# PROCEEDINGS

Annual Town Meeting March 9 Adjourned Annual Town Meetings March 16, 23 and 30th



# TOWN OF SUDBURY, MASSACHUSETTS 1960

## PROCEEDINGS OF THE ANNUAL TOWN MEETING MARCH 9, 1960

Pursuant to law and the foregoing warrant dated February 10, 1960 and signed by Lawrence B. Tighe, Francis W. Trussell and Harvey N. Fairbank, Selectmen, and the return of service by John F. McGovern, Constable, the Moderator presided, called the meeting to order at 8:25 P. M. and declared there was a quorum present. The Moderator examined the warrant and the return thereon and declared them in proper order. He then proceeded to read aloud the warrant.

VOTED: To dispense with the reading of the separate articles in the Warrant at this time.

The Moderator announced that the amount of "Free Cash" available as of January 1, 1960 was \$98,528.70.

VOTED: To take up Article 39 out of order after Article 8 has been acted upon.

VOTED: To take up Article 38 out of order following Article 39.

Article 1. To hear the reports of the Town Officers and Committees and act thereon.

George D. White, Town Engineer, presented a report on drainage conditions throughout the Town, as voted under article 25 of the Special Town Meeting of May 26, 1959.

William L. Hall submitted a majority report on the matter of taking over the Sudbury Water District, as voted under article 38, of the Annual Town Meeting of March 4, 1959. The minority report was presented by Edward W. Coburn.

VOTED: That the report of the Town Engineer and the reports of the Committee to Study the Taking Over the Water District be accepted, and that they be included as Appendix A and B, respectively, of the proceedings of this Annual Town Meeting.

Mr. J. Lawrence Devoll called attention to an error in the Town Report on page 9 listing him as a member of the Committee on Town Administration. Mr. Devoll stated that he was no longer active on this committee. VOTED: That the remainder of the reports be accepted as printed, subject to typographical errors when and if found.

**RESOLVED:** That the Board of Selectmen be directed to prepare and place an article in the Warrant for the next Town Meeting authorizing and directing the Selectmen to have prepared such documents as may be required petitioning the Legislature for the passing of an enabling Act whereby the Sudbury Water District may be incorporated into the Town of Sudbury.

**RESOLVED:** That the Board of Selectmen (1) recognize the recommendations of the Finance Committee as listed in their published report, and (2) take action on such recommendations as they deem proper and beneficial.

### General Report of the Finance Committee

The Finance Committee has been notified by the Division of Accounts that the "Free Cash" as of January 1, 1960 is \$98,528.70. It is the intention of this committee to recommend the following transfers from "Free Cash" or Excess and Deficiency

Article	10 — Featherland Farm	\$2,950.00
Article	15 — Study and Preliminary Plans	
	for Junior High School	13,500.00
Article	24 — Purchase of the so-called	
	Neelon Property	9,000.00
Article	26 — Police Building Construction	3,000.00

These items aggregate \$28,450.00 and if voted will leave a balance of approximately \$70,000.00 in the "Free Cash." There also remains a balance of approximately \$20,700.00 in the Overlay Surplus-Reserve Fund.

We believe that the balance of these funds should remain unhampered until the need for school building purposes can be determined. Articles 15 and 16 indicate that school buildings are contemplated in the Haynes Road area and for Junior High. We sincerely recommend the retention of these funds for school building and for emergencies which may arise during the year 1960.

Article 2. To see if the Town will vote to amend Schedule A and B of the Personnel Administration Plan by replacing the present Schedules A and B with the following:

Schedule A Minimum Classification Plan Salaries		Schedule B Maximum Salary Plan Salaries			
	Starting Salary	Step 1	Step 2	Step 3	Step 4
GROUP I Police Chief Fire Chief Town Engineer	\$5400	\$5600	\$5800	\$6000	<b>\$6</b> 200
GROUP II Police Sergeant Fire Lieutenant	\$4600	\$4775	\$4950	\$5125	\$5300
GROUP III Patrolman Firefighter	\$4200	\$4350	\$4500	<b>\$46</b> 50	\$4800
GROUP IV Office Supervisor	\$3850	\$4000	\$4150	\$4300	\$4450
GROUP V Chief Clerk Librarian	\$3350	\$3475	\$3600	\$3725	\$3850
GROUP VI Senior Clerk	\$3000	\$3125	\$3250	\$3375	\$3500
GROUP VII Junior Clerk	\$2600	\$2725	<b>\$28</b> 50	<b>\$297</b> 5	\$3100
GROUP VIII Foreman Mechanic	\$1.76	\$1.84	\$1.92	\$2.00	\$2.09
GROUP IX Semi-skilled Laborer	\$1.65	\$1.71	\$1.78	\$1.85	\$1.93
GROUP X Unskilled Laborer Janitor	\$1.38	\$1.43	\$1.49	\$1.54	\$1.60

### PART-TIME EMPLOYEES

Deputy Fire Chief	\$ 600.00 per year
Fire Captain	500.00 per year
Fire fighter (off duty fire time)	1.85 per hour
Fire fighter (off duty station time)	1.25 per hour
Call Fire fighter — \$10.00 per year and	1.85 per hour
Patrolman	1.85 per hour
Town Accountant	2,100.00 per year
Veteran's Agent and Director	250.00 per year
Dog Officer	750.00 per year
Sealer of Weights and Measures	150.00  per year
Town Hall Custodian (Rent Free House)	600.00 per year
Superintendent of Cemeteries — Min. \$500.00 to Max.	800.00 per year

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Animal Inspector	225.00 per year
Children's Librarian Librarian's Assistant	1.75 per hour 1.35 per hour
Clerk	1.35 per hour
Semi-skilled Laborer — \$1.50 Min. to Max	1.85 per hour
Unskilled Laborer	1.35 per hour
Swimming and Wading Pool Director —	_
\$1.35 Min. to Max	1.50 per hour
Assistant Director — \$1.25 Min. to Max	1.40 per hour
Playground Supervisor — \$1.35 Min. to Max	1.50 per hour
Pass any vote or take action relative thereto.	
Submitted by the Personnel Board	

VOTED: To amend Schedule A and B of the Personnel Administration Plan by replacing the present Schedules A and B with the Schedule shown in the Town Warrant.

Article 3. To see if the Town will grant and appropriate or transfer from available funds the following sums or any other sums of money for any and all necessary Town purposes for the ensuing year, and to fix the salaries of all elected officials for the year 1960 in accordance with the following schedule; pass any vote or take action relative thereto.

### A. GENERAL GOVERNMENT

		Funds† Available 1959	Charges 1959	Recom- mended 1960
	Accountant, Town			
1.	Salary	\$2,100.00	\$2,100.00	\$2,100.00
2.	Expenses	150.00	89.18	150.00
	Assessors			
3.	Salaries	2,500.00	2,500.00	2,500.00
0.		_,	[Chairman	900.00]
			Clerk	800.00
			3rd Member	800.00
4.	Travel Expense		(014	750.00
5.	Other Expenses	1,200.00	1,200.00	1.300.00
0.	Clerk, Town	1,200.00	1,100.00	1,000000
6.	Salary	2,800.00	2,800.00	2,800.00
7.	Expense	700.00	632.00	800.00
	Comm. on Town Administra		002.00	
8.	Expense	731.76**	38.58	200.00
	Custodian Town Property			
9.	Expenses	50.00	50.00	50.00
	Elections and Registrations			00100
10.	Registrars' Salaries	150.00	150.00	150.00
	9		(Each Memb	
11,	Registrars' Expenses	1,400.00	1,279.75	1,400.00
12.	Election and Town	,	_,	
	Meeting	1,429.72	1,429.72	3,000.00
13.	Voting Equipment	800.00	696.07	.00
	Engineers			.50
14.	Šalaries	8,320.00	7,232.25	10,450.00

		Funds† Available 1959	Charges 1959	Recom- mended 1960
15. 16.	Travel Expense	1,000.00	999.62	<b>600.00</b> 750.00
17.	Finance Committee Ex-	200.00	103.07	250.00
18. 19.	Haynes House Hosmer House Contract	2,050.00 1,167.00	770.00 1,167.00	2,000.00
20.	Industrial Commission Expense	500.00	.00	1,000.00
21.	Law Town Counsel	4,500.00	4,200.00	5,000.00
22.	Other Legal Expenses.	855.46	503.93	500.00
23.	Moderator	80.00	80.00 (Each Meeti	100.00
24.	Permanent Bldg. Commit-		(bach meeu	ing 10.00)
<b>D1</b> .	tee Exp.	1,000.00	267.17	3,000.00
25.	Personnel Board Planning Board	200.00	16.25	100.00
26.	Legal Notice Expense			700.00
27.	All other expenses Selectmen	2,521.86	2,521.86	500.00
28.	Salaries	1,600.00	1,600.00	1,600.00
			Chairman	600.00]
			{Clerk	500.00}
90	Out of state toosel as		3rd Member	500.00)
29.	Out-of-state travel ex-			150.00
30.	penses Travel Expense			200.00
31.	Other Expenses	200.00	200.00	100.00
01.	Tax Collector	200.00	<b>D</b> 00100	200.00
32.	Salary	3,600.00	3,600.00	3,600.00
33.	Travel Expense	,		300.00
34.	Other Expense Town Hall, General	1,205.00	1,110.00	1,425.00
35.	Salaries, Clerical	19,000.00	16,877.21	20,500.00
36.	Town Clock Care	65.00	65.00	
37.	Expenses and Repairs	5,925.42	5,925.42	5,465.00
38.	Extraordinary Repair			1 100 00
004	(Painting)			4,100.00
38A. 39.	Fire Alarm Installation	2,400.00	0.000.00	800.00
40.	Office Supplies Office Equipment Main-	2,400.00	2,396.36	1,900.00
40.	tenance	525.00	525.00	650.00
41.	Office Equipment Pur-			000100
10	chase	8,650.00	8,452.49	2,450.00
42.	Telephone Account	2,700.00	2,589.81	3,000.00
43.	Treasurer Salary	2,300.00	2,300.00	2,300.00
44.	Tax Title Expense	125.00	115.48	2,300.00 125.00
45.	Other Expenses	240.00	245.41	250.00

\$84,941.22 \$76,829.55 \$89,065.00

\* Balance of \$1,280.00 will be carried forward to complete the work previously approved in the 1959 Annual Town Budget.

\*\* Balance of \$731.76 carried forward from 1958.

† Includes regular and special appropriations, transfers and balances brought forward from previous year. Finance Committee report: "We have explained in our general report our attitude on salaries of elected officials and the basis of salaries as recommended by the Personnel Board. The budget recommendations reflect these attitudes. Travel expense appropriations have been segregated from general budgets in instances where such expenses will exceed \$100.00 in the aggregate. Provision has been made in Election and Town meeting expenses for additional costs for national elections.

No additional appropriation has been recommended for repairs to the Haynes House pending a decision by the town meeting on the warrant article concerning the use of this building. There remains a balance of \$1,280.00 from a previous appropriation for minor work to be done on this building.

All requests for legal services for General Government have been deleted from various budget accounts and have been incorporated under "Law." Supplies for the Assessors and the Tax Collector are shown in their respective departmental accounts. We refer to our recommendations relative to the purchase of certain supplies under these accounts, especially forms and stationery, which must be specifically approved to meet common needs or mechanical adaptation. Under "Town Hall, General," there is included item 38, "Extraordinary Repairs," for \$4,100.00, which is the estimated cost of painting the Town Hall. This item is subject to public bids.

While the sum of \$2,500.00 has been requested under Assessors' Revaluation Account, the unexpended balance of \$2,100.00 remains in a similar account appropriated in 1959. We anticipate that the expenditure of the \$2,100.00 will complete the revaluation program instituted in 1959."

**VOTED:** To eliminate Item 33.

VOTED: That the sum of \$88,765.00 be appropriated for the various accounts as listed under Section A, General Government and that all salary and wage rates be retroactive to January 1, 1960.

### B. PROTECTION OF PERSONS AND PROPERTY

		Funds Available 1959	Charges 1959	Recom- mended 1960
	Board of Appeals			
1.	Regular Expenses	\$400.00	\$299.20	\$475.00
2.	For Sub-division	25.00		25.00
	Building Inspector			
3.	Salary	.00	.00	700.00

4.	Expenses	200.00	188.51	200.00
	Civil Defense			
5.	Expenses	810.24	793.03	730.00*
	Dog Officer			
6.	Salary	750.00	750.00	750.00
7.	Expense	500.00	500.00	500.00
••	Fire	000100		
8.	Salaries	24,517.50	24,512.19	36,350.00
9.	Operating Expenses	1,200.00	1.199.84	2,000.00
	O to A State Burnel	.00	1,199.84	2,000.00
9A.	Out of State Travel			
10.	Uniform Allowance	200.00	200.00	100.00
11.	New Equipment	3,100.00	3,094.58	2,800.00
12.	Hydrant Rentals	6,090.00	6,090.00	$7,\!420.00$
13.	Hydrant Rentals			
	—Supplemental	.00	.00	10,000.00
	Fire and Police Signal Sy	stem:		
14.	Radio Maintenance	1,650.00	1.647.86	1,330.00
15.	Fire Alarm System	,	,	•
	Extensions	4,100.00	4,026.09	3,062.00
	Police:	.,	_,	-,
16.	Salaries	33,625.00	31,794.52	43,000.00
17.		6,250.00	5,066.21	6,350.00
18.	Operating Expenses Uniform Allowance	420.00	397.57	600.00
19.	Automobile Replacement	3,525.00	3,520.68	2,000,00
10.	Sealer of Weights and Me		0,020000	2,000.00
20.	Salary	150.00	150.00	150.00
<b>m</b> 0.	Tree Department	200.00	100100	100100
21.	Specific Project	_		3,300.00
22.	Tree and Brush Con-			0,000000
	trol	5,500.00	5,489.79	4,200.00
23.	Tree Planting Pro-	0,000.00	0,400.10	±,400.00
40.				1 000 00
24.	gram	_		1,000.00
24.	Insect and Pest Con-	F 000 00	100000	F 000 00
	trol	5,000.00	4,987.97	5,000.00
		\$98,012.74	\$94,708.04	\$132,292.00
<u>ب</u> س	11111 010 01 1111		701,00001	

\* In addition \$17.21 will be carried forward from the 1959 appropriation.

Finance Committee report: "The salaries provided herein are in accordance with the recommendations of the Personnel Board.

Uniform allowances have been provided for both the Police and Fire Departments. These allowances meet the approval of the Selectmen and the chiefs of the departments and are based as follows — Policemen henceforth will purchase their original uniform requirements as outlined by the chief (approximate cost \$180.00). After six months, on certification by the chief, the officer will be paid \$100.00 uniform allowance. Thereafter each piece of uniform will be replaced by town funds upon a necessary certification by the chief. The uniform, which excludes arms and special equipment, will at all times remain the property of the officer. Firemen will be furnished one dress uniform (approximate cost \$60.00).

The Fire and Police budgets are substantially in accordance with the requests of these departments. We have deleted from special articles — "Fire Alarm System Extensions" and "Police Automobile Replacements" and included them as departmental expenses as these items recur each year.

The Hydrant Rental account has been based on previous "per hydrant" rental figures of \$35.00 or 212 units. The Water District has requested \$75.00 per hydrant. After consultation with the Selectmen, various boards, and the Water District Commissioners, we have recommended, as an alternative, Item 13 — "Hydrant Rental — Supplemental" in the amount of \$10,000.00. These funds will meet the fair annual apportionment of the cost of constructing a new standpipe by the Water District to accommodate present services and future extensions.

We believe that the total recommended figure of \$17,420.00 is equitable and will meet the base hydrant rental established in prior years as well as the extraordinary standpipe costs.

The Tree Department budget has been segregated into four accounts as shown in items 21 thru 24. A member of the Finance Committee has surveyed the projects as outlined by the Tree Warden and this committee has concurred with the budget request. As far as we can determine the appropriations for Tree and Brush and Insect and Pest Control are warranted. The Tree Planting Program has been reviewed with the Tree Warden and representatives of the Garden Clubs. The amount of \$1,000.00 recommended is substantially less than the requested appropriation but will serve to initiate this program."

VOTED: That the sum of \$132,292.00 be granted and appropriated for the various accounts as listed under Section B — Protection of Persons and Property and that —

- 1. The Salary of the Tree Warden be set at \$16.00 per day and transportation be reimbursed at the rate of 8¢ per mile.
- 2. Item 19, Police Automobile Replacement shall be the subject of public bid. The terms of such bid shall require the posting of either a performance bond or a certified check for at least \$100.00 to guarantee performance.
- 3. All Salaries and wages shall be retroactive to January 1, 1960.

### C. HEALTH AND SANITATION

Board of Health 1. District Nursing Assn

Distitutioning rison.			
Fee	\$2,500.00	2.500.00	\$3.000.00

2.	Inspection Fees	.00	.00	4,400.00
3.	Dental Clinic	1,500.00	926.25	1,200.00
4.	Mosquito Control	2,500.00	2,475.00	3,000.00
5.	Other Operating Ex-		•	,
	penses	2,480.00	1,235.68	1,300.00
6.	Animal Inspector	225.00	225.00	225.00
6. 7.	Sanitary Land Fill	8,092.00	8,092.00	9,000.00
		\$17,297.00	\$15,453.93	\$22,125.00

Finance Committee report: "Items under the Board of Health category meet the budget requests. Inspection Fees in the amount of \$4,400.00 have been provided for professional opinions on health and plumbing; we understand that expenditures under this category will be refunded to the town under a schedule of permit charges to be determined by the Board of Health.

The item of Mosquito Control is subject to action by the Board of Selectmen, however, we are informed that the Board of Health is consulted in the expenditure of these funds.

Item 7, Sanitary Land Fill has been provided to meet contract commitments."

VOTED: That the sum of 22,125.00 be granted and appropriated for the various accounts as listed under Section C—Health and Sanitation.

### D. HIGHWAYS

		Funds† Available 1959	Charges 1959	Recom- mended 1960
1.	Highway Surveyor,			
2.	Salary Road Equipment Oper-	\$5,200.00	\$5,200.00	\$5,800.00
3.	ating Expense Highway Building Main-	7,500.00	7,458.86	8,500.00
	tenance	.00	.00	1,500.00
4.	Street and Traffic Lights	7,500.00	7,500.00	9,500.00
5.	Snow and Ice Removal	18,000.00	17,860.86	20,000.00
6.	General Highway Main-	•	,	-,
	tenance	11,500.00	10,342.72	15.000.00
7.	Bridge Repair	200.00	193.88	2,000.00
8.	Street Drainage Im-			,
9.	provements	.00	.00	2,000.00
9.	Chapter 81 — Mainte-	0.975.00	0.900 20	
10.	nance Chapter 90 — Mainte-	9,375.00	9,367.50	9,375.00
10.	nance	2,000.00	1,997.30	2,000.00
11.	Chapter 90 — Construc-	,	_,	_,
	tion <sup>^</sup>	4,750.00	*	5,500.00
	Appropriation by Town	\$66,025.00	\$59,921.12	\$81,175.00
12.	State and County Aid Chapter 81	\$20,625.00	\$20,625.00	\$18,750.00†

13.	Chapter 90 — Mainte- nance	3,000.00	3,000.00	3,000.00
14.	Chapter 90-Construc- tion	14,250.00	*	16,500.00†
	Total Cost of Highway			

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- \* These funds in the total amount of \$19,000.00 appropriated in 1959 have not been spent and are carried forward to 1960. In addition, an appropriation in the amount of \$5,500.00 (with aid anticipated of \$16,500.00) is proposed for 1960.
- <sup>†</sup> Anticipated funds subject to determination and approval by the Commonwealth and Middlesex County.

Finance Committee report: "The Finance Committee recommends \$81,175.00. The Personnel Board has recommended increases in salary to all employees in the Highway Department and we recommend a similar percentage increase for the Highway Surveyor's salary in the amount of \$600.00.

We believe that our street and traffic lights should remain on all night and not be extinguished at 1:00 A. M. In order to do this, an increase of \$2,000.00 in the street light budget has been recommended.

It was noted during our sub-committee survey of this Department that the Highway building was in need of urgent repairs and \$1,500.00 has been recommended to correct these deficiencies.

In addition, long range program to improve the safety of some dangerouusly narrow bridges has been suggested and \$2,000.00 has been recommended for this year's program. A similar long range program to improve and correct drainage problems in certain areas has been suggested and \$2,000.00 has been recommended to initiate this project."

VOTED: That the sum of \$81,175.00 be granted and appropriated for the various accounts as listed under Section D, Highways and that all salary and wage rates be retroactive to January 1, 1960.

### E. PUBLIC WELFARE AND ASSISTANCE

		Funds† Available 1959	Charges 1959	Recom- mended 1960
	Public Assistance			
1.	Welfare Administration	\$2,300.00	\$ .00	\$2,600.00
2.	General Relief	2,000.00	149.94	2,000.00
3.	Old Age Assistance	25,000.00	25,000.00	26,000.00
4.	Disability Assistance	2,000.00	2,000.00	1,000.00
5.	Aid to Dependent	,	,	,
	Children	3,500.00	3,500.00	3,500.00
			•	,

	Town Appropriations	\$34,800.00	\$30,649.94	\$35,100.00
6. 7.	Federal Aid: Assistance Administration	27,391.06 3,045.81	23,912.05* 2,818.90*	4 
		\$65,226.87	\$57,380.89	

\* These funds in the total amount of \$3,479.01 and \$226.91 respectively, are carried forward to 1960.

+ Funds will be available under Federal Aid Program but exact amounts are not available at this time.

Finance Committee Report: "The Board of Public Welfare has requested that this budget be appropriated in one amount \$35,100.00 to expedite accounting procedures — we concur with this request, the segregation of this budget is shown for comparison with prior years; also the Federal Aid is shown so that the aggregate expenditures for Public Assistance may be known."

VOTED: That the sum of \$35,100.00 be granted and appropriated for Public Welfare and Assistance. It is specifically noted that this is appropriated in one sum as requested by the Board of Public Welfare.

### F. VETERANS' SERVICES

		Funds Available 1 <b>9</b> 59	Charges 1959	Recom- mended 1960
1.2.	Veterans' Agent Salary Expense	\$250.00	\$250.00	\$250.00 50.00
3.	Veterans' Benefits	5,000.00	4,017.84	5,000.00
		\$5,250.00	\$4,267.84	\$5,300.00

Finance Committee report: "The recommended budgets are substantially the same as prior years and are subject to "case load" requirements and regulations governing the granting of benefits."

VOTED: That the sum of \$5,300.00 be granted and appropriated for the various accounts as listed under Section F. Veterans' Services.

#### G. SCHOOLS

		Funds Available 1959	Charges 1959	Recom- mended 1960
1.	Regional High School, As- sessment Sudbury Public Schools	\$271,037.31	\$271,037.31	<b>\$324,966.</b> 00
2. 3.	Salaries and Expenses School Outlays	$471,115.00 \\ 11,975.00$	$\begin{array}{r} 469,691.67\ 11,829.89 \end{array}$	$649,767.00 \\ 10,517.00$

4. 5.	School Rental (Evening Use) Out-of-state Travel	800.00 300.00	790.69 73.71	1,500.00 300.00
6.	Town Appropriations Federal Aid	\$755,227.31 13,544.60	\$753,423.27 3,655.79*	\$987,050.00 **
	-	\$768,771.91	\$757,079.06	

\* Unexpended funds in the amount of \$9,888.81 will be carried forward to 1960.

\*\* Funds will be available under Federal Aid Program but exact amounts are not available at this time.

Finance Committee report: "We recommend the amount of \$987,050.00 following a careful study of the budgets submitted by the Regional and Sudbury School Committees. Since the expense of operating our schools represents the largest part of the tax dollar, a sub-committee of the Finance Committee has attended the meetings of the Sudbury School Committee since last summer in order to be fully informed with respect to the monetary policies and requirements of the school system in Sudbury. It is the opinion of the Finance Committee that the School Committee is very much aware of its fiscal responsibilities and gives unusual attention to every expenditure or appropriation requested. Approval is given only to those requests actually necessary for the proper functioning and maintenance of our school system.

The largest increases in the budgetary requests are attributable to the constantly increasing enrollment; this includes the maintenance of salaries at a level commensurate with the high standards of the Sudbury school system, so as to permit the hiring and keeping of high calibre career teachers. In addition, the budget reflects pro-rated operating expenses coincident to the opening of the General John Nixon and the Israel Loring Schools during 1960. Included in the increases are salaries for twenty new teachers, two principals and additional custodians. The decrease in Outlay expense for new equipment is largely due to the continuing use of previously purchased textbooks and equipment.

Federal Aid funds expended during 1959 covered expenses largely for the purchase of school bus-stop signs and the installation of a fire alarm system at the South School as well as for emergency needs in excess of budgeted items. These funds are under the complete control of the School Committee and actually constitute a contingency fund.

Shown below in Exhibit 1 is the 1960 Budget of the Sudbury Public Schools (Elementary and Junior High). In Exhibit 2 is shown the 1960 Budget of the Lincoln-Sudbury Regional School District, from which the Sudbury assessment

# has been determined by formula in accordance with the Lincoln-Sudbury Regional Agreement.

### EXHIBIT I SUDBURY PUBLIC SCHOOLS THE 1960 BUDGET

		1959	
	1959	Est.	1960
	Budget	Disburse.	Budget
General Control			
1. Salary of Superintendent	\$4,170.00	\$4,170.00	\$4,650.00
2. Travel Expense	150.00	150.00	150.00
3. Clerical	5,515.00	5,515.00	9,717.00
4. Attendance Officer	200.00	200.00	200.00
5. Other Expense	790.00	835.00	1,025.00
-	\$10,825.00	\$10,870.00	\$15,742.00
Expense of Instruction			
6. Teachers' Salaries	\$322,855.00	\$328,800.00	\$440,998.00
7. Expense of Principals	8,100.00	8,041.00	13,229.00
8. Textbooks	11,470.00	10,470.00	14,420.00
9. Supplies	11,590.00	9,590.00	19,246.00
	\$354,015.00	\$356,901.00	\$487,893.00
Expense of Operating School Plan	nts		
10. Custodians' Salaries	\$26,075.00	\$24.075.00	\$32,525.00
11. Fuel	10,500.00	9,955.00	15,550.00
<ol> <li>Fuel</li> <li>Miscellaneous of Operation</li> </ol>	15,225.00	15,815.00	22,920.00
-	\$51,800.00	\$49,845.00	\$70,995.00
Maintenance and Repairs			
13. Maintenance and Repairs	\$14,075.00	\$13,215.00	<b>\$20,390</b> .00
Auxiliary Agencies			
14. Transportation	\$30,850.00	\$27,111.00	\$41,757.00
15. Libraries	2,440.00	2,440.00	3,250.00
16. Health and Physical Educa-			
tion	5,885.00	5,885.00	8,490.00
17. Miscellaneous	1,225.00	1,225.00	1,250.00
	\$40,400.00	\$36,661.00	\$54,747.00
Contingency			
Federal Aid Account	\$13,468.00	\$3,656.00	\$13,159.00
Total Operating Expense	\$484,583.00	\$471,148.00	\$662,926.00
Less: Contingency, Federal Aid	13,468.00	3,656.00	13,159.00
Not Total Occurting D			
Net Total Operating Ex- pense	\$471,115.00	\$467,492.00	\$649,767.00
Outlays — Equipment	1 <b>1,9</b> 75.00	11,975.00	10,517.00
Evening Use of School Buildings	800.00	800.00	1,500.00
Out of State Travel	300.00	300.00	300.00

### EXHIBIT II

# LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT THE 1960 BUDGET

		1959	1959 Est.	Budget
		Budget	Disburse.	1960
Gen	eral Control			
1.	Salary of Superintendent	\$9,730.00	\$9,730.00	\$10,850.00
2.	Travel Expense	350.00	350.00	350.00
3.	Treasurer's Salary	480.00	480.00	
4.	Clerical Service	4,500.00	4,500.00	5,505.00 350.00
5.	Attendance Officer	$350.00 \\ 1.045.00$	$350.00 \\ 1.045.00$	1,320.00
6.	Other Expense	1,040.00	1,040.00	1,020.00
		\$16,455.00	\$16,455.00	\$18,855.00
Exp	ense of Instruction	ψ10 <b>,</b> 400.00	φ10,100.00	<i>q</i> <b>10,</b> 000 <b>,</b> 000
7.	Teachers' Salaries	\$229.520.00	\$228,361.00	\$272,750.00
8.	Expense of School Office	7,805.00	7,773.00	10,690.00
9.	Textbooks	6,950.00	6,950.00	4,890.00
10.	Supplies	10,015.00	10,015.00	8,800.00
	_	\$254,290.00	\$253,099.00	\$297,130.00
Exp	ense of Operating School Plan	its		
11.	Custodians' Salaries	\$18,110.00	\$18,374.00	\$18,410.00
12.	Fuel	14,560.00	5,000.00	5,625.00
13.	Miscellaneous of Operation	15,135.00	13,600.00	$15,\!270.00$
	-	\$47,805.00	\$36,974.00	\$39,305.00
Mai	ntenance and Repairs			
14.	Maintenance and Repairs	\$10,105.00	\$10,973.00	\$13,715.00
Aux	iliary Agencies			
15.	Transportation	\$41,480.00	\$41,640.00	\$45,680.00
16.	Libraries	$3,\!115.00$	3,115.00	3,305.00
17.	Health and Physical Educa-			
10	tion	5,510.00	5,043.00	6,300.00
18.	Miscellaneous	7,330.00	6,416.00	6,645.00
		\$57,435.00	\$56,214.00	\$61,930.00
Oth	er Expense			
19.	Out of State Travel	\$1,000.00	\$1,000.00	\$1,100.00
20.	Evening Use of Buildings	500.00	700.00	700.00
21.	Vocational Tuition	6,325.00	4,500.00	7,595.00
	_	\$7,825.00	\$6,200.00	\$9,395.00
	Total Operating Expense	\$393,915.00	\$379,915.00	\$440,330.00
22.	Outlay			4,405.00
23.	Debt Service	110,015.00	110,015.00	144,480.00
	—			
		\$503,930.00	\$489,930.00	\$589,215.00

VOTED: That the sum of 987,050.00 be granted and appropriated for the various accounts as listed under Section G. Schools.

### H. LIBRARIES

		Funds Available 1959	Charges 1959	Recom- mended 1960
1.	Goodnow Library	\$10,290.00	\$10,290.00	\$12,750.00
	Town Appropriations	\$10,290.00	\$10,290.00	\$12,750.00
	Estimated receipts from other sources			
2.	Dog Tax	1,300.00	1,381.99	1,350.00
3.	Trust Funds	1,200.00	1,146.87	1,000.00
	—	\$12,790.00	\$12,818.86	\$15,100.00

Finance Committee report: "The principal increases in this budget represents salaries, which have been approved by the Personnel Board, and an additional provision for publications."

VOTED: That the sum of \$12,750.00 be granted and appropriated for the Goodnow Library Account and that all salary and wage rates be retroactive to January 1, 1960.

### I. PARKS AND RECREATION

		Funds Available 1959	Charges 1959	Recom- mended 1960
	Celebration and Entertainm	ient		
1.	Fourth of July	\$950.00	\$950.00	\$950.00
	Cemetery Operation			
2.	Superintendent, Salary	600.00	600.00	700.00
3.	Expenses	700.00	409.85	700.00
4.	Cemeteries and Memo-			
	rial Parks Maint	1,700.00	841.34	1,700.00
	Parks and Playgrounds	,		,
•5.	Salaries	1,000.00	982.43	1,200.00
6.	Expenses	3,000,00	2,372.42	6,500.00
		\$7,950.00	\$6,156.04	\$11,750.00

Finance Committee report: "A detailed budget has been submitted to support the Parks and Playgrounds appropriation of \$7,700.00. The increased budget contemplates increased development and activity in swimming areas and the purchase of basic materials for the construction of tennis courts."

VOTED: That the sum of \$11,750.00 be granted and appropriated for the various accounts as listed under Section I. Parks and Recreation and that all salary and wage rates be retroactive to January 1, 1960.

### J. UNCLASSIFIED

		Funds Available 1959	Charges 1959	Recom- mended 1960
1.	Fidelity Bond Expense	\$775.00	\$537.45	\$900.00
2.	Incidentals	363.00	363.00	400.00
3.	Insurance	30,000.00	24,680.84	31,000.00
3A.	Insurance (Bldg. in Prog-			
	ress)	17.000.00		
4.	"Legion Hall" Expense	500.00	393.67	500.00
5. 6.	Memorial Day Expense	500.00	432.50	500.00
6.	Town Report	2,826.37	2,826.37	3,200.00
7.	Reserve Fund	6,000.00	5,254.50	10,000.00

\$57,964.37 \$34,488.33 \$46,500.00

Finance Committee report: "The insurance budget has been set in accordance with the schedule submitted by the insuring agent for the town. In 1959 \$17,000.00 was appropriated to cover anticipated completion of school buildings. This amount was not expended, and the Finance Committee will recommend that this account be closed and the funds appropriated to reduce the aggregate of the budgets to be raised by taxation.

The Finance Committee recommends that a Reserve Fund of \$10,000.00 be provided for the year 1960. This fund is not subject to direct expenditure by this committee, but is used to supplement other budget accounts when unforseen or emergency expenses tend to exhaust these accounts. Transfers from this account are made on majority votes of the Finance Committee after requests are made and the validity thereof is accepted by the Committee. Due to the present financial requirements of town operations, we feel that the \$10,000.00 requested is a minimum reserve."

VOTED: That the sum of \$46,500.00 be granted and appropriated for the various accounts as listed under Section J. Unclassified.

K.	INTEREST	(DEBT	SERVICES
<i>π</i> .		UDDI	DET VICED

		Funds Available 1959	Charges 1959	Recom- mended 1960
$\frac{1}{2}$ .	Interest on Bonds Interest on Temporary	\$39,359.70	${34,468.56}$	\$72,505.00
	Loans	_	4.891.14	3,495.00
3.	Debt Reduction	94,500.00	94,500.00	150,500.00
	_	\$133,859.70	\$133,859.70	\$226,500.00

Finance Committee report: "These recommendations are based on information submitted by the Treasurer in accordance with his schedule of Interest and Bond Retirement requirements."

VOTED: That Item 2 be changed to \$8,000.00 and that the sum of \$80,505.00 be granted and appropriated for the interest accounts as listed under Section K — Items 1 and 2.

VOTED: That the sum of \$150,500.00 be granted and appropriated for the Debt Reduction Account, and that

- 1. \$1,000.00 be transferred from the account entitled Sales of Portion of Secatore Land
- 2. \$2,046.51 be transferred from the Treasurer's Premium Account
- 3. \$147,453.49 be raised by taxation

Finance Committee report: "As far as we can determine there are certain accounts open and the funds therefor are no longer required; therefore these funds may be transferred at this time to apply against the amounts granted and appropriated under this article."

**VOTED:** That the following unexpended budget accounts be closed and the funds thereof appropriated to the aggregate of the budgets granted and appropriated under this article.

Account	Amount
Print Town By-Laws	\$525.70
Permanent Building Committee	732.83
Police Uniform Account	22.43
Preparation Plans for Fire, Police, Civil	
Defense Building	774.07
Extension Fire Alarm System, Hudson R	d. 73.91
Civil Defense Administration	17.21
Original Construction Old Lancaster Roa	d 313.10
Renovation, Plans, Etc., Center School	700.00
Insurance Buildings in Progress	17,000.00

\$20,159.25

1.	State Parks and Reserva- tions	<b>\$2,123.3</b> 5	\$1,936.33	
2. 3.	Assessment for County Tax Middlesex County Retire-	15,464.80	15,832.19	
о.	ment Fund	6,216.49	6,216.49	
	-	\$23,804.64	\$23,985.01	

### L. STATUTORY ASSESSMENTS

Finance Committee report: "These items are automatically included in the budget by assessors in determining the tax rate."

Article 4. To see if the Town will vote to authorize the Treasurer, with the approval of the Selectmen, to borrow money from time to time in anticipation of the revenue of the financial year beginning January 1, 1960, and to issue a note or notes therefor payable within one year, and to renew any note or notes as may be given for a period of less than one year, in accordance with Section 17, Chapter 44, General Laws: pass any vote or take action relative thereto.

Submitted by the Treasurer.

UNANIMOUSLY VOTED: In the words of the Article.

Article 5. To see if the Town will vote to authorize the Treasurer, with the approval of the Selectmen, to borrow money from time to time in anticipation of the revenue of the financial year beginning January 1, 1961, and to issue a note or notes therefor payable within one year, and to renew any note or notes as may be given for a period of less than one year, in accordance with Section 17, Chapter 44, General Laws; pass any vote or take action relative thereto.

Submitted by the Treasurer.

### UNANIMOUSLY VOTED: In the words of the Article.

Article 6. To see if the Town will vote to transfer the sum of \$20,625.00, or any other sum for Chapter 81 Highways from unappropriated available funds in the treasury to meet the State's share of the cost of the work, the reimbursements from the State to be restored, upon their receipt, to unappropriated available funds in the treasury; pass any vote or take action relative thereto.

Submitted by the Treasurer.

**VOTED**: Indefinite postponement.

Article 7. To see if the Town will vote to transfer the sum of \$14,250.00, or any other sum, for Chapter 90 Construction from unappropriated available funds in the treasury to meet the State and County share of the costs of the work, the reimbursements from the State and County to be restored, upon their receipt, to unappropriated available funds in the treasury; pass any vote or take action relative thereto. Submitted by the Treasurer.

VOTED: Indefinite postponement.

Article 8. To see if the Town will vote to transfer the sum of \$3,000.00, or any other sum, for Chapter 90 Maintenance from unappropriated available funds in the treasury to meet the State and County share of the costs of the work, the reimbursements from the State and County to be restored, upon their receipt, to unappropriated available funds in the treasury; pass any vote or take action relative thereto.

Submitted by the Treasurer.

VOTED: Indefinite postponement.

VOTED: To take up Article 38 at this time.

Article 38. To see if the Town will vote to amend Article IX of the By-Laws (Zoning), Section 8, by striking out the words "the removal of sod, loam, sand, gravel and ledge for sale, except when incidental to and in connection with the construction of a building for which a permit has been issued by the Selectmen, or" and as amended such section will read as follows:

Section 8. The use of land for a cemetery, playground, picnic ground, for educational purposes or recreation field, shall be allowed only if the Board of Appeals shall rule that such use is not detrimental to the neighborhood. The provisions of this section shall not apply to the use of land by the Town for municipal purposes. Pass any vote or take action thereon.

Submitted by the Planning Board.

Planning Board report: "At the special town meeting of December 1959 the town voted to establish an Earth Removal Committee to control the removal of earth materials within the town. Article IX Section 8 of the By-laws (Zoning) previously pertained to controls of removal of sod, loam, sand, gravel, and ledge. It was allowed to remain in the By-laws at the time the Earth Removal Committee was established in order to protect the town in case the Attorney General should find some problem with the "Earth Removal" By-law. The Attorney General has approved the "Earth Removal" By-law and the Planning Board therefore approves this zoning change." Report of Town Counsel: "Article 38 of the Warrant for the Annual Town Meeting to be held on March 9, 1960 would strike out from Section 8 of the Zoning By-laws that part which confers jurisdiction of the Board of Appeals to grant permits for the removal of sod, loam, sand, gravel and ledge from private land if said Board shall rule that such removal or use is not detrimental to the neighborhood. This amendment is desirable as the provision of Article V (A) as amended at the special town meeting held on December 8, 1959 are now in full force and effect. The amendment, if adopted, will be a valid By-law of the Town."

VOTED: In the words of the article. In favor 317, opposed 2.

Article 39. To see if the Town will vote to amend Article IX, Section 1 of the Zoning By-Law by inserting a new business district to be known as business district number 17 and directing that the boundaries of the same be incorporated into the existing zoning map of the Town of Sudbury, under the direction of the Board of Selectmen as follows:

Beginning at a point where the westerly line of Industrial District #8 intersects Boston Post Road; thence southwesterly along the border of Industrial District #8 to Nobscot Road; thence westerly by Nobscot Road 400 feet more or less to land now or formerly of Ralph Hawes; thence northerly by land of said Hawes in two courses, N  $40^{\circ} - 31' - 20''$  W, 460 feet more or less and N  $69^{\circ} - 22' - 50''$  W, 555 feet more or less; thence N  $32^{\circ} - 49' - 12''$  E, 518 feet more or less to Boston Post Road; thence easterly along said Boston Post Road to the point of beginning. Pass any vote or take action thereon.

Submitted by Star Market Co.

Planning Board report: "The land we are considering here is located across the street from the Limited Industrial Zone occupied by the new Raytheon plant. Situated as it is, in an area visually dominated by Raytheon, it cannot be considered as prime residential land or open land suitable for conservation or recreation; hence we do not believe that rezoning it for Business would conflict with any concepts of our proposed Master Plan.

There has been some question as to why a piece of land with this proposed use is to be considered for a Business Zone rather than a Shopping Center Zone. In this connection it should be remembered that Shopping Center Zones, as described in our By-laws, are particularly appropriate for resi-

dential areas, where the special restrictions placed upon the shopping center would cause it to blend harmoniously with the homes around it; in this case, however, the area is no longer primarily residential in use or appearance. Nonetheless, there is only one respect in which the site plan proposed by Star Market Co., does not meet Shopping Center Zone requirements; the parking lot is placed in front of the building, rather than behind it. Because of the slope of the land and the proximity of another large building we do not feel that the appearance of the area would be improved by having the market placed close to the Post Road. Concerning the appearance of the area, it is pertinent to mention that, following a suggestion made at the Public Hearing, Star Market has agreed to intersperse the parking area with plantings of trees and shrubs, as is required of Shopping Center Zone parking lots.

The question of additional revenue for the Town has received enough attention so that we do not think it necessary to do more in this report than to note that a greatly increased tax yield could be realized as a result of this rezoning.

Finally, we come to the much-discussed By-Pass. The Planning Board would like to remind you that, at the adjourned Town Meeting of December 8, 1959, the Town voted against the Planning Board's recommendation, to rezone to Business the Mercury land at the corner of the Post Road and Landham Road, thus increasing the potential cost of land takings on property which has long been regarded as the probable cut-off point for the By-Pass. In the light of this action it would be highly inconsistent to disapprove Article 39 on any grounds having to do with the By-Pass particularly since, in this instance, all of the most recent information we have been given indicates that the proposed route will not conflict with this site.

For these reasons, the Planning Board unanimously approves Article 39."

Report of Town Counsel: "The proponent of this article would establish a new business district on the southerly side of Boston Post Road and the westerly side of Nobscot Road.

I attended the hearing before the Planning Board on this proposed amendment. It appears that if such amendment is adopted, the Star Market Company will establish, as I understand it, a shopping center which will include one of its own markets. Plans for the laying out of the locus for that purpose and front elevations of the buildings which will be erected thereon were exhibited to the Planning Board. Nothing has been offered nor do I have factual information which shows that the change would not be in harmony with the zoning enabling act and the general welfare of the town.

On the basis of the facts which I now have relating to the tract of land, it seems to me that the town may constitute and establish the land described as a business district."

A motion in the words of the article was defeated; in favor 190, opposed 199.

The meeting adjourned at 11:45 to Wednesday evening, March 16th at 8:00 P. M. at the Center School.

# PROCEEDINGS OF THE ADJOURNED ANNUAL TOWN MEETING MARCH 16, 1960

At 8:00 P. M., the Moderator called to order the Adjourned Annual Town Meeting of March 9, 1960 and declared there was a quorum present.

VOTED: To reconsider Article 39.

A motion was presented by John C. Powers. The Moderator declared it a legal motion.

Planning Board report: "The Planning Board on reviewing this amendment to Article 39 has voted in its favor for the same reasons set forth in the original report."

Report of Town Counsel: "I am constrained to withdraw the opinion which I submitted when the article was first considered. The motion now under consideration is beyond the scope of the article. See G. L. c. 40A, Acts of 1956 and Nelson vs Belmont, 274 Mass. 35, and if adopted the amendment will not be a valid by-law of the town."

VOTED: That the Town amend Article IX, Section 1 of the Zoning By-law by inserting a new Limited Business District to be known as Limited Business District Number 2, and direct that the boundaries of the same be incorporated into the existing Zoning map of the Town of Sudbury, under the direction of the Board of Selectmen as follows: Beginning at a point where the westerly line of Industrial District No. 8 intersects Boston Post Road; thence southwesterly along the border of Industrial District No. 8 to Nobscot Road; then westerly by Nobscot Road 400 feet more or less to land now or formerly of Ralph Hawes; thence northerly by land of said Hawes in two courses, N 40° 31' 20" W 460 feet more or less and N 69° 22' 50" W 555 feet more or less; thence N 32° 49' 12" E 518 feet more or less to Boston Post Road; thence easterly along said Boston Post Road to the point of beginning.

In favor 343, opposed 158.

Article 9. To see what disposition will be made of Middlesex County Dog License Refund; pass any vote or take action relative thereto.

Submitted by the Selectmen.

VOTED: That the funds from the Middlesex County Dog License Refund in the amount of \$1,580.58 be appropriated to the Goodnow Library Account.

VOTED: To take up Article 26 out of order.

Article 26. To see if the Town will grant, appropriate, or otherwise provide the sum of \$60,000.00, or any other sum, for the purpose of building and furnishing a Police Station on the Legion Hall site on the Boston Post Road, and to sell, remove or otherwise dispose of the Legion Hall now located on the site; pass any vote or take action relative thereto.

Submitted by the Permanent Building Committee.

Finance Committee report: "It is the opinion of the Finance Committee that the present quarters occupied by the Police Department are totally inadequate and that proper facilities must be provided for the proper functioning of this Department. It is our understanding that the proposed site is endorsed by the Chief of Police. Under Article 12 of the Proceedings of the Special Town Meeting, December 8, 1959. the Permanent Building Committee was authorized to advertise for and record bids for the sale, removal, demolition or other disposition of the Legion Hall and to report at the 1960 Annual Town Meeting on the recommended use or disposition of this building. Also, under Article 11 of that meeting the amount of \$3,000.00 was appropriated for preparing final plans and specifications and obtaining bids for a Town Police Station by alteration of the Legion Hall building or construction of a new building on the Legion Hall site. It is our understanding that the Permanent Building Committee will recommend the construction of a new building on the Legion Hall site."

VOTED: That the sum of \$60,000.00 be granted and appropriated to construct a new building for the Police Department on the so-called Legion Hall site. That \$3,000.00 be transferred from Excess and Deficiency and that the Treasurer with the approval of the Board of Selectmen, issue bonds or notes in the amount of \$57,000.00 for a period not to exceed twenty years as provided in Section 7(3) Chapter 44 General Laws. These Funds shall be expended under the iurisdiction of the Permanent Building Committee. To expedite the construction of this building, with the approval of the Selectmen. jurisdiction over this site and the present building thereon shall be placed in the Permanent Building Committee to carry out the tenor of Articles 11 and 12 of the December 8, 1959 Special Town Meeting. Following construction, jurisdiction of this site and the buildings thereon shall revert to the Board of Selectmen.

In favor 430, opposed 18.

Article 10. To see if the Town will vote to acquire by purchase, eminent domain or otherwise, land owned by Israel Bluestein located on Concord Road and Morse Road and known as Featherland Farm and containing approximately 42 acres or any part thereof for the sum of \$53,000.00, or any other sum; pass any vote or take action relative thereto. Submitted by the Park and Recreation Commission.

Finance Committee report: "The Finance Committee has previously expressed its view on this property at the special town meeting on December 8, 1959. The Park and Recreation Commission has indicated to us that they have not had sufficient time to complete their report on the subject. The Finance Committee will, therefore, report at the town meeting."

Finance Committee report at the meeting: "The Finance Committee has been informed by the Park and Recreation Commission that a price of \$29,950.00 has been determined as acceptable to Mr. Israel Bluestein for certain land owned by him located on Concord Road and Morse Road and known as Featherland Farm containing approximately forty acres (40). We have also been informed that

- 1. this figure does not include the cement block building known as the Hatchery Building
- 2. a certified appraisal of the total property including the Hatchery Building shows a valuation of \$38,000.00

- 3. the value of the structures on the land comprising the forty acres contemplated in this purchase is approximately \$200.00
- 4. the Park and Recreation Commission will request substantially minor funds for improvements for at least a period of three years, and that no large appropriations will be requested for capital or operating costs during this three year period
- 5. the option deposit of \$1,000.00 is applicable to the total purchase price of \$29,950.00

On this basis, the Finance Committee approves the purpose of this article. We recommend that the amount of \$2,950.00 be transferred from Excess and Deficiency and that the balance of \$26,000.00 be provided by bonds or notes for a period not in excess of ten years. We recommend that, with the permission of the Selectmen, the Park and Recreation Commission be designated as custodian of this property."

VOTED: That the Park and Recreation Commission be and they hereby are authorized to purchase or take by eminent domain in behalf of the Town from Israel Bluestein two parcels of land, the first of which is located on Concord and Morse Roads, containing about 32.64 acres, the boundaries of which are substantially as follows: westerly by the location of New York, New Haven and Hartford Railroad, northeasterly by land now or formerly of Albee, easterly by land of Felch, southerly by land of Felch, easterly again by land of Felch. Secatore and Guptill, southerly, northerly and westerly by land of Bluestein, easterly by land of Erickson, southwesterly by Concord Road, southerly and easterly by land of Erickson, northerly by land of Erickson, easterly by Con-cord Road, southerly by Morse Road, and westerly and southwesterly by land of Morse; and the second parcel is located westerly of the location of the New York, New Haven and Hartford Railroad, and contains about 7 acres, the boundaries of which substantially are as follows: westerly and northerly by land of Morse, easterly by the location of New York, New Haven and Hartford Railroad, and southerly by land of Morse, for the uses and purposes of the said Commission; and that the town appropriate and grant therefor the sum of \$28,950 of which amount the sum of \$2,950 be transferred from Excess and Deficiency and the Town Treasurer be authorized with the approval of the Board of Selectmen to borrow under the provisions of General Laws. Chapter 44, the sum of \$26,000 for a period not to exceed ten years; and if the said Commission shall acquire said land by purchase, they are hereby further authorized to grant to said Bluestein an easement of passage on foot or vehicles over a

portion of the first part of land above described which fronts on Concord Road and lies between the two several parcels of land supposed to be owned by Erickson for access to other land of said Bluestein which lies northerly and westerly of land of Erickson, and the said Commission, in the event of a taking by eminent domain, may grant said easement, the value of which shall be determined and deducted from the amount of any award of damages to be made.

In favor 257, opposed 37.

Article 11. To see if the Town will vote to appropriate the sum of \$12,000.00, or any other sum, to be used to develop a Master Plan for the Town, and to secure the services of a professional planning consultant for this purpose. These funds to be expended by the Planning Board; pass any vote or take action relative thereto.

Submitted by the Planning Board.

Finance Committee report: "This article has been discussed with the Planning Board, and the Finance Committee concurs with the need for a master plan to be developed for the Town of Sudbury, and will make a more specific report at the town meeting."

Finance Committee report at the meeting: "The Finance Committee has been informed that a three year program is contemplated to develop a Master Plan. It is anticipated that the cost will approximate \$36,000.00. While no commitments have been made, the general aim is to develop the plan in three stages — the first stage to be initiated this year."

VOTED: To grant and appropriate the sum of \$12,000.00 to develop the first stage of a master plan and, with the permission of the Board of Selectmen, to authorize the Planning Board to contract with a professional planning consultant for this purpose. These funds are to be under the jurisdiction of the Planning Board.

Article 12. To see if the Town will vote to recognize a moral obligation to Donald E. Shay, Jr., with respect to injuries received in an accident on or about May 25, 1955 involving a school bus and to grant and appropriate the sum of \$12,000.00, or any other sum, in compensation for such injuries, such sum to be paid to or for the benefit of said Donald E. Shay, Jr., upon authorization by the General Court; pass any vote or take action relative thereto.

Submitted by Richard A. Schmalz, Carl R. Scovel and Michael P. Tristan. Finance Committee report: "The Board of Selectmen appointed a distinguished committee to study and evaluate the injuries received in an accident by Donald E. Shay, Jr., and to determine whether the Town had a moral obligation to the boy and family. The Finance Committee approves this and the following article."

Report of Special Advisory Committee in re Donald E. Shay, Jr.

To the Townspeople of Sudbury:

Most of us know that Donald E. Shay, Jr. of Sudbury was seriously injured in an accident several years ago involving a school bus.

Many of us, however, have with the passage of time lost track of the effects of this unfortunate accident on young Donnie and on the Shay family. A feeling, nevertheless, has been growing for some time that the Town ought to do something, but no one seemed to know just who should do what. This is understandable because many of the facts which were needed to appraise the situation were unknown.

This fall, at the request of the School Committee, we, the undersigned, undertook to investigate the matter with the understanding that we would make our findings and recommendations known to the Town at Town Meeting. This is our report.

We found first of all that the medical and other expenses which have been incurred by young Donnie's parents have mounted to the point where there is a grave danger that the family will be unable to keep its head above water without some help. Total expenses to date are over \$10,000. Approximately \$3,000 of these expenses have not been covered by any form of insurance.

We found, secondly, that although Donnie has made a good recovery from many of his injuries, he received a most serious internal injury from which he will never fully recover. Although it is to be hoped that most major surgery has been done, there will be a need for frequent medical check-ups and care for an indefinite period.

We found, thirdly, that the Town has no legal liability either to Donnie or to his parents with respect to the injury because of a fundamental principle of Massachusetts law which dates back to early English days. This principle is sometimes popularly phrased as "the King can do no wrong." In other words, a state, town or municipal agency acting within the scope of purely governmental functions, such as providing for compulsory schooling, is immune as a matter of law from liability for any negligence.

It seemed to us, however, that there is no escaping the conclusion that the Town has a moral obligation to compensate Donnie and his parents for the injuries and expenses which they have incurred. The fact that the accident occurred on Town property, during the normal school day and involved the operation of a Town owned school bus in an area where many children were under its supervision would in all probability have presented a jury question as to the legal liability but for the absolute immunity of the Town which we have just mentioned.

It is our recommendation, therefore, that the Town recognize this moral obligation to young Donnie and to his parents by adopting the substance of Articles 12 and 13 of the Warrant.

The task of recommending the amounts of compensation called for in these Articles was perhaps our most difficult one. We felt that because the Town has no legal liability and because any legal liability of any of its employees acting in their individual capacity was extinguished by settlement of a suit against the Town, we could not approach this task from the point of view of what a jury might award in a comparable case against a private corporation.

We feel that the amount of \$3,000 to be paid to Mr. and Mrs. Shay will enable them to meet their outstanding expenses in connection with this matter and will reimburse them for most of their other expenses which have not been compensated for by insurance.

It is our feeling that the sum of \$12,000 should be paid to trustees to provide for Donnie's post-high school education, with the understanding of course that should this not be feasible the trustees in their discretion may apply the whole or any part of the trust amount for Donnie's use and benefit.

We recommend that this trust terminate when Donnie reaches the age of twenty-three and that the balance of any amount then in trust be paid to him at that time free of all trust. Should Donnie not reach the age of twenty-three, we feel that the balance of any amount remaining in the trust fund at his death should be payable to his parents, or if they pre-decease him, to his heirs. None of these funds should return to the Town.

We are very grateful for the cooperation which we have received from the School Committee, the Board of Selectmen, the Finance Committee, the Town Counsel, Representative DeNormandie and from Mr. and Mrs. Shay, who have many times gone through the painful process of recalling the details of this matter for our benefit.

Respectfully submitted,

/s/ Richard A. Schmalz Carl R. Scovel Michael P. Tristan VOTED: That the town recognize a moral obligation to Donald E. Shay, Jr., with respect to injuries received in an accident on or about May 25, 1955 involving a school bus and that the town grant and appropriate the sum of \$12,000 in compensation for such injuries, such sum to be paid, upon authorization of the General Court, to Donald E. Shay, Sr., the Town Treasurer for the time being and a bank or trust company to be designated by the Board of Selectmen, as trustees who shall manage the fund so established in accordance with a trust agreement to be prepared and approved by Town Counsel and a member of the Special Advisory Committee in re Donald E. Shay, Jr., for the primary purpose of providing for the higher education of Donald E. Shay, Jr., the trustees to be authorized in their discretion otherwise to apply the whole or any part of the fund for the use and benefit of Donald E. Shay, Jr.

Article 13. To see if the Town will vote to recognize a moral obligation to Donald E. Shay, Sr., and Mary E. Shay with respect to expenses incurred or to be incurred in connection with injuries received by their son, Donald E. Shay, Jr., in an accident on or about May 25, 1955 involving a school bus and to grant and appropriate the sum of \$3,000, or any other sum, in compensation for such expenses, such sum to be paid to said Donald E. Shay, Sr. and Mary E. Shay upon authorization by the General Court; pass any vote or take any action relative thereto.

Submitted by Richard S. Schmalz, Carl R. Scovel and Michael P. Tristan.

VOTED: That the town recognize a moral obligation to Donald E. Shay, Sr., and Mary E. Shay with respect to expenses incurred or to be incurred in connection with injuries received by their son, Donald E. Shay, Jr., in an accident on or about May 25, 1955 involving a school bus and that the town grant and appropriate the sum of \$3,000 in compensation for such expenses, such sum to be paid to said Donald E. Shay, Sr. and Mary E. Shay upon authorization by the General Court.

The meeting adjourned at 11:15 P. M. to Wednesday evening, March 23, 1960 at 8:00 P. M. in the Center School.

# PROCEEDINGS OF THE ADJOURNED ANNUAL TOWN MEETING MARCH 23, 1960

At 8:12 P. M. the Moderator called the meeting to order and declared there was a quorum present.

The first order of business was the reading of the following letter from a group of visitors from many lands who had attended the first session of the Town Meeting:

> HARVARD UNIVERSITY School of Public Health Department of Public Health Practice 55 Shattuck Street, Boston 15, Mass.

> > March 15, 1960

Professor John Carrell Morris Town Moderator 250 Raymond Road Sudbury, Massachusetts

Dear Sir:

The permission that you granted us to attend, as guests of honor, the Annual Town Meeting of Sudbury, on Wednesday, March 9, 1960 was a real privilege because it availed us of a unique experience.

To witness the democratic process of government, in vivid action, engenders in the soul a thrilling delight not less intense than the ecstasy of the old Athenians when their social life was pulsating with the creative challenge of their pioneer City-State form of government.

"Town" government is a pure illustration of a "government of the people, by the people, for the people." In this country every person (a U. S. or non-U. S. citizen) must get a direct refreshing acquaintance with the elements of unadulterated democracy; hence, a pilgrimage visit to the Mecca of democracy — A New England Town Meeting (such as Sudbury's) is a necessity. The spirit of this way of government can thus be kept aflame in the hearts of people and of nations.

Your ability, as a moderator, was easily evident; the reverend Episcopalian Minister uttered a soul-searching, thoughtprovoking and spirit-motivating prayer; and many speakers from the floor spoke with convincing clarity and studied content. Such performance stands, in our memory, as a challenging example of the behavior of a community with a heightened sense of civic responsibility. Therefore, all of us are ever thankful to Dr. Marjorie Young and to you for this enriching and impactful event in the history of our graduate education in public health practice at Harvard.

Sincerely,

Dr. F. Bonner (U.K.) Dr. P. Delon (France) Dr. C. Lu (Formosa) Dr. Madhavankutty (India) Dr. H. Minners (U.S.A.) Dr. C. Neuman (U.S.A.) Dr. L. Navarro (Venezuela) Dr. Z. A. Shakhashiri (Lebanon) Visiting Associate Professor of Public Health Practice, (HSPH)

A motion to reconsider Article 39 was lost by a vote of 175 Yes — 330 No.

Article 14. To see if the Town will vote to raise or appropriate or transfer from available funds the sum of \$15,000.00, or any other sum, for study and preliminary plans for a new elementary school to be erected on the Haynes Road School site and when the Town approves an appropriation for the Haynes Road School the Permanent Building Committee will transfer \$15,000 to the Water District for the water main and hydrant installation at the Haynes Road site; pass any vote or take action relative thereto.

Submitted by the Permanent Building Committee and The School Committee.

Finance Committee report: "This article must necessarily be segregated into two parts

- 1. The appropriation of \$15,000.00 for the study and preliminary plans for a new elementary school to be erected on the Haynes Road School site
- 2. The expression of an intent, and not the appropriation of funds to direct the Permanent Building Committee to transfer to the Water District for the water main and hydrant installation at the Haynes Road site the amount of \$15,000.00 when and if an appropriation is voted for the construction of school at this site. We believe that this second part does not call for a report of the Finance Committee inasmuch as no appropriation is called for the construction of the Haynes Road School under this article."

VOTED: That the sum of \$5,000.00 be granted and appropriated for study and preliminary plans for a new elementary school to be erected on the Haynes Road school site, such sums to be expended under the jurisdiction of the Permanent Building Committee.

RESOLVED: That it is the wish of the town that the Permanent Building Committee establish a schedule that will provide for occupancy of the Haynes Road School by July 1, 1962.

Article 15. To see if the Town will vote to raise or appropriate or transfer from available funds the sum of \$30,000.00, or any other sum, for study and preliminary plans for a Junior High School building to be added to the present brick Center School building; pass any vote or take action relative thereto.

Submitted by the Permanent Building Committee and The School Committee.

Finance Committee report: "The present estimates of school population indicate that Sudbury will need one school building devoted solely to Junior High School students with classrooms numbering between thirty and thirty-six rooms within five years. The School Committee plans to construct an addition to the Center School. Some of the added rooms will be needed for the school year commencing September 1962. It is our understanding that these funds included provision for educational consulting, physical planning, soil and boring tests and architectural fees, and will therefore be considered in the school construction appropriation. The Finance Committee recommends that the funds be appropriated as requested, and that the balance of the funds remaining in the appropriation for the construction of the Horse Pond Road School be applied to this article."

Finance Committee report at the meeting: "The Finance Committee approves the purpose of this article."

VOTED: That the sum of \$30,000.00 be granted and appropriated for study and preliminary plans for a Junior High School building to be added to the present brick Center School building, such sums to be expended under the jurisdiction of the Permanent Building Committee. The amount of \$30,000.00 shall be transferred from Excess and Deficiency.

RESOLVED: That it is the wish of the town that the Permanent Building Committee establish a schedule that will provide for occupancy of the Junior High School Addition by July 1, 1963. **RESOLVED:** That the Permanent Building Committee establish in its schedule for construction of the Haynes Road School, the sum of \$15,000 to be transferred to the Water District for water main and hydrant installation on the Haynes Road site.

Article 16. To see if the Town will vote to grant, appropriate or otherwise provide the sum of \$30,000.00, or any other sum, for the purpose of purchasing the property of the Sudbury Methodist Church on Concord Road, adjacent to the Town Hall property; pass any vote or take action relative thereto.

Submitted by the Trustees of the Sudbury Methodist Church.

Report of Permanent Building Committee: "As voted in Article 18 of the Special Town Meeting of December 8, 1959:

'That the Permanent Building Committee be requested to study and evaluate any possible use which the Town might make of the Methodist Church Building, its possible value to the Town and its recommendations relative to possible purchase by the Town and to submit a report at the next Annual Town Meeting."

The Permanent Building Committee submits the following report:

The Permanent Building Committee has inspected the Methodist Church building and property since the December 8th Town Meeting. The building has two floors, each approximately  $38 \times 42$  feet and a small service "El" and bell tower. The building is 127 years old but soundly constructed and in good repair. There is no evidence of settling, rotting timbers, or fundamental weaknesses.

The lower floor is an open room with small cubicles behind doors. The upper floor is a congregation hall with handsome curved benches and a high ceiling.

The heating plant is adequate but marginal and would require expensive ducting work and probable replacement of the furnace if the building were to be occupied every day, particularly if areas were partitioned.

The electric wiring would need replacement if the building were to be used for an operation requiring any significant increase in power for machines, added lights or other electric services.

On February 9th, 1960 the Permanent Building Committee met with the Selectmen, the Finance Committee, a representative of the Planning Board, and a representative of the Methodist Church. This group could not indicate a specific need or function for which the building might be modified so the Permanent Building Committee, not knowing what it was to be altered to did not proceed on considering alteration costs.

The building provides about 3,200 square feet of space. At the price asked in the article (\$30,000) this comes to about \$9.40 per square foot located on about  $\frac{1}{4}$  acre of land.

The Permanent Building Committee feels that this is not a desirable cost for space that is of questionable use, that needs expensive alterations, and, (because of the age and construction of the building) creates the certainty of very high maintenance costs.

The Permanent Building Committee therefore, recommends that this building should not be purchased at the asking price to satisfy any town needs for buildings.

In the meeting of February 9th the Permanent Building Committee submitted the observation that this proposition cannot be considered solely on the basis of the square footage of the building. The strategic location of the land and the integrated plan for Town buildings, future expansion, and traffic control at the center should be evaluated also. We feel that this is beyond the scope of our committee's responsibility and have limited our report to the building.

Respectfully submitted,

Edward E. Kreitsek, Chairman Robert J. Caldwell Stephen E. Grande, Jr. Donald W. Neelon Francis G. Publicover"

Planning Board report: "Proposal for the preservation of Sudbury Center have had a long history. In 1945 a consultant (Deveneau Bender) was hired to devise a plan for its development as a civic center. Although most of the plan is now obsolete, his basic idea of the area as a civic center and residential zone has been preserved.

The present Planning Board has had considerable discussion on the articles (No. 16, 24, and 25) in this Warrant concerning the Center. No. 16 we do not favor, although we would like to see the town ultimately own the land and also the Grange land. However, the church building does not seem to lend itself to any use by the town.

Article No. 24 we favor as we believe the Town should pick up land in the Center area when available. We feel that the Haynes House should continue to be used for offices as it is now. The Town is presently in such urgent need of office space we do not see how we can eliminate it. The Town will ultimately be faced with what to do with the Hosmer House and at that time consideration of this question might arise again.

Looking to the future, we believe that the Center will receive prompt attention from the consultant drawing up the Master Plan, so that we have made no proposal at this time. There is pending in the present Legislature, House Bill No. 1157, which establishes a new Chapter 40C which authorizes towns to establish historic districts for the purpose of preserving and protecting buildings, sites, and districts of historic interest. If this passes, we will probably soon ask for a committee to work with the consultant to set up the bounds for such a district and which would also be empowered to survey and recommend to the Town a planned development of the Sudbury Center area."

A motion under this article was defeated by a vote of 62 Yes -254 No.

Article 40. To see if the Town will vote to amend Article IX (Zoning) of the By-Laws by striking out in Section 1 the paragraph immediately following the description of Residential Zone "C-2" and inserting in place thereof the following new paragraph:

"The Business Districts, Limited Business Districts, Industrial Districts, Limited Industrial Districts, Shopping Center Districts and Research Districts shall be denoted on said zoning map by letters as follows: Business Districts, B—; Limited Business Districts, LB—; Industrial Districts, ID—; Limited Industrial Districts, LID—; Shopping Center Districts, SC—; Research Districts, RD—; and each such district as now established or as may hereafter be established with a description of the boundaries thereof shall be numbered consecutively in the order in which they were established or may hereafter be established; and written descriptions of the several districts as now constituted are as follows:" Pass any vote or take action relative thereto.

Submitted by the Board of Selectmen.

Report of Town Counsel: "The paragraph which would be stricken out by the proposed amendment merely provides for the lettering and numbering of Business and Industrial Districts. The amendment prescribed for the lettering and numbering of all districts in the town established for uses and purposes, other than for residences, as now constituted, and as new districts of any of the categories named therein may be established they will be designated by appropriate letters and numbered consecutively in the zoning by-laws.

It appears that the letter D was inadvertently omitted after the letters LB immediately following the words "Limited Business Districts," and it was also omitted after the letters SC immediately following the words "Shopping Center Districts." The omissions will be supplied in the motion to be presented.

The amendment as proposed by Article 40 may be classified as a perfecting amendment; and, if adopted, would be a valid by-law of the town."

Planning Board report: "The purpose of this article is to establish symbols and numbering for the various zoning districts, said symbols to be used on the zoning map to identify the various districts. The Planning Board favors this article.

VOTED: That the town amend Article IX (Zoning) of the By-laws by striking out in Section 1 the paragraph immediately following the description of Residential Zone "C-2" and inserting in place thereof the following new paragraph:

The Business Districts, Limited Business Districts, Industrial Districts, Limited Industrial Districts, Shopping Center Districts and Research Districts shall be denoted on said zoning map by letters as follows: Business Districts, BD-; Limited Business Districts, LBD-; Industrial Districts, ID-; Limited Industrial Districts, LID; Shopping Center Districts, SCD-; Research Districts, RD-; and each such District as now established or as may hereafter be established with a description of the boundaries thereof shall be numbered consecutively in the order in which they were established or may hereafter be established; and written descriptions of the several districts as now constituted are as follows:

Article 41. To see if the Town will vote to amend Section 1 of Article IX (Zoning) of the By-laws by striking out at the end of the description of Residential Zone "A - 1" the words: "exclusive of any Business and Industrial Zones within the described boundaries," and inserting in place thereof the words: exclusive of any Business, Limited Business, Industrial, Limited Industrial, Shopping Center and Research Districts within the above described boundaries; and by further amending said Section 1 by adding after the word "beginning" at the end of the description of Residential Zone "A - 2" the following:— exclusive of any Business, Limited Business, Industrial, Limited Industrial, Shopping Center and Research Districts within the above described boundaries;

and by further amending said Section 1 by striking out at the end of the description of Residential Zone "A - 3" the words: "exclusive of any Business or Industrial Zones within the described boundaries," and inserting in place thereof the words:-exclusive of any Business, Limited Business, Industrial, Limited Industrial, Shopping Center and Research Districts within the above described boundaries; and by further amending said Section 1 by striking out at the end of the description of Residential Zone "B - 1" the words:---"exclusive of any Business and Industrial Zones within the described boundaries," and inserting in place thereof the words:exclusive of any Business, Limited Business, Industrial, Limited Industrial, Shopping Center and Research Districts within the above described boundaries; and by further amending said Section 1 by striking out at the end of the description of Residential Zone "B - 2" the words: "exclusive of any Business or Industrial Zones within the described boundaries." and inserting in place thereof the words:-exclusive of any Business, Limited Business, Industrial, Limited Industrial, Shopping Center and Research Districts, within the above described boundaries; and by further amending said Section 1 by adding after the word "beginning" in the last line of the description of Residential Zone "B-3" the following: exclusive of any Business, Limited Business, Industrial, Limited Industrial, Shopping Center and Research Districts within the above described boundaries; and by further amending said Section 1 by adding after the word "beginning" in the last line of the description of Residential Zone "C - 1" the following:—exclusive of any Business, Limited Business, Industrial, Limited Industrial, Shopping Center and Research Districts within the above described boundaries; and by further amending said Section 1 by adding after the word "beginning" in the last line of the description of Residential Zone "C - 2" the following: exclusive of any Business, Limited Business, Industrial, Limited Industrial, Shopping Center and Research Districts within the above described boundaries: pass any vote or take action relative thereon.

Submitted by the Board of Selectmen.

Planning Board report: "The purpose of this article is to add language to the descriptions of the residential zones. Then when land is zoned out of the residential zones, the descriptions of the residence zones involved will automatically remain correct. The Planning Board favors this article."

Report of Town Counsel: "The subject article would amend Section 1 of the Zoning By-laws by inserting at the end of the perimetrical description of each of Residential Zones "A-1," "A-2," "A-3," "B-1," B-2," B-3," "C-1" and "C-2" a provision excluding from the area of each of said Zones so much thereof as has been or shall hereafter be established as Business, Limited Business, Industrial, Limited Industrial and Shopping Center Districts.

It would be quite impractical to change the description of the outer boundary of each residential zone during the evolutionary period of zoning in the town as portions of said zones may be carved therefrom to meet the economic changes and trends; and, heretofore, as new districts were cut out of residential zones and established, the outer lines thereof were substantially described, and, in some instances, by metes and bounds with compass bearings, and they can be identified with certainty.

The amendment as proposed by this article may be classified as a perfecting amendment; and, if adopted, would be a valid by-law of the town."

VOTED: In the words of the article.

Article 42. To hear the report of the Selectmen relative to the laying out of the following named street, to wit: Tea Kettle Road, beginning on the northerly side of Hudson Road, a distance of approximately 475 feet as shown on a plan on file in the office of the Town Clerk, prepared by George D. White, Town Engineer, dated January 20, 1960; and to see if the Town will vote to accept such street as and for a Town way under the provisions of G. L. c. 82; and will authorize the Selectmen to take by eminent domain or acquire by purchase, or otherwise acquire, any land necessary for the layout and construction of said street, provide the sum or sums of money necessary to pay the cost of damages thereof and the cost of construction; direct how said money shall be raised; pass any vote or take action relative thereon.

Submitted by the Selectmen.

VOTED: That the report of the Board of Selectmen of the laying out as a town way Tea Kettle Lane extending northerly from Hudson Road as described in said report and shown on a plan entitled: "Town of Sudbury, Massachusetts, plan of Tea Kettle Lane for acceptance. Scale 1 in. = 40 ft. Jan. 20, 1960," prepared by George D. White, Town Engineer is hereby accepted; and the said Board of Selectmen be and they hereby are authorized to take by eminent domain or to acquire in behalf of the town for street purposes the land described in said report by deed or otherwise, but without cost to the town in any event.

Article 43. To hear the report of the Selectmen relative to the laying out of the following named street, to wit: Colonial Road, beginning at Old Lancaster Ro<sup>•</sup> d and extending easterly to land of Ralph Robins, a distance of approximately 1,530 feet, as shown on a plan on file in the office of the Town Clerk, prepared by George D. White, Town Engineer, dated January 20, 1960; and to see if the Town will vote to accept such street as and for a Town way under the provisions of G. L. c. 82; and will authorize the Selectmen to take by eminent domain or acquire by purchase, or otherwise acquire, any land necessary for the layout and construction of said street, provide the sum or sums of money necessary to pay the cost of damages thereof and the cost of construction; direct how said money shall be raised; pass any vote or take action relative thereon.

Submitted by the Selectmen.

VOTED: That the report of the Board of Selectmen of the laying out as a town way Colonial Road extending easterly from Old Lancaster Road as described in said report and shown on a plan entitled: "Town of Sudbury, Massachusetts, plan of Colonial Road for acceptance. Scale: 1 in. = 40 ft. January 20, 1960," prepared by George D. White, Town Engineer, is hereby accepted; and the said Board of Selectmen be and they hereby are authorized to take by eminent domain or to acquire in behalf of the town for street purposes the land described in said report by deed or otherwise, but without cost to the town in any event.

Article 44. To hear the report of the Selectmen relative to the laying out of the following named street to wit: Stub Toe Lane, beginning at Country Village Lane and extending easterly to Tea Kettle Lane, a distance of approximately 1,260 feet, as shown on a plan on file in the office of the Town Clerk, prepared by George D. White, Town Engineer, dated January 20, 1960; and to see if the Town will vote to accept such street as and for a Town way under the provisions of G. L. c. 82; and will authorize the Selectmen to take by eminent domain or acquire by purchase, or otherwise acquire, any land necessary for the layout and construction of said street, provide the sum or sums of money necessary to pay the cost of damages thereof and the cost of construction; direct how said money shall be raised; pass any vote or take action relative thereon.

Submitted by the Selectmen.

VOTED: That the report of the Board of Selectmen of the laying out as a town way Stub Toe Lane extending easterly from Country Village Lane as described in said report and as shown on a plan entitled: "Town of Sudbury, Massachusetts, plan of Stub Toe Lane for acceptance. Scale: 1 in. = 40 ft.

January 20, 1960" prepared by George D. White, Town Engineer, is hereby accepted; and the said Board of Selectmen be and they hereby are authorized to take by eminent domain or to acquire in behalf of the town for street purposes the land described in said report by deed or otherwise, but without cost to the town in any event.

Article 45. To hear the report of the Selectmen relative to the laying out of the following named street, to wit: Homestead Street, beginning on Peakham Road and extending northerly to Colonial Road, a distance of approximately 500 feet, as shown on a plan on file in the office of the Town Clerk, prepared by George D. White, Town Engineer, dated January 13, 1960; and to see if the Town will vote to accept such street as and for a Town way under the provisions of G. L. c. 82; and will authorize the Selectmen to take by eminent domain or acquire by purchase, or otherwise acquire, any land necessary for the layout and construction of said street, provide the sum or sums of money necessary to pay the cost of damages thereof and the cost of construction; direct how said money shall be raised; pass any vote or take action relative thereon.

Submitted by the Selectmen.

VOTED: That the report of the Board of Selectmen of the laying out as a town way Homestead Street extending northerly from Peakham Road as described in said report and shown on a plan entitled: "Town of Sudbury, Massachusetts, plan of Homestead Street for acceptance. Scale: 1 in. = 40 ft., Jan. 13, 1960," prepared by George D. White, Town Engineer, is hereby accepted; and the said Board of Selectmen be and they hereby are authorized to take by eminent domain or to acquire in behalf of the town for street purposes the land described in said report by deed or otherwise, but without cost to the town in any event.

Article 17. To see if the Town will vote to grant and appropriate or transfer from available funds the sum of \$15,000, or any other sum, to relocate and rebuild Codger Lane west of Union Avenue; pass any vote or take action relative thereto.

Submitted by The Industrial Development Committee.

**VOTED**: Indefinite postponement.

The meeting adjourned at 11:10 P.M. to the following Wednesday, March 30, 1960, at 8:00 P.M. in the Center School.

# PROCEEDINGS OF THE ADJOURNED ANNUAL TOWN MEETING MARCH 30, 1960

At 8:30 P. M. the Moderator called the meeting to order and declared there was a quorum present.

Article 18. To see if the Town will vote to grant or appropriate or transfer from available funds the sum of \$425.00, or any other sum, to purchase a Kitchenette Unit for the Firemen's quarters; pass any vote or take action relative thereto.

Submitted by Bernard Darby.

Finance Committee report: "The Finance Committee has been informed by the Fire Chief that this is a desirable piece of equipment for his department, and approves this article."

VOTED: That the sum of \$425.00 be granted and appropriated to purchase a kitchenette unit for the firemen's quarters.

Article 19. To see if the Town will vote to grant and appropriate or transfer from available funds the sum of \$3,000.00, or any other sum, to purchase or rent air conditioning equipment for the Town Hall Office; pass any vote or take action relative thereto.

Submitted by the Selectmen.

VOTED: Indefinite postponement.

Article 20. To see if the Town will vote to transfer from the Road Machinery Fund the sum of \$9,000.00, or any other sum, to purchase a four-yard dump truck for the Highway Department, said truck to replace one of the presently owned 1942 GMC trucks; pass any vote or take action relative thereto.

Submitted by The Public Works Advisory Board and The Highway Surveyor.

Finance Committee report: "The Finance Committee recommends this article and recommends that bids under this article be accompanied by certified checks or performance bonds binding the bidder to proper performance."

VOTED: That the amount of \$9,000.00 be transferred from the Road Machinery Fund to purchase a four-yard dump truck for the Highway Department. This purchase shall be subject to public bid and the terms of such bid shall require the posting of either a performance bond or a certified check for at least \$300.00 to guarantee performance.

Article 21. To see if the Town will grant and appropriate or transfer from available funds the sum of \$12,000.00, or any other sum, to complete the rebuilding of Horse Pond Road to Peakham Road; pass any vote or take action relative thereto.

Submitted by the Public Works Advisory Board and Highway Surveyor.

Finance Committee report: "The purpose of this article is to extend Horse Pond Road approximately 1500 feet, which will complete the entire road from Boston Post Road to Peakham Road. The Finance Committee approves this article."

VOTED: That the sum of \$12,000.00 be granted and appropriated for the purpose of completing the rebuilding of Horse Pond Road to Peakham Road.

Article 22. To see if the Town will vote to grant and appropriate or transfer from available funds the sum of \$1,500.00, or any other sum, to purchase paint and equipment to paint traffic lines on some of our heavily traveled roads. Said work to be done under the supervision of the Chief of Police; pass any vote or take action relative thereto.

Submitted by the Chief of Police and Highway Surveyor.

Finance Committee report: "After consultation with the Selectmen, it is the understanding of the Finance Committee that many citizens have requested lines be painted on the roads for traffic safety. The Finance Committee recommends the purchase of this equipment by public bid and that the toperation of said equipment be under the jurisdiction of the Highway Surveyor."

VOTED: That the sum of \$1,500.00 be granted and appropriated to purchase traffic line painting equipment, which shall be under the jurisdiction of the Highway Surveyor. This purchase shall be by public bid and the terms of such bid shall require the posting of either a performance bond or a certified check for at least \$150.00 to guarantee performance.

Article 23. To see if the Town will vote to raise and appropriate, or transfer from available funds the sum of \$1,500.00, or any other sum, for preliminary plans and specifications for an addition to the Goodnow Library; pass any vote or take action relative thereto.

Submitted by the Goodnow Library Committee.

Finance Committee report: "The Library Committee has requested these funds to prepare architectural plans for the extension of library facilities and the Finance Committee approves this article."

VOTED: That the sum of \$1,500.00 be granted and appropriated for preliminary plans and specifications for an addition to the Goodnow Library. These funds shall be expended under the jurisdiction of the Permanent Building Committee.

Article 24. To see if the Town will vote to purchase land now owned by Donald Neelon and formerly a part of the Hosmer property in Sudbury Center and to provide the sum of \$9,000.00, or any other sum, to cover the cost thereof, or take action relative thereto.

Submitted by the Selectmen.

Finance Committee report: "Reference is made to our prior year reports in which the Finance Committee recommended that the town should consider the three contiguous properties bounded by Old Sudbury Road and Concord Road. Since the Hosmer Property has been acquired, which gives access from Old Sudbury Road to the Neelon property, it now appears feasible to purchase the land owned by Donald Neelon. The Finance Committee approves this article."

VOTED: That the sum of \$9,000.00 be transferred from Excess and Deficiency for the purpose of purchasing land now owned by Donald Neelon and formerly a part of the Hosmer property in Sudbury Center and described as follows: Beginning at a stone bound on the easterly side of Concord Road and running northerly along said Concord Road for a distance of 374.87 feet more or less, thence turning and running easterly along land now or formerly of Hadley and Hosmer for a distance of 389.07 feet more or less, thence turning and running southerly by land now or formerly of Haynes and Crumm for a distance of 367.29 feet more or less, thence turning and running westerly by land now or formerly of Garfield 407.27 feet more or less to the point of beginning. Containing 3.39 acres more or less.

144 Yes — 17 No.

Article 25. To see if the Town will vote whether the Haynes House shall be retained as a historical structure or should be used as a Town office and janitor's residence; pass any vote or take action relative thereto.

Submitted by the Selectmen.

## REPORT ON HAYNES HOUSE

My statements under this article are my own opinions and are not to be construed as the opinions of any committee of which I am a member.

The Town owns a frame building adjacent to the town hall which is generally known as the Haynes House or the janitor's residence. More formally this home should be referred to as the Loring Parsonage.

I believe that this house and land was acquired by the Town about 1930 at which time the Town Hall was erected on a portion of the land. The house was used as a janitor's residence from that time, and one room was used as a fireman's recreation area. About two years ago, the recreation area was adapted for the Town Engineer. Practically nothing was expended by the Town on this house between 1930 and 1957.

Extensive funds were appropriated at recent town meetings to repair the roof, install plumbing and heating and to repair to some extent the underpinning. This house is still in need of work and some decision is necessary.

Many of the thoughts and much of the information which I present have been contributed by Mr. Robert Desjardin of Old Sudbury Road who resides in the Bigelow Parsonage, later known as the Davison home.

Generally it is the consensus of opinion that the town center should be retained as it now appears. We are very fortunate in this town to have the opportunity to retain one of the very few New England Town Centers in its original state. I am sure you will agree that it is a refreshing atmosphere and a symbol of New England country living to which we ascribe.

The Loring Parsonage was built about 1720 and is classified as a Center Chimney Colonial; its doorway is characteristic of Central Middlesex County. It appears to me to be a very valuable part of our Town.

I understand that correct restoration is not more expensive than incorrect repairing. This theme is the basis of my proposal. What I have to propose is not radical, does not withdraw this structure from its current use and in the long run does not place an undue burden on the town's finances.

MOVE: That —

1. A Commission of three be appointed by the Moderator to be known as the Commission on Historical Structures

- 2. with the approval of the board of selectmen, jurisdiction over the Loring Parsonage be placed in this commission
- 3. no alterations, repairs, attachments, or schedule of maintenance shall be undertaken without written approval of the Commission
- 4. no change in present occupancy shall be made, except to vacate, without approval of the Commission.
- 5. The Commission shall have such other authority as is necessary to manage the Loring Parsonage properly
- 6. on or before the next annual town meeting, this Commission shall examine the Loring Parsonage, prepare a plan of procedure and report thereon.

While all the conditions necessary to insure the functioning of this commission may not be incorporated in this motion, it may serve to initiate this program. I believe a body, such as is proposed, is vitally necessary. I also believe, and I have been assured, that there are a number of capable citizens who are willing to donate their knowledge and skills to a Commission of this nature. I urge the adoption of this motion.

/s/ Edward F. Moynihan

VOTED: That ---

- 1. A Commision of three be appointed by the Moderator to be known as the Commission on Historical Structures
- 2. With the approval of the Board of Selectmen, jurisdiction over the Loring Parsonage be placed in this Commission
- 3. No alterations, repairs, attachments, or schedule of maintenance shall be undertaken without written approval of the Commission
- 4. No change in present occupancy shall be made, except to vacate, without approval of the Commission
- 5. The Commission shall have such other authority as is necessary to manage the Loring Parsonage properly
- 6. On or before the next annual Town Meeting, this Commission shall examine the Loring Parsonage, prepare a plan of procedure and report thereon.

Article 27. To see if the Town will grant, appropriate, or otherwise provide the sum of \$3,000.00, or any other sum, for the purpose of preparing preliminary plans for a Fire Station on the parcel of land on the southwesterly corner of the land owned by the Raytheon Company on the Boston Post Road; or, if this site cannot be made available, to prepare preliminary plans for a Fire Station on any other site selected by the Fire Chief with concurrence of the Board of Selectmen; pass any vote or take action relative thereto.

Submitted by the Permanent Building Committee.

Finance Committee report: "The Finance Committee approves the purpose of this article."

VOTED: That the amount of \$3,000.00 be granted and appropriated for the purpose of preparing preliminary plans for a fire station on the parcel of land on the southwesterly corner of the land owned by or occupied by the Raytheon Company on the Boston Post Road; or, if this site cannot be made available, to prepare preliminary plans for a fire station on any other site selected by the Fire Chief with the concurrence of the Board of Selectmen. The funds hereunder shall be subject to the jurisdiction of the Permanent Building Committee.

Article 28. To see if the Town will vote to authorize the Selectmen to grant to the Postmaster General of the United States and his assigns an option or right to purchase within sixty days from the date hereof, the price to be set at this meeting, the land and building on the Boston Post Road known as Legion Hall; pass any vote or take action relative thereto.

Submitted by the Selectmen.

VOTED: Indefinite postponement.

Article 29. To see if the Town will vote to grant, appropriate or otherwise provide the sum of \$600.00, or any other sum, to purchase a Snow Blower to be used for clearing snow from around the Haynes House and the Town Hall, also to keep the skating rinks on the tennis courts clear of snow, and also the pond on Concord Road; pass any vote or take action relative thereto.

Submitted by Bernard Darby.

Finance Committee report: "The Finance Committee does not approve this article."

Finance Committee report at the meeting: "The Finance Committee does not approve this article. We believe that this piece of equipment is not absolutely necessary for Town Hall maintenance. During the past year a snow blower was borrowed from the Regional High School for clearing the skating rinks and the Concord Road pond. While we realize that there is a matter of inconvenience, we believe that the same procedure can be followed at least temporarily."

VOTED: In the words of the article.

Article 30. To see if the Town will vote to grant, appropriate, or otherwise provide the sum of \$20,000.00, or any other sum, to widen and resurface the roads on the route to be taken by the Water District in extending the District to North Sudbury; pass any vote or take action relative thereto. Submitted by the Selectmen.

Finance Committee report: "This article relates to the extension of the water mains to the northern section of Sudbury. Pending positive action at the Water District Annual Meeting, the report of the Finance Committee must be deferred. A specific report on this article will be made at the town meeting."

Finance Committee report at the meeting: "Although the Finance Committee unanimously take issue with the financial policies of the Sudbury Water District as expressed in our Finance Committee Report, we believe the importance of the industrial growth of Northern Sudbury, as zoned, is paramount."

VOTED: That the sum of \$15,000.00 as recommended by the Highway Surveyor be granted and appropriated for the purpose of this article. Such sums shall be expended under the jurisdiction of the Highway Surveyor.

Article 31. To see if the Town will vote to grant, appropriate or otherwise provide the sum of \$4,100.00, or any other sum, to install equipment so that the four air raid sirens located in Sudbury may be operated from the Fire Station; pass any vote or take action relative thereto.

Submitted by John Murphy.

VOTED: Indefinite postponement.

Article 32. To see if the Town will grant, appropriate, or otherwise provide the sum of \$3,000, or any other sum, for the purpose of obtaining professional services, assistance, or personnel to investigate, evaluate, survey or otherwise appraise land or buildings now owned by the Town, or proposed for acquisition by the Town. This fund to be under the jurisdiction of the Permanent Building Committee, to be spent for the purpose stated for the period ending at the next Annual Town Meeting; pass any vote or take action relative thereto.

Submitted by the Permanent Building Committee.

VOTED: Indefinite postponement.

Article 33. To see if the Town will vote to authorize the Board of Selectmen to negotiate for and obtain option on approximately one acre of land, or more, in the North Sudbury area for the site of a future fire station. Said site to meet with the approval of the Permanent Building Committee and the Fire Chief; pass any vote or take action relative thereto.

Submitted by Albert St. Germain, Fire Chief.

VOTED: To authorize the Board of Selectmen to negotiate for and obtain an option on approximately one acre of land more or less in North Sudbury area for the site of a future fire station. Said site shall meet with the approval of the Selectmen, Permanent Building Committee and the Fire Chief.

Article 34. To see if the Town will vote to accept the provisions of Chapter 136, Section 4B, that provides that the Selectmen may grant a license to operate Bowling Alleys on the Lord's Day; pass any vote or take action relative thereto.

Submitted by the Selectmen.

A motion in the words of the article was lost.

Article 35. To see if the Town will vote to authorize the Board of Selectmen to extend from time to time the street lighting system by installing lights of such size and capacity with necessary equipment at such locations as shall be recommended by the Public Works Advisory Board; pass any vote or take action relative thereto.

Submitted by the Selectmen.

VOTED: In the words of the article.

Article 36. To see if the Town will vote to change the term of office of the Tax Collector from three years to one year as authorized by General Laws, Chapter 41, Section 1, and that said term of one year shall begin at the annual election of officers in 1961; pass any vote or take action relative thereto.

Submitted by the Finance Committee.

Finance Committee report: "The submission of this article is the second step to implement the recommendation of the Finance Committee in its 1958 report. The first step was accomplished at the annual meeting of 1959, changing the term of the Town Treasurer from three years to one year. The third step will be to submit an article to legally combine the two offices. As was pointed out in Finance Committee report under Article 27 of the last annual meeting, the purpose of that article and this one also is to have the terms of the two offices run concurrently so that you may have an opportunity to vote on the combination if and when an article is properly included in the warrant."

VOTED: That the term of office of the Tax Collector be changed from three years to one year as authorized by General Laws, Chapter 41, Section 1. Said term of one year shall begin at the annual election of officers in 1961.

Article 37. To see if the Town will vote to amend the By-Laws, Article IX (Zoning), Section 14A by striking out the words "from any residence zone within the Town of Sudbury" in Column D (Required clear distance from Residence Zone Boundary (Whether at side or rear)) so that it shall read "150 ft." and by striking out the words "or a Town Line" from Column E (Required Rear Yard Depth) so that it shall read "100 ft. unless abutting a railroad right-of-way." Pass any vote or take action relative thereto.

Submitted by the Planning Board.

VOTED: Indefinite postponement.

The meeting adjourned at 10:30 P.M.

A True Record, Attest:

LAWRENCE B. TIGHE

### APPENDIX A

#### **Report on Drainage Conditions**

Under article 25 of the Special Town Meeting of May 26, 1959, it was voted that the Highway Surveyor and the Town Engineer submit a report on drainage conditions throughout the Town with regards to surface water.

The colored map that is before you shows forty-one different areas which control the flow and direction of surface water. Some of these areas are large and the runoff is slow, other areas are small and the runoff is fast. Also several of these areas upon a complete survey of elevation could be divided into smaller areas of water shed.

You will note that the runoff enters into one of two main brooks which carry away the surface water, that is, namely the Hop Brook and Pantry Brook.

Hop Brook starts at the Grist Mill Pond which is near the Marlboro Framingham line and flows in several directions and empties into the Sudbury River. You will also notice that this brook handles more than fifty percent of the water shed area of the town.

Pantry Brook starts about at Old Sudbury Road and Rice Road and flows in several directions until it enters the Sudbury River.

There is also a third area of water shed which flows generally from Concord Road starting near Candy Hill Road and continuing up to Lincoln Road and over Lincoln Road to the Sudbury River. This water shed flows generally easterly crossing under Water Row into the low lands eventually reaching the Sudbury River.

The conveying of surface water is done by one of two methods, by pipe or open channel. (The circumstances involved with the well known question. I have a large pond of water in front of my property and I think the town should do something about it.) The location of the so-called pond is checked upon the ground; a survey is made with emphasis on elevation, alignment, and point of discharge. After a point of discharge has been decided upon the problem is how to convey the water there. It may mean the laying of all the pipe in the highway for several hundred feet or having the pipe cross through private property, at a shorter distance.

The proposed location through private property could involve several property owners, who would agree to let the town lay the pipe through their land. But when the property owners involved are asked to sign a release for the construction of the storm water drain the delay begins. The property owners do not want to encumber their property, even though it is for their best interest to construct the drain through their property.

There are many other phases connected with work in trying to eliminate surface water conditions throughout the town. The problem of putting storm water drainage under control is to start by selecting a specific area to be controlled. Beginning at the point of discharge and working back to its source. This brings us to the first step which is an easement or right-ofway over private land to a highway. The size of the pipe to be laid under the highway is determined by the water shed area that is to be controlled.

At the present time there are approximately twenty-five locations throughout the town that need to be corrected and varying in price from \$500.00 to \$5,000.00.

However, any amount of money that is appropriated for the correction of our drainage system would be a step in the right direction.

Respectfully submitted,

F. ALVIN NOYES, Highway Surveyor GEORGE D. WHITE, Town Engineer

#### APPENDIX B

## Majority Report of the Committee to Study the Matter of Taking Over the Sudbury Water District

Our committee had two general areas to investigate:

- 1. How does a town go about taking over a water district and
- 2. Should the Town of Sudbury take over the Sudbury Water District of Sudbury.

Since our organization this committee has held numerous discussion and reporting meetings. As a group or as individuals we have met with and asked information of Commissioners and officers of the Sudbury Water District (Past-Present), the Sudbury Finance Committee, Sudbury Town Treasurer, Tax Collector, a Representative of the Division of Accounts in the State House and many other interested town officials and citizens. We have corresponded with several other towns relative to their experience since taking over districts within their limits, and received one answer. We reviewed activities of several other Water Districts and town Water departments.

The Sudbury Water District was formed under Chapter 100 of the Acts of 1934 of the State Legislature. It is necessary to receive legislative sanction before the District can be taken over by the town. Attached to this report is a sample enabling act which upon petition would be passed by the legislature. This act would clear the way for the transfer and would require ratification by the Town Meeting and the Water District Meeting. The act would live for five years so that if at any time during the five years following its passage both the town and the district were on record as being in favor of the take over it would then become an accomplished fact. This act also determines the method of electing Water Commissioners and other details.

As a result of our study we found that most of the voters of the Town also qualify as voters of the Water District. Recently large areas have been included in the District and now it appears that more than 85% of the voters of the town so qualify. All the town owned buildings are located within the limits of the Water District and the Town is one of the largest users of metered water.

Apparently most of the voters find meetings regarding only water distribution matters uninteresting because they often refuse to attend. The District repeatedly has a problem gathering a quorum although large expenditures are discussed and decided at these meetings. These items would fit comfortably into the normal routine of a town meeting. If the need for special action arises during the year, there are enough town meetings held to oblige the urgency of most situations.

The town and the district are subject to the same problems of growth and have in common the fact that they are both municipal organizations designed to service Sudbury people. However, under the present district set-up a proposed action should be clearly advantageous to the district before it is taken. An occasion could arise whereby an action of the district would benefit the town but not necessarily the district as a district. It is conceivable that the district might not act under these circumstances.

Some projects require dual action by the Town Meeting and the Water District Meeting. This is a cumbersome and unreliable arrangement. It is possible for one meeting to approve the project and the other reject or not even take it up at all — proving nothing.

If the water system were administered by a Water department, articles involving expenditures would be submitted to the finance committee for their recommendations, as is the case with the other town departments. These expenditures would be considered by the voters of a town meeting along with other requests submitted by other departments. The voter would then be aware of the "Total picture" of expenditures.

Certain expenses and duplication of effort could be eliminated. Although these expenses are minor they cannot be overlooked. There would be savings in billing, printing, costs of elections and meetings and other smaller items. Attached to this report is a letter from the Town Clerk of Acushnet attesting to this.

The activities of the district are of necessity partially supported by the town. The costs of main installations are increased by the need to supply a flow of water for fire protection as well as for domestic use. It now appears that as the need arises the district will look to the town for more financial aid. Without this aid it is difficult for the district to operate in the Black. As a department the transfer of funds would be a bookkeeping transfer.

The majority of the committee recommends that the town of Sudbury should take over "The Sudbury Water District of Sudbury." We further recommend that a water department be established and that it should not be a part of a Public Works Department. There should be three (3) elected Commissioners of the Water Department to administer the system. It is our feeling that the present policy of standardizing the component parts of the water system should be adhered to. We agree that the "Fixed charge" method of financing new main construction is adequate and suggest that it be continued.

The majority of the members feel that it is improbable that all the necessary steps could be taken in less than 24 months. Therefore the legislature should be petitioned as soon as possible.

> /s/ RICHARD CLARK THOMAS MAGAZU MARGARITA P. McCOY, Clerk WILLIAM HALL, Chairman

# THE COMMONWEALTH OF MASSACHUSETTS TOWN OF ACUSHNET

January 4, 1960

### WILLIAM L. HALL, Chairman WATER DISTRIBUTION STUDY Concord Road, Sudbury, Mass.

Dear Mr. Hall:

Your inquiry concerning the District turn over to a town department, which was directed to the selectmen, has been referred to me.

Under C. 35 of the Acts of 1945 authorizing the town to take over all duties and obligations of the water district the town and district by vote duly taken did set up a town water department. In order to smooth the initial turnover it was voted to have the selectmen act as water commissioners in addition to their other duties without salary. The Clerk of the former district continued to act as clerk of the department. This setup continues today. I hold the following positions in town, viz, Town Clerk, Treasurer-Collector and Clerk of the water department, and have been in office since 1942. My comments on the matter are as follows:

The action taken in 1945 was very timely and economical, for, at the time, development was limited to within the district when indications were that the latest area of building was without the district bounds; this potential required either abandonment of the district or legislative action to extend the district.

A tremendous amount of duplication in assessing, collecting, elections, compiling of voting lists and related expenses were eliminated. The water department has successfully operated on its income, including debt and interest.

My best judgment dictates that the department could function more expeditiously if managed by a board other than the selectmen, preferably a water-sewer board.

Civil service benefits are with the town water department.

Very truly yours,

/s/ ALLAN L. RAWCLIFFE

## **Minority Report**

As a member of the Committee to study the matter of the town taking over the Water District, and as a Water Commissioner, I would like to present a minority report.

First of all I would like to make it clear that I am not opposed to the town taking over the Water District, but I do not feel it would be to the town's advantage to do so at this time.

The Commissioners have certainly had the town's interest in mind by directing money for the fastest economical expansion. Obviously if the expansion had been stopped the District tax could be eliminated.

The District now has mains in approximately 30% of the town roads with approximately 60% of the assessed valuation.

The following might be of interest:

1936	6.54	miles	of	mains	61	services	40	hydrants
1940	7.4	"	"	"	111	"	44	£ 6
1945	8.46	44	"	"	170	"	<b>49</b>	" "
1950	9.63	"	"'	"	277	**		
1955	15.9	"	""	"	462	"	96	"
1959	34.8	"	"	" "	1,056	""	212	"

Before voting for the town to take over the Water District every voter should seriously consider how future water main extensions will be handled. I believe as do other members of the Board of Water Commissioners that should the town take over the water district that Section C of our present fixed charge method, as voted at the Special District Meeting August 1, 1957, might not be legally enforceable by the town with respect to subdivisions. (This means, where a developer now pays the district \$150.00 per lot plus laying all main, setting gate valves and hydrants in their development, this revenue would be lost. This amounted to \$32,550.00 in 1959. I will therefore want to be very sure about this before voting to have the town take over the District.

Another major problem should the town take over the district would be taxation of those receiving benefit and those not receiving benefit. This is the very reason why water districts are formed. It is why Bangor, Maine, after many years as a water department, recently formed a water district.

In some towns, substantial tax or water rate increases followed the town taking over the water district.

The town finance committee have seen fit to recommend that the town take over the Sudbury Water District, but after hearing statements made by some members I do not feel they have been sufficiently interested to deeply analyze the district financing.

/s/ EDWARD W. COBURN