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#### KEY

COMM	Committed
DF	Defeated
IP	Indefinitely Postponed
NAU	Not Acted Upon
WITH	Withdrawn



## ANNUAL TOWN ELECTION

1.

March 30, 1981

The Annual Town Election was held at the Peter Noyes School with the polls open from 7:00 A.M. to 8:00 P.M. There were 662 votes cast, including 15 absentee ballots. Sixteen voting machines were used. The results were announced by Town Clerk, Betsey M. Powers at 10:30 P.M.

## MODERATOR: For One Year

J. Owen Todd	561
Scattering	0
Blanks	101

## SELECTMEN: For Three Years

John E. Murray	508
Scattering	1
Blanks	153

## ASSESSOR: For Three Years

Elizabeth M. McClure	471
Scattering	3
Blanks	188

## CONSTABLE: For Three Years

Robert A. Melley (write-in)	1
Eric F. Menoyo (write-in)	1
Scattering	0
Blanks	660

## HIGHWAY SURVEYOR: For One Year

Robert A. Noyes	540
Scattering	2
Blanks	120

## TREE WARDEN: For One Year

William M. Waldsmith	485
Scattering	0
Blanks	177

## GOODNOW LIBRARY TRUSTEE:

For Three Years (Vote For Two)

Martha C. A. Clough	504
George D. Max	476
Scattering	0
Blanks	344

## BOARD OF HEALTH: For Three Years

Richard L. Stevens	501
Scattering	0
Blanks	161

## PLANNING BOARD: For Two Years

David E. Booth (write-in)	42
Bradley I. Reed (write-in)	117
Theodore P. Theodores (write-in)	13
Scattering	10
Blanks	480

## PLANNING BOARD: For Five Years

John C. Cutting (write-in)	5
Theodore P. Theodores (write-in)	147
Charles B. Cooper (write-in)	2
Scattering	19
Blanks	489

## SUDBURY SCHOOL COMMITTEE:

For Three Years (Vote for Two)

N. Cornell Gray	418
Edward L. Glazer	463
Scattering	11
Blanks	432

## BOARD OF PARK AND RECREATION

COMMISSIONERS:

For Three Years

Robert J. Myers	492
Scattering	0
Blanks	170

## SUDBURY HOUSING AUTHORITY:

For Five Years

D. Randolph Berry (write-in)	1
William E. Downing (write-in)	1
Homer A. Goddard, III (write-in)	1
Judith A. Mack (write-in)	1
Agnes M. Silvester (write-in)	1
Theodore P. Theodores (write-in)	1
Sylvia M. Throckmorton (write-in)	1
Scattering	2
Blanks	653

## LINCOLN-SUDBURY REGIONAL SCHOOL

DISTRICT SCHOOL COMMITTEE:

For Three Years (Vote for Two)

Dante Germanotta	406
Alan H. Grathwohl	436
Beatrice Kipp Nelson (write-in)	158
Scattering	1
Blanks	323

(Votes cast in Sudbury only.)

A True Record, Attest:

*Betsey M. Powers*  
Town Clerk

# 1981 FINANCE COMMITTEE REPORT

Prior to 1979, Annual Town Meeting used to work something like this:

During the Town Meeting, each Budget Article and each Warrant Article would be presented to the Town by either the Finance Committee or the respective board or department. Sometimes there were differences, sometimes there were not. After hearing each side of the argument for a specific line item or Warrant Article, the Town Meeting voted an amount of money to be expended for the subject under consideration. After voting on the Budget and Warrant Articles, a final tally was taken as to how much the Town wished to spend during the next fiscal year. Divide the total planned expenditures by the taxable property of the Town and you arrived at the tax rate.

In 1979 and 1980, the State altered that procedure in that the total planned expenditures for the next fiscal year could not exceed 104% of those expenditures appropriated for the prior year (i.e., for next year, could not plan to spend more than 104% of what you spent during the current year). However, there was a final provision in the State Law that did allow a Town to spend more than 104% of the current year's budget simply by voting by more than a 2/3 margin to override the 104% provision at the current Town Meeting.

This year, however, there are several new twists. The Town and the State voted for Proposition 2½. This law fixes the amount of money a Town can spend next year, but does not provide for an override provision during the existing Town Meeting (an override can occur, but it has to be voted in a November General Election).

Both the 104% tax cap and the Proposition 2½ legislation refer to the total bottom line budget -- NOT TO INDIVIDUAL LINE ITEMS.

So, what does this mean for the 1981 Annual Town Meeting? It means that, as in past years, every line item budget must be presented, argued, and voted on -- EVERY LINE ITEM! However, when all the voting is completed, a compilation of the sum of each line item must be made and that total sum, plus all other appropriations made under other articles and assessments, cannot exceed "2½%" of the "full and fair cash value" of the taxable property of the Town of Sudbury as of January 1, 1981. If the total sum of all appropriations is equal to or less than 2½% of the assessed value as of January 1, 1981, then we will be in compliance with State Law. If the final sum of all appropriations is higher than that amount, we have to adjust certain items in order not to exceed the Proposition 2½ limit.

In no way should the fact that the Finance Committee is presenting a grand total Proposition 2½ budget be construed that that is how the line items should be voted. It is up to each of us, every citizen attending Town Meeting, to vote the line items as he thinks they should be voted!

The Finance Committee abided by the vote of the Town and hammered out a Proposition 2½ budget. You should know the reasoning of how the 2½ budget figure was derived so that you can make your own judgment regarding whether you want the line items to increase, decrease, or stay the same.

Actually, our process was quite straightforward. We took last year's appropriation and reduced it by approximately the same percentage that the overall amount of taxes would have to be reduced under Proposition 2½ -- for instance, last year's total to be raised by taxation was \$12,018,538; the tax base for January 1, 1980, was assumed to be \$444 million -- multiply that amount by 2½% (or .025) and you arrive at \$11,100,000, which is 92.3% of last year's appropriation. There were slight complicating factors which affected some departments and not others (such as some appropriations appearing in last year's salary accounts while others did not) which, overall, netted a required reduction to 91.4% of last year's total. In most instances the budget amounts were submitted in compliance with that requirement by each Board or Department. (See chart, p. v.)

But, the complicated part is yet to come -- it is complicated since we are dealing with unknowns. Our budget items and warrant articles take us only part way through the entire sheet. We have to make entries in the following areas: Assessments, Overlay, Cherry Sheet Offsets, plus all the items at the bottom of the page. We have a good estimate for Motor Vehicle Excise Tax, but of the items just mentioned, we have only "best guess" estimates based on history, hearsay from the State, and our individual speculation. Those items for which there is no hard information are the following:

- |                         |                           |
|-------------------------|---------------------------|
| a) Assessments          | d) Government Receipts    |
| b) Overlay              | e) Cherry Sheet           |
| c) Cherry Sheet Offsets | f) Valuation as of 1/1/81 |

The Finance Committee believes that a significant sum of money may be available when the new valuation is performed and when we have a valuation as of 1/1/81.

The Finance Committee also believes that by having to cut each budget approximately 8.6% it has, in some cases, cut too deeply into certain departmental budgets. The Finance Committee, in going through each budget and line item, made judgments as to which Town services may have been impacted too severely and made some adjustments accordingly in the recommended budgets. During our hearings we also made notes as to which Town services should have additional funds reinstated -- if said funds were to become available -- and still keep within the confines of the Proposition 2½ limitation. This is just a recommendation -- Town Meeting will make the final decision.

The Finance Committee is prepared to discuss the budget and all articles. In those areas where "hard" information is not available, we have made assumptions. Obviously, the fewer assumptions, the fewer adjustments made later on. One singularly important fact remains -- no matter what the assumptions, your tax rate is mandated by law to be no larger than 2½% of the "full and fair cash value" of the taxable property of Sudbury as of January 1, 1981. If the taxable base goes up, then obviously 2½% of a larger number allows more dollars to be raised by taxation -- but it will never be more than 2½% of that taxable base. If more monies become available, the Town could vote to not spend all that was available. In that case, the tax rate would be less than 2½% of the taxable base (i.e., it would be less than \$25 per thousand dollars of valuation).

Bear in mind that the tax levy for 1982-1983, according to Proposition 2½, will be limited to an increase of 2½% of the 1981-82 tax levy. If additional monies are available for FY81-82 it would be prudent for the Town to think through what amounts would best serve the Town by restoring some services.

The final decision on where to spend monies is up to the Town Meeting. Change line item appropriations -- ask questions -- challenge the assumptions and philosophies of the Finance Committee! We acted as a nine-member board hoping to serve the interests of the Town. We need your inputs -- especially this year -- since we have limited resources to apply due to the mandates of Proposition 2½. We stand ready and willing to serve you.

Respectfully submitted,

FINANCE COMMITTEE

Joseph J. Slomski, Chairman  
 Michael J. Cronin, Jr.  
 Bernard J. Hennessy  
 Frederic T. Hersey  
 Stefanie W. Reponen  
 Susan F. Smith  
 Ronald A. Stephan  
 David A. Wallace  
 William D. Wood

PROPOSITION 2½

4.

Total Property at estimated \$444,000,000 x .025 = \$11,100,000.

<u>Account</u>	<u>1980-81 Budget*</u>	<u>Hypothetical Budget Under Prop. 2½</u>
110 Schools	5,427,166.00	4,960,430
130 LSRHS	3,543,256.72	4,469,677
140 MMRVT	257,756.00	235,589
120 Community Use	20,000.00	18,280
100 <u>Total Schools</u>	<u>9,248,178.72</u>	<u>9,683,976</u>
200 Debt Service	336,695	307,739
310 Fire Department	688,016	628,846
320 Police Department	673,833	615,883
340 Building Inspector	143,884	131,510
350 Dog Officer	20,380	18,627
360 Conservation	8,526	7,793
370 Board of Appeals	4,200	3,839
385 Sign Review Board	650	594
300 <u>Total Protection</u>	<u>1,539,489</u>	<u>1,407,092</u>
400 Highway	853,688	780,271
501 Selectmen	83,882	76,668
502 Engineering	138,566	126,649
503 Law	38,129	34,850
504 Assessors	40,805	37,296
505 Tax Collector	41,275	37,725
506 Town Clerk	67,100	61,329
507 Treasurer	32,743	29,927
508 Finance Committee	2,400	2,194
509 Moderator	175	160
510 Permanent Building Committee	1,250	1,143
511 Personnel Board	2,395	2,189
512 Planning Board	6,800	6,215
513 Ancient Documents Committee	1,800	1,645
514 Historic Districts Commission	220	201
515 Historical Commission	1,025	937
518 Council on Aging	15,050	13,756
519 Talent Search	100	91
520 Committee on Town Administration	100	91
521 Accounting	65,630	60,032
500 <u>Total General Government</u>	<u>539,495</u>	<u>493,098</u>
600 Library	195,585	178,765
700 Park & Recreation	131,264	119,975
800 Health	138,623	126,701
900 Veterans	13,156	12,025
950 Unclassified	978,386	873,218
<u>Budget Total</u>	<u>13,974,560</u>	<u>13,982,860</u>
Judgements	760	
Unemployment Compensation		200,000
Assessments	699,220	727,748
Articles	460,215**	210,972
Overlay	401,393	200,533
Cherry Sheet Offsets	196,807	196,807
<u>Total Other</u>	<u>1,758,395</u>	<u>1,537,705</u>
<u>Gross Appropriation</u>	<u>15,732,955</u>	<u>15,518,920</u>
Less		
L/S Receipts		1,346,980
Cherry Sheet	1,918,287	1,918,287
Government Receipts	207,800	220,038
Motor Vehicle Excise	554,000	396,900
Revenue Sharing	160,000	160,000
Other Offsets	376,715	376,715
<u>Total Offsets</u>	<u>3,216,802</u>	<u>4,418,920</u>
<u>TOTAL</u>	<u>12,516,153</u>	<u>11,100,000</u>

\* Without salary adjustments, except all schools.

\*\* Does not include borrowing or budget adjustments.



## ESTIMATED SUDBURY 1981-82 TAX RATE

DEPARTMENT	1980-81 APPROPRIATION	1981-82 RECOMMENDED	INCREASE OR DECREASE	% OF INCREASE OR DECREASE	% OF TOTAL BUDGET
SCHOOLS					
Sudbury	\$5,427,166	\$4,960,000	\$ 467,166	- 8.6	39.0
LSRHS	3,543,257	3,123,000	420,257	- 11.9	24.5
MMRVTHS	257,756	235,589	22,167	- 8.6	1.9
Community Use	20,000	12,000	8,000	- 40.0	0.1
Sub-total - Schools	9,248,179	8,330,589	917,590	- 9.9	65.5
PROTECTION	1,539,489	1,439,016	100,473	- 6.5	11.3
HIGHWAY	853,688	779,297	74,391	- 8.7	6.1
UNCLASSIFIED	853,386	945,218	+ 91,832	+ 10.8	7.4
GOVERNMENT	539,495	484,820	54,675	- 10.1	3.8
DEBT	336,695	247,070	89,625	- 26.6	1.9
LIBRARY	195,585	178,765	16,820	- 8.6	1.4
PARK & RECREATION	131,264	119,975	11,289	- 8.6	1.0
HEALTH	138,623	121,866	16,757	- 12.1	1.0
VETERANS	13,156	9,732	3,424	- 26.0	0.1
SALARY ADJUSTMENT	125,000	68,000	57,000	- 45.6	0.5
Sub-total - Government	4,726,381	4,393,759	332,622	- 7.0	34.5
TOTAL BUDGET	13,974,560	12,724,348	1,250,212	- 8.9	100.0
Unemployment Comp.	20,000	100,000			
Estimate of State and County Assessments	699,220	727,748			
Special Articles	440,215	180,850			
Estimate of Overlay & Overlay Deficit	401,393	200,533			
Judgments	760	--			
Cherry Sheet Offsets	196,807	196,807			
Gross Estimated Appropriation	15,732,955	14,130,286			
Less Cherry Sheet Receipts	1,918,287	1,918,287			
Less Gov. Receipts	207,800	219,709			
Less Revenue Sharing	160,000	160,000			
Less Misc. Receipts	376,715	73,318			
Less Motor Veh. Excise	554,000	400,000			
Less Conserv. Fund	--	100,000			
Less Overlay Surplus	--	50,000			
Less Free Cash	--	226,000			
Total Offsets	3,216,802	3,147,314			
TOTAL TO BE RAISED BY TAXATION	12,516,153	10,982,972			
Tax Rate (1980-81)*	\$26.40 Residential \$39.60 Commercial/Industrial				
Estimated Tax Rate (1981-82)*	\$25.00 (\$439,319 = \$1 on the Tax Rate)				

\* Based on \$439,318,888 Assessed Valuation

## ANNUAL TOWN MEETING

April 6, 1981

The Moderator called the meeting to order at 8:14 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present and that this was the 344th session of the Annual Town Meeting in the Town of Sudbury.

Rev. Stanley G. Russell of the Memorial Congregational Church was recognized for the purpose of presenting an invocation, following which the Moderator led the citizens in the pledge of allegiance to our flag.

The Moderator then introduced to the hall Mr. Jean-Guy Jules, a reporter and photographer from Switzer Illustrated Magazine, who was in this country doing a series on patriotism in the United States and who would be taking pictures of the proceedings during the evening.

The Moderator announced that the amount of free cash, as certified by the Town Accountant, was \$873, 908.10

He stated that he had examined the call of the annual meeting and the officer's return of service and had found them to be in order.

Upon a motion made by Mrs. Anne W. Donald, Chairman of the Board of Selectmen, it was

*UNANIMOUSLY VOTED: TO DISPENSE WITH THE READING OF THE CALL OF THE MEETING AND THE OFFICERS RETURN OF SERVICE AND TO WAIVE THE READING OF THE SEPARATE ARTICLES OF THE WARRANT.*

ARTICLE 1. To see if the Town will vote to hear, consider and accept the  
Hear reports of the town boards, commissions, officers, and committees  
Reports as printed in the 1980 Town Report or as otherwise presented, or  
act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Position: The Board supports this article.

Finance Committee Report: Recommend approval.

Before asking for the motion under Article 1 of the warrant, the Moderator commented as follows:

It is traditional to ask, in the nature of an honor and the town's recognition of someone who has been of service to the town, that a person make the motion under the first article. In this case, the town would like to honor Mr. Joe Slomski. Mr. Slomski was until recently the Chairman of the Finance Committee. His objective in life has been always to do competently and thoroughly those jobs and tasks that were assigned to him. In this goal, he was eminently successful and, in fact, excelled as exemplified by his family life and his business life and the service that he gave to the town.

Two weeks ago, Joe reluctantly tendered his resignation as Chairman of the Finance Committee. He was loath to walk away from his duties as Chairman so close to the Town Meeting. But, he was persuaded by me and by others of the necessity that he do that, so he could face the challenges to himself and to his family of his very serious illness. So, quite reluctantly and painfully, he walked away from the Finance Committee and tendered his resignation.

Two years ago, I appointed Joe to the Finance Committee. He enthusiastically accepted that challenge, did a superior job as a member of the Finance Committee and then as its chairman. He was the foremost among the unsung heroes of this town, those who work on boards and particularly the Finance Committee that works so long and so hard. His service to the Town is appreciated and will always be remembered by me and by those who served with him.

Joe is in the hospital and will not be able to make the motion himself. So, on his behalf, Mrs. Anne Donald will do that.

The Moderator then recognized Mrs. Donald who commented as follows:

It has been traditional for the motion under Article 1 to be made by someone who has given valuable and long service to the Town of Sudbury. This year we would like to offer the motion under Article 1 in honor of Joseph J. Slomski, immediate past chairman and member of the Finance Committee from April 1978 to March 1981, who resigned on March 12th due to serious illness.

Joe Slomski is a fine man, husband and father who gave much to the Town in a short time. We wish him God's grace in the future.

Upon the motion made by Mrs. Donald, it was

UNANIMOUSLY VOTED: TO ACCEPT THE REPORTS OF THE TOWN BOARDS, COMMISSIONS, OFFICERS AND COMMITTEES AS PRINTED IN THE 1980 ANNUAL TOWN REPORT OR AS OTHERWISE PRESENTED, SUBJECT TO THE CORRECTION OF ERRORS, IF ANY, WHEN FOUND.

The Moderator then recognized Mrs. Donald, who presented the following resolution:

UNANIMOUSLY VOTED:

WHEREAS: THE TOWN OF SUDBURY IS FIRST AND FOREMOST THE SUM OF ALL ITS PEOPLE; AND

WHEREAS: CONTRIBUTIONS AND CIVIC DUTY AND PUBLIC SERVICE HAVE BEEN RENDERED BY SOME OF ITS CITIZENS AND EMPLOYEES WHO HAVE PASSED FROM AMONG US:

NOW, THEREFORE, BE IT

RESOLVED: THAT THE TOWN EXTEND ITS HEARTFELT SYMPATHY TO THE FAMILIES OF THESE PERSONS AND TAKE COGNIZANCE OF THEIR SERVICE AND DEDICATION:

LESTER BALDWIN 1898-1980 SUDBURY RESIDENT  
HIGHWAY DEPARTMENT EMPLOYEE: 1958 - 1967

ROLAND H. EATON 1895-1980 LIFETIME SUDBURY RESIDENT  
SUDBURY VETERANS REHABILITATION COMMITTEE: 1944 - 1945

LILLIAN UEBELHACK 1928-1980  
SUDBURY SCHOOL TEACHER: 1972 - 1980

HENRY W. HARDY 1901-1980  
TOWN COUNSEL: 1965 - 1966

PAULINE MAHONEY 1909-1980 MOVED TO SUDBURY IN 1944  
BOARD OF DIRECTORS, SUDBURY PUBLIC HEALTH NURSING  
ASSOCIATION: 1955 - 1974

GEORGE D. SEALE 1904-1980 MOVED TO SUDBURY IN 1964  
COUNCIL ON AGING: 1974 - 1977

AND BE IT FURTHER

RESOLVED: THAT THE TOWN OF SUDBURY, IN TOWN MEETING ASSEMBLED, RECORD FOR POSTERITY IN THE MINUTES OF THIS MEETING, ITS RECOGNITION AND APPRECIATION FOR THEIR EFFORTS TO OUR TOWN.

Board of Selectmen Report: (Mrs. Donald)

Many people have questioned why the Selectmen ordered the Warrant with the budget as Article 19 and all monied articles following. This was done so that action could be taken on non-monied articles at this time and the monied articles postponed to a later date, if it seemed desirable.

A majority of the Board of Selectmen now believes this is the best course of action and recommends the date of June 15th. A motion to postpone monied articles will be made at the appropriate time.

Many other towns are doing the same. We believe at this time that we do not have enough reliable information on the state cherry sheet receipts and charges or the total assessed valuation as of January 1st, 1981 for us to continue town meeting and act upon all articles in the Warrant. If we still don't have enough exact figures on June 15th, we can call a special town meeting in the fall to readjust budget line items if that becomes necessary because of reduced or increased cherry sheet figures.

We are certain of the free cash amount, but only have estimates for property valuations as of January 1, 1981. The state cherry sheet assessments and reimbursements are somewhat less reliable as we do not know what the legislature may do to change the formula for local aid.

The Board of Selectmen believes it is wise for this town meeting to vote funds to the extent possible under the present Proposition 2½ legislation. We encourage you, when the budgeted money articles are before you, to vote a total close to the maximum allowed under Proposition 2½ because the amount we eventually vote for next fiscal year becomes the base for the following year. At that time, 1982/1983, we will only be able to increase our tax levy by 2½% no matter how much the total valuation of the town may increase. Therefore, we will only be penalizing ourselves and do a great injustice to our educational system and town government if our base is lower than allowable.

If double digit inflation continues, which seems inevitable, common decency will demand salary increases while costs for supplies, fuel and services will go up at the rate of inflation or more. The resulting deficit will have to be absorbed by the laying off of still more personnel because town expenses are extremely labor-intensive. Bear in mind that for every three full-time positions vacated, a fourth must be laid off to cover unemployment costs.

If this town meeting does not vote to adjourn to a date certain upon reaching Article 19, we believe that the new budget amounts and monied articles that the Finance Committee will recommend to you have been conscientiously reviewed and carefully reduced in almost all cases. They will require cuts in people and services at all levels of Sudbury town government and your tax rates and tax bills will drop accordingly.

We cannot stress strongly enough the importance of taking great care in making any changes in the recommended amounts in the budget. This body must be fully aware of the implications of each change. If you add \$5,000.00 to one budget, you will have to take it out of somewhere else. We must allow the Finance Committee time to inform us of where such cuts must be made and what will be lost thereby. We beg you not to make any fast motions of the question, but to permit thorough discussion of each proposal. It will be to the benefit of each of us in the long run.

Thank you.

Finance Committee Report: (Mr. Michael J. Cronin)

Last Saturday, the Finance Committee adopted a revised set of recommendations which are included in a handout showing a summary of all the recommendations in the form of an estimated tax rate, and the revisions of the line items which appear in the budget article of the Warrant, Article 19.

My purpose tonight is to make sure everyone understands exactly how Proposition 2½ affects what we can do in this Town Meeting. This understanding is as to how we deal with the budget and other monied articles. Proposition 2½ limits the amount that can be raised by taxation to 2½% of the full and fair cash value as of January 1st, 1981. That means there are some absolute dollar limitations to what the Town can spend. The concept of a limitation is not so hard to understand, but it gets a little complicated when trying to get exactly what that number is. So that everyone knows how that is done, I want to review that process.

We know that the limitation is 2½% which is a tax rate of \$25 per \$1,000.00 of assessed value. In arithmetic terms, the amount to be raised by taxation is the numerator and the total assessed value is the denominator. We know that the answer must be 25 but we still must find the correct numerator and denominator to give that result.

ESTIMATED SUDBURY 1981-82 TAX RATE

	1981-82 RECOMMENDED	INCREASE OR DECREASE	% OF INCREASE OR DECREASE	% OF TOTAL BUDGET
SCHOOLS				
Sudbury	\$5,277,000	\$ 150,166	- 2.7	38.2
LSRHS	3,585,000	+ 41,743	+ 1.2	26.1
MMRVTHS	252,738	5,018	- 1.9	1.7
Community Use	12,000	8,000	- 40.0	0.1
Summer School	4,990	---	---	---
Sub-total - Schools	9,131,728	121,441	- 1.3	66.1
PROTECTION	1,620,816	+ 81,327	+ 5.3	11.6
HIGHWAY	828,297	25,391	- 3.0	6.0
UNCLASSIFIED	938,418	+ 85,032	+ 9.1	6.8
GOVERNMENT	523,474	16,021	- 3.0	3.8
DEBT	247,070	9,625	- 2.9	1.8
LIBRARY	185,807	9,778	- 5.0	1.3
PARK AND RECREATION	125,938	5,326	- 4.1	1.0
HEALTH	121,866	16,757	- 12.0	1.0
VETERANS	9,732	3,424	- 26.0	0.1
SALARY ADJUSTMENT	68,000	57,000	- 45.6	0.5
Sub-total - Government	4,669,418	- 128,404	- 1.0	100.0
TOTAL BUDGET	13,801,146			
Unemployment Compensation	100,000			
Estimate of State & County Assessmts.	733,554			
Special Articles	315,762			
Estimate of Overlay & Overlay Deficit	200,533			
Judgments	---			
Cherry Sheet Offsets	191,904			
Gross Estimated Appropriation	15,342,899			
Less Cherry Sheet Receipts	1,900,667			
Less Government Receipts	219,709			
Less Revenue Sharing	160,000			
Less Misc. Receipts & Offsets	119,636			
Less Motor Vehicle Excise	400,000			
Less Conservation Fund	100,000			
Less Overlay Surplus	50,000			
Less Free Cash	226,000			
Total Offsets	3,176,012			
TOTAL TO BE RAISED BY TAXATION:	12,166,887			
Estimated Tax Rate (1981-1982)*	\$24.93 (\$488,090 = \$1.00 on tax rate)			
	Classified: \$23.26 Residential			
	\$34.89 Commercial/Industrial			

\*Based on \$488,490,472 Assessed Valuation

This chart is a revision of page vi in the Warrant, the estimated Sudbury 1981 - 1982 tax rate. The first section of the estimated tax rate contains the budgets appropriated by Town Meeting. These are contained in Article 19.

\$13,801,146 is the total amount recommended by the Finance Committee for the budgets of town departments and committees. Last year, that number was \$173,000 more. That is just a little more than a 1½% decrease.

Next, there are other appropriations such as unemployment compensation and other monied articles. The largest number in this next group is the assessments, the state, the county and the MBTA. Together with the total departmental operating budgets, these are the gross estimated appropriations, all the costs the town will incur in the next year.

Against these appropriations there are various sources of funds to meet these expenses. The most important of these are the so-called cherry sheet receipts, funds received from the Commonwealth under various programs and, in addition, there are the town's receipts from the motor vehicle excise tax and all the other fees the Town charges. Finally there are several offsets to articles and budgets including the use of some amount of free cash.

The difference between gross appropriations and offset is the amount that must be raised by taxation. This is the levy against property in Sudbury. Last year, that number was \$12,516,000.00.

The first impact of Proposition 2½ is that this number cannot exceed 2½% of the full and fair value as of 1/1/81. So, the next question is "What is the assessed value as of 1/1/81?".

## TAX RATE RECAPITULATION 1980 - 1981

CLASSIFICATION	(A) LEVY BY CLASS	(B) VALUATION BY CLASS	TAX RATES (A) ÷ (B) X 1000
Residential	\$ 9,761,748.48	\$ 369,763,200	\$ 26.40
Commercial	1,553,875.37	39,239,277	39.60
Industrial	724,204.80	18,288,000	39.60
Pers. Property	476,325.08	12,028,411	39.60
TOTAL	\$12,516,153.73	\$ 439,318,888	

REAL PROPERTY TAX	\$12,039,828.65
PERSONAL PROPERTY TAX	\$ 476,325.08
TOTAL TAXES LEVIED ON PROPERTY	\$12,516,153.73

TAX RATE RECAPITULATION 1981 - 1982  
(HYPOTHETICAL)

CLASSIFICATION	(A) LEVY BY CLASS	(B) VALUATION BY CLASS	TAX RATES (A) ÷ (B) X 1000
Residential	\$ 9,725,833	\$ 418,134,784	\$ 23.26
Commercial	1,383,115	39,639,277	34.89
Industrial	638,168	18,288,000	34.89
Pers. Property	419,771	12,028,411	34.89
TOTAL	\$12,166,887	\$ 488,090,472	

REAL PROPERTY TAX	at .025 = MAXIMUM PROPERTY TAX \$12,202,261
TOTAL TAXES LEVIED ON PROPERTY	\$12,166,887.00

This is a part of the tax rate recapitulation sheet which appears in the report the Board of Assessors must file with the Commonwealth in order to get our tax rate certified. The most important aspect of this sheet is the total valuation of all property in the town.

At the bottom of the chart, you can see that the estimated total value as of 1/1/81 will be \$488,000,000. 2½% of this is \$12,202,261. At this point, it appears that the maximum levy \$12,202,261 is \$314,000 less than last year, about a 2½% decrease.

There is another aspect to the tax recapitulation that must be discussed. Sudbury adopted classification of property by type last year. The columns show that the property is divided into residential, commercial, industrial and personal property classifications. Furthermore, Sudbury elected to tax the classifications at different rates. In effect, the other classifications are taxed at 150% of the residential rate. This must be kept in mind as I tell you more about how the total of \$488,000,000 is calculated.

So far, we are looking at estimated values as of 1/1/81. If you look at the top part of the chart at last year's recapitulation, we will see a total residential value of about \$369,000,000. This must be compared to the \$418,000,000 which is shown for this year, a \$49,000,000 increase.

That \$49,000,000 comes from two separate changes. The first is the addition of new construction. It is estimated that \$4,000,000 of new construction has been added to the residential tax base. The other \$45,000,000 is the increase in residential values based on an analysis of arms-length sales of residential properties in the Town of Sudbury during 1981. This sales analysis has been submitted to the Commonwealth and the Board of Assessors has determined that it will support a 12% increase in the value of residential property.

Now, before anyone panics, this does not mean that residential taxes will increase 12%. As a matter of fact, if these estimated values are not changed significantly, the amount of residential taxes paid will actually decrease by a slight amount. This is because of the effect of classification.

I have intentionally gone into some detail for two reasons. First, you must understand that all the numbers we've discussed, all the numbers in the budgets for town departments and committees, all the appropriations that we make, all of the offsets against appropriations, all of the estimates of property values - all of these are interconnected so that if there is a major change in one number, some other number must also change. The total levy cannot exceed 2½% of assessed value.

The second reason I have gone into such detail is so everyone will know that many of these important numbers are still estimates at this time. The most crucial estimate is the total assessed value as of 1/1/81. The \$480,000,000 is no blind guess since many people have invested a lot of time in coming up with the best number we can. However, it is still subject to review by the Commonwealth and therefore, it remains an estimate.

In addition, the cherry sheet receipts are still an estimate. This is an amount of \$1,900,000.

Therefore, it is the recommendation of the Finance Committee to postpone consideration of the budgets and monied articles until June. Such a motion will be made when we get to Article 19.

The Moderator then explained the procedure for the Consent Calendar. He read the number of each article which had been placed on the Calendar. Articles 4, 14, and 15 were held and removed from the Calendar.

*UNANIMOUSLY VOTED: TO TAKE ARTICLES 7, 10, 16, AND 21 OUT OF ORDER AND TOGETHER AT THIS TIME.*

*UNANIMOUSLY VOTED: IN THE WORDS OF THE CONSENT CALENDAR MOTIONS AS PRINTED IN THE WARRANT FOR ARTICLES 7, 10, 16, AND 21.*

(See individual articles for reports and motions voted.)

The moderator then announced that he had submitted the next two articles, 2 and 3. He would make a motion under each article. Under the Bylaws, the Moderator cannot regulate the proceedings of town meeting and engage in debate at the same time. Therefore he asked Mr. Cossart of the Board of Selectmen to act as Moderator for a few minutes until Articles 2 and 3 were taken care of.

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ARTICLE 2: To see if the Town will vote to amend Article II of the Town of  
 Amend Bylaws Sudbury Bylaws (Government of Town Meetings) by deleting from  
 Art. II, 4 Section 4 thereof the words "Cushing's Manual" and substituting  
 Government the words "the most recent edition of Town Meeting Time", so  
 of Town that the section shall read:  
 Meetings - "Section 4. The powers and duties of the presiding officer,  
 Rules not especially provided for by law, or by these bylaws, shall  
 be determined by the rules and practices contained in the most  
 recent edition of Town Meeting Time, so far as they are adapted  
 to the conditions and powers of the town.";

or act on anything relative thereto.

Submitted by the Moderator.

Moderator's Report: (Mr. J. Owen Todd)

I propose that we substitute Cushing's Manual with Town Meeting Time as the guide for the Town Moderator regulating town meetings. Cushing's Manual was written in 1925, whereas Town Meeting Time was written in 1962. In the Town Meeting Time flyleaf there appears the following: "Until now, town meetings have been run according to the rules of procedure contained in works intended primarily for other types of conventions, books such as Robert's Rules of Order and Cushing's Manual of Parliamentary Practice. While these manuals are of deservedly good repute, they have proved to be inappropriate for an informal type of assembly like a town meeting.

"The Massachusetts Moderators' Association, recognizing the need for a new handbook of rules, commissioned Messrs. Johnson, Trustman and Wadsworth to prepare a manual which would provide a clear and effective guide to all phases of the town meeting. This is that handbook, (Town Meeting Time), historically oriented to the idea of the town meeting and to the proper rules of best achieving its aim."

The Cushing's Manual was written to outline rules of procedure for any type of parliamentary proceeding, legislative session, a corporate meeting, town meetings, anything. Whereas, Town Meeting Time was written by three Town Moderators specifically to serve as a guide for town meetings, specifically open town meetings such as our own.

The language in Town Meeting Time is very clear, concise and easy to understand whereas Cushing's Manual, I submit, is a difficult volume to understand. Town Meeting Time is frequently taken out of the library whereas Cushing's Manual is very seldom taken out of the library. So, I think all of us would benefit in knowing how the town meeting will be run, or should be run, or might be run, by reading Town Meeting Time and having it as our guide.

It is interesting that the Supreme Judicial Court last year in a decision concerning town meeting, cited Town Meeting Time as precedent. Accordingly, I would suggest, and hope that you would agree with me, that we do change our Bylaws so that Town Meeting Time will serve as our guide rather than Cushing's Manual which has been our guide until this time.

Finance Committee Report: Recommend approval.

Board of Selectmen Position: The Board supports this article.

Town Counsel Opinion: It is the opinion of Town Counsel that, if the Bylaw amendment proposed in Article 2 in the Warrant for the 1981 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

VOTED: TO AMEND ARTICLE II OF THE TOWN OF SUDBURY BYLAWS (GOVERNMENT OF TOWN MEETINGS) BY DELETING FROM SECTION 4 THEREOF THE WORDS "CUSHING'S MANUAL" AND SUBSTITUTING THE WORDS "THE MOST RECENT EDITION OF TOWN MEETING TIME", SO THAT THE SECTION SHALL READ:

SECTION 4. THE POWERS AND DUTIES OF THE PRESIDING OFFICER, NOT ESPECIALLY PROVIDED BY LAW, OR BY THESE BYLAWS, SHALL BE DETERMINED BY THE RULES AND PRACTICES CONTAINED IN THE MOST RECENT EDITION OF TOWN MEETING TIME, SO FAR AS THEY ARE ADAPTED TO THE CONDITIONS AND POWERS OF THE TOWN.



April 6, 1981

ARTICLE 3: To see if the Town will vote to amend Article II of the Town of Sudbury Bylaws (Government of Town Meetings) by deleting the first sentence of Section 12 and substituting the following sentence:

Amend Bylaws

Art. II, 12 "When a question is under debate, motions may be received to adjourn, to lay the matter on the table, to move the previous question, to postpone indefinitely, to postpone to a certain time, to commit, and to amend; which several motions shall have precedence in the order in which they are herein enumerated, and the first three shall be decided without debate, provided that the moderator need not allow a vote on a motion for the previous question unless, in his opinion, there has been a reasonable opportunity for debate on the question.";

Government of Town Meetings - Debate Time

or act on anything relative thereto.

Submitted by the Moderator.

Moderator's Report: (Mr. J. Owen Todd)

The change that is suggested here appears in the last clause of the sentence. The Moderator would be empowered, when a question has been moved, to put off the motion to move the question for a time to allow a little more debate to take place.

Last year, there was a case decided by the Supreme Judicial Court, McKeen vs. the Town of Canton, involving the motion of the question. A motion had been moved to amend the Zoning Bylaws and seconded. There had been a presentation in favor of the article. Somebody was recognized and immediately moved the question. There was a good deal of feeling on this issue both for and against developing a residential area into an industrial park.

The motion to move the question, or terminate debate, was carried. The moderator did not allow any debate on it, saying that he was obligated by the bylaws to terminate debate and not allow any debate on that question. That action by the Moderator was challenged and was taken to court, the claim being that the Moderator had acted improperly in not allowing debate and in permitting a person to move the question without both sides having had an opportunity to speak.

Justice Wilkins said, "No, the meeting is run by the town meeting and not by the Moderator. Irrespective of whether the issues had been aired, there being no bylaw of the town to the contrary, the motion had to be moved and debate could not be allowed."

Most Moderators have probably had an experience or a nightmare about something like that happening where proponents or opponents come in, move their side of the question and present their arguments. Before the other side can get an opportunity to speak somebody moves the question. If it's a hot issue, the hall may be packed with supporters or opponents and, bang, it goes through. People who haven't followed the issue that closely as those who are aligned on one side or the other don't get the opportunity to hear both sides of the question because the question has been moved.

I had that happen to me a year or two ago in connection with the Landham Road issue. I said we would entertain some questions first before we got into speeches, this being the third time we have entertained this Landham Road issue. We heard about two questions and somebody raised their hand. I recognized them for a question but they moved the article. It couldn't be debated. A lot of people wanted to speak but the motion to terminate debate was carried and we had to vote right then and there.

I was criticized for that, some people feeling that the democratic aspect of the town meeting had been put in jeopardy and that the Moderator should not have permitted that to happen. But, as Justice Wilkins points out, there is no alternative. It must be voted on. There can be no debate.

I have been asked from time to time if it presents a danger having the Moderator allow some debate even though the question has been moved. I think you'd appreciate that a Moderator likes to move a meeting along. If he or she feels that there is no more interest in debating the issue, the Moderator is very much interested in getting the motion moved along. So, he would not be inclined to prolong debate if this amendment were passed.

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If there were no interest on the part of those present in further debating the issue that would become clear. If the Moderator were interested in more debate and nobody else was, the motion would be moved again.

My purpose and aim in moving this amendment is that there be the power on the part of the Moderator to prevent an injustice should that rare situation develop during the course of the town meeting that a meeting were packed and a motion and presentation were made in favor of it. And, before the other side got an opportunity to speak, somebody, maybe by pre-design, moved the question and bang it was all over.

It is to prevent that instance that I recommended this amendment giving the power of discretion to the Moderator to allow debate to continue for a reasonable time until both sides of an issue were heard.

Finance Committee Report: Recommend approval.

Town Counsel Opinion: It is the opinion of Town Counsel that, if the Bylaw amendment proposed in Article 3 in the Warrant for the 1981 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

Mr. Robert K. Coe then *moved that this motion be amended by striking the last section beginning with the words "provided that" through the end of the motion and substituting therefor the following words: "Provided that the Moderator may rule a motion for the previous question to be out of order if in his opinion there has not been a reasonable opportunity for debate on the question."*

In support of his amendment, Mr. Coe stated as follows: The main motion calls for the vote on the motion of the question to be deferred. I suggest that that gives the Moderator the opportunity to defer it for as long as he sees fit. I think that it is much more sensible to say that the motion for the question is out of order before it is time for it. Then let the motion come up again if it's needed.

If debate continues and if nobody offers the motion again, then debate should continue indefinitely.

Mr. Coe's motion was defeated.

VOTED: TO AMEND ARTICLE II OF THE TOWN OF SUDBURY BYLAWS (GOVERNMENT OF TOWN MEETINGS) BY DELETING THE FIRST SENTENCE OF SECTION 12 AND SUBSTITUTING THE FOLLOWING SENTENCE:

WHEN A QUESTION IS UNDER DEBATE, MOTIONS MAY BE RECEIVED TO ADJOURN, TO LAY THE MATTER ON THE TABLE, TO MOVE THE PREVIOUS QUESTION, TO POSTPONE INDEFINITELY, TO POSTPONE TO A TIME CERTAIN, TO COMMIT, AND TO AMEND: WHICH SEVERAL MOTIONS SHALL HAVE PRECEDENCE IN THE ORDER IN WHICH THEY ARE HEREIN ENUMERATED, AND THE FIRST THREE SHALL BE DECIDED WITHOUT DEBATE, PROVIDED THAT THE MODERATOR NEED NOT ALLOW A VOTE ON A MOTION FOR THE PREVIOUS QUESTION UNLESS, IN HIS OPINION, THERE HAS BEEN A REASONABLE OPPORTUNITY FOR DEBATE ON THE QUESTION.

ARTICLE 4. To see if the Town will vote to authorize the Town Treasurer, with the approval of the Selectmen, to borrow money from time to time in anticipation of revenue of the financial year beginning July 1, 1981 in accordance with the provisions of General Laws, Chapter 44, Section 4, and acts in amendment thereof, and to issue a note or notes therefor, payable within one year, and to renew any note or notes as may be given for a period of less than one year in accordance with General Laws, Chapter 44, Section 17; or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report:

This article provides for short-term borrowing in anticipation of tax revenue receipts.

Board of Selectmen Position: The Board supports this article.

Finance Committee Report: Recommend approval.

VOTED: IN THE WORDS OF THE ARTICLE

ARTICLE 5. To see if the Town will vote to amend the Classification Plan and Salary Plan, Schedules A & B in Article XI of the Town Bylaws, as Personnel set forth below:  
Bylaw

Class. &  
Salary Plans

Art. XI "1981 - 1982

#### SCHEDULE A - CLASSIFICATION PLAN

AND

#### SCHEDULE B - SALARY PLAN

CLASSIFICATION	HRS PER					
	WEEK	MINIMUM	STEP 1	STEP 2	STEP 3	MAXIMUM
<u>CLERICAL - ANNUALLY RATED</u>						
Clerk I	35	\$ 8,528	\$ 8,869	\$ 9,224	\$ 9,594	\$ 9,929
Clerk II	35	9,381	9,757	10,146	10,552	10,921
Account Clerk	35	9,381	9,757	10,146	10,552	10,921
Administrative Aide	35	9,381	9,757	10,146	10,552	10,921
Clerk Stenographer	35	10,037	10,438	10,857	11,291	11,684
Sr. Account Clerk	35	10,037	10,438	10,857	11,291	11,684
Secretary	35	10,640	11,064	11,508	11,968	12,385
Office Supervisor	35	11,597	12,060	12,544	13,045	13,502
Account Office Supervisor	35	11,597	12,060	12,544	13,045	13,502
Assistant Town Clerk	35	12,061	12,544	13,047	13,568	14,043
Administrative Secretary	35	12,061	12,544	13,047	13,568	14,043
Assistant Town Treasurer	35	12,061	12,544	13,047	13,568	14,043

#### FIRE DEPARTMENT

##### ANNUALLY RATED

Fire Chief		INDIVIDUALLY RATED - MAXIMUM \$32,500				
Fire Captain	42	\$18,698	\$19,131	\$19,574	\$20,007	\$20,478
Firefighter	42	15,200	15,552	15,913	16,265	16,648
Firefighter/EMT	42	15,200	15,552	15,913	16,265	16,648

##### SINGLE RATED

Call Firefighter	\$73.26 per year and \$7.05 per hour
Fire Prevention Officer	\$600 per year
Fire Alarm Superintendent	\$600 per year
Master Mechanic	\$600 per year
Fire Dept. Training Officer	\$600 per year

#### POLICE DEPARTMENT

##### ANNUALLY RATED

Police Chief		INDIVIDUALLY RATED - MAXIMUM \$32,500				
Sergeant	37 1/3	\$18,887	\$19,325	\$19,778	\$20,224	\$20,626
Patrolman	37 1/3	15,739	16,104	16,482	16,853	17,188
Civilian Dispatcher	37 1/3	14,709				
Reserve Patrolman	37 1/3	15,739				
Provisional Patrolman		12,708	13,495			

##### SINGLE RATED

Administrative Assistant	\$1,000 per year
Fingerprint Officer	\$ 600 per year
Juvenile Officer	\$ 600 per year
Safety Officer	\$ 600 per year
Detective	\$ 600 per year
Police Matron	\$ 5.93 per hour

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CLASSIFICATION	WEEK	HRS PER MINIMUM	STEP 1	STEP 2	STEP 3	MAXIMUM
<u>HIGHWAY DEPARTMENT</u>						
<u>ANNUALLY RATED</u>						
Foreman - Highway	40	\$15,179	\$15,501	\$15,825	\$16,171	\$16,494
Foreman - Tree & Cemetery	40	15,179	15,501	15,825	16,171	16,494
<u>HOURLY RATED</u>						
Mechanic	40	6.62	6.87	7.12	7.39	7.61
Heavy Equipment Operator	40	6.18	6.40	6.61	6.77	7.01
Tree Surgeon	40	6.18	6.40	6.61	6.77	7.01
Truck and/or Light Equipment Operator	40	5.79	5.96	6.14	6.33	6.47
Tree Climber	40	5.79	5.96	6.14	6.33	6.47
Laborer (Heavy)	40	5.44	5.57	5.75	5.90	6.07
Laborer (Light)	40	4.88	5.01	5.16	5.30	5.47
Temporary Laborer	40	3.76	3.89	4.03	4.16	4.35
<u>LIBRARY</u>						
<u>ANNUALLY RATED</u>						
Asst. Library Director	35	\$12,902	\$13,442	\$14,093	\$14,806	\$15,550
Children's Librarian	35	12,902	13,442	14,093	14,806	15,550
Staff-Asst. Child. Lib.	35	10,821	11,300	11,804	12,461	12,984
Staff-Reference Lib.	35	10,821	11,300	11,804	12,461	12,984
Staff-Cataloger	35	10,821	11,300	11,804	12,461	12,984
Librarian Assistant	35	9,641	9,944	10,364	10,584	10,905
<u>HOURLY RATED</u>						
Library Page		3.18	3.31	3.42		
<u>PARK AND RECREATION DEPARTMENT</u>						
<u>ANNUALLY RATED</u>						
Recreation Director, Part-time		\$ 6,333	\$ 6,587	\$ 6,915	\$ 7,275	\$ 7,638
Maintenance Asst./Equip. Oper.		11,501	12,002	12,478	13,003	13,455
<u>HOURLY RATED</u>						
Laborer (Heavy)		5.23	5.38	5.59	5.76	5.95
Laborer (Light)		4.59	4.74	4.91	5.07	5.26
<u>SEASONALLY RATED</u>						
Swimming Director		1,754	1,824	1,914	2,013	2,111
Playground Supervisor		1,352	1,407	1,477	1,552	1,631
Arts and Crafts Supervisor		1,352	1,407	1,477	1,552	1,631
Swimming Instructor		\$4.53 to \$5.29				
Playground Instructor		\$4.03 to \$4.65				
Temporary Laborer		\$3.60 to \$4.22				
Assistant Swim Instructor		\$3.60 to \$4.22				
Monitors (Tennis & Skating)		\$3.60 to \$4.22				
<u>TOWN ADMINISTRATION</u>						
<u>ANNUALLY RATED</u>						
Executive Secretary		INDIVIDUALLY RATED - MAXIMUM \$38,520				
Town Accountant/Dir. of Fin. Adm.		INDIVIDUALLY RATED - RANGE \$21,100 - \$28,280				
Building Services Coord.		\$14,366	\$14,730	\$15,097	\$15,462	\$15,848
Dog Officer		10,669	10,992	11,379	11,664	11,987
<u>HOURLY RATED</u>						
Custodian		4.91	5.08	5.29	5.47	5.69
Jr. Engineering Aide		5.33	5.41	5.54	5.74	5.99
Student Engineering Aide		4.06	4.19	4.38	4.56	4.74
<u>SINGLE RATED SCHEDULE</u>						
Director, Sr. Citizen Ctr.		\$5,564 per year				
Veteran's Agent & Director		\$2,067 per year				
Animal Inspector		\$ 910 per year				
Custodian of Voting Machines		\$ 5.28 per hour				
Census Taker		\$ 4.25 per hour				
Election Warden		\$ 4.25 per hour				
Election Clerk		\$ 4.25 per hour				
Deputy Election Warden		\$ 4.25 per hour				
Deputy Election Clerk		\$ 4.25 per hour				
Election Officers & Tellers		\$ 4.04 per hour				
Plumbing Inspector		100% of established fees				

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CLASSIFICATION	STEP 1	STEP 2	STEP 3	STEP 4	STEP 5	STEP 6
<u>SUDBURY SUPERVISORY ASSOCIATION*</u>						
Library Director	\$18,356	\$18,907	\$19,474	\$20,058	\$20,660	\$21,280
Director of Health	21,542	22,188	22,854	23,540	24,246	24,973
Town Engineer	25,190	25,946	26,724	27,526	28,352	29,203
Supervisor of Parks	16,853	17,358	17,879	18,415	18,967	19,536
Asst. Highway Surveyor	19,020	19,591	20,179	20,785	21,408	22,050
Highway Operations Asst.	14,624	15,063	15,515	15,980	16,459	16,953
Building Inspector	20,954	21,583	22,231	22,899	23,585	24,293
<u>ENGINEERING ASSOCIATION*</u>						
E-1 Engineering Aide I	\$ 9,819	\$10,114	\$10,417	\$10,730	\$11,052	\$11,384
E-2 Engineering Aide II	11,292	11,631	11,980	12,339	12,709	13,091
E-3 Engineering Aide III	12,986	13,376	13,777	14,190	14,616	15,054
E-4 Jr. Civil Engineer	14,934	15,382	15,843	16,319	16,808	17,312
E-5 Civil Engineer	16,801	17,305	17,824	18,359	18,910	19,477
E-6 Sr. Civil Engineer	18,901	19,468	20,052	20,654	21,274	21,912
E-7 Asst. Town Engineer	21,264	21,902	22,559	23,236	23,933	24,651

\*COLLECTIVE BARGAINING FOR FY1982 NOT COMPLETED.

Overtime for non-unionized employees shall be paid at the rate of time and one-half in excess of 40 hours in any work week, when such additional work time is directed by the department supervisor. The overtime rate of time and one-half shall be computed upon the employee's base salary, which base salary shall not include longevity, career incentive, overtime or any other benefit.

Longevity shall be paid to all permanent town employees, except individually rated positions, having served continuously as an employee of the town as follows: after six (6) years, an additional two percent (2%); after ten (10) years, an additional one percent (1%); and after fifteen (15) years, an additional one percent (1%).

Positions set forth in the Salary & Classification Plan, Schedules A & B, which are currently in a certified or recognized collective bargaining unit shall only be subject to the Salary & Classification Plan, Schedules A & B portion of the Personnel Bylaws, and only to the extent that it is not inconsistent with a valid current collective bargaining agreement.";

or act on anything relative thereto.

Submitted by the Personnel Board.

Personnel Board Report: (Mr. Henry P. Sorett)

This article, though it contains lots of numbers, is not a money article. It is also a lot shorter than prior years. The reason it's a lot shorter is the discretion the town has over salaries is much less than in prior years because we have almost everything governed by unions.

The Fire and Police salaries, for example are set by collective bargaining and we really have no control over them. Similarly, the salary of the Police Chief is set by statute.

What we have done with those salaries that are within the discretion of the town has been to recommend an increase of 7% per year as a cost of living, so that the last two years we've gone up 7% or an aggregate of 14%, if you approve this warrant article. That is approximately what we have given our unionized employees although there are some variations.

The Personnel Board believes that town employees ought to keep pace with inflation and that's really all we've done.

There are several exceptions to the 7% increase. The position of Civilian Dispatcher in the Police Department does not get a 7% increase. The reason is that that position, according to all the plans that have been presented to us, is not going to exist. It is not going to be funded.

There are several other positions, the custodian of voting machines, census takers, election wardens, election clerks and their deputies and the election officers and tellers are not being given a 7% increase at the request of the

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Town Clerk. Those people work an average of two days a year and generally as an honorarium.

The Personnel Board is then going to suggest to the town that the cost of living increases as recommended be adopted. This doesn't mean that all of these jobs are going to exist because when we get to the money articles, the town may elect to fund or not to fund those positions.

Town Counsel Opinion: It is the opinion of Town Counsel that, if the Bylaw amendment proposed in Article 5 in the Warrant for the 1981 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

Mr. John C. Powers moved that we postpone consideration of this article until after the final action taken under Article 18 in the Warrant.

In support of his motion, Mr. Powers stated as follows: This is the first town meeting in many years that I know of that the voters came into the hall on the first night knowing that the major reason they came here, the budget, was not going to be available to them. This year, because of circumstances which have been alluded to by the Selectmen and by the Finance Committee, the budget has been deferred in the Warrant to Article 19, whenever that may come.

We are told by the Selectmen that the budget and money articles, when we get to the end of Article 18, are going to be moved to sometime in June. I've listened very carefully to the reasons given by the Fincom and the Board of Selectmen. I've read the papers like anyone else and I think it is safe to say that there is a feeling on the part of both those boards that there are grave uncertainties as to the effects of 2½, grave uncertainties as to the dollar amount which this town meeting can expend under 2½. Whether they desire to expend it all or not is another matter. They don't have, in fact, the final numbers with sufficient accuracy so that we can address the problem.

I bow with great deference to both the Board of Selectmen and the Finance Committee until we come to this article, which somehow Mr. Sorett tells us is a non-monied article. This is a rather interesting comment. I fail to see how an article which sets salaries is a non-monied article. I can't quite follow the sophisticated rhythms of those conjectures.

For example, we are told about the clerical employees and well, it's just another 7% raise. 7% is 7% more than something that isn't voted now. Presumably 7%, if it is the right number, will have an effect specifically on what happens downstream when we come to the budget and find out how much money we've got to spend. For example, it is very clear that many of the budgets have been put in as bare bones budgets by various boards, departments and elected officials. If you increase salaries, you are going to have to know how much money is available.

If you gaily go and vote another 7% here, you may find that what you're doing is forcing a loss of personnel in various boards that maybe cannot effectively work without them. The tolerance is very, very close.

I've listened for a month now to a discussion in the paper about the extra million dollars we have found. I don't know who figured the language for that, but the bottom line is that they still haven't found it. I don't know whether it's going to be there and nobody else does either. What those tolerances are remain unclear and they will remain unclear until this hall has the advantage of the best information available to it. I do not see how it is not a money question, for example, to vote an authorization for my good friend, Mr. Thompson, for example, under the Individually Rated which raises the salary from \$32,550 to \$38,550 without the thought that, just perhaps, that might be interpreted as authority to go ahead and do that.

Now, these are all worthy people, both the appointed management people and the clerical people. They are people of industry, intelligence, good will and good heart. But if the taxpayers of this town are going to have to wait in breathless anticipation to find out how much money they might be asked to spend for government under 2½, I suggest that the employees of the town could wait along with us in breathless anticipation until such time as the budget arrives so we can do it all at once when we know where we're going.

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That is the reason for the motion to postpone this in the hopes that, should the motion pass when we get there, the Board of Selectmen would include this particular article along with whatever motion they are going to make under Article 19 so we could hear them all of a piece. I think it would benefit everybody. I think the information would be better. Nothing at all is lost in the meantime because no vote we take here ultimately will become final until this meeting adjourns. Nothing is lost except the opportunity to the public to observe it and to vote on it with the best information available.

Finance Committee Report: (Mr. Michael J. Cronin)

I'm still not certain this is a monied article. This is a salary and classification plan. It puts forth those rates at which people would be compensated were the positions to be filled. That's one part of the consideration I think.

The other part of the consideration is that there is a line in the 950 account, Unclassified, which provides for a good part of the money that would be used to provide these raises.

The Finance Committee would say it is not a monied article and would recommend approval.

Board of Selectmen Report: (Mr. William J. Cossart)

I'd also be opposed to the motion to postpone because this clearly is not a monied article and it should not be misconstrued as such. We have very conscientiously removed all monied articles and put them at the end of the warrant.

This article does not tell us how many policemen, how many firemen, how many highway department personnel we will have. It doesn't even say whether or not we'll even have them. So, no way are we advocating any authority.

On the other hand it's quite important that we handle as much of this town meeting as we possibly can handle. Therefore, I would urge you to defeat the motion to postpone.

The Board of Selectmen supports the article.

Personnel Board Report: (on motion to postpone) (Mr. Sorett)

What we are doing here is setting the price of a can of peas and not making a decision whether or not to buy any. Our town employees are going to have to figure out, if they are still working for this town, whether or not they can afford that can of peas. A lot of our town employees have unionized in order to force the town into difficult positions. It's been the intent of the Personnel Board to cause the non-union employees to be treated as fairly as we treat our unionized employees. For that reason, six months ago, we had meetings with the Selectmen and the Fincom with regard to the rate of increase for the next fiscal year. That 7% figure was communicated to all the boards so that they were able to use that in their budgeting process.

After discussion, Mr. Powers' motion to postpone was defeated.

After further discussion, it was

*VOTED: THE ARTICLE AS STATED IN THE WARRANT.*

- ARTICLE 6. To see if the Town will vote to amend Article XI of the Town of Sudbury Bylaws, referred to as the "Personnel Administration Plan", as follows:
- Personnel Admin. Plan
- Art. XI
- A. Amend Article XI, Personnel Administration Plan, Section 8 (11) by adding the following language:
- "(A) No employee shall receive a step increase within grade unless that employee's supervisor or department head certifies to the Personnel Board on the form provided by the Personnel Board, that the employee's performance meets the standard for the job.
- (B) No employee shall receive a promotion in grade unless that employee's supervisor or department head certifies that the employee is qualified for the increased grade position and that the employee's performance is above average in meeting the

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standards for their present position and unless the board approves such promotion.";

B. By adding a new Section 8 (12), as follows:

"Section 12. Grievance Procedure

Any complaint, dispute or controversy of any kind which arises between one or more employees, not covered by a collective bargaining agreement, and the Town or its agents, shall be processed through a grievance procedure. A grievance must be presented in writing within twenty-one (21) days of the time of the occurrence of the complaint, dispute or controversy or when the employee should reasonably have had notice thereof and must be processed according to this provision.

Step 1. Employee shall immediately submit the grievance in writing to the department head. The department head shall then meet with the employee within seven (7) days and shall decide the grievance within seven (7) days after said meeting. If the meeting is not held or a decision not rendered within the time provided, the grievance shall be deemed to have been denied as of the last day for the decision.

Step 2. If the employee is aggrieved by the department head's decision, the employee may appeal that decision to the Personnel Board in writing within seven (7) days. The Board shall have thirty (30) days to pass on this grievance. Within seven (7) days of the employee's appeal, the department head shall then submit a justification, in writing, as deemed appropriate. If the Board does not act within thirty (30) days, the grievance shall be deemed to have been denied as of the last day for the decision.

Step 3. If either or both parties are aggrieved by the Personnel Board's decision and ruling, the aggrieved party or parties may within seven (7) days, appeal to the Selectmen in writing. Both parties may then submit written justification to the Selectmen within seven (7) days. The Selectmen shall then have thirty (30) days to hear and rule on the grievance. The Selectmen's ruling and decision shall be final and binding.

Time limitations may be waived or extended by mutual agreement in writing by both parties. Days as set forth herein, mean calendar days provided, however, that if the last day is not a regular town business day, the last day shall be the next regular town business day.";

or act on anything relative thereto.

Submitted by the Personnel Board.

Personnel Board Report: (Mr. Henry P. Sorett)

This is the second Personnel Board article. It does two different things.

Item (A) changes somewhat the existing procedure and clarifies it. Right now, it is not clear whether or not an individual can receive a step increase if they are doing a poor or mediocre job. The Personnel Board believes that no employee should receive one of these chronological increases unless that individual's supervisor certifies to the Board, on a form which we provide, that the individual is doing an adequate job. We want to give the supervisor the authority to tell an employee that he hasn't done it right, to wait 90 or 120 days and give an individual an opportunity to come around. That's a discretion that ought to belong to the supervisor.

Part of (B) deals with promotions so that an individual would go to a different job classification. We think that if an individual is to be promoted from one job to another, that individual must be above average. Promotions in grade as opposed to step increases, frequently involve substantially more money. The Personnel Board has, for the past two years, been getting these employee appraisals across the town. This has given us the opportunity to see how employees in different departments stack up. When someone comes to us and asks us for a promotion, we believe that we ought to have the discretion in the Personnel Board to weigh that employee against employees across the town. The



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discretion belongs to the Personnel Board and would not be unlimited, and that brings me to Section B (of the Article).

Right now all of the town's union employees have a form of grievance structure, with the exception of the supervisory association and they are still in collective bargaining. Under that grievance procedure there is a long complicated process which starts with the supervisor and ends up with final and binding arbitration. An arbitrator's decision is then enforceable by a court of law.

The job performance rights of our union and non-union employees are therefore disparate. The Personnel Board is the location for the first adversary hearing in the union grievance contracts. We have heard in the last two years, approximately a dozen of them, resolving all but two or three amicably.

What the grievance process does is to provide a forum for the town's employees to work out their differences with management. It gives them the opportunity to sit down in a formal environment, air their positions and have a rational discussion.

Since I have been Chairman of the Personnel Board, we have run these hearings allowing each side a presentation and questions back and forth at hearings. The results have been fairly satisfactory to all concerned. In every instance I have been Chairman, the participants in this process, even if they didn't agree with our decision, left the room feeling they had a full and fair opportunity to discuss all aspects.

Now the grievance right which the Personnel Board proposes to give the non-union employees is both broader and narrower simultaneously than those given to the union employees. The non-union employees would not have the right to go to an arbitrator. They would not have the right to have the arbitrators' decision enforced in a court of law.

The procedure which we propose causes a stage one where the employee goes to talk to the supervisor. If that doesn't succeed, the employee can then proceed to the Personnel Board. If that is not resolved satisfactory to either party, then the aggrieved party can then go to the Board of Selectmen.

The Personnel Board felt that the Board of Selectmen would be the appropriate final place of resolution for these grievances because the Board of Selectmen is that elected body with the broadest discretion and the broadest scope.

In that sense, since there is no right to go to an arbitrator and to court enforcement, the rights provided to the non-union employees under this article are narrower.

It is broader in the sense that an employee who would be the beneficiary of these rights could raise any issue. If the issue had to do with something frivolous, it probably would be dealt with in a frivolous way. But, if the issue were substantive we would have an awful lot of opportunity to discuss it.

In union contracts, the scope of what is arbitrable, is narrowly defined. When it is grievable it is narrowly defined because of the power of the arbitrator. The fear of both parties is that an arbitrator would be given too much discretion, too much power, to wreck too much havoc. So union contracts define arbitrator's power rather narrowly.

Where the final place of resolution of dispute, under this article would be the Board of Selectmen, there is no need for that kind of narrow definition.

Now let's assume an employee was denied promotion feeling that he or she was entitled to a promotion. As this article is set up, an employee aggrieved by a decision that he not be promoted could grieve that and have that issue determined ultimately by the Board of Selectmen.

What we are trying to do as a theme throughout the Personnel Board articles is to incorporate principles of fairness in employee-employer relations throughout the town so that our non-union employees are given rough parity.

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Finance Committee Report: The Finance Committee recommends approval of this article.

Town Counsel Opinion: It is the opinion of Town Counsel that, if the Bylaw amendment proposed in Article 6 in the Warrant for the 1981 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

*VOTED: THE ARTICLE AS PRINTED IN THE WARRANT.*

ARTICLE 7. To see if the Town will vote to raise and appropriate a sum of money to pay any one or more of the following unpaid bills, incurred in FY81 for which there were insufficient funds, totaling \$874.10:

Unpaid Bills	\$807.10	To pay Lincoln-Sudbury Regional High School (Office of Cultural Affairs);
	37.00	To pay police paid detail (Office of Cultural Affairs);
	30.00	To pay Tremaine Parsons (Office of Cultural Affairs);

or act on anything relative thereto.

Submitted by the Town Accountant

Town Accountant Report: Invoices that are submitted for payment after the close of the accounts at the end of a fiscal year or payables for which there are insufficient funds (and which were not submitted for a Reserve Fund transfer) can only be paid by a vote of the Town Meeting, a Special Act of the legislature or a court judgment.

Board of Selectmen Position: The Board supports this article.

*UNANIMOUSLY VOTED: (CONSENT CALENDAR) THAT THE TOWN APPROPRIATE \$874.10 FOR THE PAYMENT OF UNPAID BILLS INCURRED, WHICH MAY BE LEGALLY UN-ENFORCEABLE DUE TO THE INSUFFICIENCY OF THE APPROPRIATION IN THE YEAR IN WHICH THE BILL WAS INCURRED OR RECEIPT AFTER THE CLOSE OF THE FISCAL YEAR, AS FOLLOWS:*

LINCOLN-SUDBURY REGIONAL HIGH SCHOOL	\$807.10
POLICE PAID DETAIL	37.00
TREMAINE PARSONS	30.00

*SAID SUMS TO BE RAISED BY TAXATION.*

ARTICLE 8. To see if the Town will vote to amend Article IX, Section IV of the Zoning Bylaw by adding thereto a new subsection "D" entitled, "Cluster Development", as follows:

Amend Bylaws "D. Cluster Development

Art. IX 1. Objectives

Sec. IV A. The Planning Board may grant a special permit for any tract of land ten (10) acres or greater within a residential zoning district for the purpose of allowing a cluster development of residential building lots. The objectives of cluster development shall be:

Cluster Development Provision

- (1) To preserve historical or prehistorical resources, open space for conservation, agriculture, outdoor recreation or park purposes;
- (2) To promote more efficient use of land in harmony with its natural features;
- (3) To protect natural aquifer recharge systems;
- (4) To reduce the length of proposed utilities and streets thereby promoting more efficient municipal services;
- (5) To promote better siting of building lots.

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## 2. Standards

- A. The number of lots permitted within any cluster development shall not exceed the number of buildable lots that could be obtained through conventional development of the tract under the requirements of the zoning district in which the tract is located. Buildable lot is defined as any lot meeting the dimensional requirements of the zoning district in which it is located, having adequate area for locating buildings, and having been certified by the Board of Health as to suitability for sub-surface sewerage disposal.
- B. All dimensional regulations within a cluster development shall comply with the provisions of Article IX, Section IV, Subsection B of the Zoning Bylaw, except as follows:
  - (1) The Minimum area of building lots shall be as follows:
    - Single Residence "A" = 25,000 sq. feet
    - Single Residence "C" = 30,000 sq. feet

In instances where a tract overlaps Residence Zones A and C, the preliminary standard subdivision plan must respect these boundaries. The minimum lot size in the cluster development will be determined by multiplying the number of lots in Residence Zone A by 25,000 square feet, and multiplying the lots in Residence Zone C by 30,000 square feet, adding the two areas and dividing by the total number of lots.
  - (2) Lot frontage shall have an average width of one-half that required in the residential district in which the cluster development is located, as follows:
    - Single Residence "A" = 90 feet
    - Single Residence "C" = 105 feet

The minimum lot frontage permitted in either residence zone shall be 50 feet.
  - (3) Minimum side yard requirements will be 15 feet in Residence Zone A
- C. To provide a buffer between a cluster development and surrounding properties, no structure shall be located within 50 feet of the overall perimeter boundary.
- D. A minimum of 35% of the land area of the tract, exclusive of land set aside for street purposes, shall remain unsubdivided and shall be designated as common open land. Such land shall have a shape, character and dimension suitable to assure its use for conservation, recreation or park purposes. If not contiguous, no portion of the common open land shall be smaller than one acre. Provision shall be made so that the common land be readily accessible to all lots within the cluster development that do not abut the common land. A pedestrian easement of 10 feet minimum width is required leading from common open land parcels and a public or private way within the cluster development, or between such parcels, one of which must abut a way. A maximum of 20% of the common land may be devoted to paved areas and structures used for or accessory to outdoor recreation and consistent with the objectives of this subsection. Such structures or paved areas may not be constructed on flood plain, wetland, slopes in excess of 10% grade, or ledge outcroppings.
- E. The common open land, and such other facilities as may be held in common, shall be conveyed to one of the following, as determined by the applicant subject to the approval of the Planning Board and subject to the following guidelines:
  - (1) A corporation or trust comprising a homeowners association whose membership includes all the owners of lots or units contained in the tract. The developer shall include in the deed to purchasers of individual lots beneficial rights in said open land, and shall grant a conservation restriction to the Town of Sudbury over such land pursuant to M.G.L. Chapter 184, S. 31-33, to insure that such

land be kept in an open or natural state and not be built upon for residential use or developed for accessory uses such as parking or roadways. This restriction shall be enforceable by the town through its Conservation Commission in any proceeding authorized by S. 32 of Ch. 184 of M.G.L., including future amendments thereto and corresponding provisions of future laws. In order to ensure that the association will properly maintain the land deeded to it under this section, the developer shall cause to be recorded at the Middlesex South District Registry of Deeds a Declaration of Covenants and Restrictions which shall, at a minimum, provide for the following:

- (A) Mandatory membership in an established homeowners association, as a requirement of ownership of any lot in the tract;
  - (B) Provisions for maintenance assessments of all lots in order to ensure that the open land is maintained in a condition suitable for the uses approved and in conformance with all state and local laws. Failure to pay such assessment shall create a lien on the property assessed, enforceable by either the homeowners association or the owner of any lot;
  - (C) Provision which, so far as possible under the existing law, will ensure that the restrictions placed on the use of the open land will not terminate by operation of law;
  - (D) In instances where the common open land is not being maintained properly, and deemed to be in violation of the town bylaws, or a threat to public health, safety and welfare by appropriate boards or officials acting in accordance with federal, state or local laws, the Town of Sudbury, after due notice, may enter the common open land and perform the necessary maintenance and assess the owners appropriately. Such restriction shall contain the above right of entrance and maintenance and shall be in a form and substance as the Planning Board shall prescribe and may contain such additional restrictions on development and use of the common land as the Planning Board may deem appropriate.
- (2) A nonprofit organization, the principal purpose of which is the conservation of open space. The developer or charity shall grant a conservation restriction as set out in (1) above.
  - (3) The Conservation Commission of the town for park or open space use, subject to the approval of the Selectmen with a trust clause insuring that it be maintained as open space.
- F. No lot shown on a plan for which a special permit for cluster development is granted may be further subdivided and a notation to this effect shall be shown on the plan and on each deed conveying building lots on said plan.
  - G. Individual wells are not permitted as a water source within a cluster development.

### 3. Procedure for Approval

- A. The applicant seeking a special permit for a cluster development shall submit two plans to the Planning Board. The first plan shall show development of the tract under the provisions of the zoning bylaw without regard to this subsection. Such plan shall conform to provisions described in section IV, B of the rules and regulations governing the subdivision of land for a preliminary subdivision plan. Such plan shall be accompanied by a report from the Board of Health stating which lots on said plan meet soil standards that appear suitable for sub-surface sewerage disposal. The second plan shall show development of the tract as a cluster development under the provision of the zoning bylaw including this subsection. The submission and approval of such plan shall meet

all requirements set forth in the Planning Board's rules and regulations governing cluster development and any amendments thereto. In addition to the information required on the above, the plan shall also show topographical lines, soil types, wooded areas, ledge outcroppings, wetlands and floodplains. The plan shall detail the landscaping and proposed use of the common open land, including any proposed structures thereon. To the maximum extent possible, all proposed instruments to be recorded with the plan, including the perpetual conservation restriction draft, shall be submitted to the Planning Board at the time of application for a special permit under this subsection.

- B. Within 60 days of submission of the preliminary cluster plan the Planning Board shall approve, conditionally approve, or disapprove said plan. Application procedures for filing the cluster definitive plan are described in the planning board's rules and regulations governing cluster development.
- C. The Planning Board shall not grant a special permit for a cluster development unless it determines that because of soil, drainage, traffic or other conditions the granting of such permit would be consistent with the objectives of this subsection and would not be detrimental to the town or neighborhood in which the proposed development is located.
- D. The Planning Board may, for the purposes of reviewing certain cluster subdivision plans, appoint a design review committee numbering three professionals in the fields of land planning, landscape architecture, engineering, or other areas the Planning Board may deem necessary to act in a review capacity during the approval process of the cluster subdivisions.
- E. If a special permit is granted under this subsection, the Planning Board shall impose as a condition that the common land shall be conveyed, free of any mortgage interest or security interest or made subject to a perpetual restriction of the type described above in paragraph 2, E, (1) prior to any construction or alteration of the land. The applicant shall provide satisfactory assurance of said conveyance and recording in the form of copies of the recorded instruments bearing the recording stamp.
- F. The provisions of this bylaw are severable from each other, and if any of said provisions shall be held unconstitutional or invalid by any court of competent jurisdiction, the remaining provisions shall remain in full force and effect; if any provision of these regulations is held by such court to be invalidly applied to any particular case, all other applications of such provision to other cases shall not be affected thereby.

#### 4. Amendments

- A. Following the granting of a special permit under this subsection, the Planning Board may amend the plan in accordance with its cluster development rules and regulations, solely to change lot lines provided, however, that no such amendment shall:
  - (1) Grant any reduction in the size or change in location of the common open land as provided in the permit;
  - (2) Grant any change in the layout of the ways as provided in the permit;
  - (3) Increase the number of lots as provided in the permit; or
  - (4) Decrease the dimensional requirements of any lot below those permitted by this bylaw."

or act on anything relative thereto.

Submitted by the Planning Board.

Mr. Robert F. Dionisi, Jr. of the Planning Board *moved that the town amend Article IX, Section IV of the Zoning Bylaw by adding thereto a new subsection "D", entitled "Cluster Zoning", as printed in the words of Article 8 in the Warrant for this meeting.*

Planning Board Report: (Mr. Robert F. Dionisi, Jr.)

I would like first to point out that each member of the Planning Board in the course of the year expends something in the vicinity of 200 hours on Planning Board matters. Tonight, we've allocated approximately 15 minutes to explain and reason the substance of a bylaw which we feel has a significant effect both on the character of Sudbury and the quality of its ample water supply. I will therefore be brief but hopefully not at the expense of being informative.

To begin with, the subdivision of land in Sudbury is governed by state statute, that section of Chapter 41 known as the Subdivision Control Law. That statute, of course, is subject to modifications and definitions which are presented in the Bylaw. Ultimately, the owner of a parcel of land, whether he be a large scale developer seeking to develop 40 lots or more or a small owner of property perhaps seeking to subdivide the back three acres, still has the right to develop his property.

The major distinction between this proposed Bylaw and the heretofore subdivision control law is simply this; that this Bylaw provides for permission, not a right, to develop according to this Bylaw. It is granted by the Planning Board after determinations are made that such a subdivision meets all the objectives of the Bylaw and that the town will benefit thereby. In other words, the Planning Board shall not grant a special permit for cluster development unless it determines that because of soil, drainage, traffic or other conditions, the granting of such a permit would be consistent with the objectives of this subsection and would not be detrimental to the town or neighborhood in which the proposed development is located.

Let me point out also that there are no density bonuses in connection with this type of development. The procedure is such that two subdivision plans must first be submitted to the Planning Board. The first plan is under the conventional subdivision control process as defined in Chapter 41 along with a report from the Board of Health stating which lots in this standard subdivision meet the soil standards that are suitable for subsurface sewage drainage.

The second plan would be the plan under the cluster zoning amendment. No bonuses are allowed. If 15 lots are all a developer can get under the standard plan, then 15 lots are all that he can get under the cluster zoning amendment to the Bylaw.

There has been a change in respect to this Bylaw as affects density regulations. In Residential District A, the minimum square footage per lot has a minimum of 25,000 square feet. In Single Residence District C, the minimum square footage would be 30,000 square feet. In Single Residence District A, the average frontage is reduced to 90 feet and the Single Residence District C, the average frontage is reduced to 105 feet.

In addition, there would also be a 50 foot buffer between the cluster development and any abutting subdivisions. Within that 50 foot buffer, no structure would be erected whatsoever.

There is an additional requirement under the proposed Bylaw and that requirement is that the minimum of 35% of the entire tract, exclusive of streets, shall remain unsubdivided and shall be designated as common open land.

The Bylaw provides for this common open land to be owned in one of three forms of ownership. The first ownership as suggested is that it be owned by the Conservation Commission subject, of course, to the approval of the Selectmen. The second form of ownership would be a non-profit organization whose sole purpose is to own and conserve land. The third vehicle for ownership would be the homeowners association, consisting of all the owners of the lots within that particular subdivision.

There would be restrictions with respect to the specific owners association calling for, amongst other things, mandatory membership, a means for assessment and maintenance. There would also be authority given to the Town of Sudbury to police the common open land in the event that the homeowners association cannot

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do it. The Town of Sudbury would be given powers in the restrictive documents put on record, to assess the members of the association or the owners of the subdivision for whatever cost to police the common open land. There would be what is known as a Conservation Restriction put on this common open land, under Chapter 184, section 34 which would permanently restrict the land from being further developed. It would remain undisturbed in perpetuity.

These restrictions are enforceable by the Conservation Commission through the courts and the Conservation Commission would also have injunctive powers to restrain any type of building.

That briefly, is an overview of what the cluster zoning amendment is.

I would like now to give the reasons for the cluster zoning as perceived from the Planning Board perspective. This article is the same article that was submitted at the 1979 Town Meeting. It was defeated by a few percentage points.

Two years later, the Board feels that, although the same reasons exist for Cluster Zoning, they have become more pronounced with the heightened water crisis in the area. Sudbury is known to have an ample water supply. However, the quality of that water supply has come in question of late with increasing amounts of sodium and chloride having been found.

By now, we are all aware of the 1977 report of Dr. Ward S. Motts. His study of Sudbury's ground water led to the conclusion "that the present zoning in Sudbury results in the building of contamination stresses in the aquifer and the surface water supplies". He further reported that the greatest protection the town of Sudbury has for natural aquifer recharge area is cluster zoning.

Now, the statement affects the question of how cluster zoning can affect these aquifer recharge areas. Firstly, Dr. Motts lists as the chief contributor of water pollution, that is what he calls stress producing activities, sewerage effluent. Cluster zoning impacts this particular issue by allowing homes with their accompanying systems to be placed in that area of the tract of land which is most suitable for the handling of sewerage effluent. Conversely, leaving the area which is marginal in the common open land area.

The second major contributor to water pollution as Dr. Motts has revealed, is highway de-icing, the use of salts on the road. Cluster zoning will allow the roads to be shorter and thus eliminate extensive de-icing. In addition, this reduction in the network of roads reduces the cost of maintenance. I might point out that maintenance costs of a road over the course of 25 years equals one half the cost of building the road without a factor for inflation.

Above and beyond that, road maintenance also produces some solvents that seem to find their way into the aquifer systems. In addition to the reduction of water pollutants, the reduction of roads, there is also an economic factor with, of course, less snow plowing having to take place. Currently there are many studies being conducted to determine the effect of other towns' and communities' needs for water and how these needs will affect our water supply. Suffice to say that if we have to purchase water or to receive it through skimming techniques, it will cost at least four times more than the acquisition of water through the ground water supply or wells as we have today. So, it will be costly not only in terms of money but in terms of convenience and aesthetics.

I might point out that in some areas of the country, Denver, Colorado for instance, where they have to receive their water supply through other means, the average household monthly bill for water is \$70 per month. I think in Sudbury, it is approximately \$6 or \$7 per month.

This is not a frivolous issue, believe me. If you think it is frivolous, it won't be if our water bills should reach that level.

In addition to the other objectives outlined in this article, the Planning Board perceives a real compelling need for the protection of water quality and urges the passing of this article as a step toward protecting our precious water supply.

Finance Committee Report: (Mr. Ronald A. Stephan)

The Finance Committee recommends approval.

Board of Selectmen Report: (Mr. William J. Cossart)

The Board of Selectmen unanimously supported this article when the Planning Board first brought it forward. We urged them last year to bring it back again and they elected not to. In fact, this year we continue to unanimously support it.

Conservation Commission Report: (Mr. Richard O. Bell)

The Conservation Commission supports cluster zoning under Article 8. Cluster zoning will allow the preservation of open space. Because of present budgetary constraints, mechanisms other than outright purchase must be used to save the fast disappearing open spaces. This type of zoning is an excellent way to do this.

Also the protection of wetlands and their values can be enhanced by this article. Land that is more suitable for development can be built upon and land that's marginal but still could be buildable under present zoning, can be left alone. Particularly important as the Planning Board has stressed is the protection of present and potential well sites in Sudbury.

The Sudbury Conservation Commission supports this article.

Board of Health Report: (Mrs. Karen D. Rasile)

The Board of Health unanimously supports the cluster zoning proposal as written.

After discussion, Mr. Dionisi's motion was defeated.

In favor - 115; opposed - 86. (Total - 201) (2/3rds vote required)

*VOTED TO ADJOURN UNTIL TOMORROW NIGHT AT 8 P.M.*

The meeting adjourned at 11:27 P.M.

(Attendance: 345)



## PROCEEDINGS

## ADJOURNED ANNUAL TOWN MEETING

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The Moderator called the meeting to order at 8:20 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

ARTICLE 9. To see if the Town will vote to amend the agreement between the Town and the Lincoln-Sudbury Regional School District, as follows:

Amend L-S In Article 9, "Preparation and Submission of Budgets", by  
Regional deleting paragraph 12 in its entirety and substituting therefor  
Agreement - a new paragraph 12, as follows:  
Art. 9 "Such apportioned amounts shall then be adjusted in respect  
Budgets of the operating expenses (exclusive of such excess tuition  
payments) of the second fiscal period preceding the period  
for which such budget is being prepared so that the operating  
expenses for such second preceding fiscal period shall finally  
be apportioned to the member towns on the basis of actual mem-  
bership of pupils attending the Regional District School on  
October 1 of the fiscal period for which such apportionments  
were made.";

or act on anything relative thereto.

Submitted by the Lincoln-Sudbury Regional District School Committee.

Regional School Committee Report:

Presently the Regional School District uses an elaborate method to determine the distribution of prior and second prior year adjustments of income to the towns. The last audit of the Regional School District by the District's outside auditors recommended a more simplified approach.

This amendment simplifies these procedures by the District Treasurer and also changes the basis of calculations for determining apportionments to the towns.

NOTE: Given below is paragraph 12 of Article 9 as it presently reads:

"Such apportioned amounts shall then be adjusted in respect of the operating expenses (exclusive of such excess tuition payments) of the second calendar year preceding the year for which such budget is being prepared to the end that the operating expenses of such second preceding calendar year shall finally be apportioned to the member Towns on the basis of average membership. The amount of such further adjustments for each member town shall be the difference between that Town's share of such operating expenses (a) according to the apportionment factor previously used to apportion such operating expenses and (b) according to its apportionment factor based on the average membership of Regional School District for said year. If (a) is greater than (b) the amount of the difference shall be subtracted from the share of the budget previously apportioned to such member Town; if (a) is less than (b) the amount of the difference shall be added to the amount of the budget previously apportioned to such member Town. For the purpose of this Section 'membership' shall be as defined in Section 4 and 'average membership' shall be computed as prescribed by Section 8 of Chapter 72 of Massachusetts General Laws (Ter. Ed.) for the combined periods of such calendar year which are included in any regular academic year."

Finance Committee Report: Recommend approval.

Upon a motion made by Mr. Ronald L. Blecher of the Lincoln-Sudbury Regional School Committee, it was

*VOTED: INDEFINITE POSTPONEMENT.*

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ARTICLE 10. To see if the Town will vote to accept and approve an amendment to the agreement establishing the Minuteman Regional Vocational Technical School District ("Minuteman") as proposed by the Minuteman School Committee by vote adopted on October 7, 1980, as set forth below and incorporated herein by reference;

Amend  
Minuteman  
Regional  
Agreement -  
Election

"Amendment No. 3 to the Agreement Establishing the  
Minuteman Regional Vocational Technical School  
District

The agreement among the towns of Acton, Arlington, Belmont Bolton, Boxborough, Carlisle, Concord, Lancaster, Lexington, Lincoln, Needham, Stow, Sudbury, Wayland and Weston entitled 'Agreement with Respect to the Establishment of a Technical and Vocational Regional School District' as heretofore amended (the 'Agreement') is hereby further amended as follows:

A. Subsection I (C) of the agreement is amended by deleting second sentence thereof, as inserted by amendment No. 2, and substituting in its place the following sentence:

The Moderator of each town that shall be admitted to the District pursuant to section VIII of this Agreement shall, prior to the date on which such admission takes effect, appoint one member to serve on the Committee beginning on such date for a term of three years, or for such shorter term as may be necessary to retain symmetry of terms on the Committee as a whole.

B. Subsection I (C) of the agreement is further amended by deleting the last sentence thereof and substituting in its place the following sentence:

The term of each member of the Committee shall commence on July 1 of the year in which he or she is appointed.

C. Subsection I (E) of the agreement is amended by deleting said subsection and substituting in its place the following subsection:

(E) Annually, on a date specified in the by-laws of the District, the Committee shall organize and choose by ballot a chairman and a vice-chairman from among its own membership

D. Transition and Effective Date of Amendment No. 3  
Amendment No. 3 to the agreement, proposed by vote of the Committee adopted on October 7, 1980, shall take full effect on January 1 of the year following the year in which it has been accepted by all the member towns and the terms of all the members of the Committee in office on such January 1 shall be extended to expire at the commencement of the term of their successors in the year in which their terms would otherwise expire pursuant to the Agreement as amended by amendment No. 3.";

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report:

The amendment provides in substance (1) that the term of office of each member of the Minuteman School Committee shall commence on July 1 of the year in which he or she is appointed, commencing with the year following the effective date of the amendment, rather than April 1 as is presently provided in the Agreement and (2) that the annual meeting of the Committee for the election of officers shall be held in each year on a date specified in the District by-laws. A copy of the present District agreement is available for inspection at the office of the Town Clerk.

Board of Selectmen Position: The Board supports this article.

Finance Committee Report: Recommend approval.

*UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.*

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ARTICLE 11. To see if the Town will vote to increase Limited Industrial District #1 by adding thereto the property belonging to G. Burton Mullen and the Boston & Maine Railroad (currently in Business District #5) and to delete the same from Business District #5 as follows:

Amend  
Bylaws

Art. IX Starting at a point on Union Avenue at the junction of land of Boston & Maine Railroad and the southerly boundary of Coatings Engineering Corporation, westerly along the boundary of Coatings Engineering Corporation to the junction with the boundary of Limited Industrial District #1, thence southerly by land of the Consolidated Railroad Corporation to the boundary of land of First Federal Savings Association of Lowell, thence easterly by land of First Federal Association of Lowell to land now or formerly of Peter and Mary A. Piona, Trustees, thence northerly by land of said Piona, owners unknown and Charles and May M. Calereso to the junction of land now or formerly of the Boston & Maine Railroad with land of Mullen, thence easterly along the southern boundary of said Railroad land to the junction of said Railroad land and Union Avenue, thence northerly by said Union Avenue to the point of beginning;

Enlarge  
LID #1

Petition

or act on anything relative thereto.

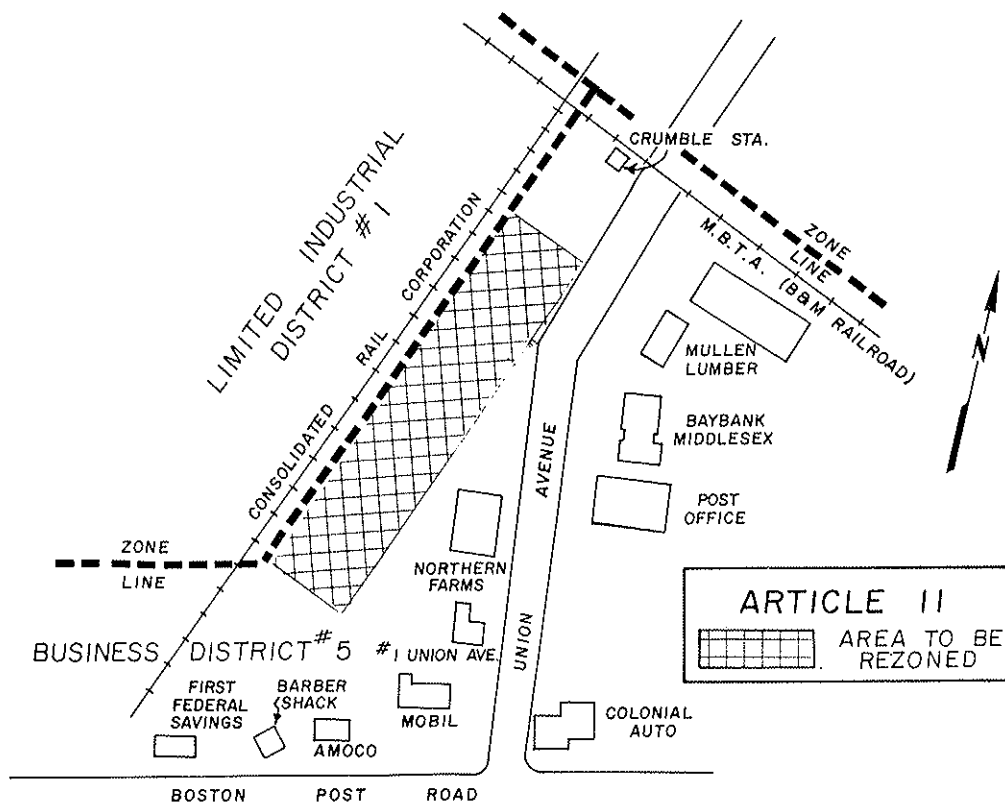
Submitted by Petition.

Petitioners Report:

The requested zoning change is necessary to allow Mullen Lumber to utilize the railroad facilities of CONRAIL, as all freight activity on the Boston & Maine (Central Massachusetts Railroad) has been terminated.

Town Counsel Opinion:

It is the opinion of Town Counsel that, if the Zoning Bylaw change set forth in Article 11 in the Warrant for the 1981 Annual Town Meeting is properly moved and seconded, report is given by the Planning Board as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw after approval by the Attorney General.



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Upon a motion made by Mr. John C. Powers, representing the petitioners, it was

*UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT.*

ARTICLE 12. To see if the Town will vote to accept section 65 of Chapter 44 of the General Laws, allowing vacation pay to be made in advance or act on anything relative thereto.  
 Accept G.L. Ch. 44, s. 65 Submitted by the Board of Selectmen  
 Vacation Pay  
 Advance

Board of Selectmen Report: Section 65 of Chapter 44 of the General Laws reads as follows:

"In any city which accepts this section by vote of the city council, with the approval of the mayor, and in any town which accepts this section at a town meeting, advances of pay may be made to any officer or employee thereof in advance of his regular vacation to the extent of the pay to which he is about to be entitled during such vacation period under such regulations as the city or town treasurer may prescribe."

In order to avoid financial hardship or inconvenience to town employees, it is often desirable to honor request for payment of vacation pay in advance. Acceptance of this section would allow this to be done in accordance with regulations determined by the treasurer.

Board of Selectmen Position: The Board supports this article.

Finance Committee Report: Recommend approval.

*VOTED: IN THE WORDS OF THE ARTICLE.*

ARTICLE 13. To see if the Town will vote to amend Article V, Public Safety, of the Town of Sudbury Bylaws, by adding a new section to read as follows:

Amend Bylaws Art. V "Section 25. Storage of Inflammable Fluids.

Public Safety - A.1. Applications for a license under Section 13 of Chapter 148, General Laws, for the storage of petroleum products or of any articles named in section 9 of said chapter shall be accompanied by an application fee determined from time to time by the Board of Selectmen to cover the cost of the publication and mailing of notice for the public hearing on the application. In addition, the following fees shall apply to such license:

License	\$40.00
Annual Registration	\$20.00

2. Licenses granted under section A.1. shall expire on their fifteenth anniversary, unless a shorter period is specified in the license.

B.1. Underground steel tanks for the storage of inflammable fluids having a capacity of 1,100 gallons or more shall not be used within four feet of the high water table or within 100 feet of a surface body of water. In all other locations, such tanks shall be subject to the following requirements.

2. Tanks shall be externally corrosion resistant by one of the following manufacturer's methods:

- (a) Epoxy coating and sacrificial cathodes;
- (b) Fiberglass reinforced resin bonded to tank;

and shall be constructed in accordance with design criteria approved by the Fire Chief.

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3. Tanks intended for the storage of alcohol, gasahol or other articles capable of causing internal corrosion shall be internally coated by the manufacturer for corrosion resistance.
  4. All tanks as a condition of the license shall be tested by the owner 15 years after installation and every 5 years thereafter. The Chief of the Fire Department shall be provided with certification of the results of the test by a person or firm qualified to perform such testing. Prior to testing, the individual or firm performing the test shall notify the Fire Chief of the date, time and place of such test at least seven days prior to the test to allow the Fire Chief or his designee to be present.
  5. Tanks which do not conform to this bylaw and which were installed prior to January 1, 1968, shall be removed and properly disposed of by the owner on or before December 31, 1982; and if installed after December 31, 1967, shall be so removed on or before the fifteenth anniversary of installation. If the installation date is unknown, the Chief of the Fire Department may require such tank tested or uncovered for inspection, or both, by the owner.
- C.1. Underground tanks for the storage of inflammable fluids shall be installed in accordance with the manufacturer's instructions and shall not be covered until inspected by the Chief of the Fire Department or his designee.
2. Leaking tanks shall be emptied within 24 hours of leak detection and repaired or removed within 14 days.
  3. Every spill, leak or loss of contents shall be reported in writing to the Chief of the Fire Department immediately.
  4. Heating fuel service companies and suppliers shall notify the tank owner and the Chief of the Fire Department of any significant and unaccounted-for increase in consumption which may indicate a leak in the tank or system. If such increase is discovered by the owner, he shall notify the Chief.";

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Mrs. Donald *moved* to amend Article V, Public Safety, of the Town of Sudbury Bylaws by adding a new section 25 as set forth in Article 13 of the Warrant for this Town Meeting except that the word "cathodes" in B.2. (a) shall be changed to "anodes".

Board of Selectmen Report: The above article regulating the installation and use of underground tanks for storage of inflammables has been submitted because of environmental concerns--chiefly, the protection of the Town's water supply--and has the full endorsement of the Fire Chief. This bylaw stipulates a licensing period of 15 years, sets forth the licensing fee as required by State law, requires that underground storage tanks having a capacity of 1100 gallons or more be corrosion resistant, requires periodic inspection and testing, and requires the eventual removal of non-conforming tanks.

Board of Selectmen Position: The Board supports this article.

Town Counsel Opinion: It is the opinion of Town Counsel that, if the Bylaw amendment proposed in Article 13 in the Warrant for the 1981 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

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Fire Chief's Report: (Josiah F. Frost)

This article regulates the installation and use of underground tanks for the storage of inflammables in the Town of Sudbury. The primary reason for this is to protect the Town's water supply. I would like to point out at this time that we have had in several instances a considerable amount of gasoline travel a considerable distance. When you think of the water table that is on Route 20, the number of tanks in the ground that are on Route 20 and their nearness to our water supply, you can visualize that we would have some serious problems.

In Uxbridge, a tank that had 3,000 gallons of gasoline in it had sprung a leak. It went a mile and a half and eventually entered the Town's sewer system in the center of the town. Gasoline and substances of that type will move very rapidly and for long distances.

It is unfortunate that we have to have these rules and regulations I admit, but sometimes it's better that we protect ourselves in the beginning than to have to go through the trauma of trying to rectify something that's almost impossible to rectify.

I, as the enforcing officer, realize that there is an expense involved in this and that there are some problems for people who have these tanks. I think for the most part that people who have these tanks realize what they are working with and realize what the state has done in regards to what they can do to a small business if a leak does occur. They realize the importance of this type of bylaw that will give us some control over the tanks that are in the ground.

I urge your support of this article.

Finance Committee Report: (Mr. David Wood)

The Finance Committee recommends approval.

After discussion, upon a motion by Mr. Cossart of the Board of Selectmen, it was

*VOTED: THAT WE COMMIT THIS ARTICLE TO CHIEF FROST FOR FURTHER STUDY AND THAT THE CHIEF WITH THE ASSISTANCE OF FOUR OTHER MEMBERS OF THE TOWN FORM A COMMITTEE TO STUDY AND BRING THE FUEL TANK STORAGE ARTICLE BACK TO THE NEXT TOWN MEETING, SPECIAL OR ANNUAL.*

<p><u>ARTICLE 14,</u> Amend Bylaws Art. IX, I, B - ing:</p>	<p>To see if the Town will vote to amend Article IX, Zoning Bylaw of the Town of Sudbury, Section I, by striking out present subsection B in its entirety and substituting therefor the following:</p>
<p>Basic Requirements Municipal Exemptions</p>	<p>"B. Basic Requirements</p> <ol style="list-style-type: none"> <li>1. No parcel of land in any district shall be used for any purpose other than that for which the District is established by this bylaw and as provided herein. Allowed uses shall be subject to conditions and restrictions contained herein.</li> <li>2. Nothing contained herein shall regulate or restrict:             <ol style="list-style-type: none"> <li>A) The interior area of a single family residential building.</li> <li>B) The use of land or structures for municipal or religious purposes; or for educational purposes on land owned by or leased to the Town, the Sudbury Water District or the Lincoln-Sudbury Regional School District.</li> <li>C) The use of land or structures by a non-profit educational corporation; provided, however, that the use of land by the Town, the Lincoln-Sudbury Regional School District, the Sudbury Water District or religious sects or denominations as referred to in (B) and (C) above may be subject to reasonable regulations concerning the bulk and height of structures, set back, side yard, lot area, open space, parking and building coverage requirements as may be provided herein.</li> </ol> </li> </ol>

3. The use of land in any district by the Sudbury Housing Authority for housing for elderly persons of low income shall be exempt from all provisions of this bylaw when and as authorized by a two-thirds vote of the town.
4. The use, construction, alteration, height and area of buildings and the use of premises in all zoning districts in the town, except as provided in paragraphs 2 and 3, shall be regulated and restricted by this bylaw. No lot, building or structure, shall be changed in shape, size or use so as to violate the provisions of this bylaw.";

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Mr. Cossart *moved in the words of Article 14 as presented in the Warrant for this Town Meeting with the adjustment that the words after the semi-colon in 2.C) apply to both B) and C) and that the words "or nonprofit educational corporations" be added after the word "denominations" in the paragraph after B. 2. C).*

Board of Selectmen Report: This article will clarify municipal exemptions and bring subsection B into conformity with Ch. 40A, Zoning Act as amended in 1975 and 1977.

Board of Selectmen Position: The Board supports this article.

NOTE: Printed below is subsection B of Section I as it presently reads:

"B. BASIC REQUIREMENTS

No parcel of land in any district shall be used for any purpose other than that for which the district is established by this bylaw and the uses shall be subject to the other restrictions required by this bylaw except for any municipal purposes or exemption from other restrictions when and as authorized by a vote of the Town. The use of land in any district by the Sudbury Housing Authority for housing for elderly persons of low income shall be exempt from all of the provisions of this zoning bylaw when and as authorized by a two-thirds vote of the Town. The use, construction, alteration, height and area of buildings and the use of premises in the aforementioned districts shall be regulated and restricted as hereinafter provided. No lot, nor the building or structure, shall be changed in size, or use so as to violate the provisions of this bylaw."

Mr. Cossart further reported to the meeting for the Board of Selectmen as follows: This article was originally on the Consent Calendar but, on advice from Town Counsel, we removed it from the Calendar so that we could make a technical correction.

Item B. 2. C) had been amended in order that the wording following subsection C now pertains to both subsections B) and C) and that the editorial comment of the paragraph C) now applies to paragraphs B) and C).

Also the words "or nonprofit educational corporations" have been added.

As printed in the warrant, the purpose of this article is to clarify municipal exemptions and to bring subsection B. in for conformity with Chapter 40A, the Zoning Act, as amended in 1975 and 1977.

Finance Committee Report: The Finance Committee recommends approval.

Planning Board Report: (Mr. William R. Firth) The Planning Board recommends approval.

Town Counsel Opinion: It is the opinion of Town Counsel that, if the Zoning Bylaw change set forth in Article 14 in the Warrant for the 1981 Annual Town Meeting is properly moved and seconded, report is given by the Planning Board as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw after approval by the Attorney General.

After discussion, Mr. Cossart's motion was defeated.

ARTICLE 15. To see if the Town will vote to amend Article XV, Building Code, of the Town of Sudbury Bylaws by striking the sentence contained therein and substituting the following:

Amend Bylaws  
Art. XV -

Building  
Code/Fees

"This article is replaced by the State Building Code, which is incorporated herein by reference, adopted under Chapter 802 of the Acts of 1972, and the following sections:

Section 1. Building Permit Fees. The fee to be paid upon issuance of each building permit shall be two dollars and twenty five cents (\$2.25) for each \$1,000.00 or portion thereof of the estimated cost of the construction, alteration, removal or demolition, plus four dollars (4.00). No fee shall be charged for the issuance of any building permit to the town or for work upon any building owned by the town.

Section 2. Building Inspection Fees. No fee shall be charged for the periodic inspection and certification of buildings and structures of parts thereof owned by the town.";

or act on anything relative thereto.

Submitted by the Board of Selectmen

Board of Selectmen Report: (Mr. William J. Cossart)

The reason this article was held from the Consent Calendar was to recommend an increased building fee from that printed in the Warrant. The only change in the motion is that the building fee of \$2.25 is amended to \$4.00.

The Selectmen are recommending this increased building fee after surveying a number of surrounding towns whose fees range from \$3.00 to \$5.00. The Town adopted the State Building Code, Chapter 802 of the Acts of 1971 under Article 22 of the 1975 Town Meeting. When this was done, no provision was made for addressing the question of the amount of local fees. The previous Town Building Code allowed the Selectmen to establish them from time to time, however.

Now, any change in the building permit fee schedule must be as prescribed by municipal ordinance or bylaw in Sudbury's case. We believe this is a reasonable increase in the building permit fees per thousand dollars and recommend your support of this article.

Finance Committee Report: (Mr. Bernard J. Hennessy)

The Finance Committee recommends approval of this article.

Town Counsel Opinion: It is the opinion of Town Counsel that, if the Bylaw amendment proposed in Article 15 in the Warrant for the 1981 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

*VOTED: IN THE WORDS OF THE ARTICLE 15 AS PRESENTED IN THE WARRANT FOR THE ANNUAL TOWN MEETING WITH ONE CORRECTION: THAT THE FEE \$2.25 AS PRINTED IN THE WARRANT BE CORRECTED TO READ \$4.00.*

ARTICLE 16. To see if the Town will vote to amend Section V, Special Regulations, Subsection A, Site Plan Approval, of the Town of Sudbury Zoning Bylaw, Article IX, by deleting the first sentence of the first paragraph and substituting therefor the following:

Amend Bylaws  
Art. IX,V,A

Spec. Regs.  
Temp.  
Trailers

"No business or industrial building shall hereafter be erected or externally enlarged, and no business or industrial use shall hereafter be established or expanded in ground area except in conformity with a site plan bearing an endorsement of approval by the Board of Selectmen; provided, however, that the temporary use of trailers for storage or office purposes may be allowed in accordance with the terms of a special permit issued by said board, which permit shall be valid for one year from the date of issuance.";



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Article 16. and by deleting the first sentence of the second paragraph and  
cont. substituting therefor the following:

"The Selectmen shall adopt reasonable rules and regulations governing the submission, form and procedures for site plan approval and special permits for trailers and shall make them readily available to the public,";

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: These bylaw amendments simply add provisions for the temporary parking of trailers on business/industrial properties, thus avoiding hardship to an applicant who now must go through the whole site plan process for such approval under the current bylaw.

Board of Selectmen Position: The Board supports this article.

Finance Committee Report: Recommend approval.

Planning Board Report: The Planning Board recommends approval of this article.

Town Counsel Opinion: It is the opinion of Town Counsel that, if the Zoning By-law change set forth in Article 16 in the Warrant for the 1981 Annual Town Meeting is properly moved and seconded, report is given by the Planning Board as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw after approval by the Attorney General.

*UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.*

ARTICLE 17. To see if the Town will vote to amend Section 3 of Article V,  
Amend Bylaws Public Safety, of the Town of Sudbury Bylaws by adding the  
 following paragraph to said section:

Art. V, 3 - "Payment of fine. The Dog Officer may, subject to Sections  
 3 and 7 of Article III of these bylaws, receive payment of the  
 Public foregoing fine prior to seeking a complaint therefor under  
 Safety, General Laws Chapter 140, Section 173A.";

Dog Fines or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: Fines for violation of a dog control bylaw may be received through district court procedures, but this procedure can be time-consuming both for the Dog Officer as well as the dog owner. We are recommending the adoption of an alternative procedure; such adoption is allowed under General Laws Chapter 140, section 173A. The alternative procedure proposed in the above bylaw amendment will allow the fines to be paid through the Dog Officer, rather than to be collected through the courts, thus saving administrative costs and possible court appearance for the dog owner.

Board of Selectmen Position: The Board supports this article.

Finance Committee Report: (Mr. William D. Wood)

The Finance Committee recommends approval.

Town Counsel Opinion: It is the opinion of Town Counsel that, if the Bylaw amendment proposed in Article 17 in the Warrant for the 1981 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

*VOTED: IN THE WORDS OF THE ARTICLE.*

ARTICLE 18. To see if the Town will vote to accept the provisions of Chapter 40, Section 4G of the General Laws, which provisions read as follows:

Accept

G.L.c 40,  
s.4G

\$4000

Non-Bid

Contract

Limit

"SECTION 4G. Notwithstanding the provisions of Section Four B, in any city or town which accepts the provisions of this section, unless otherwise provided by by-law or special law in town and districts, no contracts for the purchase of equipment, supplies or materials, the actual or estimated cost of which amounts to four thousand dollars or more, except in cases of special emergency involving the health or safety of the people or their property, shall be awarded unless proposals for the same have been invited by advertisement in at least one newspaper, if any, published in the town or district, otherwise in at least one newspaper of general circulation in the town or district, such publication to be at least one week before the time specified for the opening of said proposals. Such advertisement shall state the time and place for opening the proposals in answer to said advertisement, and shall reserve to the town or district the right to reject any or all such proposals. All such proposals shall be opened in public. No bill or contract shall be split or divided for the purpose of evading any provisions of this section. Materials purchased by any town, under specifications of the Department of Public Works, and at prices established by said Department of Public Works, pursuant to advertising and bidding for such purpose, in connection with work to be performed under the provisions of Chapter Eighty-one or Chapter Ninety, shall not be subject to the requirements of this Section. The provisions of this Section shall apply to Regional School Districts. The provisions of this section shall not be construed to prevent the purchase of supplies for municipally operated hospitals without advertised public bids under group purchasing contracts with any agency which has been certified for this purpose by the Director of Accounts in the Bureau of Accounts, provided that such contracts are filed with the Town Accountant or City Auditor.

The name and address of every person whose contract or contracts with the Town involve a cumulative cost in excess of four thousand dollars during the fiscal year of said town shall be posted in the office of the Town Clerk by the Town Accountant of said town.

The provisions of this section shall be deemed to have been complied with on all purchases made under the provisions of Sections Twenty-two A and Twenty-two B of Chapter Seven when one municipality acting on behalf of other municipalities complies with the provisions of this Section, or when purchases are made from a vendor holding a contract with the Commonwealth for the item or items being purchased.

Whoever violates any provision of this section shall be punished by a fine of not more than ten thousand dollars or by imprisonment in the state prison for not more than three years or in a jail or house of correction for not more than two and one-half years, or by both such fine and imprisonment; and in the event of final conviction, said person shall be incapable of holding any office of honor, trust or profit under the Commonwealth or under any county, district or municipal agency.";

or act on anything relative thereto.

Submitted by the Board of Selectmen and the Highway Surveyor.

Board of Selectmen and Highway Surveyor Report:

Currently, the Town is required by statute to advertise for bid any purchase of goods in excess of \$2,000. Inflation has driven many items over the \$2,000 limit, with the result that much more municipal purchasing must now go out for bid. This process is time-consuming and expensive for both the Town and the bidder, and many prospective bidders are unwilling to take the time and incur the expense for a small contract.

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The Article provides for the Town to accept a section of the General Laws which raises the \$2,000 limit to \$4,000. In addition, the section requires the names of persons doing more than \$4,000 per year worth of business with the Town (rather than \$2,000) to be posted. Penalties are also set for noncompliance.

Board of Selectmen Position: The Board supports this article.

Finance Committee Report: (Mr. Bernard J. Hennessy)

The Finance Committee recommends approval of this article.

*VOTED: TO ACCEPT THE PROVISIONS OF CHAPTER 40, SECTION 4G OF THE GENERAL LAWS.*

The Moderator then recognized Mr. Cronin, Chairman of the Finance Committee who *moved to postpone consideration of Articles 19, 20, 22, 23, 24, 25, 26, 32, 33, 34, 35, 36, 37, and 38 until the next session.*

Finance Committee Report: (Mr. Michael J. Cronin)

The Finance Committee is ready to consider all budgets and monied articles. We can, if that is necessary.

However, it is our recommendation that we postpone consideration of these matters as the more prudent course of action. We all know that postponement will be inconvenient. It's inconvenient to everyone on the stage, to all attendees, and especially inconvenient to the departments heads and committee chairmen who don't know what their budget is going to be for next year. Finally, another meeting will add some additional expense.

Nonetheless, the Finance Committee strongly recommends that we postpone to the next session. There is a distinct risk of voting the wrong numbers if we vote them now. The tax rate is the result of a division of the amount to be raised by taxation as the numerator by the full and fair cash value as of January 1, 1981, the denominator.

The budget of about \$13,800,000 is included in Article 19. There are other appropriations. The appropriation for unemployment compensation is \$100,000. Other special articles total \$315,000.

The numbers for assessments, overlay and cherry sheet offsets are estimates at this time.

We have received a letter from the Department of Revenue saying what the estimated cherry sheet receipts to the Town of Sudbury are for this year. However, the Department cautions that the number should not be used in determining the tax rate. The basis of the cherry sheet receipts that the Department of Revenue used was the budget that the Governor proposed. Most people will be very surprised if there aren't some changes in that budget.

\$12,166,000 is what the levy would be based on all of the numbers, the appropriation, assessments, and offsets. That is the numerator in determining the tax rate.

The denominator is the total valuation of \$488,000,000 based upon an estimate of what the residential value will be as of January 1, 1981.

At the moment, we cannot be absolutely certain of what the numerator can be or of what the denominator can be. We know that the answer cannot be more than \$25.00 on the tax rate.

Also, all of these numbers are interdependent. If one number changes all of the others have to adjust so that the answer continues to be \$25.00.

I should point out that the Town does have an ample amount of free cash so that if there are variations in these numbers, we can accomodate that variation by using some free cash. However, it takes a vote of town meeting to appropriate free cash and we wouldn't know how much to appropriate if we tried to do it this week.

We know that some of the numbers will be wrong so that it is likely that we are going to have to meet again anyway. If we don't meet in June as it might be proposed, we probably would have to meet again in the fall. If we do meet in June, it is likely that we will know particularly one of the most important numbers, the full and fair cash value as of January 1, 1981. Also, we could be closer to knowing exactly what the cherry sheets might be or when that number will be final.

Board of Selectmen Majority Report: (Mrs. Donald)

A majority of the Board of Selectmen believes that postponing appropriation votes to June is the wisest course. The state cherry sheet receipts and charges are subject to the whims of the legislature and the strength of its leadership. Included under its control are the budgets of the MBTA and Middlesex County with the resultant assessments to the town. These large sums of money are a long way from being firm at this time. The same is true of the Governor's proposed budget allocations for local aid.

It is, of course, possible, even probable that they will not all be firm by June 15th. However, we will have had the opportunity to hear what the legislature is saying on the subject and maybe they will have completed action on parts of it. This should give us a better handle on the situation.

By June 15th also, the Assessors may have received confirmation of their figures on the assessed valuation as of January 1st, 1981 from the State Department of Revenue thus giving us one more certainty in what is now a sea of guess-timates.

If none of this happens, we will just have to go ahead and vote the budget and articles on the information we have but at least we will have given ourselves the chance to know as much as possible about the situation.

The Selectmen are unanimous in their opinion that the town meeting should use to the fullest monies that are allowed by Proposition 2½. The future welfare of the citizens of Sudbury can be seriously affected by failure to take into account the long range effects of this law.

I urge your approval of the motion to postpone money matters to June 15th.

Board of Selectmen Minority Report: (Mr. Cossart)

Like every good issue, there are two sides to it. I am a minority of the Board of Selectmen in my position. I speak in opposition to adjourning this town meeting to a date certain because I believe we have enough data and reliable estimates to proceed right along tonight.

We are here tonight with a quorum present and in my personal opinion, to postpone this town meeting to June 15th or any other date just to have better figures isn't necessary. My purpose in presenting this position to you is to give you the opposite point of view from the majority of the Board of Selectmen and also the majority of the Finance Committee so that you might evaluate some of the other factors before you make this decision.

The question to seriously consider is, "Are we going to have better figures on June 15th in order to comply with Proposition 2½ legislation?". That's really what it all comes down to. Will we have better information on the 15th of June?

The Selectmen have always been unanimous that we should appropriate up to or near the maximum allowed under Proposition 2½ to avoid severe impacts in the second, third and fourth years. However, I would like to state four factors in support of my position not to postpone this town meeting.

First, we are currently in receipt of cherry sheet estimates which are right on target, that is 1½% within our original estimates. I believe it is the consensus of most of us that a final cherry sheet will not be available on June 15th. We do have a special cherry sheet that has been issued to try to carry us over this problem.

Secondly, the estimated property valuation as of January 1st, 1981 given us by the Finance Committee was based upon sales during 1980. Analysis was done to arrive at the valuation by the Board of Assessors and further evaluated by the Executive Secretary, Town Accountant and Treasurer. An analysis of 1980 sales will be the same sales in June or whenever it is done. It's the same sales that will be evaluated. Those are not going to change either.

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The same people have verified an estimated 12 percent inflation figure after looking at the actual 1980 sales. It's important to realize that this 12% factor is where we get into the midst of it. It is essential that we forecast what kind of a property rate increase we have. The 12% seems to be a reasonable number and there has been some verification of it from a couple of different directions

Suppose the 12% was a severe overstatement and it was to drop all the way to .5%, what would the effect be on the tax rate? It means that the tax rate would be 23.33 instead of 23.24. This outrageous reduction in the estimated inflation effects the tax rate by 9 cents.

The latest information we have from the Chairman of the Board of Assessors is that on June 15th, we will have firmer figures but no guarantee of final figures. Again, it seems to be the same pattern.

The question here is at what point in time are these estimated figures acceptable. Based upon all data and information I'm privy to as a Selectman, I believe they are acceptable now.

Thirdly, new construction which makes up a part of our valuation as of January 1st, 1981, is known today. I consider these figures of approximately 4 million dollars in new construction, which equated to an additional \$100,000 for budgeting purposes, is firm. To further support my previous statements is the physical fact of what new construction existed as of January 1st of 1981. It is also a fact today, as announced by the Moderator at the opening of town meeting, that our free cash figure is \$873,908. This figure cannot be changed once certified by the Town Accountant for this town meeting.

In my opinion, nothing will be dramatically different on June 15th and therefore I recommend that we proceed with Article 19 and act upon those recommendations that will be presented by the Finance Committee. If you agree with this kind of thinking, you should vote "no".

Upon the request of Mr. Joseph A. Klein, the Moderator clarified the motion to postpone as follows:

The intent of this motion is that the monied articles not be considered until June 15th but that the non-monied articles that remain on the warrant be considered. At this point, there has been no motion or vote to adjourn the meeting until June 15th. Therefore, they do not want to move to defer action on the monied articles until June 15th since if the motion to adjourn until June 15th were not carried, we would have these articles deferred to June 15th with no meeting to be held at that time.

If we finish all the other business on the warrant tonight, at the next session there would be a motion to adjourn the meeting to June 15th. Then the next session would be June 15th.

If we don't finish the business tonight, they would have to take this motion up again and move whenever we finish business.

This was determined to be the safest way to deal with these things without committing consideration of these monied articles into a void. We want to have a date first, so we take it from session to session.

Lincoln-Sudbury Regional School District School Committee Report:  
(Mr. Alan H. Grathwohl)

The Regional School Committee supports the passing over of Article 19 and the remaining monied articles until the month of June. As a fiscal entity in our own right, we recognize and value the positions of the Finance Committee and a majority of the Board of Selectmen in their support of this motion. We also will be able to furnish town meeting with a more accurate view of our state aid income and the Regional's miscellaneous income and adjustments at the later date.

We urge your support for the passage of the Selectmen's motion.

VOTED: TO POSTPONE CONSIDERATION OF ARTICLES 19, 20, 22, 23, 24, 25, 26, 32, 33, 34, 35, 36, 37, AND 38 UNTIL THE NEXT SESSION.

ARTICLE 27. Secretarial Pool - Withdrawn

ARTICLE 28. To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$52,000, or any other sum, to be expended under the jurisdiction of the Highway Surveyor for costs and charges associated with the acquisition and placement of materials and supplies required for the operation of the Sanitary Landfill;

Sanitary  
Landfill

or act on anything relative thereto.

Submitted by the Highway Surveyor.

Highway Surveyor Report: Over the past ten years, all cover material used at our Sanitary Landfill was excavated on site. It was material that was part of the original land purchase. Our Project Engineer has estimated that the remaining cover material currently stockpiled on site will only last approximately five more months at the current usage rate. Therefore, the funds requested in this article will allow us to operate our Sanitary Landfill in accordance with our State-approved plans for another year.

Mr. Robert A. Noyes, Highway Surveyor, further reported to the meeting as follows:

The transfer of funds requested under this article will allow us to operate our Sanitary Landfill in accordance with our state approved plans.

LANDFILL ARTICLE  
FY-1982

<u>IMPERVIOUS COVER</u> (fourth year)	\$ 6,378.75
<u>IMPERVIOUS COVER</u> (fifth year)	\$ 6,532.00
<u>LOAM</u> (area #5 Perimeter)	\$14,075.00
<u>PIPE</u>	\$ 6,405.00
<u>DOZER RENTAL</u>	\$ 6,500.00
<u>FUEL</u> (trucking cover material)	\$ 6,289.00
<u>FERTILIZER</u>	\$ 450.00
<u>GRASS SEED</u>	\$ 600.00
<u>MULCH</u>	\$ 200.00
<u>CALCIUM CHLORIDE</u>	\$ 389.00
<u>GRAVEL</u> (access area) 533 yd. <sup>3</sup>	\$ 2,000.00
	\$49,818.75

This chart lists the items needed to comply with that plan.

Finance Committee Report: The requirements of the State must be met in maintaining the Sanitary Landfill. The monies for purchasing and applying the required materials are available from other Highway articles of prior Town Meetings. Recommend approval.

Board of Selectmen Position: The Board supports this article.

After discussion, Mr. Eric F. Menoyo moved to postpone this article until the next session of the town meeting.

In support of his motion, Mr. Menoyo stated as follows: The reason I would like to postpone this article is that we are taking one item out of the whole budget process. We are shifting priorities that the town meeting has voted on as late as last June (Mossman Road Walkway, Article II of the 1980 Special Town Meeting) without examining the entire priorities of the monied articles. It seems to be an entirely inappropriate exercise without viewing the town's budgetary process as a whole.

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After further discussion, Mr. Menoyo's motion was defeated.

The question of a quorum being present in the hall was then raised. After having the hall counted, the Moderator announced that 204 voters were present and the meeting continued.

VOTED: TO APPROPRIATE THE SUM OF \$49,818.75 TO BE EXPENDED UNDER THE JURISDICTION OF THE HIGHWAY SURVEYOR, FOR THE COSTS AND CHARGES ASSOCIATED WITH THE ACQUISITION AND PLACEMENT OF MATERIALS AND SUPPLIES REQUIRED FOR THE OPERATION OF THE SANITARY LANDFILL, SAID SUM TO BE RAISED BY THE TRANSFER OF \$24,899.61 FROM ARTICLE 11 OF THE 1980 SPECIAL TOWN MEETING, \$15,867.96 FROM ARTICLE 16 OF THE 1979 ANNUAL TOWN MEETING, \$1,391.59 FROM ARTICLE 15 OF THE 1979 ANNUAL TOWN MEETING, \$367.05 FROM ARTICLE 17 OF THE 1980 ANNUAL TOWN MEETING, \$30.10 FROM ARTICLE 1 OF THE 1978 SPECIAL TOWN MEETING, \$7,060.31 FROM ARTICLE 37 OF THE 1979 ANNUAL TOWN MEETING, AND \$202.13 FROM ARTICLE 38 OF THE 1979 ANNUAL TOWN MEETING.

ARTICLE 29.

Purchase  
Development  
Rights -  
Agricultural  
Land

To see if the Town will vote to authorize the Conservation Commission to expend \$100,000, or any other sum, from the Conservation Fund to purchase on behalf of the town an interest in the Development Rights in one or more of the parcels listed below containing a total of 198 acres, more or less, of agricultural land at the rate of \$500 per acre, under the provisions of Chapter 780 of the Acts of 1977, "The Agricultural Preservation Restriction Act", which land is shown on "Compiled Plan of Land in Sudbury, Massachusetts Showing Development Rights to be Acquired Under the 'Agricultural Preservation Restriction Act'", dated January 5, 1980, by the Town of Sudbury Engineering Department, on file with the Town Clerk's office, as follows:

- Parcel 1: Approximately 84 acres of land bounded by North Road to the North, by Davis Farm Conservation Land on the southwest, and parcel 2 (below) on the east;
- Parcel 2: Approximately 17 acres of land bounded by North Road on the north, property of Sudbury Water District on the east, parcel 1 (above) on the west, and Pantry Brook Fish and Wildlife Management Area on the southeast.
- Parcel 3: Approximately 12 acres of land bounded on the north by North Road, on the east and south by parcel 1 (above), and on the west by Town of Sudbury Park & Recreation land;
- Parcel 4: Approximately 24 acres of land bounded by Concord Road on the south and Pantry Road to the west, and by Olde Towne Estates Subdivision (Deacon Lane) on the north, and by property of Heppenstall on the east;
- Parcel 5: Approximately 23 acres of land bounded on the west by the Penn Central Railroad, on the north by Haynes Road, on the northeast by Pantry Road, on the southeast by Concord Road, and on the south by property of Waite;
- Parcel 6: Approximately 39 acres of land bounded on the south by Lincoln Road, on the west by property of Fay and property of Barton, on the north and east by Pantry Brook State Fish and Game Management Area and property of Neate;

Such expenditure only to be made upon the joining of the Massachusetts Department of Food and Agriculture in the purchase of the remainder of the Development Rights in one or more of the aforementioned parcels and the granting by the agricultural landowner of certain public rights of access for passive recreation only, said rights to be determined by mutual consent of the owner, the Conservation Commission and the Massachusetts Department of Food and Agriculture;

or act on anything relative thereto.

Submitted by the Conservation Commission.

Ms. H. Rebecca Ritchie, of the Conservation Commission moved in the words of the article except that the date of January 5th, 1980 be amended to read January 5, 1981.

At Ms. Ritchie's request, the Moderator asked for and received consent of the Hall that Mr. Steven Verrill of Concord answer questions as necessary. Mr. Verrill is the farmer whose APR applications encompasses parcels 1 through 5 as they are listed in the Warrant.

Conservation Commission Report: (Ms. Ritchie)

Since the early 1960's when it was first adopted by town meeting, the town has maintained an account in the Conservation Commission budget known as the Conservation Fund. By means of annual appropriations monies are voted into this fund for the purpose of the preservation of the natural resources of the town and for that specific purpose alone. The \$100,000 we are requesting in this article comes from this Fund and not from an appropriation.

We come to you tonight, the Conservation Commission and the farmers involved, as it has always been the Commission's practice to first obtain town meeting approval before spending any sum over \$10,000 out of the Conservation Fund. We are not required to do this by law, but we have always and will always do so.

Please bear in mind that town meeting's last contribution to the Fund was in 1978. Therefore this \$100,000 represents, in large part, interest which has accrued on the Fund as it was invested by the Town Treasurer. It hasn't had an impact on your taxes for some time.

This request for transfer has no impact on basic services such as police, fire, the number of teachers in the schools or on your tax rate this year nor since 1978.

We are all too painfully aware I am afraid, of the skyrocketing land values in this town. The steady price increases and the corresponding tax burdens on land owners that is to say, all of us, are the major impetus for our proposal in this article and in Article 30. The Agricultural Preservation Restriction Program which enables development rights purchase, which is what we propose here, offers advantages other than low cost open space preservation.

The lands that we so acquire an interest in, will remain on the tax rolls. They continue to be in private ownership and management, reducing the town's management and policing costs. They are restricted forever to farming uses. We will also ask in the restriction for public rights of access for passive recreation, hiking, horseback riding and skiing so long as those recreational activities do not derogate from the farming purposes of the restriction.

Last and most importantly, this preservation enables the continuation of food productions by two area dairies, one of whom alone produces 1,000 glasses of milk a day.

CONSERVATION and PARK & RECREATION

LAND PURCHASE

ENUMERATING STATE AND FEDERAL AID

Name	Acres	Date	Acquisition Cost	REIMBURSEMENT	
				Federal	State
<u>Park and Rec.</u>					
Featherland Park	35.33	1960	\$ 28,950	---	---
	7.38	1970	17,500	---	---
Raymond Land 150±					
Feeley Park	20.92				
Conservation	75±	1960	150,000		
Selectmen	54±				
Haskell Land	28.77	1973	180,000	\$90,215.74	---
Nine parcels total of	27±		Gifts		
Davis	30	1977			



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Name	Acres	Date	Acquisition Cost	REIMBURSEMENT	
				Federal	State
<u>Conservation</u>					
Lincoln Meadows (N)	48.7	1965	\$42,500	---	\$ 21,250
Lincoln Meadow (S)	28.9	1971	35,000	---	17,500
Hop Brook Marsh	80.3	1967	58,500	---	29,250
Wash Brook Marsh	29.6	1971	5,000	---	2,500
Crystal Lake	2.4	1966	2,051	---	1,025
Mineway Brook Marsh	30.2	1973	26,900	---	13,450
Four parcels total of	20.9		Gifts	---	---
Approx. total of	5.0		Tax title	---	---
Davis Farm	52	1973	132,000		62,500
	8.68	1978	18,000	---	---
Nobscot	78	1973	285,000		124,500
Totals: 384.68 acres 16 yrs. \$604,951 subtract reim. = \$480,451					

Article 29: 198 acres for \$100,000, State pays remainder of cost approximately \$500,000 State cost.

Article 30: 35 acres for \$100,000. Total 46 acres for \$400,000 with State contributions of \$100,000 and farmer and developer purchases paying remainder.

Total State contributions: \$600,000 approximately.

Total Town contributions: \$210,000

Total Acreage preserved: 243 acres

Past purchases and their costs are shown on this chart. The last column shows the state Self-help Program reimbursements we received for previous conservation land purchases. The Department of Conservation Services administers state self-help monies which normally provide up to 50% reimbursement for our purchase costs. That department tells us, in November of this year, that there were no self-help funds available to towns such as Sudbury this year nor quite possibly in years to come. The loss of this assistance highlights another very important advantage of the APR Program which is the cost sharing by the State Department of Agriculture.

If this article passes, the town will contribute only 10 to 20 percent of the total development rights purchase cost and the state will pick up the remainder.

That is quite a difference, between 10-20%, even though it is a development rights purchase, and 50%.

Even though the Department of Food and Agriculture expends 80% more money than we do in the purchase of development rights, we are co-holders with equivalent rights with the state. In other words, even though our contribution is smaller, our rights are equivalent.

The APR Program will soon enter its third year and we have good executive and legislative support. This isn't a new concept. New Jersey has had a similar program for some time.

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AGRICULTURAL PRESERVATION RESTRICTIONS: STATE-WIDE FOR TWO YEARS  
FARMS WHOSE DEVELOPMENT RIGHTS HAVE BEEN BOUGHT BY THE STATE AND TOWNS

COUNTY	TOWN	FARM TYPE	TOTAL ACREAGES
Middlesex	Natick	Vegetable & Fruit	107
Norfolk.	Bellingham	Vegetable	97
Worcester	Holden	Forage	79
Worcester	Spencer	Dairy	155
Worcester	Uxbridge	Forage	40
Essex	Haverhill	Dairy	246
Essex	Salisbury	Vegetable	18
Plymouth	Lakeville	Dairy	190
Plymouth	Norwell	Dairy	71
Hampden	Southwick	Vegetable & Forage	57
Bristol	No. Attleboro	Forage	34
Dukes	Chilmark	Forage	98
Hampshire	Amherst	Dairy & Forage	137
Hampshire	Cummington	Forage	115
** Several other restrictions are pending			1,444 acres state-wide approx. 10 million cost

This chart shows the Massachusetts programs activities to date. One of the most recent restrictions was Lookout Farm in Natick which was the first for Middlesex County.

The APR Program is entirely voluntary. The farmer applies simultaneously to the State Department of Food and Agriculture and to the town through its Conservation Commission. Locally, the application is reviewed by the Selectmen, the Planning Board and the Conservation Commission and any other interested town board.

Article 29 represents two applications from two separate farmer operations. We received them in the fall and they were approved by the local boards.

What are we really buying if we aren't buying the land outright? We are buying the development rights. In buying them we are in effect cancelling them, erasing them in perpetuity.

Some rights still remain, the right to farm the land remains and is held privately by the landowner. The agricultural rights are specifically defined. They are defined by a deed restriction which is attached to the title in perpetuity and rides with it as a covenant.

## AGRICULTURAL PRESERVATION RESTRICTION

Legal agreement between Owner and Commonwealth (Commissioner of Food and Agriculture) and Town (Conservation Commission) made for the purpose of retaining land, as described in restriction, predominantly in agricultural farming or forest use.

- . Binds owner, heirs, administrators, executors, successors or assigns
- . Allows with approval
  - Construction for agricultural uses, including related commercial use;
  - Construction of dwellings for owner's or employees' family living use;
  - Excavation, dredging, or removal of loam, peat, gravel, soil, rock, etc.
- . Retains customary rights of ownership
- . Enforced by injunction or other legal proceeding
- . Held in perpetuity
- . Released only as provided under General Laws

This chart lists some of the agricultural rights as defined in the law. In addition, the Conservation Commission will also require as is written in the article, that the restriction include provision for public access for passive recreation so long as those uses are compatible with the farming operation.

Please note that certain usages are only permitted on this restriction by prior approval of the co-holders of the restriction, the town and the state. Building, for example. You can construct buildings on agriculturally restricted land, but only for certain purposes for housing family and employees and only by prior approval of the town and the state.

What kind of uses are we talking about when we say agricultural? They are clearly defined under a sister statute that has been in use for sometime in Sudbury called Chapter 61A, the Agricultural Assessment Act.

## DEFINITION OF AGRICULTURAL OR HORTICULTURAL USE

As per Ch. 61A Agricultural Assessment Act, and Ch. 780, Agricultural Preservation Restriction Act

## Land Used For:

Raising animals such as: dairy cattle, beef cattle, sheep, horses, swine, poultry, furbearing animals, bees or the products thereof for sale.

Product preparation or marketing

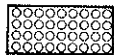
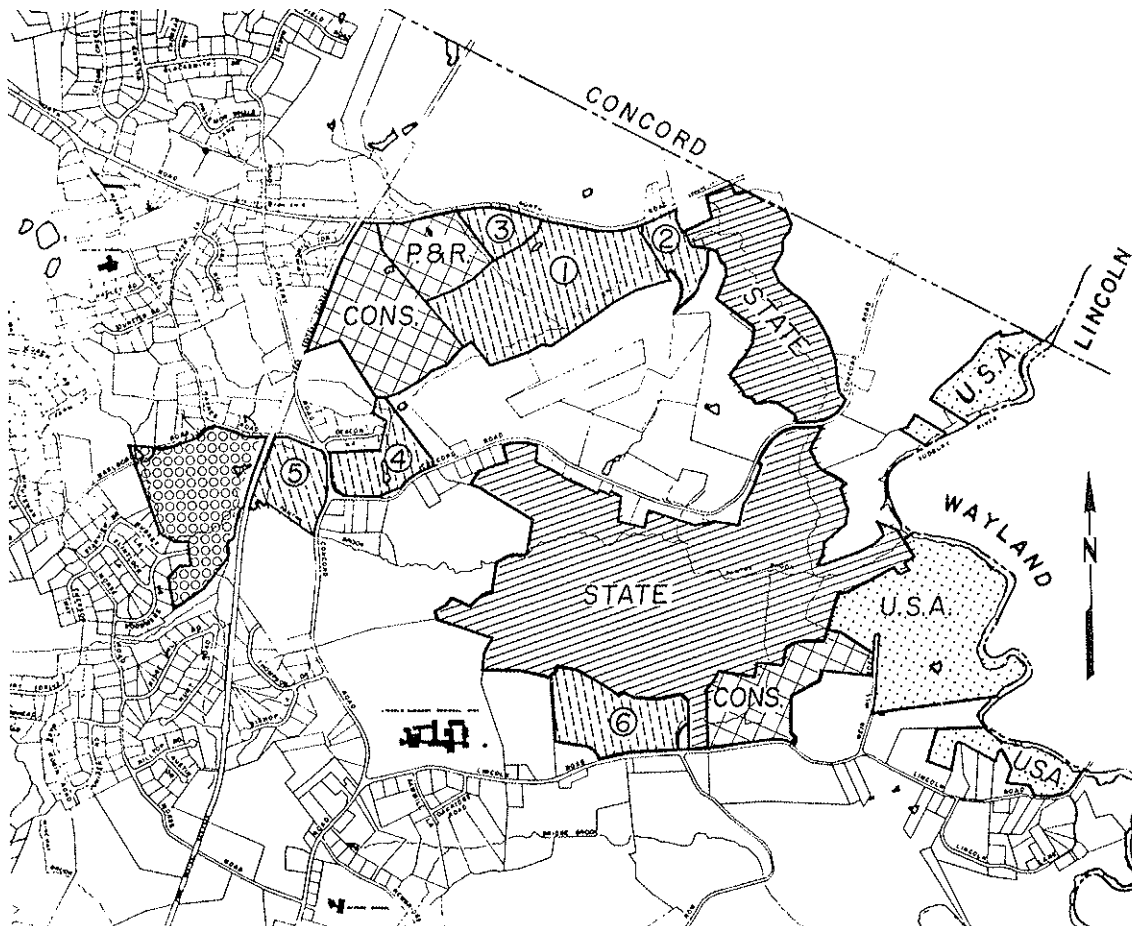
Housing agricultural products or workers

Raising of plants or plant products for sale such as: Fruits, vegetables, or other foods for people or animals, sod, ornamental trees, shrubs, or plants, greenhouse or nursery products, or forestry operations or products thereof as certified by the State Forester.

Such operations must produce gross annual sales of: \$500 or greater for the first five acres and \$5 per acre for each acre over five acres and 50¢ for each acre of woodland or wetland not used for any other purpose.

This chart shows some major points of that definition. This act is the one we are working with to define agricultural uses. Currently three out of the six parcels are under Ch. 61A and the other three qualify to be.

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**ARTICLE 30****PROPOSED LAND ACQUISITION****ARTICLE 29****DEVELOPMENT RIGHTS PURCHASE**

This chart shows where these parcels are located. As you can see they have considerable relationship to existing public open space, federal, state and town. Parcels 1, 2, and 3 front along Route 117 from the Davis Farm, Conservation and Park and Recreation land, all the way east to the Concord line and the town well.

At the corner of where Pantry Road leaves Concord Road, you have two corn fields. I am sure you are all familiar with parcels 4 and 5. They are across the street from each other. Parcel six is down Lincoln Road and is adjacent to Lincoln Meadows Conservation Land.

Ms. Ritchie then showed colored slides of the 6 parcels described in Article 29 and gave a brief narration while they were being shown.

How is the price of these total 198 acres determined? It is a pretty simple equation. You take the full and fair market value and subtract from it the farm's values as determined under Ch. 61A guidelines and state guidelines. That difference then becomes the price of the development rights.

The Department of Food and Agriculture is currently proceeding with appraisals for these six parcels. Our expenditure of the Conservation Fund money, if you approve the transfer we request, is still contingent upon state approval of these parcels.

April 7, 1981

We will not join in the purchase of development rights by ourselves. We go in with the state and only with the state.

We have included a provision in the article for \$500 per acre, so that any funds not spent under this article will revert to the Conservation Fund and be applied to future projects of this nature. We hope that you now share our view, that the APR Program is effective and timely for the taxpayer, the consumer for recreation and for the retention of the town's character.

Ms. Ritchie then turned the microphone over to Mr. Verrill so that he might give a few observations from the farmer's point of view. Mr. Verrill is applying for purchase of development rights on parcels 1 through 5.

Mr. Verrill: For several centuries agricultural production in this country is generally at a steadily increasing production resulting from more acres continuously being cleared and from the discovery and development of fertilizers, herbicides and plant breeding and lots of inexpensive energy. Well, the land has been cleared. Substantial increases in yields per acres cannot be depended upon. We cannot count on rapid increases in agricultural production in the near future.

The acres of good farm land in this country and in the world are finite and decreasing. The population is not. Our population is growing at a rate that exceeds our ability to produce food.

Once agricultural land is developed, it is lost forever. This is the reason for an APR Program, to retain productive land forever. I believe in this concept to the extent of applying for an agricultural preservation restriction on all of my farms in Concord and Sudbury with the intent of buying the agricultural rights on much of the land I have been leasing. This will guarantee me land to farm and will guarantee to the community farm land that is open space and more. It will continue to yield taxes as well as food and will not require maintenance by the town.

At a time when our sources of food are moving farther and farther away and transportation is getting more expensive and less certain, I believe passage of this article will benefit virtually everyone.

Finance Committee Report: (Mr. Ronald A. Stephan) The Finance Committee recommends approval of this article.

Board of Selectmen Report: Recommend approval.

After some discussion, it was

*VOTED: IN THE WORDS OF THE ARTICLE EXCEPT THAT THE DATE JANUARY 5, 1980  
BE AMENDED TO READ JANUARY 5, 1981.*

*VOTED: TO ADJOURN TO TOMORROW NIGHT AT 8 O'CLOCK.*

The meeting adjourned at 11:08 P.M.

(Attendance: 337)

## PROCEEDINGS

## ADJOURNED ANNUAL TOWN MEETING

April 8, 1981

The Moderator called the meeting to order at 8:14 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

He announced that a notice had been filed to reconsider the action taken under Article 28 and that such reconsideration would be the first order of business at the next session.

Mrs. Stefanie W. Reponen of the Finance Committee *moved to postpone consideration of articles 19, 20, 21, 22, 23, 24, 25, 26, 32, 33, 34, 35, 36, 37, and 38 until the next session.*

Finance Committee Majority Report: (Mrs. Reponen)

As the Finance Committee has explained on the two previous evenings, it strongly urges you to vote for this motion. We feel that we should wait until more definite numbers are known so that town meeting can decide how much money to spend and how much money not to spend. The most important thing we want to know is what is the maximum levy limit for the town of Sudbury. We do not know that today. We will not know it tomorrow, but we hope to know it by June 15th.

Board of Selectmen Report: (Mrs. Donald)

The things I said last night still hold. As far as I am concerned they have been strengthened by the reports in the newspapers of what Speaker of the House McGee said that he will see to it that action is taken on 2½. We do not know what those actions are going to be but I think we would be well advised to wait and find out.

In response to a question from the floor, it was determined that Article 21 was passed on the Consent Calendar. Therefore, it was stricken from the list of articles contained in the motion.

Finance Committee Minority Report: (Mr. Bernard J. Hennessy)

There is a minority on the Finance Committee and I'm it. I think you all ought to know that. I have strong feelings. We spent many hours in the developing of budget for this town to vote on and consider. I firmly believe that the numbers are not going to change drastically from now until June. I urge you very strongly, please to defeat this motion.

*VOTED: TO POSTPONE CONSIDERATION OF ARTICLES 19, 20, 22, 23, 24, 25, 26, 32, 33, 34, 35, 36, 37, AND 38 UNTIL THE NEXT SESSION.*

(For action under these articles see Proceedings of June 15, 16, 17 and 22.)

ARTICLE 30.

Acquisition  
Barton Land

To see if the Town will vote to authorize and empower the Selectmen, upon the written request of the Conservation Commission, under the provisions of General Laws, Chapter 40, Section 8C, as amended, to acquire in fee simple, by purchase, by purchase with life tenancy, or by a taking by eminent domain, for conservation and agricultural purposes:

Approximately 46 acres of land situated on the southerly side of Marlboro Road, the southerly side of Haynes Road and the westerly side of the Penn Central Railroad, shown on compiled assessor's plans D09 and E09, Parcel 600, copies of which are on file in the Town Clerk's office, which plans are incorporated herein by reference.

and to approve transfer from the conversation fund of \$110,000 therefor; and to appropriate therefor \$400,000, or any other sum said sum of \$400,000 to be raised by bond issue; with all land acquired hereunder to be under the management and control of the Conservation Commission;

or act on anything relative thereto.

April 8, 1981

(\$10,000 of Fund transfer for engineering and appraisal fees)  
Submitted by the Conservation Commission.

After making the motion under the article, Ms. H. Rebecca Ritchie asked that two non-residents be allowed to respond to questions. The Moderator obtained consent of the hall that Mr. Davis Cherington, Executive Director of the Mass. Farm and Conservation Lands Trust, and Mr. Warren F. Flint, Jr. of Matlock Associates, a planner, both of whom had been working with the Conservation Commission on this article, be allowed to be present and respond to questions.

Conservation Commission Report: (Ms. Ritchie)

As you can see by the motion, we have dropped our request for a \$400,000 bond issue appropriation. We still hope to raise a similar amount but will do so by a different means.

I am sure the reasons for dropping the bond request are all too obvious. Proposition 2½'s impact on basic services, especially schools, police and fire, and its impact on the municipal bonding market has cast a pall of uncertainty which in effect, stalls bond purchases. The Town of Concord succeeded just recently in selling a large bond but it happens to have one of the three highest bonding rates in the state.

On the other side of the coin, 37 Massachusetts communities have just recently lost their bonding ratings from Moody's. Sudbury, I am happy to say, is not in this last position. We have a good rating.

However, this kind of atmosphere is still a difficult one in which to proceed and certainly on which to rely for any financial need. Furthermore, bonding priority currently exists in Sudbury - our expanded police station which is now in progress and which was voted by last year's town meeting.

Why then did we submit a request for a bond? At the time we wrote the original article, we had no other alternatives before us. We still felt constrained to bring this particular parcel before you for your consideration because the Barton lands were, and continue to be, under court order to be sold on or before June.

The parcel in question is that area denoted by the small circles on the map (see Article 29, page 48 for map.)

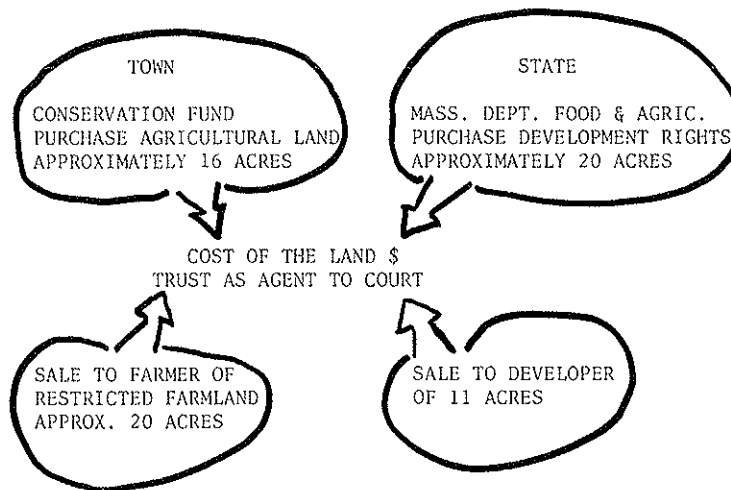
Ms. Ritchie then showed a series of slides of the parcel of land.

This piece of land runs out behind the big yellow barn on Marlboro Road along the course of Pantry Brook. It is a pretty classic example of what we all like to call Sudbury's rural character. The area is constantly being painted and photographed and is well known beyond the town for its beauty. Unfortunately for all of us, it came on the market this year, and when it did it came on at a heavenly price.

What then can we do to preserve this land without adding to the Town's financial burden? In discussing Article 29 which we voted on last night, with the Commissioner of Food and Agriculture this winter, it was recommended by him that the Commission approach the Massachusetts Farm and Conservation Lands Trust with our problem. The Trust is a private, non-profit land preservation organization formed by the Trustees of Reservations to enable swift and flexible open space conservation. Neither the Conservation Commission nor the Department of Food and Agriculture has the financial credit nor the legal right to use it even if we did have it, to act as swiftly as can the Trust. The Trust can act on our behalf.

When a valuable piece of agricultural land comes on the market and sale for development is imminent, the Trust can move swiftly to buy the property using bank lines of credit and a revolving fund established especially for this type of land.

The Conservation Commission's approval process before Town Meeting and the reviews required at the state level for the Department of Food and Agriculture can thus continue apace while the Trust collaborates on a financing plan and acts upon it. The Trust buys and holds property until the town and the state can acquire and attain the required approvals to fund the purchase then from the Trust.



This chart shows the funding we propose for preservation of 35 out of the total of 46 acres in the parcel. Unfortunately, the high court-ordered cost of this land not only prevents us from buying all 46 acres, but also forces us into the sale of 11 acres to development to meet nearly half of the total purchase price.

Neither the Conservation Commission, nor the Trust, nor the Department of Food & Agriculture desires to see any development on this 46 acres, but we are left with no alternative by the bonding market and by the high cost of the parcel. In addition, the Commission is not, nor ever could legally be in what some may call here tonight, the development business. The funding plan for this article, which includes sale for development of 11 acres, is not caused by our great interest in house lots. Anyone who has come before the Conservation Commission with a Wetlands Protection Act filing, can attest to how difficult we can be on that subject.

In this article we are asking just as we did in Article 29, for a transfer of Conservation Fund monies. Thus, please bear in mind that the \$110,000 that we're asking for here is a transfer and not an appropriation. This \$110,000 was previously set aside by past town meetings specifically for land conservation purposes.

Let's review in detail the total funding picture, as shown in Chart 1. The Trust in the center of the chart, buys the land from the Court Commissioner who is acting on behalf of the family. The four funding sources, shown in the chart around the Trust, then buy the land from the Trust. Two purchasers are public, just as they were for Article 29, the Department of Food and Agriculture and the Town of Sudbury through the Conservation Commission. These two public sources join together to purchase the development rights to the 35 acres of agricultural land and open space. They become co-holders as they were in Article 29 of an agricultural preservation restriction with the same provisions for public access for recreation as for Article 29.

Please don't consider the acreage figures in Chart 1 as definitive because at this point we are still negotiating on the purchase price. They are rough estimates and it will be some time before we have final figures. In essence, we are talking about preservation of 35 acres through purchase of development rights in the same manner as we were for Article 29.

The other two out of the 4 funding sources are private.

The 35 acres of restricted agricultural land is then sold to a farmer and the remaining 11 to 12 acres would be sold for development.

There has understandably been considerable concern for the preservation of this 11 to 12 acres of woodland slated for development. The Trust and the Conservation Commission are naturally very willing to pursue realistic preservation alternatives. Some of these might include the formation of a neighborhood home owners



April 8, 1981

association which would co-purchase and co-hold some of the acreage. Abutters could purchase some of it for buffers. A local Sudbury land trust could form to purchase the land and deed it over to the town or another conservation group with conservation restrictions. These possibilities are not limited.

The participation of the Massachusetts Farm and Conservation Land Trust makes all of these possibilities something that we can do. The participation of the Trust gives us a little more time to plan courses of action which are beneficial to a number of interests.

Ms. Ritchie then showed a series of 5 slides to give some idea of the planning process which led to the funding strategy and the land use plan that the Commission is proposing. The slides showed the types of land on the parcel by categories, wetlands, prime agricultural soils, slopes and woodland. Also shown were soil types taken from the town's most current soil data established by the U. S. Geological survey and updated by our Planning Office. The soils were also rated by types as to their ability to sustain septic systems and the areas of flood hazard were indicated.

By progressing through these plans, we arrived at two general areas where development could best take place. Along Marlboro Road near the barn, there could be nine lots most easily and readily developed. They have frontage, wouldn't have any road costs and the water line costs would be small.

There could be another six lots off the end of Woodmere Drive and although a developer might have to put in a T shaped road and squeeze out nine lots to recoup some of his road costs, we've put in six because we feel this is a maximum for the area.

There could be a few more lots in the center.

This is not intended to be a definitive plan nor could it be. It is the beginning for planning and for negotiation, especially as the Trust begins the task of determining some accurate values for this parcel in order to discuss this with the court. It is entirely possible that the six lots off the end of Woodmere Drive could become three large lots.

This is a new concept in land preservation for all of us. Please think it through carefully as it is one which we will probably need if we are to continue any program of open space preservation at today's prices. The Conservation Commission has watched helplessly as 20 acre parcels sold for \$225,000 the morning they went on the market. We need new avenues of activity which will give us flexibility and swift action.

Please weigh the issues tonight for now and for the future. The land is for sale to the highest bidder by or before June. If it is not sold by then, it will go to public auction, a situation which could easily outstrip our funding resources.

If we return to the original article and vote to sell a bond, what are our chances that we will get the bond? Will we get it in time? Or, do we develop eleven to twelve acres in order to save 35? Or, do we fight any development and thus guarantee that all 46 acres will go to development.

Please think it over carefully. Your vote tonight will effect more than just this one article.

Finance Committee Report: The Finance Committee recommends approval.

After some discussion, Mrs. Patricia A. Bellows *moved to amend by adding at the end of the main motion "All potential building lots contained in the article fronting on Old Marlboro or Haynes Road shall be required to provide a walkway constructed according to specifications in Part M, Section VI of the Planning Board Rules and Regulations governing subdivisions prior to the issuance of certificates of occupancy and walkways within a subdivision shall not be waived"*.

Mrs. Bellows's amendment was voted.

After further discussion, it was

VOTED: TO AUTHORIZE AND EMPOWER THE SELECTMEN, UPON THE WRITTEN REQUEST OF THE CONSERVATION COMMISSION, UNDER THE PROVISIONS OF THE GENERAL LAWS, CHAPTER 40, SECTION 8C, AS AMENDED TO ACQUIRE IN FEE SIMPLE, BY PURCHASE WITH LIFE TENANCY, BY PURCHASE OF DEVELOPMENT RIGHTS, FOR THE PURPOSES ENUMERATED UNDER GENERAL LAWS, CHAPTER 40, SECTION 8C, A PORTION OF OR AN INTEREST IN:

APPROXIMATELY 46 ACRES SITUATED ON THE SOUTHERLY SIDE OF MARLBORO ROAD, THE SOUTHERLY SIDE OF HAYNES ROAD AND THE WESTERLY SIDE OF THE PENN CENTRAL RAILROAD, SHOWN ON COMPILED ASSESSORS PLANS D09 AND E09, PARCEL 600, COPIES OF WHICH ARE ON FILE IN THE TOWN CLERK'S OFFICE, WHICH PLANS ARE INCORPORATED HEREIN BY REFERENCE,

AND TO APPROVE THE USE OF \$110,000 FROM THE CONSERVATION FUND FOR SUCH PURPOSES: WITH ALL LAND ACQUIRED HEREUNDER TO BE UNDER THE MANAGEMENT AND CONTROL OF THE CONSERVATION COMMISSION: ALL POTENTIAL BUILDING LOTS CONTAINED IN THE ARTICLE FRONTING ON OLD MARLBORO OR HAYNES ROAD SHALL BE REQUIRED TO PROVIDE A WALKWAY CONSTRUCTED ACCORDING TO SPECIFICATIONS IN PART M, SECTION VI OF THE PLANNING BOARD RULES AND REGULATIONS GOVERNING SUBDIVISIONS PRIOR TO THE ISSUANCE OF CERTIFICATES OF OCCUPANCY AND WALKWAYS WITHIN A SUBDIVISION SHALL NOT BE WAIVERED.

ARTICLE 31. To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$4,000, or any other sum, to be expended under the direction of the Permanent Building Committee, for the purpose of conducting a study to provide engineering recommendations for a five-year program to maintain, repair or replace roofs for the Curtis, Noyes, Haynes and Nixon Schools, said sum to be raised by transfer from the Fairbank School Roof account established under Article 24 of the 1979 Annual Town Meeting;

or act on anything relative thereto

Submitted by the Permanent Building Committee

Permanent Building Committee Report: (Mr. Franklin B. Davis)

Article 31 is the 6th article having to do with school roofs to be contained in warrants in the past three years. To appreciate the merit of this article, it was felt that a brief history of the previous articles would be helpful.

At the 1979 Annual Town Meeting, an article was presented by the School Committee and passed by the town to appropriate \$30,000 to repair the Fairbank School roof. Subsequent to the passing of that article, it was determined that a \$30,000 expenditure would not resolve the Fairbank roof problem. It was determined that an in depth engineering study of the roof was required to enable the Town to make an intelligent decision relative to the roof and/or the building.

As a result two articles were prepared for presentation at the 1980 Annual Town Meeting. One article was presented and passed by the Town to provide funding to do an engineering study of the Fairbank and Horse Pond Road School roofs. A second article relative to a study for a long term maintenance program for the remaining school roofs was prepared and contained in the warrant but that was indefinitely postponed due to the uncertainty of the future use of the school buildings.

The results of the roofing study that was done on the Fairbank and Horse Pond Schools were presented at the 1980 Special Town Meeting at which time the Town was asked to appropriate the sum of \$210,000 to repair and/or replace the Fairbank roof and the sum of \$205,000 to repair and/or replace the Horse Pond School roof.

At the time of the Special Town Meeting, the restructuring plans of the School Committee, specifically the future use of the Fairbank School, were not yet available to the town. Considering these facts, the 1980 Special Town Meeting indefinitely postponed both articles.

Now that the school reorganization plans are complete, the time is right to prepare an engineering evaluation so that a program to maintain, repair or replace the remaining school roofs at Curtis, Noyes, Haynes and Nixon can be implemented.

It is for that study that the Permanent Building Committee requests a transfer of \$4,000 from the Fairbank School Roof Account established under Article 24 of the 1979 Annual Town Meeting. In so far as the article to be discussed tonight is concerned, most of the school roofs are approximately 20 years old. That is the time when replacement or repair work on roofs normally becomes necessary. When maintenance is not done on a regular basis or problems ignored, the town faces major expenditures similar to the cost of repair or replacement of the Fairbank and Horse Pond roofs.

The intention of the study is to prepare a program for the systematic maintenance and/or replacement in part or in total of the school roofs. The study will report the present condition of each of the roofs, outline those areas which require immediate attention and areas which require future attention. It will establish an annual maintenance program and outline the funding required. The report will estimate the cost to do the necessary work over a five year period and place a priority on those items.

As a result of this study, a requirement of a future expenditure of major proportion will be known ahead of time. In light of the previous town problems in this area, the Permanent Building Committee and the School Committee feel that the passing of this article would be a prudent move for the town.

Finance Committee Report: The Finance Committee recommends approval.

Board of Selectmen Report: (Mr. Murray)

The Board of Selectmen unanimously supports this article. Recommend approval.

Mr. Edward E. Kreitsek then proposed the following resolution:

Whereas	The repair and maintenance of roofs should include appropriate energy-conservation treatment, which may involve substantial costs:
	Be it
Resolved	That the Permanent Building Committee be informed of the will of this Town Meeting that the study include, as part of its report repair, maintenance, and energy-conservation proposals to the extent that major structural changes are not required.

In support of his resolution, Mr. Krietsek stated as follows: We had articles at previous town meetings that indicated \$200,000 and \$250,000 to repair roofs at some of the schools. This is about half of the cost of building the building. Some of those proposals had very ambitious and worthwhile energy-conservation schemes which, however, required substantial structural changes.

At that time, it seemed to me that it would be more cost effective to come up with a more moderate energy conservation approach not requiring structural changes. I felt that the direction of this sort to the Permanent Building Committee, if it is the will of the town meeting, would lead them to come back with their reports with some options for the town; the ultimate in energy conservation requiring structural changes but also to take a look along the way at what could be done in energy conservation, repair and maintenance, that does not require structural changes.

After asking for a show of hands of those in favor and those opposed to the resolution, the Moderator declared that there is a consensus in favor of the resolution.

UNANIMOUSLY VOTED: IN THE WORDS OF THE ARTICLE CONTAINED IN THE ANNUAL TOWN MEETING WARRANT.

ARTICLE 39. To see if the Town will vote to accept the provisions of section 53D of Chapter 44 of the General Laws, which reads as follows

Accept  
G.L. Ch. 44  
s. 53D - "Notwithstanding the provisions of Section Fifty-three, any city or town which accepts the provisions of this section may establish in the town treasury a revolving fund which shall be kept separate and apart from all other monies by the Treasurer and in which shall be deposited the receipts received in connection with the conduct of self-supporting recreation and park services of said city or town. The principal and interest thereon shall be expended at the direction of the authority, commission, board or official of such city or town with said responsibility without further appropriation, but only with the written approval of the mayor in cities, or city manager in Plan E cities, or the selectmen in towns or in towns which have adopted the town manager form of government the town manager and only for the purpose of operating self-supporting recreation and park services. The city auditor or town accountant shall submit annually a report of said revolving fund to the mayor, city council, city manager, board of selectmen or town manager for their review and a copy of said report shall be submitted to the Director of the Bureau of Accounts; provided that funds in said revolving fund shall not be used to employ or pay the salary of any employee or for the purchase of equipment; provided further that said revolving fund shall not exceed the sum of five thousand dollars and any amount in excess of five thousand dollars shall be paid into the city or town treasury as provided in Section Fifty-three.

Creation of  
Revolving  
Fund for  
Park & Rec.  
Programs

Petition

A city or town which has accepted the provisions of this section may, in like manner, revoke its acceptance."; or act on anything relative thereto.

Submitted by Petition

Park and Recreation Commission Report. (Mr. Oscar W. Harrell)

This essentially establishes a revolving account for the Park and Recreation Commission. We want to continue what we consider a tradition that has provided for you high quality recreation. Therefore, we investigated and discovered other communities that are using this process whereby they can continue to provide these services adequately and very efficiently.

As you know, with the decrease of our budget and also the increasing costs of everything, we have had to make some of our programs self-supporting. Consequently we looked at this as the alternative, the most logical and practical way of continuing these services for you.

It requires no funds, as you know, other than the funds that you the town taxpayers have provided when you supported the swim program, the gymnastics program and other similar kinds of programs. You have already contributed that money. That money is now located and we can spend \$5,000. In fact, we have been instructed to spend up to \$4,999.99. I would now defer to the Selectmen and to the Finance Committee.

Finance Committee Report:

The Finance Committee unanimously supports this article. The only reason our comments did not appear in the Warrant, is that when this was presented to us by the Park and Recreation Commission, the warrant had already gone to print.

We recommend approval for various reasons. I don't think there's any question that this fund is a legal fund. It meets the requirements of the Statute, General Law Chapter 44, section 53D. These funds can only be used for a specific purpose. They cannot be used to pay salaries or buy equipment. The fund can never exceed \$5,000. I don't think there is any potential for abuse.

Also, the Town Accountant monitors dispersals made out of the fund.

We think this fund is going to encourage programs of the Park and Recreation Commission to become self-supporting, which is very important now at a time of fiscal austerity because of Proposition 2½. Park and Rec is going to have to become more imaginative to find new ways to raise money and this really encourages a pay as you go system.

I think it likely that when we come to vote budgets, it may be that certain departments of the town are going to be given a higher priority as far as what the town votes. I suspect that Park and Rec won't be among the high priority departments. For that reason, I feel this will give them a hedge. It will allow them to hire people for the next fiscal year before the budget is actually approved. It will give them some flexibility.

As you know, most of their programs occur on or just after July 1st, and they do have to do their hiring about this time. If they did have this fund they could bargain in good faith with the providers of services knowing that they would at least have the amount of the fund to expend for these services.

Board of Selectmen Report: (Mr. Murray)

The Selectmen unanimously support this article. It should be pointed out that through the years, the Park and Recreation budget has never reflected the increase in workload that they have taken on. They've always had a responsible budget and they've been able to do it very very economically over the years. I think this enables them at this time to continue some of the current programs at a pay-as-you-go cost, versus a direct cost to every taxpayer in the town. I urge support for the passage of this article.

VOTED: *THAT WE ACCEPT THE PROVISIONS OF SECTION 53D OF CHAPTER 44 OF THE GENERAL LAWS.*

VOTED: *TO ADJOURN THE 1981 ANNUAL TOWN MEETING UNTIL JUNE 15TH, 1981 AT 8 P.M. IN THE LINCOLN SUDBURY REGIONAL HIGH SCHOOL AUDITORIUM.*

The meeting was adjourned at 10:02 P.M.

(Attendance: 337)

## PROCEEDINGS

## SPECIAL TOWN MEETING

June 15, 1981

The Moderator called the meeting to order at 7:52 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

He recognized Father Joseph F. Gough, Pastor Emeritus of Our Lady of Fatima Church, for the invocation. He then asked for a moment of silence in remembrance of Joseph J. Slomski, former Chairman of the Finance Committee, who had passed away recently.

The Moderator led the citizens in the pledge of allegiance to our flag.

He announced that the amount of free cash as certified by the Town Accountant was \$873,908.10. He announced that he had examined the call of the Special Town Meeting, the officer's return of service, and the Town Clerk's return of mailing and had found them to be in order for conducting this meeting.

*VOTED: TO DISPENSE WITH THE READING OF THE CALL OF THE MEETING, THE OFFICER'S RETURN OF SERVICE AND TO WAIVE THE READING OF THE SEPARATE ARTICLES OF THE WARRANT.*

ARTICLE 1. To see if the Town will vote to transfer the care, custody, management and control of the Fairbank School, the Horse Pond Road School, the Israel Loring School and the South Annex, or any of them, from the Sudbury School Committee to the Board of Selectmen for storage and civic purposes,  
Transfer  
Excess  
School  
Buildings  
or act on anything relative thereto.  
Submitted by the Board of Selectmen

Board of Selectmen Report: (Mr. John E. Murray)

The Sudbury School Committee has voted that these school buildings are not needed for school purposes as of September 1981. The Selectmen appointed a Town Facilities Committee (TFC) to look into and recommend the future use, if any, of these school facilities. The TFC is recommending that the Board of Selectmen take over control of these town buildings now to allow one single Town authority to coordinate and negotiate for their future use. It is also imperative that one single authority be responsible now for the maintenance, care and security of the buildings, especially Fairbank, and Loring which will be vacated in late June. The Sudbury School Committee supports this article.

Finance Committee Report: The Finance Committee recommends approval.

Town Facilities Committee Report: (Mr. Dan A. Woolley)

The Town Facilities Committee was formed in 1980 specifically to deal with the questions of up-coming surplus schools. The membership of this committee represents the town committees which are going to be involved in the disposition and/or re-use of town facilities once the determination was made by the School Committee that such facilities are no longer needed by the town.

As a part of the review process to figure out what to do with these buildings and to develop the criteria for evaluating any potential re-use, the Committee held several meetings and put together the following basic criteria as it applies to each building:

- 1) the impact on and the desires of the affected neighborhood in which the facilities are located.
- 2) the physical condition and adaptability of these buildings to any use other than their present educational use.
- 3) future town needs either for schools or other municipal uses.
- 4) the known and/or perceived re-use demand.
- 5) the economic impact on the town, that is cost benefits of selling and/or leasing these buildings.

June 15, 1981

We held a public meeting in early 1981 to solicit suggestions from town residents and from potential users for any or all of these buildings. A number of suggestions were received from municipal, civic, non-profit and other users.

The Committee held subsequent meetings to evaluate this information and update it as it came along. In order to answer the question more specifically as to what these buildings could be used for if they were not to be used for educational facilities and to get some idea as to the complexity involved in getting from present use to future use, two members of the Town Facilities Committee attended a day long state sponsored seminar at Brandeis University on May 8th. A number of state and town officials who have been through this process were there to give us the benefit of their information, as well as a number of private architects, developers and other people involved in the re-use process.

There are several important factors that helped the Town Facilities Committee to reach a decision regarding essentially whom we felt was best qualified to operate and dispose of these buildings. First of all is the scope of this problem. Sudbury is not unique in facing the problem of excess school buildings. Approximately 350 school buildings will be declared surplus by various cities and towns this year throughout the state.

The records to date indicate that 95% of the successful re-use projects have been for multifamily housing and virtually all of that subsidized in one form or another. In 1981, there is virtually no federal or state money for this re-use even if it would be considered. Private financing is almost as scarce and at today's interest rates, private rental housing is not feasible.

There was some thought as to commercial re-use which appears to be more financially feasible, but the basic building design, zoning and neighborhood concerns have precluded this consideration in most cases across the state, not only in possible cases in Sudbury.

Municipal, civic or local non-profit use is considered a viable alternative in many cases, but this is likely to be in a lease situation, and can be advantageous as an interim. However, in most cases, the users cannot afford to pay even a break-even rental sufficient to offset all operating and management expenses.

This group also advised consideration of the demolition of existing improvements and the sale of the land to new users or developers only after exhausting all other means of re-utilizing existing buildings.

The unanimous opinion of the state seminar members is that it is far better to keep buildings open and operating even at a net cost to the town than to attempt to mothball buildings. Damage to structure and systems from lack of heat and moisture accumulation is quick and substantial, to say nothing of the vandalism problems. It is also difficult to insure vacant buildings in a proper manner. These factors were advised to be weighed in considering interim uses. There was also a warning not to expect a major economic windfall from the sale or lease of any school or municipal building.

Conversion, remodeling costs and compliance with new energy and building code requirements detract significantly from the price a re-user can pay. Under present state law, the maximum lease term allowed is ten years and this is not a long enough time to write off major capital expense items such as new roofs and heating systems.

In some respects the leasing of facilities even at marginal rates may be better interim strategy than a fire sale or demolition. However, it was stressed many times that each building and each neighborhood is different and the committee in charge of deciding and carrying out the disposition process must deal carefully and in advance with neighborhoods as they work on this problem.

Once again, the seminar did not recommend specifically who should be in charge of the disposition process, whether it should be school committees, towns, cities or whatever, but the summary of it was that it had to be an organized operation. The seminar emphasized repeatedly, the towns must organize the re-use of the effort. Except for civic and non-profit uses, private developers and users will not speculate time and money on a property unless and until they can see that the town has done its own homework, that is, in each case property is zoned for the proposed use, there are building plans and soil and percolation data available if possible, the permitting process is outlined and the details of proposed use are clearly spelled out and approval by either neighborhoods and/or the town is made in advance.

June 15, 1981

With 350 surplus schools and very little money available, the need to organize the disposition effort appears to us to be obvious. People are not going to be banging down our doors with great offers to do something with the school buildings.

The Town Facilities Committee is presently undertaking a physical survey of the buildings and the reuse potential under existing zoning for each of the four buildings mentioned. The study is being completed by the Town Engineer's office. Other town officials and committee members have been in communication with the Massachusetts Firefighting Academy, presently our tenants in the Horse Pond School. Still others have responded to inquiries from interested groups and these interested groups have been local town groups. There have been statewide groups that have sent letters to every town official in the state asking if they have a school available for use. There has been one proposal for an alternate school.

There has been virtually no commercial proposals from either users or developers. All told, there have been approximately 12 inquiries or quasi-proposals submitted to the Committee to be considered.

The legal authority to lease or sell school buildings presently rests with the School Committee. If this article is approved by the town meeting, this authority will be transferred to the town. In the view of the Town Facilities Committee, the organization and administration of the disposition efforts can better be handled through the town and through a coordination of the various committees responsible for getting answers to questions for reusers.

I think it is safe to say that there is very little money in either the school or the town budgets for operating expenses, utilities and insurance and other associated costs for these buildings. All that this suggests to us is, it is far more important to get this effort organized and going than the question of who actually does the work. The School Committee, I believe, in going through these has agreed with this.

It is not likely that we are going to see a blind proposal from somebody solving all our problems. We are going to have to organize the information. We are going to have to talk to the neighborhoods to find out what they want, especially if it happens to be any particular use other than that which is allowed by present zoning.

The Town, through its Board of Selectmen and various town agencies, is better equipped to deal with this type of action than is the School Committee. For this reason, the Town Facilities Committee supports Article 1.

Mrs. Richard E. Thompson, Executive Secretary, then continued the report as follows: The major purpose for calling an emergency special town meeting for this article was based upon the recommendation of the Town Facilities Committee realizing that next week the Loring School is going to be vacated. The other reasons are what Mr. Woolley was alluding to.

If Article 1 passes, the School Committee has already voted and intends to reduce its budget by \$35,000 for maintenance. There will be an amendment made under the Building Department maintenance budget to increase it by \$35,000 for utilities for the buildings plus, there will be another amendment under the line item for the Building Department budget to increase the custodial account by \$15,000. Both the Town Facilities Committee and the Finance Committee support these amendments.

The position is not really a custodian. It is similar to a custodian but the most important aspect of it would be to help provide security and maintenance. The salary, for example of our town building coordinator as of July 1, would be \$15,800, with longevity, \$16,400.

Hopefully, this will be a temporary permanent position, but I think the maintenance of security at Loring is the principle reason for this position. It will be a split shift. However, these buildings have to be secured and maintained on a 24 hour, 7 day basis. Coordination, maintenance and security will also involve the Fairbank and Horse Pond Schools and South Annex.

The School Committee, at the present time, plans to vacate the Flynn Building. Our present maintenance staff is not adequate to do what they are presently supposed to do. The Flynn Building is now by custodian maintained on the school payroll. We will have to absorb that also in the town budget. From past experience to do otherwise then to take care of these facilities, we will be paying tenfold.



June 15, 1981

We may be able to absorb part of this cost in the rental or leasing of these facilities. But, if any of you are aware of the experience we have had over the past 2 or 3 years with vandalism at these schools in the summer and otherwise, you will realize it is imperative that we have somebody to maintain and secure them.

I hope that answers the financial aspects of the ramifications of Article 1, if it passes.

After discussion, it was

*VOTED: THAT THE CARE, CUSTODY, MANAGEMENT AND CONTROL OF THE FAIRBANK SCHOOL, THE HORSE POND ROAD SCHOOL, THE ISRAEL LORING SCHOOL AND THE SOUTH ANNEX BE TRANSFERRED FROM THE SUDBURY SCHOOL COMMITTEE TO THE BOARD OF SELECTMEN.*

ARTICLE 2 To see if the Town will vote to raise and appropriate, or appropriate from available funds, the sum of \$12,000, or any other sum, for the purchase and installation of traffic control devices on Haynes Road for the Haynes School and on Old Sudbury Road for the Peter Noyes School, or at either location alone.

School Traffic Controls

or act on anything relative thereto.

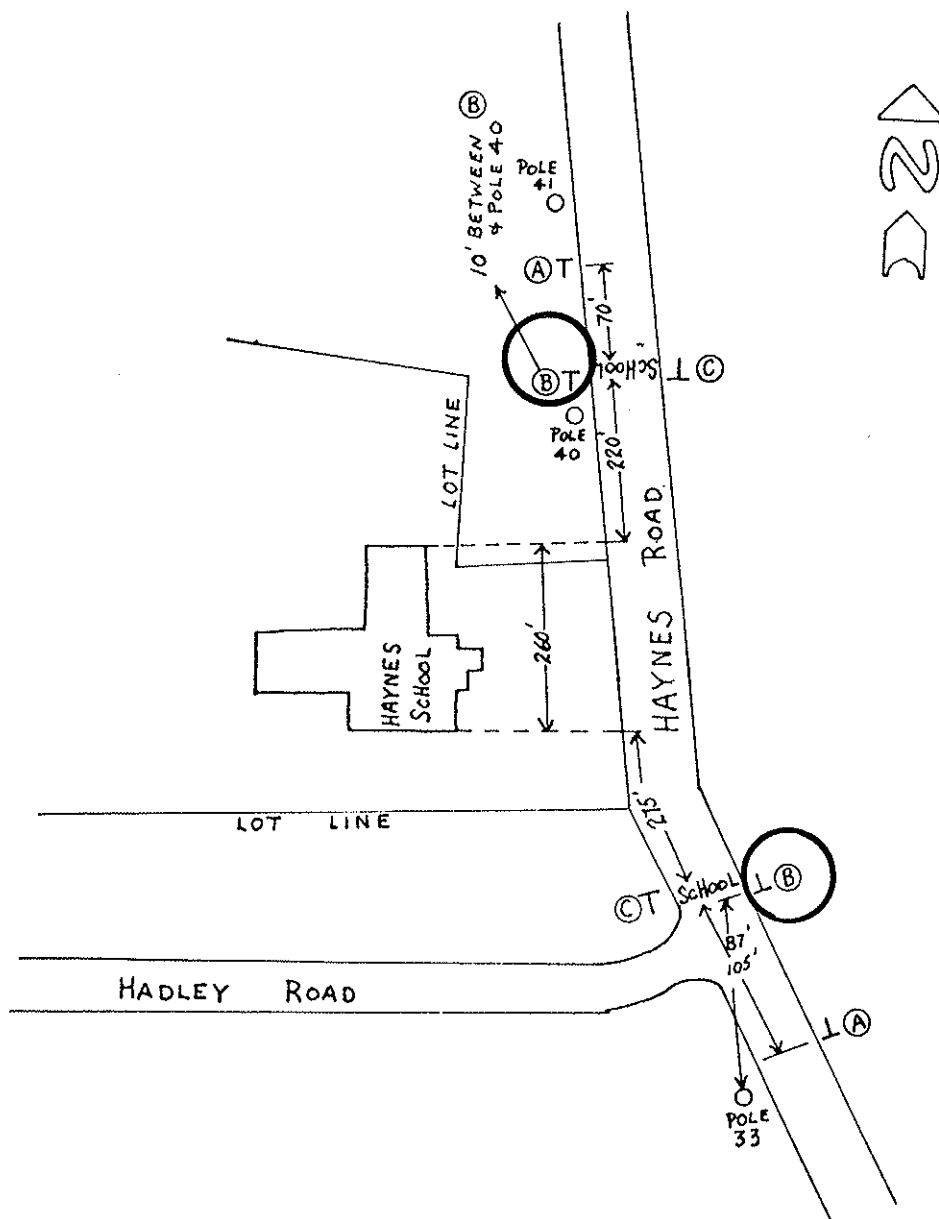
Submitted by the Board of Selectmen

Board of Selectmen Report: (Mr. William J. Cossart)

This past winter, the Sudbury School Committee had many meetings with several parents as the plans were laid for the consolidation of the Sudbury school system. At that time, the question was rightfully raised that there would be adequate provision for the safety of the children, especially where there would be small children going to the Noyes School which previously had the fifth and sixth grades. The same situation exists up at the Haynes School because there would be an additional number of small children going to that school. This question had an underlying suggestion in it that if there was sufficient financial incentive to proceed with the consolidation, it could be done in light of the need to provide adequate safeguards.

We brought the Massachusetts Department of Public Works out to survey both schools. They have come back to us and made specific recommendations that the blinking 20 mile an hour speed control traffic lights be installed, two at the Noyes School, one to the east and one to the west, and another pair, north and south of the Haynes School.

June 15, 1981



Point A on the map denotes a metal sign indicating the school zone. Point B would be the flashing signal one before and one after. After the motorist has proceeded beyond the school, point C indicates the sign that you are now out of the school zone. There is a similar arrangement for the Noyes School.

Mr. Robert Coe moved to amend the main motion by striking the phrase "and/or" and substituting therefor the word "and".

Mr. Coe's amendment was voted.

SPECIAL TOWN MEETING

63.

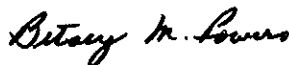
June 15, 1981

VOTED: TO APPROPRIATE THE SUM OF \$12,000 FOR THE PURCHASE AND INSTALLATION OF TRAFFIC CONTROL DEVICES ON HAYNES ROAD FOR THE HAYNES SCHOOL AND ON OLD SUDBURY ROAD FOR THE PETER NOYES SCHOOL; SAID SUM TO BE RAISED BY TAXATION.

VOTED: TO DISSOLVE THE SPECIAL TOWN MEETING.

The meeting was dissolved at 8:35 P.M. (Attendance: 543)

A True Record, Attest:

  
Betsey M. Powers  
Town Clerk

## ADJOURNED ANNUAL TOWN MEETING

June 15, 1981

The Moderator called the meeting to order at 8:35 P.M. at the Lincoln-Sudbury Regional High School Auditorium, immediately following the dissolution of the Special Town Meeting. A quorum was still present.

He recognized Mr. Cronin, Chairman of the Finance Committee, for a report.

Finance Committee Report:

I wanted to help everybody catch up a little bit on where we were in April.

The initial budget is as it appeared on page v of the Annual Town Meeting warrant. (See page 4.) That was the budget the Finance Committee had in mind in order to comply with Proposition 2½. That had a levy on the real estate of \$11,100,000.

When we started the hearings on those numbers, some of the budgets got a little scary to us. For example, the Police Department came and told us that if they were to comply with the proposed budget, it would mean a loss of six police officers. By the same token, the Fire Department, when they came in, told us that it would probably mean six firemen and that Station 3 on North Road would probably be closed most of the time.

It was at that time decided that we better look very, very carefully at 2½% of what. That is, what the full and fair cash value of the property in Sudbury is, as of January 1, 1981 as opposed to January 1, 1980. The initial budget was based on the January 1, 1980 figure that looked pretty drastic to say the least.

Our patience has been rewarded a little bit because we have heard from the state that a 12% increase in residential property is reasonable. The Board of Assessors looked at that number. They have their own refinement, but at this point in time, our best estimate of 2½% of full and fair cash value is someplace in the neighborhood of \$12,000,000, the levy based on that property value would be someplace in the neighborhood of \$12,140,000 to \$12,150,000.

In addition, from what is going on at the State House, it would appear that the preliminary cherry sheet distribution looks like a pretty reasonable number.

I did want to take a minute tonight to make sure everybody understands the basis of the recommendations of the Finance Committee and to understand what sort of procedures we are going to have to follow if we are to comply with 2½.

After considering some other objectives, the Finance Committee quickly realized that probably what we should do this year is to recommend a budget which was in compliance with Proposition 2½. We believe we are recommending a budget that is in compliance with 2½. The Town still has some freedom to change those numbers. The town meeting does not have to accept the Finance Committee numbers. But, if they do change the numbers, there are probably a number of things that might happen.

First, the town might vote to add to any particular appropriation and at the same time subtract from another town budget. That idea is not very appealing and as has been pointed out by other town officials, we have absolutely no interest in pitting one board, department or committee against another at town meeting.

It is conceivable that some people might want to subtract from the Finance Committee recommendations, or it is probably more likely, we will hear a number of motions to add to Finance Committee recommendations. That can be done and still comply with Proposition 2½.

We heard in April that free cash at that time was \$873,000. That free cash is available to offset any appropriations that the town makes against the real estate tax levy. However, the Finance Committee has recommended that we not spend all that free cash.

June 15, 1981

As you know, this is the first year of Proposition 2½. We have another year to go at least. The second year of 2½, as the legislature currently suggests, is that we only increase the amount raised by the tax levy by 2½% from what we raised this year. Based on the recommended figures, that means that next year, the Town of Sudbury will be able to raise an additional \$300,000 to be spent in support of town services. That is far less than what we have averaged as an increase in any of the last few years. If you look at the last three years, it is more reasonable to suggest that the town budget has been going up approximately a half a million dollars a year.

In addition, this year in order to comply with 2½, there is certainly a sense in the members of the Finance Committee, that there are a lot of things that have been postponed which may not be very easily postponed year after year.

The Finance Committee is recommending that we use \$276,000 of free cash. That would leave approximately \$600,000 in the kitty against next year's affect of Proposition 2½.

To sum up again, it's quite possible that the town meeting may vote more than the Finance Committee's recommendations. In that case, those funds will have to come from free cash and indeed, it may be robbing Peter to pay Paul. Next year's affects of Proposition 2½ may be even more difficult.

The Moderator then announced that the first order of business of this adjourned session of town meeting was to consider a motion to reconsider the vote taken under Article 28 concerning the sanitary landfill. The notice of reconsideration had been filed with the Town Clerk by Mrs. Deidre C. Menoyo.

The Moderator recognized Mr. Eric F. Menoyo who moved that article 28 be reconsidered.

In support of his motion, Mr. Menoyo stated as follows: I submit that the manner of presentation of this article violated basic precepts of fairness and should be reconsidered as a matter of principle. At the beginning of the 1981 Annual Town Meeting and at various times throughout the meeting, prior to the consideration of Article 28, it was represented that the money articles would be postponed until this date. A vote of the Town Meeting prior to the consideration of Article 28 accomplished this development.

When Article 28 was moved for consideration, the text of the motion was flashed on the viewgraph. Please compare this text with the text of the article in the Warrant. (See pages 42 & 43) The text was substantially altered to provide transfer from various articles in previous town meetings and special town meetings. Please note that even by reviewing the altered text, it is not possible to determine the purpose for which these funds had been appropriated in previous town meetings.

In the oral presentation in favor of Article 28, there was absolutely no reference to the purpose from which these funds were being diverted. It was only upon direct inquiry from the floor that the proponents of the article disclosed that the diverted funds were in substantial part from previously approved walkway projects. The \$24,000 figure, the \$15,000 figure and the \$1,300 figure were all recent walkway appropriations.

On this basis, the article was approved late in the evening by a bare quorum of town meeting.

You may recall that the funds were appropriated for the Mossman Road walkway project by an overwhelming vote of the 1979 and 1980 special town meetings.

I don't quarrel with the necessity for our sanitary landfill. The article in effect forces the town meeting to act on an arbitrary and illogical choice between landfill and walkways. There is no natural correlation between the two projects. The only real relationship is the fact that funds have been appropriated for the purpose the proponents of Article 28 didn't much care about, and this fund became a likely target for a raid. The proponents of Article 28 may have been attempting to achieve by indirection what they knew they could not achieve by direct assault.

The past history of walkway funding would not have prepared us for the element of surprise in the Annual Town Meeting. The pattern of the past was that the walkway money was held for long periods of time before hope was abandoned that a change of heart might occur.

As you know, the Mossman Road walkway has been substantially completed but for a crucial one-eighth of a mile stretch below Farm Lane. We feel it would be worth waiting for a possible change in that situation. However, we are not directed at a specific walkway project. We are suggesting that even if this particular walkway were not completed, in the past walkway funds from one project have otherwise been diverted for other walkway funding. There have been other walkway projects around including, for example, the Dutton Road walkway project.

Now, we understand that the powers-that-be were under some strain last April to raise funds. Despite the general impression made at last April's town meeting, that this particular transfer of funding was necessitated by demands of Proposition 2½, the money could, in fact, be reinstated in the walkway funds without an adverse impact on the tax rate. The choice has never been as this article arbitrarily suggested, to maintain the walkway fund or to maintain the dump.

Now, it appears that we have some leeway because we have not reached the 2½ budget. Also, there is more than \$800,000 which Mr. Cronin suggested available from the town's free cash fund with more than \$500,000 that has not been earmarked for expenditure at this town meeting. It would be possible to use the \$40,000 allocated from here from the free cash fund without seriously affecting our ability to react to emergencies.

We would propose, if we vote the article for reconsideration, that we amend the Article 28 so that all the monies originally voted for walkway projects would be replaced by approximately \$40,000 from free cash. With this proposal, we could still fund the sanitary landfill and also salvage the money either for the walkway originally voted or for another walkway.

If the proponents of Article 28 had fairly identified their purpose in the warrant by disclosing the source of funds and presenting straightforward arguments regarding the reallocation of funds from the walkway fund, the proponents of the walkway would have had a fair opportunity to rebut. Apparently, the proponents of Article 28 were not interested in providing prior notice or the opportunity for preparation in open debate. Thus the tactics of surprise, the surprise that was only disclosed by one curious question.

Please consider the implications of this. The project had been approved by the voters of this town in 1979 and ratified by the 1980 Special Town Meeting in June 1980. Less than one year later, the proponents of Article 28 attempted to modify the will of the town without giving their opponents a fair chance to object. Fair notice was not provided. The Warrant, in fact, the article itself did not provide any indication of the true substance of this article. Without extraordinary inquiry, the parties would have no notion of what was afoot.

In addition, the course of town meeting was such that persons interested in money articles were lulled into a false sense of security by repeated statements that money articles would be put over by two months. Thus, the purpose of the article was not only hidden, but the entire proceedings were clouded by the representation that the consideration of the monied articles was to be deferred.

I am not at this time, suggesting that what occurred last April by a vote of a hall of 204 people was strictly illegal. Perhaps it was legal. Then again, perhaps it was not legal. General Laws, Chapter 39, section 10 provides that no action of a town meeting shall be valid unless the subject matter thereof is contained in the Warrant. The town meeting Warrant must give substantial and intelligible notice to the voters. They must indicate with substantial certainty, the nature of the business to be acted upon.

At this time, it is up to this meeting to determine whether the notice with regard to Article 28 in a published Warrant gave the voters substantial certainty that the business to be acted upon was the dismantling of previously appropriated walkway projects. I believe all of us are capable of knowing what is and is not adequate notice. Perhaps the action taken last April is void as a matter of law, but in any event, what occurred last April was strictly unfair.

June 15, 1981

If this session accepts the action of last April without a reconsideration, you will be accepting an unfortunate precedent. In effect, the proponents of Article 28, by virtue of their control of the text of the Warrant, will have overturned the action of a previous town meeting. Whether this result was the product of guile or carelessness, is not the issue. Whatever the intent or the motives, if this precedent stands no action of town meeting has permanence. No action of town meeting is free from the taint of obscure purposes and ambiguous notice.

I submit therefore, in order to restore candor and fundamental fairness to Sudbury town meeting, Article 28 should be reconsidered.

Highway Surveyor Report: (Mr. Robert A. Noyes)

I would like to rebut several points.

There was a Finance Committee hearing held and at that hearing there were no taxpayers present but the entire Finance Committee was there. All the items were covered, specifically what items we wanted to transfer and how much the money was. I know at other times we've transferred a lot of money from one account to another with the approval of town meeting.

There are two other issues, the need for materials for the landfill and the possibility that the easements which we have previously been denied might now be granted or granted in the future.

Concerning easements, there are approximately 6 parcels of land remaining or approximately 2,017 feet of walkway that wasn't constructed. My Assistant and I have diligently tried many times to obtain the easements so the walkway could be extended for the entire length of Mossman Road. Therefore, I feel the job is complete for the reasonable future.

Regarding the materials, we have immediate need for purchasing materials which was explained, I believe, not only during the town meeting, but also at the Finance Committee hearing. Unless we come up and develop a suitable alternative for our solid waste at the landfill, we will be left with a vermin-infested dump.

The funds have already been voted for the purchase of the material and supplies. This is the way I chose to do it so that we wouldn't have a tax levy to the town.

I don't consider that we should reconsider this at this time because the easements are not obtainable and without the funds, our landfill will be currently in violation. Therefore, I urge you to vote against the reconsideration.

After some discussion, the motion for reconsideration was defeated.  
In favor - 256; Opposed - 200. Total 456. (2/3rds vote required)

ARTICLE 19. To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums, or any other sum or sums, for any or all Town expenses and purposes, including debt and interest and out-of-state travel, to fix the salaries of all elected officials and to provide for a Reserve Fund, all for the fiscal year July 1, 1981 through June 30, 1982, inclusive, in accordance with the following schedule, which is incorporated herein by reference; or act on anything relative thereto.

Budget Submitted by the Finance Committee

- \* Transfer from Reserve Fund included in this figure
- + Inter-account transfer.
- x Salary adjustment is included in salary account and Account 950-101
- # These accounts will be adjusted from Account 950-101 pending finalization of negotiated contracts and approval of the Personnel Classification and Salary Plans.

100 EDUCATION: 110 SUDBURY PUBLIC SCHOOLS

(Pupils)	1980-81 Total Program (2380)	1980-81 Est. Actual (2377)	1981-82 Requested (2225)	1981-82 Recommended
<u>PROGRAM</u>				
00 Non-Program	\$ 200,133	\$ 257,798	\$ 235,241	
35 Elementary	1,368,407	1,395,377	1,284,612	
56 Kindergarten	126,235	92,422	113,316	
57 Art	103,771	105,657	105,344	
58 Music	131,022	121,755	131,908	
59 Physical Ed.	211,842	186,375	198,490	
60 Commun. Arts.	139,812	132,408	142,148	
61 Reading	83,544	88,323	76,701	
62 Science	158,248	159,756	157,498	
63 Health Ed.	21,400	20,400	23,695	
64 Mathematics	172,207	150,791	168,917	
65 Social Sci.	151,047	131,563	149,333	
66 Typing	45,630	38,732	51,183	
67 Foreign Lang.	68,246	56,459	69,833	
68 Home Ec.	67,790	57,072	69,683	
69 Indust. Arts.	84,872	73,554	85,398	
71 Library	164,223	163,133	174,156	
72 Guidance	152,911	160,388	141,697	
73 Health Serv.	92,755	93,755	77,603	
76 Special Ed.	451,493	466,569	433,694	
77 Tuition/Pup.	106,800	106,800	127,620	
78 Pup. Personnel	29,065	26,135	30,289	
80 Transport	305,382	290,382	295,892	
82 Relocation		27,775	20,000	
10 Custodial	129,551	153,556	142,525	
20 Heat	235,000	223,065	198,179	
20 Maint/Bldgs.	85,490	80,882	105,895	
30 Maint/Equip.	42,105	51,829	27,278	
30 Electricity	110,000	110,000	97,462	
31 Gas	3,675	3,675	4,229	
32 Water	4,625	1,925	1,925	
33 Telephone	35,177	35,177	35,880	
84 School Lunch	21,068	16,313	17,920	
85 School Mgmt.	275,309	284,338	254,113	
86 Central Mgmt.	123,291	141,825	130,502	
87 S/F Funds	28,526	13,393		
88 Reduction	- 93,145			
89 Salary Adj.	81,850			
TOTAL	\$ 5,519,357	\$ 5,519,357	\$ 5,380,159 <sup>Y</sup>	
<u>Budget Offsets:</u>				
PL 94-142	55,616	55,616	53,915	
PL 89-313	0	0	5,005	
METCO	36,575	36,575	36,575	
TOTAL	\$ 5,427,166	\$ 5,427,166	\$ 5,284,664	\$ 4,960,000
<u>Federal Revenue Sharing</u>				
			636	636
TOTAL			\$ 5,284,028 <sup>Y</sup>	\$ 4,959,364 <sup>Z</sup>
Cost per pupil	\$2,280		\$2,375	



	1980-81 Total Program	1981-82 Requested	1981-82 Recommended
Salaries	\$ 4,157,987	\$ 4,049,892 <sup>y</sup>	
Supp. & Serv	644,091	712,798	
Energy Related	693,859	601,275	
Equipment	23,420	16,194	
TOTAL	\$ 5,519,357	\$ 5,380,159 <sup>y</sup>	\$ 4,960,000 <sup>z</sup>

y = Salary increases not included.

z = Finance Committee's recommendation includes salary increases.

120	Community Use of Schools	\$ 20,000	\$ 18,280	12,000
125	Summer School	5,040 (ATM80,ART 5)	5,590	5,590**
(**To be raised by transfer from the Summer School Reserved for Appropriation Acct.)				

#### Finance Committee Report:

The Sudbury Schools are requesting an operating budget of \$5,284,664, a decrease of \$142,502 (2.6%) from its 1980-81 budget. The requested budget reflects a cost per pupil of \$2,375, of 4.2% more than this year's cost per pupil of \$2,280.

The principal changes in the School Committee's requested 1981-82 budget compared with its 1980-81 budget are as follows:

	1980-81 Budget	1981-82 Budget	Increase \$	(Decrease) %
Salaries	\$4,180,987	\$4,049,892 (1)	\$(131,095)	( 3.1% )
Contracted services	621,791	657,858	36,067	( 5.8% )
Supplies, heat, electric, etc.	611,433	590,310 (2)	( 21,123)	( 3.5% )
Texts	58,165	48,712	( 9,453)	( 16.2% )
Other	23,561	17,193	( 6,368)	( 27.0% )
Equipment (new and replacement)	23,420	16,194	( 7,226)	( 30.9% )
Offsets (METCO and PL 94-192)	(92,191)	(95,495)	( 3,304)	( 3.3% )
	\$5,427,166	\$5,284,664	\$(142,502)	( 2.6% )

(1) Includes only step increases for teaching staff. Salary increases have not been reflected, since the collective bargaining process has not yet been completed.

(2) Includes \$35,000 to provide heat, electricity and water to Fairbank, Loring and South Annex which have been declared excess by the School Committee.

In order to comply with the requirements of Proposition 2½, the Finance Committee requested the School Committee to submit a budget of \$4,960,000. This would represent an expenditure per pupil of \$2,230, still an increase of 25% over three years (1978-79).

The impact in a nutshell of the School Committee's request and the recommendation of the Finance Committee is as follows:

	1980-81	1981-82	
		School Committee Request	Finance Committee Recommendation Based on Prop. 2½
Number of Pupils	2,380	2,225	2,225
Teaching Staff	154.9	146.9	133.3
Teacher/Pupil Ratio	1/15.4	1/15.1	1/16.7
Operating budget:			
Salaries	\$4,180,987	\$4,049,892	\$3,808,581
Contracted services, supplies, heat, electricity, etc.	1,256,785	1,265,361	1,194,386
Texts	58,165	48,712	48,712
Equipment (new and replacement)	23,420	16,194	3,816
Offsets	(92,191)	(95,495)	(95,495)
TOTAL OPERATING BUDGET	\$5,427,166	\$5,284,664	\$4,960,000 (1)
Cost per pupil	\$2,280	\$2,375	\$2,230 (1)

- (1) The exact amount of 1981-82 total town expenditures which would be permitted under Proposition 2½ is not known at this writing. If, as is probable, additional funds become available when the cherry sheets are finalized, the Finance Committee may recommend an increase in the Sudbury Schools 1981-82 budget (See 1981 Finance Committee Report earlier in this Warrant).

The combined operating budgets of the Sudbury Schools and Lincoln-Sudbury Regional High School exceed \$10,000,000. After deducting state reimbursements, this represents a levy on the taxpayers of Sudbury of approximately \$7,500,000, nearly two-thirds of our real estate tax burden.

It is disappointing to the Finance Committee to see the lack of effective dialogue and cooperation between the two School Committees in effecting some long overdue cost savings in areas such as:

- 1) Centralized administration
- 2) Curriculum coordination and centralization
- 3) Long-range (3 to 5 year) financial planning
- 4) Sharing of other services, such as athletic resources, cooperative purchasing, etc.
- 5) Cooperation and coordination in such areas as busing, energy conservation, use of excess/surplus physical facilities.

In this area of declining enrollment and Proposition 2½-induced reductions in operating budgets, there is no justification for unnecessary duplication of services and facilities. While we realize that there are some very real and practical problems that must be addressed in this connection, we understand that there is a willingness of the part of both School Committees to explore solutions to these problems. We urge the two School Committees to commence discussion leading to meaningful steps to reduce and ultimately eliminate these duplicative and overlapping functions and services.

Recommend approval of \$4,960,000.

#### Finance Committee Report:

##### 120 Community Use of Buildings:

Actual expenditures in 1979/80 were \$12,000 which is the amount recommended by the Finance Committee this year. Recommend approval.

After making a motion for \$5,242,000 for the support of the Sudbury Public Schools, Mr. Hersey further reported to the meeting for the Finance Committee as follows: The Finance Committee is going to be uncharacteristically brief on the Sudbury School budget this year. We have reviewed the budget, are comfortable with it and support it.

June 15, 1981

In the town Warrant for the past two years, we have recommended that the two school committees make an effort to get together to see what can be done in the way of shared services, possibilities for cost savings through centralization of a variety of things, including administration. Within the past three months, the Lincoln-Sudbury Regional School Committee and the Sudbury School Committee have formed a committee which they describe as a Committee on Shared Services whose purpose, among other things is to foster a closer working relationship between the two school committees in the core areas where the two systems might effect cost savings and/or curriculum enrichment through cooperative effort.

One of the first issues that this Committee is addressing is the issue of bus transportation. Through their cooperative effort, it is anticipated that the two school systems can reduce the total number of busses required in 1981 with resulting cost savings to both of the systems as well as to the town obviously.

We understand that the Committee on Shared Services intends to study other areas in the coming months including centralized administration, curriculum coordination and centralization, the sharing of other services such as athletic resources, cooperative purchasing and coordination in such areas as energy conservation, use of excess and surplus physical facilities and other matters.

The Finance Committee endorses the thrust of the efforts of the Committee on Shared Services and is pleased with the progress that has been made to date. The Finance Committee through two of its members who are liason to each of the two school committees is monitoring the situation closely and stands ready to continue to assist in whatever way it can. In this era of declining enrollment and Proposition 2½, induced reduction on operating budgets, this evidence of a spirit of co-operation and harmony between the two school systems is certainly encouraging and we hope the town will support the Committee on Shared Services in their efforts.

Sudbury School Committee Report: (Mr. Jonathan J. Sirota)

The Sudbury Finance Committee has moved a budget for the Sudbury Public Schools of \$5,242,000. The Sudbury School Committee asks your support for that budget.

The amount requested by the motion is less than the recommended budget by \$35,000, because of the passage of Article 1 of the Special Town Meeting. That represents the amount the Sudbury Public Schools had provided in their budget for minimal heating and lighting in the Fairbank and Loring schools and the South Annex building. In addition, there is a difference of \$680 that fell out of confusion over the Federal Revenue Sharing.

When we started our budget process in October of last year, it was prior to the passage of Proposition 2½. We went on to complete our budget process which we had started. The budget printed in the Warrant of \$5,284,664 represents that effort and the purpose of completing it was to provide and then to define an educationally sound plan which we, the School Committee, could be satisfied with.

That budget was down more than \$140,000 from the budget for the previous year. Then the Finance Committee requested that we define a spending plan that fit with their expectations of our prorata share of the financial resources which might be available to the town. That amount is \$4,960,000. It is the number printed in the recommended column of the Warrant.

Since then, as indicated tonight, the Finance Committee has voted to support this budget for the Sudbury Public Schools. This \$5,242,000 budget is approximately \$185,000 less than our budget for this current school year now ending. The number of students projected for next year is 150 less.

If one analyzes budgets on a cost per pupil basis, it can be seen that the cost per pupil has increased by only 3.1 per cent from \$2,280 to \$2,351.

In reviewing this budget, there are a couple of significant factors to understand. First, at the end of this month, we will be completing the third year of a three year contract with our teachers. We are currently in the process of negotiating a new contract. Collective bargaining process has a significant impact on the cost of staff. Specific provision has been made in this budget before you tonight for anticipated salary increases. Modifications in programs and plans, including staffing cuts, have already been made in order to make available the funds which we anticipate would be necessary to meet the results of negotiations.

The transfer of the custody of the excess buildings by the Special Town Meeting earlier this evening has enabled us to reduce our budget by \$35,000 although that does not affect the overall expenditure to the town. It will show up later.

At the time of last year's town meeting, it was announced that a task force of interested citizens as well as staff and administration, was being formed to examine the consolidation and reorganization of the schools. As a result, some major changes are now being implemented including the restructuring of the grade level groupings from the K through 4 systems with a 5/6 school and a 7/8 junior high school to a K through 5 system with a 6 through 8 middle school. The number of K through 5 buildings needed next year, and into the foreseeable future, has been determined to be only two, Haynes and Peter Noyes providing the necessary space. Curtis is being changed from a two grade junior high school into a middle school, serving the needs of grades 6 through 8.

The decisions surrounding the building consolidation and the excessing of the buildings were both financial and educational in nature. There are both positive educational and positive financial reasons for these moves, although the financial impact from the changes is not as great as everyone would hope for, at least in this upcoming year.

There are several basic reasons for this. First, we have already been sharing an administrator for the two smaller school buildings, Nixon and Fairbank. But, the reorganization and consolidation of facilities will result in one fewer administrators for next year. As a further result of building consolidation, we are eliminating custodial positions and secretarial support. There will be more effective use of specialists such as art, music and physical education teachers. The number of classroom teachers is much more easily planned for and class sizes will be much more even because of the larger student bodies in each of the buildings.

However, consolidation itself does not result in a significant change in the homeroom teaching staff. That is more closely tied to the number of students than to the number of buildings.

We have been diligent in reducing the number of classroom teachers in keeping with declining enrollments. This year, a large portion of the budget decrease is directly due to the continuing decline in student enrollments. We have attempted to decrease expenditures commensurate with enrollment decline without sacrificing programs or educational quality.

I would like to compare how the budget is allocated this year and last year.

#### SUDBURY PUBLIC SCHOOLS

	<u>1980-81</u>	<u>1981-82</u>
Salaries ("A" account)	4,157,987 (75.3%)	4,049,892 (75.9%)
Services and supplies	644,091 (11.7%)	641,018 (12.0%)
Energy & Utility Items ("B" account)	693,859 (12.6%)	642,269 (12.0%)
Equipment ("C" account)	23,420 ( 0.4%)	4,996 ( 0.1%)
Subtotal	5,519,357 (100%)	5,338,175 (100%)
Offsets	(92,191)	(95,495)
TOTAL	5,427,166	5,242,680
Cost per Pupil	2,280	2,351

TABLE 1

June 15, 1981

As you see from this chart, there is not a major shift from 80/81 to 81/82 in how the dollars are being spent. More than 75% is in the salary account and the majority of the remainder is in supply, transportation and energy and maintenance accounts. Our expenditure for new and replacement equipment is very small. The area which has the most impact is staffing.

## SUDBURY PUBLIC SCHOOLS

	<u>1980-81</u>	<u>1981-82</u>	<u>DIFFERENCE</u>	
NUMBER OF:				
Pupils	2380	2230	-150	-6.3%
Teachers	154.9	134.4	-20.5	-13.2%
Admin.	9.5	7.5	-2.0	-21.1%
Support Staff	54.6	43.5	-11.1	-20.1%
Employees	219.0	185.4	-33.6	-15.3%
Avg Class Size	25:1	25:1	NONE	

TABLE 2

This chart shows a projected decrease in students of 150 or 6.3%. We have reduced the teaching staff by 20.5 or 13.2%. We have reduced the number of administrative positions by 2 and support staffing down by 11.1.

The total school employment is down 15.3% and we've accomplished this while still keeping class sizes at an average 25 - 1. These reductions can be accomplished due to continued declining enrollment and consolidation and reorganization of the schools.

## SUDBURY PUBLIC SCHOOLS

	<u>1980-81</u>	<u>1981-82</u>	<u>DIFFERENCE</u>
Principals	6.0	5.0	-1.0
Central Office	2.5	2.5	--
S/F Funds	1.0	--	-1.0
TOTAL ADMIN	9.5	7.5	-2.0

TABLE 3

This chart shows a further breakdown of the administrative staffing. It shows that the administrative staffing for next year can be reduced by two persons because of the elimination of a position for obtaining federal and state funds, and the elimination of one principal due to the reduction in the number of buildings.

Haynes school has had, and we plan to continue to have, one administrator. Curtis has had, and we plan to continue to have, two administrators. The Noyes building, including the Fairbanks wing this past year has had one and a half administrators and next year, because it is a transition year, we plan to have two. On a continuing basis, but especially during next year, we will address the question of future administrative staffing needs of all the schools and in central administration.

As mentioned just previously, the Sudbury Public School Committee and the Lincoln-Sudbury Regional High School Committee have set up a joint subcommittee to work together on issues of common concern. Both school committees have adopted a resolution to work together to share services which can sensibly be shared. These areas include a possibility of sharing in special needs, computer services, transportation, facilities and maintenance, health, music, business office and superintendent's office. There is no assumption in this budget, even the transportation area previously mentioned, of benefits of that sharing but we do hope to have some of that in place in the near future.

## SUDBURY PUBLIC SCHOOLS

	<u>1980-1981</u>	<u>1981-82</u>	<u>DIFFERENCE</u>
Elementary Teachers	65.0	60.0	-5.0
Kindergarten	4.0	3.5	-0.5
Art, Music, Phys Ed (K-8)	19.8	13.1	-6.7
7 & 8th Core Subjects	23.2	22.4	-0.8
7 & 8th Minor Subjects	11.8	6.8	-5.0
Special Ed	17.9	15.6	-2.3
Other (Guidance, Remedial Reading, Library,...)	13.2	13.0	-0.2
TOTAL	154.9	134.4	-20.5

TABLE 4

The first two lines of this chart show a reduction in elementary classroom teachers and kindergarten teachers. This is a direct result of declining enrollment with an assist from the consolidation of the elementary buildings. The other changes indicated are principally from the reorganization and other changes adopted by the School Committee. These include reductions in guidance and subject area modifications at the seventh and eighth grade level in the so-called minor subjects. It includes some increases.

The subject area modifications include the limiting of foreign language to 8th grade only and a reduction of the amount of available typing, industrial arts and home economics.

This chart and other charts are presented in such a way that comparison can be made although they may not represent logical groupings in the future. For example, elementary classrooms as indicated on this chart for 1980/81 assumes grades one through six which neatly includes all the buildings except Curtis. Elementary classrooms in 1981/82 again assumes grades one through six, but these refer to teachers in all the buildings including some sixth grade teachers at Curtis. This is done so that statistical comparisons can be made.

The Sudbury School Committee unanimously supports this budget and we request your support for it as well.

*UNANIMOUSLY VOTED: THAT THE TOWN APPROPRIATE THE SUM OF \$5,242,000 FOR SUPPORT OF THE SUDBURY PUBLIC SCHOOLS, TO BE EXPENDED UNDER THE DIRECTION AND CONTROL OF THE SUDBURY SCHOOL COMMITTEE, SAID SUM TO BE RAISED BY A TRANSFER OF \$3,751 FROM THE SPECIAL REVENUE SHARING ACCOUNT AND THE BALANCE TO BE RAISED BY TAXATION; AND APPROPRIATE THE SUM OF \$12,000 FOR ACCOUNT 120, COMMUNITY USE OF SCHOOLS, SAID SUM TO BE RAISED BY TAXATION; AND APPROPRIATE THE SUM OF \$5,900 FOR ACCOUNT 125, SUMMER SCHOOL, SAID SUM TO BE RAISED BY TRANSFER FROM THE SUMMER SCHOOL RESERVED FOR APPROPRIATION ACCOUNT.*

ARTICLE 19: 100 EDUCATION: 130 LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT

		<u>1979-80</u>		<u>1980-81</u>		<u>1981-82</u>
		<u>Actual</u>		<u>Estimated</u>		<u>Budget</u>
		<u>Expenditures</u>		<u>Expenditures</u>		<u>Budget</u>
(Pupils)		(1575)		(1408)		
1000	ADMINISTRATION TOTAL	\$ 157,558	\$ 165,668	\$ 165,850		\$ 130,521
	Principal	237,320	242,332	240,000		214,150
	Regular Instruction	2,476,951	2,652,130	2,621,400		2,536,712
	Library	73,554	79,984	81,200		78,649
	Audio-Visual	38,235	45,277	46,200		43,049
	Guidance	152,870	163,135	164,000		149,953
	Special Needs	480,543	531,483	570,600		526,872
2000	INSTRUCTION TOTAL	\$3,459,473	\$3,714,341	\$3,723,400		\$3,549,385

ARTICLE 19. (130) (continued)		1979-80 Actual Expenditures	1980-81 Budget	1980-81 Estimated Expenditures	1981-82 Budget
	Attendance & Health	\$ 32,704	\$ 39,209	\$ 34,400	\$ 38,156
	Regular Transportation	205,388	199,118	208,500	188,940
	Athletics & Student Act.	124,213	141,113	141,000	137,250
3000	OTHER SCHOOL SERVICES TOTAL	\$ 362,305	\$ 379,440	\$ 383,900	\$ 364,346
4000	PLANT & MAINTENANCE TOTAL	\$ 660,649	\$ 821,209	\$ 799,150	\$ 727,923
5000	BENEFITS, INSURANCE, FIXED CHARGES TOTAL	\$ 249,100	\$ 307,904	\$ 285,700	\$ 327,852
	Contingency		315		50,000
	Salary Increases				245,000
TOTAL OPERATING EXPENSES		\$4,889,085	\$5,388,877	\$5,358,000	\$5,395,027
6000	COMMUNITY USE OF SCHOOL	\$ 246	\$ 500	\$ 500	\$ 500
7000	EQUIPMENT	99,885	80,830	60,000	62,483
8000	DEBT SERVICE	\$ 475,438	\$ 409,694	\$ 409,694	\$ 394,738
TOTAL BUDGET		\$5,464,654	\$5,879,901	\$5,828,194	\$5,852,748
Expenditure per pupil		\$3,470	\$3,984	\$3,948	\$4,157
GROSS BUDGET			\$5,879,901.00		\$5,852,748.00
Less Reimbursements & Adjustments			1,693,783.35		1,561,126.24
TOTAL ASSESSMENT			\$4,186,117.65		\$4,291,621.76
SUDBURY ASSESSMENT CERTIFIED		(85.67%)	\$3,586,256.72	(86.54%)	\$3,714,054.03
Voted at Town Meeting			\$3,543,256.72		
RECOMMENDED					\$3,123,000.00

Finance Committee Report:

The Finance Committee believes that the level of spending over the last years at Lincoln-Sudbury has become insupportable and that Lincoln-Sudbury should be held to an assessment to Sudbury of \$3,123,000, which translates into a total budget of approximately \$5,150,000, a decrease of 11.66% from 1980-81.

The Lincoln-Sudbury Regional School Committee informs us that the impact will be a reduction in programs and services and that teaching staff will have to be reduced beyond the 4 (?) positions required by declining enrollment.

The Finance Committee further thinks that the probable increase (approx. \$160,000) in unemployment insurance costs will continue to be borne by the District. The cost of the shifts in student population and/or State aid should not be passed on to the Town.

Recommend an amended assessment of \$3,123,000.

The Moderator recognized Mrs. Stefanie W. Reponen of the Finance Committee who yielded to the Lincoln-Sudbury Regional School District School Committee for the motion under the article.

Mr. Alan H. Grathwohl *moved* that the Town appropriate the sum of \$3,692,297.13 for the support of the Lincoln-Sudbury Regional High School, to be expended under the direction and control of the Lincoln-Sudbury Regional School District School Committee, said sum to be raised by taxation.

At the request of Mr. Grathwohl, the Moderator obtained consent of the hall for Marcia A. Roehr, District Treasurer, of Todd Pond Road, Lincoln, to be on the floor of this town meeting and to participate in the debate, if necessary.

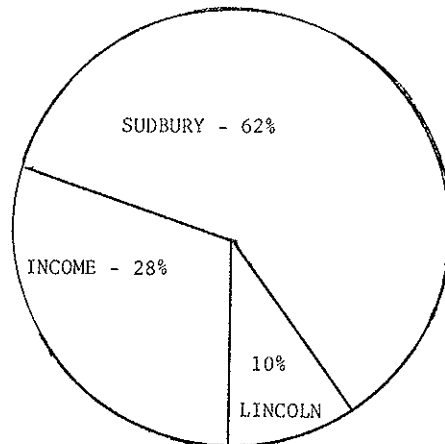
Lincoln-Sudbury Regional District School Committee Report: (Mr. Grathwohl)

The Regional School Committee is presenting a budget tonight of \$5,945,494 for your consideration. This budget requires an assessment greater than that the Finance Committee has recommended. It bears with it the unanimous approval of the School Committee, but also carries with it for the first time, the understanding that under Proposition 2½, the fiscal autonomy laws of the Commonwealth no longer protect the Regional School Committee. If this town meeting, in its infinite wisdom, should vote the recommendation of the Finance Committee, the School Committee will abide by the wishes of the town meeting.

This budget represents an increase of \$116,000 over the budget voted by this town meeting a year ago. The percentage increase is 1.90. The assessment increase however, is \$149,030. That is 4.2%. The basic reason for that percentage increase is a pupil shift. When the Regional School Committee comes before you this year and in the future, pupil shifts are something that Proposition 2½ did not take into consideration. In essence, you are being asked to pay more because your percentage of the pupils is larger. The Finance Committee in reviewing the budget has said that your fair share is somewhat lower. Next year, that situation will reverse and Lincoln will be facing what you are faced with tonight.

GENERAL OVERVIEW

-Dividing the pie



-Sudbury Assessment	\$3,692,287	62%
-Lincoln Assessment	575,649	10%
-Income, Offsets, Adjustments	1,678,058	28%
TOTAL	\$5,945,994	100%

This year's total budget is divided into roughly three parts. Sudbury, with our assessment of \$3,692,000 will pay approximately 62% of the regional budget. Lincoln's assessment, already voted in their March town meeting is 10%. Our income offsets and adjustments total \$1,678,058 for the grand total of the budget of 5 million 9.

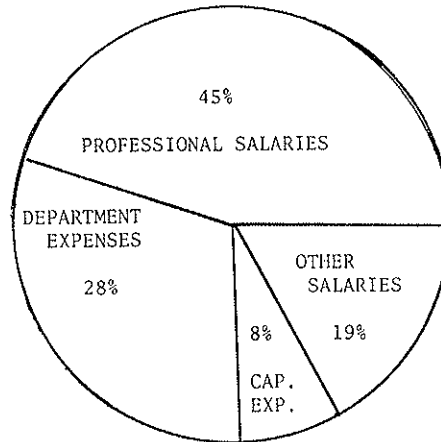
For those of you who in this new age of calculators are going to divide pupil costs by the number of students, I would like to say that some \$803,000 of this budget are budget expenses that do not occur in the town school budgets, at least in this town. We carry our debt service. We carry our snow and ice removal which for your local schools is found in your Highway Budget. We carry our grounds people who are found in your Park and Recreation budget. We have our own Treasurer, our own legal counsel and so on. Those figures total over \$800,000 of this budget.



If you want to do your calculations, remove that and then divide and you will have a comparable figure with the figure that the local schools presented to you earlier.

#### GENERAL OVERVIEW

-Dividing the Pie



Another way of dividing this budget is how our salaries, department expenses and capital expense, break out. 45% of our entire budget is our professional staff salaries. Our other salaries, custodians, para-professionals and secretaries, are 19% of our budget. Departmental expenses, include everything from supplies, postage, telephone, heat, light, equal 28% of our budget, and our capital expense of debt service and improvement is nothing but 8%. I caution you that if I put up the chart from last year, it would look slightly different. The capital expense was greater and our departmental expense as a share of the budget was greater.

In presenting this budget to you tonight some of you might be slightly confused because you have seen the Regional budget go up and up from our February figure to where we are now. I would recommend to you that there are significant reasons. First, for the first time the School Committee is standing before you with scheduled students, not estimated enrollment. It is also estimated enrollment from the fact that some of them may not come, but it is a pretty good handle on what we can expect. The 1,408 figure that showed in your Warrant in February is now estimated at 1,445 and may be growing higher.

Part of this is the fact that private school enrollment is saturated in this Commonwealth. Private schools are more selective in what they take in this area. There is probably but one private school right now that has room for students, so we are getting those back. We are projecting enrollment now equal to 98% of what our enrollment was a year ago.

We have a contract understanding with our Teacher's Association. I will not comment on the details of that contract except to say that we have included all of them in the budget. Our income estimates are solid. We feel as of now, we have a good handle on what our earned income is and what our state figures are and we feel in a lot better shape about it than we did in February. Our RIFing is complete. We have told those teachers who will not be back that they will not be back and we also have made provision for staff resignations and leaves that are known.

June 15, 1981

78.

# THE REGIONAL BUDGET

## SIGNIFICANT CHANGES

### = Process

- \* Students Schedules for Next Year
- \* Contract Understanding
- \* Income Estimates are Solid
- \* RIF is Complete
- \* Staff Resignations/Leaves Known

### = Financial Checklist

	<u>Plus</u>	<u>Minus</u>
* Increased Income	X	
* No Gas Conversion		X
* L/S West Plant & Maintenance		X
* Transportation Agreement		X
* Special Needs Tuition Out		X
* Contract Settlement	X	
* SPHNA Contract	X	
* Unemployment Insurance		X
* Digital Rental	X	

Overall Summary

\$96,000

X

As a financial checklist, I did some plusses and minuses. The increase in income is a plus. We have no gas conversion. Our original budget was figured on having a conversion from oil to gas to save us \$48,000. We have been told by Boston Edison that that cannot be done.

We have increased costs in L-S West for plant maintenance. We have a transportation agreement with the Sudbury School Committee that cost us a few thousand dollars. We have found that the special needs students who are out there now are going to cost us more money next year.

The contract settlement is a plus. The Sudbury Public Health Nursing Association contract has been renegotiated and that is a plus to us. We saved some money.

Our unemployment insurance which we carry for the School Committee within our budget and which the town carries as an article in a revolving account, is costing us more. Also, we have recently engaged Digital as a tenant in the building.

The sum total of this is that \$96,000 that the budget increased between February and now.

There are some changes that we have made. The halls have been reduced from 4 to 3. There are no special needs tuitioned out, either last year or this year. L-S West has done us some favors. Only two of the special needs students who are out and paid for by district funds have been placed by your high school. The rest have been placed by your two elementary systems.

We have reclassified three department chairmen. Our permanent senior administrators have been reduced from 6 to 5.

Our budget philosophy as we went through this budget, was to retain the normal ratio of teaching staff, retain existing class size where possible, and have as little program impact as we could have.

We wind up with a decrease of 6.21 in the professional staff, and increase of one in administration, a decrease in office staff of 1.77, a decrease of 1.19 in para-professionals and a decrease of 1.23 in operations and maintenance. The total positions reduced by 12.48 and the total people reduced by 20.

# THE REGIONAL BUDGET

## STAFFING

### - Professional Staffing Reduced

### - Resources Paid by District Funds

	<u>FY 81</u>		<u>FY82</u>	<u>CHANGE</u>
Teaching Ratio	83.68	(88.98)	88.35	-(0.63)
Support Ratio	21.70	(16.40)	15.40	-(1.00)
Sabbatical Replacements	4.50		1.00	-(3.50)
Experimental	2.08		1.00	-(1.08)
Sub Totals	111.96		105.75	-(6.21)

### - Resources Paid by Grant

METCO Staff	2.75		2.75	
Title I	.22		.22	
L/S West Grants	3.00		0.00*	-(3.00)
Occupational Educ. Grants	.08		0.00	-(0.08)
Sub Totals	6.05		2.97	-(3.08)
Totals	118.01		108.72	-(9.29)

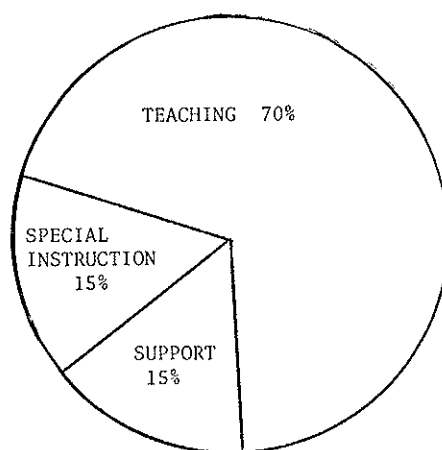
### \* Federal Grants Used as Budget Offsets

This is the full and existing teacher ratio. As we show it for this year and for last, and for next year. The teaching ratio of 83.68 and support ratio of 21.70 is a technical one used in terms of the contract to provide two levels of staffing. In truth 88.98 of our teaching ratio actually teaches and our support ratio which includes hall directors, library, A-V, counsellors and department chairmen is, in truth, 16.40.

You will see that our sabbatical replacements this year of 4.5 staff is estimated for fiscal '82 at one. Our experimental people, 2.08, now at 1. So that the total staff paid by district funds shows a reduction of 6.

If we look at the resources paid by grant, it shows a total staff reduction in the professional staff for next year with almost level enrollment of 9.29. We have moved three professionals to the L/S West.

THE EDUCATIONAL PROGRAM  
- Professional Resource Allocation



	<u>Positions</u>	<u>Percent</u>
Regular Instruction	73.08	70.4
Special Instruction	15.67	14.8
Support	15.40	14.8
TOTALS	103.75	100.0

How do we allocate our teaching resources? About 15%, 14.8% to be exact, are in the support area. 73 are in the regular instruction area. About 15% are in what I call special instruction.

One of the reasons your School Committee has been very hesitant to cut its teaching staff is that all students do not come into this high school at the same levels. In addition to the alternative school, there are four types of programs that the students come under. The regular education is one that you all know.

Most people have a misconception that eighth graders come in with a common level of knowledge and that the high school does something to them. That isn't the case. Our communications skills program, which has class size of anywhere between 7 and 10 with the exception of physical education, are for students who are operating significantly below grade level. Those students quite frankly, cannot be placed in classes with 23 and 24 students.

Our special classes are for students who come in down half a year or down a year in specific grade levels in English, History, Math or Science. There are about 45 of those every year who come in from our elementary systems. The class size there is generally in the 12 to 15 range, with the exception of science where a larger number comes in and, while the class size is lower, it is not significantly lower.

The rest of our students fall into the category of regular instruction, where you see class size run anywhere from 21 in language to 27 in English. That is an average. Well over half of our classes in that category are running classes in excess of 30 and one or two in excess of 40.

There is one more thing to our high school that I will call "program enhancements." These are things that you get but, in truth, you don't pay for or you pay a little bit extra for and you never really hear too much about. I did an analysis from the first semester this year. Fifty-seven students were taking courses by independent study. That means that in English, math, science, history and language they would go to a teacher and receive instruction beyond what is taught in the classroom.

June 15, 1981

Another 53 students were qualified under program retention. Program retention is when the language department with two fine instructors will teach Latin and German and retain the program at whatever cost to themselves to get students to take it. There are 53 students taking language courses above and beyond classroom activities.

The third is extra sessions and this is something our science department does for us. Each year one science teacher teaches one more class than he or she would normally teach. That provides, as it did this year, chemistry for another 26 students.

In our work experience program, in-the-building-teaching helps handle 190 students. This does not cover certain alternate semester career exploration programs. These are specifically programs that teachers themselves monitor.

So we have 316 students each year receiving instruction.

Part of our problem is, to use the kids vernacular, we have "freaks". That's not a derogatory term. We have language freak kids who take four specific languages during their high school career. We have computer freaks. We have drama freaks, science freaks and any number of students who will double up in any one year.

Approximately 92% of the students who enter this take language in some form.

We urge your support of this budget because in the opinion of the School Committee, it is the budget that this high school needs for its students.

Mrs. Reponen then moved to amend the main motion to the sum of \$3,584,999.66.

Finance Committee Report: (Mrs. Reponen)

Tonight, I'd like to give you some historical perspective and then focus on the current budget and finally discuss the budget just presented by Mr. Grathwohl of the School Committee.

Seven years ago in 1974/1975, there were 1,964 students at Lincoln-Sudbury. The total expenditures were approximately \$3,572,000 which works out to a cost per student in 1974/75 of \$1,818. This year, 1980/81, there are 1,476 students at the school. The actual expenditures for this year will be just under \$5,830,000 giving a per student cost of \$3,948. That works out to an increase of 117% over seven years or an average of 16.7 per cent per year increase in the cost per student.

You may remember that for a major portion of those years, inflation rates were well below the current horrendous levels. You may also recall that there was something about fiscal autonomy for school districts in Massachusetts. Perhaps you will remember at more than one town meeting, your own confusion at hearing that although the L-S budget had increased dramatically, the assessment to Sudbury was barely noticeable and in one year it actually decreased.

I'm over-simplifying a great deal when I explain to you that the assessment to the towns is roughly the result of taking the total operating budget, subtracting various forms of state aid and reimbursements and apportioning the net amount between the two towns depending upon the number of students from each town attending L-S.

I hope you will also recall that Finance Committees in the past have warned against looking at the assessment only and have urged town meeting to look at the budget and to be wary of leaping figures even if the incremental cost to the Sudbury taxpayer was minimal.

What I am trying to say is that the current difference of opinion is nothing new and the problem has not mushroomed overnight.

Let's take a look at the current budget 1980/81, the fiscal year which is closing in about two weeks. Last year the Lincoln-Sudbury School Committee came to town meeting and presented a total budget of just under \$5,880,000, allegedly very tight and frugal and all those nice things that we like to hear. Sudbury voted an assessment that reduced that budget by \$50,000 in effect.

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If I now tell you that not only have they turned back to the town over \$50,000 and if I now tell you that they have been able to absorb \$70,000 extra expenses for special needs, a program which is virtually outside their control, and if I now tell you that Lincoln-Sudbury bought an energy management computer system for about \$40,000, and if I now tell you that the Lincoln-Sudbury School Committee voted in April to spend \$23,000 for various computer components, memories, terminals for their audio-visual department - if I tell you all of that, what do you think about the current budget?

Obviously in every budget, the unexpected can and will happen. The contingency fund was created expressly for that purpose. Windfalls such as reductions in insurance premiums happen occasionally, but the figures that I have just mentioned add up to \$175,000 that was neither anticipated nor was it planned. That \$175,000 represents 3% of that budget and it would have been 80¢ on the old tax rate, for those of us who remember the old tax rate.

Let's take a look at the budget that the School Committee has just presented. I have a small technical disagreement with the School Committee in that there has been an accounting change this year from 80/81. Had that accounting change not been made, the budget just presented would have been higher by \$112,000. Let me assure you that the accounting change is perfectly legal, logical and proper, but it just makes comparisons from year to year nearly impossible.

So, if we are to be consistent for comparison purposes, we are now talking about an increase of over 9% in the per student cost to something like \$4,300. That is what we are concerned about.

As you can see from the Warrant, the Finance Committee had reached its frustration level with the Lincoln-Sudbury School Committee. At that time, we were working under the most conservative assumptions and had asked for proportionate reductions from all town boards and departments. Lincoln-Sudbury came to us with several options and prepared budgets showing how they could live with a real 12% reduction from the previous year. We appreciated that effort.

They also presented and subsequently voted a normal budget as though  $2\frac{1}{2}$  were not a reality, a budget of \$5,852,748.

As more information became available and the Finance Committee was able to relax its position, Lincoln-Sudbury came to us again. After much discussion, the Finance Committee voted to recommend an assessment of \$3,585,000 which, as of April, would have permitted a total operating budget of \$5,650,000.

Now, circumstances have changed again. Without any doing on the Finance Committee's part, but with some real effort on the School Committee's part, such as being able to rent out their excess space and with some very generous help from the state, that assessment of \$3,585,000 as of today translates into a total budget of \$5,819,000.

You will recall that at the beginning of the April town meeting, and again tonight, it was announced that free cash stood at over \$873,000, of which the Finance Committee has already earmarked a considerable portion to offset our appropriations.

Lincoln-Sudbury updating their information voted last Tuesday, a new budget for \$5,946,000 and came to the Finance Committee looking for a higher assessment. They presented us with a list of reductions which may take place which they have and which they probably will present to you after I finish. The Finance Committee has no great argument with that list, but it is treating Lincoln-Sudbury with the same respect as other departments. When cuts have to be made, those most closely concerned should be the ones to set the priorities and are to decide where the cuts are to be made. It is not the Fin Com's job to meddle with the educational content of the schools.

L/S BUDGET & ASSESSMENT  
VOTES FOR 81-82

in \$ '000's

	Sudbury Assessment		Budget
January (Fin Com)	3,123	→	5,150
February (L/S)	3,714	←	5,852
April (Fin Com)	3,585	→	5,650
June 9 (L/S)	3,692	←	5,946
June 11 (Fin Com)	3,585	→	5,820

The arrows on this chart show you how the decision making goes, in the sense that the Finance Committee, as town meeting does, always votes the assessment.

The school starts off with the budget and then we work back and forth and we decided who gets the pennies. The main point is that in April, when the Finance Committee voted for \$3,585,000, it would have been an operating budget of \$5,650,000. As of last Thursday, when we voted, it was presented to us again. That same assessment now works out to an operating budget of just under \$5,820,000.

Before summing up, I would like to make two further comments.

The Finance Committee does not have its head in the sand. We are well aware that Lincoln-Sudbury has a special situation being a separate entity and that almost 15% of their budget is composed of such items as debt service, unemployment insurance, etc. which the town picks up for the local school system.

My second other comment is that neither does the Finance Committee live in a vacuum. We are well aware of the fact that what we do here tonight not only will impact the students and staff at the school in 1981/82, but will also affect the Town of Lincoln. It's a complicated numbers game and it is a very good possibility that we may limit Lincoln's ability to pay for its proper share of students in the next two to three years, if Proposition 2½ and its major ramifications remain unchanged.

Our conclusions are quite simple. L-S has come a long way since 1974. The cost per student went up by almost 17% for every one of those years and a further 9% on top has been requested tonight. The budget for 1980/81 appears in retrospect to have had some margin of flexibility.

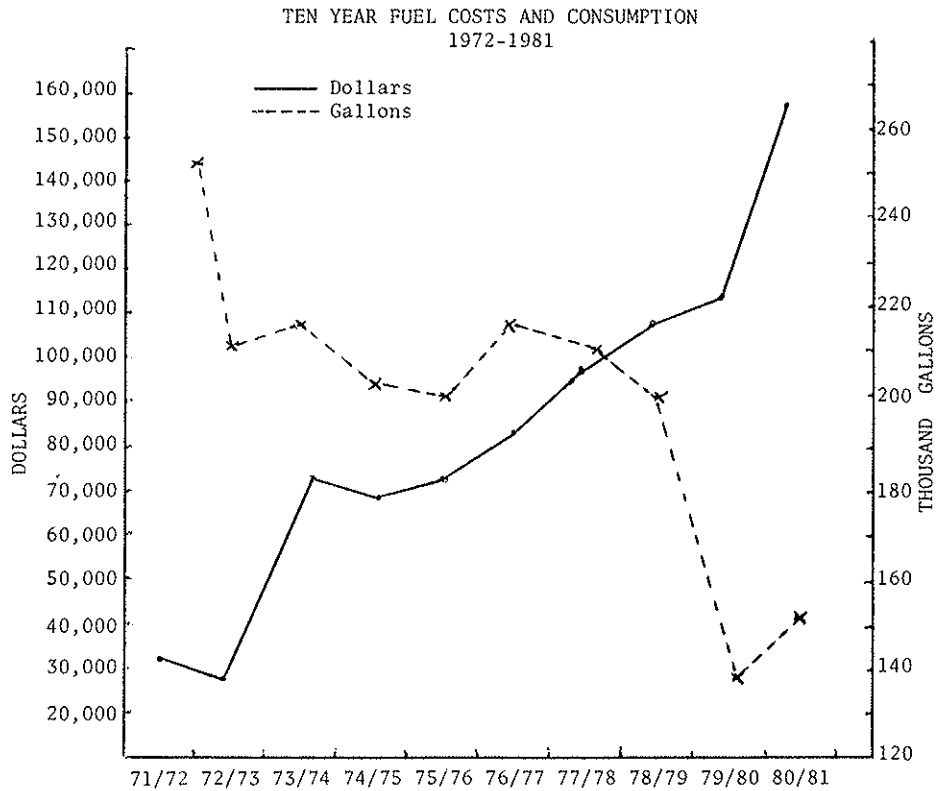
You have the choice, a somewhat curtailed program given this year of true scarcity of resources, namely our own tax dollars, or do you want Lincoln-Sudbury to take a year off from budget trimming. Much progress has been made at Lincoln-Sudbury, streamlining of administration, implementing of energy programs. Let us help them continue their efforts in that direction.

The Finance Committee urges you to vote the amended assessment.

Lincoln-Sudbury Regional High School Committee Report on the amendment:

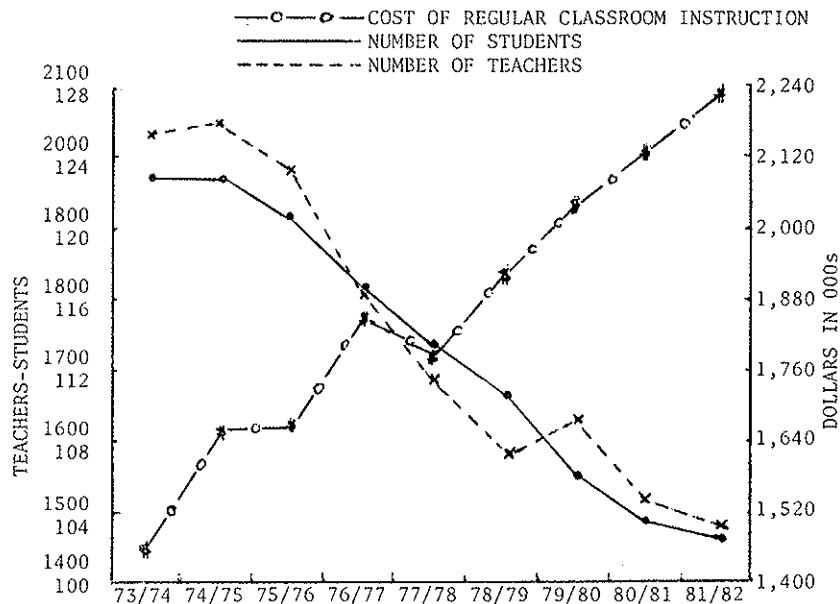
(Mr. Dante Germanotta)

I realize that speaking in opposition to the FinCom in the climate of 2½ is like speaking against Carl Yastrzemski on Father's Day at Fenway Park. Nevertheless, our School Committee did spend a long time this past year deliberating our budget. We tried to be responsive to the citizens' concern about taxes and we would like to try to make a case that, in fact, we were responsible in doing so.



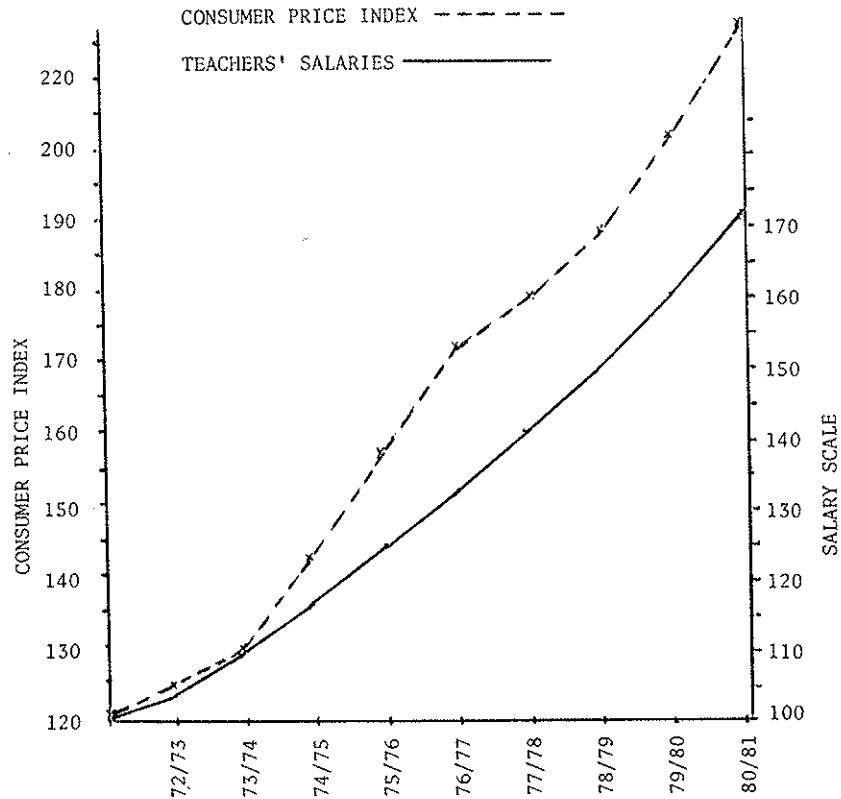
This chart indicates something of the dilemma that we face when we're dealing with inflation and the constraints of  $2\frac{1}{2}$ . This is a ten year graphing of fuel costs and fuel consumption. The use of gallons went down by 100,000 gallons over a 10 year period. We have been economizing by a great amount of gallons.

Over the same period of time, the energy costs have risen by \$100,000. So the money does not always reflect the progress we make in economizing.





This chart shows that the enrollment figures over a ten year period experienced a 26% decline. It shows that the number of teachers we employ over a ten year period declined by 24 or 19%. It also shows that the cost to us of teacher salaries is a 57% increase over the same period of time.



This chart shows the consumer price index and the salary line of teachers at L-S. We have somewhat followed the consumer index and sometimes have been below it. In the spirit of 2½, our Committee attempted to address areas, particularly this year, that traditionally have been somewhat protected by our budget cuts. We have taken a frugal approach to our budget and reduced administration, reduced teacher benefits and limited special needs services.

100 EDUCATION: 130 LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT

		1980-81	1981-82	\$	%
	(Pupils)	(1476)	(1445)		
1000	ADMINISTRATION TOTAL	\$ 165,668	\$ 131,721	- 33,947	-20.5%
	Principal	242,332	238,650	- 3,682	- 1.5%
	Regular Instruction	2,652,130	2,566,358	- 85,772	- 3.2%
	Library	79,984	70,649	- 9,335	-11.7%
	Audio-Visual	45,277	43,049	- 2,228	- 4.9%
	Guidance	163,135	149,953	- 13,182	- 8.1%
	Special Needs	531,483	542,872	+ 11,389	+ 2.1%
2000	INSTRUCTION TOTAL	\$3,714,341	\$3,611,531	-102,810	- 2.8%
	Attendance & Health	39,209	32,056	- 7,153	-18.2%
	Regular Transportation	199,118	188,940	- 10,178	- 5.1%
	Athletics & Student Act.	141,113	137,250	- 3,863	- 2.7%
3000	OTHER SCHOOL SERVICES TOTAL	\$ 379,440	\$ 358,246	- 21,194	- 5.6%
4000	PLANT & MAINTENANCE TOTAL	\$ 821,209	\$ 774,923	- 46,286	- 5.6%

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	1980-81	1981-82	\$	%
5000 BENEFITS, INSURANCE, FIXED CHARGES TOTAL	\$ 307,904	\$ 333,852	+ 25,948	+ 8.4%
Contingency	315*	33,000*	32,685*	
Salary Increases		245,000	+245,000	
<b>TOTAL OPERATING EXPENSES</b>	<b>\$5,388,877</b>	<b>\$5,488,273</b>	<b>+ 99,396</b>	<b>+ 1.8%</b>
6000 COMMUNITY USE OF SCHOOL	\$ 500	\$ 500	0	0
7000 EQUIPMENT	\$ 80,830	\$ 62,483	- 18,347	-22.7%
8000 DEBT SERVICE	\$ 409,694	\$ 394,738	- 14,956	- 3.7%
<b>TOTAL BUDGET</b>	<b>\$5,879,801</b>	<b>\$5,945,994</b>	<b>+ 66,093</b>	<b>+ 1.1%</b>
Expenditure per pupil	\$ 3,984	\$ 4,115		
GROSS BUDGET	\$5,879,901	\$5,945,994		
Less Reimbursements & Adjustments	\$1,693,783	\$1,678,058		
<b>TOTAL ASSESSMENT</b>	<b>\$4,186,118</b>	<b>\$4,267,936</b>	<b>+ 81,818</b>	<b>+ 2.0%</b>
<b>SUDBURY ASSESSMENT CERTIFIED</b>	<b>\$3,586,256</b>	<b>\$3,692,287</b>		
Voted at Town Meeting	\$3,543,256	\$3,692,287	149,031	+ 4.2%

\*80/81

Contingency adopted at \$5,000

This chart, in the column to the far right, shows a column of percentage decrease of our budget from 1980/81 to 1981/82. You will notice that almost all of the time items had a decreased percentage so that we have, in fact, gone through all of our program categories and reduced them all by some percentage, some more than others. The results of this is that our reduced assessment from our figures in April is \$21,767. The overall budget increase, if you consider the \$43,000 that the town voted last year to take out of our budget, is 1.9% over the 1980/81 budget.

In order to reach a FinCom's recommendation in terms of our budget figures, we would have to reduce our budget by \$126,000, which represents \$107,000 in terms of assessment.

Speaking of the frugality of our budget, while reducing our program expenses, we also reduced our teaching staff, according to our ratio, 4.83 positions that come under that ratio for the 81/82 budget. We are driven by a projection of 1,408 students. However, we now project a 1,445 population for next year which is actually only 30 less than this year. Our budget has not accommodated those 30 extra students. We will therefore have to absorb the cost of those new students without, in fact, increasing budgets in various places.

Our support staff has been reduced by 5 part-time people and one full-time custodian.

We have been operating the high school with two less top level administrators. We did not replace Frank Heys, who was academic dean. We did not replace a business manager. We are going to decide to replace only one which means we have five and not six top administrators for the future.

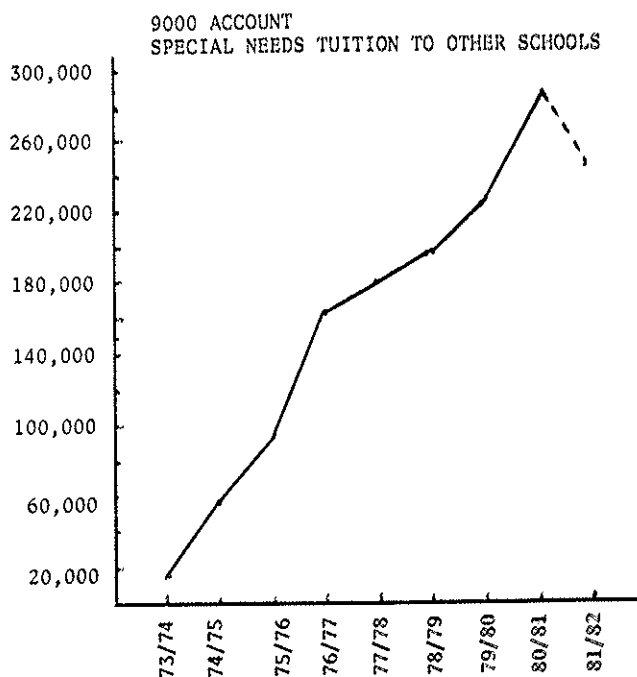
We have also reduced our halls from four to three. Each hall will now service a little more than 400 students.

Our department heads have been reduced from 10 to 7.

The area of teacher benefits is one in which we have often been addressed by the citizens. We have, in fact, put into this budget for 1981/82 a fairly major reduction of teacher benefits. Between \$60,000 and \$70,000 will be taken out of

the level of last year. The reduction will include reductions for such things as sabbaticals, summer workshops, teacher training, extra duty salaries, tuition for course reimbursements, some coaching and some ED and E.

Our budgeted salary increase numbers at this point in time are 6.7. The salary increases may be a bit more than that and we will absorb that in our budget if we have to.



This chart shows the spiralling costs of special needs tuitions to us. This is the 766 program. We are obliged, in fact, to service students who come to us under the category of special needs. We did not ourselves place one student out last year.

We serviced 37 this year and we will service 28 next year as we projected. Only 2 of these 28 have ever attended classes at L-8 and that's \$26,000 out of the \$250,000 budgeted which means all of the other students have come to us. We have inherited them in terms of definition of 766 profiles.

Again, this is a cost we did not create ourselves.

#### SPECIAL NEEDS

We are committed to controlling Tuition Costs

1979-1980	\$230,000
1980-1981	290,000
Budget	250,000*

\* \$26,000 (2 students only) have ever attended regular classes at Lincoln-Sudbury

Overall Budget increase less than 1.0%

This chart shows an additional special needs overhead. It indicates that we have tried very hard to reduce tuition for special needs students. In 1980/81 we budgeted \$220,000. We found before the year was over, that by virtue of transfers in and by virtue of tuition increases, we would have to spend \$290,000 for special needs tuitions. We project a \$250,000 budget for 81/82, which is \$40,000 less than we spent for 80/81.

I might say that when we went to the FinCom for our last presentation, the FinCom members who were present and voting actually voted a tie in terms of being convinced of the credibility of our presentation. We did indicate to them that a town meeting certainly has to make a judgment. We honor your judgment.

It is our obligation and responsibility to give you an accounting, to indicate to you that in fact, if you do respond to the FinCom suggestions what does that mean in terms of education at L-S.

#### IMPACT OF FURTHER REDUCTIONS

1. Fewer services to students at public expense. Services are reduced and families pay fees.

Transportation (late bus)	\$16,000
Student Activities (Promethean, DYAD, Drama)	8,700
Athletics	10,000
Graduation Ceremony	5,000

2. Delay, Defer and Eliminate

Text Books & Supplies (10%)	15,000
Library Books (20%)	2,000
AV Equipment (30%)	2,000
Field Trips (50%)	5,000
1 Custodian (1 already eliminated)	12,000
Student Employment/Plant Maintenance	5,000
Building Repair (20%)	6,000
Equipment (20%)	6,300
Misc. Small Items	6,000

3. Added tasks for teachers and administrators now performed by para-professionals and/or students.

Detention Room Supervisor	8,700
Hall Tutors and Aides (3)	15,000
Student Employment/Teaching Depts	5,000

\$127,700

I asked the Superintendent who reluctantly provided us with a list of recommendations if we were to cut our budget by \$126,000. These are the sorts of things that we would be proposing to do.

The 4 late busses that come now at 4 o'clock in the afternoon would be eliminated. Student activities money in the budget would have to be extracted. We would hope to gain some by certain kinds of fee structures, with voluntary help from parents perhaps, and the community to generate some money. We would eliminate \$10,000 from athletics and \$5,000 from graduation ceremony.

Items to delay, defer and eliminate from the budget are textbooks by 10%, library books by 20%, AV equipment by 30%, field trips by 50%.

We have already eliminated one custodian. We would eliminate another.

We would eliminate from building repair, equipment and miscellaneous small items.

In the third category would be tasks which now are done by other persons that will have to be done by teachers and administrators. We would eliminate a detention

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room supervisor, hall tutors and aides. Student employment teaching in teaching departments would be cut off by \$5,000.

The School Committee is unanimously advising the town that we are reaching a point of serious educational impact. One can reduce and defer for one year, but 2½ may not go away that quickly. To delay and defer maintenance in any kind of an on-going way will soon have a telling affect on a building's structure. To reduce budgets on books and educational supplies, athletics and library resources in any on-going way, will soon dilute education quality.

Therefore, we don't anticipate being able to go up very much anymore on our budget and if we don't maintain at least what we consider to be the minimum necessary to a good education, we will then, in the long run, decimate our programs by attrition. That perhaps sounds more alarmist than I mean it to be. I think we are willing to work with the citizens and with town meeting making your best judgements. We will certainly respond and attempt to maintain the educational quality at L-S.

Mr. Richard F. Brooks continued the report as follows: I just want to re-iterate a couple of points.

The fact of the matter is that Proposition 2½ has taken a very serious affect and a salutary affect upon the Regional High School Committee. I personally support Proposition 2½ and have supported since its inception.

It is very difficult for your town boards and committees to live with. I think it is incumbent upon us in this first year of 2½ where every succeeding year will be limited by 2½%, to do what we can for the board and committees so that they don't start with an unrealistically low number in a given year and build in that 2½ for every year thereafter.

We are asking for a 1.9% increase over last year. Our Reserve Fund has been cut by 2/3rds. Further reductions in our budget will result in more fees to be paid by students and parents and less program.

I don't like the whole fee idea. I have opposed it at times because they are difficult to collect. We used to have a towel fee in the high school when my kids first started there and a great many of the kids never paid those towel fees. They were very difficult to collect and all the badgering in the world by coaches and teachers did not necessarily collect the monies.

You have delivered a message to Lincoln-Sudbury. We are responding in budgetary and other ways. We are totally revamping our administrative structure. The teacher contract provisions reflect serious changes which I think are in line with Proposition 2½ and which better reflect the values in both communities. We have embarked on a serious program of shared services with the Sudbury elementary system and hopefully can expand that to the Lincoln system.

So, please don't saddle us with baggage you don't really want us to bear in this challenging time. Out of all of this can come an L-S which does a better job for kids while acting as a better mirror of all our community.

After a short discussion, the Finance Committee's motion to amend was defeated. In favor 185; Opposed 210. Total 395.

Mr. Grathwohl moved to amend the main motion to read that the town appropriate the sum of \$3,692,297.13 for the support of the Lincoln-Sudbury Regional High School to be expended under the direction and control of the Lincoln-Sudbury Regional School District School Committee, \$3,585,000.00 to be raised by taxation and the balance to be raised from free cash.

Mr. Grathwohl stated that the amendment was made at the request of the Finance Committee so that some of the funds would be transferred from free cash rather than raised by taxation.

Mr. Hersey of the Finance Committee then moved to amend the motion to \$3,637,999.66.

He stated that this is half of the \$107,000 that we are apart at this point.

After some discussion, Mr. Hersey's motion to amend was defeated.

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90.

Mr. Grathwohl's motion to amend was voted.

VOTED: THAT THE TOWN APPROPRIATE THE SUM OF \$3,692,297.13 FOR THE SUPPORT OF THE LINCOLN-SUDBURY REGIONAL HIGH SCHOOL, TO BE EXPENDED UNDER THE DIRECTION AND CONTROL OF THE LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT SCHOOL COMMITTEE, \$3,585,000 TO BE RAISED BY TAXATION AND THE BALANCE FROM FREE CASH.

In accordance with the bylaws, the meeting adjourned to 8 P.M. on June 16, 1981.

The meeting adjourned at 11:00 P.M.

(Attendance: 545)

## PROCEEDINGS

## ADJOURNED ANNUAL TOWN MEETING

June 16, 1981

The Moderator called the meeting to order at 8:30 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He announced that a quorum was not present.

VOTED: TO ADJOURN UNTIL 8:45 P.M.

The Moderator called the meeting to order at 8:45 P.M. and announced that a quorum was not present.

VOTED: TO ADJOURN FOR 15 MINUTES

The Moderator called the meeting to order at 9:00 P.M. and announced that a quorum was not present. 14 more voters were needed.

VOTED: TO ADJOURN UNTIL 9:30 P.M.

The Moderator called the meeting to order at 9:30 P.M. He declared that a quorum was present.

ARTICLE: 19: 100 EDUCATION: 140 MINUTEMAN REGIONAL VOCATIONAL TECHNICAL HIGH SCHOOL

PROGRAM	(Pupils)	PROGRAM AMOUNT 1980-81 (1350)	PROPOSED 1981-82 (1373)
01 Building Trades		\$ 64,429	\$ 64,325
02 Commercial Services w/D.E.		33,650	34,236
03 Electronics		39,971	39,808
04 Graphics		100,210	99,207
05 Health Instruction w/Child Care		21,716	20,656
06 Metal Fabrication		63,562	63,542
07 Power Mechanics		55,382	53,754
32 Continuing Education		1,500	0
08 Technology		30,000	30,015
09 Afternoon Program/Summer Prog.		15,885	15,885
10 Regional Occupational Program (ROP)		43,340	44,635
20 Reserve Officer (ROTC)		2,950	3,590
21 Communications		9,750	9,395
22 Human Relations		3,325	2,600
28 Foreign Language		600	600
29 Art		13,870	13,245
30 Music		3,905	1,805
23 Mathematics		13,529	13,529
24 Science		22,128	22,680
25 Physical Education		19,830	19,171
26 Athletics w/o coach salaries		68,137	64,795
27 Business Instruction		5,595	5,590
31 Driver Education		1,300	850
51 Instructional Resources		63,233	63,233
52 Pupil Support		45,698	46,641
71 Principal		51,352	51,432
79 Transportation		476,595	557,170
72 Vocational Coord.		11,290	10,622
73 Data Processing		52,000	67,600
74 Dean		5,890	3,130
75 School Committee		18,770	19,390
76 Superintendent		5,195	5,195
77 Planning & Academics		9,325	9,125
78 Business Office		258,827	339,090
80 Cafeteria		7,540	7,540
82 Debt Management		1,504,100	1,444,400
81 Operations/Maintenance		532,765	542,450
- Salaries		3,427,894	3,709,606

	PROGRAM AMOUNT 1980-81	PROPOSED 1981-82	RECOMMENDED 1981-82
FINAL TOTAL, operating, bonds, construction	\$7,105,038	\$7,500,537	
REVENUE AID, and/or BALANCES to be used to reduce assessments (estimated)	4,240,489	4,516,540	
TOTAL TO ALL MEMBER TOWNS	\$2,864,549 (12)	\$2,983,997 (15)	
TO ORIGINAL 12 TOWNS	2,864,549	2,635,401	
SUDBURY ASSESSMENT	\$ 257,756	\$252,738	\$ 235,589

Finance Committee Report:

The proposed assessment of \$252,738 represents a decrease of approximately 2% under last year's assessment. This is approximately \$16,900 over the Sudbury recommended Proposition 2½ assessment which is \$235,589. Because of the tremendous restraints being placed on all town departments to adhere to Proposition 2½, the Finance Committee is recommending that the assessment be at \$235,589.

Recommend approval of \$235,589.

Minuteman Regional Vocational Technical High School Committee Report:  
(Mr. Martin F. Craine, Jr.)

The budget we are looking at here tonight reflects a total increase in the budget of around \$400,000. This increase reflects adding three new towns to the Minuteman Vocational District, now comprised of 15 towns. It includes the original 12 towns that were in Minuteman plus Bolton, Lancaster and Needham.

At our last meeting, we also voted in the town of Dover which will be joining the Minuteman Regional as of July 1st of this year so we will now be consisting of 16 towns.

One main reason for this is that it enables the Minuteman Vocational Tech to maintain the student population at about the size which the school can accommodate. We are up to around 1,350 with our tuition students. That's just about what the school can really handle at one time.

On the programs that we have here, there are three main items that account for the total overall increase. They are the item of transportation which has gone up around \$80,000. This is reflecting transportation now to the three new towns mainly.

The next one is the business office which has gone up again about \$80,000. There is an increase in Blue Cross/Blue Shield and a large increase also to the Arlington retirement plan.

The third item is in salaries which is the main increase, about \$281,000.

The total overall budget is built upon an increase in students of approximately 40 to 50 more than last year. The original 12 towns have dropped but by adding our initial three towns, we have gone up.

We have also added a couple of new programs, one of them being the reserve officer training (ROTC). It's a low bill item as most of the cost is picked up by the Air Force. They will pay most of the salary of the people who are training it. This program was initiated this year, and immediately was over-subscribed. We could handle initially about 125 students. About 195 applied. We have now an active 155 students in the ROTC program. All of these students will be eligible to apply for scholarships at a college that maintains an Air Force ROTC program.

In a vocational school, salaries are not the big main item. The salaries run right around 49%. The maintenance and the trades program and our supplies are one of our heavy items. However, in this budget, we have tried to maintain and keep our



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costs down. We were asked by the Fin Com, when we were initially preparing this budget, to try to cut our costs at least 8%. This is exactly what was done across the board for the initial 12 towns. We took an 8% drop in the total assessment of the 12 initial towns.

We've taken the drop in our shops, labs and supplies, etc. We've held them way down though we've had anywhere from a 50% to a 45% increase in supplies, especially in our copper. The assessment to the 12 initial towns has gone down 8% to \$2,635,401.

When we are preparing a budget for Minuteman, we are dealing with 15 different towns and it is all done on an apportionment basis. It is done based upon the number of pupils that the town has in Minuteman on October 1st of the preceeding year. That way, there is never really any up and down balance every year to account for more pupils from one than another. We have fixed the budget to be based upon our October 1st figures.

As of October 1st, 1980, Sudbury had 90 students at Minuteman. Therefore, the share of operating and capital costs would be based upon 90 students. The assessments for the Regional Occupational Program, on-job training, are proportioned out for the towns depending upon the number of students partaking of that program.

Although Sudbury's share due to the amount of pupils actually came down less than 2%, the overall assessment to the town was 8%.

Our budget did go up around \$380,000. However, in November of last year right after the vote was taken on Proposition 2½, we immediately froze at Minuteman all accounts and all supply accounts for all departments. By doing this, we were able to cut the 80/81 budget by \$139,000 which we carried over to help what we knew would be a very tough year.

Concerning new town tuition, when we collect tuition for the previous year it goes for the next year. We collected \$313,000 from the three towns, Bolton, Lancaster and Needham for the previous year. This money now goes into an escrow account, as does the money from other areas that sent pupils to Minuteman, approximately 165 of them at \$2,700 tuition fee. This money is constantly invested even on a day to day basis and because of this, we were able to have a gain of about \$276,000 in interest alone.

State aid for Minuteman will come to about \$3,000,000 making up our 7.5 million total budget.

So though we have increased our total budget, our revenues were able to come up and more than offset our increase so that the average assessment was able to go down within our towns.

Mr. Cronin further reported to the meeting for the Finance Committee that recommended approval of \$252,738.

*VOTED: THAT THE TOWN APPROPRIATE THE SUM OF \$252,738 FOR THE SUPPORT OF THE MINUTEMAN REGIONAL VOCATIONAL HIGH SCHOOL DISTRICT, TO BE EXPENDED UNDER THE DIRECTION AND CONTROL OF THE MINUTEMAN REGIONAL VOCATIONAL SCHOOL DISTRICT SCHOOL COMMITTEE, SAID SUM TO BE RAISED BY TAXATION.*

#### ARTICLE 19. 200 DEBT SERVICE

	EXPENDITURES 7/1/79- 6/30/80	EXPENDITURES 7/1/80- 6/30/81	EXPENDITURES 7/1/80- 12/31/80	FISCAL YEAR 1982 7/1/81-6/30/82	
				REQUESTED	RECOMMENDED
201 Loan Int., Temp.	45,311	70,000	22,294	120,000	100,000
202 School Bond Int.	22,943	11,695	7,713	5,070	5,070
203 Other Bond Int.				27,000	27,000
204 Principal, Schools	330,000	255,000	180,000	115,000	115,000
205 Principal, Others					
200 TOTAL	398,254	336,695	210,007	267,070	247,070

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Finance Committee Report:

The \$90,000 reduction in the Debt Service accounts is the net difference of a decrease of \$147,000 in principal and interest on school bonds, and an increase of \$57,000 for anticipated interest cost on short-term borrowings and the bond for the Police Station addition.

Recommend approval of \$247,070.

Upon motions made by Mrs. Linda E. Glass of the Finance Committee, it was

*VOTED: THAT THE TOWN APPROPRIATE THE SUMS OF MONEY SET FORTH IN THE RECOMMENDED COLUMN FOR ALL ITEMS IN ACCOUNT 200, DEBT SERVICE, AS PRINTED IN ARTICLE 19 OF THE WARRANT FOR THIS MEETING, EXCEPT 204, AND THAT THE EXCEPTED ITEM BE CONSIDERED INDIVIDUALLY, SAID SUMS TO BE RAISED BY TAXATION.*

*UNANIMOUSLY VOTED: TO APPROPRIATE THE SUM OF \$115,000 FOR ACCOUNT 204, SAID SUM TO BE RAISED BY TAXATION.*

ARTICLE 19. 300 PROTECTION OF PERSONS AND PROPERTY

	EXPENDITURES			FISCAL YEAR 1982	
	7/1/79- 6/30/80	7/1/80 - 6/30/81	7/1/80 - 12/31/81	7/1/81-6/30/82 REQUESTED	RECOMMENDED
<u>310 FIRE DEPARTMENT</u>					
310-10 Fire Chief's Salary	27,820	30,045 <sup>x</sup>	15,022	30,045	30,045 <sup>#</sup>
310-11 Salaries	486,839 <sup>+</sup>	528,436 <sup>x</sup>	270,082	480,686	515,686
310-12 Overtime	78,354	79,227	43,234	37,610	38,610
310-13 Clerical	7,944	9,399 <sup>x</sup>	4,730	9,485	9,485 <sup>#</sup>
310-21 General Expense	6,992	8,300	3,288	9,880	9,880
310-31 Maintenance	28,692 <sup>*</sup>	49,300	26,955	41,700	41,700
310-42 Out-of-state Travel	1,011	1,500	1,214	1,000	0
310-51 Equipment	17,219	5,750	1,230	5,850	5,850
310-62 Fire Alarm Maint.	4,499	4,500	679	2,500	2,500
310-71 Uniforms	7,162	7,370	2,776	7,995	7,995
310-81 Tuition Reimb.	3,095 <sup>*</sup>	1,600	271	2,500	2,500
<u>310 TOTAL</u>	<u>669,627</u>	<u>725,427</u>	<u>369,481</u>	<u>629,251</u>	<u>664,251</u>
Federal Revenue Sharing	-90,000	-80,000		-80,000	-80,000
NET BUDGET	579,627	645,427	369,481	549,251	584,251
<u>320 POLICE DEPARTMENT</u>					
320-10 Police Chief's Salary	28,248	31,638 <sup>x*</sup>	16,682	32,340	32,340 <sup>#</sup>
320-11 Salaries	427,545	524,024 <sup>x</sup>	251,181	465,193	465,193
320-12 Overtime	79,262	70,000	48,435	55,749	57,249
320-13 Clerical	11,089	11,923	6,190	11,923	11,923 <sup>#</sup>
320-21 General Expense	12,633	16,000	5,838	14,850	14,850
320-31 Maintenance	27,753 <sup>*</sup>	23,950	13,375	24,995	24,995
320-41 Travel	19	800 <sup>*</sup>	500	500	500
320-51 Equipment	15,908	22,000	0	1,200	1,200
320-61 Auxiliary Police	1,110	1,500	438	0	0
320-71 Uniforms	6,662	7,750	5,155	7,750	6,250
320-81 Tuition Reim.	1,047	3,000	67	500	500
<u>320 TOTAL</u>	<u>611,276</u>	<u>712,585</u>	<u>347,861</u>	<u>615,000</u>	<u>615,000</u>
Federal Revenue Sharing	-90,000	-80,000		-80,000	-80,000
NET BUDGET	521,276	632,585	347,861	535,000	535,000

Finance Committee Reports:

310 FIRE DEPARTMENT: The reduction in the 310 Fire Department account to meet Proposition 2½ necessitated a cut of \$116,197 from a budget that is over 90% personnel services. In order to meet this reduction, six Firefighter/EMT'S would be laid off. Station #3 would be closed and in the case of vacation and illness, the department would be left extremely short-handed and with limited capability to respond to a multiple fire situation. The Finance Committee has recommended a budget in excess of the prorated Proposition 2½ level that would require the reduction of only four Firefighter/EMT's and would keep Station #3 open except during limited cases of personnel vacation, illness, jury duty, etc. In this situation, the initial fire attack force will be smaller and take longer in some instances to get to the scene of the fire. The overtime budget (account 310-12) is limited to \$38,610 of which \$20,000 is basically committed to holiday, vacation, and sick pay leaving only \$18,610 for a very limited call back capability to support multiple or large fires. The schedules replacement of the ambulance chassis will be also cancelled. Recommend approval.

320 POLICE DEPARTMENT: The prorated Police Department Proposition 2½ budget required the reduction of \$149,911 from the Fiscal 81/82 proposed budget. Since Personal Services comprise approximately 89% of the total budget, salaries and overtime will have to be reduced drastically. This reduction will necessitate: a reduction in force of six people (1 dispatcher and 5 patrolmen), elimination of one cruiser, total elimination of the Police Auxiliary, elimination of the cruiser replacement scheduled for 81/82, and a 28% reduction in overtime funds. Of the \$57,249 remaining in the overtime account, \$25,998 is either mandated by the labor contract or by statute. The remaining \$31,251 is budgeted for coverage of sick time, holidays, vacations, etc. with any further shortages covered by spreading the men out on all shifts. The maintenance account will have to be reduced to \$24,995 of which \$22,000 is earmarked for gasoline. Any further rise in the price of gasoline beyond the estimated cost of \$1.30/gal. will have serious consequences on the Police Department's ability to continue patrols at the current level. The loss of five newly-trained patrolmen and the removal of one cruiser will obviously reduce the patrol coverage to the Town. Recommend approval.

	EXPENDITURES APPROPRIATED			EXPENDITURES		FISCAL YEAR 1982 7/1/81-6/30/82 REQUESTED RECOMMENDED
	7/1/79- 6/30/80	7/1/80 6/30/81	7/1/80 12/31/81	7/1/80 12/31/81	7/1/80 12/31/81	
<u>340 BUILDING INSPECTOR</u>						
340-10 Salaries	17,893	22,899 <sup>x</sup>	11,450	22,899	22,899#	
340-12 Overtime	433	602	128	2,000	1,000	
340-13 Clerical	15,918	17,120 <sup>x</sup>	8,581	12,998	12,998#	
340-14 Deputy Inspector	8,585 <sup>+</sup>	1,360 <sup>*</sup>	550	1,200	1,200	
340-15 Custodial	23,636	25,678 <sup>x</sup>	12,788	26,129	26,219#	
340-16 Plumbing	2,468 <sup>+</sup>	3,000	1,614	3,000	3,000	
340-17 Retainer	1,000	1,000	417	1,000	1,000	
340-18 Sealer, Weights and Measures	500 <sup>*</sup>	1,000	0	1,000	1,000	
340-19 Wiring Inspector		5,200	2,600	5,200	5,200	
340-21 General Expense	541	750	400	670	670	
340-31 Vehicle Maint.	665	600	394	1,200	1,200	
340-32 Town Bldg. Maint.	61,774 <sup>*</sup>	69,014	22,964	53,620	55,620	
340-41 Travel	141 <sup>*</sup>	400	164	400	400	
340-42 Out-of State Travel		220	0	150	0	
340-51 Equipment		0	0	0	0	
<u>340 TOTAL</u>	<u>133,564</u>	<u>148,843</u>	<u>62,050</u>	<u>131,466</u>	<u>132,316</u>	

Finance Committee Report: This budget shows a decrease of approximately 8.1% under last year's budget, but is \$800 over the recommended Proposition 2½ budget. Recommend approval.

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	EXPENDITURES 7/1/79- 6/30/80	APPROPRIATED 7/1/80 6/30/81	EXPENDITURES 7/1/80 12/31/81	FISCAL YEAR 1982 7/1/81-6/30/82 REQUESTED RECOMMENDED	
<u>350 DOG OFFICER</u>					
350-10 Dog Officer Salary	10,680	11,428 <sup>x</sup>	5,714	11,427	11,427 <sup>#</sup>
350-12 Overtime & Ext. Hire	574	909	169	910	600 <sup>#</sup>
350-21 General Expense	4,394 <sup>*</sup>	3,350	1,742	3,350	2,850
350-31 Vehicle Maint.	443	500	186	500	500
350-51 Equipment	0	5,000	0	0	0
350 TOTAL	16,091	21,187	7,811	16,187	15,377

Finance Committee Report: The Finance Committee has recommended reductions of \$300 in the personal services account, and \$500 in the general expense account. This represents a reduction in coverage by the Assistant Dog Officer to a minimum level which will cover some vacation and sick leave time of the Dog Officer. A reduction in supplies to replace worn or damaged equipment was also made. Recommend approval.

360 CONSERVATION

360-13 Clerical	2,779	3,693 <sup>x</sup>	1,379	3,858	3,858 <sup>#</sup>
360-21 General Expense	2,711	3,500	567	3,500	2,816
360-31 Maintenance	1,198	1,500	123	1,500	1,044
360-41 Travel	29	75	0	75	75
360-51 Conservation Fund	0	0	0	0	0
360 TOTAL	6,717	8,768	2,069	8,933	7,793

Finance Committee Report: The Finance Committee reached agreement with the Conservation Commission for a budget of \$7,793 by reducing approximately \$700 from general expenses and \$450 from the Maintenance account. Recommend approval.

370 BOARD OF APPEALS

370-13 Clerical	3,851 <sup>*</sup>	3,638 <sup>x</sup>	2,636	4,200	3,139 <sup>#</sup>
370-21 General Expense	633	800	272	800	700
370 TOTAL	4,484	4,438	2,908	5,000	3,839

Finance Committee Report: The Finance Committee reduced the requested budget of \$5,000 to \$3,839 by suggesting that \$1,061 less be spent in Personal Services. This would require a reduction of 3.5 hours per week, or 545 total hours versus the 753 hours requested. Knowing that the State mandates that minutes be taken and that this budget is manpower intensive, we still recommend approval of the Proposition 2½ budget.

385 SIGN REVIEW BOARD

385-13 Clerical	293	642 <sup>x</sup>	142	540	340 <sup>#</sup>
385-21 General Expense	35	50	6	40	100
385 TOTAL	328	692	148	580	440

Finance Committee Report: The Finance Committee has recommended a budget for the Sign Review Board this year that represents a 32% reduction over last year's budget. A reduction in personal services from 98 hours to 60 hours represents a significant reduction in clerical support. This is the minimum hours for performance to meet functional responsibilities. Recommend approval.

300 GROSS BUDGET	1,442,087	1,621,940	792,328	1,406,417	1,439,016
Offsets	180,000	160,000		160,000	160,000
300 NET BUDGET	1,262,087	1,461,940	792,328	1,246,417	1,279,016

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Upon a motion made by Mr. William D. Wood of the Finance Committee, it was

VOTED: THAT THE TOWN APPROPRIATE THE SUMS OF MONEY SET FORTH IN THE RECOMMENDED COLUMN FOR ALL ITEMS IN ACCOUNT 300, PROTECTION OF PERSONS AND PROPERTY, AS PRINTED IN ARTICLE 19 OF THE WARRANT FOR THIS MEETING, EXCEPT 310-11, 310-12, 310-71, 320-11, 320-31, 320-51, 340-12, 340-15, 340-17, 340-32, 350-12, 360-31, 310-81, 320-10, AND 320-17, AND THAT THE EXCEPTED ITEMS BE CONSIDERED INDIVIDUALLY, SAID SUMS TO BE RAISED BY TAXATION.

Upon a motion made by Mr. Hersey of the Finance Committee, it was

VOTED: THAT THE TOWN APPROPRIATE THE SUM OF \$595, 686 FOR ACCOUNT 310-11, SAID SUM TO BE RAISED BY TRANSFER OF THE SUM OF \$80,000 FROM PUBLIC LAW 92-512, FEDERAL REVENUE SHARING ACCOUNT, AND THE BALANCE TO BE RAISED BY TAXATION.

Upon motions made by Mr. Wood of the Finance Committee, it was

UNANIMOUSLY VOTED: TO APPROPRIATE THE SUM OF \$42,610 FOR LINE ITEM 310-12, FIRE OVERTIME, SAID SUM TO BE RAISED BY TAXATION.

UNANIMOUSLY VOTED: TO APPROPRIATE THE SUM OF \$8,995 FOR LINE ITEM 310-71, FIRE UNIFORMS, SAID SUM TO BE RAISED BY TAXATION.

VOTED: THAT THE TOWN APPROPRIATE THE SUM OF \$530,365 FOR ACCOUNT 320-11, SAID SUM TO BE RAISED BY TRANSFER OF \$80,000 FROM PUBLIC LAW 92-512, FEDERAL REVENUE SHARING ACCOUNT, AND THE BALANCE TO BE RAISED BY TAXATION.

VOTED: TO APPROPRIATE THE SUM OF \$29,995 FOR LINE ITEM 320-31, POLICE MAINTENANCE, SAID SUM TO BE RAISED BY TAXATION.

After discussion it was

VOTED: TO APPROPRIATE \$21,028 FOR LINE ITEM 320-51, POLICE EQUIPMENT, SAID SUM TO BE RAISED BY TAXATION.

VOTED: TO APPROPRIATE THE SUM OF \$2,000 FOR LINE ITEM 340-12, BUILDING OVERTIME, SAID SUM TO BE RAISED BY TAXATION.

VOTED: TO APPROPRIATE THE SUM OF \$41,129 FOR LINE ITEM 340-15, BUILDING CUSTODIAL, SAID SUM TO BE RAISED BY TAXATION.

VOTED: TO APPROPRIATE THE SUM OF \$2,000 FOR LINE ITEM 340-17, BUILDING RETAINER, SAID SUM TO BE RAISED BY TAXATION.

VOTED: TO APPROPRIATE THE SUM OF \$94,620 FOR LINE ITEM 340-32, TOWN BUILDING MAINTENANCE, SAID SUM TO BE RAISED BY TAXATION.

VOTED: TO APPROPRIATE THE SUM OF \$900 FOR LINE ITEM 350-12, DOG OFFICER OVERTIME AND EXTRA HIRE, SAID SUM TO BE RAISED BY TAXATION

VOTED: TO APPROPRIATE THE SUM OF \$1,544 FOR LINE ITEM 360-31, CONSERVATION MAINTENANCE, SAID SUM TO BE RAISED BY TAXATION.

VOTED: THAT THE TOWN APPROPRIATE THE SUM OF \$2,500 FOR LINE ITEM 310-81, TUITION REIMBURSEMENT, SAID SUM TO BE RAISED BY TAXATION.

VOTED: THAT THE TOWN APPROPRIATE THE SUM OF \$57,249 FOR LINE ITEM 320-12, OVERTIME ACCOUNTS, SAID SUM TO BE RAISED BY TAXATION.

Mr. Wood of the Finance Committee moved to appropriate the sum of \$6,250 for line item 320-71, uniforms said sum to be raised by taxation.

Chief Lombardi moved to amend by adding \$1,000.

In support of his amendment he stated as follows: When we put this budget together, at \$6,250, we were talking 25 men. I believe that the salary figure we just voted is for 29 men. Therefore, four men will be without uniforms. That's a contract item, \$250 per man. I think it should be increased \$1,000 to cover the 29 men.

Chief Lombardi's motion was voted.

VOTED: TO APPROPRIATE THE SUM OF \$7,250 FOR LINE ITEM 320-71, UNIFORMS,  
SAID SUM TO BE RAISED BY TAXATION.

ARTICLE 19. 400 HIGHWAY DEPARTMENT

	EXPENDITURES 7/1/79- 6/30/80	APPROPRIATED 7/1/80- 6/30/81	EXPENDITURES 7/1/80- 12/31/81	FISCAL YEAR 1982 7/1/81-6/30/82	
				REQUESTED	RECOMMENDED
410-10 Surveyor's Salary	25,200	27,200	14,123	29,104	29,104
410-11 Asst. Surv. Sal.	19,425	22,051 <sup>x</sup>	11,218	22,051	22,051 <sup>#</sup>
410-12 Oper. Asst. Sal.	14,500	15,750 <sup>x</sup>	5,872	15,063	15,063 <sup>#</sup>
410-13 Clerical	19,918	21,127 <sup>+</sup>	8,045	9,181	9,181 <sup>#</sup>
410-14 Tree Warden	500	500	0	600	600
410-21 General Expense	4,309	4,500	1,742	4,050	4,050
410-31 Maintenance	3,444	3,450	2,429	3,105	3,105
410-32 Utilities	12,389	13,400	3,587	12,730	12,730
410-41 Travel	147	100	86	0	0
410-42 Out-of-State Travel	300	400	400	0	0
410-51 Admin. Equip.	0	0	0	0	0
410-71 Uniforms	<u>5,181</u>	<u>5,200</u>	<u>4,197</u>	<u>4,680</u>	<u>4,680</u>
<u>410</u> Sum	105,313	113,678	51,699	100,564	100,564
420-11 Operating Salary	236,635	275,783 <sup>x</sup>	128,313	280,291	280,291
420-12 Extra Hire	14,818	15,000	8,968	5,091	5,091
420-13 Overtime	<u>8,853</u>	<u>8,000</u>	<u>5,113</u>	<u>4,700</u>	<u>4,700</u>
<u>420</u> Sum	260,306	298,783	142,394	290,082	290,082
420-20 Road Work					
420-21 Oper. Materials	15,990	16,000	1,128	12,400	12,400
420-23 Hired Equipment	5,996	6,000	3,158	5,000	5,000
420-24 Street Seal	59,994	60,000	60,000	52,000	52,000
420-25 Signs & Markings	7,500	8,000	3,946	7,200	7,200
420-26 Street Maint.	34,498	34,500	17,320	29,050	29,050
420-28 Sweeping	<u>13,339</u>	<u>14,000</u>	<u>0</u>	<u>10,817</u>	<u>10,817</u>
<u>420-20</u> Sum	137,317	138,500	85,552	116,467	116,467
420-30 Trees					
420-31 Tree Materials	2,962	3,000	615	2,500	2,500
420-34 Contractors	<u>5,935</u>	<u>6,000</u>	<u>363</u>	<u>5,000</u>	<u>5,000</u>
<u>420-30</u> Sum	8,897	9,000	978	7,500	7,500
420-40 Landfill					
420-41 Materials	3,799	15,075	4,408	0	0
420-43 Hired Equipment	990	1,000	560	0	0
420-44 Utilities	319	450	83	405	405
420-45 Maintenance	<u>282</u>	<u>400</u>	<u>143</u>	<u>360</u>	<u>360</u>
<u>420-40</u> Sum	5,390	16,925	5,194	765	765
420-50 Cemeteries					
420-51 Materials	1,796	1,800	1,467	1,620	1,620
420-53 Hired Equipment	<u>200</u>	<u>200</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>420-50</u> Sum	1,996	2,000	1,467	1,620	1,620
420-62 Chap. 90 Maint.	<u>5,995</u>	<u>6,000</u>	<u>5,997</u>	<u>5,400</u>	<u>5,400</u>
<u>420-60</u> Sum	5,995	6,000	5,997	5,400	5,400

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ARTICLE 19 (400)  
(continued)

	EXPENDITURES 7/1/79- 6/30/80	APPROPRIATED 7/1/80- 6/30/81	EXPENDITURES 7/1/80- 12/31/81	FISCAL YEAR 1982 7/1/81-6/30/82	
				REQUESTED	RECOMMENDED
430 Machinery					
430-20 Fuels & Lubr.	42,779*	55,000	14,818	49,500	49,500
430-30 Parts & Repairs	38,224	48,800	19,930	65,749	43,920
430-40 Equipment	64,999	46,000	43,804	16,000	37,126
430 Sum	146,002	149,800	78,552	131,249	130,546
460 Snow & Ice					
460-12 Overtime	9,432	23,699	5,514	21,329	21,329
460-30 Materials	48,149	49,350	3,017	44,415	44,415
460-40 Equipment	6,600	6,600	2,564	5,940	5,940
460-50 Contractors	2,543	20,000	1,340	18,000	18,000
460 Sum	66,724	99,649	12,435	89,684	89,684
470 Street Lighting					
470-20 Street Lighting	40,074*	40,743	17,799	36,669	36,669
470-30 New Locations	0	100	0	0	0
470 Sum	40,074	40,843	17,799	36,669	36,669
400 TOTAL	778,014	875,178	402,067	780,000	779,297
OFFSETS:					
Cemetery:					
Mt. Wadsworth		3,000		2,000	2,000
North Sudbury		1,500		1,000	1,000
Mt. Pleasant		3,000		1,000	1,000
New Town		5,000		3,500	3,500
Federal Revenue Sharing				637	637
NET BUDGET	778,014	862,678	402,067	771,863	771,160

Finance Committee Report: The recommended 1981/82 budget of \$779,297 is a reduction of 11% from the 80/81 appropriation of \$875,178. This reduction will result in the elimination of two full-time positions and two quarter-time positions. Reductions will be made in almost all line items. This recommended budget will necessitate a reduction in the road maintenance program. The Finance Committee recommends the purchase of a front-end loader through a three-year lease/purchase agreement to replace a 1973 front-end loader. Also recommended for purchase is a pickup truck to replace two pickup trucks (1974 and 1976), and a sidewalk plow. Recommend approval.

Upon a motion made by Mrs. Susan Smith of the Finance Committee, it was

UNANIMOUSLY VOTED: THAT THE TOWN APPROPRIATE THE SUMS OF MONEY SET FORTH IN THE RECOMMENDED COLUMN FOR ALL ITEMS IN ACCOUNT 400, HIGHWAY, AS PRINTED IN ARTICLE 19, OF THE WARRANT FOR THIS MEETING, EXCEPT 410-21, 410-41, 410-71, 420-11, 420-12, 420-21, 420-24, 420-25, 420-26, 420-28, 420-43, 420-45, 420-62, 430-20, 430-30, 460-12, 370-20, 420-34, 420-42, AND THAT THE EXCEPTED ITEMS BE CONSIDERED INDIVIDUALLY, SAID SUMS TO BE RAISED BY TAXATION.

VOTED: TO APPROPRIATE THE SUM OF \$4,500 FOR LINE ITEM 410-21, HIGHWAY GENERAL EXPENSE, SAID SUM TO BE RAISED BY TAXATION.

VOTED: FOR LINE ITEM 410-41, HIGHWAY TRAVEL, TO APPROPRIATE THE SUM OF \$100, SAID SUM TO BE RAISED BY TAXATION.

VOTED: FOR LINE ITEM 410-71, HIGHWAY UNIFORMS, TO APPROPRIATE THE SUM OF \$5,200 SAID SUM TO BE RAISED BY TAXATION

VOTED: FOR ACCOUNT 420-11, TO APPROPRIATE THE SUM OF \$280,291, HIGHWAY OPERATING SALARY, SAID SUM TO BE RAISED BY TRANSFER OF \$2,000 FROM THE MT. WADSWORTH CEMETERY PERPETUAL CARE ACCOUNT, \$1,000 FROM THE NORTH SUDBURY CEMETERY PERPETUAL CARE ACCOUNT, \$1,000 FROM THE MT. PLEASANT CEMETERY PERPETUAL CARE ACCOUNT, \$3,500 FROM THE NEW TOWN CEMETERY PERPETUAL CARE ACCOUNT, \$3,792 FROM THE SPECIAL FEDERAL REVENUE SHARING ACCOUNT, AND THE BALANCE TO BE RAISED BY TAXATION.

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- VOTED: FOR LINE ITEM 420-12, HIGHWAY EXTRA HIRE, TO APPROPRIATE THE SUM OF \$13,289, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: FOR LINE ITEM 420-21, HIGHWAY OPERATING MATERIALS, TO APPROPRIATE THE SUM OF \$16,000, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: FOR LINE ITEM 420-24, HIGHWAY STREET SEAL, TO APPROPRIATE THE SUM OF \$60,000, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: FOR LINE ITEM 420-25, HIGHWAY SIGNS AND MARKINGS, TO APPROPRIATE THE SUM OF \$8,000, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: FOR LINE ITEM 420-26, HIGHWAY STREET MAINTENANCE, TO APPROPRIATE THE SUM OF \$34,500, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: FOR LINE ITEM 420-28, HIGHWAY SWEEPING, TO APPROPRIATE THE SUM OF \$14,000, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: FOR LINE ITEM 420-43, HIRED EQUIPMENT, TO APPROPRIATE THE SUM OF \$1,000, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: FOR LINE ITEM 420-45, HIGHWAY MAINTENANCE, TO APPROPRIATE THE SUM OF \$400, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: FOR LINE ITEM 420-62, HIGHWAY CHAPTER 90 MAINTENANCE, TO APPROPRIATE THE SUM OF \$6,000, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: LINE ITEM 430-20, HIGHWAY FUELS AND LUBRICANTS, TO APPROPRIATE THE SUM OF \$55,000, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: LINE ITEM 430-30, HIGHWAY PARTS AND REPAIRS, TO APPROPRIATE THE SUM OF \$48,800, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: LINE ITEM 460-12, HIGHWAY OVERTIME, TO APPROPRIATE THE SUM OF \$23,699, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: LINE ITEM 470-20, HIGHWAY STREET LIGHTING, TO APPROPRIATE THE SUM OF \$40,743, SAID SUM TO BE RAISED BY TAXATION.
- VOTED: TO ADJOURN UNTIL 8 P.M. TOMORROW NIGHT.

The meeting adjourned at 11:15 P.M.

(Attendance: 209)



## PROCEEDINGS

## ADJOURNED ANNUAL TOWN MEETING

June 17, 1981

The Moderator called the meeting to order at 8:30 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He announced that a quorum was not present.

VOTED: TO ADJOURN TO 9:00 P.M.

At about 9:00 P.M., the Moderator called the meeting to order. He declared that a quorum was present.

The Moderator announced that two notices of an intention to reconsider had been filed. The first relates to line item 320-11, Police Salaries, and the second relates to 320-61, Auxiliary Police. These two matters for reconsideration will be the first order of business at the next session, unless business is completed tonight. In that event, reconsideration will be the last matter considered tonight.

ARTICLE 19: 400 HIGHWAY DEPARTMENT (continued)

Mrs. Susan Smith of the Finance Committee was then recognized and moved to appropriate the sum of \$5,000 for line item 420-34, Contractors, said sum to be raised by taxation.

Mr. John C. Powers then moved an amendment to increase line item 420-34 by \$50,000 for gypsy moth control.

In support of his amendment, Mr. Powers stated as follows: I won't give you any charts or slide projections or graphs. A decent respect for your stomach precludes me from putting a pie chart up on this subject. I won't talk about the enrollment figures of gypsy moths and hopefully, I won't even discuss their sex life.

The only chart that means anything is the condition of forests and the condition of trees in this town. You can see that for yourself.

The only fact of importance is that every fertile female gypsy moth will produce in the weeks to come an egg cluster of from 400-800 more. I will leave the increase figures to the computer experts because your pocket calculator doesn't carry enough zeros to let you figure it out here.

The Division of Insect and Pest Control this year estimates that in Massachusetts alone, the defoliation will reach one million acres. In some areas, not a single green tree can be seen from horizon to horizon.

There is a very clear and present consequence of this infestation to the municipal finances of this town. The Highway Superintendent, for example, estimates that in one more year of this, we will lose about 20 public shade trees per highway mile in Sudbury. The cost of removal of each public shade tree is \$150. Given 139 miles of roadway, that amounts to a downstream cost of something in the neighborhood of \$390,000 just to pick up the debris. This is just the public shade trees along the highways. It does not include replacement costs. It does not include the parks and cemeteries. It does not include the trees on private property. It does not include our forests or Nobscot's once green, now brown slopes. It does not include ornamental shrubs.

It does not include the growing danger of forest fires with their cost in men and equipment. Chief Frost, who cannot be here tonight, gave me a statement which says that "The loss of foliage as a result of the gypsy moth caterpillar increases the dangers of early brush fires and over a period of years, builds the fuel level in the forest to the point that can exceed the capabilities of the local fire departments. As an example, the department has already experienced brush fires in areas that normally would be so covered with foliage that these fires could not have started at this time of year."

No matter how you define it, whether in humor, cartoons, drug store story swapping, pool cleaning, the toxic rash upon ourselves and our children, or the quality of life - no matter how you define it, we are in the midst of a visitation of a pestilence of overwhelming and growing proportions, the like of which we have

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never experienced. Either we face it and try to do something about it, or we will lose a major part of the beauty that makes Sudbury what it is with a loss in value of real estate immeasurable in proportion. Above all a loss of the quality of life that is important to this town.

Unfortunately, no one in our government has seen fit to address this problem. It is time that we do something now to guarantee that our public officials will not continue to ignore the problem. It's time to dispense with the policy of benign neglect.

I have reviewed the provisions of the General Laws on this subject and there are two provisions that I think you should be aware of. The first, under Chapter 132, section 13, the law requires the Selectmen to appoint a local Superintendent of Pest Control. The Superintendent must possess a supervisory license issued under the rules and regulations of the Pesticide Board of the Department of Health. The exact quote from the law is interesting. "Said Superintendent shall destroy such public nuisance". "Shall", not may or might or might think about it or make a study.

Second and most important, if the state superintendent determines there has been a failure on the part of the town and the local superintendent, Chapter 132, section 17, passed in 1978, provides that the state can appoint its own local superintendent and it can contract for the full amount authorized by law. It can recapture these costs by deducting them from the Cherry Sheet reimbursements to the town.

The full amount authorized by the law that a town can reach is a sum equal to 1/15th of 1% of the total assessed valuation of the town. In Sudbury, that would amount to a maximum of \$292,000 a year in any year without any matching funds.

If we do develop a program cooperatively with the state, I am advised by Mr. Hood of that Department, that we might well be able to achieve a 50% reimbursement for the effort. This motion for \$50,000 is based on an estimate furnished as to what it would cost to do a spraying of the whole town. It is a modest beginning.

Let me make it clear. I am not an expert on gypsy moths. I am not an expert on pesticides. I am not proposing one type of spray or another. I am not endorsing Sevin, biological sprays or even the importation of Tricho wasps or any other approach. I am asking you to mark and set aside \$50,000 to make a beginning. I am asking that you set aside money of a significant size so that our proper public officials will have to sit down and plan a proper approach to this pestilence and be ready for it next April when the new generations of this loathsome creature will once more emerge from their eggs and start eating their way across the landscape.

If, which is unlikely, the pestilence should die down, we can return the unexpended funds to the general fund. If it does not, we can be ready for it. I think we should be prepared to pay now because next year is too late. If you wait until the next Annual Town Meeting, you won't be able to get a contract out in time to do anything. I hate to sound like a refugee from the North End, but that's what we need. We need to take out a contract on these things. We should invest now or we will surely pay massive costs later.

#### Finance Committee Report: (Mr. Cronin)

With the knowledge that last year's Town Meeting failed to approve an article for \$16,500 for gypsy moth control, the Finance Committee has not considered any request for appropriations for gypsy moth control. In addition, the Finance Committee is concerned about the amount of free cash available at this point in time.

After discussion, Mr. Powers' motion was defeated.

VOTED: TO APPROPRIATE THE SUM OF \$5,000 FOR LINE ITEM 420-34, CONTRACTORS, SAID SUM TO BE RAISED BY TAXATION.

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ARTICLE 19. 500 GENERAL GOVERNMENT

	EXPENDITURES 7/1/79- 6/30/80	EXPENDITURES 7/1/80- 6/30/81	EXPENDITURES 7/1/80- 12/31/81	FISCAL YEAR 1982 7/1/81-6/30/82 REQUESTED	RECOMMENDED
<u>501 SELECTMEN</u>					
501-10 Exec. Sec. Salary	32,550	35,805 <sup>x</sup>	17,902	35,805	35,805#
501-12 Overtime	500	1,000	421	0	0
501-13 Clerical Salary	37,439	40,908	19,729	34,844	34,844#
501-14 Selectmen's Salary	1,592	1,600	800	1,600	1,600
501-21 General Expense	4,761	5,000	2,829	4,000	4,000
501-31 Maintenance	400	400	182	550	550
501-41 Travel	1,244	2,000	897	1,200	1,200
501-42 Out-of-state Travel	1,000	1,000	1,000	800	0
501-51 Equipment Purchase	0	344*	82	0	0
501-81 Surveys & Studies	2,726*	2,000	567	0	0
<u>501 TOTAL</u>	<u>82,212</u>	<u>90,057</u>	<u>44,409</u>	<u>78,799</u>	<u>77,999</u>
<u>502 ENGINEERING</u>					
502-10 Town Engineer Sal.	25,725	27,843 <sup>x</sup>	13,803	28,919	28,919#
502-11 Salaries	79,724	89,478 <sup>x+</sup>	45,049	76,927	76,927#
502-12 Overtime	191	1,000	162	2,553	2,553
502-13 Clerical Salary	11,001	11,807 <sup>x</sup>	5,903	6,750	6,750
502-14 Temp. Eng. Aides	9,417	10,879	5,249	0	0
502-21 General Expense	6,383	6,700	3,014	8,000	8,000
502-31 Maint. & Repair Vehicles	3,006*	2,800	1,528	3,500	3,500
502-41 Travel	5	100	0	0	0
502-51 Equipment Purchase	0	0	0	0	0
<u>502 TOTAL</u>	<u>135,452</u>	<u>150,607</u>	<u>74,708</u>	<u>126,649</u>	<u>126,649</u>
<u>503 LAW</u>					
503-10 Retainer	12,600	14,000 <sup>x</sup>	7,000	14,000	14,000#
503-11 Salaries	10,029	10,731	5,365	10,731	10,731#
503-21 General Expense	24,131*	15,500	6,569	8,000	8,000
503-51 Equipment Purchase	0	0	0	0	0
<u>503 TOTAL</u>	<u>46,760</u>	<u>40,231</u>	<u>18,934</u>	<u>32,731</u>	<u>32,731</u>
<u>504 ASSESSORS</u>					
504-12 Overtime	0	516+	353	500	500
504-13 Clerical	27,312	31,934 <sup>x</sup>	14,196	29,441	29,441#
504-14 Assessors' Salary	2,425	2,500	1,250	2,500	2,500
504-21 General Expense	4,911	5,680	360	2,273	2,173
504-31 Maintenance	65	150	0	125	125
504-41 Travel	858	2,100	9	1,600	1,100
504-51 Equipment Purchase	0	530	343	0	0
504-61 Salary	3,333	0	0	0	0
<u>504 TOTAL</u>	<u>38,904</u>	<u>43,410</u>	<u>16,511</u>	<u>36,439</u>	<u>35,839</u>
<u>505 TAX COLLECTOR</u>					
505-10 Collector's Salary	12,600	13,350	6,675	13,350	14,285
505-12 Overtime	421	450	142	900	900
505-13 Clerical Salaries	18,371	20,892 <sup>x</sup>	10,440	19,160	19,160#
505-14 Attorney's Salary	0	3,000	0	1,500	1,500
505-21 General Expense	2,269	2,700	571	2,615	2,615
505-31 Maintenance	0	100	38	100	100
505-41 Travel	0	150	103	100	100
505-51 Equipment Purchase	0	2,000	0	0	0
<u>505 TOTAL</u>	<u>33,661</u>	<u>42,642</u>	<u>17,969</u>	<u>37,725</u>	<u>38,660</u>

ARTICLE 19. 500 GENERAL GOVERNMENT  
(continued)

	EXPENDITURES 7/1/79- 6/30/80	APPROPRIATED 7/1/80- 6/30/81	EXPENDITURES 7/1/80- 12/31/81	FISCAL YEAR 1982 7/1/81-6/30/82 REQUESTED	RECOMMENDED
<u>506 TOWN CLERK &amp; REGISTRARS</u>					
506-10 Town Clerk's Sal.	14,175	15,300	7,650	15,300	15,880
506-12 Overtime	637+	276+	276	0	0
506-13 Clerical Salaries	30,709	34,976 <sup>x</sup>	17,750	34,104	34,104 <sup>#</sup>
506-14 Registrars	539	575	575	600	600
506-21 General Expense	6,493	6,390 <sup>x</sup>	2,551	6,475	6,475
506-31 Maintenance	310*	315	165	285	285
506-41 Travel	336	450	108	450	450
506-42 Out-of-State Travel	255	285	285	0	0
506-51 Equipment Purchase	60	895	848	435	435
506-61 Elections	5,313	10,457	7,017	3,300	3,100
<u>506 TOTAL</u>	<u>58,827</u>	<u>69,919</u>	<u>37,225</u>	<u>60,949</u>	<u>61,329</u>
<u>507 TREASURER</u>					
507-10 Treasurer's Salary	9,450	5,000	2,500	9,000	5,350
507-13 Clerical Salary	9,382*	10,666*	5,197	11,092	11,092 <sup>#</sup>
507-21 General Expense	577	750	457	900	900
507-31 Maintenance	0	100	0	100	100
507-41 Travel	660	800	251	800	700
507-61 Tax Title Expense	196	400	6	400	400
507-71 Bond & Note Issue	260	15,500	455	7,000	7,000
507-81 Tuitions	30	225	225	225	225
<u>507 TOTAL</u>	<u>20,555</u>	<u>33,441</u>	<u>9,091</u>	<u>29,517</u>	<u>25,767</u>
<u>508 FINANCE COMMITTEE</u>					
508-13 Clerical Salary	2,119	2,354 <sup>x</sup>	439	2,550	2,014 <sup>#</sup>
508-21 General Expense	187	200	132	200	180
<u>508 TOTAL</u>	<u>2,306</u>	<u>2,554</u>	<u>571</u>	<u>2,750</u>	<u>2,194</u>
<u>509 MODERATOR</u>					
509-10 Salary	60	100	0	100	100
509-21 General Expense	8	75	20	60	60
<u>509 TOTAL</u>	<u>68</u>	<u>175</u>	<u>20</u>	<u>160</u>	<u>160</u>
<u>510 PERMANENT BUILDING COMMITTEE</u>					
510-13 Clerical Salary	50	1,124 <sup>x</sup>	129	1,000	1,000 <sup>#</sup>
510-21 General Expense	2,234	200	24	110	110
<u>510 TOTAL</u>	<u>2,284</u>	<u>1,324</u>	<u>153</u>	<u>1,110</u>	<u>1,110</u>
<u>511 PERSONNEL BOARD</u>					
511-13 Clerical Salary	2,082	2,317 <sup>x</sup>	773	2,334	2,000 <sup>#</sup>
511-21 General Expense	113	230	0	200	200
<u>511 TOTAL</u>	<u>2,195</u>	<u>2,547</u>	<u>773</u>	<u>2,534</u>	<u>2,200</u>
<u>512 PLANNING BOARD</u>					
512-13 Clerical Salary	2,735	3,210 <sup>x</sup>	1,430	3,400	2,845 <sup>#</sup>
512-21 General Expense	431	650	197	650	650
512-31 Maintenance	50	50	0	60	60
512-41 Travel	9	100	0	50	50
512-51 Equipment	0	0	0	35	35
512-61 Special Studies	200	3,000	3,000	0	0
<u>512 TOTAL</u>	<u>3,425</u>	<u>7,010</u>	<u>4,627</u>	<u>4,195</u>	<u>3,640</u>
<u>513 ANCIENT DOCUMENTS COMMITTEE</u>					
513-21 General Expense	1,796	1,800	407	1,600	1,600

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ARTICLE 19. 500 GENERAL GOVERNMENT  
(continued)

(continued)

	EXPENDITURES 7/1/79- 6/30/80	APPROPRIATED 7/1/80- 6/30/81	EXPENDITURES 7/1/80- 12/31/81	FISCAL YEAR 1982 7/1/81-6/30/82 REQUESTED RECOMMENDED	
<u>514 HISTORIC DISTRICTS COMMISSION</u>					
514-13 Clerical Salary	87	161 <sup>x</sup>	0	120	120 <sup>#</sup>
514-21 General Expense	43	70	32	75	75
<u>514 TOTAL</u>	<u>130</u>	<u>231</u>	<u>32</u>	<u>195</u>	<u>195</u>
<u>515 HISTORICAL COMMISSION</u>					
515-13 Clerical Salary	21	134 <sup>x</sup>	0	70	70 <sup>#</sup>
515-21 General Expense	40	900	554	800	800
<u>515 TOTAL</u>	<u>61</u>	<u>1,034</u>	<u>554</u>	<u>870</u>	<u>870</u>
<u>518 COUNCIL ON AGING</u>					
518-10 Director		5,200	2,400	5,564	5,564
518-21 General Expense	3,118*	4,750	3,237	3,656	3,656
518-31 Maintenance		2,100	277	2,300	2,300
518-51 Equipment Purchase	200	500	25	50	50
518-61 Sr. Citizen Program	1,247	500	255	250	250
518-62 Transportation Prog.	798	2,000	302	1,936	1,936
<u>518 TOTAL</u>	<u>5,363</u>	<u>15,050</u>	<u>6,496</u>	<u>13,756</u>	<u>13,756</u>
<u>519 TALENT SEARCH COMMITTEE</u>					
519-21 General Expense	71	100	0	89	89
<u>520 COMMITTEE ON TOWN ADMINISTRATION</u>					
520-13 Clerical Salary	0	50	0	0	0
520-21 General Expense	0	50	0	0	0
<u>520 TOTAL</u>	<u>0</u>	<u>100</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>521 ACCOUNTING</u>					
521-10 Town Acct./DFA Sal.	22,470	25,654 <sup>x</sup>	12,827	25,654	25,654 <sup>#</sup>
521-12 Overtime	318	600	176	1,310	1,310
521-12 Clerical Salaries	27,724	30,275 <sup>x</sup>	15,102	19,362	19,362 <sup>#</sup>
521-21 General Expense	1,029	1,000	773	1,000	1,000
521-31 Maintenance	3,958	4,116	2,848	4,156	4,156
521-41 Travel	448	550	168	550	550
521-51 Equipment Purchase	8,799	8,300	107	8,000	8,000
521-81 Tuition Reimb.	0	350	0	0	0
<u>521 TOTAL</u>	<u>64,746</u>	<u>70,845</u>	<u>32,001</u>	<u>60,032</u>	<u>60,032</u>
Excess Paid Detail	1,500				
<u>521 NET BUDGET</u>	<u>63,246</u>	<u>70,845</u>	<u>32,001</u>	<u>60,032</u>	<u>60,032</u>
<u>500 GROSS BUDGET</u>	<u>498,816</u>	<u>573,077</u>	<u>264,481</u>	<u>490,100</u>	<u>484,820</u>
Offsets	1,500				
<u>500 NET BUDGET</u>	<u>497,316</u>	<u>573,077</u>	<u>264,481</u>	<u>490,100</u>	<u>484,820</u>

Finance Committee Reports:

501 Selectmen: The budget decrease of 7.1% compared to 1980/81 is recommended. Reductions in clerical services, in General Expense, and Out-of-State Travel were required. Our recommendation is \$1,331 above the requested Prop. 2½ amount of \$76,668. (Note: If you combine the Selectmen and Law Accounts you'll find that the total Finance Committee voted budget is \$791 less than the Proposition 2½ request. These two accounts are usually presented together.) Recommend approval.

502 Engineering: The recommended 1981/82 budget of \$126,649 is a reduction of 15.9% from the 1980/81 appropriation of \$150,607. This has resulted in the elimination of two full-time positions and the reduction of a clerical position from full-time to part-time. This reduction will necessitate a decrease in services to other Town departments.

At this time salary negotiations have not been completed and thus the new salaries have not been reflected in this budget. Certain sums are included for this contingency in the Unclassified Account 950-101. Recommend approval.

503 Law: This budget is \$2,119 less than that requested by Proposition 2½. See footnote under budget item 501 Selectmen. Recommend approval.

504 Assessors: The recommended budget represents a reduction of almost \$5,000, about 4% below the requested Proposition 2½ budget. This is to be accomplished by holding even on personal services, eliminating any capital expenditures, and reducing general expenditures by \$4,500 (\$3,110 of which comes from consolidating data processing services with one vendor). Recommend approval of \$35,839.

505 Tax Collector: With no capital expenditures, a slight reduction in clerical hours, and an annual appropriation for legal fees on tax title work, the Tax Collector account is reduced by 6% from last year's budget, to just under \$39,000. Recommend approval of \$38,660.

506 Town Clerk: The Finance Committee's recommended budget of \$61,329 was arrived at by reducing personal services and expenditures other than personal services from the requested 1981/82 budget. The Finance Committee voted a 7% increase for the Town Clerk. The Town Clerk requested that this money be used instead for clerical support which was acknowledged and so implemented by the Finance Committee. Recommend approval.

507 Treasurer: A reduction of \$7,700 is proposed--the result of finding a more economical way of producing the circular for the pending police station bond. Recommend approval of \$25,767.

508 Finance Committee: The recommended budget of \$2,194 is a decrease of \$360 from the appropriation for fiscal year 1980/81 and falls within the guidelines set by the Finance Committee under Proposition 2½. The decrease will be accomplished by reducing secretarial hours. Recommend approval.

509 Moderator: The budget falls within the guidelines set by the Finance Committee under Proposition 2½. Recommend approval.

510 Permanent Building Committee: Recommend approval of \$1,110.

511 Personnel Board: The \$2,200 recommended amount is a reduction of \$195, almost all of which is a reduction in the hours of the secretary. Recommend approval.

512 Planning Board: By reducing personal services to 10 hours per week compared to the 13 hours requested, we arrived at a total budget recommendation of \$3,640. Recommend approval.

513 Ancient Documents Committee: This budget shows a decrease of approximately 11% under last year's budget which is about 2.5% under the recommended Proposition 2½ budget requested by the Finance Committee. Recommend approval.

514 Historic Districts Commission: This budget shows a decrease of approximately 11% under last year's budget which is well under the Finance Committee's request of 8.6% to meet the requirements of Proposition 2½. Recommend approval.

515 Historical Commission: This budget shows a decrease of approximately 15% under last year's which is well below the Finance Committee's request of the Proposition 2½ reduction. Recommend approval.

518 Council on Aging: The Finance Committee recommends approval of a 7% raise for the Director of the Drop-In Center, which is an individually-rated position. Because the total budget falls within the guidelines set by it under Proposition 2½, the Finance Committee recommends approval.

519 Talent Search: The budget falls within the guidelines set by the Finance Committee under Proposition 2½. Recommend approval.

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520 Committee on Town Administration: No budget submitted. Recommend approval.

521 Accounting: The elimination of a senior clerical position is the principal reason for a \$5,000 reduction in the budget. Recommend approval of \$60,032.

VOTED: THAT THE TOWN APPROPRIATE THE SUMS OF MONEY SET FORTH IN THE RECOMMENDED COLUMN FOR ALL ITEMS IN ACCOUNT 500, GENERAL GOVERNMENT, AS PRINTED IN ARTICLE 19 OF THE WARRANT FOR THIS MEETING, EXCEPT 501-12 [\$760], 501-13 [\$41,084], 501-81 [\$500], 502-11 [\$86,746], 502-13 [\$11,807], 503-21 [\$11,000], 504-12 [\$2,214], 505-13 [\$20,299], 506-10 [\$16,400], 508-13 [\$2,214] 512-13 [\$3,400] 518-31 [\$2,800], 518-62 [\$3,436], 521-13 [\$22,862], AND THAT FOR THOSE EXCEPTED ITEMS THE TOWN APPROPRIATE THE SUMS OF MONEY SET FORTH IN THE COLUMN ENTITLED, REVISED RECOMMENDATION, AS PRINTED IN THE NOTICE OF ADJOURNED 1981 ANNUAL TOWN MEETING AND ATTACHED TO THE TOWN WARRANT FOR THE JUNE 15, 1981, EMERGENCY SPECIAL TOWN MEETING MAILED TO EVERY HOUSEHOLD; AND FURTHER EXCEPTING 504-21, AND 507-10, WHICH SHALL BE CONSIDERED INDIVIDUALLY; SAID SUMS TO BE RAISED BY TAXATION.

(Amounts of money appearing in brackets after the line items listed above, are the amounts as contained in the Revised Recommendation.)

Mr. Cronin of the Finance committee then moved to appropriate the sum of \$2,173 for line item 504-21, said sum to be raised by taxation.

Mr. Donald P. Peirce, of the Board of Assessors, then moved to amend the amount in line item 504-21 to a total of \$18,673.

In support of his amendment, Mr. Peirce stated as follows: The Assessors have before the town meeting another article in the amount of \$16,500. That relates to the contractual work relating to the valuation updating for fiscal 1983 as is required under the law. That \$16,500 is half of what we came before the town last year for. The Finance Committee recommended that we be granted \$16,500 with which we are working now for fiscal 1982. At the time, this warrant was being made up, the Finance Committee suggested that we put this in our general expense budget because it should be apparent to anyone under 2½ that the maintenance of the property values are what is going to produce whatever levy you have.

The Assessors felt that we wanted to have it as a separate item because we didn't want to mislead the town into thinking that it was something different or being hidden. We agree that it is an ongoing cost and it should be in the general expense of the Assessors' office. For that reason, and in concurrence with the Finance Committee, we are moving this motion as an amendment.

#### Finance Committee Report: (Mr. Cronin)

Since it seems fairly important the the Board of Assessors have money to work with beginning July 1, 1981, the Finance Committee recommended to the Board of Assessors that they move the money that they are requesting from the article into this part of the budget to be sure they have it as of July 1, 1981. The Finance Committee recommends that you support the amendment.

Mr. Peirce's amendment was voted.

VOTED: TO APPROPRIATE THE SUM OF \$18,673 FOR LINE ITEM 504-21, SAID SUM TO BE RAISED BY TAXATION.

Mr. Cronin moved to appropriate the sum of \$9,000 for line item 507-10, said sum to be raised by taxation.

Mr. Robert K. Coe moved to amend the motion under line item 507-10 by changing the amount from \$9,000 to \$5,000.

In support of his amendment, Mr. Coe stated as follows: Before the incumbent Treasurer, Mr. Hamilton, became Treasurer he was a member of the Finance Committee. When it became clear that the previous Treasurer was not going to run for re-election, the Finance Committee voted to change the recommended amount for the Treasurer's salary from about \$9,500 to \$5,000. Shortly thereafter, Mr. Hamilton left the Finance Committee and ran for Treasurer.

During the campaign, the matter of the Treasurer's salary became an issue and in fact, Mr. Hamilton stated that, as part of his campaign, he was willing to serve as Treasurer and work at the job full-time for \$5,000 a year.

I will readily concede that the job of Treasurer is worth more than \$5,000. But, the point remains that Mr. Hamilton agreed to serve for \$5,000 and is on record as agreeing to serve for the \$5,000 a year. I can't prove it, but I am told that in the Finance Committee vote, he voted to set the Treasurer's salary at \$5,000 a year.

I suggest that it is not proper to change the Treasurer's salary in midstream at this point. One possible course of action would be for Mr. Hamilton to resign from office and run in a special election next year with the understanding that the salary would be set higher. Barring that, I believe that the salary this year and next year should be set at \$5,000.

Finance Committee Report: (Mr. Cronin)

One thing I would like very much to do is clear the record. Last year, when any vote was taken on the Treasurer's salary, Mr. Hamilton abstained from those considerations. To the best of my recollection, he was not an announced candidate for Treasurer at that time.

The Finance Committee, like most human institutions, is not perfect and in this day of Proposition 2½ and interest rates at the level of 20%, a good Treasurer is worth far more. The Finance Committee felt that, based on the pressures of 2½ and the importance of maximizing the town's investments, we wanted to be sure we had a capable Treasurer. We felt that the salary should be restored to the \$9,000 level.

Treasurer's Report: (Mr. Chester Hamilton)

Some of you know that I am a recent graduate of the Sudbury Finance Committee. Others of you may have learned over the years, that for some 26 years, I was a corporate treasurer of the major mutual fund in Boston. You should also be aware, looking at the figures we are discussing here, that even with the proposed \$9,000 salary, my budget is and always has been from the very beginning, under the proposed 2½ limit.

The Finance Committee's liason to my area properly raised the question when I put in my recommendation for \$9,000 salary that it did represent, from one point of view, a rather significant increase of 80% from \$5,000 to \$9,000. I think it can also be looked at as a 10% reduction of the salary originally approved by the Finance Committee when it was believed that the then Treasurer, who had been in office for some 30 years, would continue. I also think it is perfectly fair for this town to look at that figure of \$9,000 as the restoration of the salary that had been paid by this town for 3 years for the Treasurer's position.

I will not comment on the previous Treasurer's abilities. I think that is unfair. I do not know them. You know them as well as I do. But, I would point out that in 1970, the Town Treasurer was paid \$5,400. That figure has increased gradually to the figure \$9,450 the year that I was elected. There is no other responsible town official in this town who has taken a salary reduction over the past 10 years.

Let me review with you briefly, just because it was mentioned, what happened on that salary as it was set last year. The Finance Committee, and I was a member at that time, after some debate back and forth, set a salary at \$10,000 for the Treasurer.

At their final vote, it was then known that the incumbent was not going to seek re-election and was going to retire. There was a long discussion in the Finance Committee at which I was present. I asked to be excused and was told not to. Throughout the discussion and the vote, and this is on the record for anyone to examine, I abstained. I did so for the very obvious reason that I then knew I intended to be a candidate.

The Finance Committee cannot possibly understand in detail all the roles of all the town officials. They really had to grasp and grope as to what a proper salary would be. I think it is fair to say they honestly did not know. They felt properly, that, as a starting point, it would be appropriate to set that salary at a lower figure because they did not know, nor should they have known, the commitment involved. I abstained from these.



June 17, 1981

I want to respond to the question raised that since you knew what the salary was why did you run for the job when you weren't going to be satisfied with it?

Let me point out that when that salary was set, it appeared as a recommendation in the Warrant. The election for the Town Treasurer was held one week prior to town meeting. At the time of my election, the salary paid to the Town Treasurer was \$9,450. It had not been reduced and, as a matter of courtesy to my fellow members on the Finance Committee from which I had then resigned, I assured them that I would not make an issue of that salary change at town meeting. You may recall that there was no issue raised. That particular item was not held. It would have been extremely easy for me to get on my feet that night and say "Hold", and make an argument and a fight. I refused to make an issue of that because I felt the Finance Committee had the proper approach.

It was my belief that none of the three candidates, including myself, really understood what that job involved and what the time commitment was. With my some 26 years of experience as a treasurer, I honestly felt that I had a reasonably good understanding of what the job might be like. But, even I wasn't certain and you can be sure I had some surprises.

During the campaign, the only public statement I ever made on this matter was that until I knew precisely what was involved, I would not make salary an issue, not until I had demonstrated to your satisfaction, and equally importantly to mine, what my capabilities were in that job. The following quote is from the Middlesex News of March 21, 1980. "I would hope to get increased earnings for the town. If that requires more of my time and effort and if I have made the job worthwhile for the town, then you can bet that I will be back fighting for more money."

I have kept my end of that campaign promise. I am now in a position to say with a background of knowledge, the salary reduction was equitable. If Sudbury wants a Treasurer to do more than just fulfill his statutory role, I think the town should be prepared to pay for that service, just as it has in the past and just as it does for every other town employee.

In the 52 hours or so allotted to my job by the Finance Committee, I honestly cannot even do the statutory role. That's got to come first and so I spend more time. What have I been doing in my allotted time, that somehow has stretched to approximately 15 hours per week, and why have I been willing to spend more time than the Finance Committee, or perhaps some of the other candidates, or perhaps some of you in the town, thought was necessary?

In brief, I have been trying to do the job I promised you I would do if I could. That basically is to manage a \$12,000,000 budget as successfully as possible. I have been trying to do this. I have borrowed more money under several unusual circumstances that this town has every before borrowed in a like period. I have invested more money for this town than has every been invested in any period. It takes time. I clearly can't control the borrowing. I do have some control over what happens at the other end of things.

I have earned for this town, in invested income, more by far than has ever before been earned in any other fiscal year by any town treasurer. I have also made it possible by my personal involvement and commitment for the town to contemplate an offering document for bonds we will need for the police station which is going to be reduced by some \$7,000 to \$8,000, the figure that shows up in your Warrant. That was because no one ran in to me and said, "Chester, you can do it for less." Nobody questioned me when I stood here about this time last year and asked for \$15,000 because I knew at that time the towns of Concord and Framingham had paid that sum of money to get their disclosure document.

We did it by doing some work, by doing some investigating, by doing some questioning and finding out and finally, by getting firm bids. We can do it for you for that amount of money.

In January of this year, the town collected and deposited more tax dollars than it has ever done in a comparable period. I had \$3,500,000 of maturing debt that I had to pay off and there was no way in the world I was going to renew that borrowing. As fast as the money came in, it went out in short term investments and during this January just past, there were investments in excess of \$3,000,000 at average rates of approximately 17%. Because of that effort, the town received approximately \$20,000 in investment income which it could just as easily lost if I had let the money sit idle which I am perfectly by law permitted to do.

June 17, 1981

There has been a very significant change in the time commitment of the Treasurer in the past year. For example, the program budget of a year ago indicated that about 40% of the Treasurer's time was devoted to cash management and about 20% to administration. In my case, I spend close to 85% of my time in cash management, in budgeting, and I guess in praying for low rates when I have to borrow and high rates when I'm lucky enough to have money to invest.

Finally, let us consider if I have done for you, the one major thing I promised to try to do and which I believed I could do. That is to improve the town's investment income. What have been the benefits to the town of my incumbency?

In the 11 months ended May 31, 1980, investment income to the town totaled \$80,500. In the comparable 11 months, ended May 21, 1981, during which period I have been in office, investment income had totalled \$150,000, almost doubled. These earnings cover all of my expenses, all of the borrowing costs, and in addition almost \$50,000 more. I stand before you tonight and say that I am not ashamed of that performance. I am not ashamed to come before you and tell you about it.

I believe quite strongly that I have kept my promise to you, to me and that my overall performance as Treasurer has been of significant value to this town. I strongly felt that having kept my end of the bargain, it is not inappropriate for me to turn to my fellow town meeting members and ask for their support. I believe that when given all the facts, this town has always acted fairly and equitably in its consideration of individual employees.

As a professional, I am very comfortable with the job that I have done for you and ask that you recognize the results that I have produced by supporting my request to restore the Treasurer's salary to the figure of \$9,000 which the position was paid in the three years before I took office.

Board of Selectmen Report: (Mrs. Donald)

The Board of Selectmen unanimously opposes Mr. Coe's amendment to reduce the Treasurer's salary and urges you to defeat it.

After some discussion, Mr. Coe's amendment was defeated.

VOTED: TO APPROPRIATE THE SUM OF \$9,000 FOR LINE ITEM 507-10, SAID SUM TO BE RAISED BY TAXATION.

ARTICLE 19. 600 GOODNOW LIBRARY

	EXPENDITURES 7/1/79- 6/30/80	APPROPRIATED 7/1/80- 6/30/81	EXPENDITURES 7/1/80- 12/31/81	FISCAL YEAR 1982 7/1/81-6/30/82	
				REQUESTED	RECOMMENDED
600-10 Library Director	18,200	19,474 <sup>x</sup>	9,221	19,856	19,856 <sup>#</sup>
600-12 Overtime & Extra Hire	2,200	2,200	241	1,500	1,500
600-11 Salaries	102,866+	107,654 <sup>x</sup>	49,852	95,832	95,832 <sup>#</sup>
600-15 Custodial	4,771	5,642 <sup>x</sup>	2,417	5,158	5,158 <sup>#</sup>
600-21 General Expense	8,078	8,845	2,915	6,055	6,055
600-31 Maintenance	13,843	17,060	5,063	15,144	15,144
600-41 Travel	250	330	13	100	100
600-42 Out-of-State Travel	0	0	0	0	0
600-51 Equipment Purchase	2,124*	1,134	1,087	0	0
600-52 Books	40,554	41,932	19,283	35,120	35,120
<u>600 TOTAL</u>	<u>192,886</u>	<u>204,271</u>	<u>90,092</u>	<u>178,765</u>	<u>178,765</u>
Offsets:					
State Aid	6,148.56	5,607		5,607	5,607
Dog Licenses	3,317.88	2,938.05		3,722	3,722
NET BUDGET	183,419.56	195,725.95	90,092	169,436	169,436

Finance Committee Report:

The recommended budget of \$178,765 is a decrease of \$25,506 from the appropriation for fiscal year 1980/81 and falls within the guidelines set by the Finance Committee under Proposition 2½.

The decrease will be accomplished by:

1. Reducing the open hours from 65 to 57;
2. Eliminating museum passes and new purchases of records and art prints;
3. Laying off three part-time employees.

Recommend approval.

Upon a motion made by Mr. Wallace of the Finance Committee it was

*VOTED: THAT THE TOWN APPROPRIATE THE SUMS OF MONEY AS SET FORTH IN THE RECOMMENDED COLUMN FOR ALL ITEMS IN ACCOUNT 600, GOODNOW LIBRARY, AS PRINTED IN ARTICLE 19 OF THE WARRANT FOR THIS MEETING, EXCEPT LINE ITEMS 600-52 AND 600-11, AND THAT THE EXCEPTED ITEMS BE CONSIDERED INDIVIDUALLY, SAID SUMS TO BE RAISED BY TAXATION.*

*VOTED: TO APPROPRIATE THE SUM OF \$35,120 FOR ACCOUNT 600-52, LIBRARY BOOKS, SAID SUM TO BE RAISED BY THE TRANSFER OF \$7,475.50 FROM THE LIBRARY STATE AID ACCOUNT, TRANSFER OF \$3,722 FROM THE COUNTY DOG LICENSE REFUND ACCOUNT, AND THE BALANCE TO BE RAISED BY TAXATION.*

*VOTED: TO APPROPRIATE THE SUM OF \$102,874 FOR LINE ITEM 600-11, LIBRARY SALARIES, SAID SUM TO BE RAISED BY TAXATION.*

The Moderator then recognized Mrs. Estelle V. Simon, petitioner of Article 33, who moved that Article 33 be taken out of order and heard at this time.

In support of her motion Mrs. Simon stated as follows: The reasons I am asking for this is that I have been working on this for about 9 months. My yearly vacation is scheduled for this Saturday for one week. I won't be here next Monday or Tuesday in case we do run over, which we probably will. I beg your indulgence and ask if you will grant me that courtesy.

The Moderator announced that the motion required a 4/5ths vote.

Mrs. Simon's motion was defeated.

ARTICLE 19. 700 PARK & RECREATION

	EXPENDITURES 7/1/79- 6/30/80	APPROPRIATED 7/1/80- 6/30/81	EXPENDITURES 7/1/80- 12/31/81	FISCAL YEAR 1982 7/1/81-6/30/82 REQUESTED RECOMMENDED	
700-10 Supervisor of Parks	15,750	17,358 <sup>x</sup>	8,913	17,879	17,879 <sup>#</sup>
700-12 Overtime	601	1,000	335	700	700
700-13 Clerical Salary	2,100	2,140 <sup>x</sup>	980	2,140	2,140 <sup>#</sup>
700-15 Salaries	54,830	65,103 <sup>x</sup>	42,077	63,149	58,186 <sup>#</sup>
700-21 General Expense	952	1,000	390	1,000	1,000
700-31 Maintenance	20,196	22,050	9,340	19,950	19,950
700-41 Travel	493	660	392	660	660
700-51 Equipment Purchase	2,384	3,100	3,044	2,600	2,600
700-61 Special Programs	22,393	24,360	17,263	22,410	16,410
700-71 Uniforms	306	500	0	450	450
<u>700 TOTAL</u>	<u>120,005</u>	<u>137,271</u>	<u>82,734</u>	<u>130,938</u>	<u>119,975</u>

Finance Committee Report:

The recommended budget of \$119,975 is a decrease of \$17,296 from the appropriation for fiscal year 1980/81 and falls within the guidelines set by the Finance Committee under Proposition 2½. Recommend approval.

June 17, 1981

UNANIMOUSLY VOTED: THAT THE TOWN APPROPRIATE THE SUMS OF MONEY SET FORTH IN THE RECOMMENDED COLUMN FOR ALL ITEMS IN ACCOUNT 700, PARKS AND RECREATION, AS PRINTED IN ARTICLE 19 OF THE WARRANT FOR THIS MEETING, EXCEPT LINE ITEM 700-15 [\$63,149] AND 700-61 [\$17,410], AND THAT FOR THOSE EXCEPTED ITEMS THE TOWN APPROPRIATE THE SUMS OF MONEY SET FORTH IN THE COLUMN ENTITLED, REVISED RECOMMENDATION, AS PRINTED IN THE NOTICE OF THE ADJOURNED 1981 ANNUAL TOWN MEETING AND ATTACHED TO THE TOWN WARRANT FOR JUNE 15TH EMERGENCY SPECIAL TOWN MEETING MAILED TO EVERY HOUSEHOLD; SAID SUMS TO BE RAISED BY TAXATION.

(Amounts of money appearing in brackets after the line items listed above, are the amounts as contained in the Revised Recommendation.)

ARTICLE 19. 800 BOARD OF HEALTH

	EXPENDITURES 7/1/79- 6/30/80	APPROPRIATED 7/1/80- 6/30/81	EXPENDITURES 7/1/80- 12/31/81	FISCAL YEAR 1982 7/1/81-6/30/82	
				REQUESTED	RECOMMENDED
800-10 Director's Sal.	22,000	24,011 <sup>x</sup>	12,005	24,800	24,800 <sup>#</sup>
800-13 Clerical Salary	8,335 <sup>*</sup>	9,630 <sup>x</sup>	4,578	9,800	9,800 <sup>#</sup>
800-15 Animal Inspector	800	850	425	850	850 <sup>#</sup>
800-21 General Expense	1,075	1,200	355	1,200	1,200
800-31 Maintenance	0	875	367	875	875
800-32 Lab Expense	2,203	4,600	900	4,600	4,600
800-41 Travel	764	0	0	0	0
800-51 Equipment Purchase	0	0	0	0	0
800-61 SPHNA	29,868	26,848	15,663	26,923	26,923
800-71 Mosquito Control	16,500	18,000	18,000	17,000	17,000
800-75 Septage Disposal	12,461	50,000	0	30,000	30,000
800-81 Consultant Fees	0	250	0	0	0
800-91 Mental Health	5,000	5,000	2,080	5,818	5,818
800 TOTAL	99,006	141,264	54,373	121,866	121,866
Offsets:					
Septage Disposal					
Reimbursement		20,850			
NET BUDGET	99,006	120,414	54,373	121,866	121,866

Finance Committee Report:

The 1981/82 budget of \$121,866 is 14% lower than the 1980/81 budget of \$141,264. This is due to a budget reduction of \$20,000 for the Septage Disposal Facility from the 1980/81 budget and a budget adjustment within the 1981/82 request of \$2,625 for the Sudbury Public Health Nursing Association. A modest reduction in services of the SPHNA will result. Other services will continue at the current level. Recommend approval.

UNANIMOUSLY VOTED: THAT THE TOWN APPROPRIATE THE SUMS OF MONEY SET FORTH IN THE RECOMMENDED COLUMN FOR ALL ITEMS IN ACCOUNT 800, HEALTH, AS PRINTED IN ARTICLE 19 OF THE WARRANT FOR THIS MEETING, SAID SUMS TO BE RAISED BY TAXATION.

ARTICLE 19. 900 VETERANS

	EXPENDITURES 7/1/79- 6/30/80	APPROPRIATED 7/1/80- 6/30/81	EXPENDITURES 7/1/80- 12/31/80	FISCAL YEAR 1982 7/1/81-6/30/82	
				REQUESTED	RECOMMENDED
900-10 Agent's Salary	1,731	1,932 <sup>x</sup>	966	1,932	1,932 <sup>#</sup>
900-21 General Expense	145	350	56	300	300
900-61 Benefits	5,405	11,000	1,752	9,550	7,550
900 TOTAL	7,281	13,282	2,774	11,782	9,732

Finance Committee Report:

The recommended budget of \$9,732 is a decrease of \$3,550 from the appropriation for fiscal year 1980/81 and falls within the guidelines set by the Finance Committee under Proposition 2½. The primary reduction of benefits is due to fewer anticipated requests for benefits.

June 17, 1981

UNANIMOUSLY VOTED: THAT THE TOWN APPROPRIATE THE SUMS OF MONEY SET FORTH IN THE RECOMMENDED COLUMN FOR ALL ITEMS IN ACCOUNT 900, VETERANS, AS PRINTED IN ARTICLE 19 OF THE WARRANT FOR THIS MEETING; SAID SUMS TO BE RAISED BY TAXATION.

## ARTICLE 19. 950 UNCLASSIFIED

	EXPENDITURES 7/1/79- 6/30/80	APPROPRIATED 7/1/80- 6/30/81	EXPENDITURES 7/1/80- 12/31/80	FISCAL YEAR 1982 7/1/81-6/30/82	
				REQUESTED	RECOMMENDED
950-11 Blue Cross/Shield	224,253*	278,500	124,402	297,000	297,000
950-12 Life Insurance	3,012	4,400	1,440	4,400	4,400
950-21 Fidelity Bonds	962	1,500	0	1,200	1,200
950-31 Casualty Insurance	95,976	105,000	96,843	110,000	110,000
950-41 Print Town Report	4,440*	6,000	0	5,000	5,000
950-51 Memorial Day	825	1,120	0	868	868
960-61 Veterans' Graves	0	350	0	350	350
950-71 Fire Pension	1,500	1,500	875	1,500	1,500
950-81 Reserve Fund	90,480	100,000	4,314	190,000	190,000
950-89 School Tuition	5,844*	8,100	1,018	8,100	8,100
950-92 Communications	3,192	3,500	1,155	3,500	3,500
950-93 Hydrant Rental	22,085	22,190	11,095	0	0
950-94 Copying Service	6,756	7,500	3,783	8,000	8,000
950-96 Retirement Fund	216,076	280,226	279,326	280,500	280,500
950-97 Town Meetings	7,500	11,000	0	11,000	11,000
950-98 Postage	8,303	9,500	4,600	10,500	10,500
950-99 Telephone	13,536*	13,000	5,137	13,300	13,300
950-101 Salary Adjustment		125,000 <sup>x</sup>	52,095	68,000	68,000
950 TOTAL	704,740	978,386	586,083	1,013,218	1,013,218
Overlay Reserve	50,000	75,000		50,000	50,000
NET BUDGET	654,740	903,386	586,083	963,218	963,218

## Finance Committee Report:

The total recommended appropriation for this account is \$34,800 over the 1980/81 budget. A major increase is recommended for the Reserve Fund. After a Proposition 2 1/2-inspired decrease from \$100,000 to 90,000, the amount of \$100,000 was added for possible expenditures for unemployment compensation as discussed in relation to Article 20. The Finance Committee considers this a prudent way to provide for such a large expenditure which is not completely defined.

There is a \$57,000 decrease from \$125,000 to \$68,000 in the Salary Adjustment Account. This is to provide for salary increases that either have not been finally negotiated or were not known in time to be included in departmental budgets.

Other significant changes include: a \$20,000 increase in Blue Cross/Blue Shield, a \$5,000 increase in casualty insurance, and the elimination of a \$22,000 account for hydrant rental since this expense has been passed back to the Sudbury Water District. The \$280,500 for the Middlesex County Retirement Fund, as well as the Blue Cross figure, are estimates at this time.

For the further guidance of the Town, an estimated allocation of certain accounts between the School Department and the other Town departments would be as follows:

	Sudbury Schools	Other
Blue Cross/Blue Shield	53%	47%
Casualty Insurance	28%	72%
Retirement Fund	20%	80%

Recommend approval of \$1,013,218.

June 17, 1981  
1970-1980 TRANSFERS

114.

Reserve Fund Appropriation \$100,000.00

ACCOUNT NUMBER/NAME	TRANSFER NO.	AMOUNT
100- Sudbury Public Schools - Energy Audit	867	\$ 3,000.00
310-11 Fire Salaries	869	5,062.26
310-31 Fire Dept. Maintenance	858	5,500.00
310-81 Fire Dept. Tuition Reimbursement	859	1,900.00
320-31 Police Dept. Maintenance	863	7,000.00
340-14 Building Dept. Deputy Inspector	845	2,600.00
340-14 Building Dept. Deputy Inspector	848	3,300.00
340-18 Sealer of Weights & Measures	849	500.00
340-32 Town Buildings Maintenance	875	1,900.00
340-32 Town Buildings Maintenance	861	10,000.00
340-41 Building Dept. Travel	850	225.00
350-21 Dog Officer General Expense	853	1,800.00
370-13 Board of Appeals Clerical	862	1,067.50
430-20 Highway Dept. Fuels & Lubricants	840	19,000.00
470-20 Highway Dept. - Street Lighting	876	750.00
501-81 Selectmen's Surveys & Studies	846	1,887.50
502-31 Engineering - Maintenance & Repair of Vehicles	870	465.00
503-21 Law General Expense	873	10,735.00
506-31 Town Clerk & Registrars - Maintenance	865	30.35
507-13 Treasurer Clerical	864	176.09
510-21 Permanent Building Committee General Expense	866	2,800.00
518-21 Council on Aging General Expense	851	2,000.00
600-51 Library Equipment	841	225.00
800-13 Board of Health Clerical	871	163.00
950-11 Blue Cross/Blue Shield	872	4,252.86
950-41 Print Town Report	860	500.00
950-89 School Tuition	856	2,104.00
950-99 Telephone	874	1,535.97
TOTAL		\$ 90,479.53
BALANCE		\$ 9,520.47

Inter-Account Transfers

310-11 Fire Salaries	869	\$ 2,561.43
310-11 Fire Salaries	869	611.08
340-14 Building Dept. Deputy Inspector	845	1,575.00
340-14 Building Dept. Deputy Inspector	857	500.00
340-16 Building Dept. Plumbing & Gas Fees	878	115.25
506-12 Town Clerk & Registrars Overtime	879	636.50
600-11 Library Salaries	877	49.89
TOTAL		\$ 6,049.15

1980-1981 TRANSFERS

Reserve Fund Appropriation \$100,000.00

ACCOUNT NUMBER/NAME	TRANSFER NO.	AMOUNT
320-10 Police Chief Salary	889	\$ 1,412.69
320-41 Police Travel	890	300.00
340-14 Building Dept. Deputy Inspectors	891	760.00
501-51 Selectmen Equipment	892	244.00
Art. 7 ATM79 Update Property Values	883	2,901.00
TOTAL		\$ 5,617.69
BALANCE		\$ 94,382.31

Inter-Account Transfers

410-11 Assistant Highway Surveyor Salary	888	\$ 2,452.32
502-11 Engineering Dept. Salaries	886	648.96
504-12 Assessors Overtime	884	516.00
506-12 Town Clerk & Registrars Overtime	880	276.35
TOTAL		\$ 3,893.63

As of February 17, 1981

UNANIMOUSLY VOTED: THAT THE TOWN APPROPRIATE THE SUMS OF MONEY SET FORTH IN THE RECOMMENDED COLUMN FOR ALL ITEMS IN ACCOUNT 950, UNCLASSIFIED, AS PRINTED IN ARTICLE 19 OF THE WARRANT FOR THIS MEETING, EXCEPT 950-81 [\$125,000], 950-96 [\$305,500], 950-98 [\$11,500], AND THAT FOR THOSE EXCEPTED ITEMS THE TOWN APPROPRIATE THE SUMS OF MONEY SET FORTH IN THE COLUMN ENTITLED, REVISED RECOMMENDATION, AS PRINTED IN THE NOTICE OF THE ADJOURNED 1981 ANNUAL TOWN MEETING AND ATTACHED TO THE TOWN WARRANT FOR THE JUNE 15, 1981 EMERGENCY SPECIAL TOWN MEETING MAILED TO EVERY HOUSEHOLD; AND FURTHER EXCEPTING 950-101, WHICH SHALL BE CONSIDERED INDIVIDUALLY; SAID SUMS TO BE RAISED BY TAXATION.

\* 950-73  
[822,295]

(Amounts of money appearing in brackets after the line items listed above, are the amounts as contained in the Revised Recommendation.)

UNANIMOUSLY VOTED: TO APPROPRIATE THE SUM OF \$60,000 FOR ACCOUNT 950-101 SAID SUM TO BE RAISED BY TAXATION

[For reconsideration of account 950-81, see page 123.]

UNANIMOUSLY VOTED:

- A. THAT APPROPRIATIONS WITHIN DEPARTMENT BUDGETS ARE FUNDED HEREUNDER AS INTEGRATED LINE ITEMS, PROVIDED, HOWEVER, THAT THE DEPARTMENTAL APPROPRIATION FOR ONE SUCH LINE ITEM CANNOT BE USED FOR ANOTHER LINE ITEM WITHOUT THE PRIOR APPROVAL, IN EACH INSTANCE, BY THE FINANCE COMMITTEE;
- B. THAT THE SNOW AND ICE LINE ITEMS, 460-30 MATERIALS, 460-40 EQUIPMENT, AND 460-50 CONTRACTORS, ARE FUNDED HEREUNDER AS INTEGRATED LINE ITEMS, PROVIDED, HOWEVER, THAT THE APPROPRIATION FOR ONE LINE ITEM CANNOT BE USED FOR ANOTHER LINE ITEM WITHOUT PRIOR APPROVAL, IN EACH INSTANCE, BY THE FINANCE COMMITTEE;
- C. THAT WITH THE EXCEPTION OF ACCOUNT 100 EDUCATION AND THE INTEGRATED LINE ITEMS PROVIDED BY THIS MOTION, ALL THE LINE ITEMS IN ALL OTHER ACCOUNTS HAVE BEEN VOTED IN SEGREGATED LINE ITEMS FOR ACCOUNTING AND EXPENDITURE PURPOSES;
- D. THAT ALL AUTOMOBILE MILEAGE SHALL BE PAID AT THE RATE OF 18.5¢ PER MILE UPON SUBMISSION OF A PROPER VOUCHER;
- E. THAT ALL APPROPRIATIONS UNDER ARTICLE 19 ARE FOR THE FISCAL YEAR JULY 1, 1981 TO JUNE 30, 1982;
- F. THAT ANY STATE OR FEDERAL FUNDS RECEIVED BY THE TOWN WHICH MUST BE OBLIGATED OR EXPENDED PRIOR TO THE NEXT ANNUAL TOWN MEETING MAY BE USED TO OFFSET THE COST OF AN APPROPRIATE LINE ITEM IN THE BUDGET UPON THE ACCEPTANCE OF THE FINANCE COMMITTEE AND CERTIFICATION OF THE TOWN ACCOUNTANT; AND
- G. THAT FUNDS APPROPRIATED FOR THE SALARY ADJUSTMENTS LINE ITEM, 950-101, ARE TO BE USED FOR SALARY INCREASES; SUCH SALARY INCREASES MAY BE TRANSFERRED TO ANOTHER LINE ITEM WITH PRIOR APPROVAL, IN EACH INSTANCE, BY THE FINANCE COMMITTEE.
- H. THAT THE DEBT SERVICE LINE ITEMS 200-201 AND 200-203 ARE FUNDED HEREUNDER AS INTEGRATED LINE ITEMS, PROVIDED, HOWEVER, THAT THE APPROPRIATION FOR ONE LINE ITEM CANNOT BE USED FOR ANOTHER LINE ITEM WITHOUT PRIOR APPROVAL, IN EACH INSTANCE, BY THE FINANCE COMMITTEE.
- I. THAT \$276,000 BE TRANSFERRED FROM FREE CASH TO OFFSET THE TAX RATE.

June 17, 1981

ARTICLE 20. To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$200,000, or any other sum, to be added to the unemployment compensation fund, established at the 1979 Annual Town Meeting, to be available to pay for unemployment compensation payments that must be reimbursed to the Commonwealth of Massachusetts.

Unemployment  
Compensation

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report:

The town of Sudbury pays 100% of the cost for compensation to those former employees, excluding LSRHS and MRVTHS, who are eligible to receive unemployment benefits. Any employee who earned \$18,000 per year can expect to collect at least \$140-\$150 per week for thirty (30) to thirty-nine (39) weeks. Other employees may collect a smaller amount which is determined by a formula based largely on the amount they have earned. As of the end of January 1981, the department budgets, as submitted, have revealed that projected layoffs could be 40-45 full-time employees and 9 part-time employees. This equates to a possible cost for full-time employees of \$263,250 (\$150 x 39 weeks x 45 employees) and a cost of \$26,325 (\$75 x 39 weeks x 9 employees) for part-time employees. These two categories total \$289,575.

At this time there are no accurate statistics available as to the probability that former employees will find jobs during the thirty to thirty-nine week period; additionally, the Division of Employment Security has cautioned that since it is anticipated that a large number of municipal employees will be competing for scarce positions, we should appropriate an amount sufficient to cover a large number of people for a long period of time. Therefore, we request \$200,000.

Board of Selectmen Position:

The Board supports this article.

Finance Committee Report:

One of the significant results of complying with Proposition 2½ is the reduction of town employees, with this affecting employees in the Sudbury schools and employees in other Town departments. When they become former employees, they may apply for unemployment compensation and the amounts will, in effect, have to be paid by the Town. It is difficult to determine how much this will be since it depends on how many former employees apply and when they might become reemployed. The total expense could be as much as \$250,000, but the Finance Committee has estimated that no more than 80%, or \$200,000 should be provided. Furthermore, because of the uncertainty of this amount, the Finance Committee has proposed that \$100,000 be appropriated under this Article and the other \$100,000 be added to the Reserve Fund. If the \$100,000 amount in the Reserve Fund is not used for unemployment compensation, it would be turned back to the Town or could be available to meet emergency or unforeseen expenses as the Reserve Fund is designed.

Recommend approval of \$100,000.

*UNANIMOUSLY VOTED: THAT THE TOWN APPROPRIATE \$100,000 TO BE ADDED TO THE UNEMPLOYMENT COMPENSATION FUND, ESTABLISHED AT THE 1979 ANNUAL TOWN MEETING, TO BE AVAILABLE TO PAY FOR UNEMPLOYMENT COMPENSATION PAYMENTS THAT MUST BE REIMBURSED TO THE COMMONWEALTH OF MASSACHUSETTS, SAID SUM TO BE RAISED BY TAXATION.*

*VOTED: TO ADJOURN UNTIL MONDAY NIGHT.*

The meeting adjourned at 11:09 P.M.

(Attendance: 223)



## PROCEEDINGS

## ADJOURNED ANNUAL TOWN MEETING

June 22, 1981

The Moderator called the meeting to order at 8:17 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

He announced that the first order of business would be the motion to reconsider Article 19, line item 320-11, Police Salaries.

Sgt. Ronald Nix of the Police Department *moved the town reconsider Article 19, line item 320-11, as voted at the Annual Town Meeting on June 16, 1981.*

In support of his motion, Sgt. Nix stated as follows: I realize there may be many people in the hall tonight that are philosophically opposed to the reconsideration of an article once passed by town meeting. At the same time, it is the right of the voters to be informed when voting and the obligation of the town officials to present pertinent facts prior to any vote.

On the evening of the June 16th Annual Town Meeting, the Police Department budget was voted on and passed without any town official informing those persons present in the hall that the budget requested a reduction of two full-time positions within the Police Department and inadvertently a reduction in services. I find it hard to believe that there was not one town official, whether it be a member of the Board of Selectmen, who are the overseers of all committees, boards and departments, or a member of the Finance Committee, who must submit the budget, or the Police Chief who must administer the budget, who felt that reduction in personnel was not even worth mentioning prior to the vote on June 16th.

I think it fair to assume that a town department desiring to expand personnel services must prove justification or demonstrate a need before various town boards and finally obtain approval of town meeting.

I feel the same ought to apply to reduction of town services. The townspeople have a right to be fully informed about any possible negative ramification resulting from a given vote.

This was not the case on the evening of June 16th when the Police Department budget passed. At the very least, a reduction in personnel and services deserved discussion before town meeting. I sincerely urge that the motion for reconsideration of this article, to give the arguments both pro and con as to the necessity for a reduction in personnel, be passed.

Finance Committee Report: (Mr. William D. Wood)

The Finance Committee recommends against reconsideration. I would like to explain the two positions that are being discussed. One was a patrolman with a long term illness who is now being retired from the department. The other one is a civilian dispatcher which the Police Chief stated he would be able to fulfill with one of the sergeants already on the force.

Board of Selectmen Report: (Mrs. Donald)

The Selectmen are against reconsideration.

Police Chief Report: (Chief Nicholas Lombardi)

I think I can honestly say, regardless of what you might hear about what I've said and what I haven't said, that I was never in favor of reducing any jobs in the Police Department. This is not the time to take away police jobs. Proposition 2½ was not designed to cut out police and fire services. It was designed to cut the fat out of government. And, there's never been any fat in the Police Department budget as long as I've worked there.

Year in and year out I come in here and they tell me the same thing. Come in with a bare bones budget. We came in with a bare bones budget this year and we heard the same song. I don't see anybody else around here losing people except the Police Department. We didn't lose any Firemen. I don't think we lost anyone in the Highway Department. Everybody's going to keep their jobs but we're going to lose two.

I think it goes a little deeper than what you're going to hear here tonight. There are a lot of things in that Police budget that we don't see. Somebody

brought up the problem the other night, of recycling down at the dump. The Highway Surveyor got up here and I guess there's nothing in the Highway Budget about recycling.

There's a lot of things that we do that aren't in the Police Department budget. I've been meeting with the Army over in Natick for the past 6 months. They are going to take all of the security people out of the annex up on Hudson Road. The Town of Sudbury is going to be responsible for policing that area. I don't know how we're going to do it. I couldn't do it even with the 30 men that I've got. We cut back two. It will be impossible.

I just got a letter a couple of weeks ago from the District Attorney telling me that the Assistant DAs in the court are going to be taken away from us, which means that I've got to put a full time man over at the court prosecuting cases. We keep a man working part-time just making out reports and submitting information to other government agencies over which we have no control.

There are a lot of hidden things in that budget, a lot of things you don't see, but we have to spend time and we have to assign people to do all these various tasks that don't show up.

This is not the time to cut people out. When they first told me that we were going to lose 6 men, I started putting my priorities together. I said if we lost 6 men there would be no police presence north of Sudbury Centre and I meant it. All the banks and all the businesses are down on Route 20. If I don't have enough cops, there's not going to be anybody in North Sudbury.

If we put back the four, like we said we were going to do the other night, then we're still going to be short two. That means that two more people have to come in off the street. It takes four and a half men to patrol in North Sudbury. If we go with two less that means that the patrols will be cut almost in half. I don't see any other way to do it.

At this particular time I would recommend that you approve the reconsideration and I hope you will vote for this.

After some discussion, the motion for reconsideration was defeated.

*In favor - 169; Opposed - 115. Total - 274 (2/3rds vote required.)*

The Moderator then recognized Mrs. Carol A. Stearns who had filed a notice of intent to reconsider Article 19, line item 320-61. Auxiliary Police Budget.

Mrs. Stearns stated as follows: The reason we filed to have Article 19, line item 320-61, reconsidered was that with 2½ coming into the town, we could not ask to have money given to our force without the Chief having his employees. One officer of the Chief is worth 10 of us. I cannot ask to have this reconsidered because if the town cannot have the regular men, there is no way that we, as an auxiliary force, can come in and help the Chief which is what we wanted to do.

Mrs. Stearns then withdrew her motion to reconsider.

ARTICLE 21. To see if the Town will vote to accept the layout of any one or more of the following ways:

Street	Adams Road	- from Dudley Road to a dead end, a distance of 835 feet, more or less;
Acceptances	Silver Hill Road	- from Mossman Road to Thunder Road, a distance of 2,327 feet, more or less;
	Sunset Path	- from Thunder Road to a dead end, a distance of 1,127 feet, more or less;
	Thunder Road	- from Ruddock Road to Silver Hill Road, a distance of 2,655 feet, more or less;
	Wilshire Street	- from a distance of 200 feet <sup>±</sup> westerly of the accepted portion of Wilshire Street to a dead end, a distance of 170 feet, more or less;

June 22, 1981

Article 21.  
(continued)

as laid out by the Board of Selectmen in accordance with the descriptions and plans on file in the Town Clerk's office; to authorize the acquisition by purchase, by gift or by a taking by eminent domain, in fee simple, of the property shown on said plans; and to raise and appropriate, or appropriate from available funds, \$375, or any other sum, therefor and all expenses in connection therewith;

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report:

This article is the result of the recommendations of the Highway Surveyor and the Town Engineer as to roads which meet legal requirements for acceptance. The Selectmen have, at a previous public hearing, voted the layout of these roads. If the above streets are voted and accepted by the Town Meeting as public ways, all future maintenance and repair will be done by the Town.

Board of Selectmen Position: The Board supports this article.

Finance Committee Report: Recommend approval.

*UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE, WITH THE SUM OF \$735 TO BE RAISED BY TAXATION.*

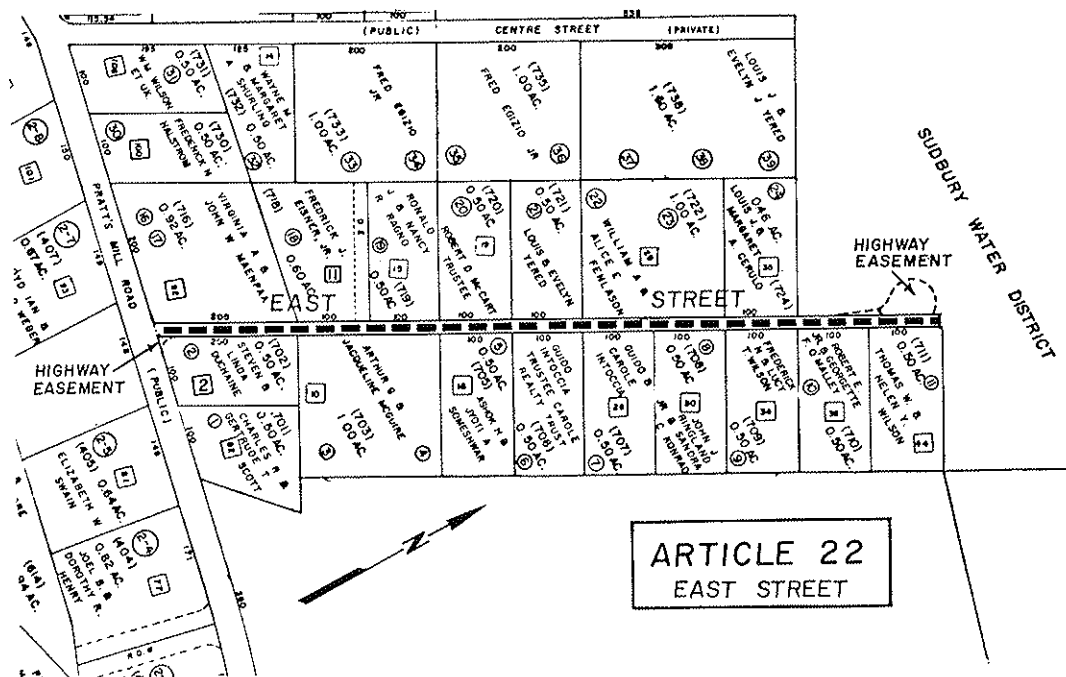
ARTICLE 22. To see if the Town will vote to accept the layout of

Street East Street - from Pratt's Mill Road to a dead end, a  
Acceptance - distance of 1,100 feet, more or less,

East Street as laid out by the Board of Selectmen in accordance with the description(s) and plan(s) on file in the Town Clerk's office; to authorize the acquisition, by purchase, by gift or by taking by eminent domain, in fee simple, of the property shown on said plans; and to raise and appropriate, or appropriate from available funds, \$3,270, or any other sum, therefor and all expenses in connection therewith, and the repair, construction or reconstruction thereof;

or act on anything relative thereto.

Submitted by the Board of Selectmen.



Board of Selectmen Report:

East Street is one of the few remaining streets of its age which has not been accepted by the Town, despite the fact that there are more residences on this street than on the adjacent accepted streets, West Street and Center Street, combined. The Board feels that East Street should be maintained by the Town and supports this article.

Board of Selectmen Position: The Board supports this article.

Mrs. Donald, Chairman of the Board of Selectmen, further reported to the meeting as follows: We held the required public hearing sometime ago and the residents of East Street made it quite plain that they did not wish their street accepted by the town. Therefore we are withdrawing this article.

Upon a motion made by Mrs. Donald, it was

*VOTED: TO INDEFINITELY POSTPONE ARTICLE 22.*

ARTICLE 23.

Biennial  
Update of  
Property  
Values

To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$16,500, or any other sum, to be expended under the direction of the Board of Assessors, for updating property values to full and fair cash value, including but not limited to contracting for services and field personnel to evaluate property records as appropriate, as required by the Commonwealth of Massachusetts General Laws, Chapter 797, of the Acts of 1979;

or act on anything relative thereto.

Submitted by the Board of Assessors

Board of Assessors Report:

The purpose of the attached Warrant article is to provide the Board of Assessors with the means to fulfill the requirements of Massachusetts General Laws, Chapter 797, of the Acts of 1979, requiring the updating of present values to full and fair cash value biennially.

The present revaluation has brought Sudbury's property to full and fair cash value for Fiscal 1981.

Monies voted at Special Town Meeting in 1980 will permit updating of property for Fiscal 1982, value as of January 1, 1981.

The requested monies are the second half of what was voted at Special Town Meeting in 1980 for revaluation and classification for Fiscal 1983. Value for Fiscal 1983 is as of January 1, 1982. This work actually starts July 1, 1981.

The requested monies will enable the Board of Assessors to contract for the services and field personnel to review, evaluate and update property records as appropriate for new construction, lot splits, subdivisions and building permits. In addition, these monies will allow the Board of Assessors to contract for revaluing of all property values to full and fair cash value as of January 1, 1982 in compliance with the law.

Finance Committee Report:

At the Special Town Meeting in June of 1980, the Board of Assessors agreed to a motion to amend a request for funds to update property values to provide for annual funding. The amount requested is for the annual assessment of property completed during the year and for other services related to an annual update of the Town's assessing practices. The Board of Assessors has agreed that these expenditures will be included in the budget in future years.

Recommend approval.

Board of Selectmen Position: The Board supports this article.

Upon a motion made by Mr. Donald P. Peirce, Chairman of the Board of Assessors, it was

*VOTED: TO INDEFINITELY POSTPONE ARTICLE 23.*

(See Proceedings of June 17, 1981, page 107, for amendment to Board of Assessors' budget to include the \$16,500 requested in this article.)

ARTICLE 24.

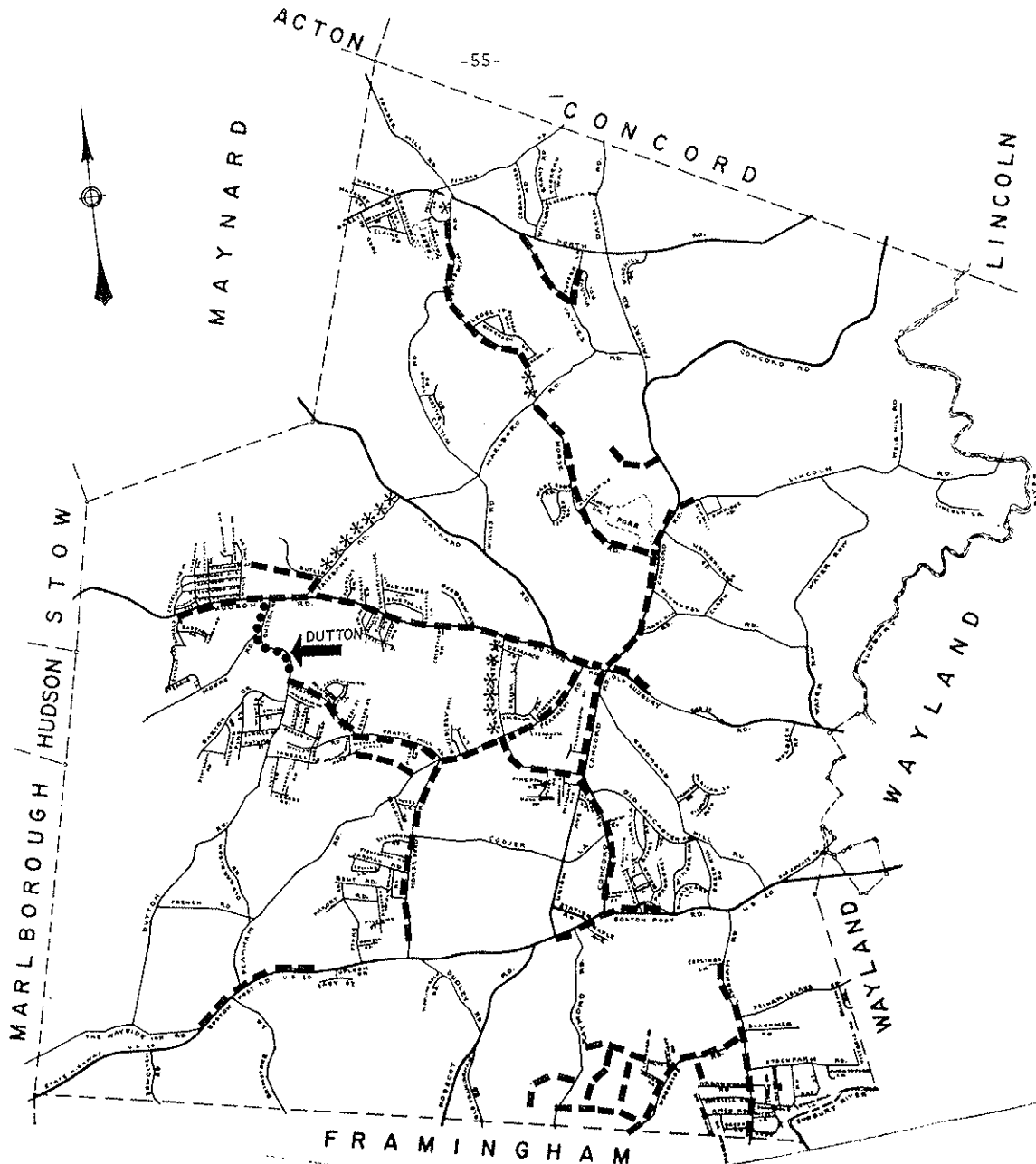
Dutton Rd.  
Walkway

To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$55,000, or any other sum, for the construction of a walkway, such funds to be expended in the following manner:

construction funds as necessary to be expended under the direction of the Highway Surveyor, for a walkway along Dutton Road from Hudson Road to Pratt's Mill Road, a distance of approximately 2,800 feet;

or act on anything realtive thereto.

Submitted by the Planning Board.



- — — — — EXISTING WALKWAYS
- \*\*\*\*\* PLANNED WALKWAYS
- ..... DUTTON RD. WALKWAY — ARTICLE 24

Mrs. Olga P. Reed, of the Planning Board *moved to appropriate the sum of \$55,000 to be expended under the direction of the Highway Surveyor for construction of a walkway along Dutton Road from Hudson Road to Pratt's Mill Road, a distance of approximately 2,800 feet, said sum to be raised by taxation.*

Planning Board Report: (Mrs. Reed)

On this map, you can see the arrow which points to Dutton Road. The funds for this portion of the walkway were voted in 1978. At that time, the town thought that this was a reasonable walkway to be constructed. The funds have been expended. The engineering has been completed.

We have received estimates for construction of \$80,000. This includes two bridges across Hop Brook. We thought that each of those bridges could be taken out of this construction at this time, reducing the appropriation to \$55,000.

Last year, the Planning Board moved indefinite postponement of two walkway articles. This was done in the spirit of cooperating in decreasing town expenditures. The thing that has come to our attention, and we felt it should be the town who does the voting, is that construction costs are going up like everything else.

The most recent walkway constructed was a portion of the Mossman Road walkway. The cost for that was \$14.80 per foot. The \$55,000 figure for the Dutton Road walkway comes to \$19.64 per foot.

This can be postponed. It is not essential. We can live without it. But, it is a portion of the walkway planned which connects Pratt's Mill Road and Peakham Road. It completes a loop that also gives additional safe access to the Haskell Road recreation area on Fairbank Road.

The other thing is it provides walking area to the Junior High School. Junior High School students can walk from their homes without having to ride a bus which may save money in that area.

It also makes for a nice loop if people want to jog a certain distance.

What we would like for the town to do is to tell us if they want this to be constructed.

The construction on the Haynes/Puffer walkway was only at \$10.53 per foot. This came at a time when we had a very good bid, but it also was in an area where there were very few stone walls in an open flat area. That was the reason construction costs were so low.

Finance Committee Report: (Mrs. Linda E. Glass)

With the constraints of Proposition 2½, it is felt that the walkway program must be temporarily postponed. Recommend disapproval.

After discussion, Mrs. Reed's motion was defeated.

ARTICLE 25.

Actuarial  
Study -

Retirement  
Pension

To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$3,000, or any other sum, to be expended under the direction of the Board of Selectmen for the employment of consultant(s) to perform a financial and actuarial study of the town's future pension costs, including annual cost of administration, under the various funding systems for the public employees' contributory retirement system;

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report:

Employees of the Town of Sudbury are covered under the Massachusetts Retirement System and are eligible for various retirement, disability and survivor pensions established by the state legislature under Chapter 32 of the General Laws. The cost of these benefits is partially paid by the employees, who are required

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to make regular contributions to the system by means of payroll deductions. The remaining cost for pensions being paid to retired Sudbury employees is calculated by the Middlesex County Retirement System and assessed against the Town each year in amounts known as the "pay-as-you-go" contributions. In 1980 this pay-as-you-go contribution was \$216,076 or 9.9% of the Town payroll for active employees. In 1981 the pay-as-you-go assessment will be \$279,326 or 11.9% of the active payroll. This mandatory assessment will increase steadily for about 35-40 years, when it will level off at approximately 40-50% of the active payroll, unless we take steps now to fund future pension liabilities on an annual basis over a projected number of years.

Under the pay-as-you-go program the Town's taxpayers are currently paying the pension costs for employees who worked for the Town in prior years and are now retired. Ideally, the Town's taxpayers would be funding the cost of future pension benefits being earned by present Town employees so that the cost of these benefits is being borne by the people actually receiving the current Town services and so that the investment earnings of this money will help stabilize long-range contribution requirements. In recognition of this need, the legislature passed a law in 1978 which enables towns to establish special retirement accounts to fund pension benefits.

The objective of this article is to determine the future pension funded liability of the Town. This information requires an actuarial specialist to determine the same. The towns of Arlington and Shrewsbury have already completed the process. The towns of Westwood, Belmont and Hudson are in the process of doing so.

#### Board of Selectmen Position:

The Board supports this article.

#### Finance Committee Report: (Mrs. Glass)

The Finance Committee recommends approval of this article. The Retirement Board has been discussed many times at Finance Committee meetings. We had a sub-committee three or four years ago to look into it. There is no question that any kind of aid we can get that would help us determine what is the best way of saving the town's money as far as this retirement system is concerned would be advantageous to the town.

Therefore, we recommend approval.

After discussion, it was

*VOTED: TO APPROPRIATE THE SUM OF \$3,000, TO BE EXPENDED UNDER THE DIRECTION OF THE BOARD OF SELECTMEN, FOR THE EMPLOYMENT OF CONSULTANTS TO PERFORM A FINANCIAL AND ACTUARIAL STUDY OF THE TOWN'S FUTURE PENSION COSTS, INCLUDING ANNUAL COST OF ADMINISTRATION, UNDER THE VARIOUS FUNDING SYSTEMS FOR THE PUBLIC EMPLOYEES' CONTRIBUTORY RETIREMENT SYSTEM, SAID SUM TO BE RAISED BY TAXATION.*

The Moderator then announced that there was an oversight or a mistake made with respect to the 950 account in Article 19. We may be in need of a correction there.

Mr. Cronin, Chairman of the Finance Committee, then stated as follows: The original draft of the motion on 950, Unclassified, contained a motion that \$50,000 of the Reserve Fund be offset by appropriating Overlay Surplus. This would have the effect of reducing the tax levy by \$50,000. In making other amendments to that motion, by oversight, that part of the motion was omitted. So we would like to reconsider 950-81, Reserve Fund, at this time.

Mr. Cronin *moved* to reconsider the action taken under line item 950-81 of Article 19.

The Moderator explained to the hall that since no notice was filed, the motion would require unanimous consent.

*UNANIMOUSLY VOTED: TO RECONSIDER THE ACTION TAKEN UNDER LINE ITEM 950-81 OF ARTICLE 19.*

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Upon a motion made by Mr. Cronin, it was

*UNANIMOUSLY VOTED: TO APPROPRIATE THE SUM OF \$125,000 FOR ACCOUNT 950-81, RESERVE FUND, SAID SUM TO BE RAISED BY A TRANSFER OF \$50,000 FROM THE OVERLAY SURPLUS ACCOUNT, AND THE BALANCE TO BE RAISED BY TAXATION.*

(See Proceedings of June 17, 1981, page 115, for original action taken on Line Item 950-81)

ARTICLE 26. To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$5,000, or any other sum, to be expended under the direction of the Board of Selectmen for the employment of consultant(s) to perform a study of the effects on the town of diversion of the Sudbury River as proposed by the Metropolitan District Commission (MDC), including but not limited to the effects of diversion on ground and surface water supply and quality;

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report:

For approximately eight years the Metropolitan District Commission has made numerous proposals to divert the waters of the Sudbury River at the MDC Reservoirs in Framingham to augment current water supplies from Quabbin Reservoir. The most recent proposal has now reached the Environmental Impact Statement phase under the Massachusetts Environmental Policy Act. During this phase, the MDC has hired Parsons, Brinckerhoff and Interdisciplinary Environmental Planning (IEP) as consultants to collect existing data and to conduct additional studies sufficient to determine the impacts of this proposal on: wildlife, recreation, downstream water supply and water quality and vegetation.

It is estimated that the proposed diversion may affect Hop Brook to its intersection with Route 20, at Mill Village. As Hop Brook recharges the Town well fields at Raymond Road, the diversion may impact this well field.

In addition, there are 52 private wells along the river which are estimated to be recharged directly by the river and its floodplain. These wells are on sections of Concord Road, Lincoln Road, Lincoln Lane, Water Row, New Bridge Road, Plympton Road and Old Sudbury Road.

The funds requested in this article will be used to hire a consultant to review and to assess the Impact Study data for the water supply interest of the Town. The Water District plans concurrently to hire a consultant to collect and assess data specific to the Town wells.

Although a sub-committee has been formed to monitor the progress of the MDC diversion proposal, the sub-committee advises that consulting expertise be applied to the Impact Study which can most effectively represent the existing data from the Town. The sub-committee is composed of representatives from the Water District, Engineering Department, Boards of Health, Conservation Commission, the Board of Selectmen and the Planning Board. The sub-committee has and will continue to accumulate information relating to water supply for the MDC study and would work closely with the consultant for the Town. In order to effectively ensure the protection of the groundwater which serves both public and private water supply, the sub-committee recommends that the Town fund hydrological expertise now which may avert future expense and water shortage.

Mrs. Donald then reported further to the meeting for the Board of Selectmen, as follows:

The MDC's plans for an environmental impact statement on the Sudbury River Water Diversion Project is expected to be approved in the immediate future. Work on the statement began on May 1st, 1981. A draft report is due in 15 months time with working papers to be submitted to the town for review as the project progresses.

As the warrant report states, funds requested in this article will be used to hire a consultant to review and to assess the impact study data for the water supply interests of the town. The Water District plans concurrently to hire a consultant to collect and to assess data specific to the town wells.



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We plan to have the consultant monitor the result of the work of the MDC to safeguard the town's most valuable asset, its drinking water supply system, and other town interests, such as flooding. These funds will not overlap the Water District's appropriation but will be used to evaluate the MDC report for properties and areas other than those under the control of the Water District. For example, the 52 private wells along the Sudbury River and the whole Hop Brook tributary. We must have funds available to retain a hydrology expert to determine for us the credibility and accuracy of the MDC study from Sudbury's point of view. Approval of these funds could be compared with buying an insurance policy with the beneficiaries being the future residents of the town. It is a small price to pay.

We urge your favorable vote.

Finance Committee Report: (Mrs. Glass)

The Finance Committee recommends approval of this article.

Conservation Commission Report: (Mrs. Joan C. Irish)

The Conservation Commission unanimously supports Article 26. We feel that funding for a qualified hydrological consultant to evaluate existing data which consists of Board of Health information on stream flow, Board of Health data on private wells, Water District data on town wells, the Mott's hydrology study that was done for the Planning Board in 1975 or 1976 to acquire this and the evaluation of the forthcoming MDC environmental impact statement as it relates to the Town of Sudbury is in the best interests of the town. It has also been our experience that the MDC is prone to issuing great quantities of information with little time to comment or circulate copies to those involved. We need someone with the time and expertise to review such information and to respond promptly.

Since this proposal to divert the Sudbury River will undoubtedly have a significant impact on ground water, on our private wells and public water supply, the Commission supports this article as a means of supplying town officials with information to make informed decisions.

We urge your affirmative vote on this article.

Planning Board Report: (Mrs. Reed)

The Planning Board also unanimously supports this article. \$5,000 is a very small amount to pay to get good information and to give the Selectmen a chance to protect our water supply.

This is an era in which another drought period is starting. On the news tonight, they were saying it is going to last until 1985. Our water supply is ground water. Flood waters do recharge our ground water. Anything we can do to protect our water supply, we should do now. The \$5,000 will help the Selectmen and the Water District to do what's best for the town.

Board of Health Report: (Mrs. Barbara B. Haynes)

The Board of Health strongly recommends approval of this article. The proposed diversion of the Sudbury River by the Metropolitan District Commission may have serious consequences on the quantity and quality of our town's water supply.

The Board of Health feels that professional consultants are required to represent Sudbury in any investigation on the environmental impact of this decision. In addition to a potentially serious impact on the drinking water obtained from the Water District, there are 52 private wells within the river's flood plain which may be affected. If these wells go dry, approximately 25,000 feet of water main extension might be required at a tremendous expense to the town.

*VOTED: TO APPROPRIATE THE SUM OF \$5,000, TO BE EXPENDED UNDER THE DIRECTION OF THE BOARD OF SELECTMEN, FOR THE EMPLOYMENT OF CONSULTANT(S) TO PERFORM A STUDY OF THE EFFECTS ON THE TOWN OF DIVERSION OF THE SUDBURY RIVER AS PROPOSED BY THE METROPOLITAN DISTRICT COMMISSION (MDC), INCLUDING BUT NOT LIMITED TO THE EFFECTS OF DIVERSION ON GROUND AND SURFACE WATER SUPPLY AND QUALITY, SAID SUM TO BE RAISED BY TAXATION.*

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(See pages 41 - 43 for action taken under articles 27, 28 and 29 on April 7, 1981 and see pages 50 - 55 for action taken under articles 30 and 31 on April 8, 1981)

ARTICLE 32.Energy  
Conservation  
Implementa-  
tion

To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$106,000, or any other sum, to be expended under the direction of the Permanent Building Committee, for the purpose of implementing energy conservation measures in town schools and municipal buildings, including but not limited to replacement of lighting fixtures, replacement/conversion of oil burners, addition of insulation, installation of vent dampers, and related items, with \$19,000 of said sum to be raised by transfer from the Fairbank School Roof Account established under Article 24 of the 1979 Annual Town Meeting;

or act on anything relative thereto.

Submitted by the Permanent Building Committee.

Mr. D. Bruce Langmuir moved the article as presented in the town Warrant.

Permanent Building Committee Report: (Mr. Langmuir)

TYPICAL ENERGY CONSERVATION  
MEASURES IMPLEMENTED IN ELEMENTARY SCHOOLS  
DURING 1980 - 81

Each measure provides a simple payback of about one year or less.

- . Test and adjust boiler efficiency
- . Caulk and weatherproof doors and windows
- . Repair steam traps
- . Install time clocks on thermostats for night setback
- . Reduce setback temperature to 45° F
- . Reduce fresh air intake on unit ventilators
- . Reduce incandescent lighting with fluorescent lighting where payback is a year or less
- . Install time clocks on exhaust air fans
- . Insulate heating pipes in boiler rooms.

This chart shows you the typical energy conservation measures we have done in the schools and in the town buildings. If you recall, you people voted for those measures last year and they have been implemented at this point. We have been saving money.

1981 FUEL OIL SAVINGS SUMMARY  
From Energy Conservation Measures  
(Curtis, Noyes, Haynes and Nixon)

Time Period	Projected Consumption Without Conservation (Gallons)	Actual Consumption With Conservation (Gallons)	Savings	
			(Gallons)	(Percent)
February	28,350	22,912	5,448	19.2
March	24,027	19,779	4,248	21.5

This chart indicates to you our savings in February and March. Basically, our energy conservation measures were not implemented until the beginning of February and many of them were still not in place until March. Therefore, we are only showing these two months because only they are meaningful. The numbers here have been corrected to compensate for the hot and cold differences between the two years.

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You will note that we are saving roughly 20% on energy due to the implementation measures thus far made. This chart shows the effect of the measures on fuel oil consumption at Curtis, Noyes, Haynes and Nixon. In this period, the fuel savings are 5,448 and 4,248 gallons of oil for February and March 1981. Total savings of 9,996.

To put these percent savings into perspective, the projected approximate annual total cost next year for oil, electricity and natural gas for the town's municipal buildings is expected to be \$87,000 and for elementary schools \$302,000. Out of \$302,000 for the schools, about \$206,000 is for #4 fuel oil to heat the buildings. Based upon our fuel costs in April, our cost for school's oil is about 98¢ per gallon, and implementation of these first conservation measures has saved approximately \$9,500 in just two months, February and March, out of a seven month heating season.

If this new fuel consumption rate is projected for the full year, it would save about 34,000 gallons or approximately \$33,000 based on 1981 fuel costs. To put this in the perspective of the average homeowner, with an annual fuel bill of \$1,500 he would save \$300 per year.

#### PROGRESS-TO-DATE

- . Completed Preliminary Energy Audits (PEA) and Energy Audits (EA) on all school and municipal buildings.
- . Received 50 percent grant (\$2,900) from Federal Government for conducting EA.
- . Implemented most of the low-cost, no-cost conservation measures identified during the PEA and EA.
- . Completed Technical Assistance Audits (TAA) for all schools.
- . Received 50 percent grant (\$9,358) from Federal Government for conducting TAA at six schools.

This chart summarizes our progress to date. You will note that we have received money from the government for technical assistance audits and the preliminary energy audits.

#### SAVINGS SUMMARY

Energy Conservation Opportunity	Implementation Cost (\$)	First-Year <sup>1</sup> Savings (\$)	Simple <sup>1</sup> Payback (Years)
Improve Lighting System Efficiency	76,665	19,637	3.9
Improve Boiler Efficiency	75,000	25,720	2.9
Reduce Window Heat Losses	120,420	14,081	8.6
TOTAL	272,085	59,438	4.6

<sup>1</sup> Based on March 1981 energy prices

This chart is based upon a completion of energy audits during the spring of 1980 and the completion of the technical assistance audits (TAAs) by energy consultant Jay Silverstone & Associates. The Permanent Building Committee, the school staff and the consultant have selected energy conservation measures which could be implemented. The TAA has shown us that measures, such as insulation and solar, had payback periods too long to consider at this time. Thus these have not been selected. In the future, with higher fuel costs, this may well change.

The total cost for implementing all the selected energy conservation measures is about \$272,000 for the four remaining schools to be in use next year. With a \$272,000 investment the first year's savings is about \$59,400 based upon March 1981 energy costs. Thus, an average simple payback of 4.6 years. This chart is a much lower implementation cost from what we estimated at last year's town meeting.

It's worth comparing the chart above with the chart from the Warrant, shown below which was based on energy costs 7 months ago.

SAVINGS SUMMARY (FOR CURTIS, HAYNES, NIXON & NOYES SCHOOLS)

Potential Energy Implementation Measure	Implementation Cost (\$)	1st-Year Savings (1)	Simple Payback (2) Years
Improve Lighting System Efficiency	\$ 76,665	\$ 17,685	4.3
Improve Boiler Efficiency	75,000	20,900	3.6
Reduce Window Heat Losses	120,420	10,200	11.8
TOTAL	\$272,085	\$ 48,785	5.6

- (1) First-year savings are based on energy costs as of July 1980, which are significantly lower than current costs.
- (2) Simple payback is calculated by dividing the cost of implementation by the first-year savings and does not take into account the reduction of the payback years due to increasing energy costs in the years ahead.

In July 1980, the total average simple payback was a year longer at 5.6 years.

The committees involved in reviewing this \$272,000 investment, the Permanent Building Committee, the School Committee, the Finance Committee and the Board of Selectmen, all felt that they and the town voters would not support an investment of this magnitude in one year. Although reducing the window heat losses on the north sides of the schools is significant, and the payback has dropped from 11.8 years in July 1980 to 8.6 years as shown in Chart 4, it is still too long. Thus all committees concerned have dropped this from our consideration. With higher energy costs in future years, it may become a reasonable investment.

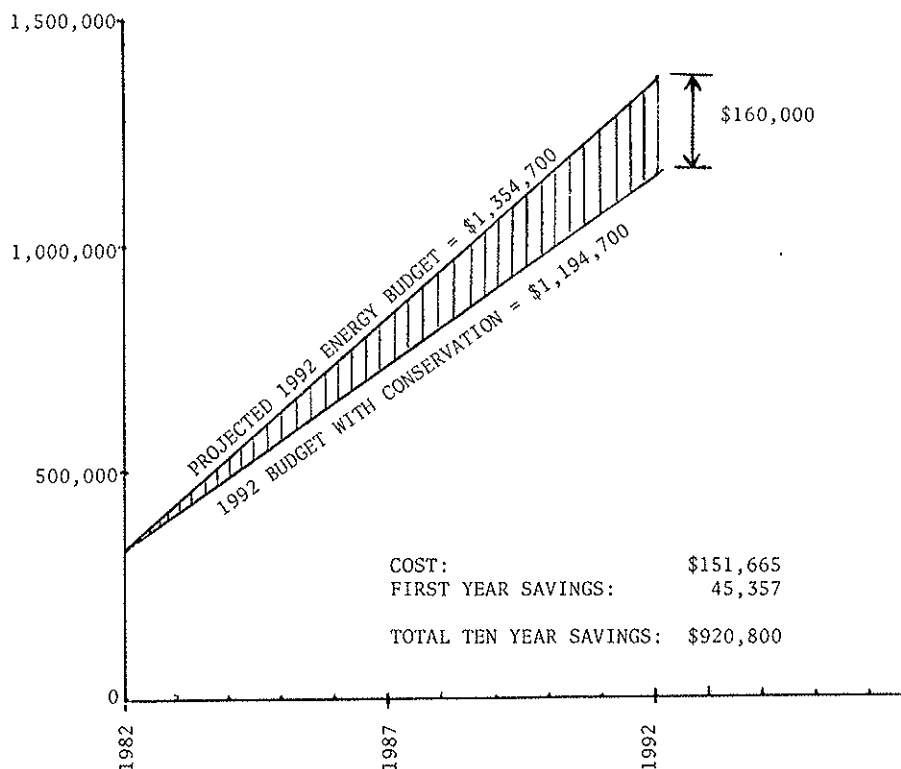
SAVINGS SUMMARY

(Curtis, Haynes, Noyes and Nixon)

Energy Conservation Opportunity	Implementation Cost (\$)	First-Year <sup>1</sup> Savings (\$)	Simple <sup>1</sup> Payback (years)
Improve Lighting System Efficiency	\$ 76,665	\$ 19,637	3.9
Improve Boiler	75,000	25,720	2.9
TOTAL	\$151,665	\$45,357	3.3

<sup>1</sup>Based on March 1981 energy prices

The Permanent Building Committee feels it would be in the town's best interest to invest in both the improved lighting efficiency and improved boiler efficiency programs for a total of \$151,665 as seen on this chart. For this \$151,665 investment in conversion measures, the projected first year savings is about \$45,357 for an average simple payback of 3.3 years. Such a fast payback is very attractive, especially when considered over the next ten years, as the next chart illustrates.



Projecting the school's total energy budget in 1992, 10 years from implementation, it is about \$1,354,700 per year with no conservation measures implemented. For a \$151,665 implementation investment in 1982, the energy costs in 1992 would be reduced by an estimated \$160,000 down to about \$1,194,700 per year. Thus our first year savings would grow from an estimated \$45,357 to a total accumulated savings in 10 years of about \$920,800. However, it is felt that this whole program is better spread out for several years, especially in view of this upcoming year's town budget.

#### SAVINGS SUMMARY

(Curtis, Haynes, Noyes, and Nixon)

Energy Conservation Opportunity	Implementation Cost (\$)	First-Year <sup>1</sup> Savings (\$)	Simple <sup>1</sup> Payback (Years)
Improve Lighting System Efficiency	\$ 31,000	\$ 11,421	2.7
Improve Boiler Efficiency	75,000	25,720	2.9
TOTAL	\$106,000	\$37,141	2.8

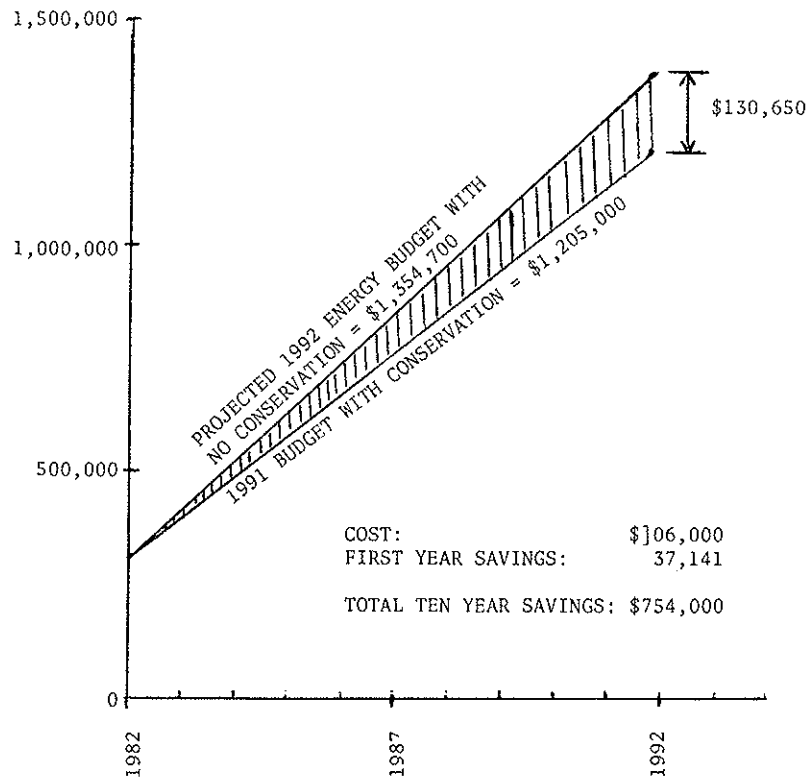
<sup>1</sup>Based on March 1981 energy prices

Having made this assumption, we are taking the following approach in this Article 32 in asking for funds of \$106,000. Our recommendations are to request fundings for the entire \$75,000 for the improved boiler efficiency program and \$31,000 to do the items in improved lighting systems efficiency program which have the fastest payback. Of the \$106,000 to fund Article 32, \$87,000 comes from taxation and \$19,000 would be transferred from funds remaining in Article 24 of the 1979 Annual Town Meeting.

For Article 32, with the total implementation of \$106,000, our total first year savings are \$37,141. That is approximate and our faster average simple payback has dropped to 2.8 years from 3.3 years as a result of implementing the entire lighting and burner efficiency program.

The town meeting may wish to consider at this time however, the funding of the entire lighting system efficiency of \$76,665. In this case, the total funds raised would be \$151,000. \$132,665 would be raised from taxation and \$19,000 would still be transferred from the 1979 Annual Town Meeting, Article 24.

Completing the entire lighting efficiency program would result in anticipated increased first year savings from \$11,421 to \$19,687. The simple payback would increase, but the total anticipated savings over 10 years would increase by \$166,800.



Again, projecting the school's total energy budget for 1992, it is about \$1,354,700 per year with no conservation measures implemented. With \$106,000 implementation investment in 1982 under Article 32, energy costs in 1992 would be reduced by an estimated \$130,650 down to about \$1,205,000 per year.

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As a result of our technical assistance audit, it was found that the improved boiler efficiency program and either the complete or partial improved lighting efficiency program all had a faster payback than we originally expected. The improved lighting efficiency program basically consists of replacing incandescent lights with fluorescent lights which provide about 2½ times more light output for the same wattage input. The TAA has also shown lighting intensity is extremely variable and very low in some areas.

The boiler efficiency in the schools runs about 55% to 60% average efficiency. By replacing the burners and boilers with new units, the average efficiency will increase to about 75 - 80%. Some of the present burners at the schools are so old that replacement parts are no longer available. During this past heating season, we ran into some problems of locating parts for some of the older burners. Thus, in the near future, we will have to be replacing them anyway.

The proposed improved boiler efficiency program is to replace seven burners which can burn #4 fuel oil with multi-fuel burners that can burn #4 or #2 fuel oil or natural gas. This reduces the possibility of closing schools due to the non-availability of a given type of energy and allows us to choose the most economical fuel source.

Although natural gas is currently not available to us, the Commonwealth's current policy of no new customers is expected to be lifted in the near future.

Recommending multi-fuel burners is done for the following reasons: 1) flexibility of purchasing ultimate fuels at lowest price, 2) greater insurance that the schools will not have to be closed due to lack of some form of energy, 3) the additional initial cost of gas adaptation feature is about \$5,000 total at this time for all seven burners vs. a future retrofit conversion cost of over \$14,000 total.

It should be brought to your attention that while these burners can burn either #2 fuel oil, #4 or natural gas, we are not requesting that the town invest an additional \$50,000 needed to install the underground gas lines to the streets and to install gas mains to the burners.

The Permanent Building Committee's current energy analysis is now complete. If the entire improved lighting efficiency program for total energy package of \$151,665 is approved, we currently do not expect to seek additional funds for implementing major energy conservation measures next year. For this to happen, an amendment to increase the total funding from \$106,000 to \$151,665 must be made from the floor. If the Article 32 as written for \$106,000 is approved, you can expect us to come before town meeting next year for at least enough money to complete the lighting program.

Town meeting should be cognizant that the present energy expenditures contained in the school budget passed earlier are based on lower energy costs derived from implementing at least part of this article.

The Permanent Building Committee will be monitoring energy consumption in the municipal and elementary school buildings in the years ahead. This is required due to our federal grant funds we have received. As the cost of energy increases, we will study particular energy conservation implementation measures which may become economically attractive and thus may want to be considered by the town and its concerned committees.

This Article 32, or its suggested amendment, is recommended for your approval by the Permanent Building Committee.

After some discussion, Mr. Brian J. Clifton moved to amend to increase the amount to \$151,665.

Finance Committee Report: (Mr. Hersey)

The Finance Committee has unanimously approved the motion as originally shown in your town Warrant at the original amount of \$106,000. The Permanent Building Committee approached us last week and asked us to reconsider the article in the amount of \$151,665. We unanimously voted not to reconsider, not because the plan does not have merit but because we are concerned about the amount of available free cash that we will have to carry forward to next year to help solve what perhaps will be an even more critical problem next year under Proposition 2½. The Finance Committee therefore is opposed to the article as amended.

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Board of Selectmen Report: (Mrs. Donald)

The Selectmen are in support of the \$106,000 figure, but not the larger one.

Mr. Clifton's motion to amend was defeated.

VOTED: THE ARTICLE AS PRESENTED IN THE TOWN WARRANT.

ARTICLE 33.

Real Estate  
Tax  
Abatement

Petition

To see if the Town will vote to authorize and direct the Board of Selectmen, upon request of the Board of Assessors, to file special legislation with the General Court to allow said assessors to grant, and the Town to pay, a real estate tax abatement to Estelle V. Simon for the years 1969 through 1980, any general or special laws to the contrary notwithstanding; and to see what sum the Town will vote to raise and appropriate, or appropriate from available funds, which sum shall be held by the Treasurer and paid upon the passage of such legislation or shall revert to the general fund upon the failure of passage;

or act on anything relative thereto.

Submitted by Petition.

On behalf of the petitioners, Mrs. Martha J. Coe *moved to authorize and direct the Board of Selectmen, upon request of the Board of Assessors, to file special legislation with the General Court to allow said Assessors to grant, and the town to pay, a real estate tax abatement to Estelle V. Simon for the years 1969 through 1980, any general or special laws to the contrary notwithstanding; and to appropriate the sum of \$232.30, which sum shall be held by the Treasurer and paid upon passage of such legislation or shall revert to the general fund upon the failure of passage, said sum to be raised by taxation.*

Petitioner's Report: (Mrs. Coe)

I am presenting this presentation which was made by Mrs. Simon who cannot be here tonight because of family reasons. I do not know this case well enough to answer any questions, but I will at least tell you what she would have told you had she been able to be here. This speech was written by Mrs. Simon.

My property consists of 2.87 acres of land. One full acre upon which the house stands has always been and is currently assessed at the usually high rate. The remainder of the space, 1.87 acres, consists of a large proportion of wetland and a portion of flood plain. About five years ago, when I took over the management of my home due to the death of my husband, I contacted the town's Assessors office to inquire as to whether we had been receiving tax bills that reflected a lower rate due to the wetlands and flood plain portion of it. I was informed "your land tax is at the lowest rate". I believed what I heard and consequently never felt the need to file the 30 day abatement form for these taxes.

In the summer of 1980, after receiving McGee and Magane's information letter about the land value at 100%, I filed a request for a conference with McGee and Magane. During this August conference, I learned that a reduction for wetlands and flood plain was not included simply because they were not aware of the information given to them by the Assessors office that wetlands and flood plains were involved on my property. The firm's representative suggested that we immediately examine my buff card in the Assessors' file for the past 10 years. This examination showed conclusively that no reduction had ever been granted and that, for 12 years, we had been paying at the regular backland rate.

McGee and Magane suggested that they personally examine my property and review their findings since at that time, in August, they were not even aware that Sudbury even had a flood plain. The revised assessment received by me several weeks later reflected just the adjustment for wetlands. It took the 1.87 acres backland rate as on the first order and reduced it by half to compensate for the large area of wetland.

I met with Mr. Peirce and Mr. Duckett on September 19, 1980 to discuss the flood plain portion abatement and the problem of over-payment of back taxes since 1968 when the house was purchased. Currently, flood plain is assessed at \$275 an acre, a lesser rate than that used for wetlands abatements. Mr. Peirce said that



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he would request a determination of the flood plain portion of my property from Mr. Merloni, the Town Engineer and when received, suggested that I file in December 1980, a regular 30 day abatement form after receipt of my 1980 tax bill. I did that.

Sometime in late April, McGee and Magane determined the official flood plain credit which was approved by the Assessors' office and deducted from my May 1st tax bill.

So now we must substantiate the two legitimate claims, that of wetland abatement and that of flood plain abatement. Incidentally, the flood plain maps were made available to the firm about the middle of September 1980. Mr. Peirce and I then discussed the problem of how to recoup overpayment of tax of previous years. He stated that he would certainly like to, but didn't know how this could be accomplished legally. He suggested that he would seek an opinion from Town Counsel. Mr. Kenny responded by saying in essence that the only criterion for redress is by filing a 30 day abatement, which of course, I did not do since I believed that I was paying at a reduced rate.

I immediately contacted Mr. Ecclestone of the Massachusetts State Property Tax Bureau and Ann Gannett, our representative, and was informed that indeed there is another way. Under the Home Rule Act, which allows for the "prerogative of the sovereign to make amends for injustices", the legislature does give the town power to give money for unusual circumstances after an article has been presented to the Selectpersons and included as an article in the town warrant and voted on by the people. Mine was in petition form and the Selectpersons, after checking its legality, did accept it as an article. If approved by my townspeople, the money would be held in escrow until a bill was filed and approved by the legislative body. This establishes the legality of the process.

The entire procedure is tedious and drawn out and I don't really feel that, as Selectperson Donald has stated publicly via the press, "Everyone in town will be coming to town meeting for an abatement". Many of you have had problems of fairness in your current re-assessment and now I have publicly and carefully detailed for you my experience. I can only suggest that when you receive your next tax bill, you examine the components of your property and inquire about the possibility of legitimate deductions with your Assessors if you feel that you might have them and simply file the form of abatement within the 30 day period following receipt of your tax bill.

When any problems of abatement such as mine were requested prior to our current tax year with 100% assessment, the information provided to the Assistant Town Counsel French and myself by the Assessors office shows that all flood plain is reduced to \$100 per acre. So, in essence that figure that Mr. French and I have provided for this article is based on the single reduction only for both the problems based on that rate and the proportion reduced was figured in the same manner as McGee and Magane's current tax reduction.

In the spirit of compromise, I am willing to waive all rights to interest payments. I was mis-informed by the Assessors's office in my earlier inquiry which has resulted in this long involved procedure for just compensation. It is up to you, my townspeople, to make a determination of reimbursement to me of this overpayment of past taxes amounting to \$232.30.

Finance Committee Report: (Mr. Cronin)

The Finance Committee recommends disapproval.

Board of Selectmen Report: (Mr. Cossart)

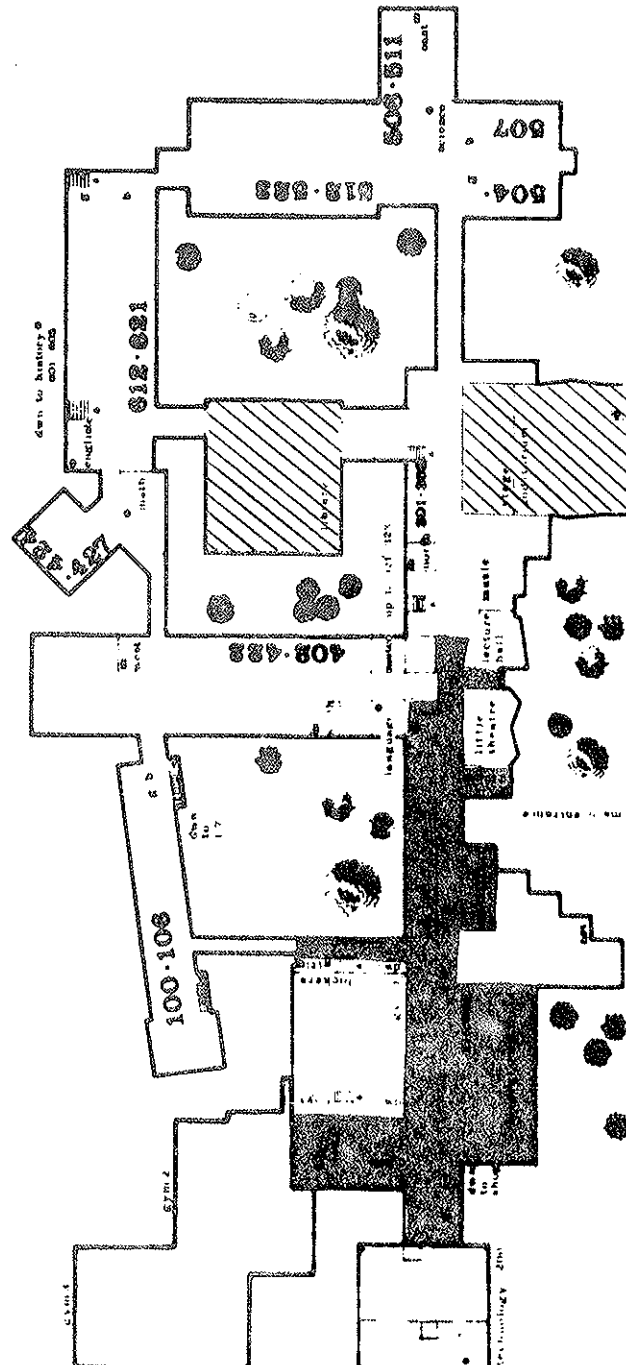
The Board of Selectmen are unanimously opposed to this article.

After a short discussion, Mrs. Coe's motion was defeated.

LSRHS  
Roof  
Repair

Submitted by Lincoln-Sudbury Regional District School Committee.

We presented a program two years ago to embark upon a resurfacing and reconditioning of our roofs in this entire facility. It was a seven year program which was outlined.



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The shaded area of this chart shows the portion proposed under this article. The auditorium and the library (cross-hatched areas) were done 1½ years ago. The membrane roofing system which was employed there did very, very well.

The portion which we wish to undertake next extends down the main corridor towards the cafeteria, in fact, covers the cafeteria and the audio-visual area of the building.

When we originally presented the program for resurfacing our roofs, we suggested a seven year program. The first year's increment was voted and approved by this town meeting and by Lincoln and subsequently done. However, it was not done in time for us to have a good record of its performance for last year's town meeting. So, no increment was done as of last year's town meeting.

This is the second installment of what will probably turn out to be about a seven year problem for resurfacing the roofs.

If you look at the ceiling in this room, you will notice the paint has peeled in places but that occurred as a result of rainfall and weather before the roof was resurfaced. The library is a similar situation.

It has worked very well. There haven't been any leaks there, whereas before there were many, many leaks in any situation where we had ice, snow, or rain heavily on the roof as we had today, for example. So we have a high degree of confidence in what we are doing.

I will say to you that we are not contemplating resurfacing any portions of the building right now which the Lincoln-Sudbury School Committee is considering leasing out. We may lease other sections of the building, but none of that is under consideration in this article. Lincoln has, in fact, passed its portion of this article. So, Sudbury's portion is what remains.

#### Finance Committee Report: (Mrs. Reponen)

The Finance Committee recommends approval of this article.

After discussion, it was

*VOTED: TO APPROPRIATE THE SUM OF \$72,428.50, TO BE EXPENDED UNDER THE DIRECTION AND CONTROL OF THE LINCOLN-SUDBURY REGIONAL DISTRICT COMMITTEE, TO RESURFACE A PORTION OF THE LINCOLN-SUDBURY REGIONAL HIGH SCHOOL BUILDING ROOF; THE APPROPRIATION, BEING THE TOWN'S SHARE OF THE TOTAL COST, SHALL NOT BE EFFECTIVE UNTIL THE TOWN OF LINCOLN HAS APPROPRIATED ITS SHARE OF SUCH TOTAL COST; SAID SUM TO BE RAISED BY TRANSFER OF \$10,293.39 FROM ARTICLE 23 OF THE 1979 ANNUAL TOWN MEETING AND \$31,067.56 BY TAXATION AND \$31,067.55 FROM FREE CASH.*

ARTICLE 35. To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$520, or any other sum, for the support of the South Middlesex Consumer Protection Office; or act on anything relative thereto. Submitted by Petition.

#### Petition

#### Petitioners Report:

Sudbury is one of the twenty-three towns and cities served by the South Middlesex Consumer Protection Office (SMCPO); a total population of 367,633 (1975 figures). South Middlesex Consumer Protection Office is partially funded by and affiliated with the Office of the Attorney General in the Commonwealth of Massachusetts. For 1981, South Middlesex Consumer Protection Office has been awarded \$10,000 from the Commonwealth. Since the total budget is \$24,000, the remaining \$14,000 is being sought from each of the twenty-three towns to which services are provided.

The formula being used is to divide \$14,000 roughly in thirds accordingly:

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1/3 each town in the district equally \$180	\$4,140
1/3 each town in the district according to population of the town	4,950
1/3 each town in the district according to usage of the services of the South Middlesex Consumer Protection Office	5,000
Total	\$14,090

Based on this formula:

1. Equal fee for Sudbury	\$ 180
2. Sudbury's population (4%)	200
3. Sudbury's use of SMCPD (2%)	100

Total request for funds from Sudbury \$ 480

Finance Committee Report:

This program was instituted by the State Attorney General's Consumer Protection Division, and did not require operating funds from Sudbury at its inception in May, 1979.

One of the basic tenets of Proposition 2½ is that cities and towns cannot be required to fund State-mandated programs. Because Sudbury is not required to contribute funding since this is a State-mandated program, the Finance Committee recommends disapproval.

Board of Selectmen Position:

The Board opposes this article.

Mrs. Donald, Chairman of the Board of Selectmen, further reported to the meeting as follows: The petitioners wrote us a letter saying that their request at other town meetings had been turned down and therefore they were asking us to withdraw it because there was no point in continuing.

Upon a motion made by Mrs. Donald it was

*VOTED: TO INDEFINITELY POSTPONE ARTICLE 35.*

The Moderator then recognized Mrs. Donald who stated as follows: The remaining articles of the Warrant, (Articles 36, 37 and 38) were put in, in case the 2½ law was ruled illegal or was not passed and we still by some chance, might be back in the old tax cap laws that you remember from last year. Obviously that didn't happen. Therefore, we don't need to operate on any of those articles.

Upon a motion by Mrs. Donald, it was

*VOTED: TO ADJOURN THE 1981 ANNUAL TOWN MEETING.*

The meeting adjourned at 10:39 P.M. (Attendance: 354)

A True Record, Attest:

*Betsey M. Powers*  
Betsey M. Powers  
Town Clerk

The Articles which were not acted upon because of the final adjournment of the Annual Town Meeting were as follows:

ARTICLE 36. To see if the Town will vote to increase any limits on taxes assessed on real estate and personal property for fiscal year 1982, whether such limits are expressed as a percentage of the full and fair cash valuation of such property, or as a percentage over such taxes so assessed in any preceding fiscal year, or otherwise;  
or act on anything relative thereto.  
Submitted by the Board of Selectmen.

Levy Limit  
Prop. 2½  
Override

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Board of Selectmen Report:

This article is being inserted in the event the Proposition 2½ legislation is amended to allow Town Meeting to override the limits. It would also provide the means to override any tax levy limit under the "tax cap" law (Ch. 151 of 1979) if such law is extended and Proposition 2½ legislation repealed.

ARTICLE. 37 To see if the Town will vote to approve appropriations for fiscal year 1982 of an amount greater than the appropriations for any preceding fiscal year;  
 Appropria-  
 tions  
 Limit or act on anything relative thereto.  
 Submitted by the Board of Selectmen.

Board of Selectmen Report:

This article has been inserted by the Board of Selectmen since it is possible, although not likely, that Proposition 2½ legislation will be repealed and the "tax cap" law (Ch. 151 of 1979) extended. This article would provide a vehicle for increasing appropriations over such a cap.

Article. 38 To see if the Town will vote to exempt an amount of free cash which may be available at the close of fiscal year 1981 from being used  
 Use of to reduce the property tax levy or assessment for fiscal year 1982;  
 Free Cash or act on anything relative thereto.  
 Submitted by the Board of Selectmen.

Board of Selectmen Report:

This article has been inserted by the Board of Selectmen since it is possible, although not likely, that Proposition 2½ legislation will be repealed and the "tax cap" law (Ch. 151 of 1979) extended. This article would exempt a certain amount of free cash from being used to reduce the tax levy.

For action taken under Article 39, see the Proceedings of April 8, 1981, page 56.





