	231,084
Police Cruisers	112,390	112,390	117,390	117,390	117,390
Sub Total: Capital	112,390	112,390	117,390	117,390	117,390
Total: Police	2,345,053	2,530,756	2,584,379	2,528,379	2,584,379
OFFSET COP FAST		30,000	23,266	23,266	23,266
Net Police	2,345,053	2,500,756	2,561,113	2,505,113	2,561,113

			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
FIRE					
Fire Chief	97,221	102,675	114,155	114,155	114,155
Assistant Chief	73,073	73,073	88,039	88,039	88,039
Firefighters/EMTs	1,624,400	1,631,256	1,665,973	1,617,408	1,617,408
Overtime	350,399	350,399	330,934	340,949	364,949
Clerical	31,259	33,471	31,372	31,372	31,372
Dispatchers	113,271	119,351	123,931	123,931	123,931
Non-accountable Clothing	-	22,000	23,300	23,300	23,300
Sick Buy Back	3,323	12,060	14,737	14,737	14,737
Sub Total: Personal Services	2,292,946	2,344,285	2,392,440	2,353,890	2,377,890
General Expense	32,810	34,010	40,985	40,985	40,985
Maintenance	95,500	61,156	63,000	63,000	63,000
Alarm Maint.	1,500	3,000	3,000	3,000	3,000
Travel	500	500	500	500	500
Utilities	_	42,880	52,770	52,770	52,770
Uniforms	38,500	17,800	18,800	18,800	18,800
Tuition	15,000	15,000	20,000	15,000	15,000
Contracted Services	19,000	34,000	36,500	36,500	36,500
Equipment	26,250	26,250	28,750	28,750	28,750
Gasoline/Diesel Fuel	-	18,756	24,609	24,609	24,609
Add'l Ambulance Offset		,	,	(30,000)	,
Sub Total: Expenses	229,060	253,352	288,914	253,914	283,914
Capital Items	45,000	45,000	45,000	_	45,000
Sub Total: Capital Expenses	45,000	45,000	45,000	-	45,000
Total: Fire	2,567,006	2,642,637	2,726,354	2,607,804	2,706,804
OFFSET Ambulance Fund	210,189	230,342	230,342	230,342	230,342
Net Fire	2,356,817	2,412,295	2,496,012	2,377,462	2,476,462

	Appropriated A	Appropriated	Town Request	FinCom Non-Override	FinCom Override
	FY06	FY07	FY08	FY08	FY08
BUILDING INSPECTION					
Building Inspector	70,020	71,595	74,155	74,155	74,155
Supv. of Town Bldgs.	54,417	55,634	55,834	55,834	55,834
Asst. Bldg Inspector	34,997	54,045	53,567	53,567	53,567
Clerical	40,714	49,670	51,160	51,160	51,160
Deputy Inspector	2,640	2,640	2,640	2,640	2,640
Zoning Enforcement Field Agent	7,000	7,000	7,000	-	3,000
Plumbing/ Gas Inspector	27,183	-	-	-	-
Sealer of Weights	2,150	2,150	2,150	2,150	2,150
Wiring Inspector	13,050	13,050	13,050	13,050	13,050
Custodial	81,406	82,627	85,094	85,094	85,094
Sick Buyback	-	-	1,309	1,309	1,309
Sub Total: Personal Services	333,577	338,411	345,960	338,960	341,960
G 15	2.500	4.200	4.200	4.200	4.200
General Expense	3,500	4,200	4,200	4,200	4,200
Town Bldg. Utilities	266,790	356,198	394,955	394,955	394,955
Town Bldg. Maint.	119,900	120,000	129,900	129,900	129,900
Vehicle Maintenance	1,000	1,500	1,500	1,500	1,500
Contracted services	66,200	66,200	72,700	66,200	66,200
Uniforms	1,475	1,475	1,475	1,475	1,475
In-State Travel	2,800	3,000	3,000	3,000	3,000
Sub Total: Expenses	461,665	552,573	607,730	601,230	601,230
Building Improvements	15,000	15,500	15,000	15,000	15,000
Sub Total: Capital Expenses	15,000	15,500	15,000	15,000	15,000
Total: Building	810,242	906,484	968,690	955,190	958,190

	Appropriated FY06	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
DOG OFFICER					
Dog Officer	8,897	9,030	9,301	-	_
Sick Leave Buy Back	674	684	705	-	-
Sub Total: Personal Services	9,571	9,714	10,005	-	-
General Expense	400	400	750	500	500
Vehicle Maintenance	200	200	540	-	-
Contracted Services	1,170	1,188	1,188	-	1,500
Sub Total: Expenses	1,770	1,788	2,478	500	2,000
Total: Dog Officer	11,341	11,502	12,483	500	2,000

			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
PUBLIC WORKS					
Engineering	344,477	361,944	391,518	376,482	391,518
Streets and Roads	2,016,873	2,131,578	2,361,597	2,255,097	2,346,597
Trees and Cemetery	287,477	305,800	339,647	324,647	334,647
Parks and Grounds	234,256	269,523	299,191	276,783	295,853
Total Public Works	2,883,083	3,068,845	3,391,953	3,233,009	3,368,615

The Public Works cluster includes the Engineering, Streets and Roads, Trees and Cemeteries, Parks and Grounds Divisions, and Transfer Station Enterprise Fund. The Transfer Station Enterprise Fund is voted separately at Town Meeting.

Non-Override Budget

The Non-Override budget for this cluster is increasing by 5.35%, a total of \$164,164 over FY07. As with many other Town departments, this budget does not include any cost of living increases for those employees who are members of collective bargaining groups. At a later date the salary lines for the divisions in the DPW will increase once collective bargaining has concluded. This budget receives the highest amount of increased funding in the non-override budget due to the rapid increase in the cost of running and maintaining Town vehicles, both for DPW and for other Town departments. The amount budgeted for road work is level funded to FY07 amounts, meaning that it will not maintain the same level of services as provided for in the FY07 due to price increases. Items such as re-striping of roads, re-painting of crosswalks, street sweeping after the winter, etc. will be reduced under this budget. Planned improvements to drainage systems, replacement of guard rails, resurfacing of deteriorating road surfaces and other projects will have to be further delayed. Amounts allocated for purchase of sand and salt would be reduced in real dollar terms due to price increases, as would funds for tree removal and cemetery work. Of concern, a number of aged heavy vehicles may not be replaced under this budget, reducing the number of sanding and plowing vehicles out on the roads and walkways after snowstorms.

The Finance Committee recommends approval of a FY08 Non-Override Public Works budget of \$3,233,009.

Override Budget

The FY08 Override Budget is planned to increase by \$299,770, an increase of 9.77% over FY07. This budget restores funds to the road work account so that important efforts such as re-striping of roads, re-painting of crosswalks, street sweeping after the winter, improvements to drainage systems, replacement of guard rails, resurfacing of deteriorating road surfaces and other projects can continue. Additionally, amounts allocated for purchase of sand and salt would be reduced in real dollar terms due to price increases. New initiatives funded under this budget include adding \$5,000 for planting new trees to replace those removed due to disease or other reasons, and adding \$10,092 to the line item for contracting out maintenance of the grounds of Town buildings as well as Sudbury Public School buildings. This is not the full amount requested to maintain the grounds of all buildings, but should allow some work to be done on the grounds of buildings such as the Goodnow Library, Town Hall and the Flynn Building. This budget does not bring the DPW up to the appropriate levels of manpower, materials, or vehicles for a Town of Sudbury's size, but it does increase funding in the following key areas to adjust for increases in costs: vehicle maintenance, roadwork and gasoline.

The Finance Committee recommends approval of a FY08 Override Public Works budget of \$3,368,615.

			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
ENGINEERING DEPARTMENT					
Dir. of Public Works	97,330	100,945	108,149	108,149	108,149
Non-Clerical	169,727	180,113	184,965	184,965	184,965
Clerical	39,125	41,257	43,189	43,189	43,189
Summer Help	13,756	14,598	30,072	15,036	30,072
Sick Leave Buy Back	4,946	5,253	4,190	4,190	4,190
Sub Total: Personal Services	324,884	342,166	370,565	355,529	370,565
General Expense	14,718	14,718	14,718	14,718	14,718
Maintenance	2,500	2,500	2,500	2,500	2,500
Travel	100	110	110	110	110
Uniforms	2,275	2,450	3,625	3,625	3,625
Sub Total: Expenses	19,593	19,778	20,953	20,953	20,953
Total: Engineering	344,477	361,944	391,518	376,482	391,518

	A A	A	Town	FinCom Non-Override	FinCom
	Appropriated FY06	Appropriated FY07	Request FY08	Non-Override FY08	Override FY08
STREETS & ROADS	1 1 00	F 107	1100	1100	F 100
Highway Dir. of Operations	-	63,156	65,825	65,825	65,825
Management Analyst	63,207	66,819	71,791	71,791	71,791
Non-Clerical	538,796	567,483	577,261	577,261	577,261
Overtime	21,353	21,353	21,353	21,353	21,353
Clerical	47,983	50,466	52,186	52,186	52,186
Summer Temp. Labor	4,872	4,872	5,018	5,018	5,018
Sick Leave Buy Back	1,146	1,419	1,462	1,462	1,462
Sub Total: Personal Services	677,357	775,568	794,896	794,896	794,896
General Expense	11,500	11,500	12,000	11,500	12,000
Gasoline	141,240	114,104	140,000	135,000	140,000
Bldg. Maintenance	9,661	12,500	16,000	15,000	16,000
Vehicle Maintenance	102,038	104,588	177,138	127,138	162,138
Utilities	12,500	12,500	13,250	13,250	13,250
Street Lighting	62,600	53,475	53,475	53,475	53,475
Travel	200	200	200	200	200
Uniforms	17,045	17,045	17,045	17,045	17,045
Tuition	1,500	1,500	1,500	1,500	1,500
Police detail	40,000	40,000	42,500	42,500	42,500
Roadwork	400,500	450,000	500,000	490,187	500,000
Sub Total: Expenses	798,784	817,412	973,108	906,795	958,108
Vehicle Leases/Purchases	237,628	185,313	178,938	178,938	178,938
Sub Total: Capital Expenses	237,628	185,313	178,938	178,938	178,938
Suo 10000 Cupion Emperate	201,020	100,010	270,200	270,700	270,200
Snow & Ice Overtime	92,783	106,089	117,407	117,407	117,407
Snow & Ice Contractors	72,275	96,655	106,520	106,520	106,520
Snow & Ice Materials	138,046	150,541	190,728	150,541	190,728
Sub Total: Snow & Ice	303,104	353,285	414,655	374,468	414,655
Total: Streets & Roads	2,016,873	2,131,578	2,361,597	2,255,097	2,346,597

	Appropriated	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
	FY06				
TREES & CEMETERY					
Non-Clerical	205,975	215,512	220,525	220,525	220,525
Overtime	8,638	8,638	8,638	8,638	8,638
Clerical	7,342	7,743	7,251	7,251	7,251
Summer help	4,872	4,872	5,018	5,018	5,018
Sub Total: Personal Services	226,827	236,765	241,432	241,432	241,432
Cemetery Materials	20,650	22,835	23,325	23,325	23,325
Tree Planting			10,000	-	5,000
Tree Contractors	40,000	46,200	64,890	59,890	64,890
Sub-Total: Expenses	60,650	69,035	98,215	83,215	93,215
Total: Trees & Cemetery	287,477	305,800	339,647	324,647	334,647
			Town	FinCom	FinCom
	Annropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
PARKS & GROUNDS					
Non-Clerical	177,260	183,207	185,285	185,285	185,285
Overtime	3,100	3,120	3,120	3,120	3,120
Clerical	7,342	7,743	7,251	7,251	7,251
Summer help	8,717	8,717	17,957	8,979	17,957
Sick Leave Buy Back	2,129	2,408	2,480	2,480	2,480
Sub Total: Personal Services	198,548	205,195	216,093	207,115	216,093
Maintenance	25,640	54,260	72,830	59,400	69,492
Uniforms					
UIIIOIIIIS	2,800	2,800	3,000	3,000	3,000
Sub Total: Expenses	2,800 28,440	2,800 57,060	3,000 75,830	3,000 62,400	3,000 72,492
		•			
Sub Total: Expenses	28,440	57,060	75,830	62,400	72,492

HUMAN SERVICES

			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
HUMAN SERVICES					
Board of Health	344,099	351,743	376,620	359,468	376,621
Council on Aging	137,388	148,998	158,988	155,367	158,987
Youth Commission	37,973	39,549	42,507	42,007	42,507
Veterans Affairs	17,922	18,079	18,398	18,398	18,398
Total Human Services	537,382	558,369	596,513	575,240	596,513

The Human Services cluster includes the Board of Health, Council on Aging, Youth Commission, Family Services, and Veterans' Affairs Offices.

Non-Override Budget

The Non-Override budget for this cluster is increasing by 3.02%, a total of \$16,871 over FY07. This budget includes both cost of living and step increases for non-unionized employees and provides enough dollars for roughly the same level of staffing and services provided for by the FY07 budget.

The Finance Committee recommends approval of a FY08 Non-Override Human Services budget of \$575,240.

Override Budget

The FY08 Override Budget would increase by \$38,144, which is 6.83% over FY07 funding. These additional funds would be used as follows: first, a new part-time (30 hour per week) position is created for the first time to assist both the Board of Health and the Conservation Commission with evaluation and testing responsibilities they have to perform in connection with development permits filed with each office, and to provide back up for the two division heads who work in these offices when they are out of the office due to vacation, sick leave, attendance at staff meetings or conferences, or if they are already out at another site. Half of the funding for this new position is found in the Board of Health budget, the other is in the budget for the Conservation Commission. Additionally, five hours per week is added for the van driver, a position in the Council on Aging, so that this service is available 35 hours per week.

The Finance Committee recommends approval of a FY08 Override Human Services budget of \$596,513.

HUMAN SERVICES

			Town	FinCom	FinCom
		Appropriated	Request	Non-Override	Override
BOARD OF HEALTH	FY06	FY07	FY08	FY08	FY08
BOARD OF HEALTH					
Director	72,881	74,521	74,721	74,721	74,721
Town Social Worker	63,028	63,981	66,055	66,055	66,055
Non-Clerical	_	-	17,153	-	17,153
Clerical	39,168	38,842	40,007	40,007	40,007
Sick Buy Back	1,117	1,428	1,765	1,765	1,765
Sub Total: Personal Services	176,194	178,772	199,701	182,549	199,702
	,	,	,	,	,
General Expense	1,900	1,900	1,900	1,900	1,900
Maintenance	100	100	100	100	100
Mental Health	29,560	29,560	29,560	29,560	29,560
Nursing Services	47,440	48,390	49,842	49,842	49,842
Contracted Services	9,800	10,900	10,900	10,900	10,900
Lab Expense	500	500	500	500	500
Hazardous Waste	17,000	18,700	18,700	18,700	18,700
Mosquito Control	40,780	41,596	44,092	44,092	44,092
Animal/ Rabies Control	8,600	8,600	8,600	8,600	8,600
Animal Inspector	1,725	1,725	1,725	1,725	1,725
Senior Outreach	6,000	6,500	7,500	7,500	7,500
Community Outreach Prog	4,500	4,500	3,500	3,500	3,500
Sub Total: Expenses	167,905	172,971	176,919	176,919	176,919
Total: Board of Health	344,099	351,743	376,620	359,468	376,621
	211,055	001,710	270,020	223,100	270,021
			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
COUNCIL ON AGING					
D'	52.742	50.025	61.046	c1 04c	61.046
Director	53,743	58,825	61,846	61,846	61,846
Van Driver	25,674	25,027	30,401	26,781	30,401
Clerical	32,837	33,330	34,330	34,330	34,330
Information/Reference	18,134	19,816	20,410	20,410	20,410
Sub Total: Personal Services	130,388	136,998	146,988	143,367	146,987
General Expense	7,000	7,000	7,000	7,000	7,000
Contracted Services		5,000	5,000	5,000	5,000
Sub Total: Expenses	7,000	12,000	12,000	12,000	12,000
Total: Council on Aging	137,388	148,998	158,988	155,367	158,987
0 0				,	

HUMAN SERVICES

			Town	FinCom Non-Override	FinCom Override
	Appropriated	Appropriated Rec	Request		
	FY06	FY07	FY08	FY08	FY08
YOUTH COMMISSION					
Youth Coordinator	33,923	34,999	37,457	37,457	37,457
Sub Total: Personal Services	33,923	34,999	37,457	37,457	37,457
General Expense	450	450	450	450	450
Youth Programs	2,000	2,000	2,000	2,000	2,000
Professional Development	100	100	100	100	100
Travel	500	500	500	500	500
Transportation	1,000	1,500	2,000	1,500	2,000
Sub Total: Expenses	4,050	4,550	5,050	4,550	5,050
Total: Youth Commission	37,973	39,549	42,507	42,007	42,507

	Appropriated FY06	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
VETERANS AFFAIRS					
Veteran Agent	10,472	10,629	10,948	10,948	10,948
Sub Total: Personal Services	10,472	10,629	10,948	10,948	10,948
General Expense	1,400	1,400	1,400	1,400	1,400
Veteran's Grave Markers	850	850	850	850	850
Veteran's Benefits	5,200	5,200	5,200	5,200	5,200
Sub Total: Expenses	7,450	7,450	7,450	7,450	7,450
Total: Veterans Affairs	17,922	18,079	18,398	18,398	18,398

CULTURE & RECREATION

	Appropriated FY06	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
CULTURE & RECREATION					
Goodnow Library	868,222	893,408	1,013,412	922,652	940,402
Recreation	117,740	124,271	144,865	124,950	124,950
Historical Commission	5,950	5,950	5,950	5,950	5,950
Historical Districts Commission	2,330	4,043	3,095	3,095	3,095
Total Culture & Recreation	994,242	1,027,672	1,167,321	1,056,648	1,074,397

The Culture and Recreation cluster includes the Goodnow Library, Recreation Department, Historical Commission, and the Historic Districts Commission. The Atkinson Pool Enterprise Fund will be voted separately at Town Meeting.

Non-Override Budget

The Non-Override budget for this cluster is increasing by 2.82%, an increase of \$28,976 over FY07. The Goodnow Library is allocated almost this entire amount, due to cost of living and step increases for the personnel in the Library. The Library presently operates with fewer staff than comparable sized libraries.

The Finance Committee recommends approval of a Non-Override FY08 Culture and Recreation budget of \$1.056.648.

Override Budget

The Override budget is increasing by \$46,725 or 4.55% over FY07 with most of this increase slated for the Goodnow Library. With this increase, the Library can be open on two additional Thursday evenings, add two Sundays, and provide an additional three hours of staff coverage on Saturdays. This will allow the Sunday schedule for the Library to line up almost perfectly with the school year, a request parents have made to the Library for some time.

The Finance Committee recommends approval of a FY08 Override Culture and Recreation budget of \$1,074,397.

CULTURE & RECREATION

	Appropriated	Appropriated	Town Request	FinCom Non-Override	FinCom Override
	FY06	FY07	FY08	FY08	FY08
GOODNOW LIBRARY					
Library Director	79,378	81,164	81,364	81,364	81,364
Non-Clerical	482,171	485,809	582,951	506,191	521,941
Overtime	14,388	14,620	15,511	15,511	15,511
Custodial		-	-	-	-
Sick Leave Buy Back	2,657	2,698	2,779	2,779	2,779
Sub Total: Personal Services	578,594	584,291	682,605	605,845	621,595
General Expense	10,487	10,337	9,937	9,937	9,937
Automation	37,600	38,860	41,200	41,200	41,200
Books and Materials	117,000	124,900	143,150	129,150	131,150
Maintenance	86,960	21,960	23,060	23,060	23,060
Utilities	-	71,600	71,600	71,600	71,600
Travel	250	400	800	800	800
Contracted Services	37,331	41,060	41,060	41,060	41,060
Sub Total: Expenses	289,628	309,117	330,807	316,807	318,807
Total: Goodnow Library	868,222	893,408	1,013,412	922,652	940,402
			Town	FinCom	FinCom
	Appropriated	Appropriated		Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
RECREATION					
Recreation Director	67,379	71,595	71,595	71,595	71,595
Non-Clerical	15,200	15,100	15,650	15,650	15,650
Program Coordinator	20,149	21,246	40,173	20,259	20,259
Clerical	15,012	15,830	16,947	16,947	16,947
Sub Total: Personal Services	117,740	123,771	144,365	124,450	124,450
Travel	-	250	250	250	250
Uniforms	-	250	250	250	250
Sub Total: Expenses	-	500	500	500	500
Total: Recreation	117,740	124,271	144,865	124,950	124,950

CULTURE & RECREATION

		Appropriated	Town Request	FinCom Non-Override	FinCom Override
	Appropriated				
	FY06	FY07	FY08	FY08	FY08
HISTORICAL COMMISSION					
General Expenses	5,950	5,950	5,950	5,950	5,950
Sub Total: Expenses	5,950	5,950	5,950	5,950	5,950
Total: Historical Commission	5,950	5,950	5,950	5,950	5,950
			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
HISTORIC DISTRICTS COMM	ISSION				
Clerical	1,880	2,568	2,645	2,645	2,645
Sub Total: Personal Services	1,880	2,568	2,645	2,645	2,645
General Expenses	450	1,475	450	450	450
Sub Total: Expenses	450	1,475	450	450	450
Total: Hist Dist Commission	2,330	4,043	3,095	3,095	3,095

TOWN-WIDE OPERATING AND TRANSFER ACCOUNTS

	Appropriated FY06	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08				
TOWN-WIDE OPERATIONS & TRANSFER ACCOUNTS									
Town-wide Operating Expenses	113,345	103,545	100,700	92,529	100,700				
Transfer Accounts	200,000	318,274	351,574	351,574	356,151				
Total Town-wide & Transfers	313,345	421,819	452,274	444,103	456,851				

The Unclassified and Transfer Accounts budget line item is made up of two categories – Town Wide Operating Expenses and Transfer Accounts.

Unclassified

This budget includes expenses that do not fit precisely into other cost centers and are shared by many departments or support Town-wide functions and responsibilities. Expenses include copiers, postage, telephone, Town Report, Town Meeting, the Memorial Day celebration and the July 4th parade. The Unclassified Town Wide Operating Expenses are reduced by \$11,016 from FY07 levels under the non-override budget, with reductions planned in postage, town meeting and elections and copier accounts. Under this budget, every town department will have to work hard to reduce the volume of mail that is sent out by the Town. Since most of what we mail is required by state law (tax bills, notices of public hearings, etc) these savings may not be able to be achieved. However, the Town acquired a new metering device this year, and we are hoping that more accurate affixing of postage, along with more use of email for those items not required by law to be sent out by US mail, will help us meet this budget target. The override budget restores all but \$3,000 to the postage account.

Transfer Accounts

Transfer accounts are for Town operating department needs only. Since the Town Manager does not have the bottom line authority to transfer funds between clusters to meet emergencies or unforeseen needs arising during the year, the Reserve Fund is used as a source of funds to meet those instances. Money cannot be spent from the Reserve Fund without approval of the Finance Committee. Under the Non-Override budget, the Reserve Fund will remain at the same level as FY07, \$145,000. Under the Override budget, the Reserve Fund amount increases by \$2,000. This additional amount is requested to be prepared to augment the number of clerical hours for the Board of Appeals if needed due to the anticipated increase in the number of comprehensive permits filed with the Board of Appeals. More 40B applications have been received and as long as the Town's inventory of affordable housing remains less than 10%, more of these complicated and time consuming applications can be anticipated.

The salary adjustment account is being increased by \$33,300 over FY07 in the non-override budget and \$35,877 in the override budget. The salary adjustment account is available in anticipation of collective bargaining agreement settlements. The Town has five collective bargaining groups; three contracts expired at the end of FY06 and the other two will expire at the end of FY07. Although negotiations continue as of the preparation of this warrant, no agreement has been reached with any of the five unions, and thus the Town will continue to hold funds in this account in anticipation of final settlement of these agreements. This account is also available for instances such as job description changes that warrant salary adjustments or employees at lower steps being replaced by employees at higher steps.

The Finance Committee recommends approval of a FY08 Non-Override Unclassified and Transfer Accounts budget of \$444,103, and a FY08 Override budget of \$456,851.

TOWN-WIDE OPERATING AND TRANSFER ACCOUNTS

			Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
TOWN-WIDE OPERATING EX	KPENSES				
Copiers: Supplies & Service	8,000	8,000	8,000	7,000	8,000
Postage	42,000	42,000	39,000	34,000	39,000
Telephone	20,000	20,000	20,000	19,829	20,000
Town Report Printing	9,500	9,500	9,500	9,500	9,500
Town Meetings and Elections	18,000	18,000	18,000	16,000	18,000
Memorial Day	2,045	2,045	2,200	2,200	2,200
July 4th Celebration	4,000	4,000	4,000	4,000	4,000
Equipment	9,800	-	-	-	-
Total: Operating Expenses	113,345	103,545	100,700	92,529	100,700

	Appropriated FY06	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
TRANSFER ACCOUNTS					
Reserve Fund	135,000	145,000	145,000	145,000	147,000
Town Non-Clerical Contingency	65,000	173,274	206,574	206,574	209,151
Total: Transfer Accounts	200,000	318,274	351,574	351,574	356,151

BENEFITS AND INSURANCE

			Schools/Town	FinCom	FinCom
	Appropriated	Appropriated	Request	Non-Override	Override
	FY06	FY07	FY08	FY08	FY08
BENEFITS AND INSURANCE					
Town	3,124,307	3,557,700	4,011,678	3,987,678	4,003,678
School	5,107,457	5,651,772	6,353,855	6,313,855	6,329,855
Total Benefits & Insurance	8,231,764	9,209,472	10,365,533	10,301,533	10,333,533

The Insurance and Benefits budget represents the cost of providing health and life insurance for Town and Sudbury Public School employees, as well as Workers' Compensation, Unemployment, Medicare Tax and Sudbury's assessment from the Middlesex Retirement Board. It also provides for payment of property and liability insurance for all Town and SPS buildings, employees and officers. The non-override budget appropriates \$10,301,533, which represents a \$1,092,061, or 11.9% increase over FY 07. The override budget appropriates \$10,333,533, which represents a \$1,124,061, or 12.2% increase over FY 07.

The Group Health Insurance increased by \$777,504 (12%). The health insurance market remains volatile, and claims experience over the last year has increased. These factors are the primary determinants of the rates for the Town's modified self-funded health insurance programs.

The Retirement program increased \$284,182 (13.4%) due to an increase in the assessment from Middlesex County Retirement for Sudbury's Town and Public School retirees based on actuarial data. The Middlesex County Retirement System's members do not include Sudbury teachers. They are participants in the Massachusetts Teachers' retirement system. This budget line item also includes any sick leave buyback allowance paid to Town employees upon their retirement from Town service.

Medicare and Workers' Compensation categories increase a combined \$45,910 (13.2%) due to increased gross annual wages. Medicare continues to grow each year as more new hires, for which we are required to pay Medicare contributions, replace older employees who were not in the program.

The property and liability insurance budget has increased by \$16,465 (9%). The Lincoln-Sudbury Regional High School procures its own property and liability insurance. Employee Life Insurance and the self-funded unemployment claims budget remains unchanged from FY07.

The Finance Committee recommends approval of a FY08 non-override budget in the amount of \$10,301,533 and an override budget of \$10,333,533.

BENEFITS AND INSURANCE

	Appropriated FY06	Appropriated FY07	Schools/Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
EMPLOYEE BENEFITS					
Worker's Compensation	22,100	24,310	27,220	27,220	27,220
Town:	11,050	12,155	13,610	13,610	13,610
School:	11,050	12,155	13,610	13,610	13,610
Unemploy. Compensation	39,000	39,000	39,000	39,000	39,000
Town:	7,800	7,800	7,800	7,800	7,800
School:	31,200	31,200	31,200	31,200	31,200
Medicare Tax	318,450	325,500	368,500	368,500	368,500
Town:	82,797	84,630	95,810	95,810	95,810
School:	235,653	240,870	272,690	272,690	272,690
Life Insurance	5,600	5,600	5,600	5,600	5,600
Town:	1,848	1,848	1,848	1,848	1,848
School:	3,752	3,752	3,752	3,752	3,752
Medical Claims/ Insurance	5,785,000	6,479,200	7,256,704	7,256,704	7,256,704
Town:	1,793,350	2,008,552	2,249,578	2,249,578	2,249,578
School:	3,991,650	4,470,648	5,007,126	5,007,126	5,007,126
Retirement Program	1,858,021	2,120,937	2,405,119	2,405,119	2,405,119
Town:	1,151,911	1,345,545	1,539,276	1,539,276	1,539,276
School:	706,110	775,392	865,843	865,843	865,843
Property/Liab. Insurance	164,736	182,925	199,390	199,390	199,390
Town:	65,894	73,170	79,756	79,756	79,756
School:	98,842	109,755	119,634	119,634	119,634
New Hires	38,857	32,000	64,000	-	32,000
Town:	9,657	24,000	24,000		16,000
School:	29,200	8,000	40,000		16,000
Total: Employee Benefits	8,231,764	9,209,472	10,365,533	10,301,533	10,333,533

DEBT SERVICE

	Appropriated FY06	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
DEBT SERVICE					
Long Term Bond Int.	1,859,344	1,741,465	1,402,354	1,402,354	1,402,354
Long Term Bond Principal	3,730,000	3,750,000	3,070,000	3,070,000	3,070,000
Bond & Note Expense	11,678	10,743	9,576	9,576	9,576
Total: Debt Service	5,601,022	5,502,208	4,481,929	4,481,929	4,481,929

The Debt Service budget provides for the repayment of principal and interest on the long-term debt of both the Town and the Lincoln Sudbury Regional School District ("LSRSD"). The Town issues debt pursuant to votes of Town Meeting to begin construction projects or purchase expensive equipment or real property. The maximum amount of debt is authorized by Town Meeting, and then the Town Treasurer issues the debt after working with the Town Manager and the Town's Financial Advisor pending the approval of the Board of Selectmen. The treasurer of LSRSD issues its debt after working with the LSRSD School Committee, the School District's Financial Advisor and pursuant to votes of Town Meetings of both Lincoln and Sudbury.

The budget request for FY08 is for an appropriation of \$4,481,929, which is the total amount of GROSS debt service payments required for all Town of Sudbury debt. A state grant, estimated at \$2,816,206, will be used to pay part of the debt service associated with school construction projects. Town debt service payments fall into the following major bond issue categories: Town Buildings and projects, Land Acquisitions and Sudbury Public Schools projects. The appropriation for LSRDS debt service payment for FY08, \$2,647,937 is not requested in this budget as such, but rather is requested within the LSRSD assessment.

Capital and Debt Exclusion Budget¹: The Board of Selectmen has voted one capital and one debt exclusion question. The capital exclusion is for a new fire engine in the amount of \$405,000. The debt exclusion is for a new police station in the amount of \$8,200,000, which will have no impact in FY08, as debt service payments would not begin until FY 09. Both of these questions will be on the ballot for the March 26, 2007 town election and, if approved by voters, Town Meeting will be asked to appropriate these funds.

The Finance Committee recommends approval of a FY08 Budget in the amount of \$4,481,929.

EXEMPT/NON-EXEMPT BREAK	FY06	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
EXEMIT INTO EXEMIT DREAM					
NON-EXEMPT DEBT SERVICE					
Premium on Bonds	11,678	10,743	9,576	9,576	9,576
EXEMPT DEBT SERVICE					
Long Term Bond Int.	1,859,344	1,741,465	1,402,354	1,402,354	1,402,354
Long Term Bond Principal	3,730,000	3,750,000	3,070,000	3,070,000	3,070,000
Sub-Total: Exempt Debt	5,589,344	5,491,465	4,472,354	4,472,354	4,472,354

¹ See Appendix I for definition.

DEBT SERVICE

	Appropriated	% of FY07 F	Recommended	% of FY08	% Change	
	FY07	Budget	FY08	Budget	FY07-FY08	
Debt by Category (gross)					_	
Schools K-8	3,479,244	41%	3,006,336	42%	-14%	
Town	996,413	12%	713,774	10%	-28%	
Land Acquisition	1,015,808	12%	752,244	11%	-26%	
Town Subtotal	5,491,465		4,472,354			
L-S assessment, Sudbury share	2,935,689	35%	2,647,937	37%	-10%	
	8,427,154	100%	7,120,291	100%	-16%	

TOTAL OPERATING BUDGET							
			Town	FinCom	FinCom		
	Appropriated	Appropriated	Request	Non-Override	Override		
	FY06	FY07	FY08	FY08	FY08		
TOTAL ARTICLE 3							
OPERATING BUDGET	67,721,876	71,777,149	76,456,726	72,930,745	75,307,079		

ENTERPRISE FUNDS

TRANSFER STATION ENTERPRISE

The Transfer Station Enterprise Fund operates the transfer station, providing recycling, landfill monitoring, and the hauling and disposal of waste. As an enterprise fund, the Transfer Station Enterprise Fund covers all of its direct and indirect costs and is not supported by the general tax levy or any other general revenue source. The transfer station is self-sustaining and has a stable group of users.

The Finance Committee recommends approval of a FY08 Budget of \$271,574 for the Transfer Station Enterprise Fund.

	Appropriated FY06	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
TRANSFER STATION ENTERPR	ISE FUND				
Non-Clerical	83,979	88,217	89,491	89,491	89,491
Overtime	7,000	7,000	7,000	7,000	7,000
Clerical	7,342	7,629	7,251	7,251	7,251
Sub Total: Personal Services	98,321	102,846	103,742	103,742	103,742
General Expense	23,095	23,095	24,732	24,732	24,732
Maintenance	32,862	32,862	34,100	34,100	34,100
Hauling & Disposal	87,000	89,000	89,000	89,000	89,000
Hazardous Waste	-		-	-	-
Resource Recovery	18,565	20,000	20,000	20,000	20,000
Sub Total: Expenses	161,522	164,957	167,832	167,832	167,832
Capital Expense	140,000	-	-	-	-
Sub Total: Capital Expenses	140,000	-	-	-	-
Sub Total: Direct Costs	399,843	267,803	271,574	271,574	271,574
(Appropriated)	-	-		-	-
INDIRECT COSTS: (Not Appropriat	ed)				
Benefits/Insurance	18,793	24,000	30,912	30,912	30,912
Sub Total: Indirect Costs	18,793	24,000	30,912	30,912	30,912
Total: Transfer Station	418,636	291,803	302,486	302,486	302,486
SOLID WASTE RECEIPTS	278,636	291,803	302,486	302,486	302,486
RETAIN. EARNINGS USED	140,000	-	202,100	202,100	302,100
Total Revenue	418,636	291,803	302,486	302,486	302,486
Surplus/Deficit		_	(0)	(0)	(0)

POOL ENTERPRISE

The Atkinson Pool Enterprise Fund pays for the direct costs of the operation of the Atkinson Pool. Enterprise funds are meant to be self-supporting, meaning they should be able to generate sufficient revenue to pay for all direct and indirect costs, as well as set aside funds for future maintenance and repairs to the facility. However, it is apparent that due to the rapid increase in the cost of health insurance and pensions, the Atkinson Pool cannot fully support these indirect costs of operation. Further, capital expenditures for the pool are not being supported by the Enterprise Fund and are included within the Capital Budget, supplemented by the Town's building repair account. However, the Pool does continue to support all of its direct operating costs.

The Finance Committee recommends approval of FY08 Atkinson Pool Enterprise Pool appropriation of \$457,842.

			Town	FinCom	FinCom
	Appropriated FY06	Appropriated FY07	Request FY08	Non-Override FY08	Override FY08
POOL ENTERPRISE FUND	F 100	F107	F 100	F 1 00	F 100
Non-Clerical	124,150	126,979	136,262	136,262	136,262
Head Lifeguards	32,057	32,338	33,803	33,803	33,803
Overtime	1,100	1,100	1,133	1,133	1,133
Clerical	15,012	15,822	1,133	16,947	1,133
Part Time Supervisors	7,856	7,856	8,092	8,092	8,092
Receptionists	17,430	23,636	24,345	24,345	24,345
WSI Lifeguards	68,732	63,732	65,644	65,644	65,644
Instructors	11,875	12,250	12,618	12,618	12,618
Sub Total: Personal Services	278,212	283,713	298,842	298,842	298,842
	,	,	,	,	,
General Expense	10,000	10,000	10,000	10,000	10,000
Utilities	84,000	89,000	92,000	92,000	92,000
Maintenance	45,000	45,000	45,000	45,000	45,000
Programs	3,000	3,000	6,000	6,000	6,000
Equipment	6,000	6,000	6,000	6,000	6,000
Sub Total: Expenses	148,000	153,000	159,000	159,000	159,000
Total Appropriated Direct Costs	426,212	436,713	457,842	457,842	457,842
INDIRECT COSTS: (Not Appropriate	d)				
Insurance & Benefits	58,434	48,615	62,198	62,198	62,198
Sub Total: Indirect Costs	58,434	48,615	62,198	62,198	62,198
Total: Pool Enterprise	484,646	485,328	520,040	520,040	520,040
POOL ENTER. RECEIPTS	426,212	430,000	440,000	440,000	440,000
Tax Levy	58,434	48,615	62,198	62,198	62,198
RETAIN. EARNINGS USED	0	6,713	17,842	17,842	17,842
Surplus (Deficit)	-	-	(0)	(0)	(0)

CAPITAL SPENDING

	Appropriated FY06	Appropriated FY07	Town Request FY08	FinCom Non-Override FY08	FinCom Override FY08
Capital & Articles					
CIPC Items	273,000	285,095	384,148	291,082	384,148
Articles in operating	-	-	-	-	-
Total Capital & Articles	273,000	285,095	384,148	291,082	384,148

CAPITAL IMPROVEMENT PLANNING REPORT

The Capital Improvement Planning Committee ("The Committee") reviewed each department's five-year capital plan in order to prioritize requests and make recommendations for expenditures in FY08. Following its review, the Committee voted to recommend that the following capital items be funded through FY08 Operating Budgets subject to available funding:

Non-Override Budget

	Description	Amount
BLDG	Various building improvements (including Flynn painting, Town Hall Roof repairs and additional funds for Town building repairs)	\$ 61,484
DPW/Parks/ Grounds	Replacement of various vehicles (including the purchase of one pickup and one Hustler mower. Also first year lease-purchase for two Dump trucks and one 1-ton pickup truck)	\$146,100
POOL	Replace pool starting platforms and associated safety measures	\$ 14,500
FIRE	Purchase one small-equipment truck	\$ 45,000
MIS	Purchase one multi-function device (printer/ Scanner/fax for archiving)	\$ 11,500
MIS	Tax Collection software year two of lease/purchase	\$ 12,498
	TOTAL	\$291,082

The FY08 Non-Override Budget represents a \$5,987 or a 2.1% increase over FY07 and does not adequately address the DPW's need to replace its maintenance vehicles on a schedule. This causes delays, repair work and inability to perform town services on a timely basis.

The Finance Committee recommends approval of a FY08 Capital Improvements budget in the amount of \$291,082.

Override Budget

All of the above items in addition to:

	Description	Amount
BLDG	Additional repairs for Town buildings	\$ 8,516
MIS	Wide-format printer/scanner	\$ 14,550
GENERAL	Survey/preliminary engineering design for traffic improvements to the Town Center	\$ 70,000
	TOTAL (Override Budget)	\$384,148

The Capital Improvement Planning Committee feels the non-override guideline budget of \$291,082 is insufficient to address the immediate needs of the Town for maintaining and updating capital assets including the replacement of aging vehicles and equipment. Additional funds are needed to survey and develop a preliminary engineering design for traffic improvements to the Town Center. The total cost for the survey and design is estimated to be \$100,000; of which the CPC has committed to provide \$30,000 for those items falling under the category of Community Preservation. The Committee therefore voted for an additional \$93,066 over the non-override amount. The total \$384,148 recommended budget for FY08 represents a 34.7% increase from FY 07. There is also one capital equipment purchase of a new Fire Engine outside of the Operating Budget to be presented in Article 6, which would be funded through a one-year capital exclusion.

The Finance Committee recommends approval of the FY08 Capital Improvement Override of \$384,148.

TOWN DEBT SCHEDULE BY ISSUANCE DATE

			Issuanc	e Date				Annual	Remaining
	7/15/1997	6/1/1999	12/1/2000	10/1/2001	4/1/2003	2/15/2005	Total	Debt Service	Principal
FY07 Principal	650,000	440,000	1,290,000	715,000	525,000	130,000	3,750,000		
FY07 Interest	30,225	48,125	307,950	372,085	120,750	680,463	1,559,598	5,309,598	35,150,000
FY08 Principal		440,000	1,265,000	715,000	525,000	125,000	3,070,000		
FY08 Interest		28,875	246,675	343,916	107,625	675,263	1,402,354	4,472,354	32,080,000
FY09 Principal		440,000	1,265,000	715,000	525,000	125,000	3,070,000		
FY09 Interest		9,625	186,588	315,460	94,500	670,888	1,277,060	4,347,060	29,010,000
FY10 Principal			1,265,000	710,000	525,000	610,000	3,110,000		
FY10 Interest			126,500	286,960	78,750	659,394	1,151,604	4,261,604	25,900,000
FY11 Principal			1,265,000	710,000	525,000	655,000	3,155,000		
FY11 Interest			63,250	258,560	63,000	640,544	1,025,354	4,180,354	22,745,000
FY12 Principal				585,000	525,000	1,880,000	2,990,000		
FY12 Interest				232,360	42,000	619,500	893,860	3,883,860	19,755,000
FY13 Principal				500,000	525,000	1,850,000	2,875,000		
FY13 Interest				208,375	21,000	555,131	784,506	3,659,506	16,880,000
FY14 Principal				500,000		1,830,000	2,330,000		
FY14 Interest				187,125		491,044	678,169	3,008,169	14,550,000
FY15 Principal				500,000		1,810,000	2,310,000		
FY15 Interest				165,250		424,800	590,050	2,900,050	12,240,000
FY16 Principal				500,000		1,695,000	2,195,000		
FY16 Interest				142,750		356,925	499,675	2,694,675	10,045,000
FY17 Principal				500,000		1,615,000	2,115,000		
FY17 Interest				119,750		292,900	412,650	2,527,650	7,930,000
FY18 Principal				500,000		1,605,000	2,105,000		
FY18 Interest				96,625		228,400	325,025	2,430,025	5,825,000
FY19 Principal				500,000		1,365,000	1,865,000		
FY19 Interest				72,875		168,800	241,675	2,106,675	3,960,000
FY20 Principal				500,000		1,445,000	1,945,000		
FY20 Interest				48,875		118,400	167,275	2,112,275	2,015,000
FY21 Principal				500,000		1,515,000	2,015,000		
FY21 Interest				24,500		30,300	54,800	2,069,800	0
All Principal	650,000	1,320,000	6,350,000	8,650,000	3,675,000	18,255,000	38,900,000		
All Interest	30,225	86,625	930,963	2,875,466	527,625	6,612,750	11,063,654		
TOTAL	680,225	1,406,625	7,280,963	11,525,466	4,202,625	24,867,750	49,963,654		

AUTHORIZED, BUT UNISSUED DEBT

Date		Total	Amount	Unissued	Date	Maturity	Article
Authorized	Permanent Debt Issued Purpose	Authorized	Issued	12/31/06	Issued	Date	Number
2/24/1997 Se	ptic System Betterment Loan Program	200,000	-	200,000			97-27
4/2/2001 Pu	blic Works Facility Construction	4,733,800	4,730,000	3,800	4/1/2003	6/30/2013	01-7A
4/1/2002 Wa	astewater Feasibility	90,000	-	90,000			02-24
4/5/2005 Ca	pital Equipment/Rennov.	650,000	636,500	13,500	6/15/2005	6/15/2010	05-11
Totals		5,673,800	5,366,500	307,300			

LONG TERM BORROWING DETAIL

Issuance		Actual	Projected	Budget
Date	Project	FY06	FY07	FY08
	achen Land, revoted	49,993	47,535	-
7/15/1997 Lib	•	263,600	250,655	-
7/15/1997 Nix		183,649	175,917	-
7/15/1997 K-8	3 Renovations	217,749	205,773	-
7/15/1997 Sch	nool Tennis Courts	364	345	-
6/1/1999 We	isblatt Land	301,578	290,413	279,248
6/1/1999 Me	achen Land	205,798	197,713	189,628
12/1/2000 Cui	rtis Middle School	1,224,879	1,179,535	1,118,640
12/1/2000 Hay	ynes Elementary	434,346	418,415	393,036
10/1/2001 Lor	ring Elementary	915,018	881,280	864,680
10/1/2001 Has	skell Field	30,138	29,200	23,200
10/1/2001 Tra	ffic Signal (Rt. 117)	18,443	17,880	17,280
10/1/2001 Wa	lkways	77,813	-	-
10/1/2001 Fea	therland	24,750	24,000	23,200
10/1/2001 Fee	eley Field Restrooms	12,450	-	-
10/1/2001 Ref	funding 1992 Issue Unisys/Melone	143,838	134,725	130,556
4/1/2003 DP	W	531,250	522,750	512,125
4/1/2003 K-8	S Schools Remainder	125,000	123,000	120,500
2/15/2005 Cui	rtis Refunding 2000 Issue	377,016	377,016	377,016
2/15/2005 Hay	yne Refunding 2000 Issue	132,465	132,465	132,465
6/15/2005 We	isblatt Land Refunding 1999 Issue	66,473	88,631	88,631
6/15/2005 Me	achen Land Refunding 1999 Issue	48,136	64,181	64,181
6/15/2005 Cap	pital Equipment/Renov.	156,244	148,169	137,969
Total direct exen	npt debt (gross)	5,540,987	5,309,598	4,472,354
Exempt Debt by	Category (gross)			
Schools K-8		3,610,486	3,493,747	3,006,336
Town		1,114,686	992,653	713,774
Land Acquisition		815,815	823,198	752,244
L-S assessment, S	udbury share	2,461,086	2,935,689	2,647,937
	·	8,002,072	8,245,286	7,120,291
Adjustments to d	lebt			
•	Assitance Reimbursement	(2,816,206)	(2,816,206)	(2,816,206)
	eceived on Debt Issues	(11,678)	(10,743)	(9,576)
-		(2,827,884)	(2,826,949)	(2,825,782)
Total exempt Del	bt (net)	5,174,188	5,418,337	4,294,509

APPENDICES

APPENDIX I. BUDGET TERMS AND DEFINITIONS

Abatements and Exemptions (previously called Overlay): An amount set by the Assessors to create a fund to cover abatements of (and exemptions from) real and personal tax assessments for the current year, and raised on the tax levy. An abatement is a reduction provided by the Assessors in the assessed tax because of bonafide specific conditions or situations not considered when the tax was levied. An exemption is provided for a variety of purposes, which include, but are not limited to: buildings/property used for religious, government, charity, or pollution control. In addition, exemptions may also be provided to the elderly, handicapped, and veterans under certain conditions.

<u>Abatement Surplus</u>: Accumulation of the surplus amounts of Abatements and Exemptions set aside by the Assessors each year to cover abatements of (and exemptions from) real estate and personal property tax assessments. The accumulated amount for previous years no longer committed for abatements may be used by vote of the Town Meeting.

Benefits and Insurance: This account in the shared expenses section of the budget is comprised primarily of benefits such as health insurance and retirement for both school and general government employees.

Capital Exclusion: A temporary increase in the tax levy to fund a capital project or make a capital acquisition.

<u>Cherry Sheet</u>: An annual statement received from the Department of Revenue detailing estimated receipts for the next fiscal year from the various state aid accounts as well as estimated state and county government charges payable to the state. The name "Cherry Sheet" derives from the color of the paper used.

<u>Debt Exclusion</u>: An override to Proposition 2 ½ for the purpose of raising funds for debt service costs; remains for the life of the debt only.

Enterprise Fund: A separate fund, set up to provide a specific Town service, whereby all direct and indirect/overhead costs of providing the service are funded in total from user charges. An appropriation for an enterprise fund is funded in total from enterprise fund revenue unless otherwise noted. Enterprise fund revenue used to fund services provided by other Town departments will be shown in the warrant after the appropriation total for the department. An enterprise fund is required to fully disclose all costs and all revenue sources needed to provide a service.

<u>Free Cash</u>: Free cash is the available, undesignated fund balance of the general fund and is generated when actual revenue collections are in excess of estimates, when expenditures are less than appropriated, or both. A free cash balance is certified as of July 1 each year by the Department of Revenue and once certified, any or all of the certified amount may be used to defray Town expenses by a vote of the Town Meeting.

<u>Funding Sources for Expenditures</u>: Authorizations for the Town to expend monies are made in the form of a motion at Town Meeting. The wording of the motions will specify the funding source; that is, the place from where money is going to come or will be raised. When a motion reads, "to appropriate a sum of money" without a source being identified, that amount will be included in the tax calculation, whereby the total of all sums to be appropriated will be reduced by an estimate of local and state revenue. The balance needed will be provided by property taxes. When items in the warrant are offset or raised from available funds, those items will also appear as offsets in the determination of the tax rate.

Levy Limit: The maximum amount a community can levy in any given year.

<u>Local Receipts</u>: This is the third largest source of revenue for the Town after property taxes and Cherry Sheet receipts. While it is comprised of a number of different items, the largest source is the auto excise tax.

APPENDIX I.

<u>New Growth</u>: Proposition 2 ½ allows a community to increase its levy limit annually by an amount based upon the valuation of certain new construction and other growth in the tax base that is not the result of property revaluation. New growth becomes part of the levy limit and thus increases at the rate of 2.5% each year as the levy limit increases.

<u>Override</u>: An override is passed by a majority vote at Town Meeting and at the ballot. There are three types of overrides: An Operating Override, which permanently increases the levy limit; a Debt Exclusion, which increases the levy limit only for the life of the debt; and a Capital Project Override, which increases the levy only for the year in which the project is undertaken.

Proposition 2½: A Massachusetts General Law enacted in 1980 to limit property taxes.

Revolving Fund: Funds that may be used without appropriation and that are established for special uses. Recreation fees, for example, may be paid into a revolving fund. Revolving funds are established by state law or Town bylaw.

Reserve Fund: An amount appropriated by the Annual Town Meeting for emergency or unforeseen purposes. The Finance Committee, by state law, is the sole custodian of the Reserve Fund and approves transfers from the Fund into the operating budgets throughout the year if: (1) the need for funds is of an emergency and/or unforeseen nature, and (2) if, in the judgment of the Finance Committee, the Town Meeting would approve such an expenditure if such a meeting was held. The Reserve Fund is, therefore, a mechanism for avoiding the necessity of frequent Special Town Meetings.

Stabilization Fund: Similar to a "savings account", this account has been used to fund large capital projects such as fire trucks and school roofs. A recent amendment to state law allows the Stabilization Fund to be used for the operating budget, as well as capital purchases; however, the Finance Committee would generally be reluctant to recommend doing so. Placing money into this fund requires a majority vote of Town Meeting while withdrawing from the Stabilization Fund requires a 2/3 vote of Town Meeting.

<u>Tax Levy</u>: The property tax levy is the revenue a community can raise through real and personal property taxes. In Massachusetts, municipal revenues to support local spending for schools, public safety, general government and other public services are raised through the property tax levy, state aid, local receipts and other sources. The property tax levy is the largest source of revenue for most cities and towns.

<u>Town-wide Operating Expenses</u>: This account in the general government section of the budget is comprised primarily of operating expenses such as postage, telephone and property liability insurance, that support town-wide operations and are not assigned to any one department or cost center.

APPENDIX II. EMPLOYEE HEADCOUNT (Full Time Equivalents)

	FY07	FY07	FY08	FY08	Override
Cost Center	Budget	Actual	Non-Override	Override	V. FY07
Sudbury K-8 Schools*	414.93	411.35	394.85	413.35	2.00
L.S.R.H.S.**	210.70	210.70	204.73	211.55	0.85
Public Safety	79.80	79.80	79.10	79.10	-0.70
Public Works	34.80	34.80	34.80	34.80	0.00
General Government	32.30	32.30	32.30	33.94	1.64
Human Services	7.30	7.30	7.30	7.73	0.43
Culture & Recreation	30.00	30.00	30.00	30.14	0.14
Town Sub-total	184.20	184.20	183.50	185.71	1.51
TOTAL	809.83	806.25	783.08	810.61	4.36

^{*}Estimates as of the date of this printing subject to further review.

^{**}Sudbury's estimated share of the L.S.R.H.S. operating budget for FY 08 is 85.33%. Revenues other than the Town's assessments support salaries for 6.00 FTE positions, including out-of-District tuition and grants.

APPENDIX III. MANAGERS WITH SALARIES ABOVE \$80,000

FY 07 APPROPRIATION

SUDBURY PUBLIC SCHOOLS

Superintendent *	142,966
Assistant Superintendent*	108,283
Director of Business & Finance*	98,583
Principal, Curtis	101,970
Principal, Loring*	97,290
Principal, Nixon	99,680
Principal, Noyes	98,085
Principal, Haynes	97,066
Special Education Administrator	96,906
House Masters, Curtis (3)	83,000
Assistant Principal, Loring	81,500
Assistant Principal, Noyes	81,500

LINCOLN-SUDBURY REGIONAL HIGH SCHOOL (Sudbury pays 85.81% of total salary)

Superintendent/Principal*	147,162
House Masters (4)	99,113
Director of Finance & Operations	118,000
Director of Student Services	99,113
Athletics/Activities Director	99,113
Coordinator of Curriculum & Instructional Systems	99,113

TOWN

Town Manager*	125,342
Police Chief*	121,508
Fire Chief*	103,792
D.P.W. Director*	101,799
Assistant Town Manager/Personnel Director*	86,415
Finance Director/Treasurer-Collector*	80,764
Director of Planning & Community Development*	80,518

Salaries are base pay plus career incentive for Police and Fire and longevity, where applicable. The above figures do not include any sick buyback, paid detail, paid holidays, stipends, health insurance or other employee benefits.

^{*} As part of the compensation package, these positions also receive payment toward an annuity and/or deferred compensation plan, which is not included in the above figures.

APPENDIX IV. COLLECTIVE BARGAINING

BARGAINING UNIT AND CONTRACT TERMS

L.S.R.H.S.

Three year contract covering school years 2006/07, 2007/08, 2008/09. Effective dates and percentage increases are: 9/1/2006 - 3.0%; 9/1/2007 - 3.96%; 9/1/2008 - 3.32%.

SUDBURY PUBLIC SCHOOLS, K-8

Three year contract covering fiscal years 2007, 2008, 2009. Effective dates and percentage increases are: 7/1/2006 – Teachers, 2.5% for the top step in each salary classification, 1.00% for all other steps; other groups 2.25% to schedule and 2.5% - 2.75% on top step. 7/1/2007 – Teachers, 2.0% to schedule and 2.5% on top step; other groups 2.75% to schedule and 3.0% on top step. 7/1/2008 – Teachers, 3.0% to schedule and 3.75 on top step; other groups 3.5% to schedule and 3.75% on top step.

TOWN

FIRE*

Three year contract covering fiscal years 2004, 2005, 2006. Effective dates and percentage increases are: 7/1/2003 - 1.50%; 7/1/2004 - 2.25%; 7/1/2005 - 2.25%.

POLICE*

Three year contract covering fiscal years 2004, 2005, 2006. Effective dates and percentage increases are: 7/1/2003 - 1.50%; 7/1/2004 - 2.25%; 7/1/2005 - 2.25%.

PUBLIC WORKS**

Three year contract covering fiscal years 2005, 2006, 2007. Effective dates and percentage increases are: 7/1/2004 - 1.50%; 7/1/2005 - 2.25%; 7/1/2006 - 2.25%.

ENGINEERING**

Three year contract covering fiscal years 2005, 2006, 2007. Effective dates and percentage increases are: 7/1/2004 - 1.50%; 7/1/2005 - 2.25%; 7/1/2006 - 2.25%.

SUPERVISORY*

One year contract covering fiscal year 2006. Effective date and percentage increase is: 7/1/05 - 2.25%.

NOTE: Percentage increases are for cost of living only and do not include changes for step, longevity or merit increases.

- *Collective bargaining negotiations remain ongoing for fiscal year 2007 and fiscal year 2008.
- **Collective bargaining negotiations will soon begin for fiscal year 2008.

APPENDIX V. SALARY SCHEDULES & CLASSIFICATION PLANS

SUDBURY PUBLIC SCHOOLS TEACHER SALARY SCHEDULE

FY08: 7/1/07 - 6/30/08

Bachelors		Mas	ters	Masters +30 Masters		s +60	
Step	Salary	Step	Salary	Step	Salary	Step	Salary
1	37,461	1	40,412	1	42,736	1	44,775
2	39,019	2	42,093	2	44,514	2	46,637
3	40,642	3	43,844	3	46,365	3	48,577
4	42,333	4	45,668	4	48,294	4	50,598
5	44,094	5	47,567	5	50,303	5	52,703
6	45,928	6	49,546	6	52,396	6	54,895
7	47,839	7	51,607	7	54,575	7	57,179
8	49,829	8	53,754	8	56,846	8	59,558
9	51,902	9	55,990	9	59,211	9	62,035
10	54,061	10	58,320	10	61,674	10	64,616
11	56,310	11	60,746	11	64,239	11	67,304
12	58,653	12	63,273	12	66,912	12	70,104
13	61,093	13	65,905	13	69,695	13	73,020
14	63,634	14	68,646	14	72,595	14	76,058
15	67,491	15	71,502	15	75,615	15	79,222
16	n/a	16	75,838	16	80,198	16	84,024

SUDBURY PUBLIC SCHOOLS SUPPORT STAFF SALARY SCHEDULE

FY08: 7/1/07 - 6/30/08

	Level	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7
_	1	9.86	10.21	10.67	11.05	11.51	11.94	12.75
	2	10.14	10.57	10.99	11.47	12.41	14.31	15.06
	3	12.76	13.25	13.77	14.31	14.88	15.46	16.51
	4	13.77	14.31	14.88	15.46	16.07	16.69	17.82
	5	14.88	15.46	16.07	16.69	17.35	18.02	19.24
	6	16.07	16.69	17.35	18.02	18.73	19.46	20.78
	7	17.35	18.02	18.73	19.46	20.25	21.02	22.45
	8	18.73	19.46	20.23	21.02	21.87	22.71	24.24
	9	20.23	21.05	21.86	22.7	23.59	24.54	26.18

APPENDIX V. SUDBURY PUBLIC SCHOOLS

JOB CLASSIFICATION FOR SUPPORT STAFF

Level 1	n/a
Level 2	Cafeteria Helper
Level 3	Cafeteria Cook
Level 4	Lunchroom Supervisor
Level 5	Cafeteria/Manager, Early Childhood Assistant (Clerical), Secretarial Assistant
Level 6	Business Office Assistant, School Secretary/Student Services Secretary
Level 7	Library/Media Paraprofessional, Teacher Assistan
Level 8	School Administrative Secretary, Assistant Librarian
Level 9	Administrative Secretary, Tutor, ABA Tutor, METCO Tutor

NURSES' SALARY SCHEDULE 2007-2008

Step	Salary
1-3	38,914
4	41,249
5	43,724
6	46,347
7	49.128

CUSTODIAN SALARY SCHEDULE 2007-2008

Custodian	MA-1	MA-2
15.42	18.86	23.87
16.04	19.54	24.77
16.67	20.26	25.68
17.28	21.02	26.64
17.91	21.81	27.65
18.64	22.61	28.67
19.76	23.45	29.76
20.53		
21.28		
21.47		
21.77		
	15.42 16.04 16.67 17.28 17.91 18.64 19.76 20.53 21.28 21.47	15.42 18.86 16.04 19.54 16.67 20.26 17.28 21.02 17.91 21.81 18.64 22.61 19.76 23.45 20.53 21.28 21.47

MA-1 is Maintenance Assistant 1, MA-2 is Maintenance Assistant 2

APPENDIX V. LINCOLN SUDBURY REGIONAL SCHOOL DISTRICT

TEACHERS SCHEDULE A, FY08

Step	В	M	M+15	M+30	M+45	M+60
1	40,457	43,694	45,004	46,355	47,745	
2	42,075	45,441	46,805	48,209	49,655	
3	43,758	47,259	48,677	50,137	51,641	
4	45,071	48,677	50,137	51,641	53,190	
5	46,874	50,624	52,143	53,707	55,318	
6	48,749	52,649	54,228	55,855	57,531	
7	50,699	54,755	56,397	58,089	59,832	
8	52,727	56,945	58,653	60,413	62,225	
9	54,836	59,223	60,999	62,829	64,714	
10	57,029	61,592	63,439	65,343	67,303	
11	59,310	64,055	65,977	67,956	69,995	
12	61,683	66,617	68,616	70,675	72,795	
13	64,150	69,282	71,361	73,501	75,707	
14	66,716	72,053	74,215	76,442	78,735	81,097
15	69,385	74,936	77,184	79,499	81,884	84,341
16	71,466	77,933	80,271	82,679	85,160	87,714
17	71,466	80,271	80,833	85,986	88,566	91,223

FY08 SUPPORT STAFF SALARY SCHEDULE

Category-A	Step 1	Step 2	Step 3	Step 4	Step 5
LS 1	10.13	10.50	10.88	11.33	11.75
LS 2	11.36	11.81	12.34	12.79	13.25
LS 3	12.70	13.11	13.64	14.16	14.64
LS 4	13.91	14.44	15.06	15.56	16.14
LS 5	15.19	15.79	16.39	17.01	17.61
LS 6	16.44	17.12	17.76	18.40	19.05
LS 7	17.74	18.40	19.12	19.83	20.55
LS 8	18.94	19.76	20.47	21.26	22.02
LS 9	20.27	21.04	21.82	22.65	23.49
LS 10	21.48	22.33	23.23	24.10	24.94

Category-B	Step 1	Step 2	Step 3	Step 4	Step5	Step6	Step7
Scale 1	19.12	19.84	20.69	21.48	22.36	23.23	24.17
Scale 2	20.82	21.62	22.50	23.36	24.33	25.31	26.35
Scale 3	22.51	23.39	24.30	25.31	26.32	27.37	28.45

APPENDIX V.

LINCOLN SUDBURY REGIONAL SCHOOL DISTRICT-SUPPORT STAFF COMPENSATION CLASSIFICATION PLAN

Category-A

Level	Position
LS-1	Cafeteria General Workers
LS-2	Cafeteria Heavy Cleaner,
	Cafeteria Short Order Cook,
	Parking Lot Attendant
LS-3	Cafeteria Baker, Cook 1
LS-4	Cafeteria Cook 2-Asst. Mgr.
LS-5	General Custodian 1
LS-6	General Custodian 2
	Groundsmen
LS-7	Custodial Shift Foreman
	Maintenance 1
LS-8	Custodial Foreman
	Maintenance 2
LS-9	Maintenance Foreman 1
LS-10	Maintenance Foreman 2

Category-B

Scale	Position
1	Administrative Assistant, Counselor Assistant, Office Assistant, Tutors, Campus Aides, Program Assistants, Receptionist, Permanent Substitute
2	A/V Technical Assistant
3	Admin. Assistant to the Superintendent/Principal, Asst. to the Director of SPED/Student Services
	Asst. to the Finance Director/Treasurer
	Payable & Purchasing Coordinator
	Registrar

APPENDIX V. TOWN CLASSIFICATION PLAN FY08*

GRADE 1

Head Lifeguard

GRADE 2

Clerk I

GRADE 3

Library Clerk

GRADE 4

Accounting Clerk Assessing Analyst

Building Maintenance Custodian (40 hrs/wk)

Library Technician

Van Driver, Senior Center

GRADE 5

Accounting Administrative Assistant, D.P.W.

Accounting Assistant/Accounts Payable

Board of Health Coordinator

Census Administrator

Civilian Fire Dispatcher (4 days on, 4 off)

Department Assistant

Vital Records Administrator

GRADE 6

Accounting Assistant/Payroll

Administrative Assistant, Park and Recreation

Civilian Police Dispatcher (4 days on, 2 off)

Data Collector

Library Office Coordinator

Program Coordinator, Park and Recreation

Reference Librarian

Secretary/Legal Secretary

Young Adult/Reference Librarian

Youth Coordinator

GRADE 7

Aquatic Supervisor

Assistant Children's Librarian

Assistant Town Clerk

Benefits Coordinator/Personnel Assistant

Office Supervisor

GRADE 8

Assistant Assessor

Assistant Planner

Assistant Treasurer/Collector

Children's Librarian

Head of Circulation, Library

Head of Technical Services, Library

Selectmen's Office Manager (40 hrs/wk)

Technical Support Specialist (40 hrs/wk)

GRADE 9

Adult Services/Reference Librarian

Assistant Library Director

Assistant Town Accountant

GRADE 10

Aquatic Facility Director

Assistant Building Inspector

Exec. Assist. to Town Manager (40 hrs/wk)

GRADE 11

Community Housing Specialist

Community Social Worker

GRADE 12

Management Analyst, D.P.W.

GRADE 13

GRADE 14

GRADE 15

Assistant Town Manager/Personnel Director

Director of Planning & Comm. Development

GRADE 16

Director of Public Works

Finance Director

Fire Chief

Police Chief

GRADE 17

^{*} All positions listed above are 35 hours per week unless otherwise noted. Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 35 hours per week. Overtime pay is calculated by mulitplying 1.5 times the hourly rates.

APPENDIX V.

TOWN NON-UNION SALARY GRID FY 08: 7/1/07 - 6/30/08

	Minimum			Steps		N	Maximum	
	1	2	3	4	5	6	7	
GRADE								
1	23,225	24,136	25,083	26,066	27,088	28,150	29,253	
	12.71	13.21	13.73	14.27	14.83	15.41	16.01	
2	25,083	26,066	27,088	28,150	29,253	30,401	31,593	
	13.73	14.27	14.83	15.41	16.01	16.64	17.29	
3	27,088	28,150	29,253	30,401	31,593	32,833	34,121	
	14.83	15.41	16.01	16.64	17.29	17.97	18.68	
4	29,253	30,401	31,593	32,833	34,121	35,461	36,850	
	16.01	16.64	17.29	17.97	18.68	19.41	20.17	
5	31,593	32,833	34,121	35,461	36,850	38,296	39,798	
	17.29	17.97	18.68	19.41	20.17	20.96	21.78	
6	34,121	35,461	36,850	38,296	39,798	41,361	42,983	
	18.68	19.41	20.17	20.96	21.78	22.64	23.53	
7	36,850	38,296	39,798	41,361	42,983	44,670	46,421	
	20.17	20.96	21.78	22.64	23.53	24.45	25.41	
8	40,173	41,749	43,385	45,086	46,853	48,690	50,599	
	21.99	22.85	23.75	24.68	25.64	26.65	27.69	
9	43,789	45,506	47,290	49,143	51,070	53,072	55,152	
	23.97	24.91	25.88	26.90	27.95	29.05	30.19	
10	47,731	49,602	51,546	53,567	55,666	57,849	60,117	
	26.13	27.15	28.21	29.32	30.47	31.66	32.90	
11	52,026	54,066	56,185	58,388	60,677	63,056	65,527	
	28.48	29.59	30.75	31.96	33.21	34.51	35.87	
12	56,709	58,932	61,242	63,643	66,137	68,730	71,424	
	31.04	32.26	33.52	34.83	36.20	37.62	39.09	
13	61,812	64,236	66,754	69,371	72,090	74,916	77,853	
	33.83	35.16	36.54	37.97	39.46	41.00	42.61	
14	67,376	70,017	72,761	75,614	78,578	81,658	84,860	
	36.88	38.32	39.83	41.39	43.01	44.70	46.45	
15	73,440	76,318	79,310	82,419	85,650	89,007	92,496	
	40.20	41.77	43.41	45.11	46.88	48.72	50.63	
16	80,049	83,187	86,448	89,837	93,358	97,018	100,821	
	43.81	45.53	47.32	49.17	51.10	53.10	55.18	
17	87,253	90,674	94,229	97,922	101,761	105,749	109,895	
	47.76	49.63	51.58	53.60	55.70	57.88	60.15	

APPENDIX V. TOWN INDIVIDUALLY RATED FY08

Library Page 8.33 8.69 9.00 HIGHWAY/PARK AND RECREATION	LIBRARY Library Design
HIGHWAI/FARR AND RECREATION	Library Page
Temporary Laborer 8.97 - 10.95	
Temporary Snow Removal Equipment Operator 10.79 - 13.51	- ·
DEPARTMENTAL TEMPORARY OR SEASONAL HELP	
Temporary or Seasonal Help 8.97 - 10.95	
TECHNOLOGY DEPT. TEMPORARY OR SEASONAL HELP Level II Level III Level III	1 1
8.97 - 10.95 13.33-16.79 16.79-21.15	12021,0200122171222
<u>PARK AND RECREATION</u> <u>1</u> <u>2</u> <u>3</u> <u>4</u> <u>5</u> <u>6</u> <u>7</u>	PARK AND RECREATION
Teen Center Coordinator 15.00 17.00 19.00 21.00 23.00 25.00 27.00	Teen Center Coordinator
Teen Center Supervisor 15.00 15.50 16.00 16.50 17.00 18.00 19.00	Teen Center Supervisor
Teen Center Staff 7.00 - 16.50	Teen Center Staff
Teen Center Receptionist 7.50 - 10.00	
Part time or seasonal hourly rated salary range (Salary paid from program fees)	Part time or seasonal hourly rate
<u>Position</u> <u>1</u> <u>2</u> <u>3</u> <u>4</u> <u>5</u> <u>6</u> <u>7</u>	
Program Supervisor 14.00 14.50 15.00 15.50 16.00 16.50 17.00	
Sports/Program Director 15.00 17.00 19.00 21.00 23.00 25.00 30.00	-
Sports Clinician 11.00 11.50 12.00 12.50 13.00 13.50 14.00	Sports Clinician
Preschool Instructor 11.00 11.50 12.00 12.50	Preschool Instructor
Recreation Receptionist 7.50 - 10.00	Recreation Receptionist
Youth Staff 8.00 - 13.00	Youth Staff
Seasonal Camp Staff	Seasonal Camp Staff
<u>Position</u> <u>1</u> <u>2</u> <u>3</u> <u>4</u> <u>5</u> <u>6</u> <u>7</u>	
Camp Director 15.00 16.00 17.00 18.00 19.00 20.00 21.00	Camp Director
Assistant Camp Director 10.00 10.50 11.00 11.50 12.00 12.50 13.00	Assistant Camp Director
Preschool Camp Director 11.00 11.50 12.00 12.50 13.00 13.50 14.00	Preschool Camp Director
CIT Coordinator 9.50 10.00 10.50 11.00 11.50 12.00 12.50	CIT Coordinator
Program Specialist 9.00 9.50 10.00 10.50 11.00 11.50 12.00	Program Specialist
Counselor 7.50 8.00 8.50 9.00 9.50 10.00 10.50	
Counselor/Recreation Leader 7.00 7.50 8.00 8.50 9.00 9.50 10.00	Counselor/Recreation Leader
ATKINSON POOL (Specialty Instruction)	ATKINSON POOL (Specialty In
Diving (Certified) 20.00 22.00 24.00 26.00 Non-certified: 10.00*	
Water Exercise (Certified) 17.00 19.00 21.00 23.00 25.00 27.00	i i i i i i i i i i i i i i i i i i i
* Non-certified instructors are required to become certified within one year.	-

ATKINSON POOL

Lifeguard 8.25 - 10.50 Lifeguard in Training 7.50 Pool Receptionist 7.50 - 10.00 Water Safety Instructor 9.25 - 11.75 Swim Aide 8.25 Supervisor (Shift-PT) 10.25 - 11.75

MISCELLANEOUS SINGLE RATED

7.52 Election Warden and Election Clerk Deputy Election Warden/Clerk 7.52 Election Officer & Teller 7.16 C.O.A. Info. & Referral Specialist 23.00/hr. Plumbing Inspector 28,419/yr. Director of Veterans Services 10,948/yr. 7,000/yr. Zoning Enforcement Field Agent

APPENDIX V. TOWN UNION EMPLOYEES FY06*

FIRE DEPARTMENT	MIN	STEP 1	STEP 2	STEP 3	MAX
Firefighter					
Annual	39,983	40,911	41,859	42,783	43,791
Hourly	18.24	18.66	19.09	19.51	19.97
Firefighter/EMT					
Annual	41,897	42,825	43,773	44,699	45,706
Hourly	19.11	19.53	19.97	20.39	20.85
Lieutenant					
Annual	44,582	45,613	46,671	47,704	48,827
Hourly	20.33	20.81	21.29	21.76	22.27
Lieutenant/EMT					
Annual	46,702	47,733	48,793	49,825	50,950
Hourly	21.30	21.77	22.26	22.73	23.24
Fire Captain					
Annual	49,707	50,859	52,038	53,190	54,443
Hourly	22.67	23.20	23.74	24.26	24.83
Fire Captain/EMT					
Annual	52,058	53,210	54,388	55,540	56,794
Hourly	23.74	24.27	24.81	25.33	25.90
Single Rated:					

Single Rated:

Call Firefighter \$250 Annual Stipend and Step 1 Firefighter hourly rate as listed above.

Fire Prevention Officer \$800/Year Fire Department Training Officer \$800/Year \$800/Year Emergency Medical Tech. Coord. Fire Alarm Superintendent \$800/Year \$800/Year Fire Alarm Foreman Master Mechanic \$800/Year Technology Coordinator \$800/Year

Note: Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 42 hours per week. Overtime pay is calculated by multiplying 1.5 times these hourly rates.

POLICE DEPARTMENT	MIN	STEP 1	STEP 2	STEP 3	MAX
Patrolman					_
Annual	41,446	42,402	43,399	44,374	45,255
Hourly	21.27	21.76	22.27	22.77	23.22
Sergeant					
Annual	49,728	50,879	52,068	53,241	54,300
Hourly	25.52	26.11	26.72	27.32	27.87
Single Rated:					
Crime Prevention Officer	\$925	/Year	Detective	\$1,90	0/Year
Photo/Fingerprint Officer	\$925	/Year	Training Officer	\$925/Year	
Juvenile Officer	\$925	/Year	Parking Clerk	\$925/Year	
Safety Officer	\$925/Year		Mechanic	\$925/Year	
Motorcycle Officer (half-time)	\$462	.50/Year	Firearms Officer \$925/		Year Year
			DARE Officer	\$925/	Year Year

Note: Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 37.33 hours per week. Overtime pay is calculated by multiplying 1.5 times these hourly rates.

^{*}Contract negotiations are ongoing for FY07 and FY08 for both fire and police collective bargaining units.

APPENDIX V. TOWN UNION EMPLOYEES FY07*

DEPARTMENT OF PUBLIC WORKS

	START	STEP 1	STEP 2	STEP 3	STEP 4	STEP 5	STEP 6
Foreman, Landfill	42,391	43,663	44,975	46,322	47,711	49,144	50,864
Foreman, Highway	42,391	43,663	44,975	46,322	47,711	49,144	50,864
Foreman, Tree & Cemetery	42,391	43,663	44,975	46,322	47,711	49,144	50,864
Foreman, Park & Grounds	42,391	43,663	44,975	46,322	47,711	49,144	50,864
Master Mechanic	19.63	20.29	20.89	21.45	21.99	22.57	23.34
Assistant Mechanic	18.76	19.41	20.03	20.59	21.11	21.70	22.45
Heavy Equipment Operator	17.62	18.13	18.53	19.14	19.75	20.38	21.09
Tree Surgeon	17.62	18.13	18.53	19.14	19.75	20.38	21.09
Truck or Light Equip. Operator	16.56	16.98	17.47	17.79	18.15	18.52	19.16
Tree Climber	16.56	16.98	17.47	17.79	18.15	18.52	19.16
Heavy Laborer	15.61	16.05	16.40	16.84	17.28	17.74	18.37
Light Laborer	14.25	14.64	14.95	15.35	15.74	16.15	16.71
Landfill Monitor	13.31						

Note: Crew Leaders receive an annual stipend of \$3,095.

Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 40 hours per week. Overtime pay is calculated by multiplying 1.5 times these hourly rates.

ENGINEERING DEPARTMENT	FY07 SALARIES						
	STEP 1	STEP 2	STEP 3	STEP 4	STEP 5	STEP 6	
E1 Engineering Aide I	29,196	30,074	30,979	31,912	32,868	33,857	
E2 Engineering Aide II	33,576	34,585	35,620	36,694	37,792	38,927	
E3 Engineering Aide III	38,613	39,774	40,964	42,193	43,458	44,762	
E4 Jr. Civil Engineer	44,406	45,735	47,107	48,522	49,977	51,475	
E5 Civil Engineer	49,958	51,454	53,004	54,592	56,228	57,914	
E6 Sr. Civil Engineer	52,977	54,567	56,204	57,891	59,628	61,412	
E7 Assistant Town Engineer	62,311	64,178	66,103	68,085	70,130	72,236	

Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 40 hours per week. Overtime pay is calculated by multiplying 1.5 times these hourly rates.

^{*}Negotiations have not been completed for FY08 for either D.P.W. or Engineering collective bargaining units.

APPENDIX V. TOWN UNION EMPLOYEES FY06*

SUDBURY SUPERVISORY ASSOCIATION

SOBERI SCIENT	DOK	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6
Supervisor of Buildings	1	45,615	47,402	49,260	51,192	53,199	55,284
Town Clerk	2	49,725	51,673	53,700	55,805	57,992	60,265
Conservation Coord.		49,725	51,673	53,700	55,805	57,992	60,265
Hwy. Dir. of Operations		54,198	56,322	58,530	60,824	63,208	65,686
C.O.A. Director		54,198	56,322	58,530	60,824	63,208	65,686
Health Director		61,810	63,664	65,574	67,542	69,567	71,655
Building Inspector		59,073	61,389	63,796	66,296	68,895	71,595
Director of Assessing		62,305	64,173	66,098	68,081	70,124	72,227
Treasurer/Collector		59,073	61,389	63,796	66,296	68,895	71,595
Pk. and Rec. Director		59,073	61,389	63,796	66,296	68,895	71,595
Town Planner		64,064	65,985	67,965	70,004	72,104	74,266
Town Accountant		62,305	64,173	66,098	68,081	70,124	72,227
Technology Admin.		62,305	64,173	66,098	68,081	70,124	72,227
Police Lieutenant		64,392	66,916	69,539	72,264	75,099	78,042
Assistant Fire Chief		64,392	66,916	69,539	72,264	75,099	78,042
Library Director		64,392	66,916	69,539	72,264	75,099	78,042
Town Engineer		70,186	72,939	75,797	78,768	81,857	85,066

^{*}Collective bargaining negotiations are pending for FY 07 and FY 08.

¹ This position also receives an annual stipend of \$13,050 as Wiring Inspector.

² This position also receives an annual stipend of \$782 as Registrar of Voters.

SPECIAL TOWN MEETING

December 3, 2007

(The full text and discussion on all articles is available on tape and CD at the Town Clerk's office)

Pursuant to a Warrant issued by the Board of Selectmen, November 13, 2007, and a quorum being present, Myron Fox, the Moderator, at the Lincoln-Sudbury Regional High School Auditorium, called the meeting to order at 7:32 p.m. on Monday, December 3rd.

After noting all pertinent Meeting procedures, and all fire procedures and exits, the Moderator asked the Hall to join him in the Pledge of Allegiance to the Flag.

The Moderator announced that the certified cash, according to the Town Accountant Barbara Chisholm, is \$419,110 for this 2007 Special Town Meeting. The Moderator has examined and found in order the Call of the Meeting, the Officer's Return of Service and the Town Clerk's Return of Mailing.

Upon a motion by John C. Drobinski, Chairman of the Board of Selectmen, and a second, it was <u>VOTED nearly unanimously</u> to dispense with the Reading of the Call of the Meeting, and the Officer's Return of Service, Notice and the reading of the individual Articles of the Warrant.

The Moderator acknowledged the presence of State Representative Thomas Conroy at tonight's meeting. He also introduced the Town Officials, Committee and Board members who were present in the Hall. The Moderator requested assistance from two volunteers to run microphones throughout the evening. He also briefly reviewed Town Meeting procedures, thanked everyone for participating in the Town Meeting process, and asked that citizens be civil and respectful while debating. The Moderator stated that all motions of substance must be submitted in writing to the Town Clerk prior to presentation.

The Moderator stated that we would now hear the motion for Article 1. He noted that the difference between the Article in the Warrant and what was shown on the viewgraph is the sum of money stated in the motion is \$860,000 and the borrowing that appears in the Warrant under Article 1 has been eliminated.

ARTICLE 1. YOUNG LAND PURCHASE – COMMUNITY PRESERVATION FUND

To see what sum the Town will vote to appropriate, as recommended by the Community Preservation Committee, for the purpose of purchasing, pursuant to a right of first refusal under MGL c. 61B, in fee simple, 7.1 +/- acres of land, with the

buildings(s) thereon, known as the Young property located at 804 Boston Post Road and shown as Lot 0015 on Assessors Map K04, together with pre-development costs and all acquisitions costs associated therewith, to be used for Community Housing and to be deeded to the Sudbury Housing Trust established under M.G.L. c.44, s.55C for said purpose; and to see whether this sum shall be raised by borrowing, CPC funded article from FY08 reserves, other available funds or otherwise. All appropriations will be allocated to the Community Housing category and funded from FY08 Revenue; or act on anything relative thereto.

Submitted by the Town Manager on behalf of the Board of Selectmen and Community Preservation Committee.

Lawrence W. O'Brien <u>Moved</u> to appropriate the sum of \$860,000, as recommended by the Community Preservation Committee, from Community Preservation Act funds, for the purpose of purchasing in accordance with a Purchase and Sale Agreement entered into pursuant to a right of first refusal exercised by the Town under M.G.L. c.61B, in fee simple, 7.1 +/- acres of land, with the building(s) thereon, known as the Young property located at 804 Boston Post Road and shown as Lot 0015 on Assessors Map K04, together with pre-development costs and all acquisitions costs associated therewith, to be used for Community Housing, to be deeded to the Town acting by or through the Sudbury Housing Trust established under M.G.L. c.44, s.55C for said purpose; the appropriation therefor shall be raised by transfer from CPC FY08 reserves and the funding allocated to the Community Housing category.

The motion received a second.

Selectmen, Vice-Chairman Lawrence O'Brien explained the revisions since the printing of the Town Meeting Warrant then briefly reviewed the background for the article. He stated that as a result of a few public hearings held on the matter, the Board of Selectmen voted to exercise the Town's right of first refusal on the property. The Board believes the property is suitable as a potential site for approximately 16 affordable housing units. Mr. O'Brien explained that if the Town does not purchase the property, the risk exists that the property could be developed as a more-densely populated Chapter 40B project.

With the assistance of a PowerPoint slide presentation, Mr. O'Brien briefly reviewed the Town's housing goals from the 2000 Master Plan through the decision by the Community Preservation Committee to fund this project in 2007. He displayed, and briefly reviewed, the key concepts of a 16-Unit Site Concept Plan, which was later contrasted to a conceptual exhibit of a private 25-unit Chapter 40B development. He further explained that the purchase of the property would allow a large portion of the land to be preserved and provide appropriate buffers for neighbors. Mr. O'Brien noted that the plan complies with Town regulations and it has been reviewed, and is supported, by many Town committees and boards. He

emphasized that the one, two and three bedroom affordable units would be made available to primarily first-time home buyers for approximately \$150,000 to \$225,000. Again, this would be for first-time home buyers earning up to \$82,400 and going through all the necessary procedures for any home buyer.

Vice-Chairman O'Brien stated that the purchase of the property itself would be the first phase of this project. Phase II of the project would be presented to the community in a few years as a formalized design, in hopes of appropriating Community Preservation Act funds to subsidize the development of the property.

Vice-Chairman O'Brien stated that those who will live in these units will most likely be connected to Sudbury's working community. He noted that the Town currently has over 60 lottery applicants. Mr. O'Brien also briefly reviewed the financial impact to the Town and its school systems by the addition of 16 affordable units. Projections are that the proposed development would increase elementary student loads negligibly by only 11 students.

The Finance Committee recommends approval of this Article.

The Selectmen recommends approval of this Article.

Ian Feldberg, 24 Peakham Road, on behalf of several abutters to the proposed site, addressed the Hall. With the use of a PowerPoint slide exhibit, Mr. Feldberg described the remarkable features of the Young property, noting that it is located within the Wayside Inn Historic District, and it contains wetlands and a vernal pool. Mr. Feldberg opined that the property is not suitable for affordable housing, since less than half of the land would be useable for such purposes. He purported that only a small strip of land, located within very close proximity to abutters, would be developable. He expressed concern that an environmental impact study has not been performed on the site. Mr. Feldberg also expressed concern for the traffic impact such a development would have on Route 20. Mr. Feldberg estimated that another \$5M would be required from the Town prior to 2010 to complete the development, in addition to the \$860,000 requested tonight to purchase the land. Mr. Feldberg also took issue with the statement that 11 additional students would not impact the Loring School, which he said was already at full capacity. He urged the Hall to vote No on Article 1.

Chairman of the Sudbury Housing Trust, Michael Fee, addressed the Hall. He reviewed the Town appropriations to develop the Trust, and its mission of implementing Sudbury's affordable housing program in a responsible manner. Mr. Fee stated that the Trust has consulted with economic and design professionals regarding the acquisition of this property. He also noted that soil testing and an appraisal have been performed. Mr. Fee emphasized that the proposed 16-unit plan is conceptual at this time as to what would have the least impact on the neighborhood. He explained that 11 of the proposed units would be made available to families whose income falls within 80% of the adjusted mean income for the

area, and that the remaining five proposed units would be available for those at 100% of the adjusted mean income for the area. Mr. Fee further stated that the plan has been proposed in a way which will maximize receipt of State grants, as well as lower the cost per unit. He briefly reviewed a potential project budget, concluding that the proposed \$113,000 per affordable housing unit is an excellent way for the Town to spend its Community Preservation Act funds. On behalf of the Sudbury Housing Trust, Mr. Fee urged support of this article.

Robert Weiss, 7 Lafayette Drive; stated that he is a developer, and believes the costs to develop this property will exceed the reported estimated figures. He also believes that affordable housing on this site will result in a \$500,000 drop in his personal property value and those of his neighbors. Mr. Weiss took issue with the stated potential risk to the Town that a larger Chapter 40B development could appear if the Town doesn't purchase the land. He stated that the current prospective buyer is willing to sign and provide the Town with a guarantee that his plan is to only build two or three house lots, which will protect abutters, and have far less impact on the surrounding neighborhood than what the Town is proposing tonight. Mr. Weiss implored voters to consider this type of development being built next to their own homes and he urged voters to defeat this article.

Community Preservation Committee Chairman, Christopher Morely, briefly explained that the Committee's role is to ensure that the request for funds meets its requirements as well as the criteria of the State's Community Preservation Act statute. He reported that this article does meet all of those applicable criteria, and that the Committee enthusiastically supports the article.

Laura Abrams, 24 Goodman's Hill Road, asked how this purchase would affect the Town's intent to buy the Johnson property, which was presented to the Town on last year's warrant, and was a site which might impact neighbors less.

Mr. Morely responded that the Johnson property is no longer available to the Town for sale. He also stated that the proposed Johnson purchase on Landham Road did affect abutters, and perhaps did so in a closer proximity than what is being proposed this evening.

Curtis Alexander, 400 Peakham Road, asked why it is desirable for the Town to have any low-income housing, and whether the State can require 10% compliance from the Town within a certain timeframe.

Vice-Chairman O'Brien clarified the State's Chapter 40B statute, which requires that 10% of a town's housing stock be affordable.

Michael Rogers, 22 Peakham Road, stated that he has spoken to several real estate brokers regarding the impact this development will have on his property values. He stated that the consensus of those experts was that such a development would impact his property negatively. Mr. Rogers opined that the proposal does not

provide a sufficient buffer for neighbors. He expressed disappointment that Town officials have not canvassed the abutters for their opinions, nor have they visited his home or those of his neighbors to observe first-hand what the daily impact of this development will be. Mr. Rogers supports the idea of affordable housing, however, he strongly objects to this property as an appropriate site. He noted concerns regarding an increase to traffic with the addition of 16 more families in the Route 20 and Peakham Road area, which is already a dangerous intersection. Mr. Rogers opined that the Town is not acting responsibly by proposing to put this type of development in a single-family residential home area. He stated that residents want their tax dollars spent on proposals from Town officials which will enrich their lives, not detract from it.

Planning Board member, Lisa Eggleston, reported that the Planning Board has reviewed the proposal, supports the article, and urges voter support.

Brian Clifton, 45 Mill Pond Road, stated that he generally supports the need for affordable housing in Sudbury. However, Mr. Clifton noted that he has observed in Town several smaller homes that are torn down to build million dollar homes, which could have been affordable in the \$300,000 to \$400,000 range. He questioned if and how the Town can control these situations so as to always preserve the home as affordable.

Selectman O'Brien stated that the State sets the affordable housing rate each year, which includes a deed restriction that the home can only be resold at the current State designated price.

Michael Hullinger, 55 Washington Drive, estimated that the entire project could cost approximately \$6M. He asked how the costs will be covered until the units are sold and State grant reimbursements are received by the Town.

Mr. Fee responded that there would be no development financing pursued by the Town, and that the project would proceed through a Request for Proposal process with a chosen developer.

Mr. Hullinger also asked what the financial impact will be on the schools from the addition of potentially more students.

Vice-Chairman O'Brien responded that there would be no financial impact on the schools until the children were in kindergarten, but through the normal attrition process, no impact is expected of consequence.

Mr. Hullinger asked what other properties in Town have been identified for affordable housing.

Director of Planning and Community Development Jody Kablack responded that several strategies have been embraced by the Town in recent years to address the affordable housing issue. She noted that to date, not one such unit has been produced by the Town. Ms. Kablack briefly explained a few of the strategies Sudbury has implemented such as the home preservation program to minimize the number of tear-down situations, small-scale development programs such as the one proposed tonight, and the buy-down program. Ms. Kablack reported that she has worked along with the Sudbury Housing Authority during several pursuits from 2003 to present to locate appropriate Town parcels for affordable housing development. She stated that of 194 Town-owned parcels identified in 2003, only 12 were deemed possibilities.

Ms. Kablack listed those properties. She also reported that in 2006, the Sudbury Housing Trust re-looked at the Town properties available, and it included tax foreclosure properties. Ms. Kablack stated that the notion that there are a lot of locations in Sudbury for affordable housing developments is a misconception, because the reality is, that there are very few appropriate parcels in Town for such projects.

There was a motion to call the question. It received a second.

The Moderator asked for a show of hands of those in favor of <u>calling the</u> <u>question</u>, then those opposed.

The moderator announced that it received more than a two-thirds vote.

Before taking the vote for this motion under Article 1 Myron Fox reminded all voters to remain after this vote to participate in voting for the next two articles. He stated that the vote for the third article is time sensitive, and that if a quorum does not remain, the Board of Selectmen and Town will be required to schedule and pay for another Special Town Meeting before the end of the year.

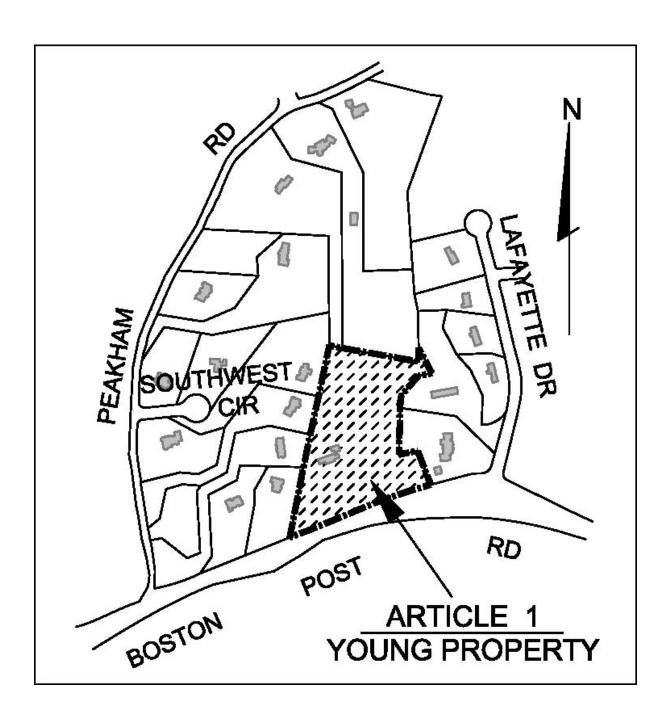
The Moderator announced that the motion requires a two-thirds affirmative vote.

Town Counsel Paul Kenny was requested to provide an explanation for a two-thirds vote. Mr. Kenny responded that the statute regulating the purchase of land requires a two-thirds vote for appropriations. Mr. Kenny stated that the two-thirds vote was also determined based upon the intent for the land to be bought and transferred by the Sudbury Housing Trust, which also requires a two-thirds vote.

The motion under Article 1 was <u>too closely voted upon the first attempt</u>, <u>and a row-by-row head count</u> was requested by the Moderator.

The Moderator asked for several assistants to perform the second head-count vote on the motion under Article 1.

Upon a second row-by-row head count, the motion under Article 1 was <u>DEFEATED by a vote of 184 affirmative</u>, <u>124 opposed</u>, <u>and two abstentions</u>. It does not have a two-thirds vote.



ARTICLE 2 - UPDATE POLICE STATION FEASIBILITY STUDY

To see what sum the Town will raise and appropriate, to be expended under the direction of the Permanent Building Committee, to fund architectural and engineering services or other services for the purpose of updating the preliminary feasibility study for the construction of a new Police Station, and to see whether such sum shall be raised by borrowing, transfer from available funds in balances left under prior articles, other available funds, or otherwise; or act on anything relative thereto.

Submitted by the Town Manager on behalf of the Board of Selectmen. (Majority vote required)

Board of Selectman William J. Keller, Jr. <u>Moved</u> to appropriate the sum of \$10,000, to be expended under the direction of the Permanent Building Committee, to fund architectural and engineering services or other services for the purpose of updating the preliminary feasibility study for the construction of a new Police Station and/or renovation of the existing Police Station; said sum to be raised by transfer from FY08 Account 0122101/511100, Police Salaries.

The motion received a second.

The Moderator noted that the only changes to tonight's motion from the one printed in the Town Warrant are the inclusion of the sum of \$10,000 and that the study might encapsulate and/or renovation of the existing Police Station.

Selectman Keller explained that the requested funds would be used to help the Town identify ways to address the needs of the Police Department by continuing work with the architectural firm which is already familiar with the project proposals and Town needs. He reported that a Blue Ribbon Committee has been established to look at viable alternatives to satisfy the needs of the Police Department.

The Selectmen are in favor of this Article.

The Finance Committee recommends approval of this Article.

Henry Sorett, 58 Longfellow Road, expressed his disappointment and sadness that Town officials would appoint a Blue Ribbon Committee to apparently explore ways to persuade the voters to accept a proposal which has been twice rejected within the past year. He opined that the residents have clearly communicated that an excessively large Police Station is not desired or needed, and nor do they want to pay for such a facility. Mr. Sorett suggested that the Town would be better served by officials and voters asking how to work within the means

available to provide the limited services Sudbury requires. He asked if other options could be pursued to outsource the holding of prisoners, and to regionalize dispatch facilities so as to consolidate space and resources needed. He noted that a new Police Station should not have to include space for fitness equipment when there is a fitness facility already conveniently located in town which officers could join and use. He also questioned whether Sudbury needs the number of policemen it currently has, and whether part-time officers could be utilized. Mr. Sorett opined that lavish police headquarters is not a Town priority and he urged defeat of this article.

Stuart Lovell, 58 Hudson Road, opined that the case presented to the community for a new Police Station has been irresponsibly deceptive, and misleading. He provided comparative data to reflect that in most cases, the workload of the Police Department has actually decreased from 1990 to 2006. He quoted Town-published statistics stating that in 1990 there were 290 arrests compared to 270 in 2005, and 225 in 2006; 67 incidents of protective custody in 1990 compared to only 14 in 2005, and 13 cases in 2006; and 917 motor vehicle accidents in 1990 compared to 444 in 2005, and 367 in 2006. He said that the only category of incident which has increased over time is the number of motor vehicle citations issued. Mr. Lovell estimated that from the duties required by a police force of 22 officers, approximately three officers would only be in the station at any one time, and thereby they do not require an 18,000 square-foot facility. Given these statistics, he finds it reprehensible that the Town officials can so eagerly be willing to spend so many millions of dollars of the taxpayers' money. He also noted that the Town Manager has publicly stated that this is not the only facility needing to be upgraded, and that the Town will need to consider projects like this every four to five years. Mr. Lovell asked the voters to consider whether they want to support the proposals of Town officials who spend taxpayers' money so irresponsibly.

The Moderator reminded those in attendance of the motion before the Hall for Article 2, and asked that speakers' comments remain germane to this request only.

Philip Connors, 33 Dudley Road, Blue Ribbon Police Station Committee member; asked for support of this article to allow the Committee and himself the time and resources to better explore other options to help the Town and Police Department meet its goals.

Paul Pakos, 231 Nobscot Road, questioned what work exactly would be focused on for the \$10,000, since that sum does not get much in terms of architectural services.

Selectman Keller responded that the \$10,000 will be used to build upon work already done for \$25,000 by the same firm and to redraw plans.

Michael Pincus, 25 Blueberry Hill Lane, said this request seems redundant, since a feasibility study was already completed a few years ago. He expressed

concern that the same architectural firm will not render new ideas since it didn't seem to hear the Town's requirements when making its first proposals. Mr. Pincus stated that he attended an open house at the present Police Station, and that he is in favor of a Police station, and of a more efficient process being pursued by the Town.

There was a call to question and it was seconded.

The Moderator asked for a show of hands of those in favor of <u>calling the</u> <u>question</u>.

Well more than two-thirds of the Hall VOTED in favor of calling the question.

The Moderator reminded the Hall that this motion requires a majority vote, and asked all in favor to signify so by raising their cards; and likewise for all those opposed.

Upon the first vote count, the Moderator believed Article 2 passed, however, he requested a second vote be taken.

Upon the second show of hands, Article 2 was <u>VOTED with a vote of 154 in</u> favor to 83 opposed.

He declared that the vote was WELL MORE THAN THE MAJORITY

ARTICLE 3 – COLLECTIVE BARGAINING FUNDING

To see what sum the Town will vote to raise and appropriate, or appropriate from available funds, for the purpose of funding collective bargaining agreements resulting from arbitration proceedings directed by the Commonwealth of Massachusetts Joint Labor Management Committee; or act on anything relative thereto.

Submitted by the Town Manager of behalf of the Board of Selectmen. (Majority vote required)

Board of Selectman Chairman, John C. Drobinski <u>Moved</u> to appropriate the sum of \$52,000 for the purpose of funding the FY07 portion of the arbitration award providing for payment to Fire Department employees in the recent arbitration proceedings with The Sudbury Permanent Fire-Fighters Association, Local 2023, IAFF, AFL-CIO, directed by the Commonwealth of Massachusetts Joint Labor Management Committee; said sum to be raised by transfer from Free Cash.

The motion received a second.

Chairman Drobinski stated that the Board of Selectmen unanimously recommends funding of this arbitration award in accordance with all applicable rules.

Finance Committee Chairman Charles Woodard stated that the Finance Committee recommends approval of this article, as it is in line with comparable Town contracts, and it is in the spirit of good faith to do so. However, Mr. Woodard further stated that the Finance Committee is deeply concerned about the rising cost of compensation for Town and school employees. He noted that the cost of benefits increased 16% over the last two years, and the Committee does not believe that the increases seen in recent years are sustainable. Mr. Woodard stated that the Committee will be looking for sensitivity to the critical issue of reducing the Town's compensation costs, by all parties, during the next round of union negotiations. He encouraged Sudbury citizens to attend upcoming Town budget hearings to become better acquainted with pertinent information.

The Moderator reminded the Hall that this motion requires a majority vote. He also noted that the revisions to the motion presented this evening from the one printed in the Town Warrant are that the sum of \$52,000 has been added, the firefighters association has been named, and the intent to transfer free cash has been stated.

Shaun White, 27 Spring Street, stated that he is in favor of this article; he believes the increases are reasonable and competitive when compared with neighboring communities.

Daniel Sack, 159 Nobscot Road, noted that the sum of \$52,000 is only the FY07 portion of the award. He asked what the total arbitration award totaled over how many years of payments.

Town Manager Valente responded that the best estimate for the second year of the award is \$67,000 due to the cost of living increase, and that the third and final year is estimated to cost \$70,000.

Shaun White, 27 Spring Street, asked how the three-year figures compare to compensation plans for Town Department Heads and the Town Manager.

Town Manager Valente responded that the figures are comparable for the first two years to those for non-collective bargaining employees. However, she noted that the FY09 totals for that group have not yet been established.

Vice-Chairman O'Brien responded that the Town Manager's yearly compensation increase was 2.75%.

Stuart Lovell, 58 Hudson Road, asked for clarification of typical Town compensation percentage increases. He noted that the Town Warrant stated the

Police Chief salary for FY07 at \$115,845 and the FY08 salary at \$130,265, which correlates to a much higher than 3% compensation increase.

Town Manager Valente responded that the cost of living increase was that amount for that year. She further explained that professional compensation analysts are contracted by the Town to evaluate compensation grade levels. In the last analysis completed, it was determined that Department Heads had fallen behind their comparable peer group, and thus, a one-time adjustment was awarded.

The Moderator seeing no one else wishing to be heard on Article 3, asked all those in favor to signify by raising their cards, all those opposed.

The motion under Article 3 <u>PASSED BY AN OVERWHELMING MAJORITY.</u>

The Moderator asked for a motion to dissolve the meeting.

The motion was received, seconded.

The meeting was dissolved at 9:54 p.m.

December 3, 2007-Attendance: 327

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